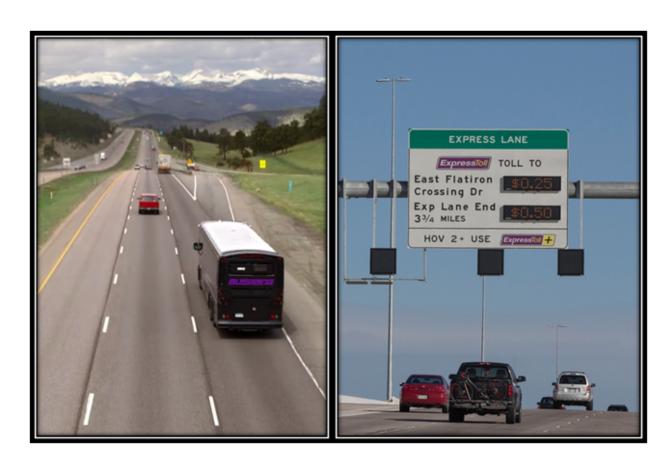


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# Colorado Department of Transportation



# Proposed Budget Allocation Plan for Fiscal Year 2016-17

Governor John Hickenlooper

November 19, 2015



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# COLORADO DEPARTMENT OF TRANSPORTATION

# Proposed Budget Allocation Plan for Fiscal Year 2016-17

John Hickenlooper, Governor Shailen Bhatt, Executive Director

# **Transportation Commission**

Kathy Connell, Chairwoman, Steamboat Springs, District 6
Gary Reiff, Vice Chairman, Englewood, District 3
Shannon Gifford, Denver, District 1
Ed Peterson, Lakewood, District 2
Heather Barry, Westminster, District 4
Kathleen Gilliland, Livermore, District 5
Kathryn Hall, Grand Junction, District 7
Sidny Zink, Durango, District 8
Nolan Schriner, Colorado Springs, District 9
William Thiebaut, Pueblo, District 10
Steven Hofmeister, Haxtun, District 11

Herman Stockinger, Secretary

#### Resolution # TC-15-11-3

Resolution for the FY 2016-2017 Annual Budget

### Approved by the Transportation Commission on November 19, 2015

WHEREAS, in accordance with § 43-1-113 (2), C.R.S. (2015) requires the Transportation Commission to submit a draft budget allocation plan for moneys subject to its jurisdiction for the fiscal year beginning on July 1, 2016 to the Joint Budget Committee, the House Transportation and Energy Committee, the Senate Transportation Committee and the Governor on or before December 15, 2015 for their review and comments; and

**WHEREAS**, the FY 2016-2017 proposed budget allocation plan contains funding requests from Colorado Department of Transportation Divisions to increase program allocations from the FY 2015-2016 budget allocation plan; and

**WHEREAS**, these funding requests are included within the FY 2016-2017 proposed budget allocation plan; and

**WHEREAS**, in November 2010, the Transportation Commission adopted TC Resolution #TC-1925 approving the policy of transferring federal bridge funds from CDOT to the Colorado Bridge Enterprise for purposes of advancing the business purposes of the Colorado Bridge Enterprise and this continues to be the policy of the current Transportation Commission; and

**WHEREAS**, requested by the CDOT Executive Director, the reallocation and transfer of \$15 million (\$15,000,000) of eligible federal bridge funds from CDOT to Colorado Bridge Enterprise is reflected in the approved CDOT and Colorado Bridge Enterprise Fiscal Year 2016-2017 budget; and

**WHEREAS**, FY 2016-2017 revenue forecasts are based on current federal appropriation guidelines, which may change by July 1, 2016; and

**WHEREAS**, the Transportation Commission has the statutory authority to alter the FY 2016-2017 proposed budget allocation plan before and/or after it is delivered to the Governor on April 15, 2015; and

**NOW THEREFORE BE IT RESOLVED**, that the Colorado Department of Transportation's proposed budget allocation plan for the period of July 1, 2016 through June 30, 2017 is approved by the Transportation Commission and forwarded to the Joint Budget Committee, the House Transportation and Energy Committee, the Senate Transportation Committee and the Governor on or before December 15, 2015 for their review and comment.

Herman Stockinger, Secretary

Date

Transportation Commission of Colorado



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# Introduction

# **About the Department**

The Colorado Department of Transportation (CDOT) is a 1.5 billion dollar per year, 3,348 employee organization dedicated to providing the best multi-modal transportation system for Colorado that most effectively and safely moves people, goods, and information.

The Department operates under the authority of the Colorado Transportation Commission, which has been in continuous operation since 1909. The Department enhances the quality of life and the environment of the citizens of Colorado by creating an integrated transportation system that focuses on safely moving people and goods by offering convenient linkages among modal choices.

The Department is responsible for a highway system that encompasses more than 9,100 center-line miles (about 23,000 total lane miles) and includes 3,439 bridges. This system each year handles more than 28 billion vehicle miles of travel. Although the Interstate system accounts for only about 10%, or 952, of the center-line miles on the state system, about 40% of state-highway travel within Colorado takes place on Interstate highways.

CDOT's highway construction program attracts private contractors and typically the low bidder is awarded the project and in turn is responsible for construction of that project. This partnership between government and business works well to maintain and improve Colorado's transportation system.

CDOT maintenance forces take care of the highway system, plowing snow and repairing pavement. Last winter, these men and women plowed 6.2 million miles of highway. They also repaired road damage and potholes, using more than 233,720 tons of asphalt and 1.7 million gallons of liquid asphalt in preservation activities.

CDOT is more than roads and bridges. The Division of Aeronautics supports aviation interests statewide, including grants to help improve local airports. CDOT's Division of Transit and Rail operates Bustang, CDOT's interregional Express Bus service, and provides assistance to numerous transit systems in the state. The Division of Transportation Systems, Management and Operations addresses the state's traffic and congestion issues through the development of intelligent transportation systems.

#### **Revenue Overview**

CDOT is financed by a variety of taxes and fees paid by all users of the state and national transportation systems. CDOT receives revenue from five sources: state revenues, federal revenues, grants, miscellaneous sources (including sale of property, permits, and fines), and Enterprise revenue.

The largest source of revenue for CDOT is the Highway Users Tax Fund (HUTF). HUTF is a constitutionally dedicated revenue source comprised of a combination of motor fuel taxes, motor vehicle registration fees, and other revenues. Federal-aid highway funding constitutes the second largest category of revenues for the state transportation system. These funds are authorized by Congress from the Highway Trust Fund (HTF) to assist states in providing for construction, reconstruction, and improvement of



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# **Introduction (continued)**

highways and bridges on eligible federal-aid highway routes and for other special purpose programs and projects. Tax revenues directed to the HTF are derived from excise taxes on motor fuel, alternative fuels taxes, and truck-related taxes on truck tires, sales of trucks and trailers, and heavy vehicle use.

The major sources of revenue for HUTF and HTF are the state and federal motor fuel taxes, which are based on the volume of gallons sold, rather than on the price per gallon. Thus, growth in gas tax receipts only come from increases in the amount of fuel sold and not from increases in the price per gallon. This poses a challenge for revenue collection as vehicles become increasingly fuel efficient, and thus the declining consumption of gasoline does not match increasing total road usage. In the state of Colorado, the current tax rate on gasoline is 22 cents per gallon and the current rate on diesel fuel is 20.5 cents per gallon. The excise tax rate was last adjusted by the General Assembly in 1992 and any future increases in the rate are subject to voter approval. Congress last adjusted the federal gasoline tax in 1993 to its current 18.4 cents per gallon rate.

# **Spotlight on New and Innovative Projects**

In order to deliver a high level of service despite stagnant revenues, CDOT is taking innovative approaches to provide Coloradans much needed services. Two projects that exemplify CDOT's creativity are the recently launched Bustang (CDOT's first-ever state operated interregional Express Bus service) and the newly constructed US 36 Express Lanes. Each of these projects are fresh services from CDOT, designed to maximize existing capacity and to give transportation alternatives along major corridors during peak commute hours.

Bustang was created with the purposes of alleviating congestion and offering more travel choices by serving commuters along the I-25 Front Range and I-70 Mountain Corridors. By linking major local transit systems together, the Bustang service responds to demand from the traveling public to have a reliable transit alternative along the highest traveled corridors in the state. No entity, except CDOT, has the jurisdiction and authority to provide interregional transit service, nor a stable funding source to pay for multi-jurisdiction transit services. Bustang carries commuters to and from Denver, Colorado Springs, Fort Collins, Glenwood Springs and more on its three major service routes.

Each of the service's 13 purple buses offers the latest in commuter amenities, including wireless internet, restrooms, bike racks, outlets and charging stations, reclining high-back seats, and Bustang is handicapped equipped. Bustang launched operations in July, 2015.

The US 36 Express Lanes Project is a multi-modal project led by CDOT's High Performance Transportation Enterprise (HPTE) and the Regional Transportation District (RTD) to reconstruct US 36 from Federal Boulevard to 88<sup>th</sup> Street in Louisville/Superior. This project includes a new express lane for Bus Rapid Transit as well as carpool vehicles and tolled vehicles, the reconstruction of existing general purpose lanes, and the rebuilding of many aging bridges and a bikeway. Phase 1 of the project opened in summer of 2015, and Phase 2 is anticipated to be open early 2016.



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# **Introduction (continued)**

This project was made possible by CDOT's first public-private partnership (P3). The High Performance Transportation Enterprise (HPTE) announced in 2015 that, according to a State Auditor's report, the US 36 P3 has provided the best overall value to taxpayers. The audit also included recommendations to improve the process of using P3's as a new project delivery mechanism.

# **Responsible Acceleration of Maintenance and Partnerships (RAMP)**

In the Fiscal Year (FY) 2015-16 budget, CDOT unrolled a new way of budgeting and expending funds for transportation projects known as Responsible Acceleration of Maintenance and Partnerships (RAMP). RAMP will better coordinate expenditures and available funding using Program, Asset and Cash Management. Prior to RAMP, CDOT did not advertise a project until all of the money was "in the bank," which meant the department was saving money for projects over multiple years before construction could begin. Since some projects take several years to construct, money would sit unspent when it could be utilized much sooner. This method of construction spending led to the \$1.5 billion cash balance that the Department is now reducing by moving more work to this state's transportation system. Under the RAMP program, CDOT funds multi-year projects based on year of expenditure, rather than saving for the full amount of a project before construction begins.

#### **Program Management**

The Office of Program Management was established in FY 2013-14 under the Chief Engineer to oversee project prioritization and scheduling. Program Management coordinates transportation project scheduling, available cash balances, and asset management in order to maximize the use of available funding for those projects that meet current needs and are phase-ready. This office works with Asset Management and Cash Management to best match prioritized projects with available cash to optimize the Department's annual construction program. Every CDOT Engineering Region has its own Program Management Representative, who works in conjunction with the Office of Program Management in Denver to best communicate and coordinate programming efforts on a statewide basis.

#### **Asset Management**

The Colorado Department of Transportation began transitioning to Asset Management in FY 2011-12. Federal legislation requires that each State DOT develop and implement risk-based, performance-based asset management plan for preserving and improving the condition of the National Highway System pavements and bridges. The Department completed its asset management plan ahead of schedule, and is in the process of formalizing how its asset management practices inform both budget setting and project selection. Asset Managers use Transportation Commission established performance goals, targets, and state-of-the-art analysis technologies to determine long-term performance forecasts that are presented to senior management and the Transportation Commission for budgetary decisions. Once program allocations are determined, staff works with regions and other assets to select optimal, cost-effective projects that improve the performance (life) of the asset.



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# **Introduction (continued)**

#### **Cash Management**

The Office of Cash Management was formed within the Department's Division of Accounting and Finance to effectively and efficiently manage the Department's cash resources. This office is implementing known best practices to also manage the reduction of the Department's cash balance and works with the Office of Program Management to match available funding to projects that are phase-ready. Initiated in FY 2013-14 and implemented in FY 2014-15, the office developed department-wide guidance for requesting and validating funding for construction projects. Overall, these practices have helped maximize the ability to advance more dollars to construction projects.

The office is also implementing the use of incremental encumbrances in order to commit only those dollars expected to be expended within a fiscal year; developing a cash based STIP (Statewide Transportation Improvement Program) for planning the construction program; and developing and improving reports to provide information on cash forecasts, spending, and cash management recommendations to Department management and the public.

### **Budget Layout**

This document is divided into three sections: the first section contains the main CDOT budget, the second is the Colorado Bridge Enterprise and the third is High Performance Transportation Enterprise. Each of these sections is in turn divided into a revenue section with fact sheets for each revenue source and a program allocation section with fact sheets for each program. Information on statutory authorization, governance and program website links are provided at the top of each program fact sheet.

Upon adoption by the Transportation Commission, this budget allocation plan is available for viewing by December 1, 2015 at <a href="https://www.codot.gov/business/budget/cdot-budget">https://www.codot.gov/business/budget/cdot-budget</a>.



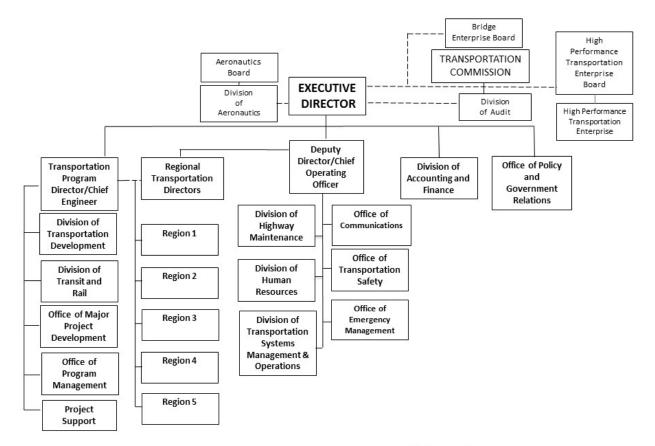
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# **Introduction (continued)**

# **Organizational Chart**

The Department of Transportation is organized according to state statutes and the policy directives of the Colorado Transportation Commission.







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# **Colorado Department of Transportation**



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#### **CDOT Boards & Commissions**

# **The Colorado Transportation Commission**

The Colorado Transportation Commission provides oversight, policy direction, and resource allocation decisions to the Department of Transportation. The powers and duties of the Commission are set forth in Section 43-1-106, C.R.S. (2015). The Commission consists of eleven appointees of the Governor, each representing a specific geographic portion of the state and each appointed to a four-year term on a staggered schedule. The appointees are subject to confirmation by the Colorado Senate.

The members of the Transportation Commission are:

District One: Ms. Shannon Gifford; Commissioner.Gifford@state.co.us

(Denver County; appointed July 2013, term expiring July 2017).

**District Two:** Mr. Edward J. Peterson; Commissioner.Peterson@state.co.us (Jefferson County and a portion of Broomfield County, appointed October 2011, term expiring July 2019).

District Three: Mr. Gary M. Reiff; Commissioner.Reiff@state.co.us

(Arapahoe and Douglas counties, appointed August 2009, term expiring July 2017).

**District Four:** Ms. Heather Barry; Commissioner.Barry@state.co.us

(Adams and Boulder counties and a portion of Broomfield County; appointed July 2007, term expiring July 2017).

District Five: Ms. Kathy Gilliland; Commissioner.Gilliland@state.co.us

(Larimer, Morgan, and Weld counties and a portion of Broomfield County; appointed July 2011, term expiring July 2019).

District Six: Ms. Kathy Connell; Commissioner.Connell@state.co.us

(Clear Creek, Gilpin, Grand, Jackson, Moffat, Rio Blanco, and Routt counties; appointed July 2011, term expiring July 2019).

District Seven: Ms. Kathryn Hall; Commissioner.Hall@state.co.us

(Chaffee, Delta, Eagle, Garfield, Gunnison, Lake, Mesa, Montrose, Ouray, Pitkin, and Summit counties; appointed September 2015, term expiring July 2019).

District Eight: Ms. Sidny Zink; Commissioner.Zink@state.co.us

(Alamosa, Archuleta, Conejos, Costilla, Dolores, Hinsdale, La Plata, Mineral, Montezuma, Rio Grande, Saguache, San Juan, and San Miguel counties; appointed July 2013 term expiring July 2017).

District Nine: Mr. Nolan Schriner; Commissioner.Nolan@state.co.us

 $(El\ Paso,\ Fremont,\ Park,\ and\ Teller\ counties;\ appointed\ September\ 2015,\ term\ expiring\ July\ 2019).$ 

District Ten: Mr. William Thiebaut; Commissioner. Thiebaut@state.co.us

(Baca, Bent, Crowley, Custer, Huerfano, Kiowa, Las Animas, Otero, Prowers, and Pueblo counties; appointed April 2009, term expiring July 2017).

**District Eleven: Mr. Steven Hofmeister:** Commissioner.Hofmeister@state.co.us

(Cheyenne, Elbert, Kit Carson, Lincoln, Logan, Phillips, Sedgwick, Washington, and Yuma counties; appointed May 2012, term expiring July 2019).

Ms. Kathy Connell is the Chairwoman of the Transportation Commission and Mr. Gary M. Reiff is the Vice Chairman. Mr. Herman Stockinger, Director of the CDOT Office of Policy and Government Relations, serves as the Secretary of the Transportation Commission. (Please see the following page for a map of the Transportation Commission Districts.)

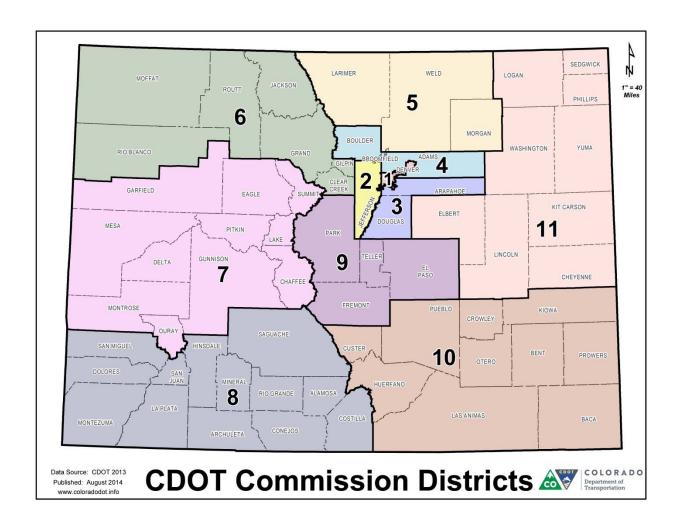


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# **CDOT Boards & Commissions (continued)**

#### **Transportation Commission District Map**





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# **Boards & Commissions (continued)**

#### The Colorado Aeronautical Board

Per Section 43-10-104, C.R.S. (2015), the seven-member Colorado Aeronautical Board provides oversight, policy direction, and resource allocation decisions for the CDOT Division of Aeronautics. The members of the board are Governor appointees and are chosen as follows:

- Four members, two from the eastern slope and two from the western slope of the state, representing
  local governments which operate airports, which members shall be selected by the governor from a
  list of nominees supplied by local governments
- One member representing a statewide association of airport managers
- One member representing a statewide association of pilots
- One member familiar with and supportive of the state's aviation issues, interests, and concerns

Appointments shall be made so as to insure a balance broadly representative of the activity level of airports throughout the state. The members serve three year terms and are subject to confirmation by the Colorado Senate.

