

STATEMENT OF GAMING REVENUES GAMING TAXES, AND EXPENDITURES (UNAUDITED) FOR THE TWELVE (12) MONTHS ENDED JUNE 30, 2008

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

This discussion and analysis of the financial performance of the Division of Gaming, Department of Revenue, State of Colorado (the "Division") provides an overview of financial activities for the year ended June 30, 2008. Please read it in conjunction with the Division's financial statements, which begin on Page 19.

Financial Highlights

• Gaming Tax revenues were \$108,185,631 for the fiscal year ended June 30, 2008, which is a decrease of \$3,819,922 or (3.4)%, compared to revenues of \$112,005,553 for the prior fiscal year ending June 30, 2007.

• The growth in the Division's net income decreased the Gaming Distribution to \$100,591,698 compared to last fiscal year's distribution of \$106,356,714. This distribution amount represents a decrease of \$5,765,016 over last fiscal year, or (5.4)%.

Using This Report

This financial report consists of financial statements for the fiscal years ended June 30, 2008 and 2007. The tax comparison shows the tax rates and compares current and previous fiscal years' adjusted gross proceeds (similar to net income of the casinos) and taxes paid, broken down by tax bracket. It also lists how many casinos were in which tax bracket at the end of the fiscal year. The Balance Sheet provides comparative information on the Division's assets, liabilities, and fund balance as of the end of the current and previous fiscal years. The Statement of Revenues, Expenditures, and Changes in Fund Balance is the Division's income statement. The Statement of Revenues, Expenditures, and Changes in Fund Balance provides information on the current and previous fiscal years' revenues, expenditures, excess of revenues over expenditures, the Gaming Distribution, the beginning fund balances at July 1, 2006 and July 1, 2007, respectively, and the ending fund balances as of June 30, 2007 and 2008, respectively. The Statement of Revenues, Expenditures, and Changes to Actual reflects the initial budget amounts, the cumulative changes made throughout the course of the year, the revised budget amounts, and the actual amounts received or expended. Finally, the notes to the financial statements contain a summary of significant accounting policies and more specific information about items in the financial statements.

Revenues

The excess of revenues over expenditures of the Division for fiscal year 2008 was \$101,756,437. This represents a decrease of \$5,264,987 or (5.0)% compared to fiscal year 2007 excess of revenues over expenditures of \$107,021,424.

The net increase in fair value of investments of \$982,009 and net increase of \$646,281 represent the change in fair value of the Division's investments during the fiscal years ended June 30, 2008 and June 30, 2007, respectively.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Revenues (continued)

The largest source of revenue for the Division is from gaming taxes paid by casinos. The gaming tax revenues earned for the fiscal years ending June 30, 2008 and 2007 were \$108,185,631 and \$112,005,553, respectively. The taxes are paid on a graduated scale ranging from 0.25% to 20% of adjusted gross proceeds. The tax rates remained constant for fiscal years 2008 and 2007. The adjusted gross proceeds of casinos decreased (3.2)% in fiscal year 2008. The tax decrease was (3.4)%. Taxes decreased at a higher rate than adjusted gross proceeds as there were two less casinos operating at the end of fiscal year 2008 compared to fiscal year 2007.

Below is a chart of the changes in revenues from fiscal year 2007 to fiscal year 2008.

	Increase (Decrease) <u>Amount</u>	Percent <u>Change</u>	Explanation
Gaming taxes	\$ (3,819,922)	(3.41)%	Gaming taxes decreased due to a sluggish economy, high gas prices, and a legislative in acted smoking ban that took effect January 1, 2008.
License and application fees	(27,638)	(5.02)%	Business license fees were down \$25,500 in 2008. In addition, the Division received 384 less individual license applications compared to fiscal year 2007, thereby reducing individual license fees in fiscal year 2008.
Background investigations	40,917	12.35%	There were increases in background investigation activity during fiscal year 2008.
Fines and other	(227,725)	(81.23)%	The fines revenues vary from year to year and are dependent upon audit and investigative findings.
Interest income	(260,868)	(11.75)%	Interest rates decreased (0.43)% on average during fiscal year 2008.
Change in fair value of investments	335,728	(51.95)%	This represents the net change in the fair market value of the Division's investments during fiscal year 2008 versus fiscal year 2007.
Total revenues	<u>\$ (3,959,508)</u>	(3.41)%	This number includes the change in fair value of investments. Revenues excluding the change in fair value of investments decreased by (3.72)%.

For fiscal year 2008, the excess of revenues over expenditures was \$101,756,437. This represents a decrease of (\$5,264,987) or (4.9)% compared to fiscal year 2007 excess of revenues over expenditures of \$107,021,424.

The net increase in fair value of investments of \$982,009 and \$646,281 represents the change in fair market value of the Division's investments during the fiscal years ended June 30, 2008 and June 30, 2007, respectively.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Revenues (continued)

The gaming tax revenues earned for the fiscal years ending June 30, 2007 and 2006 were \$112,005,553 and \$106,142,555, respectively. The taxes are paid on a graduated scale ranging from 0.25% to 20% of adjusted gross proceeds. The tax rates remained constant for fiscal years 2007 and 2006. The adjusted gross proceeds of casinos increased 4.4% in fiscal year 2007. The tax increase was 5.5%. Taxes increased at a higher rate than adjusted gross proceeds as there were two casinos that moved into a higher tax rate during fiscal year 2007.

Below is a chart of the changes in revenues from fiscal year 2006 to fiscal year 2007.

	Increase (Decrease <u>Amount</u>) Percent <u>Change</u>	Explanation
Gaming taxes	\$ 5,862,99	8 5.52%	Gaming tax revenues have historically increased over the prior fiscal year.
License and application fees	(11,425) (2.03)%	Individual license fees decreased in fiscal year 2007 due to the second year of the two-year individual licensing cycle, whereby more revenue is recognized in the first year in order to more closely match revenues with expenditures.
Background investigations	97,97	5 41.99%	There were increases in background investigation activity and rates during fiscal year 2007.
Fines and other	(9,799	(3.38)%	The fines revenues vary from year to year and are dependent upon audit and investigative findings.
Interest income	450,26	1 25.43%	Interest rates increased 0.80% on average during fiscal year 2007.
Change in fair value of investments	1,626,81	<u>0</u> 165.91%	This represents the net change in the fair market value of the Division's investments during fiscal year 2007 versus fiscal year 2006.
Total revenues	<u>\$ 8,016,82</u>	<u>0</u> 7.42%	This number includes the change in fair value of investments. Revenues excluding the change in fair value of investments increased 5.86%.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Expenditures

Total expenditures for the Division in fiscal year 2008 were \$10,318,448. This is an increase of \$1,305,479 or a 14.5% increase over fiscal year 2007 expenditures of \$9,012,969. The information below shows the changes in expenditures from fiscal year 2007 to fiscal year 2008 with explanations provided for large variances.

Expenditures	Increase (Decrease) <u>Amount</u>	Percent <u>Change</u>	
Salaries, benefits, and leave payouts	\$ 701,003	14.88%	The average increase to health, dental, and life contributions by the State was 13.23%. Additional PERA funding was also required in Fiscal Year 2008.
State agency services	512,252	15.30%	In fiscal year 2008, Colorado State Patrol increased its costs billed to the Division by \$591,760.
Materials, supplies and services	55,017	22.62%	In fiscal year 2008, a new Cripple Creek office was built and furnished, the Central City office had repair work done to its outside stairs and handicap-ramp, and training registrations increased.
Travel and automobiles	21,167	11.90%	In fiscal year 2008, the Division's travel expenditures increased due to higher airfare costs created by rising fuel prices.
Computer services	(5,512)	(4.92)%	In fiscal year 2008, there were 366 less non- background individual licenses applications; therefore, the cost of computer database name checks run for each applicant is down.
Professional services	(1,791)	(2.65)%	In fiscal year 2007, the Division expended funds to identify a location for the new Cripple Creek office. In fiscal year 2008, no such expenditure was incurred.
Other	(20,321)	30.56%	In fiscal year 2008, paperless regulation manuals were provided for the industry with less print cost incurred, and postage between Division offices was reduced.
Telephone	6,032	11.06%	In fiscal year 2008, multi-use network services funding requirements increased by \$4,319.
Background investigation	(5,056)	(7.30)%	In fiscal year 2008, there were less foreign travel expenditures than in 2007. A worldwide investigation was completed at the end of fiscal year 2007.
Leased Space	3,250	2.25%	In fiscal year 2008, the Division's share of Capitol Complex leased space maintenance was \$19,718 less, and Cripple Creek's leased space was \$22,968 more.
Capital outlay	39,438	208.90%	In fiscal year 2008, Central City's roof repairs were \$58,318. In fiscal year 2007 there were \$1,020 in roof repairs and \$17,860 for three new badge systems.
Total expenditures	<u>\$ 1,305,479</u>	14.48%	

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Expenditures (continued)

Total expenditures for the Division in fiscal year 2007 were \$9,012,970. This is an increase of \$311,537 or a 3.6% increase over fiscal year 2006 expenditures of \$8,701,433. The information below shows the changes in expenditures from fiscal year 2006 to fiscal year 2007 with explanations provided for large variances.

