

Colorado Commission on Judicial Discipline
FY 2025 Budget Request



Christopher S.P Gregory,
Executive Director

**COLORADO COMMISSION ON JUDICIAL DISCIPLINE - BUDGET REQUEST
FISCAL YEAR 2025**

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COLORADO COMMISSION ON JUDICIAL DISCIPLINE



Fiscal Year 2024-25 Budget Request

Christopher S.P. Gregory
Executive Director

The Colorado Commission on Judicial Discipline (CCJD) has existed since 1966, when it was created by constitutional amendment through Colorado’s initiative process. The CCJD’s general authority and function are defined by Colorado Constitution Art. VI, § 23(3). As expressed through the Colorado Rules of Judicial Discipline (Colo. RJD), Rule 1(b):

The Constitutional mandate of the Commission is to protect the public from improper conduct of judges; preserve the integrity of the judicial process; maintain public confidence in the judiciary; create a greater awareness of proper judicial behavior on the part of the judiciary and the public; and provide for the fair and expeditious disposition of complaints of judicial misconduct or judicial disabilities.

The CCJD’s unique function is to protect the public interest in circumstances where, due to disability or violation of ethical standards, a judge is unable to perform the duties of his or her office. To effectively perform its function, the CCJD requires insulation from external pressures, including the discretion of other entities to constrain the CCJD’s funding and resources. Judges and justices (who are either members of the CCJD or the Colorado Supreme Court) are constitutionally prohibited from participating in proceedings involving their own discipline. Colo. Const. Art. VI, § 23 (3)(h).

In 2009, the CCJD was substantially restructured following a consultation study performed by the American Bar Association. The CCJD’s restructuring reflected collaboration between the CCJD, the Colorado Supreme Court, and the Colorado Supreme Court’s Office of Attorney Regulation Counsel (“OARC”) that culminated in the 2012 revision of the Colorado Rules of Judicial Discipline (Colo. RJD) and changes to the CCJD’s funding structure. Described broadly, the restructuring that occurred in 2012 was intended to provide the CCJD with access to OARC and the Department’s resources so that the CCJD could perform its constitutional mandate in a meaningful way. The expected scalability of the resources available to the CCJD following its 2012 restructuring is apparent through former C.R.C.P. 227(1)(c), which provided:

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Application of Fees. The fee shall be divided. Twenty-five dollars shall be used to maintain an Attorneys' Fund for Client Protection. The remaining portion of the fee, and the entire fee of those on inactive status, shall be used only to defray the costs of the Office of Attorney Regulation Counsel (admissions, registration, mandatory continuing legal and judicial education, attorney diversion and discipline, counsel to Commission on Judicial Discipline, unauthorized practice of law and inventory counsel functions), the Office of the Presiding Disciplinary Judge, the Commission on Judicial Discipline, the Colorado Lawyers Assistance Program, the Colorado Attorney Mentoring Program, the Advisory and other regulatory committees and any other practice of law function deemed appropriate by the Supreme Court.

The Legislature enacted SB22-201, which changed the CCJD's funding from attorney registration fees to the State General Fund with an operational account and a revolving special cash fund account. The CCJD is authorized to use its special cash fund to resource "expenses for evaluations, investigations, formal proceedings, or special projects that the commission has determined are to be undertaken by personnel other than or in addition to those employed by the office."

For FY 2025, CCJD seeks a continuation budget from the previous year, plus any applicable common policy adjustments.

FY 2024-25 Summary of Change Requests

Schedule 10

Request Name	Interagency Review	Requires Legislation	Total Funds	FTE	General Fund	Cash Funds	Reappropriated	Federal
Non-Prioritized Request								
None	N/A	N/A	\$0	-	\$0	\$0	\$0	\$0
Prioritized Request								
None	N/A	N/A	\$0	-	\$0	\$0	\$0	\$0
Total for Commission on Judicial Discipline								
	N/A	N/A	\$0	-	\$0	\$0	\$0	\$0

FY 2024-25 Budget Request - Colorado Commission on Judicial Discipline

Schedule 02

	Total Funds	FTE	General Fund	Cash Funds	Reappr	Federal
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FY 2021-22 Actual Expenditures