The members of the Colorado Aeronautical Board are:

- Mr. William "T" Thompson

  (Eastern Slope Governments; appointed March 2002, term expiring December 2015)

  William.T.Thompson@state.co.us
- Mr. Ray Beck
  (Western Slope Governments; appointed December 2004, term expiring December 2016)
- Ms. Ann Beardall <u>ann.beardall@state.co.us</u>

(Pilot Organizations; appointed December 2014, term expiring December 2017)

- Mr. John Reams

  [Western Slope Representative; appointed December 2006 for a term expiring December 2015]
- Mr. Joe Rice joe.rice@state.co.us (Aviation Interests-at-Large; appointed December 2014, term expiring December 2017)
- Mr. Jeffery Forrest
  (Eastern Plains Governments; appointed March 2008, term expiring December 2015)
- Mr. Robert Olislagers

  (Airport Management Representative; appointed December 2014, term expiring December 2017)

Mr. Ray Beck is the Chairman of the Aeronautical Board, Ms. Ann Beardall is the Vice Chair and Mr. David Ulane is the Director of the Division of Aeronautics.



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# **CDOT Revenue Fact Sheets**



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#### **CDOT Revenue Overview**

#### Background

The Colorado Department of Transportation is financed by a variety of fees and taxes paid by the users of the state and national transportation systems.

#### **Motor Fuel Taxes**

- The State of Colorado levies excise taxes on gasoline, diesel fuel, and all special fuels used to propel motor vehicles and aircraft making use of public highways and airport facilities
- The federal government levies excise taxes on gasoline, diesel fuel, and all special fuels used to propel motor vehicles on public highways

#### Registration Fees

- The State of Colorado levies a variety of fees and surcharges on motor vehicles registered to use public highways; however, one tax, the specific ownership tax, is credited to local property taxing subdivisions of state government rather than to a directly transportation-related use
- The federal government charges annual weight-based taxes on heavy vehicles registered for interstate commerce

#### Other Taxes

- The State of Colorado levies a sales tax on the value of aviation fuel sold in Colorado
- The federal government levies a tax on the value of heavy commercial vehicle sales
- The federal government levies a weight-based excise tax on tires exceeding forty pounds

#### Other User Fees

• The Department of Transportation generates revenue by selling oversize/overweight permits, access permits, bid plans, property, and excess right-of-way

#### General Fund Revenue

Senate Bill 09-228 allows for a series of five years of conditional transfers of up to 2.0 percent of
gross General Fund revenues to the Department; those transfers are dependent upon a number of
triggers being met, and are projected to occur in FY2016-17

#### Revenue to the Enterprises

Each year \$15 million in eligible federal funds apportioned to the Colorado Bridge Enterprise
 (BE) for costs related to designated bridge projects and \$2 million in the Highway Users Tax Fund
 (HUTF) funds are paid to the High Performance Transportation Enterprise (HPTE) as a fee for
 services provided



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#### **CDOT - Revenue Source Fact Sheet**

# **CDOT Revenue Overview (continued)**

Summary of CDOT Revenue Estimate	
Funding Category	FY 2016-17
Highway User Tax Fund (HUTF) Revenue	522,192,870
Miscellaneous State Highway Fund	37,277,382
General Fund Revenue to CDOT	0
Safety Education Funding	12,614,488
Capital Construction Fund Appropriations	0
Senate Bill 09-228 - General Fund transfer	0
Transit Revenue	36,883,382
Aeronautics Revenue	25,041,181
State Infrastructure Bank Interest Income	420,804
Federal Highway Revenue - The Highway Trust Fund (Highway Account)	635,882,799
Colorado Department of Transportation - Total Revenue	1,270,312,906



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#### **CDOT - Revenue Source Fact Sheet**

# Highway Users Tax Fund (HUTF) Revenue

Statutory Authorization: Section 43-4-201, C.R.S. (2015)

Funding Type(s): Fuel taxes, registration fees, judicial fines

#### Background

The Highway Users Tax Fund is the principal fund in which state-levied fees and taxes associated with the operation of motor vehicles are deposited. The General Assembly annually appropriates HUTF moneys to the Departments of Revenue and Public Safety for motor vehicle-related programs, and the State Treasurer distributes the remaining HUTF proceeds among the Department of Transportation and county and municipal governments in Colorado according to statutory formulas.

#### Specific Funding Sources

	1
Total HUTF Revenue Estimate (in \$millions)	
Funding Source	FY 2016-17
Motor Fuel Tax	562.1
Motor Vehicle Registration	214.5
Other Miscellaneous HUTF	37.5
SB 09-108 Road Safety Surcharges	129.6
SB 09-108 Late Registration Fees	18.6
SB 09-108 Daily Vehicle Rental Fees	30.3
SB 09-108 Oversize/Overweight Vehicle Surcharges	1.4
TOTAL	994.0

#### Appropriation/Distribution Methodology

The General Assembly funds the Colorado State Patrol and portions of the Department of Revenue's Motor Vehicles Division through annual appropriations from the HUTF. Section 43-4-201 (3)(a)(I), C.R.S. (2015) restricts annual HUTF appropriations to grow by no more than 6.0 percent per year and may grow to the level of 23.0 percent of the fund's total income from the previous fiscal year.

Total HUTF Revenue Distribution (in \$millions)	
Entity Type	FY 2016-17
Off the Top Deductions to Colorada State Patrol	
and Department of Revenue	125.9
СДОТ	522.1
Counties	194.1
Municipalities	132.8
Distributed for Other Purposes	13.9
TOTAL	988.8



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#### **CDOT - Revenue Source Fact Sheet**

### **Highway Users Tax Fund (HUTF) Revenue (continued)**

#### Appropriation/Distribution Methodology (continued)

Remaining HUTF revenues are statutorily divided into three separate funding streams. Principal first stream revenues are distributed 65% to CDOT, 26% to counties, 9% to municipalities and include:

- Proceeds of the first seven cents of the gasoline, diesel, and special fuel taxes
- Vehicle license plate, identification plate, and placard fees
- Driver's license, motor vehicle title and registration, and motorist insurance identification fees
- Proceeds of the passenger-mile tax levied on operators of commercial bus services
- Interest earnings

Second stream revenues include motor fuel taxes in excess of the first seven cents per gallon of gasoline, diesel, and special fuels and are distributed 60% to CDOT, 22% to counties, and 18% to municipalities.

Third stream revenues include all fees, surcharges, and fine revenues authorized by S.B. 09-108. Apart from a provision in S.B. 09-108 that redirects \$5.0 million from the county and municipal shares to the State Transit and Rail Fund, the third stream revenues are distributed in the same proportions as the second stream revenues. This \$5.0 million is then granted by CDOT to local government transit and rail projects.

#### Revenue History and Projection

HUTF Revenue to CDOT (in \$millions)				
	Actual	Actual	Estimate	Estimate
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Motor Fuel Tax	288.8	304.5	287.3	290.0
Motor Vehicle Registrations	103.1	108.7	102.6	103.6
Other HUTF Revenue	20.6	21.7	20.5	20.7
SB 09-108 Revenue Collections	101.2	104.1	106.3	107.8
TOTAL	513.7	539.0	516.7	522.1



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#### **CDOT - Revenue Source Fact Sheet**

# Miscellaneous State Highway Fund & General Fund Revenue

Funding Types: Sales, Fees, Interest Earnings

#### **Background**

The main source of revenue to the State Highway Fund is distributions from the Highway Users Tax Fund. However, there are several other sources of revenue to the State Highway Fund including:

- Interest on the fund's cash balance
- Sales of overweight and oversize permits
- Sales of bid plans and specifications
- Sales of excess right-of-way and other property
- Reimbursements for damage caused to CDOT property by motorists

CDOT also occasionally receives general fund revenue transfers for specific purposes.

### Revenue History and Projection

Miscellaneous State Highway Fund Revenue (in \$millions)				
	Actual	Actual	Estimate	Estimate
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Permits	8.1	4.7	8.5	7.6
Service Charges	0.0	0.0	0.0	9.3
Sales (bid plans & specs.)	1.1	0.1	0.1	1.4
Damage Awards	2.4	0.2	0.2	5.3
Interest Earned	12.7	24.5	10.4	12.5
Property (sales & rentals)	1.1	0.0	0.0	1.2
TOTAL	25.4	29.5	19.2	37.3



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#### **CDOT - Revenue Source Fact Sheet**

#### **Safety Education Funding**

Statutory Authorization: Law Enforcement Assistance Fund – Section 43-4-401, C.R.S. (2015)

First Time Drunk Driving Offenders Account – Section 42-2-132, C.R.S. (2015) Motorcycle Operator Safety Training Fund – Section 43-5-504, C.R.S. (2015)

Marijuana Tax Cash Fund: Section 39-28.8-501(1), C.R.S. (2015)

National Highway Transportation Safety Administration – 49 U.S.C. § 105

Funding Type(s): Fees, fines

#### Background

Although there is a safety component in all field work performed by CDOT and its private sector partners, certain revenue sources are dedicated in statute for specific safety education programs.

#### Law Enforcement Assistance Fund for the Prevention of Drunken Driving (LEAF)

Every person who is convicted of, or pleads guilty to, driving under the influence (DUI) pays a fine of \$75, of which \$60 is credited to the LEAF. Money is appropriated from this fund to other Departments for administration and other designated activities. The remainder is appropriated to CDOT to fund increased law enforcement presence on public highways during periods of the year known to have higher incidences of impaired driving.

#### First Time Drunk Driving Offenders Account

Any person whose license or other privilege to operate a motor vehicle in this state has been suspended, cancelled, or revoked must pay a restoration fee of \$95 prior to the issuance of a new or restored license to operate a motor vehicle. \$35 of this fee is credited to the First Time Drunk Driving Offenders Account, which supports a legislative mandate of twelve enhanced drunk driving enforcement periods per year.

#### Motorcycle Operator Safety Training (MOST) Fund

Every driver's license or provisional driver's license that is issued with a motorcycle endorsement incurs a \$2 surcharge credited to the MOST fund to subsidize motorcycle operator safety training courses.

#### Marijuana Tax Cash Fund

Retail marijuana taxes are transferred to this fund pursuant to Sections 39-28.8-305(1)(b) and 39-28.8-203(1)(b) and, thereafter, appropriated by the General Assembly for numerous purposes, including to develop and implement marijuana education and prevention campaigns.

#### National Highway Transportation Safety Administration (NHTSA) Funding

Federal highway funds support programs for state and community highway safety, traffic safety information systems, alcohol-impaired driving countermeasures, and motorcyclist safety.



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#### **CDOT - Revenue Source Fact Sheet**

# **Safety Education Funding (continued)**

#### Revenue History and Projection

Safety Education Funding (in \$millions)				
	Actual	Actual	Estimate	Estimate
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
NHTSA	1.7	8.0	7.6	8.3
Motorcycle Operator Safety Training Fund	0.8	0.8	0.8	0.9
First Time Drunk Driving Fund	1.5	1.5	1.5	2.0
Law Enforcement Assistance Fund	0.9	0.7	0.7	0.9
Transfer from Dept. of Public Safety	0.0	0.0	0.0	0.5
TOTAL	4.9	11.0	10.6	12.6



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#### **CDOT - Revenue Source Fact Sheet**

# **Capital Construction Fund Appropriations**

Statutory Authorization: Section 43-1-113 (2.5), C.R.S. (2015)

Funding Type(s): State General Funds

#### Background

In 1995 the General Assembly enacted House Bill 95-1174, which:

- Amended the statutory definition of "capital construction" to include the construction and maintenance of state highways
- Requires the Transportation Commission to present a prioritized budget request to the Capital Development Committee for spending authority from the Capital Construction Fund for state highway reconstruction, repair, and maintenance on or before October 1, annually
- Requires the Capital Development Committee to study the funding request and associated prioritized list of projects and make a recommendation to the Joint Budget Committee as to the amount of funds transferred into the Capital Construction Fund for state highway purposes

#### Specific Funding Sources

The Capital Construction Fund derives its revenue from statutory transfers of General Fund revenue. The General Fund is comprised mainly of the proceeds of general purpose taxation such as:

- Income taxes
- Sales and Use taxes
- Insurance premium taxes
- Cigarette taxes
- Liquor taxes
- Gaming taxes

#### Revenue History and Projection

Capital Construction Fund Appropriations (in \$millions)				
Actual Actual Estimate Estima				
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Transfers/Appropriations	0.0	0.5	0.0	0.0
TOTAL	0.0	0.5	0.0	0.0



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#### **CDOT - Revenue Source Fact Sheet**

### Senate Bill 09-228 (Strategic Projects)

Web Page: <a href="http://bit.ly/ColoradoSenateBill09-228">http://bit.ly/ColoradoSenateBill09-228</a>
Statutory Authorization: Section 24-75-219, et seq., C.R.S. (2015)

Funding Type(s): General Purpose Revenue

#### **Background**

In 2009 the General Assembly enacted Senate Bill 09-228, which:

- Repealed a statutory limit on the annual growth of certain appropriations from the General Fund
- Repealed S.B. 97-001, a conditional transfer of General Fund revenue of up to 10.35% of state sales and use tax receipts to the State Highway Fund
- Repealed H.B. 02-1310, a conditional transfer of excess general revenue above the General Fund appropriations limit to the State Highway Fund and the Capital Construction Fund
- Increased the statutory General Fund reserve contingent upon economic and fiscal conditions
- Authorized a five-year sequence of General Fund transfers to the State Highway Fund and the Capital Construction Fund contingent upon economic and fiscal conditions

#### Contingent General Fund Transfers to Transportation

The bill authorized a five-year sequence of General Fund transfers to the State Highway Fund of up to 2.0% of gross General Fund revenues, with the following conditions:

- Transfers do not begin until the first fiscal year after the first calendar year in which statewide personal income grows by at least 5.0%, as measured by the U.S. Bureau of Labor Statistics
- In the event of a tax refund pursuant to Article X, Section 20 of the Colorado Constitution

#### Revenue History and Projection

The Governor's Office of State Planning & Budgeting presently projects the following S.B. 09-228 transfers:

Senate Bill 09-228 - General Fund transfer (in \$millions)				
	Actual	Actual	Estimate	Estimate
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Projected Transfer	0.0	0.0	205.6	0.0
TOTAL	0.0	0.0	205.6	0.0



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#### **CDOT - Revenue Source Fact Sheet**

#### **Transit Revenue**

Web Page: https://www.codot.gov/programs/transitandrail

Statutory Authorization: The Mass Transit Account of the Highway Trust Fund – 26 U.S.C. § 9503 (e)

State Funding for Local Transit Grants Section – 43-4-811, C.R.S. (2015)

Funding Type(s): Taxes, Fees

#### Background

The 1982 Surface Transportation Assistance Act increased federal motor fuel taxes from eight to nine cents per gallon and dedicated the revenue from the incremental tax to a new Mass Transit Account in the Highway Trust Fund. The current rates for taxes supporting the Mass Transit Account are noted in the tax table below. Funds in the Mass Transit Account are apportioned to states and transit providers by formula.

#### User Taxes

The table below provides revenue sources for the Mass Transit Account. State-levied sources of revenue for transit include local funds to match Federal Transit Administration (FTA) apportionments as well as a statutory set-aside of \$5.0 million of Senate Bill 09-108 revenues from what would otherwise be distributed to local governments through the regular HUTF distribution.

#### **Excise Taxes Supporting the Mass Transit Account**

Тах Туре	Tax Rate
Gasoline	2.86 cents per gallon
Diesel	2.86 cents per gallon
Gasohol (10% ethanol)	2.86 cents per gallon
Special Fuels:	
General rate	2.86 cents per gallon
Liquefied petroleum gas	2.13 cents per gallon
Liquefied natural gas	1.86 cents per gallon
M85 (from natural gas)	1.43 cents per gallon
Compressed natural gas	9.71 cents per thousand cubic feet

Source: The Federal Transit Administration

#### Revenue History and Projection

Under the current authorization, the Moving Ahead for Progress in the 21st Century (MAP-21), Colorado receives less than 5.0 percent of all transit apportionments to the states. Of Colorado's roughly \$93.0 million apportionment, CDOT administers roughly \$14.6 million or 15.0 percent; the majority is distributed directly to transit providers in Colorado.

In addition to the sources listed here, \$10 million of HUTF revenue is allocated to Statewide FASTER Transit per S.B. 09-108 and ten percent of S.B. 09-228 revenue is set aside for Strategic Transit projects. Also, approximately \$1 million of FTA funds are allocated to Metropolitan Planning.



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#### **CDOT - Revenue Source Fact Sheet**

# **Transit Revenue (continued)**

Transit Revenue (in \$millions)				
	Actual	Actual	Estimate	Estimate
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Federal Transit Administration Funding	16.0	18.8	20.6	20.2
Federal Transit Administration Local Match	9.1	10.0	10.8	11.7
Rail and Transit - State Highways	5.0	5.0	5.0	5.0
TOTAL	30.1	33.8	36.4	36.9

Note: \$2.3 million of FTA funds are allocated to Metropolitan Planning



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#### **CDOT - Revenue Source Fact Sheet**

#### **Aeronautics Revenue**

Web Page: <a href="https://www.codot.gov/programs/aeronautics">https://www.codot.gov/programs/aeronautics</a>

Statutory Authorization: Aviation Fuel Excise Taxes – Section 39-27-102 (1) (a) (IV) (A), C.R.S (2015)

Aviation Fuel Sales Tax – Section 39-26-106, C.R.S. (2015)

Funding Type: Taxes

#### **Background**

The maintenance and operation of aeronautical facilities in Colorado is supported by several fuel taxes which act as user fees.

#### Gasoline Excise Taxes

Pursuant to Section 39-27-102 (1) (a) (IV) (A), C.R.S (2015), the state collects a tax of \$0.06 per gallon of gasoline used to propel non-turbo-propeller and non-jet aircraft and a tax of \$0.04 per gallon of gasoline used to propel turbo-propeller and jet aircraft.

#### Aviation Fuel Sales Tax

Pursuant to Section 39-26-106, C.R.S. (2015), the state assesses a sales tax of 2.9 percent of the value of all aviation fuel sold in Colorado.