Expenditures	Increase (Decrease) <u>Amount</u>	Percent <u>Change</u>	Explanation
Salaries, benefits, and leave payouts	\$ 156,125	3.43%	Salaries increased slightly in fiscal year 2007.
State agency services	82,255	2.52%	In fiscal year 2007, there was an increase in all state agency costs billed to the Division.
Materials, supplies and services	l (97,494)	(28.61)%	In fiscal year 2007, Central City building, maintenance costs decreased significantly. PC equipment and software purchases also decreased in fiscal year 2007.
Travel and automobile	s 14,755	9.05%	In fiscal year 2007, the Division's leased vehicle costs increased due to two new fleet vehicles received.
Computer services	20,468	22.37%	In fiscal year 2007, Communication services of \$21,417 were included in this line item. In fiscal year 2006, Communication services were part of indirect costs paid by the Division.
Professional services	(31,726)	(31.97)%	In fiscal year 2007, there was a decrease in architectural services needed for the preservation of the historic Central City building.
Other	15,969	31.60%	In fiscal year 2007, risk management increased by \$10,205.
Telephone	16,843	44.69%	In fiscal year 2007, multi-use network services of \$18,421 were included in this line item. In fiscal year 2006, these services were part of indirect costs paid by the Division.
Background investigation	25,200	57.23%	There was more background investigations conducted in fiscal year 2007.
Leased Space	90,262	165.97%	In fiscal year 2007, the Division paid its share of capitol complex leased space maintenance, as well as Pierce building management costs.
Capital outlay	18,880	100.00%	In fiscal year 2007, the Division paid \$17,860 for new badge/camera systems for Licensing. There were no capital outlay purchases in fiscal year 2006.
Total expenditures	<u>\$ 311,537</u>	3.58%	

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Assets, Liabilities and Fund Balance

The year-end fund balance reflects the overall financial position of the Division, which was \$2,119,297 at June 30, 2008 compared to \$954,558 at June 30, 2007. Total assets of \$103,767,394 at June 30, 2008, are \$4,494,614 or (4.2)% lower than the prior year balance of \$108,262,008. The decrease in total assets is primarily due to the decreases in cash and Gaming Taxes Receivable.

The Division's total liabilities were \$101,648,097 at June 30, 2008 which is a decrease from \$107,307,450 at June 30, 2007. The \$5,659,353 net decrease is primarily due to the \$5,765,016 decrease in the fiscal year 2008 gaming distribution.

The following compares fiscal year 2008 and fiscal year 2007 assets, liabilities and fund balances.

		Fiscal Year		Fiscal Year		Increase (De	ecrease)
		2008		2007		Dollars	Percent
Cash and temporary cash							
investments	\$	93,204,207	\$	95,932,328	\$	(2,728,121)	(2.84)%
Accounts receivable		10,528,255		12,296,429		(1,768,174)	(14.38)%
Prepaid expenses		34,932		33,251		1,681	5.06%
Total assets	<u>\$</u>	103,767,394	<u>\$</u>	108,262,008	<u>\$</u>	(4,494,614)	(4.15)%
Accounts payable, wages and accrued payroll payable	\$	498,404	\$	455,545	\$	42,859	9.41%
Due to other State agencies, other governments, and the State		, -	·			,	
General Fund		100,853,957		106,524,957		(5,671,000)	(5.32)%
Other liabilities		295,736		326,948		(31,212)	(9.55)%
Total liabilities		101,648,097		107,307,450		(5,659,353)	(5.27)%
Fund balance		2,119,297		954,558		1,164,739	122.02%
Total liabilities and fund balance	<u>\$</u>	103,767,394	<u>\$</u>	108,262,008	\$	(4,494,614)	(4.15)%

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Assets, Liabilities and Fund Balance (continued)

In fiscal year 2007, the year-end fund balance reflects the overall financial position of the Division, which was \$954,558 at June 30, 2007 compared to \$289,849 at June 30, 2006. Total assets of \$108,262,008 at June 30, 2007, are \$6,866,341 or 6.8% higher than the prior year balance of \$101,395,667. The increase in total assets is primarily due to the increase in cash and temporary cash investments.

In fiscal year 2007, the Division's total liabilities increased between years, to \$107,307,450 at June 30, 2007 from \$101,105,818 at June 30, 2006. The \$6,201,632 net increase is primarily due to the \$6,209,249 increase in the fiscal year 2007 gaming distribution.

The following chart compares fiscal year 2007 and fiscal year 2006 assets, liabilities and fund balances.

		Fiscal Year		Fiscal Year	_	Increase (De	crease)
		2007		2006		Dollars	Percent
Cash and temporary cash							
investments	\$	95,932,328	\$	90,229,565	\$	5,702,763	6.32%
Accounts receivable		12,296,429		11,133,763		1,162,666	10.44%
Prepaid expenses		33,251		32,339		912	2.82%
Total assets	\$	108,262,008	<u>\$</u>	101,395,667	\$	6,866,341	6.77%
Accounts payable, wages and accrued payroll payable	\$	455,544	\$	432,527	\$	23,017	5.32%
Due to other State agencies, other governments, and the State							
General Fund		106,524,958		100,378,339		6,146,619	6.12%
Other liabilities		326,947		294,952		31,995	10.85%
Total liabilities		107,307,449		101,105,818		6,201,631	6.13%
Fund balance		954,559		289,849		664,710	229.33%
Total liabilities and fund balance	<u>\$</u>	108,262,008	\$	101,395,667	\$	6,866,341	6.77%

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Statement of Revenues, Expenditures and Changes in Fund Balance

The following compares fiscal year 2008 and fiscal year 2007 revenues, expenditures and changes in fund balance.

	Fiscal Year	Fiscal Year	Increase (Decrease)	
	2008	2007	Dollars	Percent
Revenues				
Gaming taxes	\$ 108,185,631	\$ 112,005,553	\$ (3,819,922)	(3.41)%
License and application fees	522,571	550,209	(27,638)	(5.02)%
Other revenue	3,366,683	3,478,631	(111,948)	(3.22)%
Total revenues	112,074,885	116,034,393	(3,959,508)	(3.41)%
Expenditures	< 202 00C	5 504 700	700 202	14.070/
Operating expenditures	6,393,006	5,594,723	798,283	14.27%
Background investigation	64,177	69,233	(5,056)	(7.30)%
State agency services	3,861,265	3,349,013	512,252	15.30%
Total expenditures	10,318,448	9,012,969	1,305,479	14.48%
Excess of revenues over				
expenditures	101,756,437	107,021,424	(5,264,987)	(4.92)%
Fund balance, beginning of year Less: Gaming Fund distribution	954,558 100,591,698	289,848 106,356,714	664,710 (5,765,016)	229.33% 5.42%
Fund balance, end of year	<u>\$ 2,119,297</u>	<u>\$ 954,558</u>	<u>\$ 1,164,739</u>	122.02%

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Statement of Revenues, Expenditures and Changes in Fund Balance (continued)

The following chart compares fiscal year 2007 and fiscal year 2006 revenues, expenditures and changes in fund balance.

C	Fiscal Year	Fiscal Year	Increase (De	crease)
	2007	2006	Dollars	Percent
Revenues				
Gaming taxes	\$ 112,005,553	\$ 106,142,555	\$ 5,862,998	5.52%
License and application fees	550,209	561,634	(11,425)	(2.03)%
Other revenue	3,478,632	1,313,385	2,165,247	164.86%
Total revenues	116,034,394	108,017,574	8,016,820	7.42%
Expenditures	5 504 724	5 200 (42	204.082	2 700/
Operating expenditures	5,594,724	5,390,642	204,082	3.79%
Background investigation	69,233	44,033	25,200	57.23%
State agency services	3,349,013	3,266,758	82,255	2.52%
Total expenditures	9,012,970	8,701,433	311,537	3.58%
Excess of revenues over				
expenditures	107,021,424	99,316,141	7,705,283	7.76%
Fund balance, beginning of year Less: Gaming Fund distribution	289,849 106,356,714	1,121,174 100,147,466	(831,325) 6,209,248	(74.15)% 6.20%
Less. Suming I and distribution	100,550,714	100,117,400	0,207,240	0.2070
Fund balance, end of year	<u>\$ 954,559</u>	<u>\$ 289,849</u>	<u>\$ 664,710</u>	(229.33)%

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Conditions Affecting Financial Position or Results of Operations

Weak Economy

Recessionary concerns and rising gasoline prices during the first half of calendar year 2008 have adversely affected revenues generated by casinos nationwide, including Colorado. Recessionary concerns have forced casino patrons to re-evaluate their discretionary spending. At the same time, rising gas prices have greatly increased the cost of traveling to the casinos located in the mountain towns west of densely populated metro areas.

