



COLORADO
Department of Public Safety

Executive Director's Office
700 Kipling Street, Suite 1000
Lakewood, CO 80215

May 16, 2025

To: Judiciary Committees of the Senate and House of Representatives

From: Stan Hilkey, CDPS Executive Director

Subject: FY 2024-2025 HB22-1217 Report

This report is submitted in response to 24-33.5-230 C.R.S. which requires the Department to submit a report on the Catalytic Converter Identification and Theft Prevention Grant Program to the Judiciary Committees of the Senate and House of Representatives. In light of Senate Bill 2025-171, along with the repeal provision in 24-33.5-230(6), the Catalytic Converter Identification and Theft Prevention Grant Program will cease on July 1, 2025, where this will be the last report of the program.

HB22-1217 was signed into law on June 7, 2022, which provided \$300,000 of general fund money to the Catalytic Converter Identification and Theft Prevention Program (CCITP) Cash Fund. As a business unit of the Colorado State Patrol, the Colorado Automobile Theft Prevention Authority Office (CATPA Office) was assigned to administer this grant program. On November 30, 2022, the CCITP Grant Program Rules were adopted under 8 CCR 1507-59.

Summary of CCITP Grant Program Year 1 – FY22-23

During FY22-23, the first year the CCITP Grant was implemented and completed on June 30, 2023. As the initial CCITP funding under HB22-1217 was limited to FY22-23, the CATPA Office drafted and finalized the CCITP Grant Application, Grant Program Announcement and Grant Manager's Guidance Manual (instructions for completing a grant application). On October 25, 2022, the CATPA Office sent 932 invitations to potential stakeholders to attend a CCITP Grant Applicant's Workshop for consideration to apply for funding. On November 1, 2022, the CATPA Office posted the Grant Announcement on the State Patrol Website and lockdownyourcar.org. On November 17, 2022, the CATPA Office provided specialized training and information for interested applicants and further provided the grant announcement, application and instructions. A total of six (6) applicants submitted a request for funding under the CCITP Grant Program, where all applicants were recommended for awarding, however, the Town of Kennesberg declined the award, resulting in five (5) funded applications. The following is a summary of the funded projects including the program initiatives. As a note, the limited number of applicants was likely due to constraints in the CCITP Grant Program award timing (limited to a 6-month performance), due to the FY 2022-2023 appropriation of general fund money, creation of rules, composing and creating a new grant management system, reviewing and awarding of projects and engaging in grant agreements requiring processes for applicants to gain governing body, executive and budgetary approval. Additional constraints were experienced where eligible applicants were challenged with an inability to create a financial and programmatic infrastructure to perform a new or innovative program, limited amount of time to obtain approvals, the time constraints to develop strategic planning which may have required assignment of



personnel not otherwise available and the inability to create partnerships with public and private organizations (e.g., salvage and recycle industries, victim advocates, etc.). In summary, the limited number of applicants requesting funding for intended purposes restricted the ideal target for funding apportionment in 24-33.5-230(4)(c). By February 24, 2023 all awarded grant projects engaged their scope of work, utilizing the state grant agreement, and concluded their work on or before June 30, 2023. The financial summary, referenced below, demonstrates 98.8% (or \$296,286.00 of the \$300,000) funding allocation from HB22-1217 was awarded to the five grant projects during FY 2022-2023. The largest apportionment of funding was provided to assistance to victims (47%), followed by prevention (34%), business impacts (10%), and then enforcement (9%).

Project	Enforcement	Business Impacts	Assistance to Victims	Prevention	Total Grant
Arvada PD		\$ 8,401.00		\$ 12,890.00	\$ 21,291.00
Boulder County SO				\$ 19,034.00	\$ 19,034.00
Colorado Springs PD	\$ 1,622.00				\$ 21,622.00
CO State Patrol	\$ 4,794.01	\$ 22,317.00	\$ 137,903.99	\$ 50,740.00	\$ 215,755.00
Wheat Ridge PD				\$ 18,584.00	\$ 18,584.00
Total Funding	\$ 26,416.01	\$ 30,718.00	\$ 137,903.99	\$ 101,248.00	\$ 296,286.00
% Funding	8.92%	10.37%	46.54%	34.17%	100.00%
HB22-1217 Funding	\$ 75,000.00	\$ 75,000.00	\$ 60,000.00	\$ 60,000.00	\$ 300,000.00
Target	25.00%	25.00%	20.00%	20.00%	100.00%
<i>24-33.5-230(4)(c) "These apportionments may be subject to modification based on the limited number of applicants or qualified or approved applications in specific initiatives."</i>					

The following chart demonstrates the number of activities reported by all grant projects in FY22-23.