Agency did not exist

FY 2022-23 Actual Expenditures

12. Office of Judicial Discipline	\$623,375	4.0	\$623,375	\$0	\$0	\$0
Total For: FY 2022-23 Actual Expenditures	\$623,375	4.0	\$623,375	\$0	\$0	\$0

2023-24 Initial Appropriation

12. Office of Judicial Discipline	\$1,290,103	4.8	\$1,290,103	\$0	\$0	\$0
Total For: FY 2023-24 Actual Expenditures	\$1,290,103	4.8	\$1,290,103	\$0	\$0	\$0

FY 2024-25 Governor's Budget Request

12. Office of Judicial Discipline	\$1,292,671	5.0	\$1,292,671	\$0	\$0	\$0
Total For: FY 2024-25 Elected Official Request	\$1,292,671	5.0	\$1,292,671	\$0	\$0	\$0

12. Colorado Commission on Judicial Discipline

Schedule 3A

Total Funds	FTE	General Fund	Cash Funds	Reappropriated Funds	Federal Funds
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Agency did not exist in FY2021-22

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12. Colorado Commission on Judicial Discipline**Schedule 3B**

	Total Funds	FTE	General Fund	Cash Funds	Reapprop Funds	Federal Funds
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**12. Office of Judicial Discipline,
Office of Judicial Discipline**

SB22-201 Independent Oversight of Judicial Discipline	\$743,438	4.0	\$743,438	\$0	\$0	\$0
FY 2022-23 Final Appropriation	\$743,438	4.0	\$743,438	\$0	\$0	\$0
FY 2022-23 Final Expenditure Authority	\$743,438	4.0	\$743,438	\$0	\$0	\$0
FY 2022-23 Actual Expenditures	\$623,375	4.0	\$623,375	\$0	\$0	\$0
FY 2022-23 Reversion (Overexpenditure)	\$120,063	0.0	\$120,063	\$0	\$0	\$0

<i>FY 2022-23 Personal Services Allocation</i>	<i>\$484,710</i>	<i>4.0</i>	<i>\$484,710</i>	<i>\$0</i>	<i>\$0</i>	<i>\$0</i>
<i>FY 2022-23 Total All Other Operating Allocation</i>	<i>\$138,665</i>	<i>0.0</i>	<i>\$138,665</i>	<i>\$0</i>	<i>\$0</i>	<i>\$0</i>

Approp to Commission on Judicial Discipline Spec Cash Fund

SB22-201 Independent Oversight of Judicial Discipline	\$400,000	0.0	\$400,000	\$0	\$0	\$0
FY 2022-23 Final Appropriation	\$400,000	0.0	\$400,000	\$0	\$0	\$0
FY 2022-23 Final Expenditure Authority	\$400,000	0.0	\$400,000	\$0	\$0	\$0
FY 2022-23 Actual Expenditures	\$400,000	0.0	\$400,000	\$0	\$0	\$0
FY 2022-23 Reversion (Overexpenditure)	\$0	0.0	\$0	\$0	\$0	\$0

<i>FY 2022-23 Total All Other Operating Allocation</i>	<i>\$400,000</i>	<i>0.0</i>	<i>\$400,000</i>	<i>\$0</i>	<i>\$0</i>	<i>\$0</i>
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12. Colorado Commission on Judicial Discipline				Schedule 3C		
	Total Funds	FTE	General Fund	Cash Funds	Reappropriated Funds	Federal
12. Office of Judicial Discipline,						
SB23-214 Long Bill	\$1,502,190	8.0	\$1,502,190	\$0	\$0	\$0
HB23-1019 Judicial Discipline Procedures And Reporting	\$126,986	0.8	\$126,986	\$0	\$0	\$0
SB23-228 Office Of Administrative Services For Independent Agencies	(\$339,073)	(4.0)	(\$339,073)	\$0	\$0	\$0
FY 2023-24 Initial Appropriation	\$1,290,103	4.8	\$1,290,103	\$0	\$0	\$0
FY 2023-24 Personal Services Allocation	\$973,840	4.8	\$973,840	\$0	\$0	\$0
FY 2023-24 Total All Other Operating Allocation	\$316,263	0.0	\$316,263	\$0	\$0	\$0

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Schedule 3D

FY 2024-25 Budget Request	Total Funds	FTE	General Fund	Cash Funds	Reapprop Funds	Federal Funds
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12. Office of Judicial Discipline

