# DIVISION OF RACING EVENTS



Report of the Fifty-Eighth Pari-Mutuel Wagering Season 2006 January 1, 2006 – December 31, 2006



Colorado Racing Commission • Department of Revenue

# STATE OF COLORADO

**DIVISION OF RACING EVENTS** 

Department of Revenue

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Bill Ritter, Jr. Governor

Roxanne Huber Executive Director

Daniel J. Hartman Division Director

Honorable Bill Ritter, Jr. Governor of the State of Colorado

Honorable Members of the 72nd General Assembly State of Colorado

Dear Governor Ritter and Honorable Members of the House and Senate:

It is with distinct pleasure that we provide you with the following Report of the 58th parimutuel wagering season, pursuant to Section 12-60-302(2), C.R.S. 1985-replacement volume 5. Included within this report are detailed figures and statements covering the 2006 racing calendar year.

We trust that the information proves to be informative and indicative of the benefits that properly regulated pari-mutuel wagering provides to the State of Colorado. The 308 live days and 501 horse and greyhound simulcast days in 2006 resulted in \$149,213,563 wagered in total, with \$3,235,269 in pari-mutuel taxes being deposited in the General Fund of the State of Colorado.

The Department of Revenue is required to report any information that may be related to taxes in aggregate form only. Therefore, we have grouped our data into "greyhound" and "horse" totals. Please note that this report does not intend to reflect profits or losses from any racetrack.

The Division expresses appreciation for the cooperation and service rendered by the Governor, the State Legislature, the Executive Director of the Department of Revenue and other public officials, as well as the various track operators, the law enforcement agencies of Colorado, the press and the Division staff.

Respectfully, FOR THE DIVISION OF RACING EVENTS

Daniel J. Hartman DIVISION DIRECTOR

# 2006 Annual Report

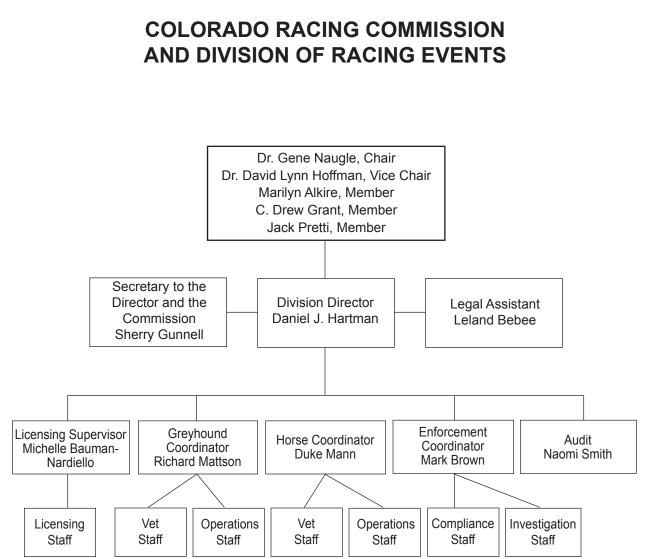
**ROXANNE HUBER** Executive Director Department of Revenue

**Dr. Gene Naugle** Chair Colorado Racing Commission

**DANIEL J. HARTMAN** Division Director Division of Racing Events

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# **RACING HISTORY**

The Division of Racing Events and the Colorado Racing Commission were established in 1949 to supervise pari-mutuel wagering in Colorado. Pari-mutuel means "betting among ourselves". When placing a wager at a racetrack, a person is not betting against the "house" as he or she would at a casino. Pari-mutuel wagering is a form of betting in which the loser's wagers (less a percentage for the racing associations and taxes) are distributed among the winners. The Division is a regulatory, enforcement and revenue-generating agency of State Government. The Colorado Legislature and the Racing Commission set a public policy in the area of racing regulation, which is then administered by the Division of Racing Events. The major functions of the Division and the Racing Commission are to promote racing and the recreational, entertainment and commercial benefits derived therefrom, to establish high standards of sport and fair-play, to promote the health and safety of the animals involved in racing and to foster honesty and fair-dealing in the industry. The Commission allocates race dates to various racing associations, adopts rules and supervises the conduct of race meets, racing officials and licensees. A staff of administrative, security and veterinary professionals, in conjunction with Division racing officials, supervised the daily activities at the four tracks (three areyhound tracks and one horse track) conducting pari-mutuel racing in Colorado during 2006.