Prevention Program Activities		Law Enforcement Program Activities	
6	No. of Public Service Announcements	2	Training - ISRI Scrap Theft Alert
97	No. of Social Media Impressions	2	Training - Business Inspections and CRS §18-13-111
1118	No. of Persons Served	2	No. of LE Operations
5600	Catalytic Converter ID Kits Purchased	492	No. of Personnel Hours
2548	Catalytic Converter ID Kits Distributed	9	No. of Agencies Involved
5	Catalytic Converter ID Kits Installed	1	No. of Case Investigations
Business Impact Program Activities		Victim Program Activities	
2	Business Inspections	158	No. of Victims Served
0	Business Violations		
2	Training - CRS §18-13-111		

In closing the FY22-23 CCITP grant projects, the following were the line item expenses of all grant projects:

LINE ITEM	AWARD	PAYMENT	BALANCE
Consulting Services	\$ 3,000.00	\$ 3,000.00	\$ -
Equipment	\$ -	\$ 190,699.15	\$(190,699.15)
Grant Administration	\$ 11,290.00	\$ 4,645.02	\$ 6,644.98
Operating Supplies	\$ 211,132.00	\$ 671.79	\$ 210,460.21
Personnel - Overtime	\$ 70,864.00	\$ 31,361.54	\$ 39,502.46
Personnel - Salaries	\$ -	\$ (5,543.00)	\$ 5,543.00
Travel	\$ -		
Grant Projects Total	\$ 296,286.00	\$ 224,834.50	\$ 71,451.50



Appropriation	\$ 300,000.00		
Unspent Appropriation	\$ 3,714.00		\$ 75,165.50

June 2023 Catalytic Converter Study by Lexis-Nexis

The CATPA Office engaged the services of Lexis-Nexis to study the incidence of catalytic converter theft from law enforcement reporting, utilizing the Colorado Information Sharing Consortium. The study indicated a decline in the reported theft of catalytic converters in 2022, as compared to 2021. However, the incidence of reported theft from 2020 to 2022 indicated a 430% increase. Comparatively, the National Insurance Crime Bureau¹ reported “Insurance claims for these thefts increased from 16,660 claims in 2020 to 64,701 in 2022”, which would account for 288% increase.

Reported Catalytic Converter Thefts				
Year	2019	2020	2021	2022
Reported Thefts	200	1,214	9,810	6,442
Percent Change		507%	708%	-34%

Summary of CCITP Grant Program Year 2 – FY23-24

During FY23-24, the second year of CCITP Grant Program, the CATPA Office drafted and finalized the CCITP Grant Application, Grant Program Announcement and Grant Manager’s Guidance Manual (instructions for completing a grant application). On June 17, 2023, the CATPA Office sent 736 invitations to potential stakeholders to attend a CCITP Grant Applicant’s Workshop for consideration to apply for funding. On July 28, 2023, the CATPA Office posted the Grant Announcement on the State Patrol Website and lockdownyourcar.org and provided specialized training and information for interested applicants and further provided the grant announcement, application and instructions. A total of two (2) applicants submitted a request for funding under the CCITP Grant Program, where both applicants were recommended for awarding. The following is a summary of the funded projects including the program initiatives. As a note, the limited number of applicants was likely due to constraints in the CCITP Grant Program award timing (limited to a 9-month performance), due to the FY 2023-2024 performance of general fund money, composing and creating a new grant management system, reviewing and awarding of projects and engaging in grant agreements requiring processes for applicants to gain governing body, executive and budgetary approval. Additional constraints were experienced where eligible applicants were challenged with an inability to create a financial and programmatic infrastructure to perform a new or innovative program, limited amount of time to obtain approvals, the time constraints to develop strategic planning which may have required assignment of personnel not otherwise available and the inability to create partnerships with public and private organizations (e.g., salvage and recycle industries, victim advocates, etc.). In summary, the limited number of applicants requesting funding for intended purposes restricted the ideal target for funding apportionment in 24-33.5-230(4)(c). The financial summary, referenced below, demonstrates 84.64% (\$253,938) of the funding appropriation (\$300,000) was awarded to two grant projects during FY23-24 for the CCITP Grant Program. The largest proportion of funding was provided to assistance to victims (39%), followed by prevention (32%), then enforcement (13%) and business impacts (9%).