Smoking Ban

Coupled with the weak economy, casinos have felt the economic impact of a statutory change that went into effect January 1, 2008, banning smoking in Colorado casinos. The Colorado Clean Indoor Act passed in 2006 originally exempted casinos from a statewide smoking ban in public places. Casinos anticipated that revenues would be adversely impacted when the ban went into effect because of the number of patrons that had previously smoked in casinos. The corresponding weak economy, however,

has made it difficult to adequately quantify how much of the casino revenue decline in the first half of calendar 2008 is attributable to the smoking ban.

Staffing Changes

At the beginning of this fiscal year, the Audit Section was fully staffed for the first time in over three years; however, this was short lived. This section struggled with recruitment and retention difficulties throughout the fiscal year. These difficulties were further hampered by the rising gas prices as the audit positions are located in field offices in the mountains west of Denver and Colorado Springs. The cost of commuting is a growing disincentive to potential applicants.

The Technology Section continues to evolve after undergoing several process improvement endeavors in the prior fiscal year. The section has made important strides in this fiscal year related to the adoption of new gaming technologies such as external bonusing and wireless ticket redemption functionalities and continues to proactively assess the regulatory impact of new technologies.

Early in fiscal year 2008, the Limited Gaming Control Commission authorized the addition of four new positions (FTE), two in the field operations area and two in the background investigations group, to offset increased workload. The Technology Section and Enforcement and Investigation Section became fully staffed by the middle of fiscal year 2008. Near the end of fiscal year 2008, the Commission approved an additional investigator FTE for the Central City office to replace the one that was transferred to the background unit in November 2006. The Commission also approved two additional FTE in the Audit Section. These positions should be filled early in fiscal year 2009.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Conditions Affecting Financial Position or Results of Operations (continued)

Field Offices

In September 2007, the Division moved into a new office facility in Cripple Creek. This new facility, located at 350 West Carr Avenue, will provide for future expansion needs and a more efficient work environment for staff. The Division entered into a 10-year lease contract with the developer with an option to purchase the building. The Division received approval to purchase this facility from the Capital Construction Development Committee and the Legislature approved the funding for the purchase using proceeds from the Limited Gaming Fund. The Division expects to close on the purchase of the building during fiscal year 2009.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Distribution

At the end of each fiscal year, the Division distributes the balance remaining in the Limited Gaming Fund after reserving an amount equal to expenditures for the preceding two-month period. The distribution for fiscal year ended June 30, 2008 was \$100,591,698.

The chart below compares the amounts distributed to the various recipients for fiscal years 2008 and 2007.

	For the Ye	ears Ended		Percent
	June 30, 2008	June 30, 2007	Difference	Difference
Colorado State Historical Fund Colorado Department of	\$ 28,165,675	\$ 29,779,880	\$ (1,614,205)	(5.42)%
Transportation Colorado Travel and Tourism	14,292,757	5,259,411	9,033,346	171.76%
Promotion Fund Local Government Limited	20,107,662	19,676,799	430,863	2.19%
Gaming Impact Fund State Council on the Arts Cash	6,538,460	6,913,186	(374,726)	(5.42)%
Fund	1,587,447	1,553,431	34,016	2.19%
Film Incentives Cash Fund	634,979	621,373	13,606	2.19%
New Jobs Incentives Cash Fund	3,174,894	3,106,863	68,031	2.19%
Bioscience Discovery				
Evaluation Grant Program	-	2,500,000	(2,500,000)	(100.00)%
Clean Energy Fund	3,959,650	7,000,000	(3,040,350)	(43.43)%
Total payments to other				
state agencies	78,461,524	76,410,943	2,050,581	2.68%
City of Black Hawk	7,172,188	7,530,055	(357,867)	(4.75)%
City of Central City	972,722	1,067,821	(95,099)	(8.91)%
City of Cripple Creek	1,914,260	2,037,795	(123,535)	(6.06)%
Gilpin County	9,773,892	10,317,452	(543,560)	(5.27)%
Teller County	2,297,112	2,445,354	(148,242)	(6.06)%
Total payment due to				
other governments	22,130,174	23,398,477	(1,268,303)	(5.42)%
Due to the General Fund	-	6,547,294	(6,547,294)	(100.00)%
Total distribution	\$ 100,591,698			(5.42)%
	<u>v 100,371,090</u>	ψ 100,550,714	Ψ (3,703,010)	(3.42)%

Funds Distribution Comparison

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Distribution (continued)

The distribution for fiscal year ended June 30, 2007 was \$106,356,714.

The chart below compares the amounts distributed to the various recipients for fiscal years 2007 and 2006.

Funds Distribution Comparison

		ears Ended	Difference	Percent
	June 30, 2007	June 30, 2006	Difference	Difference
Colorado State Historical Fund	\$ 29,779,880	\$ 28,041,290	\$ 1,738,590	6.20%
Colorado Department of				
Transportation	5,259,411	-	5,259,411	100.00%
Colorado Travel and Tourism		10,000,000		
Promotion Fund	19,676,799	19,000,000	676,799	3.56%
Local Government Limited	C 012 10C		402 (01	
Gaming Impact Fund State Council on the Arts Cash	6,913,186	6,509,585	403,601	6.20%
Fund	1,553,431	1,500,000	53,431	3.56%
Film Incentives Cash Fund	621,373	500,000	121,373	24.27%
New Jobs Incentives Cash Fund	,	3,000,000	106,863	3.56%
Bioscience Discovery	5,100,005	3,000,000	100,005	5.5070
Evaluation Grant Program	2,500,000	2,000,000	500,000	25.00%
Clean Energy Fund	7,000,000	_,000,000	7,000,000	100.00%
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Total payments to other				
state agencies	76,410,943	60,550,875	15,860,068	26.19%
	7 500 055	7 110 170	410.005	5.010/
City of Black Hawk	7,530,055	7,110,170	419,885	5.91%
City of Central City	1,067,821	903,931	163,890	18.13%
City of Cripple Creek Gilpin County	2,037,795 10,317,452	2,000,646 9,616,921	37,149 700,531	1.86% 7.28%
Teller County	2,445,354	2,400,775	44,579	1.86%
Tener County	2,443,334	2,400,773	44,377	1.0070
Total payment due to				
other governments	23,398,477	22,032,443	1,366,034	6.20%
		<u> </u>	7	
Due to the General Fund	6,547,294	17,564,148	(11,016,854)	(62.72)%
Total distribution	<u>\$ 106,356,714</u>	<u>\$ 100,147,466</u>	<u>\$ 6,209,248</u>	6.20%

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Distribution (continued)

In accordance with Section 12-47.1-701, C.R.S. and amended by House Bill 06-1201, House Bill 06-1360, House Bill 07-246, House Bill 07-1060, House Bill 07-1206, and House Bill 08-1001, at the end of each State fiscal year, the balance remaining in the Limited Gaming Fund is to be distributed by the State Treasurer according to the following formula:

- 50% to the State General Fund, of which 13% is to be distributed to the Local Government limited Gaming Impact Fund. In addition, of the 50%, \$14,292,757 is to be distributed to the Colorado Department of Transportation, \$20,107,662 (\$19,676,799 + 2.19% change in CPI) is to be distributed to the Colorado Travel and Tourism Promotion Fund, \$1,587,447 (\$1,553,431 + 2.19% change in CPI) is to be distributed to the State Council on the Arts Cash Fund, \$634,979 (\$621,373 + 2.19% change in CPI) is to be distributed to the Film Incentives Cash Fund, \$3,174,894 (\$3,106,863 + 2.19% change in CPI) is to be distributed to the Clean Energy Fund;
- 28% to the Colorado State Historical Fund;
- 12% to Gilpin and Teller Counties, in proportion to the gaming revenues generated in these respective counties; and
- 10% to the cities of Cripple Creek, Central City, and Black Hawk, in proportion to the gaming revenues generated in these respective cities.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Distribution (continued)

The charts below reflect the distribution formula and the Colorado Limited Gaming Fund distribution from the inception of Colorado gaming in 1991 through 2008.







MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

<u>Budget</u>

The Colorado Limited Gaming Control Commission approves the Division's budget. Throughout the year, the budget can be amended if approved by the Colorado Limited Gaming Commission.