FY 2024-25 Starting Base	\$1,290,103	4.8	\$1,290,103	\$0	\$0	\$0
CCJD TA-01 Annualization FY24 R2 Rule Revision Consultation	(\$25,000)	0.0	(\$25,000)	\$0	\$0	\$0
CCJD TA-02 Annl HB23-1019 Jud. Disc Procedures & Reporting	(\$27,488)	0.2	(\$27,488)	\$0	\$0	\$0
CCJD TA-03 Statewide Compensation Request	\$55,056	0.0	\$55,056	\$0	\$0	\$0
FY 2024-25 Base Request	\$1,292,671	5.0	\$1,292,671	\$0	\$0	\$0
FY 2024-25 Governor's Budget Request	\$1,292,671	5.0	\$1,292,671	\$0	\$0	\$0
Personal Services Allocation	\$976,408	5.0	\$976,408	\$0	\$0	\$0
Total All Other Operating Allocation	\$316,263	0.0	\$316,263	\$0	\$0	\$0

Schedule 14B

Line Item Object Code Detail		FY 2021-22*	FY 2022-23	FY 2023-24	FY 2024-25
		Actual Expenditure	Actual Expenditure	Appropriation Budget	Gov Request Budget
		FTE	FTE	FTE	FTE
Office of Judicial Discipline					
Personal Services - Employees					
Object Group	Object Group Name				
FTE	Total FTE	0.0	4.0	4.8	5.0
1000	Total Employee Wages and Benefits	\$0	\$395,865	\$973,840	\$976,408
Object Code	Object Name				
1000	Personal Services	\$0	\$0	\$973,840	\$976,408
1110	Regular Full-Time Wages	\$0	\$3,314	\$0	\$0
1210	Contractual Employee Regular Full-Time Wages	\$0	\$300,856	\$0	\$0
1510	Dental Insurance	\$0	\$965	\$0	\$0
1511	Health Insurance	\$0	\$19,747	\$0	\$0
1512	Life Insurance	\$0	\$224	\$0	\$0
1513	Short-Term Disability	\$0	\$436	\$0	\$0
1514	Statutory Personnel & Payroll System Vision Insurance	\$0	\$104	\$0	\$0
1520	FICA-Medicare Contribution	\$0	\$4,352	\$0	\$0
1522	PERA	\$0	\$34,992	\$0	\$0
1524	PERA - AED	\$0	\$15,162	\$0	\$0
1525	PERA - SAED	\$0	\$15,162	\$0	\$0
1630	Contractual Employee Other Employee Benefits	\$0	\$550	\$0	\$0
Personal Services - Contract Services					
Object Group	Object Group Name				
1100	Total Contract Services (Purchased Personal Services)	\$0	\$88,844	\$0	\$0
Object Code	Object Name				
1920	Personal Services - Professional	\$0	\$4,790	\$0	\$0
1935	Personal Services - Legal Services	\$0	\$83,137	\$0	\$0
1960	Personal Services - Information Technology	\$0	\$917	\$0	\$0
Subtotal All Personal Services		\$0	0.0	\$484,710	4.0
All Other Operating Expenditures					
Object Group	Object Group Name				
2000	Total Operating Expenses	\$0	\$136,113	\$316,263	\$316,263
3000	Total Travel Expenses	\$0	\$2,552	\$0	\$0

Schedule 14B

Line Item Object Code Detail	FY 2021-22*		FY 2022-23		FY 2023-24		FY 2024-25			
	Actual Expenditure	FTE	Actual Expenditure	FTE	Appropriation Budget	FTE	Gov Request Budget	FTE		
Object Code	Object Name									
2000			\$0		\$0		\$316,263		\$316,263	
2255			\$0		\$951		\$0		\$0	
2520			\$0		\$446		\$0		\$0	
2522			\$0		\$72		\$0		\$0	
2523			\$0		\$271		\$0		\$0	
2530			\$0		\$636		\$0		\$0	
2531			\$0		\$1,051		\$0		\$0	
2532			\$0		\$76		\$0		\$0	
2631			\$0		\$526		\$0		\$0	
2641			\$0		\$5,034		\$0		\$0	
2690			\$0		\$88,713		\$0		\$0	
2820			\$0		\$13,586		\$0		\$0	
3118			\$0		\$1,025		\$0		\$0	
3120			\$0		\$117		\$0		\$0	
3121			\$0		\$208		\$0		\$0	
3123			\$0		\$120		\$0		\$0	
3132			\$0		\$239		\$0		\$0	
3140			\$0		\$14,202		\$0		\$0	
3145			\$0		\$7,317		\$0		\$0	
4140			\$0		\$3,125		\$0		\$0	
4220			\$0		\$950		\$0		\$0	
Subtotal All Other Operating			\$0		\$138,665		\$316,263		\$316,263	
Total Line Item Expenditures			\$0	0.0	\$623,375	4.0	\$1,290,103	4.8	\$1,292,671	5.0