#### Revenue History and Projection

Pursuant to Section 43-10-110, C.R.S. (2015), airports are disbursed an amount equal to 4.0 cents for each taxable gallon of gasoline sold at each airport and an amount equal to 65.0 percent of the sales and use taxes generated at each airport by sales of aviation fuel used by turbo-propeller or jet-engine aircraft. These formula allocations are made monthly by the CDOT Division of Aeronautics; remaining funds support a discretionary grant program for airport improvements.

Aeronautics Revenue (in \$millions)								
	Actual	Actual	Estimate	Estimate				
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17				
State Aviation Funding	36.0	31.6	30.0	25.0				
Federal Aviation Administration Funding	0.1	1.0	0.0	0.0				
TOTAL	36.1	32.6	30.0	25.0				



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#### **CDOT - Revenue Source Fact Sheet**

#### **State Infrastructure Bank Interest Income**

Statutory Authorization: Transportation Infrastructure Revolving Fund – Section 43-1-113.5, C.R.S.

(2015)

Funding Type: Interest Income

#### **Background**

The Colorado State Infrastructure Bank (SIB) is a revolving fund created by the State Legislature that is authorized to make loans to public and private entities to facilitate the financing of public transportation projects within the state. The fund contains the following four accounts specified in the enabling legislation:

- A highway account
- A transit account (currently inactive)
- An aviation account
- A rail account (currently inactive)

The highway account is capitalized through the Transportation Commission's transfer of funds derived from highway user fees and taxes in the State Highway Fund. The aviation account is capitalized through the Transportation Commission's transfer of funds derived from aviation fuel and sales taxes in the State Aviation Fund.

#### **Funding Sources**

The fund's principal sources of income are:

- Interest income from the fund's loan portfolio
- Interest income from the fund's cash balance

#### Revenue History and Projection

State Infrastructure Bank Interest Income (in \$millions)							
Actual Actual Estimate Esti							
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17			
SIB Interest	0.6	0.7	0.5	0.4			
TOTAL	0.6	0.7	0.5	0.4			



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#### **CDOT - Revenue Source Fact Sheet**

#### Federal Highway Revenue – The Highway Trust Fund (Highway Account)

Web Page: http://www.fhwa.dot.gov/map21/factsheets/htf.cfm

Statutory Authorization: 26 U.S.C. § 9503 Funding Type(s): Taxes, Fees

#### Background

The Highway Trust Fund (HTF) was established in 1956 at the time that congressional authorizations for interstate highway construction began to increase in magnitude. The Federal-Aid Highway Act of 1956, coupled with the Highway Revenue Act of that same year, increased authorizations for the Federal-aid Primary and Secondary Systems, authorized significant funding of the Interstate System, and established the HTF as a mechanism for financing the accelerated highway program. To finance the increased authorizations, the Revenue Act increased some of the existing highway-related taxes, established new ones, and provided that most of the revenues from these taxes should be credited to the HTF. Revenues accruing to the HTF were dedicated to the financing of Federal-aid highways.

The following user taxes fund the Highway Account of the Highway Trust Fund:

Excise and Sales Taxes Supporting the Federal Aid Highway Program

Tax Type	Gross Tax Rate	Net to the Highway Account						
Fuel Taxes (Proceeds to Highway an	d Mass Transit Accounts)							
Gasoline	18.4 cents per gallon	15.44 cents per gallon						
Diesel	24.4 cents per gallon	21.44 cents per gallon						
Gasohol (10% ethanol)	18.4 cents per gallon	10.14 cents per gallon						
Special Fuels:								
General rate	18.4 cents per gallon	15.44 cents per gallon						
Liquefied petroleum gas	18.3 cents per gallon	16.2 cents per gallon						
Liquefied natural gas	24.3 cents per gallon	22.44 cents per gallon						
M85 (from natural gas)	9.25 cents per gallon	7.72 cents per gallon						
Compressed natural gas	48.54 cents per thousand cubic feet	38.83 cents per thousand cubic feet						
Non-fuel Taxes (All proceeds to the Tires:	Highway Account)							
0-40 pounds	No Tax							
Over 40 pounds to 70 pounds Over 70 pounds to 90 pounds Over 90 pounds  15¢ per pound in excess of 40 pounds \$4.50 plus 30¢ per pound in excess of 70 pounds \$10.50 plus 50¢ per pound in excess of 90 pounds								
Truck and Trailer Sales	Truck and Trailer Sales  12.0 percent of retailer's sales price for tractors and trucks over 33,000 lbs. gross vehicle weight (GVW) and trailers over 26,000 lbs. GVW							
Heavy Vehicle Use Annual tax: Trucks 55,000 lbs. and over GVW, \$100 plus \$22 for each 1,000 lbs. (or fraction thereof) in excess of 55,000 lbs. (maximum tax of \$550)								

**Source:** The Federal Highway Administration



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#### **CDOT - Revenue Source Fact Sheet**

# Federal Highway Revenue – The Highway Trust Fund (continued)

#### Revenue History and Projection\*

On July 6, 2012 the Moving Ahead for Progress in the 21st Century Act (MAP-21) was signed by President Obama. This is the first long-term highway authorization enacted since 2005. MAP-21 provides funding for fiscal years 2012-13 and 2013-14 and guarantees that 95% of contributions to the Highway Trust Fund are returned to the States. In addition to the two years of federal authorization, MAP-21 extended the HTF and tax collections through FY 2015-16. Currently, FHWA is acting under a continuing resolution, providing funding through October of 2015.

Federal Highway Administration Revenue (in \$millions)								
	Actual	Estimate	Estimate					
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17				
Federal Highway Administration Funding	638.3	678.3	640.7	615.2				
Federal Highway Administration Local Match	20.2	19.8	19.9	20.7				
TOTAL	658.5	698.1	660.6	635.9				

<sup>\*</sup>Recent budget actions by the U.S. Congress have led to additional uncertainty in federal apportionments by state departments of transportation. The Highway Trust Fund apportionments to states remain exempt; however, federal general fund revenues that backfills to the HTF may result in future reductions in CDOT's federal funding. CDOT continually monitors sequestration policy and congressional actions for potential budget implications.



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# **CDOT Program Allocation Fact Sheets**



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**CDOT- Program Fact Sheet** 

# **CDOT Program Summary**

#### **Background**

The Department of Transportation administers a variety of highway, aviation, transit, and rail programs pursuant to state laws, federal laws, and the policies of the Colorado Transportation Commission. To increase accountability and explain to transportation stakeholders and the public how the Department is organized and funded, the Department uses the following six logical categorical groupings:

- **1. Maintain Maintaining What We Have:** Includes projects that take care of our existing system such as resurfacing and reconstruction of existing pavement and bridges, and maintenance activities such as roadway and structure maintenance and snow removal.
- **2. Maximize Making the Most of What We Have:** Includes operational upgrades and improvements like traveler information, electronic signs, projects that add safety upgrades like turn lanes and traffic safety education programs to increase seatbelt use or reduce impaired driving.
- **3. Expand Increasing Capacity:** Includes projects that add to our existing system such as adding new lanes to highways. Currently, limited funding is available for this category of construction. However, the High Performance Transportation Enterprise, which is dedicated to increasing highway capacity through innovative finance, is expected to play a role in filling the gap in this category in the future.
- **4. Deliver Program Delivery / Administration:** Includes costs to manage and deliver projects such as research, planning and contracting.
- **5. Pass-through Funds / Multimodal Grants:** Includes grant funding and funds mandated to go to specific programs or projects. CDOT may administer these funds for compliance of federal rules or requirements but the actual work is performed by an entity outside of CDOT such as a nonprofit group, transit agency or local government.
- **6. TC Contingency / Debt Service:** Includes funds the Transportation Commission (TC) utilizes for various emergencies and pays debt service on outstanding bonds or similar debt programs.

Attachr	ment A	Fisca	Colorado Department of Transportation I Year 2016-17 Proposed Budget Allocati		18-15		
	Budget Category	FISCA	Program Area	Directed by	FY2017 Draft	FY2017 Draft Budget	Funding Source
1	Maintain - Maintaining What We Have		Program Area	Бу	Allocations		Funding Source
2	nave	CDOT Performed Work	Deadway Surface	TC	39,207,301	39,207,301	<b>с</b> п
4			Roadside Facilities	TC	22,031,593	22,031,593	SH
5 6			Roadside Appearance Structure Maintenance	TC TC	8,582,670 12,206,661	12,206,661	SH
7 8			Tunnel Activities Snow and Ice Control	TC TC	7,181,237 76,064,129		SH
9 10			Traffic Services Planning and Scheduling	TC TC	66,254,514 15,584,857	66,254,514 15,584,857	SH SH
11 12			Material, Equipment and Buildings	TC	15,487,037 262,600,000	15,487,037	SH
13 14		Contracted Out Work	Surface Treatment /1 /2	TC	145,125,000	, ,	
15 16			Structures On-System Construction /1 /2 Structures Inspection and Management /1 /2	TC	31,268,000 4,532,000	24,531,718	FHWA/ SH/ 09-108: \$7.6M SH/09-108: \$3.5M
17			Geohazards Mitigation /1	TC	10,000,000	7,845,631	09-108: \$10.0M
18 19			Highway Safety Investment Program Railway-Highway Crossings Program	FR FR	30,504,717 3,282,636	2,575,435	FHWA / SH FHWA / SH
20 21			Hot Spots Traffic Signals /1 /2	TC TC	2,167,154 11,200,000	8,787,106	FHWA / SH FHWA/ SH/ 09-108: \$9.4M
22			FASTER - Safety Projects Permanent Water Quality Mitigation	TC TC	57,851,157 6,500,000	45,387,881 5,099,660	09-108 FHWA / SH
24 25			Maintain-Related Indirects/Overhead /2 Maintain-Related CDOT Construction Engineering /2			41,359,940 23,794,794	
26 27		Capital Expenditure			302,430,664	302,430,664	
28			Road Equipment /1 /2 Capitalized Operating Equipment	TC TC	3,760,247	3,760,247	SH SH
30			Property /1 /2	TC	10,000,000	10,000,000	SH
31 32	Marriage Oct 1 11 11			Total:	13,760,247 578,790,911	13,760,247 578,790,911	
	Maximize - Safely Making the Most of What We Have						
34 35		CDOT Performed Work	TSM&O: Performance Programs and Services	TC	607,619		
36 37			TSM&O Traffic Incident Management TSM&O: ITS Maintenance /1	TC TC	1,989,156 27,100,000	1,989,156	
38		Contracted Out Work			29,696,775		
40 41		Tonication Out Work	Safety Education TSM&O: Congestion Relief	Comb	12,973,628 4,750,000		NHTSA / SSE FHWA / SH
42			Regional Priority Program	TC	48,609,000	38,136,826	FHWA / SH
43 44			Road X Maximize-Related Indirect/Overhead /2	TC	12,096,525	10,141,224	FHWA / SH
45 46			Maximize-Related CDOT Construction Engineering /2		78,429,153	5,834,349 78,429,153	
47 48		Capital Expenditure	TSM&O: ITS Investments	TC	10,000,000	10,000,000	FHWA / SH
49 50				Total:	10,000,000 118,125,928	10,000,000	
51 52	Expand - Increasing Capacity	CDOT Performed Work		Total.	110,120,020	110,120,020	
53					-	-	
54 55		Contracted Out Work	Strategic Projects	SL	-	-	09-228
56 57			Expand-Related Indirect /2 Expand-Related CDOT Construction Engineering /2		-	-	
58 59				Total:	-	-	
60	Deliver - Program Delivery/Administration						
61 62			Operations [including maintenance support] Projects Initiatives	TC TC	32,738,361 1,855,000	32,738,361 1,855,000	SH FHWA / SH
63			DTD Planning and Research - SPR	FR SL	13,283,014 29,863,123	13,283,014	FHWA / SH
64 65			Administration (Appropriated) HPTE Fee for Service	TC	29,863,123	29,863,123	
66 67			FY2016 Common Policy Anticipated Salary Increase	Total:	- 79,819,498	79,819,498	
68	Pass-Through Funds/Multi-modal Grants						
69 70		Aeronautics	Division of Aeronautics to Airports	AB	23,991,181	23,991,181	SA
71 72			Division of Aeronautics Administration	AB	1,050,000 <b>25,041,181</b>	1,050,000	SA
73		Highway	Degraphical Tells				
74 75			Recreational Trails Safe Routes to School	FR TC	1,591,652 2,500,000	2,500,000	FHWA
76 77			Transportation Alternatives Program STP-Metro	FR FR	12,045,395 49,134,550	49,134,550	FHWA / LOC FHWA / LOC
78 79			Congestion Mitigation/Air Quality Metropolitan Planning	FR FR	45,994,306 8,150,505	8,150,505	FHWA / LOC FHWA / FTA / LOC
80 81			Bridge Off-System - TC Directed Bridge Off-System - Federal Program	TC FR	3,164,139 6,285,161	3,164,139	FHWA / SH / LOC FHWA / SH / LOC
82 83		Transit			128,865,708		
84 85			Federal Transit Strategic Projects -Transit	FR SL	29,621,237	29,621,237	FTA / LOC 09-228
86			Strategic Projects -Transit  Transit and Rail Local Grants	SL	5,000,000		09-108
87 88			Transit and Rail Statewide Grants Bustang	TC TC	5,800,000 3,000,000	3,000,000	09-108
89 90			Transit Administration and Operations	TC	1,200,000 <b>44,621,237</b>		FTA / 09-108
91 92		Infrastructure Bank	Infrastructure Bank	TC	420,804		
93	Transportation Commission			Total:	198,948,930		
94 95	Contingency / Debt Service	Permanent Recovery			<b> </b>	<del> </del>	
96		- Cimanent Necovery	Permanent Recovery		127,400,000		
97 98			Recovery-Related Indirect/Overhead /2 Recovery-Related CDOT Construction Engineering /2			17,423,023 10,023,642	
99 100					127,400,000	127,400,000	
101 102		Contingency	TC Contingency	TC	25,000,000	25,000,000	FHWA / SH
103 104			Snow & Ice Reserve	TC	10,000,000 <b>35,000,000</b>	10,000,000	SH
105 106		Debt Service	Strategic Projects - Debt Service	DS	128,869,125		
107			Certificates of Participation-Property  Certificates of Participation-Energy	DS DS	2,364,664 993,850	2,364,664	SH
108		+	Certificates of Participation-Energy	חפ	132,227,639	132,227,639	
109		†	+	_			N .
109				Total:	294,627,639 1,270,312,906		

Revenue 1,270,312,906 1,270,312,906

/1 FASTER Safety funds (\$40.0M) were substituted for flexible funds in appropriate Asset Management Programs. Resulting available flexible funds were then added to Regional Priority Program. /2 Budget excludes RAMP projects; CE and indirects are calculated based on total programs as shown. Flexible Funds

State Bridge Enterprise								
Fiscal Year 2016-17 Proposed Budget Allocations 11-18-15								
	Budget Category		Program Area	Directed by	FY2017 Draft Allocations	FY2017 Draft Budget	Funding Source	
Maintaiı	n - Maintaining What We							
1 Have					В	С		
2		CDOT Performed Work						
3			Maintenance	BEB	250,000	250,000	09-108	
4			Scoping Pools	BEB	300,000	300,000	09-108	
5					550,000	550,000		
6		Contracted Out Work						
7			Bridge Enterprise Projects	BEB	105,904,096	83,088,443	09-108	
3			Maintain-Related Indirects/Overhead /1			14,483,277		
9			Maintain-Related CDOT Construction Engineering /1			8,332,376		
10					105,904,096			
11				Total	106,454,096	106,454,096		
	ze - Safely Making the Most : We Have							
13		CDOT Performed Work						
4		Contracted Out Work						
5				Total		-		
16 Expand	- Increasing Capacity							
17		CDOT Performed Work						
18		Contracted Out Work						
9				Total		-		
	- Program							
20 <b>Delivery</b>	//Administration							
21			Administration and Legal Fees		1,911,904	1,911,904	09-108	
22				Total:	1,911,904	1,911,904		
Pass-Th	nrough Funds/Multi-modal				,- ,	7- 7		
23 Grants	· ·							
24		Highway						
25		_ <del>-</del>		Total:	-			
	ortation Commission							
	ency / Debt Service							
27		Contingency						
28		<b>3</b>	Bridge Enterprise - Contingency	BEB	-	-	09-108	
29			J 1 2 2 2 2 3 2 2 7		-	-	-	
30		Debt Service						
31			Bridge Enterprise - Debt Service	DS	18,234,000	18,234,000	FHWA / SH	
32			. Gp =		18,234,000			
33				Total:	18,234,000			
			L		126,600,000			

/1 Budget excludes RAMP projects; CE and indirects are calculated based on total programs as shown.

Revenue 126,600,000 126,600,000

Key to acronyms:
BEB= Bridge Enterprise Board
DS= Debt Service Covenants

			al Year 2016-17 Proposed Budget Alloca	แอกร +	o= 1 3		
	Budget Category		Program Area	Directed by	FY2017 Draft Allocations	FY2017 Draft Budget	Funding Source
	Maintain - Maintaining What We					_	<u> </u>
	Have				В	С	
?		CDOT Performed Work					
		Contracted Out Work					
				Total	-	-	
	Maximize - Safely Making the Most						
	of What We Have						
		CDOT Performed Work					
		Contracted Out Work					
				Total	-	-	
	Expand - Increasing Capacity						
0		CDOT Performed Work					
			High Performance Transportation Enterprise				Tolls/Managed Lanes
1			Maintenance	HPTEB	-	-	Revenue
							Tolls/Managed Lanes
2					-	-	Revenue
3		Contracted Out Work					
4			High Performance Transportation EnterpriseProjects	HPTEB	5,636,702		Tolls/Managed Lanes
5			Expand-Related Indirect /1			770,866	
3			Expand-Related CDOT Construction Engineering /1			443,487	
							Tolls/Managed Lanes
7					5,636,702	5,636,702	Revenue
3				Total	5,636,702	5,636,702	
	Deliver - Program						
9	Delivery/Administration						
			High Performance Transportation Enterprise		<del></del>		
)			Administration and Legal Fees		1,178,649	1,178,649	Fee for Service
1			Š	Total:	1,178,649	1,178,649	
	Pass-Through Funds/Multi-modal					,	
	Grants						
3		Highway					
				Total:		-	
	Transportation Commission						
	Contingency / Debt Service						
5	Contingency / Debt Service					1	
	Contingency / Debt Service	Contingency					
5 6 7	Contingency / Debt Service	Contingency Debt Service		+ +	901,351	901,351	Fee for Service

 ${\it /1}~Budget~excludes~RAMP~projects;~CE~and~indirects~are~calculated~based~on~total~programs~as~shown.}$ 

Key to acronyms:
HPTEB=High Performance Transportation Enterprise Board

HPTE Fee For Service Revenue & Allocation Adjustment (2,080,000) (2,080,000)

> **Total Consolidated Allocations** 1,402,549,608 1,402,549,608 1,402,549,608 1,402,549,608 Total Consolidated Revenue



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#### **CDOT- Program Fact Sheet**

#### Maintenance

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Maintain – Maintaining What We Have

#### **Background**

CDOT's maintenance patrols serve a system that includes 23,000 total lane miles of highway. In addition, the Department owns about 3,439 bridges with almost 33 million square feet of deck area. CDOT is also responsible for managing a total of 21 tunnel bores throughout the State.