¹ <https://www.nicb.org/news/news-releases/catalytic-converter-thefts-surge-nationwide-according-new-report>



Project	Enforcement	Business Impacts	Assistance to Victims	Prevention	Total Grant
Boulder County SO				\$ 9,496.00	\$ 9,496.00
CO State Patrol	\$ 34,801.00	\$ 25,000.00	\$ 100,000.00	\$ 73,000.00	\$ 244,442.00
Total Funding	\$ 34,801.00	\$ 25,000.00	\$ 100,000.00	\$ 82,496.00	\$ 253,938.00
% Funding	13.70%	9.84%	39.38%	32.48%	84.64%
HB22-1217 Funding	\$ 75,000.00	\$ 75,000.00	\$ 60,000.00	\$ 60,000.00	\$ 300,000.00
Target	25.00%	25.00%	20.00%	20.00%	100.00%
24-33.5-230(4)(c) "These apportionments may be subject to modification based on the limited number of applicants or qualified or approved applications in specific initiatives."					
Note: \$253,938.00 (84.64%) of the allocated funding (\$300,000) was awarded.					

The following chart demonstrates the number of activities reported by all grant projects. As a note, these activities include those performed from the date in which the grant projects started (in October 2023) through the last monthly report submitted. As this grant program is still continuing, and all projects will not submit final reporting of activities until after July 1, 2024, the activities are not a final result of the projects.

Prevention Program Activities		Law Enforcement Program Activities	
1	No. of Public Service Announcements	5	Training - ISRI Scrap Theft Alert
1	No. of Community Outreach Events	5	Training - Business Inspections and CRS §18-13-111
6800	Catalytic Converter ID Kits Purchased	4	No. of LE Operations
6000	Catalytic Converter ID Kits Distributed	209	No. of Personnel Hours
1000	Catalytic Converter ID Kits Installed	11	No. of Agencies Involved
Business Impact Program Activities		Victim Program Activities	
4	Business Inspections	43	No. of Victims Served
3	Business Violations	22	No. of Catalytic Converters Replaced
5	Training - CRS §18-13-111	58	No. of Victim Statements

In closing the FY23-24 CCITP grant projects, the following were the line item expenses of all grant projects:

LINE ITEM	AWARD	PAYMENT	BALANCE
Consulting Services	\$ 25,000.00		\$ 25,000.00
Equipment	\$ 9,496.00		\$ 9,496.00
Grant Administration	\$ 11,641.00	\$ 3,783.85	\$ 7,857.15
Operating Supplies	\$ 174,000.00	\$ 156,642.54	\$ 17,357.46
Personnel - Overtime	\$ 27,501.00	\$ 17,040.28	\$ 10,460.72
Personnel - Salaries			\$ -
Travel	\$ 6,300.00	\$ 4,426.16	\$ 1,873.84
Grant Projects Total	\$ 253,938.00	\$ 181,892.83	\$ 72,045.17
Appropriation	\$ 300,000.00		
Unspent Appropriation	\$ 46,062.00		\$ 118,107.17

Summary of CCITP Grant Program Year 3 – FY24-254

(As of June 2024)

During FY24-25, the third year of CCITP Grant Program, the CATPA Office drafted and finalized the CCITP Grant Application, Grant Program Announcement and Grant Manager's Guidance Manual (instructions



for completing a grant application). On June 10, 2024, the CATPA Office sent 783 invitations to potential stakeholders to attend a CCITP Grant Applicant's Workshop for consideration to apply for funding. On July 11, 2024, the CATPA Office posted the Grant Announcement on the State Patrol Website and lockdownyourcar.org and provided specialized training and information for interested applicants and further provided the grant announcement, application and instructions. The following grant schedule was adopted and followed.

Upon approval of the FY24-25 funding appropriation, the CATPA Office drafted and finalized the CCITP Grant Application, Grant Program Announcement and Grant Manager's Guidance Manual (instructions for completing a grant application). On June 10, 2024, the CATPA Office sent 784 invitations to potential stakeholders to attend a CCITP Grant Applicant's Workshop for consideration to apply for funding. On June 10, 2024, the CATPA Office posted the Grant Announcement on the State Patrol Website and lockdownyourcar.org. On June 11, 2024, the CATPA Office provided specialized training and information for interested applicants and further provided the grant announcement, application and instructions. The following schedule was provided for the administration of the CCITP Grant.

