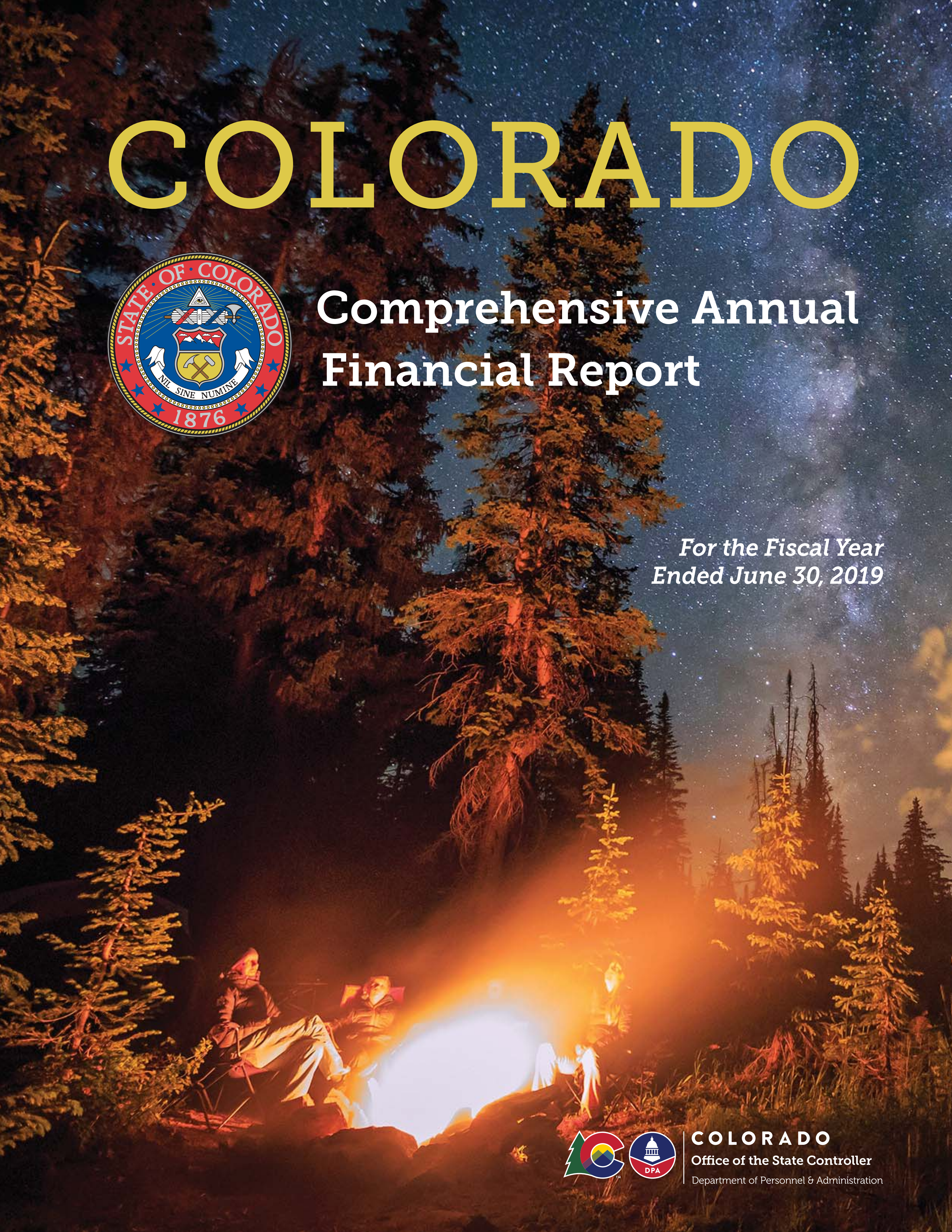

COLORADO

STATE OF COLORADO
NIL SINE NUMINE
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Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2019

COLORADO
Office of the State Controller
Department of Personnel & Administration

Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2019

Jared S. Polis
Governor

Department of Personnel
& Administration

Kara Veitch
Executive Director

Robert Jaros
State Controller

COLORADO
Department of Personnel & Ad

REPORT LAYOUT

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial, and Statistical. The Introductory Section includes the controller's transmittal letter and the state's organization chart. The Financial Section includes the auditor's opinion, management's discussion and analysis, the basic financial statements, and the combining statements and schedules. The Statistical Section includes fiscal, economic, and demographic information about the state.

