A Report of Officer Involved Shootings in Colorado: January 1, 2010 - June 30, 2018

Pursuant to Senate Bill 15-217

Prepared for the Judiciary Committees of the House and Senate

March 2019



Colorado Department of Public Safety

Division of Criminal Justice

Office of Research and Statistics

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Executive Summary

In 2015, the Colorado General Assembly passed Senate Bill 15-217 which mandates that state and local law enforcement agencies report specific information to the Division of Criminal Justice (DCJ) in the Department of Public Safety in the event that the agency "employs a peace officer who is involved in an officer-involved shooting that results in a person suspected of criminal activity being shot at by the officer." S.B.15-217 mandates DCJ to analyze and report the data on an annual basis. This fourth annual report, as specified in S.B. 15-217, documents findings based on officer involved shootings that occurred during an eight-and-a-half-year period between January 1, 2010 and June 30, 2018.

During the time period under study, 93 law enforcement agencies reported data to the Division of Criminal Justice. Of those, 55 agencies reported 352 shooting incidents involving 655 officers and 392 citizens. The majority of the citizens and officers were White (54% and 82%, respectively); the citizen group included 30% Hispanics and 14% Blacks. As a group, the citizens were younger, on average, than the officers. Among the citizens, Blacks were youngest, on average, compared to Hispanics and Whites.

Over half (53%) of the incidents originated with a call for service. Agencies reported that in nearly two-thirds (60%) of shooting incidents, officers perceived an imminent threat to officers or citizens, and in another 22% of incidents, a shot was fired at the officer. The officer perceived some level of threat in 14% of incidents, and six incidents (2%) involved preventing an escape. In 73% of the cases, a verbal warning was issued before the incident. In over one-third of incidents (39%), there was some indication of intoxication with alcohol, drugs or a combination of those.

Agencies reported that a weapon was involved in at least 85% of incidents, and most often that weapon was a handgun (50%), followed by a motor vehicle that was perceived by the officer to be used as a weapon (11%), and a knife/cutting instrument (8%). Firearms (including handguns, rifles, shotguns and other firearms) were present in 60% of incidents. Black citizens were significantly more likely to have a firearm (78%) compared to Whites (58%) and Hispanics (56%).

Eighty-one percent (81%) of officers were neither injured or killed compared to 20% of citizens. Nearly half (47%) of citizens were killed and another 32% were wounded. Citizens who were killed or wounded were likely to be perceived by the officer as an imminent threat.

Among citizens who survived these encounters, 86% were arrested or cited for a crime (with little difference across race/ethnicity). The most common charge was murder (which includes criminal attempt and conspiracy) followed by assault. Other common charges included felony menacing, robbery, and, weapons offenses.

¹ C.R.S. 24-33.5-517(1).

² To encourage reporting from agencies that had no incidents, DCJ provided a "No Incidents" data collection instrument. Approximately 240 agencies meet the reporting requirements of S.B. 15-217.

Introduction and Methods

Background. In 2015, the Colorado General Assembly passed Senate Bill 15-217, which mandates that state and local law enforcement agencies report specific information to the Division of Criminal Justice (DCJ) in the Department of Public Safety in the event that the agency "employs a peace officer who is involved in an officer-involved shooting that results in a person suspected of criminal activity being shot at by the officer." As specified in the bill, state and local law enforcement agencies include the Colorado State Patrol, the Colorado Bureau of Investigation, a county sheriff's office, a municipal police department, the Division of Parks and Wildlife, and a town marshal's office.

S.B. 15-217 requires that the following information be collected from law enforcement agencies:

- a) The age, gender, sexual orientation, race, ethnicity, and medically-documented physical or mental disability of the suspect;
- b) The age, gender, race, and ethnicity of the peace officer;
- c) The officer's basis for the contact or stop that led to the officer-involved shooting;
- d) The officer's basis for the shooting, and whether the officer or any other officer responding to the scene issued a verbal warning before shooting;
- e) Whether the officer or any other officer responding to the scene conducted a search and, if so, whether the search was conducted pursuant to probable cause, with consent, or pursuant to any other lawful exception to the warrant requirement, and whether contraband was found and, if so, the nature of the contraband; and,
- f) Whether the officer or any other officer responding to the scene arrested or issued a citation to anyone and, if so, the crimes charged as a result of the arrest or citation.

S.B.15-217 mandates DCJ to analyze and report the data on an annual basis. This fourth annual report, as specified in S.B. 15-217, documents findings based on officer involved shootings that occurred during the eight-and-a-half-year period between January 1, 2010 and June 30, 2018.

Organization of this report. This report is organized as follows: This section provides an overview of the study, and the following section presents the findings and conclusions.

Study Methods

Stakeholder group convened. Following the passage of S.B. 15-217, the Division of Criminal Justice, Office of Research and Statistics (ORS), convened a small group of law enforcement officers and crime analysts from eight agencies to discuss the collection of the data mandated in the bill. This group assisted in the development of response categories that were incorporated into the electronic data collection instrument that is posted on the Division's web site for agencies to use (see Appendix A). This group also determined that the following additional data elements should be included in the data collection instrument.

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³ C.R.S. 24-33.5-517(1).

- Location and date of the incident,
- A narrative of the incident,
- Whether the citizen had a weapon and, if so, what type of weapon,
- Whether the citizen was wounded or killed, and
- Whether the peace officer was wounded or killed.

Data Collection. The Division of Criminal Justice (DCJ) worked with the state police chiefs' and sheriffs' associations to outreach to law enforcement agencies regarding the reporting requirements of S.B. 15-217. Additionally, DCJ emailed agencies directly to provide the data collection instruments and instructions, and to remind them of the mandate.

The data collection instrument consists of a series questions about the incident, another group of questions about the suspects, and a third block of questions about the officers (see Appendix A). To capture all citizens involved in an incident, the instrument allows for data to be collected on up to five different citizens. Similarly, the form allows documentation of up to five different officers involved in an incident. If more citizens or officers were involved, the agencies were instructed to append that information.

S.B.15-217 requires any state and local agency that employs a peace officer to report to DCJ any officer-involved shooting that occurred after January 1, 2010. The agencies mandated to report include county sheriff offices, municipal police departments, town marshal's offices, the Colorado Bureau of Investigation, the Colorado State Patrol, and the state Division of Parks and Wildlife in the Department of Natural Resources.

Fifty-five agencies, out of approximately 240 law enforcement agencies that meet the reporting requirements of S.B. 15-217, reported shooting incidents to DCJ in the period between January 1, 2010 and June 30, 2018 (see Appendix B). To encourage reporting by agencies without incidents, DCJ developed a "No Incidents" data collection instrument. For 23 incidents, two or more agencies reported the same incident since multiple agencies were on the scene (see Appendix B). These reports were merged taking into consideration the date of the incident, the location and the narrative in the reports.