In 2006, twelve Commission meetings were held. The Commission conducted a 2007 race date hearing, renewal application hearings for greyhound race meets in the northern sector of the state and a renewal application hearing for the one major horse race meet. Additionally, numerous disciplinary, administrative and appeal hearings were held as were rule-making hearings related to the adoption of various greyhound, horse, pari-mutuel and racing rules. Pursuant to its statutory obligation and mandate, the Commission continued its official regulatory, supervisory and enforcement control of pari-mutuel wagering.

## MISSION STATEMENT

TO PROMOTE AND FOSTER THE PUBLIC CONFIDENCE IN THE PARI-MU-TUEL INDUSTRY, PROTECT THE WELFARE OF THE PARTICIPANTS THROUGH FAIR, CONSISTENT, PROACTIVE ENFORCEMENT OF APPROPRIATE POLI-CIES, STATUTES AND COLORADO RACING COMMISSION RULES

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# **COMMISSION NEWS:**

David Lynn Hoffman, whose re-appointment to a second four-year term as a Commissioner took place in July 2005, received Senate confirmation of this re-appointment on February 1, 2006 during the 2006 Legislative Session.

Marilyn Alkire was re-appointed to serve a second four-year term expiring on July 1, 2010.

# **DIVISION NEWS:**

The Sunset Review Committee commenced its audit of the Division of Racing Events in January and completed its audit report in October. This process is a routine one that every regulatory program/agency is statutorily mandated to undergo. The primary determination of the Review Committee and its recommendation to the Legislature was that the Division should continue to provide regulation of the racing industry in the future.

# CURRENT MEMBERS OF THE COLORADO RACING COMMISSION

**Gene Naugle, DVM:** (R) Dr. Naugle, a representative who is a practicing veterinarian, resides in Penrose. He was originally appointed to the Colorado Racing Commission in 1999 and was re-appointed to the Commission on June 5, 2003 for a second four-year term expiring on July 1, 2007. Additionally, Dr. Naugle is currently serving his second term as Chairman of the Commission. He has been a veterinarian in private practice in Colorado Springs since 1967. Dr. Naugle is a member of numerous professional organizations, including the American Association of Equine Practitioners and the American and Colorado Springs Area Veterinary Medical Association as well as being a charter member of the Colorado Mule Riders and an honorary lifetime member of the North American Trail Riders Conference.

**David Lynn Hoffman:** (D) Dr. Hoffman, a representative who has been engaged in business, is a retired professor of management at the University of Northern Colorado (Greeley). He was originally appointed to the Racing Commission in 2001 and was re-appointed to the Commission in July, 2005 for a second four-year term expiring on July 1, 2009. Dr. Hoffman has served as President of the Board for Platte River Industries, is the former President of the Westminster 7:10 Rotary and a former member of the Vocational Service Committee, Foundation Request Committee and the Foundation Board of Directors. Additionally, he headed the Small Business Institute Directors' Association.

**Marilyn Alkire:** (I) Ms. Alkire, who is a representative of the racing industry, joined the Racing Commission on June 3, 2002. She was re-appointed to the Commission in July, 2006 for a second four-year term expiring on July 1, 2010. Ms. Alkire received her Juris Doctorate from the University of Denver College of Law in 1977 and spent several years as a partner in the law firm of Holme, Roberts and Owen. Her specialization was natural resources and environmental law. Ms. Alkire served as President of the Rocky Mountain Quarter Horse Association. She continues to be very active in community service. At the present time, Ms. Alkire is self-employed in breeding, showing and training world-class quarter horses, a business that affords her the opportunity to apply her lifelong knowledge and love of horses and the horse industry.

**C. Drew Grant, Jr.:** (R) Mr. Grant, a representative of the general public, is an Inspector in the Professional Standards Division of the Douglas County Sheriff's Office. He was appointed to the Commission on November 2, 2004 for a term to expire on July 1, 2008. Mr. Grant has served as the Chief Investigator for the District Attorney's Office of the 18th Judicial District in Centennial, a post he held from March 1993 until September 2004. Along with the array of supervisory and administrative duties that he has handled, Mr. Grant is an expert in the conduct of polygraph examinations.