INTERNET ACCESS

The Comprehensive Annual Financial Report and other financial reports are available on the State Controller's home page at:

https://www.colorado.gov/osc/cafr

STATE OF COLORADO
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

CONTENTS

INTRODUCTORY SECTION

FINANCIAL SECTION

STATISTICAL SECTION

Introductory Section

Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2019

COLORADO
Office of the State Controller
Department of Personnel & Administration

COLORADO
Office of the State Controller
Department of Personnel & Administration
1525 Sherman St., 5th Floor
Denver, CO 80203

January 21, 2020

To the Citizens, Governor, and Legislators of the State of Colorado:

I am pleased to submit the State of Colorado's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2019. The State Controller is responsible for the contents of the CAFR and is committed to sound financial management and governmental accountability.

We believe the Basic Financial Statements contained in the CAFR are fairly presented in all material aspects. They are presented in a manner designed to set forth the financial position, results of operations, and changes in net position or fund balances of the major funds and nonmajor funds in the aggregate. All required disclosures have been presented to assist readers in understanding the State's financial affairs.

Management has established a comprehensive framework of internal controls, which are designed to provide reasonable, but not absolute, assurance regarding the reliability of financial reporting. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived from that control.

Except as noted below, the CAFR is prepared in conformity with generally accepted accounting principles (GAAP) applicable to governments as prescribed by the Governmental Accounting Standards Board (GASB). The schedules comparing budgeted to actual activity, included in the sections titled Required Supplementary Information and Supplementary Information, are not presented in accordance with GAAP. Rather, they reflect the budgetary basis of accounting which defers certain payroll, Medicaid, and other statutorily defined expenditures to the following fiscal year; for additional information, see the Cash Basis Accounting description in the Management's Discussion and Analysis (MD&A).

The MD&A contains financial analysis and additional information that is required by GASB and should be read in conjunction with this transmittal letter. In addition to the Basic Financial Statements, the CAFR includes: combining financial statements that present information by fund, certain narrative information that describes the individual fund, supporting schedules, Taxpayer Bill of Rights (TABOR) Schedules and notes, and statistical tables that present financial, economic, and demographic data about the State.

The State Auditor performed an independent audit of the Basic Financial Statements contained in the CAFR and has issued an unmodified opinion. The State Auditor also applied limited audit procedures to the Required Supplementary Information (including the MD&A), but does not issue an opinion on such information. For more information regarding the audit and its results, see the Independent Auditor's Report.

PROFILE OF THE STATE GOVERNMENT

The government of the State of Colorado serves an estimated 5,771,900 Coloradans. The services provided are categorized by function of government on the government-wide *Statement of Activities*. The largest of these are education, higher education, and social assistance.

Structure of the State Government

The State maintains a separation of powers by utilizing three branches of government: executive, legislative, and judicial. The executive branch comprises four major elected officials – Governor, State Treasurer, Attorney General, and Secretary of State. Most departments of the State report directly to the Governor; however, the Departments of Treasury, Law, and State report to their respective elected officials and the Department of Education reports to the elected State Board of Education.

The Legislature is bicameral and comprises thirty-five senators and sixty-five representatives. The Legislature's otherwise plenary power is checked by the requirement for the Governor to sign its legislation and by specific limitations placed in the State Constitution by voters. The most significant fiscal limitation is the restriction related to issuing debt, raising taxes, and changing existing spending limits. From a fiscal perspective, the Joint Budget Committee of the Legislature, because of its preparation of the annual budget and supplemental appropriations bills, heavily influences the financial decision making of the Legislature. The Committee is bipartisan with members drawn from each of the houses of the Legislature.

The Judicial Branch is responsible for resolving disputes within the State, including those between the executive and legislative branches of government, and for supervising offenders on probation. The Branch includes the Supreme Court, Court of Appeals, district courts, and county courts, served by more than 300 justices and judges in 22 judicial districts across the State. There are also seven water courts, one in each of the State's major river basins.