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Schedule 14B

Line Item Object Code Detail		FY 2021-22*		FY 2022-23		FY 2023-24		FY 2024-25	
		Actual Expenditure	FTE	Actual Expenditure	FTE	Appropriation Budget	FTE	Gov Request Budget	FTE
12. Office of Judicial Discipline, Approp to Commission on Judicial Discipline Spec Cash Fund									
<u>All Other Operating Expenditures</u>									
Object Group	Object Group Name								
7000	Total Transfers	\$0		\$400,000		\$0		\$0	
Object Code	Object Name								
7000	Transfers	\$0		\$400,000		\$0		\$0	
Subtotal All Other Operating		\$0		\$400,000		\$0		\$0	
Total Line Item Expenditures		\$0	0.0	\$400,000	0.0	\$0	0.0	\$0	0.0

* Agency didn't exist FY2021-22

FY 2024-25 Budget Request Commission on Judicial Discipline					
	Total Funds	FTE	General Fund	Schedule 06 Cash Funds	Reapprop.

FY 2021-22 Special Bill Line Item Appropriations (Excludes Reg Supplemental Bills & LB Appr.)
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None

FY 2022-23 Special Bill Line Item Appropriations (Excludes Long Bill Appropriations)

SB22-201 Independent Oversight of Judicial Discipline

12. Office of Judicial Discipline, Approp to Commission on Judicial Discipline Spec Cash Fund	\$400,000	-	\$400,000	-	-
12. Office of Judicial Discipline	\$743,438	4.0	\$743,438	-	-
Total -- HB22-1133 Family And Medical Leave Insurance Fund	\$1,143,438	4.0	\$1,143,438	-	-

FY 2023-24 Special Bill Line Item Appropriations (Excludes Long Bill Appropriations)

SB22-201 Independent Oversight of Judicial Discipline

12. Office of Judicial Discipline	\$126,986	0.80	\$126,986	-	-
Subtotal -- HB23-1019 Judicial Discipline Procedures And Reporting	\$126,986	0.80	\$126,986	-	-