It is unknown if the incidents reported here represent all officer-involved shootings during the time period of study.

Findings

Fifty-five agencies reported a total of 352 incidents that occurred between January 1, 2010 and June 30, 2018 (see Appendices). Figure 1 shows the number of incidents by year with 2018 data available only through the month of June. From 2011 through 2015 the number of incidents increased somewhat

⁴ DCJ also provided a spreadsheet format that allowed for reporting an unlimited number of officers and citizens.

every year, reaching 52 in 2015, declining the following two years. Overall, between January 1, 2010 and June 30, 2018, agencies reported 352 incidents involved 655 officers and 392 citizens.⁵

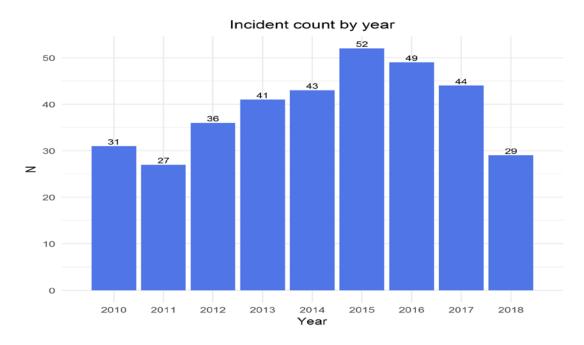


Figure 1. Number of officer involved shooting incidents by year. *Note 2018 represents the first 6 months of the year.

Description of officers and citizens

Most of the officers and most of the citizens were male. Table 1 shows the distribution of males and females among officers and citizens. For officers, 95% were male and 5% were female. The proportion of females among citizens was slightly larger than the proportion of females among officers. For citizens, approximately seven out of every 100 citizens were female.

Table 1. Gender of officers and citizens

Gender	Officers	Citizens	Total
N	655	392	1,047
Male	95%	93%	94%
Female	5%	7%	6%
Missing data	<1%	<1%	<1%
Total	100%	100%	100%

⁵ Please note that in the tables that follow, the number (n) of cases will vary depending on whether the analysis is focused on incidents, officers or citizens.

Table 2 shows the distribution by race/ethnicity for officers and citizens.⁶ Four out of five officers were White (82%), 10% were Hispanic, 5% were Black and 3% were other or unknown. The group of citizens was 54% White, 30% Hispanic, 14% Black, and 2% other or unknown.

Table 2. Race/Ethnicity of officers and citizens

Race/Ethnicity	Officers	Citizens	Total
N	655	392	1,047
White	82%	54%	72%
Hispanic	10%	30%	17%
Black	5%	14%	8%
Other	2%	1%	2%
Missing data	1%	1%	1%
Total	100%	100%	100%

Figures 2 and 3 show the number of individuals falling into five-year age categories. Citizens tended to be younger than the officers. Nearly half (43%) of citizens were between the ages of 20-29. Officers were older, with only 17% between the ages of 20-29, and 40% of officers between the ages of 35-44. The mean age of the citizens was 34 and the mean age of the officers was 38 (data not presented).

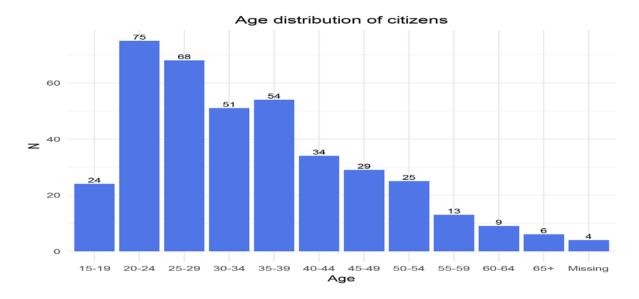


Figure 2. Age of citizens

⁶ Because there were few cases of Asian, American Indian, Native Hawaiians, Pacific Islanders and "unknown," these categories were combined into "other."

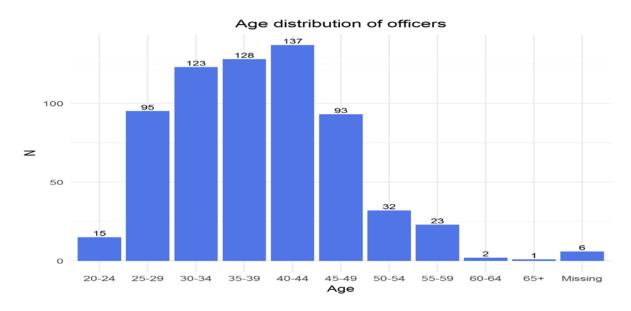


Figure 3. Age of officers

Table 3 shows the age distribution by race/ethnicity of citizens. Generally, White citizens were older and Black citizens were younger, with 30% of Black citizens between the ages of 20 and 24. Over half (58%) of Black citizens were in their 20s compared to 47% of Hispanics and 26% of Whites.

Table 3. Age and race/ethnicity of citizens

Age	White	Hispanic	Black	Other, Unknown	Total
N	213	116	54	9	392
15-19	5%	3%	15%	11%	6%
20-24	14%	25%	30%	11%	19%
25-29	12%	22%	28%	22%	17%
30-34	15%	15%	6%	0%	13%
35-39	14%	16%	9%	0%	14%
40-44	11%	5%	7%	11%	9%
45-49	10%	6%	2%	0%	7%
50-54	9%	3%	2%	22%	6%
55-59	6%	1%	0%	0%	3%
60-64	4%	1%	0%	%	2%
65+	1%	3%	0%	%	2%
Missing	0%	1%	2%	23%	1%
Total	100%	100%	100%	100%	100%

Among the requested information in S.B. 15-217 is the sexual orientation of the citizens. Based on the responses tabulated in Table 4, the sexual orientation of most citizens (88%) was unknown. Sexual orientation was identified as "straight" for 11% of citizens.

Table 4. Sexual orientation of citizens

Sexual Orientation	N	%
Unknown	346	88%
Straight	45	11%
Missing	1	<1%
Total	392	100%

As shown in Table 5, a mental/physical disability was not evident in 71% of incidents and unknown in another 16%. Officers reported a mental disability in 8% of cases and a physical disability in 1% of cases. Note that the statute requires reporting on mental and physical disability but these are not defined.