CDOT owns a large number of safety and traffic-related devices that the Department must maintain. In the past CDOT had completed annual inventories of these items. Due to budget constraints, this annual inventory has not been completed in several years. CDOT's Roadway Asset inventory is as follows:

- 192,726 signs
- 511,000 delineators
- 1,156,402 linear feet of cable guardrail
- 7,300,476 linear feet of metal guardrail
- 2,568,675 linear feet of concrete guardrail
- 50,779 miles of striping
- 29,890 roadway lights
- 2,000 traffic signals
- 936 attenuators

The assets above are not a comprehensive list of assets served by CDOT's maintenance forces, but provide a sense of the scope of work performed by the maintenance program. In addition to roadway assets, the Division of Highway Maintenance performs many accomplishment based programs, such as; Snow and Ice Removal, Traffic Services, Vegetation Management, Debris Removal, etc.

In an effort to provide statewide consistency in service, CDOT uses a performance based budgeting system for the maintenance program. The Maintenance Levels of Service (MLOS) system includes an annual physical rating and/or survey to observe results or conditions for approximately 101 activities or system items. There are fifteen service levels established for each Maintenance Area Program (MPA), with calculations translated to a scale of A+ through F-, with A+ being the highest service level and F- being the lowest. The measured items are then categorized into nine MPAs, which are:



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#### **CDOT- Program Fact Sheet**

# **Maintenance (continued)**

#### Background (continued)

- Planning and Scheduling
- Roadway Surface
- Roadside Facilities
- Roadside Appearance
- Traffic Services
- Structure Maintenance
- Snow and Ice Control
- Material, Equipment & Buildings
- Tunnel Activities

There are fifteen service levels established for each MPA, with calculations translated to a scale of A+ through F-, with A+ being the highest service level and F- being the lowest.

#### **Funding**

The main source of funding to the CDOT Maintenance program is the State Highway Fund.

Maintenance Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Maintenance Level of Service	249.0	251.3	254.4	262.6
TOTAL	249.0	251.3	254.4	262.6

Source: CDOT Office of Financial Management & Budget



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#### **CDOT- Program Fact Sheet**

## **Surface Treatment**

Web Page: <a href="http://www.fhwa.dot.gov/map21/factsheets/stp.cfm">http://www.fhwa.dot.gov/map21/factsheets/stp.cfm</a>

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Sources: State Highway Fund, Section 43-10-109, C.R.S. (2015)

The Highway Trust Fund, 26 U.S.C. § 9503

Budget Category: Maintain – Maintaining What We Have

#### **Background**

The objective of the Department's surface treatment program is to maintain the quality of the pavement on state highways at the highest level possible by allocating limited resources in a scientifically rigorous manner. Also, a small amount of program funds are allowed to mitigate safety issues discovered during the project development process. It is financially efficient for these safety issues to be addressed as part of a current resurfacing project rather than to create a standalone safety project.

Department staff utilizes pavement management software and exhaustive annual data collection to make recommendations as to which segments of the state highway system should be prioritized for rehabilitation.

#### **Funding**

The main sources of revenue to the surface treatment program are:

- The State Highway Fund
- Federal reimbursement for eligible expenditures

Surface Treatment Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Surface Treatment Allocation	120.5	118.8	125.8	113.9
Indirect Cost Allocation	20.0	18.9	14.6	19.8
Construction Engineering Allocation	10.2	11.8	9.1	11.4
TOTAL	150.7	149.5	149.5	145.1

Source: CDOT Office of Financial Management & Budget



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## **CDOT- Program Fact Sheet**

## **Structures On-System**

Web Page: <a href="https://www.codot.gov/library/bridge">https://www.codot.gov/library/bridge</a>
Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Sources: State Highway Fund, Section 43-10-109, C.R.S. (2015);

The Highway Trust Fund, 26 U.S.C. § 9503

Budget Category: Maintain – Maintaining What We Have

## Background

The Structures Program provides:

- Bridge and culvert preventative maintenance program
- Essential bridge repairs
- Essential culvert repairs
- Essential wall repairs
- Essential tunnel repairs and major projects program
- Overhead sign, signal, and high-mast-light inspection and inventory
- Bridge and culvert inspection, inventory, and asset management
- Wall inspection, inventory and asset management
- Tunnel inspection, inventory and asset management
- Local agency bridge and culvert inspection and inventory

## **Funding**

CDOT conducts inspections of all state, city, and county bridges in accordance with the National Bridge Inspection Standards (NBIS) and reports the conditions of the bridges annually to the Federal Highway Administration (FHWA). MAP-21 legislation requires reporting percent structurally deficient and will set specific targets. As a result, CDOT is modifying Policy Directive 14 to move from the old practice of reporting good/fair/poor and structurally deficient or functional obsolescence to only structural deficiency with metrics included in CDOT's asset management plan.

The main sources of funding for the Structures program are:

- The State Highway Fund
- Federal reimbursement for eligible expenditures

Structures On-System Program Budget Allocations (in \$millions)	ı			
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Structures On-System Construction Allocation	16.2	17.7	18.8	24.5
Structures Inspection and Management Allocation	8.5	6.7	7.1	3.6
Indirect Cost Allocation	4.1	3.9	3.0	4.9
Construction Engineering Allocation	2.1	2.4	1.9	2.8
TOTAL	30.9	30.7	30.8	35.8

Source: CDOT Office of Financial Management & Budget

Note: The Bridge Inspection and Management Program includes inspection and management of bridges, culverts, tunnels, and walls.



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## **CDOT- Program Fact Sheet**

## **Geohazards Program**

Web Page: https://www.codot.gov/programs/geotech/rockfall

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Maintain – Maintaining What We Have

## Background

Mountain and canyon corridors are affected by several geologic hazards such as debris flow, embankment distress, landslides, rockfall, rockslides, and sink holes. The Geohazards Program goal is to reduce the risk these hazards present to the transportation system by focusing on highway segments and corridors using asset management principles. Incorporating an asset management approach to geohazard mitigation allows risk reduction of entire corridors rather than individual sites scattered throughout the state. This approach is believed to be better in reducing overall risk than a "worst first" site selection, where only small segments of a corridor are addressed one at a time.

The Geohazards Program designs mitigation, reviews consultant designs, performs site inspections during construction, and responds to rockfall and other geological hazard related emergencies. Other work includes responding to requests from Maintenance, Engineering and public inquiries when slope issues are observed. The current inventory of recognized geological hazards throughout the state is just under 1,500.

For more information about geohazards throughout Colorado, see the Colorado Geological Survey's Rock Talk newsletter: http://coloradogeologicalsurvey.org/publications/rocktalk/

#### **Funding**

The main source of revenue to the Geohazards program is the State Highway Fund.

Geohazards Mitigation Program Budget Allocations (	in \$millions)			
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Geohazards Mitigation Allocation	4.1	4.1	4.3	7.8
Indirect Cost Allocation	0.7	0.6	0.5	1.4
Construction Engineering Allocation	0.4	0.4	0.3	0.8
TOTAL	5.2	5.1	5.1	10.0

Source: CDOT Office of Financial Management & Budget



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#### **CDOT- Program Fact Sheet**

## **Highway Safety Improvement Program**

Web Page: <a href="http://www.safety.fhwa.dot.gov/hsip">http://www.safety.fhwa.dot.gov/hsip</a>

Statutory Authorization: 23 U.S.C. Section 148

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: The Highway Trust Fund; 26 U.S.C. § 9503 Budget Category: Maintain – Maintaining What We Have

### Background

The primary goal of the Highways Safety Improvement Program (HSIP) is to achieve a significant reduction in fatalities and serious injuries on all publicly maintained roads. This includes public roads not owned by the State and roads on tribal lands. To comply with this program, CDOT is required to:

- Develop a strategic highway safety plan (SHSP) that identifies and analyzes highway safety problems and opportunities
- Create projects to reduce the identified safety problems
- Evaluate and update the SHSP on a regular basis

#### **Funding**

The main sources of revenue to the Highway Safety Improvement Program are:

- The State Highway Fund
- Federal reimbursement for eligible expenditures

Highway Safety Improvement Program (HSIP) Budget Allocations (in \$millions)					
Actual Actual Budget Prop					
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	
Highway Safety Improvement Program Allocation	23.8	23.5	24.5	23.9	
Indirect Cost Allocation	3.9	3.7	2.8	4.2	
Construction Engineering Allocation	2.0	2.3	1.8	2.4	
TOTAL	29.7	29.5	29.1	30.5	

Source: CDOT Office of Financial Management & Budget



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#### **CDOT- Program Fact Sheet**

# Railway-Highway Crossings Program

Web Page: http://safety.fhwa.dot.gov/xings/

Statutory Authorization: 23 U.S.C. Section 130

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: The Highway Trust Fund, 26 U.S.C. § 9503 Budget Category: Maintain - Maintaining What We Have

## Background

The Railway-Highway Crossings Program is a federally mandated program whose objective is to reduce the number of fatalities and injuries at public highway-rail grade crossings through the elimination of hazards and/or the installation/upgrade of protective devices at crossings.

## **Funding**

The main sources of revenue to the Railway-Highway Crossings Program are:

- Federal highway funds (percentage based on particular activity)
- Local match (percentage based on particular activity)

Railway-Highway Crossings Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Railway-Highway Crossings Allocation	2.6	2.5	2.7	2.6
Indirect Cost Allocation	0.4	0.4	0.3	0.4
Construction Engineering Allocation	0.2	0.2	0.2	0.3
TOTAL	3.2	3.1	3.2	3.3

**Source:** CDOT Office of Financial Management & Budget



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#### **CDOT- Program Fact Sheet**

## **Hot Spots**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Maintain - Maintaining What We Have

## Background

Hot Spots is a CDOT Safety program that is funded in a statewide pool with Region planning estimates. The purpose of the Hot Spots program is:

- To mitigate minor unforeseen safety issues that need immediate attention
- To add money to an ongoing project to mitigate unforeseen safety issues discovered during the project process

## **Funding**

The main sources of revenue for the Hot Spots program are:

- The State Highway Fund
- Federal reimbursement for eligible expenditures

Hot Spots Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Hot Spots Allocation	1.7	1.7	1.8	1.7
Indirect Cost Allocation	0.3	0.3	0.2	0.3
Construction Engineering Allocation	0.1	0.2	0.1	0.2
TOTAL	2.1	2.2	2.1	2.2

Source: CDOT Office of Financial Management & Budget



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## **CDOT- Program Fact Sheet**

## **Traffic Signal and Ramp Metering Program**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Maintain – Maintaining What We Have

## Background

This program was developed as a result of the 2013 Transportation Systems Management & Operations (TSM&O) Reorganization Report. The objective of this program is to develop statewide policies, procedures and guidelines on design, maintenance, life-cycle asset management, integration and operation of traffic signal and ramp meters; manage various statewide funding programs and pools; and facilitate informed decision making on project prioritization. The primary operational responsibility of the program is traffic signal maintenance and corridor operations in Region 1. This program also leads and/or participates in the development and implementation of arterial and freeway management strategies throughout the State. This includes integrating these systems and using them in conjunction with other intelligent transportation system devices to more efficiently manage our transportation system. This program works collaboratively with CDOT Regions, FHWA, metropolitan planning organizations, local agencies, and other stakeholders to develop and implement policies, standards, and operational procedures for traffic signals and ramp meters.

#### Statewide Traffic Signal Pool (SGN)

CDOT's Traffic Signal Pool Program delivers funding to each Engineering Region on an annual basis. These funds are designated specifically for signal construction or signal system improvements. The Regions rely on these funds to address, on a priority basis, safety, mobility and operational needs at locations with existing signals or where signals are warranted but not yet constructed. In a typical application, these funds are directed to activities such as new traffic signal or ramp meter construction, equipment or system upgrades, signal expansion due to intersection widening, signal interconnect, and operational improvements including minor hardware or software upgrades to facilitate safety and improve corridor traffic operations.

## Statewide Traffic Signal Asset Management (SGA)

CDOT owns approximately 1,850 signals statewide. CDOT is responsible for the eventual replacement of these signals. The SGA program delivers capital replacement funding to each Engineering Region on an annual basis to replace the traffic signal infrastructure in poor or severe condition. CDOT Signal Program is leading the effort in collaborating with the Regions by establishing a process to identify, select and prioritize the replacement of statewide traffic signal infrastructure. The Signal program has established interim capital replacement guidelines focused on high-level core criteria that provide a basis for Regions to quickly evaluate, and develop a list of traffic signal capital replacement projects.

## <u>Transportation Improvement Program (TIP) - Regional Funding Pool Administration</u>

This program pool was established by DRCOG in the Transportation Improvement Program (TIP) to be funded through the federal Congestion Mitigation Air Quality (CMAQ) program. CDOT's Signal Program,



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#### **CDOT- Program Fact Sheet**

## **Traffic Signal and Ramp Metering Program (continued)**

#### Background (continued)

in conjunction with FHWA, The Denver Regional Council of Governments (DRCOG), and local agencies administers two pools under the TIP program - the Traffic Signal System Improvement Program (TSSIP) pool and the Intelligent Transportation Systems (ITS) pool. The TSSIP program delivers a capital improvement program, which provides equipment and installs communications links to improve system components, and a traffic signal timing improvement program, which provides new traffic signal timing and coordination plans to demonstrate the benefits of the capital improvements. The ITS program awards funds to ITS projects that implement the adopted Denver Regional Intelligent Transportation Systems Strategic Plan and achieve the goals and objectives of the Regional Concept of Transportation Operations.

## **Current Signal Program Initiatives**

- Central traffic signal control system upgrade
- Statewide traffic signal controller upgrade
- Ramp Metering system upgrade
- Development of Statewide Traffic Signal Management Plan (TSMP)
- Development of condition-based asset management guidelines
- Administration of DRCOG TSSIP and TIP funding pools

#### **Funding**

The main source of revenue for the Traffic Signals program is the State Highway Fund.

Traffic Signals Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Traffic Signals Allocation	1.2	1.2	1.2	8.8
Indirect Cost Allocation	0.2	0.2	0.1	1.5
Construction Engineering Allocation	0.1	0.1	0.1	0.9
TOTAL	1.5	1.5	1.4	11.2

Source: CDOT Office of Financial Management & Budget



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## **CDOT- Program Fact Sheet**

## **FASTER Safety**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Maintain – Maintaining What We Have

## Background

In 2009 the General Assembly created new funding sources to aid the Department and local governments in funding road safety projects. Per Section 43-4-803 (21), C.R.S. (2014), a "Road Safety Project" means a construction, reconstruction, or maintenance project that:

- The Transportation Commission determines is needed to enhance the safety of a state highway
- A county determines is needed to enhance the safety of a county road
- A municipality determines is needed to enhance the safety of a city street

FASTER funds flow through the Colorado Highway User Trust Fund (HUTF) and are distributed to CDOT, counties, and municipalities. Counties and municipalities are responsible for administering their allocation of FASTER funds.

In 2014, The Transportation Commission approved new administration of the FASTER Safety program. CDOT FASTER road safety funding is now allocated to two statewide programs administered by HQ: FASTER Safety Asset Management and FASTER Safety Mitigation. HQ coordinates with the Regions to select projects for Region delivery.

#### **Funding**

FASTER Safety Projects are funded through distributions of revenue generated by S.B. 09-108 and credited to the Highway Users Tax Fund.

FASTER - Safety Projects Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
FASTER - Safety Projects Allocation	72.9	43	47.4	45.4
Indirect Cost Allocation	12.1	6.8	5.5	7.9
Construction Engineering Allocation	6.2	4.3	3.4	4.6
TOTAL	91.2	54.1	56.3	57.9

 $\textbf{Source:} \ \mathsf{CDOT} \ \mathsf{Office} \ \mathsf{of} \ \mathsf{Financial} \ \mathsf{Management} \ \& \ \mathsf{Budget}$ 



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## **CDOT- Program Fact Sheet**

## **Permanent Water Quality Program**

Web Page: https://www.codot.gov/programs/environmental/water-quality/permanent-water-

quality-call-for-projects

Statutory Authorization: Section 25-8-101, C.R.S. (2015)

Governance: Colorado Department of Public Health, Colorado Transportation Commission,

Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015), The Highway Trust

Fund, 26 U.S.C. § 9503 Contracted Out Work

#### Background

**Budget Category:** 

CDOT's Permanent Water Quality Program (PWQ) is both federally and state mandated as part of CDOT's Municipal Separate Storm Sewer System (MS4) permit, which requires CDOT to control pollutants from entering the storm sewer system and state waterways. As part of the MS4 permit CDOT must implement the New Development and Redevelopment (NDRD) program that requires CDOT install PWQ Best Management Practices (BMPs) to treat CDOT's MS4 area. The Colorado Department of Public Health and Environment (CDPHE) has been delegated the authority to implement the permit system through the Environmental Protection Agency. The requirements and authority ultimately derive from the Clean Water Act.

#### Goals

This innovative new Permanent Water Quality (PWQ) program saves money for CDOT by allowing CDOT to treat water quality on a regional level versus by the project by project method required under previous permits. CDOT achieves compliance by spending the PWQ Pool funds (\$6.5 million annually) in treating CDOT MS4 areas; this amount was the average amount spent previously in order for our permit to be in compliance so this cost is no longer associated with project costs. Under this program, projects that have a high risk, as defined in the permit, of discharging pollutants to State Waters must still provide onsite water quality (Priority Projects), but significantly fewer projects must treat onsite than in previous programs. Instead, CDOT can spend Pool money on permanent water quality projects that are required on site or as selected based on overall benefit to CDOT (Plus or Watershed Projects).

#### Funding

The PWQ program is funded by reductions in Surface Treatment, which contributes 75% of the funding and the Regional Priorities Program, which contributes 25%. The main sources of revenue are:

- The State Highway Fund
- Federal reimbursement for eligible expenditures

Permanent Water Quality Mitigation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Permanent Water Quality Mitigation	0.0	0.0	0.0	5.1
Indirect Cost Allocation	0.0	0.0	0.0	0.9
Construction Engineering Allocation	0.0	0.0	0.0	0.5
TOTAL	0.0	0.0	0.0	6.5

Source: CDOT Office of Financial Management & Budget



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#### **CDOT- Program Fact Sheet**

## **Capital Expenditures**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Maintain – Maintaining What We Have

## Background

To maintain the state's single largest capital asset (the state highway system), the Department invests money in mobile and fixed capital equipment including road equipment, property, and capitalized operating equipment.