Salary Pots Request Template					
	TOTAL FUNDS/FTE FY 2024-25	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS
I. Continuation Salary Base					
Sum of Filled FTE as of July 27, 2023	5.00	100.000%	0.000%	0.000%	0.0000%
Salary X 12	\$632,496	\$632,496	\$0	\$0	\$0
FUND SPLITS - From Position-by-Position Tab					
PERA (Standard, Trooper, and Judicial Rates) at FY 2024-25 PERA Rates	\$73,180	\$73,180	\$0	\$0	\$0
Medicare @ 1.45%	\$9,171	\$9,171	\$0	\$0	\$0
Subtotal Continuation Salary Base =	\$714,847	\$714,847	\$0	\$0	\$0
II. Salary Survey Adjustments					
System Maintenance Studies	\$0	\$0	\$0	\$0	\$0
Across the Board - Base Adjustment	\$18,975	\$18,975	\$0	\$0	\$0
Across the Board - Non-Base Adjustment	\$0	\$0	\$0	\$0	\$0
Movement to Statewide Minimum Wage - Base Adjustment	\$0	\$0	\$0	\$0	\$0
Step Increase - Base Adjustment	\$0	\$0	\$0	\$0	\$0
Subtotal - Salary Survey Adjustments	\$18,975	\$18,975	\$0	\$0	\$0
PERA (Standard, Trooper, and Judicial Rates) at FY 2024-25 PERA Rates	\$ 2,196.00	\$ 2,196	\$0	\$0	\$0
Medicare @ 1.45%	\$ 275.00	\$275	\$0	\$0	\$0
Request Subtotal =	\$21,446	\$21,446	\$0	\$0	\$0
III. Merit Pay Adjustments					
Merit Pay - Base Adjustments	\$0	\$0	\$0	\$0	\$0
Merit Pay - Non-Base Adjustments	\$0	\$0	\$0	\$0	\$0
Subtotal - Merit Pay Adjustments	\$0	\$0	\$0	\$0	\$0
PERA (Standard, Trooper, and Judicial Rates) at FY 2024-25 PERA Rates	\$0	\$0	\$0	\$0	\$0
Medicare @ 1.45%	\$0	\$0	\$0	\$0	\$0
Request Subtotal =	\$0	\$0	\$0	\$0	\$0
IV. Shift Differential					
FY 2022-23 ACTUAL EXPENDITURES for All Occupational Groups	\$0	\$0	\$0	\$0	\$0
Total Actual and Adjustments @ 100%	\$0	\$0	\$0	\$0	\$0
PERA (Standard, Trooper, and Judicial Rates) at Current PERA Rates	\$0	\$0	\$0	\$0	\$0
Medicare @ 1.45%	\$0	\$0	\$0	\$0	\$0
Request Subtotal =	\$0	\$0	\$0	\$0	\$0
V. Revised Salary Basis for Remaining Request Subtotals					
Total Continuation Salary Base, Adjustments, Performance Pay & Shift	\$651,471	\$651,471	\$0	\$0	\$0
VI. Amortization Equalization Disbursement (AED)					
Revised Salary Basis * 5.00%	\$32,574	32,574	-	-	-
VII. Supplemental AED (SAED)					
Revised Salary Basis * 5.00%	\$32,574	32,574	-	-	-
VIII. Short-term Disability					
Revised Salary Basis * 0.15%	\$977	977	-	-	-
IX. Health, Life, and Dental					
Funding Request	\$81,022	81,022	-	-	-
X. Paid Family and Medical Leave Insurance Program Premiums					
	\$2,932	\$2,932	\$0	\$0	\$0
		100.0%	0.0%	0.0%	0.0%

CCJD Pots Summary

Common Policy Line Item	FY 2023-24 Appropriation	GF	CF	RF	FF
Salary Survey	\$25,283	\$25,283			
Merit Pay	\$0	\$0			
PERA Direct Distribution	\$0	\$0			
Paid Family and Medical Leave Insurance Program	\$0	\$0			
Shift	\$0	\$0			
AED	\$22,815	\$22,815			
SAED	\$22,815	\$22,815			
Short-term Disability	\$685	\$685			
Health, Life and Dental	\$70,154	\$70,154			
TOTAL	\$141,752	\$141,752	\$0	\$0	\$0
Common Policy Line Item	FY 2024-25 Total Request	GF	CF	RF	FF
Salary Survey	\$21,446	\$21,446	\$0	\$0	\$0
Merit Pay	\$0	\$0	\$0	\$0	\$0
PERA Direct Distribution	\$0	\$0	\$0	\$0	\$0
Paid Family and Medical Leave Insurance Program	\$2,932	\$2,932	\$0	\$0	\$0
Shift	\$0	\$0	\$0	\$0	\$0
AED	\$32,574	\$32,574	\$0	\$0	\$0
SAED	\$32,574	\$32,574	\$0	\$0	\$0
Short-term Disability	\$977	\$977	\$0	\$0	\$0
Health, Life and Dental	\$81,022	\$81,022	\$0	\$0	\$0
TOTAL	\$171,525	\$171,525	\$0	\$0	\$0
Common Policy Line Item	FY 2024-25 Incremental	GF	CF	RF	FF
Salary Survey	\$21,446	\$21,446	\$0	\$0	\$0
Merit Pay	\$0	\$0	\$0	\$0	\$0
PERA Direct Distribution	\$0	\$0	\$0	\$0	\$0
Paid Family and Medical Leave Insurance Program	\$2,932	\$2,932	\$0	\$0	\$0
Shift	\$0	\$0	\$0	\$0	\$0
AED	\$9,759	\$9,759	\$0	\$0	\$0
SAED	\$9,759	\$9,759	\$0	\$0	\$0
Short-term Disability	\$292	\$292	\$0	\$0	\$0
Health, Life and Dental	\$10,868	\$10,868	\$0	\$0	\$0
TOTAL	\$55,056	\$55,056	\$0	\$0	\$0