Grant Announcement	June 10, 2024
Application Opening	June 10, 2024
Grant Application Workshop Video Release	June 11, 2024
Application Deadline	July 19, 2024
CATPA Office & Board Review with CSP Determination	July 30, 2024
Award Announcement	August 12, 2024
Final Application Revision Due to CATPA	August 27, 2024
Grant Agreement to Applicant	September 10, 2024
Grant Agreement Returned to CATPA	September 24, 2024
Grant Agreement Fully Executed	October 3, 2024
Grant Start	October 3, 2024
Grant End Date (latest completion date)	June 30, 2025

A total of four (4) applicants submitted a request for funding under the CCITP Grant Program, where all four projects were recommended for awarding. As a note, the limited number of applicants was likely due to constraints in the CCITP Grant Program award timing (limited to a 9-month performance), due to the FY 2024-2025 appropriation of general fund money, composing and modifying the grant application process and procedures, reviewing and awarding of projects and engaging in grant agreements requiring processes for applicants to gain governing body, executive and budgetary approval. In summary, the limited number of applicants requesting funding for intended purposes restricted the ideal target for funding apportionment in 24-33.5-230(4)(c).

Grant Project	Award
BATTLE	\$ 100,274
City & County of Broomfield	\$ 37,650
CSP Victims Office	\$ 70,000
Toy Doctor	\$ 92,000
Total	\$ 299,924



Project	Enforcement	Business Impacts	Support to Victims	Prevention	Total Grant
City & County of Broomfield	\$ 37,650				\$ 37,650
CSP BATTLE	\$ 51,974	\$ 26,460	\$ 840	\$ 21,000	\$ 100,274
Toy Doctor			\$ 92,000		\$ 92,000
CSP Victims Office			\$ 70,000		\$ 70,000
Total Funding	\$ 89,624	\$ 26,460	\$ 162,840	\$ 21,000	\$ 299,924
% Funding	30%	9%	54%	7%	99.97%
HB22-1217 Funding & Target	\$ 75,000.00 25.00%	\$ 75,000.00 25.00%	\$ 60,000.00 20.00%	\$ 60,000.00 20.00%	\$ 300,000.00 100.00%
24-33.5-230(4)(c) "These apportionments may be subject to modification based on the limited number of applicants or qualified or approved applications in specific initiatives."					
Note: \$299,924 (99.97%) of the allocated legislative funding (\$300,000) was awarded.					

Challenges of the Victim Support Projects

The projects to support victims has encountered challenges in identifying and servicing victims of catalytic converter theft. This may largely be due, in part to a 92% reduction of reported catalytic converter thefts from 2023 to 2024, as discovered in a CATPA funded study of the Colorado Information Sharing Consortium's database.

For example, the CSP Victims Office reported servicing only five (5) victims of catalytic converter theft from January 2025 to April 2025, with only one (1) catalytic converter replacement. The other 4 victims served included reimbursement for the replacement of the catalytic converter and/or damage to their vehicle due to the theft of the catalytic converter. Regardless of heightened attempts in public outreach, the CSP Victim Office has experienced a minimal number of victims applying for assistance. The CSP Victim's Office elevated outreach efforts in FY 2024-2025. These efforts included working with the Brighton Police Department Victim Services Coordinator, (Kim Messina), in conducting an in-person presentation on October 15, 2024 to 85 Victim Assistance Coordinators at the Colorado Organization for Victim Assistance Conference in Keystone, Colorado. In addition, the CSP Victim's Office set up a digital media ad with the CSP Strategic Communications Office, which was recorded and active on November 11, 2024. Although these efforts did experience a few more applications, many of the applicants either didn't meet the qualifications or the applicant didn't follow through to continue the process with the advocate. Additional efforts were made with the CATPA Public Outreach Coordinator in announcing opportunities with the Colorado Law Enforcement Community Oriented Policing Association, delivering information to the County Sheriffs of Colorado Association, Colorado Association of Chiefs of Police, and delivering sound bites and information during multiple statewide media interviews. As an important note, the CSP Victim's Office and the CATPA Public Outreach Coordinator updated and improved the on-line application for ease of victims to file electronically (see www.lockdownyourcar.org).