### Road Equipment

CDOT must maintain the state highway system in a clean condition to minimize air pollution, support the safe operation of motor vehicles and to ensure the safety and mobility of the traveling public. In order to do so, CDOT relies on a wide variety of heavy road equipment. The fleet includes:

- Trucks used to haul asphalt, rocks, and earth
- Trucks that plow snow and distribute snow and ice melting materials
- Large mobile sweepers
- Large landscaping mowers
- A hot plant for producing asphaltic concrete pavement

CDOT has researched and developed an expected useful life for all heavy equipment based on age and usage (mileage or hours). Our useful life figures align with those of other state DOTs. CDOT also has a vigorous fleet management system where units whose maintenance costs exceed those of others in their class will rise on the equipment replacement list, allowing CDOT to proactively address the condition of its fleet.

#### **Property**

CDOT Property allocates specific budget amounts in order to maintain all structures and has many types of buildings within its 1,222 structure inventory including:

- Vehicle Storage Facilities
- Maintenance Buildings, Sand Sheds, Office Buildings and Lab Facilities as well as a limited number of Employee Housing Facilities and Storage Sheds

In addition to ongoing maintenance and repair, structural conditions are evaluated annually. CDOT's goal is to maintain 90% or more of all buildings at a level C or better on an A through F rating scale. Existing buildings are replaced if they ever fall to a level F and/or can no longer function for their intended use. Adequate buildings are required to protect other department assets as well as provide a safe and productive work environment for department employees.



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## **CDOT- Program Fact Sheet**

## **Capital Expenditures (continued)**

## Background (continued)

## Capitalized Operating Equipment

Capitalized Operating Equipment refers to smaller capital purchases that fall outside road equipment and fixed property but must be capitalized because they are valued at greater than \$5,000. These would include information technology infrastructure, video conference equipment, snow and ice equipment and miscellaneous non-road, non-computer equipment.

## **Funding**

The main sources of revenue for capital expenditures are:

• The State Highway Fund

Capital Expenditure Programs Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Road Equipment Program	14.2	14.0	11.5	0.0
Capitalized Operating Equipment Program	5.5	3.8	3.4	3.8
Property Allocation Program	6.9	7.2	1.0	10.0
TOTAL	26.6	25.0	15.9	13.8



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#### **CDOT- Program Fact Sheet**

# Transportation Systems Management & Operations: Performance Programs & Services

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Maximize – Making the Most of What We Have

## Background

The Division of Transportation Systems Management & Operations is responsible for the planning, development, and administration of a statewide program designed to reduce congestion and improve the safety, security, mobility, and efficient utilization of Colorado's existing highway system. It is an integrated approach to optimize the performance of a surface transportation system through programs, projects, and services aimed at improving mobility and safety through sustainable high benefit, low cost solutions with superior returns on investment. Programs and services include:

- Active Traffic Management
- Traffic Incident Management
- Innovative Bottleneck Mitigation Studies & Projects
- Traffic Management Centers
- Special Event Management
- Road Weather Management
- Work Zone Management
- Travel Demand Management
- Intelligent Transportation Systems
- Traffic Signal & Ramp Meter Operations
- Operation of Tolled Express Lanes
- Highway Service Patrols
- Operations Planning
- Corridor Operations Planning for Congested Corridors
- Operations Clearance for all CDOT Projects
- Traffic Safety
- Traffic Engineering
- Operations Performance Measures and Reporting

#### **Funding**

The main sources of funding for the program are:

- The State Highway Fund
- Federal reimbursement for qualifying expenditures

TSM&O: Performance Programs and Services (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
TSM&O: Performance Programs and Services	0.0	7.2	6.1	0.6
TOTAL	0.0	7.2	6.1	0.6



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#### **CDOT- Program Fact Sheet**

# Transportation Systems Management & Operations: Intelligent Transportation Systems

Web Page: <a href="http://www.cotrip.org">http://www.cotrip.org</a>

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015) Budget Category: Maximize – Making the Most of What We Have

## Background

The Colorado Department of Transportation uses advanced technology and information systems to manage and maintain safe and free-flowing state highways and to inform motorists in Colorado about traffic and roadway conditions. Travel information is provided to the public by a variety of methods including:

- The COTrip website displaying Closed Circuit Television (CCTV) images, speed maps and travel times, weather conditions, construction information, alerts (including Amber Alerts) and more
- 511 Interactive Voice Response (IVR) system providing up-to-date road and weather conditions, construction, special events, travel times and transfers to bordering states and other transportation providers
- Automated email and text messages using GovDelivery as third party provider
- CDOT App: official CDOT endorsed Smartphone application developed through a public-private partnership
- Variable Message Signs (VMS) providing travel messages including; closures, alternative routes, road condition information, special events, and real-time trip travel time information

Information and video is shared with CDOT Regions and partners across the state, including:

- The City and County of Denver
- Various Metro Denver cities and counties
- Hanging Lake Tunnels Management Center, Eisenhower Johnson Tunnels Management Center, and Colorado Springs Traffic Management Center
- Colorado State Patrol and other law enforcement agencies
- Various statewide emergency responders (fire, police, military)
- Local media partners
- Many private entities

Information is gathered using a variety of sources deployed across the state, including:

- Close-circuit television (CCTV)
- Road Weather Information Systems (RWIS)
- Ramp meters
- Travel time readers (using toll-tag transponders)
- Radar devices
- Fog detection devices



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#### **CDOT- Program Fact Sheet**

# Transportation Systems Management & Operations: Intelligent Transportation Systems (continued)

## Background (continued)

- Wild animal detection devices
- CDOT Maintenance forces, the Colorado State Patrol, and the Ports of Entry
- Media sources
- Automated Traffic Recorders

In calendar year 2014, the COTrip web site received 54.5 million page views. 54% of the page views were from a mobile device and 34.6% of the page views were new visits. Additionally, the 511 IVR System took 1.65 million calls, a decrease from 2013 attributed to an increase in use of other formats of information relay such as the CDOT mobile app, mobile web, and GovDelivery email and text messaging service. These figures attest to the demand for information in a variety of formats. The Intelligent Transportation Systems (ITS) Branch is committed to providing the most up-to-date, accurate, and timely traveler information to improve and enhance travelers' ability to make informed decisions regarding their travel choices and to improve the overall mobility and safety of Colorado's transportation system. ITS is managed in three program areas: ITS Investments, for the purchase and installation of new ITS equipment and initiatives; ITS Maintenance, for operation and maintenance of existing equipment; and ITS Capital Replacement, for replacement of end-of-life or obsolete ITS assets.

#### **Funding**

The main sources of funding for Intelligent Transportation Systems are:

- The State Highway Fund
- Federal reimbursement for eligible expenditures

Intelligent Transportation Systems Maintenance Program Budget Allocations (in \$millions)				
Actual Actual Budget Propo				
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
TSM&O ITS Maintenance Allocation	11.2	14.8	14.4	27.1
TOTAL	11.2	14.8	14.4	27.1

Source: CDOT Office of Financial Management & Budget

Intelligent Transportation Systems Investments Program Budget Allocations (in \$millions)					
Actual Actual Budget Proposed					
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	
TSM&O ITS Investments Program	5.0	10.0	10.0	10.0	
TOTAL	5.0	10.0	10.0	10.0	



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## **CDOT- Program Fact Sheet**

## **Highway Safety Education**

Web Page: https://www.codot.gov/programs/overview.html/2/2/alcohol-impaired-driving.html

Web Page: <a href="https://www.codot.gov/safety/live-to-ride">https://www.codot.gov/safety/live-to-ride</a>

Statutory Authorization: CDOT Office of Transportation Safety: Section 24-42-101, C.R.S. (2015) Primary Funding Sources: Law Enforcement Assistance Fund: Section 43-4-401, C.R.S. (2015)

First Time Drunk Driving Offenders Account: Section 42-2-132, C.R.S. (2015) Motorcycle Operator Safety Training Fund: Section 43-5-504, C.R.S. (2015)

Marijuana Tax Cash Fund: Section 39-28.8-501(1), C.R.S. (2015)

National Highway Transportation Safety Administration: 49 U.S.C. § 105

Budget Category: Maximize – Making the Most of What We Have

## **Background**

The Highway Safety Office (HSO) oversees several state and federally funded programs to reduce the incidence and severity of motor vehicle crashes and associated economic losses.

## **Enhanced Drunk Driving Enforcement**

The HSO's "The Heat is On!" campaign is a collaboration with local law enforcement agencies to increase efforts to enforce impaired driving laws during times of the year and in areas of the state that have been identified, through problem identification, as having high incidences of impaired driving related crashes and fatalities. The HSO reimburses law enforcement agencies for qualifying expenses from the following sources:

- The Law Enforcement Assistance Fund (LEAF)
- The First Time Drunk Driving Offenders Account

Since its inception, law enforcement agencies in Colorado have made 111,603 impaired driving arrests while participating in "The Heat is On" enforcement periods.

#### Motorcycle Operator Safety Training (MOST)

To promote the safe operation of motorcycles in Colorado, the HSO administers the MOST program. In state fiscal year 2015 - 9,609 people were trained by MOST approved vendors.

## Marijuana-Impaired Driving Program

CDOT manages statewide public awareness campaigns to prevent impaired driving in Colorado, paired with heightened enforcement by the Colorado State Patrol and local law enforcement agencies. CDOT engages in marijuana-impaired driving prevention efforts, including a public education campaign, data collection, Drug Recognition Expert training, and DUI enforcement under section 405(d) of the federal transportation authorization bill MAP-21.

## State and Community Highway Safety Programs (23 U.S.C § 402)

Federal Section 402 funds are used to support State highway safety programs designed to reduce traffic crashes and resulting deaths, injuries, and property damage. To receive Section 402 grant funds, the State must have an approved Highway Safety Plan (HSP). Beginning fiscal year 2014 and each fiscal year thereafter, a State must submit, not later than July 1 of the preceding fiscal year, a HSP that meets statutory



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#### **CDOT- Program Fact Sheet**

## **Highway Safety Education (continued)**

#### Background (continued)

and regulatory requirements. A state may use these grant funds to conduct approved highway safety programs.

## Occupant Protection Incentive Grants (23 CFR. § 1200.23)

The purpose of Federal Section 405(b) is to encourage States to adopt and implement effective occupant protection programs to reduce highway deaths and injuries resulting from unrestrained or improperly restrained vehicle occupants.

#### State Traffic Safety Information System Improvements (23 CFR. § 1200.23)

Federal Section 405(c) grant funds are provided to CDOT as administrator of the Colorado Traffic Records Program for awarding to grantees conducting traffic records improvement activities. The purpose of the Traffic Records Program is to provide timely, accurate, complete, consistent, integrated, and accessible traffic records data to federal, state, and local safety stakeholders to improve transportation safety in Colorado.

## Impaired Driving Countermeasures (23 U.S.C. § 1200.23)

The purpose of Federal Section 405(d) funds is to encourage states to adopt and implement effective programs to reduce driving under the influence of alcohol, drugs or the combination of alcohol and drugs. For FY 2015-16 Colorado qualified as a low range State for impaired driving fatalities.

## Motorcyclist Safety Grants (23 CFR § 1200.25)

Federal Section 405(f) encourages states to adopt and implement effective programs to reduce the number of single and multi-vehicle crashes involving motorcyclists. A state may use these grants funds for motorcyclist safety training and motorist awareness of motorcyclist programs.

## **Funding**

The main sources of revenue to the Department's Highway Safety Education programs are:

- Federal funding from the National Highway Transportation Safety Administration (NHTSA)
- Penalties for DUI convictions and guilty pleas
- Tax revenue from the retail and wholesale sale of marijuana
- Fees for driver license reinstatements
- Surcharges on driver license fees for licenses with motorcycle qualifications



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## **CDOT- Program Fact Sheet**

# **Highway Safety Education (continued)**

## Funding (continued)

Highway Safety Education Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Nat Hwy Traffic Safety Admin (NHTSA)	1.5	6.6	6.8	6.8
Motorcycle Operator Safety Training (MOST)	0.7	0.7	0.7	0.9
Law Enforcement Assistance Fund (LEAF)	0.7	0.5	0.6	0.9
First Time Drunk Driver Fund	1.2	1.2	1.3	2.0
Marijuana Impaired Driving Program	0.0	0.0	0.0	0.5
Indirect Cost Allocation	0.7	1.4	1.1	1.2
Construction Engineering Allocation	0.3	0.9	0.7	0.7
TOTAL	5.1	11.3	11.2	13.0

Source: CDOT Office of Financial Management & Budget

Note: This amount includes \$450,000 of NHTSA - required State match.



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#### **CDOT- Program Fact Sheet**

## **Transportation Systems Management & Operations: Congestion Relief**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Maximize – Making the Most of What We Have

## Background

The Division of Transportation Systems Management and Operations (TSM&O) is responsible for the planning, development, and administration of a statewide program designed to reduce congestion and improve the safety, security, mobility, and efficient utilization of Colorado's existing highway system. TSM&O is formed on the belief and commitment that CDOT can do more to operate Colorado's existing surface transportation system so that it performs better to meet customer expectations through activities other than building new capacity. The Mission of TSM&O is to "Reduce congestion and improve safety through innovative TSM&O strategies that enable the Colorado Department of Transportation to make the best use of available transportation funding." Five programs within TSM&O are below.

- (1) The Intelligent Transportation Systems (ITS) Branch is responsible for implementing smart operational tools, computer software, and electronic equipment such as traffic signals, variable message sign boards, fiber optic network, ramp metering, and technology to support autonomous and connected vehicles.
- (2) The Traffic Management Branch oversees the Colorado Transportation Management Centers statewide and provides rapid response, coordination, communication, and management of storms, incidents, events, and emergencies to optimize safety and mobility. This Branch supports the Corridor Management Program, Maintenance Operations, and the CDOT Office of Emergency Management.
- (3) Corridor Management Program manages the holistic operations of congested corridors through Traffic Incident Management staff like the CDOT Highway Incident Commanders and programs like the Mile High Courtesy Patrol (up to 18 contracted tow vehicles plus two on US 36) which operates in the Denver metropolitan area during weekdays morning/afternoon rush hours; and the I-70 Mountain Corridor (Vail to C-470) Courtesy Patrol and Heavy Tow Program (up to 6 standard tows and 5 heavy tow vehicles) operates on weekends, special events and holidays. The Corridor Management Program also operates CDOT Toll Lane Corridors, supports the CDOT Office of Emergency Management, and works closely with State and local law enforcement and first responders.
- (4) The Staff Traffic and Safety Branch oversees several programs for data analysis and policy development: Safety, Crash Data Analysis, Traffic Engineering, Systems Operations and Policy. It also manages various federal and state funding programs (HSIP, FASTER Safety, Hot Spot/Congestion Relief/Bottleneck Reduction, Traffic Incident Management, and CDOT RAMP Operations), prioritizes projects for funding and tracks project completion.



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#### **CDOT- Program Fact Sheet**

# **Transportation Systems Management & Operations: Congestion Relief** (continued)

## Background (continued)

(5) The Planning and Performance, Transportation Demand Management Branch contributes to the statewide planning effort, plans the TSMO budget, applies for grants, reports on performance measures, and manages the Transportation Demand Management program to reduce the congestion through programs such as vanpool/carpools, managed lanes (including tolling), improved traveler information, connected vehicle technology, and diversifying transportation mode share.

#### **Funding**

The main source of revenue for the Department's congestion relief efforts is the State Highway Fund.

Congestion Relief Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
TSM&O Congestion Relief	3.2	3.2	3.4	3.7
Indirect Cost Allocation	0.5	0.5	0.4	0.6
Construction Engineering Allocation	0.3	0.3	0.2	0.4
TOTAL	4.0	4.0	4.0	4.7

Source: CDOT Office of Financial Management & Budget

TSM&O Traffic Incident Management (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
TSM&O: Traffic Incident Management	0.0	0.0	0.0	2.0
TOTAL	0.0	0.0	0.0	2.0

Source: CDOT Office of Financial Management & Budget



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#### **CDOT- Program Fact Sheet**

## **Regional Priority Program**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Sources: State Highway Fund, Section 43-10-109, C.R.S. (2015);

The Highway Trust Fund 26 U.S.C. § 9503

Budget Category: Maximize – Making the Most of What We Have

## Background

The objective of the Regional Priority Program (RPP) is to supplement the formula-driven funding allocations to the five CDOT engineering regions with flexible funding for use at the discretion of each Regional Transportation Director in consultation with local elected officials and other stakeholders in each region. This is accomplished through the transportation planning process. RPP funds are distributed to the CDOT Regions according to a formula based on 50% population, 35% state highway system lane miles, and 15% state highway system truck Vehicle Miles Traveled (VMT).

#### **Funding**

The RPP is funded through annual Transportation Commission allocations of state highway funds with federal reimbursement for eligible expenditures.

Regional Priority Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Regional Priority Program Allocation	8.0	39.7	42.1	38.1
Indirect Cost Allocation	1.3	6.3	4.9	6.7
Construction Engineering Allocation	0.7	3.9	3.0	3.8
TOTAL	10.0	49.9	50.0	48.6

Source: CDOT Office of Financial Management & Budget



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#### **CDOT- Program Fact Sheet**

## RoadX

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Sources: State Highway Fund, Section 43-10-109, C.R.S. (2015);

The Highway Trust Fund 26 U.S.C. § 9503

Budget Category: Maximize – Making the Most of What We Have

## Background

RoadX is a new program intended to carry out CDOT's vision to transform Colorado's transportation system into one of the safest and most reliable in the nation by harnessing emerging technology. Through partnerships with public and private industry partners, this program will fulfill CDOT's mission to become one of the most technologically advanced transportation systems in the nation, and a leader in safety and reliability. The current 5-year Draft Work Plan will allocate \$90 million into the following categories:

- Projects \$54 million
- Infrastructure \$30 million
- Planning and Policy \$6 million

#### Current plans and projects include:

- Developing peak demand managed corridors that will use precise, real time data to relieve congestion
- Implementing smartphone mobile application technologies to warn motorists of hazards, road closures, weather advisories, etc.
- Integrating connected vehicles and vehicle-to-infrastructure technologies into existing state transportation system to promote economic growth and reduce fatalities

#### **Funding**

Road X is funded through annual Transportation Commission allocations of state highway funds with federal reimbursement for eligible expenditures.