Table 5. Disability of citizens

Disability	N	%
Not Evident	280	71%
Unknown	61	16%
Mental	30	8%
Physical	4	1%
Both	1	<1%
Missing data	16	4%
Total	392	100%

Basis for contact and shooting

S.B. 15-217 asks for information on the officer's basis for the contact or stop of the citizen and the officer's basis for the shooting. As shown in Table 6, a call for service was the most frequent basis for the contact (in 53% of incidents) that led to the officer-involved shooting. A law enforcement investigation was the basis of contact in 11% of incidents, and a traffic stop was the basis in 13% of cases. These three types of initial contact (call for service, investigation, and traffic stop) accounted for 77% of the incidents.

Table 6. Basis for initial contact

Basis for contact	N	%
Call for service	188	53%
Traffic stop	45	13%
Investigation	37	11%
Warrant	34	10%
Other	26	7%
Tactical team call	16	5%
Citizen flag down	3	1%
Off duty	3	1%
Total	352	100%

Table 7 shows the basis for initial contact by the race/ethnicity of the citizens. Following calls for service as the initial reason for contact, Hispanics (16%) and Blacks (20%) were more likely to be involved in traffic stops compared to Whites (13%).

Table 7. Basis for initial contact by race/ethnicity of citizen

Basis for Contact	White	Hispanic	Black	Other, Unknown	Total
N	213	116	54	9	392
Call for service	54%	50%	48%	44%	52%
Traffic stop	13%	16%	20%	0%	15%
Investigation	9%	11%	7%	12%	10%
Warrant	10%	11%	6%	0%	10%
Other	7%	9%	6%	44%	8%
Tactical team call	5%	3%	7%	0%	5%
Off duty	1%	0%	4%	0%	1%
Citizen flag down	1%	0%	2%	0%	1%
Total	100%	100%	100%	0%	100%

As shown in Table 8, agencies reported that in almost two-thirds (60%) of shooting incidents, officers perceived an "imminent threat" to an officer or a citizen. In another 22% of incidents the officer was shot by the citizen. In 14% of the incidents the officer perceived a less-than-imminent threat to the officer, another officer or a citizen. Three percent of incidents involved preventing an escape or conducting an arrest.

Table 8. Basis for officer shooting by incident

Basis for Shooting	N	%
Imminent threat to officer/civilian	211	60%
Officer shot at	78	22%
Perceived threat to officer/civilian	51	14%
Preventing an escape	6	2%
Conducting an arrest	5	1%
Missing	1	<1%
Total	352	100%

In 73% of the incidents, a verbal warning was issued before the incident (Table 9). In 25% of incidents, no verbal warning was issued. This corresponds generally to the information presented in Table 8 which shows that, for 22% of incidents, the basis for the officer-involved shooting was that a shot was fired at the officer.

Table 9. Officer issued verbal warning during incident

Officer verbal warning	N	%
Yes	258	73%
No	88	25%
Missing	6	2%
Total	352	100%

At the request of the law enforcement representatives convened by DCJ after the passage of S.B. 15-217, the data collection instrument included questions regarding intoxication of the citizen. As reflected in Table 10, this information was unknown in 44% of incidents. For an additional 12% there was no evidence of intoxication. In 41% of incidents, there was some indication of intoxication with alcohol, drugs or a combination of those.

Table 10. Intoxication of citizens

Under the influence of	N	%
Unknown	172	44%
Drugs	65	17%
Alcohol	54	14%
Alcohol and drugs	40	10%
No evidence of intoxication	48	12%
Missing	13	3%
Total	392	100%

Citizens: Searches, contraband and weapons

Table 11 shows that 89% of citizens represented in these officer-involved shootings were *not* searched for contraband prior to the incident, according to the data provided by law enforcement agencies. Seven percent of citizens were searched for probable cause, 4% involved a warrant, and 2% occurred with consent.

Table 11. Type of search of citizen

Type of search	N	No	Yes	Missing data	Total
Conducted search	392	89%	10%	1%	100%
Probable Cause	392	90%	7%	3%	100%
With consent	392	93%	2%	4%	100%
Warrant	392	93%	4%	3%	100%

S.B. 15-217 requires law enforcement agencies to report whether contraband was found on the citizen. In response to this question, agencies reported that contraband was found for about half (47%) of citizens (Table 12). As can be seen in Table 13, agencies reported that 62% of citizens had a weapon while drugs and drug paraphernalia were noted in 32% of cases.

Table 12. Contraband was found

Contraband	N	%
Yes	183	47%
No	171	44%
Missing	38	10%
Total	392	100%

Table 13. Nature of contraband

Nature of Contraband	N	%
Weapon	113	62%
Drugs/Paraphernalia	58	32%
Other	12	7%
Total	183	100%

Please note that the information regarding weapons presented in Table 13 differs from that shown in Table 14 because the tables reflect answers to two different questions. Table 13 reflects the presence of a weapon(s) "as contraband", whereas Table 13 reflects agency responses to the question about weapons possessed by citizens (which includes motor vehicles as a weapon).

Table 14 reflects the type of weapon possessed by citizens, including motor vehicles. Overall, when motor vehicles are included, about 85% of citizens had a weapon, according to the data provided by law enforcement agencies. The percentage of citizens that had no weapon was 8%, and in 7% of cases the presence of a weapon was unknown or the data was missing. In about half of the cases (50%) the weapon was a handgun. The second most common weapon was classified as a motor vehicle (11%).

To better understand these incidents, the weapons were collapsed into the following broad categories: Firearm, not a firearm, and other/unknown, as shown in Table 15. Handgun, rifle, shotgun, and any other firearm were included in the firearm category. "Not a firearm" includes motor vehicle, knife/cutting instrument, blunt object and fire/incendiary device. Based on these broader categories, 60% of citizens had a firearm. Another 21% of citizens had one of the other listed weapons that was not a firearm.

Table 14. Weapon in possession of citizen

Weapon	N	%
Handgun	196	50%
Motor vehicle	42	11%
Knife/cutting instrument	33	8%
Rifle	20	5%
Shotgun	13	3%
Blunt object	8	2%
Other firearm	6	2%
Multiple weapons	4	1%
Fire/incendiary device	1	<1%
Other	13	3%
No weapon	31	8%
Unknown/missing	25	7%
Total	392	100%

Table 15 shows these broad categories of weapons by the race/ethnicity of the citizens. Almost four out of five Blacks (78%) had a firearm compared to also most 60% of Whites and Hispanics. About one-quarter of Whites (25%) and 21% of Hispanics had a non-firearm weapon. Hispanics were least likely to be armed.