A separate project, Toy Doctors, was funded to directly reach victims of catalytic converter theft in offering mechanical assistance to install Cat Shields and PIN to VIN stickers for the prevention of catalytic converter theft. Due to a significant delay in executing the grant agreement, largely due to tax identification confirmation of the company, this project was initially started in April 2025, with minimal installations as of today.



Successes of the Enforcement, Business Impacts and Prevention Efforts

Broomfield Police Department was funded with a project to install live video technology at high-risk locations, principally at the RTD parking lots experiencing catalytic converter thefts. The project has been viewed as successful, where Broomfield PD has observed significant reductions of catalytic converter theft, along with other crimes. Broomfield PD has yet to perform a statistical study, but will be submitting their final project report with their findings before July 2025, with the close of their project reporting requirements.

The Colorado State Patrol, Investigative Services Section, has been successful in furthering the outreach, education, and enforcement of catalytic converter identification and theft in Colorado through the availability of grant funds. In this fiscal year, CSP has been able to train officers to better understand the commodity metal and catalytic converter theft statutes in Colorado, understand their abilities to conduct business inspections in Colorado of those purchasing catalytic converters, and conduct hands-on, practical inspections of recycling businesses in Colorado.

During the business inspections, not only were the owners educated on the Colorado Statutes, but the observing officers learned how to cogently speak to businesses to gain conscious compliance with statutes. In this fiscal year, in addition to the large metropolitan areas of Denver, Aurora, Colorado Springs, and Grand Junction, the Colorado State Patrol expanded its outreach to train officers in rural areas that showed interest, including Morgan County and Limon. As part of these outreach efforts, we also continued to partner with muffler shops to provide our contact information, and catalytic-converter anti-theft items such as cat-straps and cat-etch labels. Internally, CSP also partnered with LexisNexis to provide shape files to assist with research and reporting capabilities, statewide, to further detect, forecast, and adapt to changing trends in the locations of catalytic converter theft.

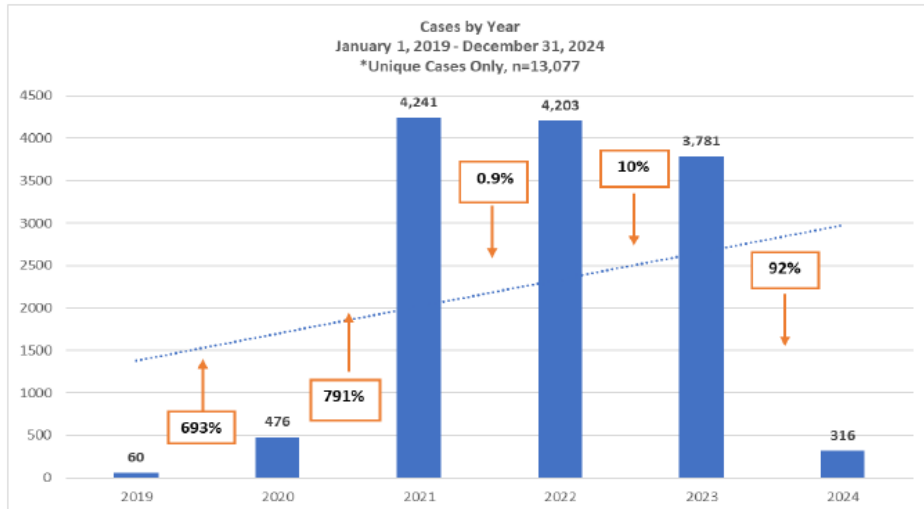
During the past several months, CSP has conducted 9 targeted operations that utilized multiple officers to conduct unannounced inspections of businesses. In each case, the business was non-compliant with Colorado Statute. Most businesses inspected had been making efforts to keep up with Colorado Statute and simply were out of touch. Many of the rural shops were simply run by an individual or married couple. In some instances, they literally kept records in shoeboxes.

To help, the Colorado State Patrol partnered with industry at the 2025 LeadsOnline Conference to provide free LeadsOnline services. There were a few businesses inspected that did not seem to have made any effort to check into Colorado statute. In addition to the in-person inspection, CSP further reached out to approximately two dozen businesses that have either since gone out of business, or no longer sell catalytic converters. CSP also contacted approximately 5 businesses that offer to purchase catalytic converters from Colorado online, and have gained compliance from all businesses except one, which claims they do not need to follow Colorado law, as, even though they purchase catalytic converters from Colorado, their center is in Nevada, and as such, they choose to follow Nevada law. The CSP is partnering with the North Las Vegas Police Department in Nevada to ensure compliance. Finally, CSP sent an officer to the Recycled Metals Association (formerly ISRI) Conference in May 2025, as the officer was asked to be a part of their Law Enforcement Advisory Council and provide insights from Colorado.