On March 19, 2008, Governor Ritter signed House Bill 08-1299 concerning the supplemental request for the Department of Revenue. Following are the adjustments in this bill and other changes approved by the Colorado Limited Gaming Commission that impacted the Division's budget and changed the spending authority throughout fiscal year 2008.

Changes approved in July 2007

• Personal services appropriation was increased by \$295,147, operating by \$2,000 and capital outlay by \$18,000. This was due to the approval of four new FTE.

Changes approved in October 2007

• Indirect costs were increased by \$11,019 for the Division's share of Enforcement Administration costs.

Changes approved in January 2008

• Indirect costs were increased by \$8,825, the variable vehicle appropriation was decreased by (\$40,000), and capital outlay was decreased by (\$16,251).

Changes approved in February 2008

• Decreased personal services by (\$25,000) and increased operating by the same amount.

Changes approved in April 2008

- The payment due to the Department of Personnel and Administration for workman's compensation decreased by (\$9,795). All State agencies are assessed their share of the State's workman's compensation costs based on historical claim information by department.
- Payments due to the Division of Risk Management decreased by (\$2,320). This expense is for the Division's pro rata share of Departmental costs for public liability and property damage insurance. The amount charged to the Division is based on FTE.
- The leased vehicle fixed costs appropriation was reduced by (\$2,860).
- The capitol complex leased space appropriation increased by \$676.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Budget (continued)

- The Division's share of the Multi-Use-Network (MNT) charges from the Department of Personnel and Administration (DPA) increased by \$1,966. Statewide communication services also increased by \$2,163.
- Indirect costs were reduced by (\$2,742).

Changes approved in May 2008

• Decreased the legal services appropriation by (\$50,000).

Changes approved in June 2008

• The leased vehicle fixed costs appropriation was increased by \$1,100.

The budget approved at the beginning of the year was \$10,961,249. The amendments and rollforwards to the budget resulted in a net increase of \$249,431. Therefore, the final approved budget for fiscal year 2008 was \$11,210,680. Total actual expenditures were \$10,318,448 resulting in excess appropriations, or a savings of \$892,233 for fiscal year 2008.

Economy and Next Year's Budget

The Division considers several factors when determining estimates for the following year's budget. The fiscal year 2009 budget request was prepared according to statewide standards and guidelines issued by the Governor's Office of State Planning and Budgeting (OSPB). The Division has also incorporated into the request statewide figure setting policy adopted by the Joint Budget Committee (JBC) for fiscal year 2009. The Division's request totaled \$8,233,163, which represents a 4.29% increase from the fiscal year 2008 appropriation. The largest increase is in the estimate of expenses in personal services due to the increase in full time positions in the Division, as discussed previously. The Colorado Limited Gaming Control Commission approved a budget request submitted by the Department of Public Safety for \$3,123,135 and a budget request submitted by the Department of Local Affairs for \$147,678. These funds are used for gaming related purposes. Assumptions that were made when preparing the revenue projection for fiscal year 2009 included the continuation of the current tax structure, tax rates, license and application fees in effect, and

continuation of the current tax structure, tax rates, license and application fees in effect, and continuation of the current interest rate being paid to the fund. Fiscal year 2009 revenue estimates total \$114.1 million, a \$3 million increase over fiscal year 2008 actual revenue.

During the almost 17 years of gaming in Colorado we have seen the market change. Initially there were many small casinos; now there are fewer casino properties, many of which are owned by large publicly traded companies. Gaming in Colorado continues to do well. The Division continually positions itself to respond effectively to new technology, regulations and growth of the industry.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2008

Contacting the Division of Gaming's Financial Management

This financial report is designed to provide Colorado citizens, Colorado government officials, the casino industry, and other interested parties with a general overview of the Division's finances. It is also designed to show the Division's accountability of the funds it receives from the gaming industry. If you have questions about this report or need additional financial information, contact the Division's accounting section at: Colorado Division of Gaming, 1881 Pierce Street Suite 112, Lakewood, CO 80214-1496, or visit our website: www.revenue.state.co.us/Gaming/home.asp

COLORADO DIVISION OF GAMING TAX REVENUES COMPARISON JUNE 30, 2008 AND 2007

The Colorado Limited Gaming Control Commission assesses taxes based on adjusted gross proceeds.

The tax rates for period ending June 30, 2008 are:

.25% on amounts up to \$2 million 2% on amounts over \$2 million and up to \$4 million 4% on amounts over \$4 million and up to \$5 million 11% on amounts over \$5 million and up to \$10 million 16% on amounts over \$10 million and up to \$15 million 20% on amounts over \$15 million

For Periods Beginning July 1, 2006 and 2007 through June 30, 2007 and 2008

Range	Prior Year AGP	Current Year AGP	Difference	Percent Change
\$0 - \$2 Million	\$ 3,766,062	\$ 6,550,451	\$ 2,784,389	73.93%
\$2 - \$4 Million	\$ 26,646,709	\$ 22,186,575	\$ (4,460,133)	(16.74%)
\$4 - \$5 Million	\$ 18,728,807	\$ 23,583,655	\$ 4,854,848	25.92%
\$5 - \$10 Million	\$ 58,830,111	\$ 47,395,064	\$ (11,435,048)	(19.44%)
\$10 - \$15 Million	\$ 71,585,166	\$ 58,659,237	\$ (12,925,929)	(18.06%)
\$15+ Million	\$ 619,417,435	\$ 615,095,046	\$ (4,322,389)	(0.70%)
Total	\$ 798,974,290	\$ 773,470,028	\$ (25,504,262)	(3.19%)

Tax Comparison									
Range		Prior Year Tax		Current Year Tax		Difference	Percent Change		
\$0 - \$2 Million	\$	214,415	\$	211,376	\$	(3,039)	(1.42%)		
\$2 - \$4 Million	\$	1,452,934	\$	1,363,732	\$	(89,203)	(6.14%)		
\$4 - \$5 Million	\$	1,229,152	\$	1,183,346	\$	(45,806)	(3.73%)		
\$5 - \$10 Million	\$	11,971,312	\$	11,813,457	\$	(157,855)	(1.32%)		
\$10 + \$15 Million	\$	12,253,627	\$	12,585,478	\$	331,851	2.71%		
\$15+ Million	\$	84,883,487	\$	81,019,009	\$	(3,864,478)	(4.55%)		
Total	\$	112,004,927	\$	108,176,398	\$	(3,828,529)	(3.42%)		

AGP Summary						
Range	Prior Year No. of Open Casinos	This Year No. of Open Casinos	Difference			
\$0 - \$2 Million	3	4	1			
\$2 - \$4 Million	9	7	(2)			
\$4 - \$5 Million	4	5	1			
\$5 - \$10 Million	9	7	(2)			
\$10 - \$15 Million	6	5	(1)			
\$15+ Million	13	14	1			
Total No. of Casinos	44	42	(2)			

The tax rates for year ending June 30, 2007 were the same as they are for year ending June 30, 2008.

COLORADO DIVISION OF GAMING (AGENCY OF THE STATE OF COLORADO) COMBINED BALANCE SHEET - SPECIAL REVENUE FUND JUNE 30, 2008 and 2007

	_	GOVERNMENTAL FUND TYPE				
	_	2008	_	2007		
ASSETS:						
Cash and Temporary Cash Investments - Note 2	\$	93,204,207	\$	95,932,328		
Accounts Receivable - Note 3 Gaming Taxes Fines Receivable Other Net Accounts Receivable	-	10,526,668 1,333 254 10,528,255	_	12,290,265 2,258 3,906 12,296,429		
Prepaid Expenses		34,932		33,251		
TOTAL ASSETS	\$	103,767,394	\$	108,262,008		
LIABILITIES AND FUND EQUITY:						
Liabilities: Accounts Payable Accrued Payroll Payable - Note 1 Wages and Salaries Payable Due to Other State Agencies - Note 13 Due to Other Governments - Note 13 Due to Other Governments - Note 13 Background and Other Deposits - Note 5 Deferred Revenue - Note 5 Total Liabilities	\$	44,617 453,774 13 78,723,783 22,130,174 0 179,506 116,230 101,648,097	\$	39,922 415,615 8 76,579,186 23,398,477 6,547,294 194,418 132,530 107,307,450		
Fund Balance: Reserved Fund Balance - Note 7 Designated Unreserved Fund Balance - Note 2 Unreserved Fund Balance - Note 2	_	1,683,522 435,775 0	_	1,500,792 0 (546,234)		
Total Fund Balance	-	2,119,297	_	954,558		
TOTAL LIABILITIES AND FUND BALANCE	\$_	103,767,394	\$	108,262,008		