Component Units

The Basic Financial Statements include financial information for component units, which are entities that are legally separate from the State but included in the CAFR as prescribed by GAAP. The financial information for these component units are either discretely presented, or blended within the Higher Education Fund. Below is a list of the entities reported in the Basic Financial Statements as component units:

- Discretely Presented Component Units:
  - Colorado Water Resources and Power Development Authority
  - University of Colorado Foundation
  - Other Component Units (nonmajor):
    - Denver Metropolitan Major League Baseball Stadium District
    - HLC @ Metro, Inc.
- Blended Component Units:
  - University Physicians Inc., d/b/a CU Medicine
  - University of Colorado Property Construction, Inc.

There were other entities evaluated for inclusion as component units, but did not meet the criteria established by GASB. Many of these are discussed under Related Organizations in Note 18.

Budgetary Process and Budgetary Control

The State's budget consists of appropriated and non-appropriated General-funded, Federally-funded, and Cash-funded amounts. The appropriated portion of the budget is determined annually by the General Assembly, which creates the annual Long Appropriation Act as well as other special and supplemental bills. In its appropriation bills, the General Assembly sets the legal level of budgetary control for appropriated amounts by department, line item, and funding source. The non-appropriated portion includes certain cash funds, for which existing state statutes prescribe the amounts authorized for spending, and most federal funds, for which a federal award document or other agreement establishes the amount authorized for spending. The budget is entered into the State's accounting system, which tracks amounts spent and obligated, to ensure the budget is executed as authorized.

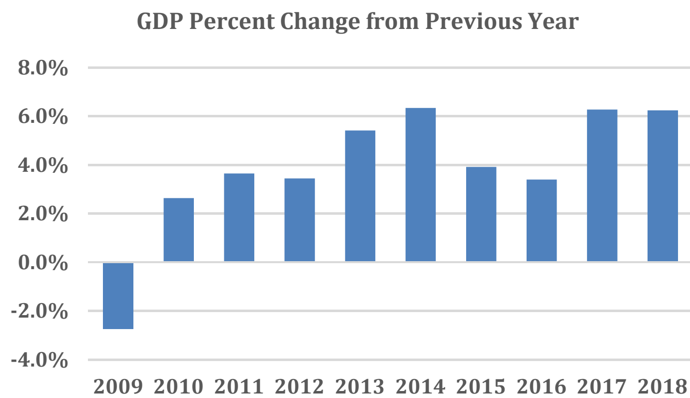
For the most part, operating appropriations lapse at the end of the fiscal year unless the State Controller approves, at a line item level, an appropriation roll-forward based on express legislative direction or extenuating circumstances. The State Controller may also, at a line item level and with the approval of the Governor, allow expenditures in excess of the appropriated budget. Capital construction appropriations are normally effective for three years and do not require State Controller roll-forward approval.

ECONOMIC CONDITION AND OUTLOOK

The State's Economy

The State's General Fund general-purpose revenues reflect the overall condition of the State economy, which showed continued growth in Fiscal Year 2019; General Fund revenues increased by $551 million (4.7 percent) from the prior year. Historically, Colorado economic activity and in-migration have been interdependent. Net migration has averaged approximately 55,300 from 2014 to 2018. Net migration has increased over this period from approximately 48,200 (2014) to 52,200 (2018) and is projected to be 52,400 and 49,400 for 2019 and 2020, respectively.

The chart below shows the percent change from the previous year of Colorado's gross domestic product (GDP) for the years 2009 to 2018. According to the Bureau of Economic Analysis (BEA), the GDP has, with the exception of a decrease in 2009, consistently increased over the last ten years. Colorado's 2018 GDP of $371,750 million is a 6.2 percent increase from 2017 and a 45.5 percent increase from 2008.



Colorado has a diverse economy, comprising many industries. The table below shows GDP in current dollars and percent of total GDP by industry for the years 2008 and 2018. Over this ten-year period, the industry profile of the State's GDP has been stable, with growth across most industries.