**Jack Pretti:** (R) Mr. Pretti, a representative of the racing industry, is a Colorado native and fourth-generation resident of Garfield County, born in Rifle and raised on the family ranch located at Silt. He was appointed to the Commission on October 20, 2004 for a term to expire on July 1, 2008. Mr. Pretti has operated Colorado Heritage Real Estate Company, a firm servicing all classifications of general real estate properties with offices located in Rifle and Battlement Mesa for over ten years. His early fondness and enthusiasm for racehorses, races and racing events has remained with him throughout his life. In the mid-1970's, when the Colorado Fair Circuit was active, Mr. Pretti was the Director, President and Association Steward for the Western Slope Race Association, which conducted a Fair Circuit race meet in Rifle.

# LICENSED RACETRACKS

#### **GREYHOUND TRACKS**

#### MILE HIGH GREYHOUND PARK

Bruce Seymore, General Manager 6200 Dahlia Street Commerce City CO 80022 (303) 288-1591

#### **INTERSTATE KENNEL CLUB**

Bruce Seymore, General Manager 6200 Dahlia Street Commerce City CO 80022 (303) 288-1591

#### PUEBLO GREYHOUND PARK

Bruce Seymore, General Manager

3215 Lake Avenue P. O. Box 2220 Pueblo, CO 81005 (719) 566-0370

#### **CLOVERLEAF KENNEL CLUB**

John Manning, General Manager P. O. Box 88 Loveland CO 80539 (970) 667-6211

#### POST TIME GREYHOUND RACING

Bruce Seymore, General Manager

3701 North Nevada Avenue Colorado Springs, CO 80907 (719) 632-1391

#### HORSE TRACK

#### ARAPAHOE PARK

Bruce Seymore, General Manager 26000 East Quincy P. O. Box 460370 Aurora CO 80016 (303) 690-2400

# LICENSED OTB'S

HAVANA PARK 10750 East Iliff Avenue Aurora CO 80014 (303) 751-5918 Licensee: Mile High Greyhound Park

#### **RED AND JERRY'S**

1840 West Oxford Avenue Sheridan CO 80110 (303) 783-0655 Licensee: Post Time Greyhound Racing

Percent Pari-Total (compared to Total Mutuel Total State Divisional previous year) Handle Year Days Breakage Commission Receipts 233,123,732 5,895,224.91 2001 f 859 d -3.42 629,880.95 5,950,042.16 2002 f 727 219,180,341 -6.63 603,575.02 5,056,906.01 5,115,833.71 d 2003 f 799 206,686,801 -5.70 616,810.54 4,556,829.77 4,611,775.29 d 2004 f 815 d 186,170,578 -9.92 544,111.02 4,114,283.05 4,145,954.40 2005 f 795 159,464,155 -14.35 452,683.41 3,550,926.85 3,583,973.60 d 2006 f 770 d 149,213,563 -6.43 427,317.06 3,235,269.31 3,270,570.16

#### Footnotes

- d Includes handle wagered from out-of-state sources on in-state races.
- f Both live and simulcast days are included in this calculation.

## 2006 PERFORMANCE MEASURES

Number of Orea theorea Device
Number of Greyhound Race Days 276
Number of Greyhound Performances 359
Number of Horse Race Days 39
Number of Business/Occupational Licenses Issued 1,154
Total Licensee Population2,756
Number of Denied/Issued Conditionally 61
Number of Rulings Issued Resulting in Fines/Suspensions 131
Number of Commission Disciplinary Hearings 8
Number of Greyhound Drug Tests 3,774
Percent of Greyhound Drug Tests in Compliance 100%
Number of Horse Drug Tests 628
Percent of Horse Drug Tests in Compliance 97.74%
Number of Greyhound Injuries Reported 139
Number of Horse Injuries Reported 41
Number of Audits Conducted 19
Number of Tote Tests Conducted 13
Percent of Race Meet Audits Completed Within Ninety (90) Days 100%
Total Handle Wagered \$149,213,563
Number of Kennel/Stable Inspections Conducted 122
Number of Simulcast Facility Inspections Conducted 0
Number of Simulcast Routine Checks Conducted 341
Number of Investigations Completed 262
Percent of Investigations Resulting in Criminal/Administrative Charges 73.45%
Percent of Investigations Completed within 60 Days 91.13%