Table 15. Weapon by race/ethnicity of citizen

Firearm	White	Hispanic	Black	Other, Unknown	Total
N	213	116	54	9	392
Firearm	58%	56%	78%	56%	60%
Not firearm	25%	21%	7%	33%	21%
Missing	8%	16%	9%	11%	11%
Other/unknown	9%	7%	6%	0%	8%
Total	100%	100%	100%	100%	100%

Injury outcome of shooting

Table 16 shows whether the incident resulted in death or injury for either the officer or the citizen. Most of the officers (81%) were neither killed nor wounded as part of the incident. However, of those reports that included officer injury, officers were killed in four incidents. The number of killed or wounded citizens was substantially higher than for officers: 47% were killed and 32% were wounded during the shooting incidents reported here. Figure 4 presents the extent of injury by year; note that 2018 represents the first six months of the calendar year.

Table 16. Extent of shooting injury for officers and citizens

Injury	Citizens	Officers	Total
N	392	655	1,047
Killed	47%	1%	18%
Wounded	32%	7%	17%
Injured	0%	<1%	<1%
Neither	20%	81%	58%
Missing data	1%	11%	7%
Total	100%	100%	100%

^{*}Denver Police Department did not provide this information on 67 officers between 2010 and 2015 which was not required in S.B. 15-217.

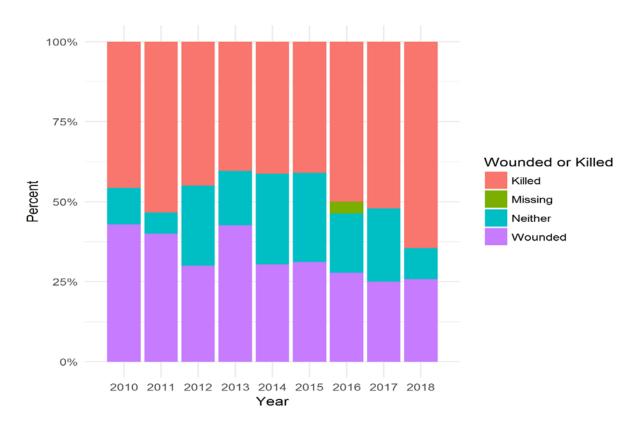


Figure 4. Citizen injury by year. *Note 2018 represents the first six months of the year.

Table 17 presents the extent of injury by the race/ethnicity of the citizens. In 20% of incidents there was no death or injury.

Table 17. Injury of citizen by race/ethnicity of citizen

Race/Ethnicity	N	Killed	Wounded	Neither	Missing	Total
White	213	47%	32%	21%	0%	100%
Hispanic	116	53%	31%	16%	0%	100%
Black	54	33%	41%	22%	4%	100%
Other	5	100%	0%	0%	0%	100%
Missing/Unknown	4	25%	0%	75%	0%	100%
Total	392	47%	32%	20%	1%	100%

Table 18 shows citizen injury by the agency's description of the basis for the shooting. Imminent threat refers to an immediate, forthcoming threat, whereas perceived threat refers to becoming aware of a threatening situation. Two-thirds (65%) of those killed were perceived by the officer(s) to represent an imminent threat (Table 18). Of those wounded, two-thirds (66%) were perceived by the officer(s) to represent an imminent threat. Table 19 shows that officers issued a verbal warning a majority of the time to those citizens that were killed (78% of the time) or wounded (70% of the time).

Table 18. Injury of citizen by basis for shooting

Basis for shooting	Killed	Wounded	Neither	Missing data	Total
N	185	127	78	2	392
Imminent threat	65%	66%	40%	100%	61%
Officer shot at	17%	21%	29%	0%	21%
Perceived threat	13%	10%	29%	0%	15%
Preventing an escape	2%	2%	1%	0%	2%
Conducting an arrest	2%	1%	0%	0%	1%
Missing	1%	0%	0%	0%	<1%
Total	100%	100%	100%	100%	100%

Table 19. Injury of citizen by verbal warning from officer

Officer verbal warning	Killed	Wounded	Neither	Missing data	Total
N	185	127	78	2	392
Yes	78%	70%	67%	100%	73%
No	21%	29%	28%	0%	25%
Missing	1%	1%	5%	0%	2%
Total	100%	100%	100%	100%	100%

Table 20 shows the extent of injury by the basis for initial contact. Nearly half (47%) of calls for services as the basis of the contact resulted in a citizen death, as did 60% of investigations, 61% of tactical team calls, and 67% of citizen flag-downs, however, the latter represents few cases (n=3).

Table 20. Injury of citizen by contact basis

Basis for contact	N	Killed	Wounded	Neither	Missing data	Total
Call for service	202	47%	34%	19%	0%	100%
Traffic stop	57	21%	40%	37%	2%	100%
Investigation	38	60%	24%	16%	0%	100%
Warrant	38	55%	32%	13%	0%	100%
Other	32	59%	22%	16%	3%	100%
Tactical team call	18	61%	28%	11%	0%	100%
Off duty	4	25%	50%	25%	0%	100%
Citizen flag down	3	67%	33%	0%	0%	100%
Total	392	49%	33%	17%	1%	100%

Table 21 shows extent of citizen injury by weapon. More than half (52%) of citizens killed in the officer-involved shootings described here had a firearm; another 32% with a firearm were wounded. Only 15% of citizens who possessed a firearm were neither killed nor wounded. Almost half (47%) of citizens with non-firearm weapons (including motor vehicle, knife/cutting instrument, blunt object, or fire/incendiary device) were killed and 33% were wounded.

Table 21. Injury of citizen by presence of weapon

Firearm	N	Killed	Wounded	Neither	Missing data	Total
Firearm	235	52%	32%	15%	1%	100%
Not firearm	84	47%	33%	20%	0%	100%
Missing	42	24%	41%	33%	2%	100%
Other/unknown	31	42%	23%	35%	0%	100%
Total	392	100%	100%	100%	100%	100%

Arrests and citations for those who survived

S.B. 15-217 requests information on arrests and citations that resulted from the officer-involved shooting. Data are presented below regarding the 207 citizens who survived the officer-involved shooting incident.

Table 22 shows that 86% of those involved in these incidents were either arrested or issued a citation, and all of these were charged with a crime(s). There were minimal differences across race/ethnicity

(Table 23). Table 24 shows what crimes the citizens who survived were charged with. More than half of the charges (55%) included murder, assault and menacing. Table 25 shows the race/ethnicity of the citizens who survived, by crime charged; the top crimes across all race/ethnicity categories were murder, assault and menacing (note that these offenses include attempts and conspiracies).