Industry	2008 GDP (millions)	2008 Percent of Total	2018 GDP (millions)	2018 Percent of Total
Finance, Insurance, Real Estate, Rental, and Leasing	$ 46,300.9	18.1 %	$ 77,127.1	20.8 %
Professional and Business Services	35,619.5	14.0	54,645.0	14.7
Government and Government Enterprises	31,836.0	12.5	44,220.2	11.9
Educational Services, Health Care, and Social Assistance	16,403.1	6.4	26,653.2	7.2
Manufacturing	19,285.1	7.5	25,750.7	6.9
Information	19,372.3	7.6	20,176.4	5.4
Wholesale Trade	14,428.8	5.6	20,499.1	5.5
Construction	13,589.7	5.3	21,196.9	5.7
Retail Trade	13,949.4	5.5	19,124.2	5.1
Arts, Entertainment, Recreation, Accommodation, and Food Services	10,750.1	4.2	19,089.8	5.1
Transportation and Warehousing	6,761.8	2.6	14,393.5	3.9
Mining, Quarrying, and Oil and Gas Extraction	15,819.6	6.2	14,232.2	3.8
Other Services (Except Government and Government Enterprises)	5,947.8	2.3	8,379.1	2.3
Utilities	3,320.3	1.3	4,107.4	1.1
Agriculture, Forestry, Fishing and Hunting	2,182.3	0.9	2,154.8	0.6
All Industry Total	$ 255,566.7		$ 371,749.6	

The Governor's Office of State Planning and Budgeting (OSPB) described Colorado's economic outlook in the September 2019 *Colorado Economic and Fiscal Outlook*:

"*Colorado's economy has strengthened in recent months, but growth is expected to slow over the forecast period. Employment and wage growth have been strong, encouraging consumer activity, but the tight labor market is also constraining business growth as employers struggle to attract and retain talented employees. Lower housing and energy price growth is reducing inflation. While the agricultural and manufacturing industries face headwinds due to the ongoing trade war, Colorado's economic expansion is expected to continue.*"

The OSPB has made the following calendar year forecasts for Colorado's major economic variables:

- Unemployment will average 3.1 percent for 2019 compared with 3.3 and 2.7 percent in 2018 and 2017, respectively, and is expected to remain at 3.1 percent in 2020.
- Wages and salary income will increase by 5.6 percent in 2019 and by 4.9 percent and 4.5 percent in 2020 and 2021, respectively.
- Total personal income will increase by 5.8 percent in 2019, 5.0 percent in 2020, and 4.3 percent in 2021.
- Inflation, measured by the Denver-Aurora-Lakewood Consumer Price Index, will be 1.9 percent in 2019 and 2.0 percent in 2020.

Long-Term Financial Planning, Relevant Financial Policies, and Major Initiatives

Senate Bill 18-200, enacted in 2018, addressed underfunded obligations of the Public Employees' Retirement Association (PERA), which provides benefits to state and local government retirees. The bill makes several provisions, including a recurring direct distribution to PERA of $225 million per year and changes to contribution rates, formulas for calculating benefits, and cost of living allowances. With the enactment of this bill, a reduction to the State's unfunded pension liabilities is expected in future years until the liability is fully funded by 2048.

The General Assembly addressed one of the Governor's key issues, education, with House Bill 19-1262. With its enactment, the bill provides for the funding of full-day kindergarten through the existing school finance formula. For Fiscal Year 2020, $183 million was appropriated to the Department of Education to fund the state share of additional costs associated with full-day kindergarten.

Section 24-30-1310, C.R.S., provides an on-going funding mechanism for capital construction, controlled maintenance, and capital renewal. Over the depreciable life of capital assets that are acquired, constructed, or maintained, an amount equivalent to depreciation is annually transferred to a capital reserve account, the capital construction fund, or the controlled maintenance fund to be utilized for future capital expenditures.

AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of Colorado for its CAFR for the fiscal year ended June 30, 2018. This was the twenty-second consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In conclusion, I thank my staff and the controllers, accountants, auditors, and program managers in the State departments and branches whose time and dedication have made this report possible. I reaffirm our commitment to maintaining the highest standards of accountability in financial reporting.