Road X Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Road Allocation	0.0	0.0	0.0	9.5
Indirect Cost Allocation	0.0	0.0	0.0	1.7
Construction Engineering Allocation	0.0	0.0	0.0	0.9
TOTAL	0.0	0.0	0.0	12.1

Source: CDOT Office of Financial Management & Budget



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#### **CDOT- Program Fact Sheet**

## **Strategic Projects**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-1-113, C.R.S. (2015)

The Highway Trust Fund 26 U.S.C. § 9503

Budget Category: Expand – Increasing Capacity

## Background

On August 15, 1996, the Transportation Commission adopted the Strategic Transportation Project Investment Program. This program identified 28 high priority projects of statewide significance based on the overall visibility, cost, and return on investment of the project in addressing on-going needs of safety, mobility and reconstruction for the public. The primary objectives of the Strategic Projects were to expedite the completion of these transportation projects, to establish a minimum annual level of funding for these projects, and provide a process for monitoring and reporting project progress. To date, 22 of the 28 projects have been either completed or funded to the initial Transportation Commission target. Since the repeal of Senate Bill 97-001 in 2009, there has been no source of funding specifically dedicated to the remaining six strategic projects.

#### **Funding**

The primary source of revenue for strategic projects was Senate Bill 97-001 until it was repealed and superseded by Senate Bill 09-228 in 2009. The Bill requires five percent growth in personal income before triggering a transfer of General Funds to CDOT. The table below shows the current expected transfers.

Strategic Transportation Investment Project Program Budget Allocations (in \$millions)					
Actual Actual Budget Pro					
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	
Strategic Transportation Investment Project Program Allocation	0.0	0.0	155.7	0.0	
Indirect Cost Allocation	0.0	0.0	18.1	0.0	
Construction Engineering Allocation	0.0	0.0	11.3	0.0	
TOTAL	0.0	0.0	185.1	0.0	

Source: CDOT Office of Financial Management & Budget



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#### **CDOT- Program Fact Sheet**

## **Project Support – Operations, Planning, and Research**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-1-113, C.R.S. (2015)

The Highway Trust Fund 26 U.S.C. § 9503

Budget Category: Deliver – Program Delivery/Administration

## Background

Project Support is responsible for providing support and statewide consistency to the CDOT Regions in the development and delivery of highway projects in Colorado pursuant to state and federal law. This involves a multitude of activities in preparation of the design and construction of highway projects. Activities include but are not limited to:

- Development of standards and specification to be used on all CDOT highway projects, ensuring
  consistent statewide application of policies and procedures for the acquisition of right-of-ways,
  utility clearances, structural design, advertisement of construction projects, and construction
  management
- Management of the pavement, bridge, culvert, tunnel, structural walls, and other highway assets statewide
- Conducting chemical and physical properties tests and analyses on various pavements and materials used in construction
- Publishing and maintaining policies and procedures necessary for the consistent administration of highway construction contracts
- Conducting training on the development and delivery of highway projects
- Assuring that construction contracts are awarded to the lowest responsible bidder
- Ensuring consistent management of construction activities and providing expert technical resources to Region staff
- Providing engineering estimates for every construction project

State Planning and Research (SPR) funds support statewide planning and research activities. The funds are used to establish a cooperative, continuous, and comprehensive framework for making transportation investment decisions and to carry out transportation research activities throughout the State. Activities include but are not limited to:

- Providing leadership for the transportation planning process, including the development and implementation of plans, programs, and resources to support and deliver an integrated multi-modal transportation system
- Leading the CDOT asset management program by providing tools to effectively measure, analyze, forecast, and communicate the performance of CDOT"s asset programs, processes, and investment decisions



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#### **CDOT- Program Fact Sheet**

## **Project Support – Operations, Planning, and Research (continued)**

## Background (continued)

- Information and data dissemination functions that contribute to the development of projects, transportation plans, and state/federal reports including data analysis, integration and dissemination, planning information, GIS applications, mapping services, and database programming and maintenance.
- Supporting project development and other activities by collaboratively developing, managing, and
  implementing policies, programs, and processes that facilitate environmental compliance,
  stewardship, and leadership.
- Conducting applied research and identifying implementation opportunities in the areas of
  environmental research, structures, geotechnical, hydraulics, pavement, materials, safety,
  operations, and planning.

## **Funding**

The main sources of revenue to the Department's project support programs are:

- Federal funding for SPR (80%)
- State Highway funds for SPR match (20%)
- The State Highway Fund for Operations
- Federal reimbursement for qualifying expenditures

The increase in funding for the Operations Allocation for FY 2015-16 is a result of growing financial obligations due to common policy increases (notably for required OIT payments), and the restoration of \$1.4 million transferred to project initiatives and \$6.7 million that had been transferred to TSM&O by a decision item for FY 2014-15.

Operations, Planning and Research Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Operations Allocation	20.6	13.3	23.7	23.1
Project Initiatives	3.5	2.9	1.9	1.9
Maintenance HQ Support	5.6	6.8	7.5	9.6
State Planning and Research (SPR) Allocation	12.7	12.7	12.7	13.3
TOTAL	42.4	35.7	45.8	47.9

Source: CDOT Office of Financial Management  $\&\ Budget$ 

HPTE Fee for Service				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
HPTE Fee for Service	0.0	0.0	0.0	2.1
TOTAL	0.0	0.0	0.0	2.1



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#### **CDOT- Program Fact Sheet**

## Administration

Statutory Authorization: Section 43-1-113 (2) (c) (III), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-1-113, C.R.S. (2015)

Budget Category: Deliver – Program Delivery/Administration

#### Background

The Department's Administration is composed of the staff of several CDOT offices meeting criteria set forth in Section 43-1-113 (2) (c) (III), C.R.S. (2015). Unlike the majority of CDOT's budget, funding for Administration is appropriated annually by the Colorado General Assembly and may not exceed 5.0% of the Department's total budget. This appropriation of funds is not an increase in funding to CDOT, but rather a ceiling set by the legislature on how much of the funding CDOT receives can be spent on administering the department. CDOT Administration includes the following offices, in whole or in part:

- The Transportation Commission
- The Office of the Executive Director
- The Office of the Deputy Executive Director
- The Division of Accounting & Finance
- The Office of Program Management
- The Office of Emergency Management
- The Division of Audit
- The Office of the Chief Highway Engineer
- The Division of Administrative Services
- The Office of Policy and Government Relations
- The Office of Communications
- The Offices of the Regional Transportation Directors
- The Interagency Fleet Vehicle Garage

## **Funding**

CDOT's Administration is a single line item in the annual Long Appropriations Bill. Its sources of funding are the State Highway Fund and an internal service fund. Administration activities are not supported by General Funds or federal funds. Several statewide common policies are paid in whole or in part from the Administration line item, including legal services, property & liability insurance, workers' compensation, and information technology services.

Appropriated Program Budget Allocation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Administration (Appropriated) Allocation	22.8	30.0	29.0	29.9
TOTAL	22.8	30.0	29.0	29.9



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#### **CDOT- Program Fact Sheet**

#### Aeronautics

Web Page: https://www.codot.gov/programs/aeronautics

Statutory Authorization: Section 43-10-103, C.R.S. (2015)

Governance: Colorado Aeronautical Board, Section 43-10-104, C.R.S. (2015)

Primary Funding Source: State Aviation Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Pass-Through Funds / Multimodal Grants

## Background

The Division of Aeronautics promotes the safe operation and accessibility of general aviation and intrastate commercial aviation in Colorado, in accordance with its mission statement: "In support of the Colorado Department of Transportation's development of a forward-looking multi-model transportation system in the 21st century, the Colorado Division of Aeronautics shall promote partnering with its public and private constituents to enhance aviation safety, aviation education, and the development of an effective air transportation system through the efficient administration of the Aviation Fund." The objectives of the Division are to:

- Set priorities for improving the state's air transportation system
- Provide financial assistance to maintain and enhance Colorado's 74 public use airports
- Enhance aviation safety through education
- Promote economic development through the development, operation, and maintenance of the state aviation system

#### Related Goals

#### Pavement Condition Indexing (PCI)

The Division conducts an inspection and analysis of airport pavements that is required by the Federal Aviation Administration (FAA) for airports to be eligible for federal funds. PCI results are an important planning tool for each airport's pavement maintenance and capital improvement programs. This information is used by the Division and the FAA to determine priority distribution of state and federal pavement maintenance funds. The Division's goal is to maintain Colorado's primary airport pavements at an average PCI score at or above 75/100. For more information about pavement condition indexing, please refer to page 8 of the Division's Annual Report:

https://www.codot.gov/programs/aeronautics/Periodicals/AnnualReport.

## Automated Weather Observing Systems (AWOS)

During its 2000 session, the Colorado General Assembly acknowledged the need for improved aviation weather reporting in the mountainous terrain along the Continental Divide. With shared funding from the Legislature and the Colorado Aviation Fund, twelve (12) Automated Weather Observing System (AWOS) sites were installed. These were sited at those critical mountain passes most vulnerable to weather-related aircraft accidents. The AWOS generates real time weather reports every minute, providing continuous, real-time weather reports for pilots, airport operators, weather data collectors, and the local community. The AWOS weather reports are made available to pilots via high quality, digitalized voice transmissions using a VHF frequency. They are also available by telephone for flight planning and can be sent to the



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#### **CDOT- Program Fact Sheet**

## **Aeronautics (continued)**

#### Related Goals (continued)

FAA's Weather Network for critical flight planning purposes. For more information about the Division's AWOS systems, please visit: <a href="https://www.codot.gov/programs/aeronautics/Periodicals/AnnualReport.">https://www.codot.gov/programs/aeronautics/Periodicals/AnnualReport.</a>

#### **Funding**

The Division administers the State Aviation Fund with direction and oversight from the seven-member Governor-appointed Colorado Aeronautical Board. The main sources of revenue to the State Aviation Fund are:

- An excise tax of \$0.04 per gallon on wholesale non-commercial jet fuel transactions
- An excise tax of \$0.06 per gallon on aviation fuel sales
- A sales tax of 2.9 percent on the sale of all aviation fuels
- Grant funding from the Federal Aviation Administration

Article X, Section 18 of the Colorado Constitution requires the proceeds of taxes on aviation fuel to be used exclusively for aviation purposes. Section 43-10-109 (3), C.R.S. (2015) continuously appropriates the State Aviation Fund to the Division and restricts administrative expenses to a maximum of 5.0 percent of prior year revenues.

Division of Aeronautics Budget Allocation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Division of Aeronautics to Airports	36.1	30.7	29.1	24.0
Division of Aeronautics Administration	0.9	0.9	0.9	1.0
TOTAL	37.0	31.6	30.0	25.0



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## **CDOT- Program Fact Sheet**

#### Safe Routes to School

Web Page: <a href="https://www.codot.gov/programs/bikeped/safe-routes">https://www.codot.gov/programs/bikeped/safe-routes</a>

Statutory Authorization: 23 USC Section 213

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: The Highway Trust Fund, 26 U.S.C. Section 9503

Budget Category: Pass-Through Funds / Multimodal Grants

#### Background

The Safe Routes to School (SRTS) program was established in Colorado in 2004 to distribute federal funds to eligible projects that enable and encourage children in kindergarten through 8<sup>th</sup> grade to safely bicycle and walk to and from school. Successful SRTS programs are designed around the 5 "E's" – engineering, education, encouragement, enforcement, and evaluation – to achieve the greatest gains. SRTS equitably supports the diverse transportation needs of Colorado youth of all abilities, income levels, races, and national origins in rural, suburban, and urban communities. The programs contribute to Colorado's quality of life through healthier lifestyles, expanded commuting options, and easier access to schools and neighborhoods.

Eligible activities include but are not limited to:

- Planning, design, and construction of safe school routes for children to walk and bike to and from school
- Planning, design, and construction of facilities for pedestrians and bicyclists to travel to and from school
- Educating children, parents, and communities about safe walking and bicycling practices and the health benefits that result from walking and bicycling to and from school

## **Funding**

Funds are awarded through a statewide competitive process for construction and education projects chosen by an appointed advisory committee. \$2.0M is committed to fund infrastructure projects and \$0.5M for non-infrastructure projects.

Safe Routes to Schools (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
	0.0	0.0	0.0	2.5
TOTAL	0.0	0.0	0.0	2.5



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#### **CDOT- Program Fact Sheet**

## **Transportation Alternatives**

Web Page: http://www.fhwa.dot.gov/map21/factsheets/tap.cfm

Statutory Authorization: 23 USC Section 213

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: The Highway Trust Fund, 26 U.S.C. Section 9503

Budget Category: Pass-Through Funds / Multimodal Grants

#### Background

The Transportation Alternatives Program (TAP) is a program established under Section 1122 of MAP-21. The TAP provides funding for bicycle/pedestrian, historic/scenic, and environmental mitigation transportation projects. The TAP replaces the funding from pre-MAP-21 programs including Transportation Enhancements, Scenic Byways, Safe Routes to School, and Recreational Trails by wrapping some elements of those programs into a single funding source.

Eligible activities include but are not limited to:

- Construction, planning, and design of facilities for pedestrians and bicyclists
- Construction of turnouts, overlooks and viewing areas, and preservation of historic transportation facilities
- Some environmental mitigation activities, including vegetation management, and archeological and storm water mitigation related to highway projects
- The recreational trails program

#### **Funding**

The main sources of revenue to the Transportation Alternatives program are:

- Federal highway funding (80%)
- Local matching funds (20%)

Transportation Alternatives Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Recreational Trails Allocation	1.6	1.6	1.6	1.6
Transportation Alternatives Program Allocation	12.0	11.7	12.0	12.0
TOTAL	13.6	13.3	13.6	13.6



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#### **CDOT- Program Fact Sheet**

## **Surface Transportation Program - Metro**

Web Page: http://www.fhwa.dot.gov/map21/factsheets/stp.cfm

Statutory Authorization: 23 U.S.C. §133 (d) (3)

Governance: Transportation Management Areas (TMAs) in Colorado

Primary Funding Source: The Highway Trust Fund, Highways Account, 23 U.S.C. § 9503

Budget Category: Pass-Through Funds / Multimodal Grants

### Background

The Surface Transportation Program (STP) is a federally mandated program. STP provides flexible funding that may be used by States and localities for projects to preserve and improve the conditions and performance on any Federal-aid highway, bridge, and tunnel projects on any public road; pedestrian and bicycle infrastructure; and transit capital projects, including intercity bus terminals. STP-Metro is a sub-program of STP for urbanized areas with populations greater than 200,000. Project selection for STP-Metro funds is conducted by federally designated regional Transportation Management Areas (TMAs) comprised of local governments. In Colorado, the Denver Regional Council of Governments (DRCOG), the Pikes Peak Area Council of Governments (PPACG), and the North Front Range Metropolitan Planning Organization (NFRMPO) select projects and the member governments that receive funding contribute matching funds. Project finance is administered by CDOT.

#### **Funding**

The main sources of revenue to the STP-Metro program are:

- Federal highway funds equal to the estimated net revenue amount of the STP apportionment setaside for urban areas with populations exceeding 200,000 (82.79%)
- Required local match (17.21%)
- Additional local funds in excess of the required matching amounts

The annual apportionment of federal spending authority for the STP-Metro is available for four fiscal years after expiration of the federal legislation under which they are authorized and are subject to the overall obligation limitation on federal highway funding.

Surface Transportation Program (STP) -Metro Budget Allocation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
STP-Metro Program Allocation	47.8	46.9	47.0	49.1
TOTAL	47.8	46.9	47.0	49.1



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#### **CDOT- Program Fact Sheet**

## **Congestion Mitigation & Air Quality**

Web Page: http://www.fhwa.dot.gov/map21/factsheets/cmaq.cfm

Statutory Authorization: 23 U.S.C. § 149

Governance: Metropolitan Planning Organizations (MPOs) in Colorado Primary Funding Source: The Highway Trust Fund, Highways Account, 23 U.S.C. § 9503

Budget Category: Pass-Through Funds / Multimodal Grants

#### Background

Congestion Mitigation & Air Quality (CMAQ) is a federally mandated program, the objective of which is to improve air quality in nonattainment and maintenance areas for ozone, carbon monoxide, and particulate matter. These include the areas of the North Front Range Metropolitan Planning Organization (NFRMPO), the Denver Regional Council of Governments (DRCOG), the Pikes Peak Area Council of Governments (PPACG), portions of the Upper Front Range Transportation Planning Region (UFR TPR), Aspen, Cañon City, Pagosa Springs, Steamboat Springs, and Telluride. Funds may be used for transportation projects designed to contribute to the attainment or maintenance of national ambient air quality standards (NAAQS), with a high level of effectiveness in reducing air pollution. Eligible activities include:

- Establishment or operation of a traffic monitoring, management, and control facility, including advanced truck stop electrification systems, if it contributes to attainment of an air quality standard
- Projects that improve traffic flow, including projects to improve signalization, construct HOV
  lanes, improve intersections, add turning lanes, improve transportation systems management and
  operations that mitigate congestion and improve air quality, and implement ITS and other CMAQeligible projects, including projects to improve incident and emergency response or improve
  mobility, such as real-time traffic, transit, and multimodal traveler information
- Purchase of integrated, interoperable emergency communications equipment
- Projects that shift traffic demand to nonpeak hours or other transportation modes, increase vehicle occupancy rates, or otherwise reduce demand
- Complete diesel retrofits of fleet vehicles
- Development of alternative fueling infrastructure and assistance in the conversation of public and private fleets to alternative fuel vehicles such as compressed natural gas (CNG), propane, or electric vehicles
- Expanded authority to use funds for transit operations

## **Funding**

The main sources of revenue to the CMAQ program are:

- Federal highway funds (82.79%)
- Required local matching funds (17.21%)
- Additional local funds in excess of the matching requirement



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## **CDOT- Program Fact Sheet**

## **Congestion Mitigation & Air Quality (continued)**

## Funding (continued)

Federal funds are apportioned according to a formula based on population and severity of pollution in ozone and carbon monoxide areas. These funds remain available for four years after expiration of the federal legislation under which they are authorized and are subject to the overall obligation limitation on federal highway funding.

Congestion Mitigation & Air Quality (CMAQ) Improvement Program Budget Allocation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
CMAQ - Program Allocation	46.3	45.4	45.5	46.0
TOTAL	46.3	45.4	45.5	46.0



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## **CDOT- Program Fact Sheet**

## **Metropolitan Planning**

Web Page: http://www.fhwa.dot.gov/map21/factsheets/mp.cfm

Statutory Authorization: 23 U.S.C. §134

Governance: Metropolitan Planning Organizations (MPOs) in Colorado Primary Funding Source: The Highway Trust Fund, Highways Account, 26 U.S.C. § 9503

Budget Category: Pass-Through Funds / Multimodal Grants

## Background

The Metropolitan Planning program is a federally mandated program whose purpose is to fund transportation planning processes at federally designated Metropolitan Planning Organizations (MPOs). This planning process establishes a cooperative, continuous, and comprehensive framework for making transportation investment decisions in metropolitan areas with populations exceeding 50,000. The MPOs in Colorado are the Denver Regional Council of Governments (DRCOG), the Pikes Peak Area Council of Governments (PPACG), the North Front Range Metropolitan Planning Organization (NFRMPO), the Pueblo Area Council of Governments, and the Grand Valley MPO (GVMPO).