Table 22. Citizens arrested or cited (those who survived)

Arrested or cited (who survived)	N	%
Yes	177	86%
No	25	12%
Missing data	5	2%
Total	207	100%

Table 23. Race/ethnicity by arrest or citation for citizens who survived

Arrested or cited	White	Hispanic	Black	Other, Unknown	Total
N	113	55	36	3	207
Yes	88%	85%	83%	33%	86%
No	12%	11%	11%	67%	12%
Missing data	1%	4%	6%	0%	2%
Total	100%	100%	100%	100%	100%

Table 24. Crime charged with for citizens who survived

Charged with	N	%
Murder	58	28%
Assault	31	15%
Menacing	25	12%
Missing	20	10%
Other/Unclear	14	7%
Robbery	10	5%
Warrant	8	4%
Criminal attempt	7	3%
Weapons	7	3%
Motor vehicle theft	6	3%
Burglary	2	1%
Criminal mischief	2	1%
Obstruction	2	1%
Possession Stolen Property	2	1%
Trespass	2	1%
Unlawful controlled substances	2	1%
Case dismissed	1	<1%
DA declined to pursue charges	1	<1%
Disorderly conduct	1	<1%
False Imprisonment	1	<1%
Forgery	1	<1%
Harassment	1	<1%
Intimidation of a victim or witness	1	<1%
Kidnapping	1	<1%
Speeding	1	<1%
Total	207	100%

Table 25. Race/ethnicity by crime charged with for citizens who survived

Charged with	White	Hispanic	Black	Other, Unknown	Total
(N)	113	55	36	3	207
Murder	35%	22%	17%	0%	28%
Assault	13%	16%	17%	33%	15%
Menacing	11%	13%	17%	0%	12%
Missing	8%	11%	14%	0%	10%
Other/Unclear	6%	7%	3%	67%	7%
Robbery	4%	2%	14%	0%	5%
Warrant	6%	2%	0%	0%	4%
Criminal attempt	1%	7%	6%	0%	3%
Weapons	4%	2%	6%	0%	3%
Motor vehicle theft	2%	5%	3%	0%	3%
Burglary	1%	2%	0%	0%	1%
Criminal mischief	1%	2%	0%	0%	1%
Obstruction	1%	0%	3%	0%	1%
Possession Stolen Property	0%	4%	0%	0%	1%
Trespass	2%	0%	0%	0%	1%
Unlawful controlled substances	1%	2%	0%	0%	1%
Case dismissed	0%	2%	0%	0%	<1%
DA declined to pursue charges	1%	0%	0%	0%	<1%
Disorderly conduct	1%	0%	0%	0%	<1%
False Imprisonment	1%	0%	0%	0%	<1%
Forgery	0%	2%	0%	0%	<1%
Harassment	1%	0%	0%	0%	<1%
Intimidation of a victim or witness	1%	0%	0%	0%	<1%
Kidnapping	0%	0%	3%	0%	<1%
Speeding	1%	0%	0%	0%	<1%
Total	100%	100%	100%	100%	100%

Conclusions

The data reported here represent information provided to the Division of Criminal Justice by 93 law enforcement agencies, 55 of which reported officer-involved shootings, between January 1, 2010 and June 30, 2018. It is not possible to know if every officer-involved shooting incident was reported to the Division of Criminal Justice.

During the eight-and-a-half-year study period, 55 agencies reported 352 shooting incidents involving 655 officers and 392 citizens. The majority (53%) of incidents originated with a call for service, and in 60% of shooting incidents, officers perceived an imminent threat. At least 85% of citizens had a weapon (including vehicles). Firearms (including handguns, rifles, shotguns and other firearms) were in possession by 60% of citizens. Blacks were significantly more likely to have a firearm (78%) compared to Whites (58%) and Hispanics (56%). Twenty percent of encounters resulted in neither death nor injury.

Among citizens who survived these encounters, 86% were arrested or cited for a crime. The most common charge was murder (which includes conspiracy and attempt) followed by assault.

Senate Bill 15-217 requires the Division of Criminal Justice to annually report the information presented here to the Senate and House Judiciary Committees. The next report will cover the period of January 1, 2010 through June 30, 2019.

Appendix A: Data Collection Instrument

Peace Officer-Involved Shooting Reporting Format

Reporting Requirements for C.R.S. 24-33.5-517 (Senate Bill 15-217)

This data collection requires any state or local law enforcement agency that employs a peace officer who is involved in an officer-involved shooting that results in a person suspected of criminal activity being shot at by the officer to report the information described below. The statute defines a law enforcement agency as the following: a municipal police department, county sheriff's office, town marshal's office, the Colorado State Patrol, the Colorado Bureau of Investigation, and the state Division of Parks and Wildlife. These agencies must report to the Division of Criminal Justice (DCJ) all officer-involved shootings that occurred between January 1, 2010 and June 30, 2015. Agencies must report subsequent fiscal year data to DCJ by September 1 following the end of the fiscal year.

One form should be completed for each officer-involved shooting event. "Shoot Teams" may complete the form on behalf of the agency or agencies involved, however the name(s) of the agency or agencies employing the peace officer(s) must be clear. Shoot Teams who report data for other agencies are urged to allow agencies named in the report to review the data prior to submission to DCJ.

All persons involved in the shooting event who are either shot at or charged with criminal activity are referred to below as "Subjects" in this data collection, and information must be collected on each.

Method of Data Collection

DCJ, in consultation with law enforcement representatives, has developed two reporting methods, a PDF format and an Excel spreadsheet (available at https://www.colorado.gov/dcj-ors/ors-officer-involved-shooting). The PDF form can be used to submit one incident at a time; the spreadsheet can be used to submit a single-or-multiple-incidents. Agencies with few incidents may find the PDF format the easier to use, while agencies with multiple incidents may find the spreadsheet more useful.

Data may be submitted to DCJ/ORS via email. If you have any questions please contact either Peg Flick at peg.flick@state.co.us or Laurence Lucero at laurence.lucero@state.co.us. Please send PDF forms and spreadsheets to cdps dcj ors sb217@state.co.us

Spreadsheet Format

A spreadsheet template is available at https://www.colorado.gov/dcj-ors. Please use the template provided. If you create a spreadsheet from scratch please use the format specified below.

A submitted spreadsheet should contain 3 sheets: **Incident Information**, **Subjects**, and **Peace Officers**, in that order. Each sheet should contain the columns specified below. Some columns require specific values to be used. Please see the **Notes** for the specific values to submit.

Sheet 1 - Incident Information

Column	Column Name	Notes	
Α	Agency Name	Name of Reporting Agency	
В	Agency ORI	To track back to Judicial District and County	
С	Agency Incident number	This number will be used to link Subjects and	
		Peace Officers to this incident	
D	Incident Date	Format: MM/DD/YYYY	
E	Incident Time	Format: HH:MM AM/PM	
F	Incident Location	Address or other location information	
<u>G</u>	Primary basis for the initial contact	Select one:	
		Call for service	
		Traffic stop	
		Citizen flag down	
		Warrant	
		Tactical team call	
		 Investigation 	
		Off duty	
		• Other	
<u>H</u>	Primary basis for the shooting	Select one:	
		Officer shot at	
		 Perceived threat to officer/civilian 	
		 Imminent threat to officer/civilian 	
		 Conducting an arrest 	
		 Preventing an escape 	
		• Other	
Į	Peace Officer(s) issued a verbal warning	Yes/No	
	prior to shooting		
J	Incident Narrative	Optional additional narrative. Maximum of 255	
		characters.	