Sincerely,

Robert Jaros, CPA, MBA, JD
Colorado State Controller

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

State of Colorado

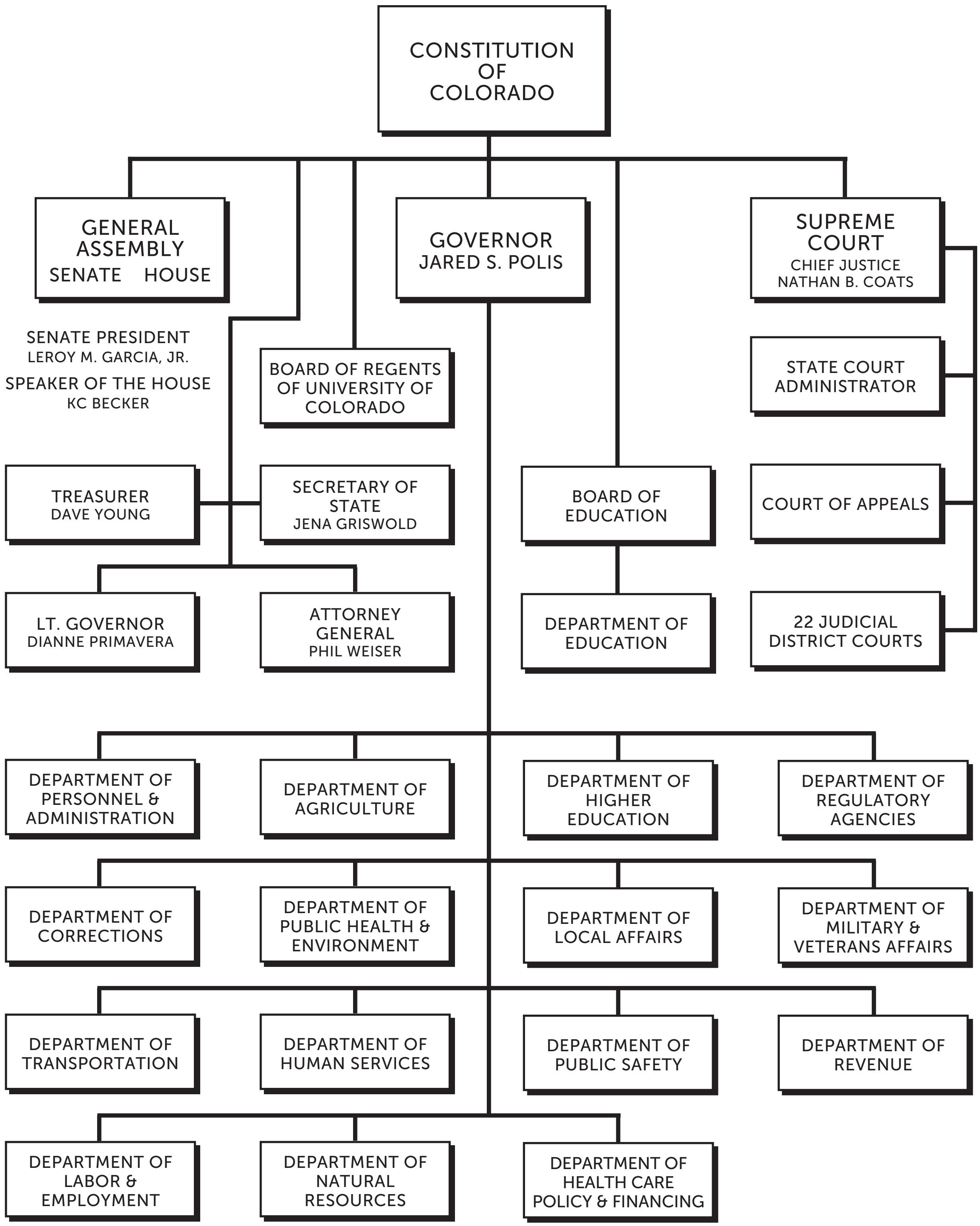
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