See Notes to Financial Statements

COLORADO DIVISION OF GAMING COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE JUNE 30, 2008 AND 2007 (UNAUDITED)

	FY 2008	FY 2007
REVENUES:		
Gaming Taxes	\$ 108,185,631	\$ 112,005,553
License and Application Fees	522,571	550,209
Background Investigations	372,198	331,281
Fines	45,514	279,878
Interest Income - Note 2	1,959,854	2,220,722
Investment Income - Note 2	982,009	646,281
Other Revenue	7,108	469
TOTAL REVENUES	112,074,885	116,034,393
EXPENDITURES:		
	F 400 050	4 00 4 007
Salaries and Benefits	5,409,358	4,694,337
Annual and Sick Leave Payouts	1,305	15,323
Professional Services	65,713	67,504
Travel	75,704	51,242
Automobiles	123,274	126,569
Printing Delice Querelice	11,694	24,298
Police Supplies	13,610	10,830
Computer Services & Name Searches	106,447	111,959
Materials, Supplies, and Services	284,635	232,398
Postage	3,391	5,612
	60,561	54,529
Utilities Other Operating Expanditures	16,361	19,863
Other Operating Expenditures	14,739	16,733
Leased Space - Note 8 Capital Outlay	147,896	144,646
EXPENDITURES - SUBTOTAL	<u>58,318</u> 6,393,006	<u>18,880</u> 5,594,723
EXPENDITURES - SUBTUTAL	0,393,000	5,594,725
STATE AGENCY SERVICES - Note 13		
Colorado Bureau of Investigations	708,104	689,447
Fire Safety	170,987	154,445
Colorado State Patrol	2,120,652	1,528,892
State Auditors	32,220	31,431
Indirect Costs - Department of Revenue	553,509	818,034
Local Affairs	134,444	126,764
Colorado Department of Law	141,349	0
TOTAL STATE AGENCY SERVICES	3,861,265	3,349,013
Background Expenditures	64,177	69,233
TOTAL EXPENDITURES	10,318,448	9,012,969
EXCESS OF REVENUES OVER EXPENDITURES	101,756,437	107,021,424
FUND BALANCE AT JULY 1, 2007 AND 2006	954,558	289,848
FY Distribution - Note 7	(100,591,698)	(106,356,714)
FUND BALANCE AT JUNE 30, 2008 AND 2007	\$2,119,297	\$954,558

COLORADO DIVISION OF GAMING STATEMENT OF BUDGET TO ACTUAL FOR THE YEAR-TO-DATE ENDED JUNE 30, 2008 (UNAUDITED)

	COMMISSION APPROVED BUDGET	SUPPLE- MENTAL CHANGES / ROLLFORWARDS	ANNUAL REVISED ESTIMATE/ BUDGET *	YEAR-TO-DATE	OVER/ (UNDER)	% EARNED % EXPENDED
REVENUES:						
Gaming Taxes \$	5 119,827,850	\$ 0 \$	119,827,850	\$ 108,185,631 \$	(11,642,219)	90.28%
License and Application Fees	579,862	0	579,862	522,571	(57,291)	90.12%
Background Investigations	230,698	0	230,698	372,198	141,500	161.34%
Fines	0	0	0	45,514	45,514	100.00%
Interest Revenue	1,311,461	0	1,311,461	1,959,854	648,393	149.44%
Other Revenue	0	0	0	7,108	7,108	100.00%
TOTAL REVENUES	121,949,871	0	121,949,871	111,092,876	(10,856,995)	91.10%
EXPENDITURES:						
Personal Services	5,158,213	270,147	5,428,360	5,127,917	(300,443)	94.47%
Personal Services Rollforward	0	1,855	1,855	1,854	(1)	99.96%
Health, Dental and Life Insurance	284,207	0	284,207	284,207	-	100.00%
Short Term Disability	5,198	0	5,198	5,198	-	100.00%
Amortization Equalization Disbursement	47,980	0	47,980	47,980	-	100.00%
Supplemental Amort. Equal. Disbursmnt	9,995	0	9,995	9,995	-	100.00%
Operating Expenditures	552,734	27,000	579,734	502,983	(76,752)	86.76%
Operating Expenditures Rollforward	0	30,648	30,648	30,579	(69)	99.78%
Workers Compensation	39,455	(9,795)	29,660	29,660		100.00%
Risk Management	12,599	(2,320)	10,279	10,279	-	100.00%
Licensure Activities	181,497	0	181,497	93,525	(87,972)	51.53%
Leased Space	98,950	0	98,950	77,352	(21,598)	78.17%
Vehicle Lease Payments - Fixed	48,323	(1,760)	46,563	46,514	(49)	99.90%
Vehicle Lease Payments - Variable	56,551	(40,000)	16,551	16,551		100.00%
Utilities	25,465	0	25,465	16,361	(9,104)	64.25%
Capital Outlay	16,251	1,749	18,000	12,086	(5,914)	67.15%
EDO - MNT	20,774	1,966	22,740	22,740	-	100.00%
EDO - Communications	16,924	2,163	19,087	19,087	-	100.00%
Capitol Complex Leased Space	69,868	676	70,544	70,544	-	100.00%
Legal Services	133,711	(50,000)	83,711	83,710	(1)	100.00%
Indirect Costs - Department of Revenue	536,407	17,102	553,509	553,509	-	100.00%
State Agency Services	3,316,370	0	3,316,370	3,134,187	(182,183)	94.51%
Central City Bldg. Repairs (capital construction)	65,813	0	65,813	57,453	(8,360)	<u>87.30%</u>
Division Expenditures	10,697,285	249,431	10,946,716	10,254,271	(692,445)	93.67%
Background Expenditures	263,964	0_	263,964	64,177	(199,787)	24.31%
TOTAL EXPENDITURES	10,961,249	249,431	11,210,680	10,318,448	(892,232)	92.04%
EXCESS OF REVENUES OVER EXPENDITURES	110,988,622	\$\$	110,739,191	\$ 100,774,428 \$	(9,964,763)	91.00%

* Amount includes Long Bill items, and Supplemental Appropriations by Gaming Commission The percent of the fiscal year elapsed through June 30, 2008 is 100.0%.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 1 - Summary of Significant Accounting Policies

The Colorado Division of Gaming (the "Division") is an agency of the State of Colorado and was created June 4, 1991, under the provision of Section 12-47.1-201, Colorado Revised Statutes ("C.R.S".). The Division operates under the Colorado Limited Gaming Control Commission (the "Commission"). The Division implements, regulates and supervises the conduct of limited gaming in the State, as authorized by statute.

The State of Colorado is the primary reporting entity for State financial reporting purposes.

The Division's financial statements are intended to present only those transactions attributable to the Division. The financial statements of the Division are not intended to present financial information of the State in conformity with generally accepted accounting principles. The Division's accounts are presented in a manner consistent with presentation of statewide financial activities, which are reported in accordance with accounting principles generally accepted in the United States of America for governmental units.

Fund Structure and Basis of Accounting

The financial activities of the Division are accounted for and reported on the basis of an individual fund, which is considered to be a separate entity for accounting purposes. The operations of the Division are recorded in a Special Revenue Fund, which consists of a discrete set of self-balancing accounts that comprise the assets, liabilities, fund balance, revenues, and expenditures of the entity. Throughout the year, encumbrances are recorded. However, at fiscal year-end all encumbrances lapse and no reserve for encumbrances is reported. The accounts used for fixed assets and long-term liabilities are not recorded in the Special Revenue Fund, but in a separate fund that is maintained on a statewide basis, and are not reflected in these statements. Information on fixed assets and long-term liabilities is included in Note 4 and Note 6, respectively.

Governmental Fund

Special Revenue Fund

Transactions related to resources obtained from specific sources, which are restricted to specific purposes, are accounted for in the Special Revenue Fund. The Division's resources are obtained from specific gaming related activities such as license fees, application fees and gaming taxes. These sources are restricted for specific uses as outlined in Section 12-47.1-701, C.R.S.

Basis of Accounting

The Division uses the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when both measurable and available. Measurable means the amount can be determined. Available means collectable within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, if measurable.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 1 - Summary of Significant Accounting Policies (continued)

<u>Budget</u>

The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual, compares actual revenues and expenditures to those which are legally authorized by State statute. The fiscal year 2008 revenue estimates were provided by the Division, based on the tax rate structure established by the Commission.

Each year, the Division submits to the Commission a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the Commission to obtain comments and approval. During the fiscal year, the approved budget may be modified due to roll-forward authorization or supplemental budget approval. The Commission must approve all modifications. Appropriations lapse at fiscal year-end unless the Commission approves a roll-forward of the unexpended budget.