Sheet 2 - Subject(s) Shot at/Involved

Any person <u>either shot at or charged with criminal activity</u> must be reported. Each <u>row</u> in this sheet contains information for <u>one</u> Subject. One or more Subjects may be entered on this sheet. The **Agency Incident Number** will link **Subjects** listed on this sheet with the **Incident Information** on Sheet 1.

Column	Column Name	Notes
Α	Agency Incident number	Incident Number from Sheet 1
В	Age	Age of subject
С	Gender	Select one:
		• Male

Column	Column Name	Notes
		Female
		 Transgender
		 Unknown
D	Sexual Orientation	Select one:
		Lesbian or gay
		Straight
		Bisexual
		 Unknown
E	Race	Select one:
		Asian
		Black or African American
		American Indian or Alaska Native
		Native Hawaiian or Pacific Islander
		White
		 Unknown
F	Ethnicity	Select one:
		Hispanic
		Non-Hispanic
		 Unknown
G	Physical or Mental Disability	Select one:
		 Physical
		Mental
		Both
		Not Evident
Н	Explain Physical or Mental Disability	Optional text to explain physical or mental
		disability
I	Subject was armed with	Select one:
		 Handgun
		Rifle
		Shotgun
		Other firearm
		 Knife/cutting instrument
		Blunt object
		Motor vehicle
		• Explosives
		Fire/Incendiary device
		 Unknown
		Multiple weapons
		Other

Column	Column Name	Notes
		None
J	Subject wounded or killed	Select one:
		Wounded
		• Killed
		Neither
K	Subject was under the influence of	Select one:
		• Alcohol
		• Drugs
		Alcohol and Drugs
		 Unknown
		No evidence of intoxication
L	Subject was arrested or cited	Yes/No
M	Subject was charged with	C.R.S. of most serious charge
N	Prior to shooting officer(s) conducted a search	Yes/No
0	Prior to shooting officer(s) conducted	Yes/No
	search <u>pursuant to probable cause</u>	
Р	Prior to shooting officer(s) conducted	Yes/No
	search with consent	
Q	Prior to shooting officer(s) conducted	Yes/No
	search pursuant to a warrant	
R	Contraband found	Yes/No
S	Nature of contraband found	Select one:
		 Drugs/Paraphernalia
		• Weapons
		 Drugs/Paraphernalia and Weapons
		Other

Sheet 3 - Peace Officer (s)

Each <u>row</u> in this sheet contains information for <u>one</u> **Peace Officer**. One or more Peace Officers may be entered on this sheet. The **Agency Incident Number** will link **Peace Officers** listed on this sheet with the **Incident Information** on Sheet 1.

Column	Column Name	Notes
Α	Agency Incident number	Agency Incident number from Sheet 1.
В	Officer Agency	Name of employing agency
С	Officer Agency ORI	ORI of employing agency
D	Age	Age of officer
E	Gender	Select one:

Column	Column Name	Notes		
		Male		
		• Female		
F	Race	Select one:		
		• Asian		
		Black or African American		
		 American Indian or Alaska Native 		
		 Native Hawaiian or Pacific Islander 		
		• White		
		 Unknown 		
G	Ethnicity	Select one:		
		Hispanic		
		Non-Hispanic		
		 Unknown 		
Н	Officer wounded or killed	Select one:		
		 Wounded 		
		• Killed		
		 Neither 		

PDF Format

The PDF data collection instrument contains the same information as the spreadsheet above, but is limited to five Peace Officers and 5 Subjects in a single incident.

Appendix B: Law enforcement agencies that reported

Table B.1. Number of incidents reported by agency and incident year.

Agency Name	2016	2017	2018	Total
1st JD Critical Incident Team	2	1	0	3
Arapahoe County Sheriff's Office	1	2	1	4
Arvada Police Department	0	0	2	2
Aurora Police Department	5	3	4	12
Boulder Police Department	2	0	0	2
Castle Rock Police Department	0	1	0	1
Colorado Springs Police Department	2	5	5	12
Colorado State Patrol	2	2	0	4
Commerce City Police Department	0	2	1	3
Conejos County Sheriff's Office	0	1	0	1
Denver Police Department	12	6	6	24
Douglas County Sheriff's Office	0	2	0	2
El Paso County Sheriff's Office	1	1	1	3
Federal Heights Police Department	0	1	0	1
Fort Collins Police Department	1	0	0	1
Fremont County Sheriff's Office	1	0	0	1
Golden Police Department	1	0	0	1
Greeley Police Department	3	2	1	6
Gunnison Police Department	1	0	0	1
Lakewood Police Department	1	0	0	1
Larimer County Sheriff's Office	1	1	0	2
Littleton Police Department	0	1	0	1
Longmont Police Department	1	0	0	1
Loveland Police Department	0	1	0	1
Mesa County Sheriff's Office	1	0	0	1
Montezuma County Sheriff's Office	0	2	0	2
Montrose County Sheriff's Office	1	0	0	1
Northglenn Police Department	0	2	1	3
Parker Police Department	1	1	0	2
Pueblo County Sheriff's Office	3	1	0	4
Pueblo Police Department	0	1	4	5
Thornton Police Department	2	0	1	3
Weld County Sheriff's Office	0	1	0	1
Westminster Police Department	4	3	2	9
Wheat Ridge Police Department	0	1	0	1
Total	49	44	29	122

Table B.2. Agencies reporting the same incident

Incident Date	Agency name
2010-02-26	
	Adams County Sheriff's Office
	Westminster Police Department
2010-05-16	
	Greeley Police Department
	Weld County Sheriff's Office
2010-07-20	
	Colorado State Patrol
	Mesa County Sheriff's Office
2010-12-28	
	Colorado State Patrol
	Commerce City Police Department
2013-06-15	
	Fruita Police Department
	Mesa County Sheriff's Office
2014-01-02	
	Denver Police Department
	Thornton Police Department
2014-01-13	
	Colorado State Patrol
	Commerce City Police Department
2015-05-28	
	Northglenn Police Department
	Thornton Police Department
2015-06-06	
	Arapahoe County Sheriff's Office
	Colorado State Patrol
2015-11-10	
	Adams County Sheriff's Office
	Colorado State Patrol
	Longmont Police Department
2015-11-27	
	Colorado Springs Police Department
	El Paso County Sheriff's Office
2016-02-17	
	Gunnison County Sheriff's Office
	Gunnison Police Department
2016-03-10	
	Colorado State Patrol
	Pueblo County Sheriff's Office
2016-09-02	
	Castle Rock Police Department
	Parker Police Department

2016-10-23	
	Colorado Springs Police Department
	El Paso County Sheriff's Office
2016-11-08	
	Aurora Police Department
	Denver Police Department
2017-03-14	
	Colorado State Patrol
	Wheat Ridge Police Department
2017-12-31	
	Arapahoe County Sheriff's Office
	Douglas County Sheriff's Office
2018-02-05	
	Colorado Springs Police Department
	El Paso County Sheriff's Office

Appendix C: Incident dates and agency

Table C.1. Agencies and dates of incidents.