#### **Funding**

The main sources of revenue to the Metropolitan Planning program are:

- Federal funds (Federal Highways Administration and Federal Transit Authority) (82.79%)
- Required local matching funds (17.21%)

These funds remain available for four years after expiration of the federal legislation under which they are authorized and are subject to the overall obligation limitation on federal highway funding.

Metropolitan Planning Program Budget Allocation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Metropolitan Planning Program Allocation	7.9	5.6	7.8	8.2
TOTAL	7.9	5.6	7.8	8.2



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#### **CDOT- Program Fact Sheet**

## **Bridge Off-System**

Statutory Authorization: 23 USC Section 129

Governance: Transportation Commission and Federal Program
Primary Funding Source: The Highway Trust Fund, 26 U.S.C. Section 133 (g)

Budget Category: Pass-Through Funds / Multimodal Grants

#### Background

CDOT administers the Bridge Off-System local agency bridge program. This program provides bridge inspection and inventory services to cities and counties, as well as grants for bridge replacement or bridge rehabilitation projects. CDOT maintains a select list of local agency bridges to determine eligibility for bridge replacement and major rehabilitation grants. The grants are authorized by the Special Highway Committee.

The Code of Federal Regulations (CFR) stipulates that at least 15% of the Federal Bridge Program funds the State receives shall be used for "off-system" bridges located on public roads, other than those on a Federal-aid system (i.e. city and county bridges).

## **Funding**

CDOT Bridge-Off System program is funded partially through a federal program and partially through Transportation Commission-directed funds.

Bridge Off System Program Budget Allocation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Bridge Off System Allocation	9.6	9.4	9.4	9.4
TOTAL	9.6	9.4	9.4	9.4



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#### **CDOT- Program Fact Sheet**

## **Transit and Rail**

Web Page: <a href="https://www.codot.gov/programs/transitandrail">https://www.codot.gov/programs/transitandrail</a>

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-1-113, C.R.S. (2015);

The Highway Trust Fund Mass Transit Account, 26 U.S.C. § 9503 (e)

Budget Category: Pass-Through Funds / Multimodal Grants

## Background

The CDOT Transit and Rail Division was created under Senate Bill 09-094 to plan, develop, finance, operate, and integrate transit and rail services. CDOT's program works in coordination with other transit and rail providers to plan, promote, and implement investments in transit and rail services statewide.

The objectives of the Division include:

- Managing Federal Transit Administration grants for rural and specialized transit operations
- Creating policy and priorities for S.B. 09-108 "FASTER" transit-related funding
- Working with Regional Transportation Authorities (RTAs) and Transportation Planning Regions (TPRs) on transit service development and policy issues
- Operating the Bustang interregional bus service connecting local transit providers along the I-25 and I-70 corridors
- Identifying gaps in services and missing connections
- Coordinating with other human services and veterans service agencies on transportation delivery
- Creating a state rail plan to improve the efficiency of freight and passenger rail networks
- Conducting feasibility studies of potential new services
- Pursuing intercity and/or high-speed rail and transit solutions for Colorado
- Developing state financing mechanisms
- Integrating transit with other modes through bicycle, pedestrian, and park-and-ride facilities
- Collaborating to create high-utilization carpool, transit, and managed-lane highway facilities
- Incorporating transit, passenger rail, and freight rail into the statewide transportation plan

#### Funding

The main sources of revenue to the Division are:

- State Funds: \$15.0 million Senate Bill 09-108.
- Federal grants and apportionments
- Local matching funds



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## **CDOT- Program Fact Sheet**

## Transit and Rail (continued)

Funding (continued)

Transit Program Budget Allocation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Federal Transit	23.0	27.1	29.2	29.6
Strategic Projects - Transit	0.0	0.0	20.6	0.0
State Transit (FASTER)	15.0	15.0	15.0	15.0
TOTAL	38.0	42.1	64.8	44.6



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#### **CDOT- Program Fact Sheet**

#### **State Infrastructure Bank**

Web Page: https://www.codot.gov/business/budget/colorado-state-infrastructure-bank-co-sib.html

Statutory Authorization: Section 43-1-113.5 C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)
Primary Funding Source: Transportation Infrastructure Revolving Fund, Section 43-1-113.5, C.R.S.

(2015)

Budget Category: Pass-Through Funds / Multimodal Grants

#### Background

House Bill 98-1001 (May / Mutzebaugh) created the Transportation Infrastructure Revolving Fund, otherwise known as the State Infrastructure Bank (SIB).

The SIB makes loans to provide assistance to public and private entities for the acquisition, improvement, or construction of highways, multimodal transportation, and intermodal transportation facilities in the state. Such assistance includes, but is not limited to, the making of loans and other forms of financial assistance for qualified projects.

Federal legislation also supports the existence of the SIB and it initially received some federal funding. While the statutes provide the overall framework for the SIB, the Transportation Commission is authorized to promulgate rules specifying the details regarding the eligibility requirements, disbursement of funds, interest rates, and repayments of loans from the bank.

The overall objective the SIB is to seek loan applications for transportation projects that can both benefit from SIB assistance and meet the terms for loan repayments. While all elements of the state's transportation system have projects that merit assistance, aviation is unique in its capacity to generate steady revenues that meet or exceed the cost of operating its facilities over time and is willing to ultimately pay for the full cost of its infrastructure improvements.

The fund has separate accounts for:

- Aeronautics
- Highways
- Transit
- Rail

## **Funding**

The main source of revenue to the State Infrastructure Bank is interest earnings on loans from, and cash balances of, the Transportation Infrastructure Revolving Fund.

State Infrastructure Bank (SIB) Allocation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
SIB Allocation	0.6	0.7	0.5	0.4
TOTAL	0.6	0.7	0.5	0.4

 $Source: CDOT\,Office\,of\,Financial\,Management\,\&\,Budget$ 



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#### **CDOT- Program Fact Sheet**

## **Permanent Recovery**

Statutory Authorization: Section 159(b) of the Wendell H. Ford Aviation Investment and Reform Act

(AIR-21) & 49 U.S.C. §5334

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: FHWA Emergency Relief Program

Budget Category: Transportation Commission Contingency / Debt Service

#### Background

The Permanent Recovery program encompasses all permanent repair work being done in Colorado as a result of catastrophic rains and subsequent flooding that occurred during the week of September 11, 2013. The storm destroyed or damaged more than 200 miles of roadway and 50 bridges, with most of the damage concentrated in the northern and eastern parts of Colorado. The emergency response phase was responsible for short-term fixes in order to get traffic moving as quickly as possible; all temporary repairs were completed as of November of 2013. The Permanent Recovery program is now responsible for managing the long term permanent recovery phase that is projected to take 3-5 years. The program oversees flood related activities between CDOT Regions, the Flood Recovery Office in Greeley, and the Flood Recovery Business Office in Denver at CDOT Headquarters.

The main objectives of the Permanent Recovery program are:

- Oversee 42 permanent repair projects with an estimated budget of \$276 million
- Compile and ensure proper management of all necessary documentation for future audits
- Administer FHWA funds to federal aid roads and work in partnership with the local counties and municipalities to complete necessary local agency roadway repairs

#### **Funding**

Permanent recovery is funded largely through federal programs through FHWA related to disaster relief and recovery. FHWA will reimburse CDOT for approximately 80% of the eligible Permanent Recovery costs on state owned highways. 100% of eligible costs will be covered for federally owned highways.

Permanent Recovery Program Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Permanent Recovery Allocation	0.0	0.0	146.8	100.0
Indirect Cost Allocation	0.0	0.0	17.0	17.4
Construction Engineering Allocation	0.0	0.0	10.6	10.0
TOTAL	0.0	0.0	174.5	127.4

 $\textbf{Source:} \ \mathsf{CDOT} \ \mathsf{Office} \ \mathsf{of} \ \mathsf{Financial} \ \mathsf{Management} \ \& \ \mathsf{Budget}$ 

Note: Beginning in FY 2013, certain program figures specify indirect and construction engineering cost allocations. See Appendix B.



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#### **CDOT- Program Fact Sheet**

## **Contingency Funds**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015) Budget Category: Transportation Commission Contingency / Debt Service

#### Background

Every year, the Transportation Commission allocates funds to contingency reserves for the State Highway Fund to be prepared for unforeseen events that arise throughout the year.

Some examples of when contingency reserves are necessary include:

- Winters with unusually heavy snowfall, necessitating higher expenditures on snow and ice removal to attain the Transportation Commission's Maintenance Levels of Service goals
- Large rockfall or landslide events that necessitate emergency funding outlays to repair state highways as soon as possible
- Emergency repairs in the case of floods or other natural disasters

To the extent that revenues at year-end exceed budgetary expectation, or if actual expenditures on annual budget items are lower than approved allocations, the balances revert to contingency until the Transportation Commission determines their most effective use.

#### **Funding**

The main source of revenue for the Department's capital expenditures is the State Highway Fund.

Contingency Program Allocation (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
TC Contingency Allocation	27.2	20.8	2.0	25.0
Snow & Ice Reserve	10.0	10.0	10.0	10.0
TOTAL	37.2	30.8	12.0	35.0



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#### **CDOT- Program Fact Sheet**

## **Debt Service & Certificates of Participation**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015);

Highway Trust Fund, Highway Account, 23 U.S.C. § 9503 (a)

Budget Category: Transportation Commission Contingency/Debt Service

## Background

The Department currently makes debt service payments on a series of bond issuances known as Transportation Revenue Anticipation Notes (TRANs), and the Colorado Bridge Enterprise pays debt service on its federally subsidized Build America Bonds. In addition to these payments, the Department also makes lease payments on some of its properties through a Certificates of Participation (COP) program. The amount listed below for FY 2016-17 represents the final payments for TRANs.

### **Funding**

The main sources of funds for the Department's debt service and lease payments are

- The State Highway Fund (TRANs, COPs, and Energy)
- Federal highway funding (TRANs)

Debt Service & Certificates of Participation Program Allocations (in \$millions)						
Actual Actual Budget Prop						
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17		
CDOT Debt Service Program Allocation	167.8	167.8	167.8	128.9		
Certificates of Participation-Property	2.3	2.4	2.4	2.3		
Certificates of Participation-Energy	1.1	1.1	1.0	1.0		
TOTAL	171.2	171.3	171.2	132.2		



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# **Colorado Bridge Enterprise**



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## Colorado Bridge Enterprise

## The Colorado Bridge Enterprise Board

The Colorado Bridge Enterprise was created pursuant to Senate Bill 09-108. Pursuant to Section 43-4-805 (2) (a) (I), C.R.S. (2015), the Transportation Commission serves as the Colorado Bridge Enterprise Board. The members are:

**District One:** Ms. Shannon Gifford; Commissioner.Gifford@state.co.us (Denver County; appointed July, 2013, term expiring July 2017).

**District Two:** Mr. Edward J. Peterson; Commissioner.Peterson@state.co.us (Jefferson County and a portion of Broomfield County, appointed October 2011, term expiring July 2017).

**District Three: Mr. Gary M. Reiff;** Commissioner.Reiff@state.co.us (Arapahoe and Douglas counties, appointed August 2009, term expiring July 2017).

District Four: Ms. Heather Barry; Commissioner.Barry@state.co.us

(Adams and Boulder counties and a portion of Broomfield County; appointed July 2007, term expiring July 2017). **District Five:** Ms. Kathy Gilliland; Commissioner.Gilliland@state.co.us

(Larimer, Morgan, and Weld counties and a portion of Broomfield County; appointed July 2011, term expiring July 2019).

District Six: Ms. Kathy Connell; Commissioner.Connell@state.co.us

(Clear Creek, Gilpin, Grand, Jackson, Moffat, Rio Blanco, and Routt counties; appointed July 2011, term expiring July 2019).

District Seven: Ms. Kathryn Hall; Commisioner.Aden@state.co.us

(Chaffee, Delta, Eagle, Garfield, Gunnison, Lake, Mesa, Montrose, Ouray, Pitkin, and Summit counties; appointed July 1997, term expiring July 2015).

District Eight: Ms. Sidny Zink; Commissioner.Zink@state.co.us

(Alamosa, Archuleta, Conejos, Costilla, Dolores, Hinsdale, La Plata, Mineral, Montezuma, Rio Grande, Saguache, San Juan, and San Miguel counties; appointed July, 2013 term expiring July 2017).

**District Nine:** Mr. Nolan Schriner; Commissioner.Gruen@state.co.us (El Paso, Fremont, Park, and Teller counties; appointed November 2007, term expiring July 2019).

**District Ten:** Mr. Bill Thiebaut; Commissioner. Thiebaut@state.co.us

(Baca, Bent, Crowley, Custer, Huerfano, Kiowa, Las Animas, Otero, Prowers, and Pueblo counties; appointed August 2013, term expiring July 2017).

**District Eleven:** Mr. Steven Hofmeister; Commissioner.Hofmeister@state.co.us

(Cheyenne, Elbert, Kit Carson, Lincoln, Logan, Phillips, Sedgwick, Washington, and Yuma counties; appointed May, 2012, term expiring July, 2019).

Ms. Kathy Connell is the Chairwoman of the Transportation Commission and Mr. Gary M. Reiff is the Vice Chairman. Mr. Shailen Bhatt, Executive Director of the Department, is also the Director of the Enterprise. Mr. Herman Stockinger, Director of the CDOT Office of Policy and Government Relations serves as the Secretary of the Colorado Bridge Enterprise.



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# **Bridge Enterprise Revenue Summary**

Summary of BE Revenue Estimate	
Funding Category	FY 2016-17
State Bridge Safety Surcharge	102,100,000
Miscellaneous Enterprise Revenue	3,500,000
Build America Bonds Credit	6,000,000
Transfer from CDOT	15,000,000
Bridge Enterprise - Total Revenue	126,600,000



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## **Bridge Enterprise - Revenue Source Fact Sheet**

## Colorado Bridge Enterprise Revenue

Web Page https://www.codot.gov/programs/BridgeEnterprise

Statutory Authorization: Section 43-4-802, et seq., C.R.S. (2015)

Funding Type(s): Registration Surcharges

## Background

In 2009 the General Assembly enacted Senate Bill 09-108, the Funding Advancement for Surface Transportation and Economic Recovery (FASTER) legislation. This bill created a new High Performance Transportation Enterprise and subsequently the Statewide Bridge Enterprise, which was tasked with the repair, rehabilitation, and replacement of those bridges identified as "poor" per federal guidelines and either structurally deficient or functionally obsolete. The board of the Bridge Enterprise consists of the members of the Transportation Commission.

The Bridge Enterprise is authorized to issue revenue bonds backed by their revenues. To accelerate the replacement of Colorado's poor bridges, the Bridge Enterprise issued \$300.0 million of federally subsidized Build America Bonds (see <a href="http://l.usa.gov/BuildAmericaBonds">http://l.usa.gov/BuildAmericaBonds</a>) in December 2010.

#### Revenue History and Projection

Colorado Bridge Enterprise Revenue (in \$millions)				
	Actual	Actual	Estimate	Estimate
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Bridge Safety Registration Surcharge	95.7	91.1	100.1	102.1
Other Enterprise Charges	0.0	0.0	0.0	0.0
Interest Income	3.0	2.4	3.0	3.5
Build America Bonds Credit	5.9	6.4	6.0	6.0
Eligible Federal Funds	15.0	15.0	15.0	15.0
TOTAL	119.6	114.9	124.1	126.6



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**Bridge Enterprise - Program Fact Sheet** 

## **Bridge Enterprise Program Allocation Summary**

Summary of BE Program Allocations				
State Bridge Enterprise				
Fiscal Year 2016 - 2017 Proposed Allocations				
Maintain - Maintaining What We Have				
CDOT Performed Work				
Bridge Enterprise Maintenance	250,000			
Scoping Pools	300,000			
Total CDOT Performed Work	550,000			
Contracted Out Work				
Bridge Enterprise Projects	90,904,096			
BE Transfer from CDOT for Projects	15,000,000			
Total Contracted Out Work	105,904,096			
Total Maintain - Maintaining What We Have	106,454,096			
Deliver - Program Delivery/Administration				
Bridge Enterprise - Administration & Legal Fees	1,911,904			
Total Deliver - Program Delivery/Administration	1,911,904			
Bridge Enterprise Contingency / Debt Service				
Contingency				
Bridge Enterprise - Contingency	-			
Total Contingency	-			
Debt Service				
Bridge Enterprise - Debt Service	18,234,000			
Total Debt Service	18,234,000			
Total Transportation Commission Contingency / Debt Service	18,234,000			
Total BE Program Allocations	126,600,000			



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#### **Bridge Enterprise - Program Fact Sheet**

## **Colorado Bridge Enterprise**

Web Page: https://www.codot.gov/programs/BridgeEnterprise

Statutory Authorization: Section 43-4-805, C.R.S. (2015)

Governance: Statewide Bridge Enterprise Board, Section 43-4-805, C.R.S. (2015)

Primary Funding Source: Statewide Bridge Enterprise Special Revenue Fund, Section 43-4-805(g), C.R.S.

(2015)

Budget Category: Maintain – Maintaining What We Have

#### Background

Senate Bill 09-108 (FASTER) created Colorado Bridge Enterprise (BE), a government-owned business entity within the Department. The Enterprise is empowered to finance the design, repair, or reconstruction of bridges on the state highway system using revenues from an annual bridge safety surcharge on vehicle registrations. In addition to repair and replacement, the Enterprise funds future maintenance costs for all bridges transferred to its ownership.

To qualify for the Bridge Enterprise funding, a bridge must be either structurally deficient or functionally obsolete, and rated below 50 according to federal bridge sufficiency guidelines. Since the inception of the Bridge Enterprise in July 2009, 189 FASTER-eligible bridges have been identified. As of September 2015, 113 of these bridges have been replaced or repaired, 26 are in construction, 16 are in design or the design is complete, and 22 bridges are yet to be programmed. No action is proposed for 14 structures at this time. In December of 2010 the Enterprise issued \$300 million in bonds to accelerate the replacement and/or reconstruction of poor bridges; 93 of the FASTER-eligible bridges are currently partially or fully funded with bond proceeds.

## Funding

The main sources of revenue to the Enterprise are the Bridge Safety Surcharge and bond proceeds.