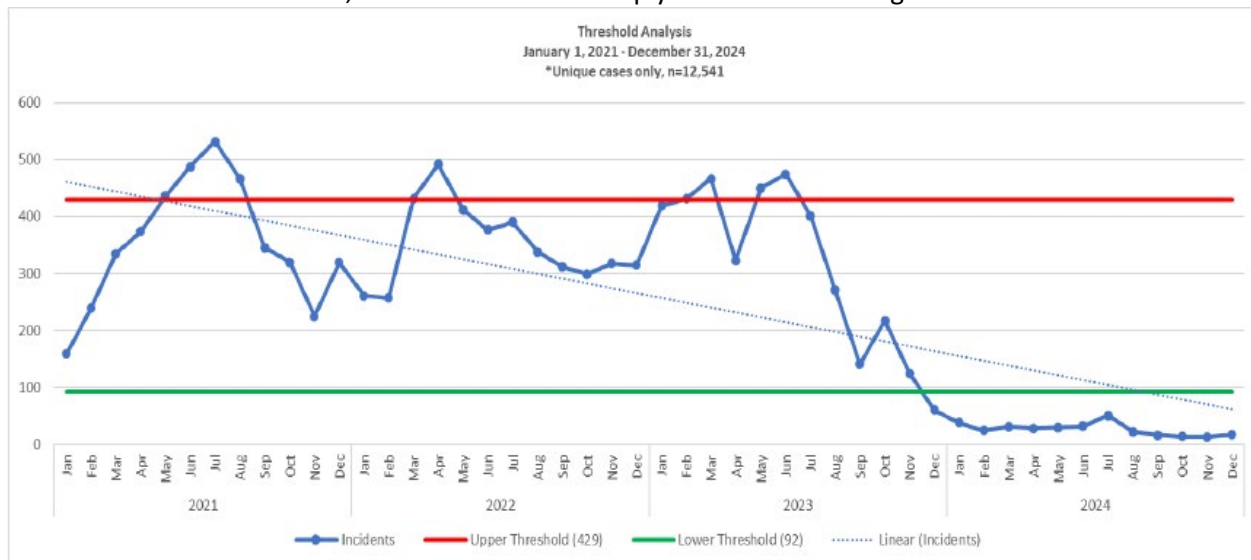


Final Remarks

In December 2024, the CATPA Office engaged the services of LexisNexis to identify the trend of reported stolen catalytic converters, comparable to 2023. LexisNexis performed a data analysis of law enforcement reporting to the Colorado Information Sharing Consortium and provided a formal report to the CATPA Office. In summary, the study identified a 92% reduction of reported catalytic converter theft in 2024, as compared to the same time period in 2023.



Utilizing a 3-year period, the LexisNexis study included a threshold analysis to identify the upper and lower range values of reported catalytic converter theft to determine normal patterns of activity. The study found: “Based on the threshold, the range of values per month fell between 92 and 429 cases (averaging 261 cases). There were steady increases in early 2021, followed by a decline in the second half of the year. From January 2022 on, the number of cases generally fell within the normal threshold. Noticeably, from June 2023 to June 2024, the trend declined steeply with all 2024 falling below the lower threshold.”²