Agency name	Incident date
1st JD Critical Incident Team	
	2016-07-31
	2016-08-13
	2017-03-13
Adams County Sheriff's Office	
	2010-01-01
	2010-02-26
	2010-03-16
	2012-02-26
	2012-06-05
	2012-10-23
	2012-10-24
	2013-01-14
	2013-05-17
	2013-11-28
	2015-01-13
	2015-11-10
Arapahoe County Sheriff's Office	
	2010-01-05
	2014-11-09
	2015-05-05
	2015-06-06
	2016-06-06

	2017.05.21
	2017-05-31
	2017-10-29
	2017-12-31
	2018-06-23
Arvada Police Department	
	2012-03-24
	2018-01-14
	2018-01-31
Auraria Campus Police Department	
	2012-11-10
Aurora Police Department	
	2011-01-14
	2011-02-10
	2011-03-14
	2011-03-17
	2011-03-18
	2011-03-20
	2011-07-23
	2011-09-29
	2012-01-01
	2012-05-04
	2012-11-27
	2013-01-05
	2013-01-06
	2013-05-04
	2013-11-22
	2013-12-15
	2014-05-16
	2014-06-06
	2014-07-02
	2014-11-14
	2015-01-03
	2015-01-15
	2015-03-06
	2015-06-28
	2015-00-28
	2015-11-30
	2015-12-17
	2015-12-17
	2015-12-21
	2016-05-01
	2016-05-09
	2016-05-15
	2016-09-06
	2016-11-08
	2017-04-01

	2017-07-05
	2017-10-12
	2018-02-10
	2018-02-10
	2018-04-09
	2018-06-27
Paulder Police Department	2018-00-29
Boulder Police Department	2015-07-27
	2016-09-10
	2016-09-10
Duinhton Dollas Donautusout	2016-10-05
Brighton Police Department	2012.01.07
	2012-01-07
Broomfield Police Department	2012.05.20
	2012-06-28
2	2015-09-11
Buena Vista Police Department	
	2012-07-14
Castle Rock Police Department	
	2016-09-02
	2017-12-24
Chaffee County Sheriff's Office	
	2013-05-26
	2015-11-09
Clear Creek County Sheriff's Office	
	2014-01-31
Colorado Parks and Wildlife	
	2015-03-09
Colorado Springs Police Department	
	2010-06-04
	2011-04-22
	2011-07-27
	2012-02-28
	2012-04-07
	2012-12-04
	2012-12-21
	2013-07-30
	2014-05-20
	2014-05-30
	2015-10-31
	2015-11-10
	2015-11-27
	2015-12-30
	2016-06-22
	2016-09-16
	2016-10-23
	2017-01-05

	2017-01-12
	2017-02-21
	2017-08-14
	2017-12-02
	2018-01-19
	2018-01-15
	2018-02-09
	2018-03-12
	2018-04-13
Calamada Chata Datual	2018-04-25
Colorado State Patrol	2010 07 20
	2010-07-20
	2010-10-21
	2010-12-28
	2014-01-13
	2014-05-08
	2014-08-08
	2015-01-22
	2015-06-06
	2015-06-18
	2015-11-10
	2016-03-10
	2016-11-11
	2017-03-04
	2017-03-14
	2017-10-07
Commerce City Police Department	
	2010-05-05
	2010-12-28
	2011-10-21
	2014-01-13
	2014-10-11
	2017-02-06
	2017-02-21
	2018-03-02
Conejos County Sheriff's Office	
	2017-01-24
Cortez Police Department	201, 01 2 1
CO. TOL FORGE BEPAREITER	2011-03-19
Delta Police Department	2011 03 13
Delta i Once Department	2010-10-23
Denver Police Department	2010-10-23
Denver Fonce Department	2010-02-18
	2010-03-07
	2010-04-14
	2010-06-28

2010 07 02
2010-07-02
2010-07-18
2010-08-01
2011-08-06
2011-10-04
2011-10-18
2011-12-04
2012-01-26
2012-04-22
2012-07-31
2012-08-28
2012-09-07
2012-09-12
2012-11-06
2012-11-09
2013-01-16
2013-01-30
2013-03-18
2013-03-27
2013-04-29
2013-05-14
2013-08-13
2013-08-16
2013-09-21
2013-11-08
2013-11-27
2014-01-02
2014-01-13
2014-05-14
2014-07-02
2014-11-20
2015-01-09
2015-01-26
2015-03-20
2015-05-25
2015-07-12
2015-08-22
2015-11-23
2015-12-02
2015-12-08
2015-12-14
2016-01-11
2016-02-22
 2016-04-12
2016-06-13
 2016-06-25
2010 00 23

	2016-07-10
	2016-07-10
	2016-07-31
	2016-08-27
	2016-08-31
	2016-09-05
	2016-11-08
	2017-02-19
	2017-05-20
	2017-09-08
	2017-11-10
	2017-11-25
	2018-01-26
	2018-02-06
	2018-02-13
	2018-03-19
	2018-04-25
	2018-06-13
Douglas County Sheriff's Office	
	2010-02-05
	2010-08-08
	2017-05-12
	2017-12-31
Durango Police Department	
	2015-07-24
El Paso County Sheriff's Office	
	2011-07-26
	2011-09-13
	2015-05-08
	2015-11-27
	2016-10-23
	2017-09-19
	2018-02-05
Englewood Police Department	
	2012-02-23
	2015-03-14
Federal Heights Police Department	
	2012-02-29
	2014-01-26
	2017-07-04
Fort Collins Police Department	
	2010-01-01
	2010-06-27
	2010-12-08
	2011-01-25
	2011-11-25
	2011 11 23