Bridge Enterprise (BE) Operating Budget Allocations (in \$millions)					
	Actual	Actual	Budget	Proposed	
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	
BE - Maintenance Allocation	0.7	1.0	1.0	0.6	
BE - Administration Allocation	1.7	1.9	1.9	1.9	
BE - Contingency Allocation	0.0	0.0	0.0	0.0	
BE - Debt Service Allocation	18.2	18.2	18.2	18.2	
TOTAL	20.6	21.1	21.1	20.7	



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**Bridge Enterprise - Program Fact Sheet** 

# Colorado Bridge Enterprise (continued)

Funding (continued)

Bridge Enterprise (BE) Construction Program Allocations (in \$millions)					
	Actual	Actual	Budget	Proposed	
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	
BE - Projects Allocation	79.1	80.2	86.6	83.1	
Indirect Cost Allocation	13.1	12.7	10.1	14.5	
Construction Engineering Allocation	6.7	7.9	6.3	8.3	
TOTAL	98.9	100.8	103.0	105.9	



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# **High Performance Transportation Enterprise**



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## **High Performance Transportation Enterprise**

## The High Performance Transportation Enterprise Board

The High Performance Transportation Enterprise (HPTE) board supervises and advises the Enterprise's Director and is authorized to enter into agreements with the Transportation Commission and private industry to finance, build, operate, and maintain transportation infrastructure using innovative financing and contracting methods. The board is also authorized to issue revenue bonds payable from user fees generated by transportation facilities owned by the Enterprise.

Of the seven HPTE Board members, three are from the Transportation Commission and four are selected by the Governor and are required to have expertise in transportation planning or development, local government, design-build contracting, public or private finance, engineering, environmental issues, or any other area that the governor believes will benefit the board in the execution of its powers and performance of its duties. The Governor's appointees must also fall into the following geographical distribution:

- One member who resides within the planning area of the Denver Regional Council of Governments
- One member who resides within the planning area of the Pikes Peak Area Council of Governments
- One member who resides within the planning area of the North Front Range Metropolitan Planning Organization
- One member who resides within the Interstate 70 mountain corridor

The Governor's appointees serve at his pleasure, and the members who are Transportation Commissioners serve by resolution of the Transportation Commission. Appointments are not subject to confirmation by the Colorado Senate. The board members are:

Denver Metropolitan Area: Mr. Trey Rodgers; <u>Trogers@rothgerber.com</u>

(Appointed August, 2012, term expiring October 2017)

Transportation Commissioner: Ms. Shannon Gifford;

(Appointed 2015, term expiring TC at will)

Transportation Commissioner: Ms. Kathy Gilliland; Commissioner. Gilliland@state.co.us

(Appointed October, 2011, term expiring TC at will)

Transportation Commissioner: Mr. Gary Reiff; Commissioner.Reiff@state.co.us

(Appointed July, 2013, term expiring TC at will)

Pikes Peak Area: Ms. Brenda Smith; smithbrend@msn.com

(Appointed August, 2012, term expiring October, 2017)

North Front Range Area: Mr. Don Marostica; don@donmarostica.com

(Appointed December, 2012, term expiring October, 2015)

Interstate 70 Corridor: Mr. Tim Gagen; timg@townofbreckenridge.com

(Appointed August, 2012, term expiring October, 2015)

Mr. Tim Gagen is chairman of the board, Ms. Kathy Gilliland is vice chair and Mr. David Spector is the Director of the Enterprise.



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## **HPTE - Revenue Source Fact Sheet**

## **HPTE Revenue Summary**

Summary of HPTE Revenue Estimate	
Funding Category	FY 2016-17
Tolling Revenue	5,436,702
Interest Income	200,000
Transfer from CDOT	0
Consulting Fees	2,080,000
High Performance Transportation Enterprise - Total Revenue	7,716,702



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#### **HPTE - Revenue Source Fact Sheet**

## **High Performance Transportation Enterprise Revenue**

Web Page: https://www.codot.gov/programs/high-performance-transportation-enterprise-hpte

Statutory Authorization: Section 43-4-806, C.R.S. (2015)

Funding Type(s): User Fees

## Background

The High-Performance Transportation Enterprise (HPTE) was created by the General Assembly in Senate Bill 09-108 to aggressively pursue innovative means of more efficiently financing important surface transportation infrastructure projects that will achieve the following:

- Improve the safety, capacity, and accessibility of the surface transportation system
- Feasibly be commenced in a reasonable amount of time
- Allow more efficient movement of people, goods, and information throughout the state
- Accelerate the economic recovery of the state

Such innovative means of financing projects include, but are not limited to:

- Public-private partnerships
- Operating concession agreements
- User fee-based project financing
- Availability payments
- Design-build contracting

### Revenue History and Projection

The main sources of revenue to the Enterprise are:

- Fees for services
- Interest Income
- Consulting Fees

High Performance Transportation Enterprise Revenue (in \$millions)					
	Actual	Actual	Estimate	Estimate	
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	
Tolling Revenue	7.3	30.4	0.4	5.4	
Tolling Violations	0.0	0.0	0.0	0.0	
Interest Income	0.3	0.2	0.2	0.2	
Transfer from CDOT	1.0	1.0	0.0	0.0	
Consulting Fees	0.0	0.0	2.0	2.1	
TOTAL	8.6	31.6	2.6	7.7	



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#### **HPTE - Revenue Source Fact Sheet**

## **High Performance Transportation Enterprise Project Financing**

Web Page: https://www.codot.gov/projects/c470ExpressLanes

Statutory Authorization: Section 43-4-807, C.R.S. (2015)

Funding Type(s): User Fees

Background

## C-470 Express Lanes

CDOT and the High Performance Transportation Enterprise (HPTE) are undertaking a large-scale project to add a new managed lanes facility (the "C-470 Express Lanes") to the median of the C-470 freeway and perform certain near-term improvements to the existing general purpose lanes. C-470 is a key commuting corridor and constitutes the only east-west arterial for the residents of southwestern Denver's metropolitan region and "beltway." The total project cost will be shared by both CDOT and HPTE with anticipated funding sources being Responsible Acceleration of Maintenance and Partnerships (RAMP), local government contributions, revenue bonds, and a TIFIA loan that will be issued by HPTE.

HPTE's enabling legislation gives it the power to collect tolls and expend them only for the project for which they were collected without the approval of any governmental entity. Currently, future toll revenue generated from users of the C-470 Express Toll Lanes will be pledged to repay the revenue bonds, the TIFIA loan (if obtained), and HPTE's operations and maintenance obligations on the managed lanes.



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## **HPTE - Revenue Source Fact Sheet**

## **HPTE Program Allocation Summary**

Summary of HPTE Program Allocations				
High Performance Transportation Enterprise				
Fiscal Year 2016 - 2017 Proposed Allocations				
Expand - Increasing Capacity				
CDOT Performed Work				
High Performance Transportation EnterpriseMaintenance	-			
Total CDOT Performed Work	-			
Contracted Out Work				
High Performance Transportation EnterpriseProjects	5,636,702			
Total Contracted Out Work	5,636,702			
Total Expand - Increasing Capacity	5,636,702			
Deliver - Program Delivery/Administration				
High Performance Transportation EnterpriseAdministration & Legal Fees	1,178,649			
Total Deliver - Program Delivery/Administration	1,178,649			
Debt Service				
High Performance Transportation Enterprise - Debt Service	901,351			
Total Debt Service	901,351			
Total Transportation Commission Contingency / Debt Service	901,351			
Total HPTE Program Allocations	7,716,702			



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#### **HPTE - Program Fact Sheet**

## **High Performance Transportation Enterprise Allocations**

Web Page <a href="https://www.codot.gov/programs/high-performance-transportation-enterprise-hpte">https://www.codot.gov/programs/high-performance-transportation-enterprise-hpte</a>

Statutory Authorization: Section 43-4-806, C.R.S. (2015)

Governance: HPTE Board, Section 43-4-806 (2) (a), C.R.S. (2015)

Primary Funding Source: Statewide Transportation Enterprise Special Revenue Fund, Section 43-4-806

(3) (a), C.R.S. (2015)

Budget Category: Expand – Increasing Capacity & Deliver – Program Delivery/Administration.

#### Background

The High-Performance Transportation Enterprise (HPTE) was created by the General Assembly in Senate Bill 09-108 to aggressively pursue innovative means of more efficiently financing important surface transportation infrastructure projects that will achieve the following:

- Improve the safety, capacity, and accessibility of the surface transportation system
- Feasibly be commenced in a reasonable amount of time
- Allow more efficient movement of people, goods, and information throughout the state
- Accelerate the economic recovery of the state

Such innovative means of financing projects include, but are not limited to:

- Public-private partnerships
- Operating and maintenance agreements
- User fee-based project financing
- Availability payments concession agreements
- Toll risk concession agreements
- Design-build contracting

## **Funding**

The main sources of revenue to the Enterprise are:

- Fees earned for consulting services
- User fees

High Performance Transportation Enterprise (HPTE) Operating Budget Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
HPTE - Maintenance Allocation	0.4	0.0	0.0	0.0
HPTE - Administration Allocation	1.0	1.4	1.2	1.2
HTPE - Debt Service	0.0	0.0	0.8	0.9
TOTAL	1.4	1.4	2.0	2.1



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## **HPTE - Program Fact Sheet**

## **High Performance Transportation Enterprise Allocations (continued)**

## Funding (continued)

High Performance Transportation Enterprise (HPTE) Construction Program Allocations (in \$millions)				
	Actual	Actual	Budget	Proposed
Allocations	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
HPTE - Projects Allocation	5.8	3.4	0.5	4.4
Indirect Cost Allocation	1.0	0.5	0.1	0.8
Construction Engineering Allocation	0.5	0.3	0.0	0.4
TOTAL	7.3	4.2	0.6	5.6



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# **Appendices**



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## Appendix A

## Senate Bill 09-108 (FASTER) Overview

Funding Advancement for Surface Transportation and Economic Recovery (FASTER)

Statutory Authorization: Section 43-4-801, et seq., C.R.S. (2015) Funding Type(s): Registration Surcharges, Fees, Fines

## Background

In 2009 the General Assembly enacted Senate Bill 09-108, which:

- Authorized several new funding sources for road and bridge safety on state and local highways
- Created the High Performance Transportation Enterprise (HPTE) and the Statewide Bridge Enterprise (BE)
- Enhanced the Department's authority with respect to bonding and highway demand management
- Required an annual report regarding the department's structural funding deficit
- Created an Efficiency and Accountability Committee of CDOT staff and external stakeholders

The impetus for the bill was the January 2008 final report of the Transportation Finance and Implementation Panel (see <a href="http://hermes.cde.state.co.us/drupal/islandora/object/co%3A2038">http://hermes.cde.state.co.us/drupal/islandora/object/co%3A2038</a>), which concluded that the Department did not have adequate resources to maintain the state transportation system at the level of service sufficient to meet the needs of the citizens.

#### Additional Funding Sources for Transportation

The bill authorized the following additional revenue sources for state and local transportation systems:

- A road safety surcharge varying by vehicle weight and collected through the payment of registration fees and specific ownership taxes
- A daily fee for the use of a rented motor vehicle
- A supplemental oversize / overweight vehicle surcharge
- An increased fee for the late registration of a motor vehicle

### The Statewide Bridge Enterprise

S.B. 09-108 created a new Enterprise tasked with the repair, rehabilitation, and replacement of those bridges identified as "poor" per federal guidelines and either structurally deficient or functionally obsolete. The board of the Enterprise consists of the members of the Transportation Commission.

Both CDOT Enterprises (HPTE & BE) are authorized to issue revenue bonds backed by their respective revenues. To accelerate the replacement of Colorado's poor bridges, the BE issued \$300.0 million of federally subsidized Build America Bonds (see <a href="http://l.usa.gov/BuildAmericaBonds">http://l.usa.gov/BuildAmericaBonds</a>) in December 2010. For more information, see <a href="https://www.codot.gov/programs/BridgeEnterprise">https://www.codot.gov/programs/BridgeEnterprise</a>.



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## Senate Bill 09-108 (FASTER) Overview (continued)

#### Senate Bill 09-108 Registration Surcharge Schedules (\$millions)

Vehicle Curb Weight	Road Safety Surcharge	Bridge Safety Surcharge
Less than 2,000 lbs.	\$16.00	\$13.00
Between 2,000 and 5,000 lbs.	\$23.00	\$18.00
Between 5,000 and 10,000 lbs.	\$28.00	\$23.00
Between 10,000 and 16,000 lbs.	\$37.00	\$29.00
Greater than 16,000 lbs.	\$39.00	\$32.00

Source: Senate Bill 09-108

#### Transit-Related Funding in Senate Bill 09-108

The General Assembly directed that \$10.0 million per year of the Department of Transportation's share of highway safety surcharges and fees be expended on transit-related activities. Eligible projects include but are not limited to bicycle and pedestrian facilities. In addition, the General Assembly directed that \$5.0 million per year from the municipal and county shares of the S.B. 09-108 highway safety funds be credited to the State Transit and Rail Fund for grants to local governments for transit projects.

## The Transportation Deficit Report

The Department submits an annual deficit report that separately addresses the goals of repairing deficient highways and bridges, sustaining existing transportation system performance levels, and achieving the corridor visions described by regional transportation plans and public preferences. See <a href="https://www.codot.gov/library/AnnualReports/2013-transportation-deficit-report/view">https://www.codot.gov/library/AnnualReports/2013-transportation-deficit-report/view</a>.

#### The High Performance Transportation Enterprise

S.B. 09-108 reconstituted the former Statewide Tolling Enterprise with expanded authority to pursue innovative methods of financing the state's transportation system, including:

Public-private partnerships (see <a href="http://www.fhwa.dot.gov/ipd/p3/index.htm">http://www.fhwa.dot.gov/ipd/p3/index.htm</a>)
 Operating concession agreements (see <a href="http://1.usa.gov/operatingconcession">http://1.usa.gov/operatingconcession</a>)

• User fee-based project financing (see <a href="http://bit.ly/tollfinance">http://bit.ly/tollfinance</a>)

Availability payments
 Design-build contracting
 (see <a href="http://bit.ly/availabilitypayments">http://bit.ly/availabilitypayments</a>)
 (see <a href="http://l.usa.gov/P3designbuild">http://l.usa.gov/P3designbuild</a>)

In addition, the bill authorizes the Enterprise to use road pricing on existing highway capacity as a congestion management tool if the Enterprise secures federal approval and the approval of all affected local governments. The Enterprise is governed by a seven-member board consisting of four appointees of the Governor and three members of the Transportation Commission, as chosen by the Commission (see <a href="https://www.codot.gov/programs/high-performance-transportation-enterprise-hpte">https://www.codot.gov/programs/high-performance-transportation-enterprise-hpte</a>). Current annual funding estimate for HPTE is \$2.5 million.



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## Senate Bill 09-108 (FASTER) Overview (continued)

## Revenue History and Projection

Senate Bill 09-108 Overview (in \$millions)				
	Actual	Actual	Estimate	Estimate
Funding Source	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Road Safety Surcharges	120.7	123.7	126.1	129.6
Late Registration Fees	17.7	17.9	18.7	18.6
Daily Vehicle Rental Fees	28.9	30.5	30.9	30.3
Oversize/Overweight Vehicle Surcharges	1.3	1.4	1.4	1.4
Local Transit and Rail	5.0	5.0	5.0	5.0
Bridge Safety Registration Surcharge	95.7	91.1	100.1	102.1
TOTAL	269.3	269.6	282.2	287.0

**Sources**: Department of the Treasury, Colorado Financial Reporting System



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## Appendix B

## **Project Indirect Costs & Construction Engineering**

Statutory Authorization: Section 43-1-106 (8) (h), C.R.S. (2015)

Governance: Colorado Transportation Commission, Section 43-1-106, C.R.S. (2015)

Primary Funding Source: State Highway Fund, Section 43-10-109, C.R.S. (2015)

Budget Category: Maintain - Maintaining What We Have

Maximize - Making the Most of What We Have

Expand – Increasing Capacity

#### Background

Costs incurred for the benefit of a project that are not project specific are classified as *project indirect costs*. Examples of indirect costs incurred by the regions include personal services charges for administrative offices and supervisory engineering positions, office supplies, stakes, telephones, and postage. Annually, the Department calculates an indirect cost recovery rate using data from the Project Indirect Cost Pool and other financial sources. Upon approval from the Federal Highway Administration, the rate is then applied to eligible direct project expenditures.

Construction engineering costs (CE) are those costs that have been incurred for the purpose of ensuring compliance with specific project construction specifications, generally accepted construction standards, associated testing, and materials validation activities. The CE costs that are segregated from the program costs in the budget allocation report are for CDOT personnel and operating costs associated with this type of work. Projects also incur similar costs from consultants performing this type of work, but these costs are not segregated. These CE costs benefit a single, specific project or construction activity and are measurable against a specific cost accumulating unit. However, in light of the uniform application of these activities against all individual projects, it is appropriate and logical to treat these combined activities as an allocable, central services type cost and allocate the total accumulated costs for Construction Engineering activities on a fixed rate allocable basis, against the entire construction project program. Examples of costs accumulated in the CE budget pools include:

- Construction oversight
- Materials testing
- Design services under construction

#### **Funding**

The main sources of funds for the Department's project indirect and construction engineering costs are:

- The State Highway Fund
- Federal reimbursement for eligible expenditures



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## **Project Indirect Costs & Construction Engineering (continued)**

### Funding (continued)

The Department's indirect cost and construction engineering allocations are included in the total allocations of the following programs:

FY 2016-17 Budget Allocations Net of Indirect / Construction Engineering (CE)				
	Net			
	Budgeted	Indirect Cost		Total
Program Area	Fund	Allocation	CE Allocation	Allocation
Surface Treatment Program	113.9	19.8	11.3	145.0
Structures On-System Program	28.1	4.9	2.8	35.8
Geohazards Mitigation Program	7.8	1.4	0.8	10.0
Highway Safety Improvement Program	23.9	4.2	2.4	30.5
Railway-Highway Crossings Program	2.6	0.4	0.3	3.3
Hot Spots Program	1.7	0.3	0.2	2.2
Traffic Signals Program	8.8	1.5	0.9	11.2
FASTER - Safety Projects	45.4	7.9	4.6	57.9
Permanent Water Quality Mitigation	5.1	0.9	0.5	6.5
Safety Education Program	11.1	1.2	0.7	13.0
Congestion Relief Program	3.7	0.6	0.4	4.7
Regional Priority Program	38.1	6.7	3.8	48.6
RoadX	9.5	1.7	0.9	12.1
Strategic Transportation Investment Project Program	0.0	0.0	0.0	0.0
Permanent Recovery	100.0	17.4	10.0	127.4
Bridge Enterprise Projects	83.1	14.5	8.3	105.9
HPTE - Projects	4.4	0.8	0.4	5.6



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