Total appropriations for the fiscal years are as follows:

	Year Ended June 30,					
	2008			2007		
Appropriations Supplemental appropriations	\$	10,961,249 249,431	\$	10,210,506 <u>36,934</u>		
Total appropriations	<u>\$</u>	11,210,680	<u>\$</u>	10,247,440		

Accrued Payroll

In accordance with Senate Bill 03-197, monthly salaries are to be paid as of the last working day of the month except the salaries for the month of June. These are to be paid on the first working day of July.

Note 2 - Cash and Temporary Cash Investments

The State Treasury acts as a bank for all state agencies. Monies deposited in the Treasury are invested until the cash is needed. The Division deposits cash with the Colorado State Treasurer as required by C.R.S. Interest earnings on these investments are credited to the General Fund unless a specific statute directs otherwise. Cash held by the State Treasurer for the Division as of June 30, 2008 and 2007, was approximately \$93.2 and \$95.9 million, respectively.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 2 - Cash and Temporary Cash Investments (continued)

The State Treasurer pools these deposits and invests them in securities approved by C.R.S. 24-75-601.1. The Division reports its share of the State Treasury's unrealized gains and losses based on its participation in the State Treasurer's pool. During the years ended June 30, 2008 and 2007, the Division's share of unrealized gains/(losses) was \$982,009 and \$646,281 respectively. The State Treasurer does not invest any of the pool resources in any external investment pool, and there is no assignment of income related to participation in the pool. All of the Treasurer's investments are reported at fair value, which is determined based on quoted market prices at year-end. The unrealized gains/(losses) included in "Investment Income" on the Statements of Revenues, Expenditures and Changes in Fund Balance, reflect only the change in fair value during the fiscal year.

Additional information on the State Treasurer's pool may be obtained from the State of Colorado's Comprehensive Annual Financial Report.

Designated Unreserved Fund Balance of \$435,775 and the Unreserved Fund Balance of \$(546,234) at June 30, 2008 and 2007, respectively, represent the cumulative unrealized net gain/loss on cash and temporary cash investments and is not available for use in the gaming distribution calculation.

The Division receives interest payments from the State Treasurer's Office on cash held on behalf of the Division. During the years ended June 30, 2008 and 2007, \$1,959,854 and \$2,220,723, respectively, was earned on the average daily cash and temporary cash investments balances. During fiscal years 2008 and 2007, the State Treasurer paid interest at 4.27% and 4.70%, respectively, based on average annualized monthly interest rates.

Note 3 - Accounts Receivable

As of June 30, 2008 and 2007, the Division had accounts receivable balances of \$10,528,255 and \$12,296,429, respectively. The Division had \$10,526,668 and \$12,290,265 of gaming taxes receivable from 42 and 44 Colorado casinos at June 30, 2008 and 2007, respectively. These receivables primarily represent June 2008 and 2007 gaming taxes, which were due on July 15, 2008, and July 16, 2007, respectively, and were subsequently collected by the Department of Revenue in July 2008 and 2007 on behalf of the Division. Based on past collection history with similar accounts, no allowance for doubtful accounts is deemed necessary by management.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 4 - Changes in Fixed Assets and Accumulated Depreciation

Pursuant to the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 34, the Division's fixed assets are reported only in the statewide financial statements. In addition, these fixed assets are depreciated over their estimated useful lives, but depreciation expense is also reported only in the statewide financial statements.

All fixed assets are stated at historical cost, or estimated historical cost if actual historical cost is not available. Donated fixed assets are stated at their estimated fair values on the date donated. The capitalization criteria for fixed assets are \$50,000 for buildings and leasehold improvements, \$5,000 for furniture and equipment, and all land is capitalized regardless of cost. No stand-alone software is capitalized except the Division's licensing system. Fixed assets are depreciated using the straight-line method over the estimated useful lives of the related assets, which is 30 years for the building, 5 to 10 years for leasehold improvements, furniture, equipment, and 10 years for licensing software.

The following is a summary of changes in the Division's fixed assets to be included with governmental activities in the statewide financial statements:

	Capital Assets Not Being Depreciated			Capital Asse			
	Land	Construction in Progress	Subtotal	Vehicles and Equipment	Building	Subtotal	Total
Cost							
Balances, June 30, 2006 Additions	\$421,000	\$0 1,020	\$421,000 1,020		\$331,118	\$895,021 17,860	\$1,316,021 18,880
Disposals	-	-	-	-	-	-	-
Balances, June 30, 2007	421,000	1,020	422,020	581,763	331,118	912,881	1,334,901
Additions	-	58,318	58,318	-	-	-	58,318
Disposals	-	-	-	(29,600)	-	(29,600)	(29,600)
Balances, June 30, 2008	421,000	59,338	480,338	552,163	331,118	883,281	1,363,619
Accumulated depreciation							
Balances, June 30, 2006	-	-	-	(385,395)	(37,878)	(423,273)	(423,273)
Additions	-	-	-	(48,019)	(7,704)	(55,723)	(55,723)
Disposals	-	-	-	-	-	-	-
Balances, June 30, 2007				(433,414)	(45,582)	(478,996)	(478,996)
Additions	-	-	-	(47,020)	(7,704)	(54,724)	(54,724)
Disposals	-	-	-	28,503	-	28,503	28,503
Balances, June 30, 2008	-	-	-	(451,931)	(53,286)	(505,217)	(505,217)
Total fixed assets, net	\$421,000	\$59,338	\$480,338	\$100,232	\$277,832	\$378,064	\$858,402

* Fiscal Year 2007 numbers may not match the financial statement numbers exactly. The audited financial statement numbers were rounded. The Fiscal Year 2007 numbers match the audited financial statements.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 5 - Other Liabilities

Included in other liabilities are deposits and deferred revenue. Applicants applying for gaming licenses are required to remit deposits to the Division, which are used to perform background investigations of these applicants. These deposits are recorded as liabilities until the Division incurs expenditures to perform the background investigations, or until any remaining balance is refunded to the applicant. Deposits of \$171,496 and \$185,597 at June 30, 2008 and 2007, respectively, primarily represent background investigation deposits, as well as \$8,010 and \$8,820 of funds at June 30, 2008 and 2007, respectively, seized during criminal investigations or from gaming patrons, and are pending court order releases or adjudication.

The Division issues a two-year license to individuals who are subject to an investigative review on an annual basis. The fees for the second year of the license period are recorded as deferred revenue until the Division incurs the expense during the review period. As of June 30, 2008 and 2007, deferred license fees are \$116,230 and \$132,530, respectively.

Note 6 - Accrued Compensated Absences

Pursuant to the provisions of GASB No. 34, accrued compensated absences are only reported in the statewide financial statements.

All permanent employees of the Division may accrue annual and sick leave based on length of service. The accrued amount will be paid upon termination, subject to certain limitations. Annual leave and sick leave benefits consist of the following and are all considered long term as of June 30, 2008:

	Annual Leave		Sick Leave			Total
Balances, June 30, 2006 Increases Decreases	\$	300,625 228,816 (214,072)	\$	38,132 36,602 (26,660)	\$	338,757 265,418 (240,732)
Balances, June 30, 2007 Increases Decreases		315,369 253,955 (210,292)		48,074 40,867 (36,929)		363,443 294,823 (247,221)
Balances, June 30, 2008	<u>\$</u>	359,033	<u>\$</u>	52,012	<u>\$</u>	411,045

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 7 - Gaming Distribution

In accordance with Section 12-47.1-701, C.R.S. and amended by House Bill 06-1201, House Bill 06-1360, House Bill 07-246, House Bill 07-1060, House Bill 07-1206, and House Bill 08-1001 at the end of each State fiscal year, the balance remaining in the Limited Gaming Fund is to be distributed by the State Treasurer according to the following formula:

• 50% to the State General Fund, of which 13% is to be distributed to the Local Government limited Gaming Impact Fund. In addition, of the 50%, \$14,292,757 is to be distributed to the Colorado Department of Transportation, \$20,107,662 (\$19,676,799 + 2.19% change in CPI) is to be distributed to the Colorado Travel and Tourism Promotion Fund, \$1,587,447 (\$1,553,431 + 2.19% change in CPI) is to be distributed to the State Council on the Arts Cash Fund, \$634,979 (\$621,373 + 2.19% change in CPI) is to be distributed to the Film Incentives Cash Fund, \$3,174,894 (\$3,106,863 + 2.19% change in CPI) is to be distributed to the Clean Energy Fund;

- 28% to the Colorado State Historical Fund;
- 12% to Gilpin and Teller Counties, in proportion to the gaming revenues generated in these respective counties; and
- 10% to the cities of Cripple Creek, Central City, and Black Hawk, in proportion to the gaming revenues generated in these respective cities.