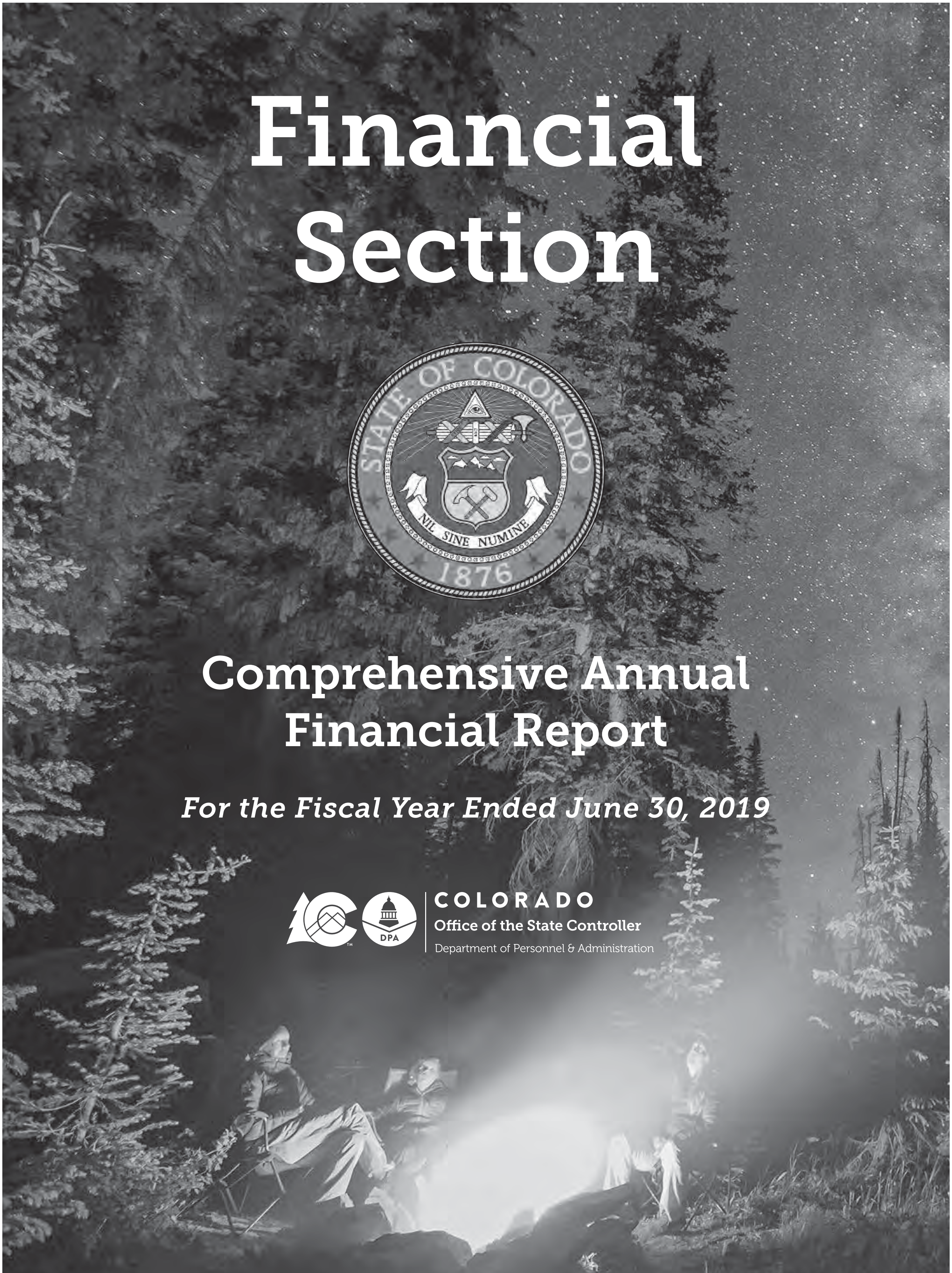
June 30, 2018

Christopher P. Morrill

Executive Director/CEO

PRINCIPAL ORGANIZATIONS AND KEY OFFICIALS





Financial Section

Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2019

COLORADO
Office of the State Controller
Department of Personnel & Administration

Office of the State Auditor

Dianne E. Ray, CPA
State Auditor

INDEPENDENT AUDITOR'S REPORT

Members of the Legislative Audit Committee:

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Colorado (State), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents. We have also audited the State's budgetary comparison schedule—general fund component (schedule) and the related note for the Fiscal Year Ended June 30, 2019, as displayed in the State's required supplementary information section.

MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

The State's management is responsible for the preparation and fair presentation of these financial statements and schedule in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements and schedule that are free from material misstatement, whether due to fraud or error.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements and schedule based on our audit. We did not audit the financial statements of the discretely presented component units

We Set the Standard for Good Government
1525 SHERMAN STREET, 7TH FLOOR, DENVER, COLORADO 80203-1700
PHONE: 303.869.2800 FAX 303.896.3060

identified in Note 1; or the University Physicians Inc., DBA CU Medicine (CU Medicine); a blended component unit, which represent the following:

PERCENTAGE OF FINANCIAL STATEMENTS AUDITED BY OTHER AUDITORS			
OPINION UNIT/DEPARTMENT	ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	NET POSITION	REVENUES, ADDITIONS, AND OTHER FINANCING SOURCES
Aggregate Discretely Presented Component Units	100%	100%	100%
Fund Statements–Proprietary Funds			
Higher Education Institutions–Major Fund			
CU Medicine	5%	40%	2%
Government-wide statements			
Business-type activities			
CU Medicine	4%	15%	1%

Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts and disclosures included for those discretely presented component units and for CU Medicine, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the University of Colorado Foundation and the Denver Metropolitan Major League Baseball Stadium District, which are discretely presented component units; and CU Medicine and the University of Colorado Property Construction, Inc., which are blended component units, were audited in accordance with auditing standards generally accepted in the United States, but were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements and schedule. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements and schedule, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements and schedule in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements and schedule.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

OPINIONS

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information, as well as the budgetary comparison schedule—general fund component of the State of Colorado, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

EMPHASIS OF MATTER

Change in Reporting Entity

As discussed in Note 15 to the financial statements, the State has removed several component units from its reporting entity as reported in the Fiscal Year 2018 Comprehensive Annual Financial Report. This change was based on a reevaluation of financial significance, and is in accordance with other guidance. Our opinion is not modified with respect to this matter.

OTHER MATTERS

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the following be presented to supplement the basic financial statements:

LOCATION OF REQUIRED SUPPLEMENTARY INFORMATION	
REQUIRED SUPPLEMENTARY INFORMATION	PAGES
Management's discussion and analysis	23-37
Budgetary comparison schedules	164-169
Notes to required supplementary information	170-178
Budgetary comparison schedule-general fund component	179-181

Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis, budgetary comparison schedules, and notes to required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on this information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The introductory section, combining nonmajor fund financial statements, budget and actual schedules—budgetary basis non-appropriated, schedule of TABOR revenue and computations, and statistical section are presented for the purposes of additional analysis and are not a required part of the basic financial statements. The introductory section, budget and actual schedules—budgetary basis non-appropriated, and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on them.

The combining nonmajor fund financial statements and schedule of TABOR revenue and computations are the responsibility of management, and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, based on the procedures performed as described above, the combining nonmajor fund financial statements and schedule of TABOR revenue and computations are fairly stated in all material respects in relation to the basic financial statements as a whole.

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards,* we will issue a separate report dated January 21, 2020, on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance.

That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State's internal control over financial reporting and compliance and should be read in conjunction with this report in considering the results of the audit.

Denver, Colorado
January 21, 2020

MANAGEMENT'S DISCUSSION AND ANALYSIS

INTRODUCTION

The following discussion and analysis is supplementary information required by the Governmental Accounting Standards Board (GASB), and is intended to provide an easily readable explanation of the information provided in the attached basic financial statements. It is by necessity highly summarized, and in order to gain a thorough understanding of the State's financial condition, the attached financial statements and notes should be reviewed in their entirety.

OVERVIEW OF THE FINANCIAL STATEMENT PRESENTATION

There are three major parts to the basic financial statements – government-wide statements, fund-level statements, and notes to the financial statements. Certain required supplementary information (in addition to this MD&A), including budget-to-actual comparisons and funding progress for other post-employment benefits, is presented following the basic financial statements. Supplementary information, including combining fund statements and schedules, follows the required supplementary information.

Government-wide Financial Statements

The government-wide statements focus on the government as a whole. These statements are similar to those reported by businesses in the private sector, but they are not consolidated financial statements because certain intra-entity transactions have not been eliminated. Using the economic resources perspective and the accrual basis of accounting, these statements include all assets, liabilities, deferred inflows, and deferred outflows on the *Statement of Net Position* and all expenses and revenues on the *Statement of Activities*. These statements can be viewed as an aggregation of the governmental and proprietary fund-level statements along with certain perspective and accounting-basis adjustments discussed below. Fiduciary activities are excluded from the government-wide statements because those resources are not available to support the State's programs.

The *Statement of Net Position* shows the financial position of the State at the end of the Fiscal Year. Net position measures the difference between assets and deferred outflows and liabilities and deferred inflows. Restrictions reported in net position indicate that certain assets, net of the related liabilities, can only be used for specified purposes. Increases in total net position from year to year indicate the State is better off financially, while decreases in total net position may or may not indicate the opposite.