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**Schedule 9
Cash Fund Report**

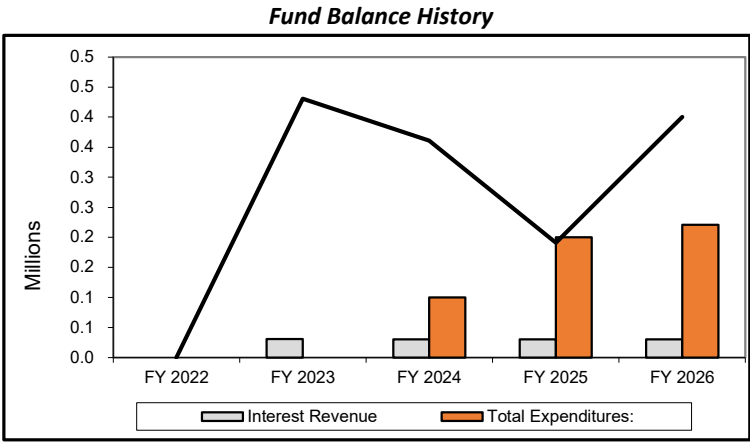
**Commission on Judicial Discipline Special Cash Fund (#CJSF)
Section 13-5.3-104. , C.R.S. (2022)**

SB22-201 established the Colorado Commission on Judicial Discipline to to investigate and address allegations of misconduct against justices and judges in the Judicial Department. Along with creating an independent office, SB22-201 creates the Judicial Discipline Special Cash Fund to fund special investigations.

Fund Information

Revenue Sources:	Annual general fund transfer and interest.	Expenditures:	Use of these funds will increase to the extent that the CCJD hires attorneys for special investigations. These costs are expended from the Commission on Judicial Discipline Special Cash Fund, which is continuously appropriated to the CCJD.
Non-Fee Sources:	Interest, annual general fund transfer	Expenditure Drivers:	Number of special investigations required.
Revenue Drivers:	Number of probate and other civil filings	Long Bill Groups:	Appropriation to Commission on Judicial Discipline Spec. Fund, Commission on Judicial Discipline special cash fund.

Revenue and Expenditure Trend Information					
	Actual	Actual	Projected	Projected	Projected
	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026
Beginning Fund Balance	-	-	430,845	360,845	190,845
Revenue/Transfers in:					
General Fund Transfer		400,000	-	-	400,000
Interest Revenue	-	30,845	30,000	30,000	30,000
Total Revenue/transfers		430,845	30,000	30,000	430,000
Total Expenditures:	-	-	100,000	200,000	220,845
Ending Fund Balance	-	430,845	360,845	190,845	400,000
<i>Fund Balance as a % of Expenditures</i>	<i>n/a</i>	<i>n/a</i>	<i>#DIV/0!</i>	190.8%	200.0%
Reserve increase/(decrease)	-	30,845	(70,000)	(170,000)	(190,845)
Note: The special cash fund went into effect July 1, 2022.					



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**Colorado Judicial
Commission on Judicial Discipline
RFI #1 (All Departments) - Report for Continuously Appropriated Cash Funds**

Fund Number	Cash Fund Name	Statutory Citation	Year Fund Created	Department Responsible for Administering	Cash Balance July 1, 2023	Unobligated Cash Balance July 1, 2023	Unencumbered Cash Balance July 1, 2023
JDSF	Commission on Judicial Discipline Special Cash Fund	13-5.3-104 (2) C.R.S.	2022	Commision of Judicial Discipline	430,845	430,845	430,845

Commission on Judicial Discipline FTE Detail

Object Code 1110,1111,1210,1211	FY2021-22		FY2022-23	
	Total Funds	FTE	Total Funds	FTE
Position Detail:				
Executive Director (pos. #00100)	-	1.0	168,498	1.0
Staff Attorney (pos. #00102)	-	1.0	79,584	1.0
Administrative Assistant (pos. #00101)		1.0	56,088	1.0
Investigator	-	0.0	-	1.0
Total Full-Time/Part-Time Wages	-	3.0	304,170	4.0