# 2006 RACING SEASON - COMPARATIVE DATA

DIVISION OF RACING • DIVISION OF RACING • DIVISION OF RACING • DIVISION OF RACING • DIVISION OF RACING

GREYHOUND	# Days	# of Races	Handle	State Revenue	City Revenue	Tracks' Revenue	Owners/ Breeders Fund
LIVE TOTAL	269	5,510	\$57,045,235.50	\$1,481,784.08	\$201,433.06	\$11,929,451.65	NA
SIMULCAST TOTAL	251	52,606	\$28,168,579.00	\$1,267,686.80	NA	\$5,327,025.78	NA
TOTAL	520	58,116	\$85,213,814.50	\$2,749,470.88	\$201,433.06	\$17,256,477.43	NA
HORSE							
SIMULCAST TOTAL	250	33,058	\$59,441,807.35	\$469,793.39	NA	\$10,982,594.08	\$740,702.22
LIVE TOTAL	39	355	\$4,557,941.00	\$16,005.04	NA	\$941,030.13	\$23,920.37
TOTAL	250	33,413	\$63,999,748.35	\$485,798.43	NA	\$11,923,624.21	\$764,622.59
GRAND TOTAL	770	91,529	\$149,213,562.85	\$3,235,269.31	\$201,433.06	\$29,180,101.64	\$764,622.59

**NOTES** Do not compare the horse numbers to previous years, as the calculation method has changed to show the difference between live and simulcast days.

GREYHOUND	CSU Fund	Breakage	Pay to Public	Average Daily Handle
LIVE TOTAL	NA	\$102,233.27	\$43,213,126.62	\$212,064
SIMULCAST TOTAL	NA	\$45,681.68	\$21,262,095.05	\$112,225
TOTAL	NA	\$147,914.95	\$64,475,221.67	\$163,873
HORSE				
SIMULCAST TOTAL	\$110,873.06	\$253,487.39	\$45,590,385.81	\$237,767
LIVE TOTAL	\$3,312.64	\$25,914.72	\$3,547,758.10	\$116,870
TOTAL	\$114,185.70	\$279,402.11	\$49,138,143.91	\$255,999
GRAND TOTAL	\$114,185.70	\$427,317.06	\$113,613,365.58	\$193,784

#### 2007 APPROVED RACE DATES

#### GREYHOUND

#### SOUTHERN CIRCUIT:

NORTHERN CIRCUIT: INTERSTATE KENNEL CLUB (Commerce City)

PUEBLO GREYHOUND PARK (Commerce City)

MILE HIGH GREYHOUND PARK (Commerce City)

INTERSTATE KENNEL CLUB (Commerce City) **No Dates Requested** 

<u>JANUARY 1 – FEBRUARY 5, 2007</u> (Monday) (Monday) (Envelope of 36 days)

<u>FEBRUARY 7 – JUNE 6, 2007</u> (Wednesday) (Wednesday) (Envelope of 120 days)

<u>JUNE 8 - OCTOBER 5, 2007</u> (Friday) (Friday) (Envelope of 120 days)

OCTOBER 6 - NOVEMBER 21, 2007 (Saturday) (Wednesday) (Envelope of 47 days)

NOVEMBER 23 - DECEMBER 23, 2007 (Friday) (Sunday) (Envelope of 31 days)

DECEMBER 26 - DECEMBER 31, 2007 (Wednesday) (Monday) (Envelope of 6 days)

#### HORSE

ARAPAHOE PARK (Unincorporated Arapahoe County) JUNE - SEPTEMBER, 2007

ALL APPROVALS GRANTED SUBJECT TO AVAILABILITY OF DIVISION FUNDING AND STAFFING

# HORSE BREEDERS AND OWNERS AWARDS AND SUPPLEMENTAL PURSE FUND

12-60-704, C.R.S. as amended, June 6, 1993 provides for the Horse Breeders and Owners Awards and Supplemental Purse Fund program. The fund consists of 0.5% of the mutuel handle on win, place and show wagers and 1.5% of the mutuel handle on all other wagers from all horse meets, including simulcast programs, plus uncashed ticket money from previous years.