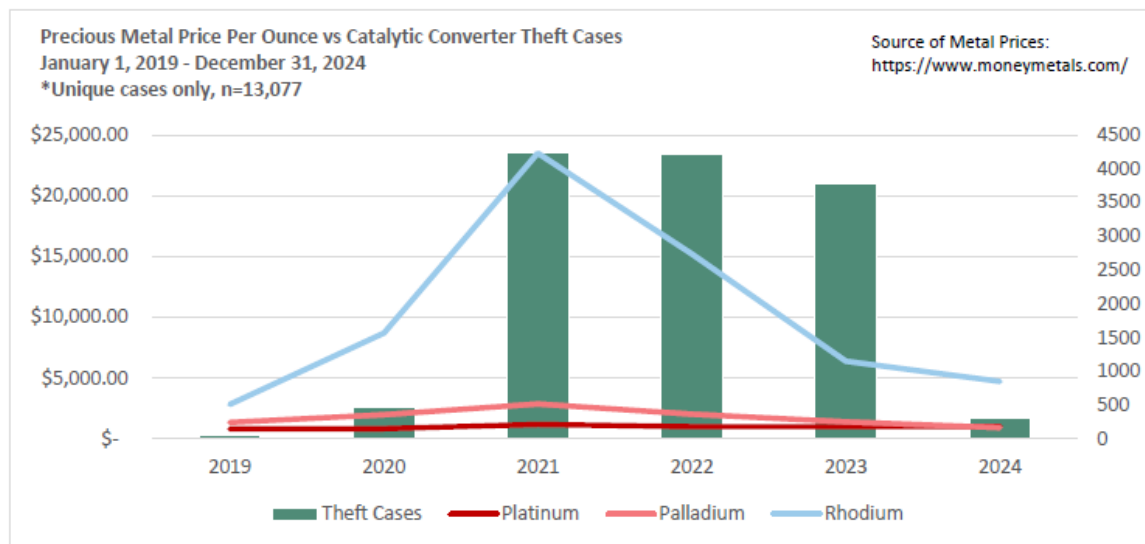


² Analysis of Catalytic Converter Thefts in Colorado, LexisNexis, January 31, 2025, page 5



The CATPA Office attributes the reason for the decrease of catalytic converter theft to have several variables, where many of these are supported by the LexisNexis study:

1. The Colorado Legislature enacted robust public policy changes in passage of Senate Bill 22-009, Senate Bill 22-179 to set industry standards, as well as criminal laws for the enforcement of catalytic converter theft,
2. The Colorado Legislature enacted an ability to provide specialized funding to educate, enforce, assist victims and align industry for statutory compliance with the passage of House Bill 22-1217,
3. The efforts of HB 22-1217 enabled CATPA to strategically fund multi-disciplined projects aimed to address statewide catalytic converter theft with an emphasis on sharing intelligence, dedicating investigative resources, increasing community awareness, and assisting victims.
4. The decreasing metal prices likely played a part in decreasing financial incentives to criminals enterprising on the theft of the catalytic converters. As thieves were venturing to gain financial advantage of catalytic converter thefts, due to the precious metals contained therein, the price of rhodium decreased 80% from approximately \$24,500 per ounce in June 2021 to \$4,725 in June 2024.



Between the enhanced statutes, increased enforcement, and decline in commodity metal prices, the CSP Investigative Services Section has advised that businesses are reporting less thefts, and are also receiving less catalytic converters being brought in. Many businesses have stopped purchasing them.

Our Colorado Revised Statutes should be shored up to ensure fairness and equity in Colorado for businesses. They are attempting to stay open but are losing to businesses that advertise to purchase catalytic converters online and having sellers ship the converters out-of-state. If businesses simply do not need to adhere to the Colorado statutes by organizing an entity out-of-state and receiving shipments via mail, Colorado businesses will have difficulty remaining competitive. Furthermore, if the mail-in businesses are located in a state with low enforcement, this would likely hamper our law enforcement efforts in Colorado, as criminals would simply send stolen catalytic converters via mail to those companies.



The Colorado State Patrol has partnered with LeadsOnline, who provides online applications, software, to provide in-person customer support to our Colorado businesses to come into compliance with Catalytic Converter reporting requirements. This largely helps our smaller businesses.

As part of the Law Enforcement Advisory Council with the Recycle Metals Association, the Colorado State Patrol has helped small businesses in Colorado that would otherwise not be able to afford membership be offered reduced or zero-cost membership. This helps the small businesses apprised of new statutes going forward, while also providing small business perspective to the Association, who was actively searching for their input and perspectives.

In light of the statutory repeal of the Catalytic Converter Identification and Theft Prevention Grant Program (24-33.5-230 (6), CRS), the CATPA Office facilitated a hearing on May 9, 2025 to repeal 8 CCR 1507-50. The repeal of the rules has followed the Colorado Administrative Procedures Act, where filing has been submitted to the Attorney General's Office and the Secretary of State for approval. Additionally, with the sunset of the Commodity Metal Theft Task Force (Senate Bill 25-171), in conjunction with the repeal of 24-33.5-230 (6), this will be the last report submitted, unless a request is received for additional information.