The amount to be distributed is derived from revenues collected by the Division during the fiscal year after payment of operating expenditures of the Division and other regulatory expenditures, except for an amount equal to expenditures for the last two-month period of the fiscal year. As of June 30, 2008 and 2007, the amount calculated as reserved fund balance by the Division based on expenditures for the preceding two-month period was \$1,683,522 and \$1,500,792, respectively.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 7 - Gaming Distribution (continued)

On August 21, 2008, the Commission is expected to approve the distribution of \$100,591,698 for the fiscal year ended June 30, 2008, in accordance with Section 12-47.1-701 C.R.S. In August 2007, \$106,356,714 was approved as the 2007 distribution. The distributions are summarized as follows:

	Years Ended June 30,				
		2008		2007	
State General Fund Restricted	<u></u>	0	<u>\$</u>	6,547,294	
Distributions to other state agencies					
Colorado State Historical Fund		28,165,675		29,779,880	
Local Government Limited Gaming Impact Fund		6,538,460		6,913,186	
Colorado Travel and Tourism Promotion Fund		20,107,662		19,676,799	
State Council on the Arts Cash Fund		1,587,447		1,553,431	
Film Incentives Cash Fund		634,979		621,373	
New Jobs Incentives Cash Fund		3,174,894		3,106,863	
Bioscience Discovery Evaluation Grant Program		0		2,500,000	
Clean Energy Fund		3,959,650		7,000,000	
Colorado Department of Transportation		14,292,757		5,259,411	
Total distributions to other state agencies		78,461,524		76,410,943	
Distributions to other governments					
Gilpin and Teller Counties		12,071,004		12,762,806	
Cities of Cripple Creek, Central City and Black Hawk		10,059,170		10,635,671	
Total distributions to other governments		22,130,174		23,398,477	
Total distributions	<u>\$</u>	100,591,698	<u>\$</u>	106,356,714	

Note 8 - Commitments and Contingencies

Cripple Creek Lease

In April 2002, the Division renewed a lease agreement with a third party to lease office space in Cripple Creek, Colorado. The lease expired June 30, 2007. In February 2007, the Division exercised a hold over agreement extending the lease until completion of construction of a new office location, which occurred in September 2007. Expenditures associated with this lease were \$11,065 for the fiscal year ended June 30, 2008. Total Cripple Creek lease expenditures were \$77,352 in fiscal year 2008. The additional amounts shown on the Statement of Revenues, Expenditures, and Changes in Fund Balance represent the Division's share of Capitol Complex lease cost.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 8 - Commitments and Contingencies (continued)

In April 2007, the Division entered into a lease and option to purchase agreement with a third party to lease office space at a new location in Cripple Creek, Colorado. The initial term of the lease is ten years. The lease began upon substantial completion of construction of the building, which occurred in September 2007. The option to purchase the building expires on June 30, 2013.

2009	\$ 94,668
2010	96,684
2011	98,751
2012	100,870
2013	103,042
2014	105,268
2015	107,550
2016	109,888
2017	112,286
Total Estimated Payments	\$929,007

Sunset Review

Under Section 12-47.1-206 C.R.S., the Division is subject to a "sunset" law, which provides that the Division's existence is to terminate on a specified date. Sunset laws require the General Assembly to periodically review, and update as necessary, the laws that create entities such as the Division. The original sunset date for the Division was July 1, 2003. During fiscal year 2003, a sunset review was completed, the law was amended and the sunset date was extended to July 1, 2013. The Division's existence will continue after July 1, 2013, only through the passage of a bill by the General Assembly. The General Assembly is expected to conduct a sunset review prior to the sunset date. A sunset review report is anticipated to be available after October 15, 2012, after which time the General Assembly will determine whether or not the Division will continue.

Licensing System

In December 2004, the Division entered into a three-year contract with a third party for maintenance and service of the Division's regulatory licensing and document imaging computer system. This contract requires the Division to pay approximately \$51,500 to \$55,000 per year through November 30, 2007. In November 2007, the Division entered into an amendment of the original three-year contract which extended the option to renew the maintenance and service agreement through November 2009. During fiscal years 2008 and 2007, the Division expended \$55,592 and \$53,973, respectively, under this contract.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 9 - Pension Plan

Plan Description

Virtually all of the Division's employees participate in a defined benefit pension plan. The plan's purpose is to provide income to members and their families at retirement or in case of death or disability. The plan is a cost sharing multiple employer plan administered by the Public Employees' Retirement Association (PERA). PERA was established by state statute in 1931. Responsibility for the organization and administration of the plan is placed with the Board of Trustees of PERA. Changes to the plan require legislation by the General Assembly. The state plan and other divisions' plans are included in PERA's financial statements, which may be obtained by writing PERA at PO Box 5800, Denver, Colorado 80217, by calling PERA at 1-800-759-PERA (7372), or by visiting www.copera.org.

Non-higher education employees hired by the state after January 1, 2006, are allowed 60 days to elect to participate in a defined contribution retirement plan administered by the state's Deferred Compensation Committee rather than becoming a member of PERA. If that election is not made, the employee becomes a member of PERA, and the member is allowed 60 days from commencing employment to elect to participate in a defined contribution plan administered by PERA rather than the defined benefit plan.

Prior to legislation passed during the 2006 session, higher education employees may have participated in social security, PERA's defined benefit plan, or the institution's optional retirement plan. Currently, higher education employees, except for community college employees, are required to participate in their institution's optional plan, if available, unless they are active or inactive members of PERA with at least one year of service credit. In that case they may elect either PERA or their institution's optional plan. Community college employees hired after January 1, 2008, are required to become members of PERA and must elect either PERA's defined benefit or defined contribution plan with 60 days, unless they had been a PERA member within the prior twelve months. In that case they are required to remain in the PERA plan in which they participated previously.

PERA members electing the defined contribution plan are allowed an irrevocable election between the second and fifth year to use their defined contribution account to purchase service credit and be covered under the defined benefit retirement plan. However, making this election subjects the member to the rules in effect for those hired on or after January 1, 2007, as discussed below. Employer contributions to both defined contribution plans are the same as the contributions to the PERA defined benefit plan.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 9 - Pension Plan (continued)

Plan Description (continued)

Defined benefit plan members (except state troopers) vest after five years of service and are eligible for full retirement based on their original hire date as follows:

- Hired before July 1, 2005 age 50 with 30 years of service, age 60 with 20 years of service, or age 65 with 5 years of service.
- Hired between July 1, 2005 and December 31, 2006 any age with 35 years of service, age 55 with 30 years of service, age 60 with 20 years of service, or age 65 with 5 years of service.
- Hired on or after January 1, 2007 any age with 35 years of service, age 55 with 30 years of service, age 60 with 25 years of service, or age 65 with 5 years of service.

Members are also eligible for retirement benefits without a reduction for early retirement based on their original hire date as follows:

- Hired before January 1, 2007 age 55 with a minimum of 5 years of service credit and age plus years of service equals 80 or more.
- Hired on or after January 1, 2007 age 55 with a minimum of 5 years of service credit and age plus years of service equals 85 or more.

State troopers and judges comprise a small percentage of plan members but have higher contribution rates, and state troopers are eligible for retirement benefits at different ages and years of service.

Members automatically receive the higher of the defined retirement benefit or money purchase benefit at retirement. Defined benefits are calculated as 2.5 percent times the number of years of service times the highest average salary (HAS). For retirements before January 1, 2009, HAS is calculated as one-twelfth of the average of the highest salaries on which contributions were paid, associated with three periods of 12 consecutive months of service credit and limited to a 15 percent increase between periods. For retirements after January 1, 2009, or persons hired on or after January 1, 2007, more restrictive limits are placed on salary increases between periods used in calculating HAS.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 9 - Pension Plan (continued)

Plan Description (continued)

Retiree benefits are increased annually based on their original hire date as follows:

- Hired before July 1, 2005 3.5 percent, compounded annually.
- Hired between July 1, 2005 and December 31, 2006 the lesser of 3 percent or the actual increase in the national Consumer Price Index.
- Hired on or after January 1, 2007 lesser of 3 percent or the actual increase in the national Consumer Price Index, limited to a 10 percent reduction in a reserve established for cost of living increases related strictly to those hired on or after January 1, 2007. (The reserve is funded by 1 percentage point of salaries contributed by employers for employees hired on or after January 1, 2007.)

Members disabled, who have five or more years of service credit, six months of which has been earned since the most recent period of membership, may receive retirement benefits if determined to be permanently disabled. If a member dies before retirement, their eligible children under the age of 18 (23 if a full time student) or their spouse may be entitled to a single payment or monthly benefit payments. If there is no eligible child or spouse then financially dependent parents, beneficiaries, or the member's estate, may be entitled to a survivor's benefit.