The following accounting of the Owners'/Breeders' Awards and Supplemental Purse Fund money to be distributed to the various breed organizations is summarized for the calendar year 2006 as follows:

Earned from wagering in 2006	\$ 764,620.57
Earned from 2005 uncashed tickets	275,876.48
Interest in 2006	31,999.45
Less Bank Fees	(7,000.00)
Less adjustment from prior years	(16,224.28)
TOTAL OWNERS' / BREEDERS' FUND	\$ 1,049,272.22

Following is the approved Owners and Breeders Awards and Supplemental Purse Funds distribution amounts for calendar year 2006 submitted for approval at the February 2007 Commission meeting:

Thoroughbreds	\$703,818.61
Quarterhorse	130,885.22
Arabian	27,049.01
Paint	4,305.48
Appaloosa	2,102.77
Harness	52,111.13
TOTAL	\$ 920,272.22

Due to the Fund's fiscal year end of December 31, actual distribution of most of these funds from 2006 took place in 2007. However, during 2006, the Colorado Racing Commission approved an advance of funds to the Colorado Thoroughbred Breeders Association of \$129,000.00. The distribution amounts above reflect these advances.

Current escrow totals are:

Harness	\$224,864.69
Appaloosa	20,959.01
TOTAL	\$ 245,823.70

### **DIVISION RECEIPTS AND DISBURSEMENTS:**

**RECEIPTS:** 

State Commission on Pari-Mutuel Handle:

	Horse Greyhound <b>TOTAL COMMISSION</b>		\$ <b>\$</b>	485,798.43 <u>2,749,470.88</u> <b>3,235,269.31</b>
Occupational Lice	nses:			
·	Horse Greyhound Central	# Issued 598 300 171	\$ \$	<b>Received</b> 10,644.20 5,231.45 <u>5,335.50</u>
	TOTAL LICENSES	1,069	\$	21,211.15
Lease Registration Fees Collected Fines and Penalties Collected Investigation Fees Collected Printing Fees Collected				20.00 13,680.00 385.95 3.75
	TOTAL RECEIPTS		\$	3,270,570.16
DISBURSEMENTS:	Demond Services		ė	1 000 522
	Personal Services Operating Expenses Laboratory Services		\$	1,288,533 91,089 100,811
	Legal Services TOTAL DISBURSEMENTS		\$	<u>10,674</u> 1,491,107

NOTE: We have modified this report. Therefore, the reporting categories (and net balance) should not be compared to previous years.

# FUNCTIONS OF THE DIVISION OF RACING EVENTS

The Division of Racing Events is statutorily mandated to regulate the greyhound and horse racing industries in Colorado. The Division is responsible for ensuring honesty and integrity in racing and racing-related activities, such as simulcasting, and for protecting the citizens of the state from corrupt practices. In order to fulfill its mission and its obligations to the people of the state, the Division performs the following functions:

**Enforcement:** Various types of investigations are performed by staff members engaged in enforcement. This is to ensure that proper action is taken for violations of rules or the Racing Statute. Additionally, Division staff are responsible for kennel, stable and off-track wagering facility inspections. As needed, staff performing enforcement-related duties prepare and defend adoption of new or amended rule proposals before the Commission and implement policies and procedures to support them. They assist the Division's veterinary group in the enforcement of its policies and procedures, such as state and federal laws requiring vaccinations and the presentation of current health certificates for racing animals coming into Colorado.

Licensing, racing operations and animal welfare: The Division licenses all racing participants, oversees operations at racetrack and simulcast sites and ensures the safety and welfare of animals racing in Colorado. It is also responsible for maintaining up-to-date rules, policies and procedures to carry out its regulatory roles. All staff members are charged with the responsibility for ensuring honesty and integrity in racing as well as protecting the health and safety of greyhounds and horses racing in the state. Several approaches are used to achieve this goal, consisting of multiple inspections of animals, a human and animal drug testing program and an injury tracking system. A comprehensive drug-testing program, which is overseen by animal welfare specialists, is used to monitor drug administration in racing animals.

**Financial oversight:** In order to determine compliance with statutory requirements, the financial services staff members conduct audits and calculate pari-mutuel taxes due and paid, minimum purse amounts, payments to and proposed distribution amounts from the Horse Breeders' and Owners' Awards and Supplemental Purse Fund, payments to the Colorado State University School of Veterinary Medicine for equine research, uncashed ticket monies, pre-meet tests, price tests and revenue audits. They review all racing association financial statements and make observations and recommendations to the Commission regarding acceptability of each fiscal report. The Division also maintains statistical information regarding all pari-mutuel wagering in Colorado. It continues to ensure totalisator compliance by means of regular performance audits.