	2013-09-29
	2014-06-05
	2014-10-05
	2015-07-18
	2016-03-29
Fountain Police Department	2010 03 23
1 Junitam 1 June Department	2012-08-12
	2013-11-11
	2015-09-24
Fremont County Sheriff's Office	2013 03 24
Tremone county shering some	2016-07-10
Fruita Police Department	2010 07 10
Truita ronce Department	2013-06-15
Garfield County Sheriff's Office	2013-00-13
Garriela County Sherin's Office	2015-02-10
Golden Police Department	2013-02-10
Goiden Fonce Department	2016-06-21
Greeley Police Department	2010-00-21
Greeley Police Department	2010-05-16
	2010-03-16
	2011-10-28
	2014-05-21
	2014-06-14
	2014-08-13
	2015-04-09
	2015-06-19
	2016-01-25
	2016-02-25
	2016-05-11
	2017-10-28
	2017-12-21
	2018-05-08
Gunnison County Sheriff's Office	
	2016-02-17
Gunnison Police Department	
	2016-02-17
Jefferson County Sheriff's Office	
	2014-07-23
	2015-10-25
	2015-12-11
Lakewood Police Department	
	2016-04-26
Larimer County Sheriff's Office	
	2010-11-08
	2012-10-19
	2013-06-03

	2016-01-30
	2017-06-30
Littleton Police Department	2017 00 00
Eletter one Beparement	2017-06-28
Longmont Police Department	2017 00 20
Longition Conce Department	2010-05-08
	2013-05-22
	2013-11-24
	2013-12-29
	2014-05-30
	2015-04-22
	2015-08-03
	2015-11-10
	2016-05-22
Loveland Police Department	2010-03-22
Loveland Folice Department	2014-03-02
	2015-08-31
	2017-06-08
Mesa County Sheriff's Office	2017-00-08
Wesa county sheriii s office	2010-02-28
	2010-07-20
	2013-06-15
	2013-00-13
	2013-07-09
	2013-12-14
	2014-05-03
	2014-08-02
	2014-08-02
	2016-02-08
Montezuma County Sheriff's Office	2010-02-08
Wontezuma County Sherm's Office	2017-07-04
	2017-07-04
Montrose County Sheriff's Office	2017-11-10
World osc country sheriff's office	2013-02-07
	2016-11-11
Northglenn Police Department	2010 11 11
Northgrenit Fonce Department	2012-10-19
	2013-09-02
	2013-03-02
	2015-05-28
	2015-06-10
	2015-00-10
	2017-01-07
	2017-12-13
	2018-06-10
Parker Police Department	2010 00 10
ranker rollee Department	

	2013-02-23
	2016-09-02
	2017-11-04
Pueblo County Sheriff's Office	2017-11-04
r debio county sherin s office	2013-01-22
	2016-03-10
	2016-03-10
	2016-05-24
	2016-06-22
Dualda Balica Danartwaart	2017-08-21
Pueblo Police Department	2011 02 24
	2011-02-24
	2011-12-22
	2012-08-29
	2012-12-25
	2013-01-01
	2014-01-04
	2014-09-08
	2014-10-07
	2014-10-30
	2014-11-25
	2015-01-25
	2017-02-05
	2018-01-22
	2018-03-06
	2018-03-13
	2018-05-30
Thornton Police Department	
	2010-03-10
	2011-08-29
	2013-08-30
	2014-01-02
	2014-02-07
	2014-12-10
	2015-05-28
	2016-03-23
	2016-12-03
	2018-01-11
University of Colorado Police Department	
	2014-03-19
Weld County Sheriff's Office	
	2010-05-16
	2013-10-12
	2017-12-31
Westminster Police Department	
	2010-02-10
	2010 02 10

	2010-02-26
	2011-04-21
	2012-11-07
	2015-02-24
	2015-08-15
	2016-04-27
	2016-06-16
	2016-09-20
	2016-10-03
	2017-05-09
	2017-06-30
	2017-09-09
	2018-04-28
	2018-06-26
Wheat Ridge Police Department	
	2010-03-02
	2010-04-03
	2010-12-02
	2011-01-07
	2011-10-11
	2012-07-23
	2012-08-28
	2012-09-06
	2012-11-09
	2013-07-05
	2014-01-24
	2014-02-04
	2014-05-06
	2014-07-05
	2017-03-14
Woodland Park Police Department	
	2013-01-22

Table C.2. Dates of incidents.

Table C.2. represents the total number of shooting incidents reported by law enforcement agencies. Please note that this list has <u>not</u> been de-duplicated, meaning that one incident might have been reported by multiple agencies.

Incident date	Agency name
2010-01-01	
	Adams County Sheriff's Office
	Fort Collins Police Department
2010-01-05	
	Arapahoe County Sheriff's Office
2010-02-05	·
	Douglas County Sheriff's Office
2010-02-10	<u> </u>
	Westminster Police Department
2010-02-18	
	Denver Police Department
2010-02-26	
	Adams County Sheriff's Office
	Westminster Police Department
2010-02-28	- 1
	Mesa County Sheriff's Office
2010-03-02	,
2010 00 02	Wheat Ridge Police Department
2010-03-07	Titlede Hage Fonce Department
2010 00 07	Denver Police Department
2010-03-10	Deriver Folice Department
2010 03 10	Thornton Police Department
2010-03-16	Thornton Fonce Bepartment
2010 03 10	Adams County Sheriff's Office
2010-04-03	Additis country stiering some
2010 04 03	Wheat Ridge Police Department
2010-04-14	Wheat Ridge Folice Department
2010 04 14	Denver Police Department
2010-05-05	Deriver Folice Department
2010-03-03	Commerce City Police Department
2010-05-08	Commerce City Folice Department
2010-03-00	Longmont Police Department
2010-05-16	Longmont Folice Department
7010-02-10	Granlay Police Department
	Greeley Police Department
2010 06 04	Weld County Sheriff's Office
2010-06-04	Colorado Caringe Delice Demontres ant
2010 00 27	Colorado Springs Police Department
2010-06-27	Faut Calling Dellar December 1
2010.05.20	Fort Collins Police Department
2010-06-28	

	Denver Police Department
2010-07-02	•
	Denver Police Department
2010-07-18	·
	Denver Police Department
2010-07-20	
	Colorado State Patrol
	Mesa County Sheriff's Office
2010-08-01	
	Denver Police Department
2010-08-08	
	Douglas County Sheriff's Office
2010-10-21	
	Colorado State Patrol
2010-10-23	
	Delta Police Department
2010-11-08	
2010 10 20	Larimer County Sheriff's Office
2010-12-02	
	Wheat Ridge Police Department
2010-12-08	
2010 12 20	Fort Collins Police Department
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Total: 372 incidents	