Funding Policy

The contribution requirements of plan members and their employers are established, and may be amended, by the General Assembly. Salary subject to PERA contribution is gross earnings less any reduction in pay to offset employer contributions to the state sponsored IRC 125 plan established under Section 125 of the Internal Revenue Code.

Most employees contribute 8.0 percent of their salary, as defined in CRS 24-51-101(42), to an individual account in the plan. From July 1, 2007 to December 31, 2007, the state contributed 11.15 percent of the employee's salary. From January 1, 2008, through June 30, 2008, the state contributed 12.05 percent. During all of Fiscal Year 2008, 1.02 percent of the employees' total salary was allocated to the Health Care Trust Fund.

Per Colorado Revised Statutes, an amortization period of 30 years is deemed actuarially sound. At December 31, 2006, the division of PERA in which the state participates was underfunded with an infinite amortization period, which means that the unfunded actuarially accrued liability would never be fully funded at the current contribution rate.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 9 - Pension Plan (continued)

Funding Policy (continued)

In the 2004 legislative session, the general assembly authorized an Amortization Equalization Disbursement (AED) to address a pension-funding shortfall. The AED requires PERA employers to pay an additional .5 percent of salary beginning January 1, 2006, another .5 percent of salary in 2007, and subsequent year increases of .4 percent of salary until the additional payment reaches 3.0 percent in 2012.

In the 2006 legislative session, the general assembly authorized a Supplemental Amortization Equalization Disbursement (SAED) that requires PERA employers to pay an additional one half percentage point of total salaries paid beginning January 1, 2008. The SAED is scheduled to increase by one half percentage point through 2013 resulting in a cumulative increase of three percentage points. For state employers, each year's one half percentage point increase in the SAED will be deducted from the amount of changes to state employees' salaries and used by the employer to pay the SAED. Both the AED and SAED will terminate when funding levels reach 100 percent.

Historically members have been allowed to purchase service credit at reduced rates. However, legislation passed in the 2006 session required, that future agreements to purchase service credits be sufficient to fund related actuarial liability.

The Division's contributions to PERA and/or the state defined contribution plan for the fiscal years ending June 30, 2008, 2007, and 2006 were \$451,640 \$377,748, and \$351,560, respectively. These contributions met the contribution requirement for each year.

Note 10 - Voluntary Tax-Deferred Retirement Plans

PERA offers a voluntary 401(k) plan entirely separate from the defined benefit pension plan. The State offers a 457 deferred compensation plan, and certain agencies and institutions of the state offer 403(b) or 401(a) plans.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 11 – Other Postemployment Benefits and Life Insurance

Health Care Program

The PERA Health Care Program began covering benefit recipients and qualified dependents on July 1, 1986. This benefit was developed after legislation in 1985 established the Program and the Health Care Fund; the program was converted to a trust fund in 1999. The plan is a cost-sharing multiple-employer plan under which PERA subsidizes a portion of the monthly premium for health care coverage. The benefits and employer contributions are established in statute and may be amended by the General Assembly. PERA includes the Health Care Trust Fund in its Comprehensive Annual Financial Report, which may be obtained by writing PERA at PO Box 5800, Denver Colorado 80217, by calling PERA at 1-800-759-PERA (7372), or by visiting <u>http://www.copera.org</u>.

After the PERA subsidy, the recipient pays the balance of the premium through an automatic deduction from the monthly retirement benefit. Monthly premium costs for participants depend on the health care plan selected, the PERA subsidy amount, Medicare eligibility, and the number of persons covered. Effective July 1, 2000, the maximum monthly subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; and \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum subsidy is based on the recipient having 20 years of service credit, and is subject to reduction by 5 percent for each year less than 20 years.

Employees are not required to contribute to the Health Care Trust Fund, which is maintained by employer's contributions as discussed above in Note 9. Beginning July 1, 2004, state agencies are required to contribute 1.02 percent of gross covered wages to the Health Care Trust Fund. The Division contributed \$41,740, \$38,045, and \$37,248 as required by statute in Fiscal Years 2008, 2007, and 2006, respectively. In each year the amount contributed was 100 percent of the required contribution.

The Health Care Trust Fund offers two general types of plans: fully-insured plans offered through health care organizations, and self-insured plans administered for PERA by third party vendors. As of December 31, 2006, there were 42,433 enrolled participants, including spouses and dependents, from all contributors to the plan. At December 31, 2006, the Health Care Trust Fund had an unfunded actuarial accrued liability of \$1.0 billion, a funded ratio of 17.2 percent, and a 37-year amortization period.

Life Insurance Program

During Fiscal Year 2006, PERA provided its members access to a group decreasing term life insurance plan offered by UnumProvident in which 41,101 members participated. Active members may join the UnumProvident Plan and continue coverage into retirement. Premiums are collected by monthly payroll deductions or other means. In addition, PERA maintained coverage for 12,790 members under closed group plans underwritten by Anthem Life, Prudential, and New York Life.

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 12 - Risk Management

The Division participates in the Risk Management Fund. Agency premiums are based on an assessment of risk exposure and historical experience. Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Because actual claim liabilities depend on such complex factors as inflation, change in legal doctrines and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are reevaluated periodically to take into consideration recently settled claims, the frequency of claims and other economic and social factors.

There were no significant reductions or changes in insurance coverage from the prior year. Settlements did not exceed insurance coverage in any of the past three fiscal years.

Note 13 - Related Party Transactions

On May 23, 1996, SB 96-216 was signed authorizing the Department of Personnel to execute a tenyear lease purchase agreement on behalf of the Department of Revenue for the acquisition of the building located at 1881 Pierce Street, Lakewood, Colorado. The lease purchase of the building occurred on October 31, 1996. The Division's share of the purchase price was approximately \$2,000,000, including both principal and interest. The Division transferred funds annually to the Department of Revenue for its share of the building purchase. Approximately \$197,000 was paid in fiscal year 2007 with no future obligations remaining for fiscal year 2008.

The Division, as an agency of the State of Colorado, paid fees to the State for auditing, investigative, and legal services, the Division's share of the building purchase, and other direct and indirect expenses incurred. In fiscal year 2008, the legal services expenditures returned to having their own appropriation and line item on the Statement of Revenues, Expenditures, and Changes in Fund Balance. In fiscal years 2006 and 2007, legal services were appropriated and therefore included in the Department of Revenue indirect costs. Interagency charges consist of the following:

	For the Years Ended June 30,				
		2007			
State agency services					
Colorado State Patrol	\$	2,120,652 \$	1,528,892		
Colorado Bureau of Investigation		708,104	689,447		
Colorado Division of Fire Safety		170,987	154,445		
Indirect costs (Colorado Department of Revenue)		553,509	818,034		
Legal Services (Colorado Department of Law)		141,349	0		
Office of the State Auditor		32,220	31,431		
Colorado Department of Local Affairs		134,444	126,764		
Total payments to state agencies	<u>\$</u>	3,861,265 \$	3,349,013		

Notes to Financial Statements Years Ended June 30, 2008 and 2007

Note 13 - Related Party Transactions (continued)

The Division had liabilities to other state agencies, the State's General Fund and other governments as follows:

	June 30,				
	2008			2007	
State agencies					
Colorado State Historical Society	\$	28,165,675	\$	29,779,880	
Colorado Department of Local Affairs		6,538,460		6,913,186	
Office of Economic Development		25,504,982		27,458,466	
Colorado Department of Transportation		14,292,985		5,259,411	
Colorado Bureau of Investigation		58,325		0	
Governor's Energy Office		3,959,650		7,000,000	
Colorado State Patrol		162,390		148,102	
Colorado Department of Revenue		1,330		0	
Colorado Division of Fire Safety		39,986		20,142	
Total liabilities to state agencies		78,723,783		76,579,187	
State's General Fund		0		6,547,294	
Other governments					
City of Black Hawk		7,172,188		7,530,055	
City of Central City		972,722		1,067,821	
City of Cripple Creek		1,914,260		2,037,795	
Gilpin County		9,773,892		10,317,452	
Teller County		2,297,112		2,445,354	
Total liabilities to other governments		22,130,174		23,398,477	
Total liabilities to state agencies, State General Fund and					
other governments	<u>\$</u>	100,853,957	<u>\$</u>	106,524,958	

Beginning fiscal year 2007, the State Council on the Arts is included with the Office of Economic Development.

Total related party liabilities of \$100,853,957 and \$106,524,958 at June 30, 2008 and 2007, respectively, include amounts due to the Colorado Bureau of Investigation, State Patrol, Department of Revenue, Department of Transportation, and Division of Fire Safety which total \$262,259 and \$168,244, respectively. The remaining liabilities of \$100,591,698 and \$106,356,714, respectively, are related to the fiscal years 2008 and 2007 gaming distributions.