The *Statement of Activities* shows how the financial position has changed since the beginning of the Fiscal Year. The most significant financial measure of the government's current activities is presented in the line item titled "Change in Net Position" at the bottom of the *Statement of Activities.* The statement is presented in a net program cost format, which shows the cost of programs to the government by offsetting revenues earned by the programs against expenses of the programs. Due to the large number of programs operated by the State, individual programs are aggregated into functional areas of government.

On the *Statement of Net Position,* columns are used to segregate the primary government, including governmental activities and business-type activities, from the discretely presented component units. On the *Statement of Activities*, both columns and rows are used for this segregation. The following bullets describe the segregation.

- Governmental activities are the normal operations of the primary government that are not presented as business-type activities. Governmental activities include Internal Service Funds and are primarily funded through taxes, intergovernmental revenues, and other nonexchange revenues.

- Business-type activities are primarily funded by charges to external parties for goods and services. These activities are generally reported in Enterprise Funds in the fund-level statements because the activity has revenue-backed debt or because legal requirements or management decisions mandate full cost recovery.

- Discretely presented component units are legally separate entities for which the State is financially accountable. More information on the discretely presented component units can be found in Note 1.

Fund-Level Financial Statements

The fund-level statements present additional detail about the State's financial position and activities. However, some fund-level statements present information that is different from the government-wide statements due to the differing basis of accounting used in fund statements compared to the government-wide statements. Funds are balanced sets of accounts tracking activities that are legally defined or are prescribed by generally accepted accounting principles. Funds are reported on the fund-level statements as major or nonmajor based on criteria set by the Governmental Accounting Standards Board (GASB). There are three types of funds operated by the State: governmental, proprietary, and fiduciary. In the fund statements, each fund type has a pair of statements that show financial position and activities of the fund; a statement showing cash flows is also presented for the proprietary fund type.

- Governmental Funds – A large number of the State's individual funds and activities fall in this fund type; however, only some are reported as major – the remaining funds are aggregated into the nonmajor column with additional fund detail presented in the Supplementary section of this report. Governmental Funds are presented using the current financial resources perspective, which is essentially a short-term view that excludes capital assets, debt, and other long-term liabilities. The modified accrual basis of accounting is used. Under modified accrual, certain revenues are deferred because they will not be collected within the next year, and certain expenditures are not recognized, even though they apply to the current period, because they will not be paid until later fiscal periods. This presentation focuses on when cash will be received or disbursed, and it is best suited to showing amounts available for appropriation. The governmental fund type includes the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund, and Permanent Funds.

- Proprietary Funds – Proprietary fund type accounting is similar to that used by businesses in the private sector. It is used for the State's Enterprise Funds and Internal Service Funds. Enterprise Funds generally sell to external customers while Internal Service Funds generally charge other State agencies for goods or services. These funds are presented under the economic resources measurement focus, which reports all assets and liabilities. Accrual accounting is used, which results in revenues recognized when they are earned and expenses reported when the related liability is incurred. Because this is the same perspective and basis of accounting used on the government-wide statements, Enterprise Fund information flows directly to the business-type activities column on the government-wide statements without adjustment. Internal Service Fund assets and liabilities are reported in the governmental activities on the government-wide *Statement of Net Position* because Internal Service Funds primarily serve governmental funds. The net revenue or net expense of Internal Service Funds is reported as an increase or reduction to program expenses on the government-wide *Statement of Activities.* On the fund-level statements, nonmajor Enterprise Funds are aggregated in a single column, as are all Internal Service Funds.

- Fiduciary Funds – These funds report resources held under trust agreements for other individuals, organizations, or governments. The assets reported are not available to finance the State's programs, and therefore, these funds are not included in the government-wide statements. The State's fiduciary funds include Pension and Other Employee Benefits Trust Funds, several Private-Purpose Trust Funds, and several Agency Funds. Agency Funds track only assets and liabilities and do not report revenues and expenses on a statement of operations. All Fiduciary Funds are reported using the accrual basis of accounting.

The State has elected to present combining financial statements for its component units. In the report, the component unit financial statements follow the fund-level financial statements discussed above.

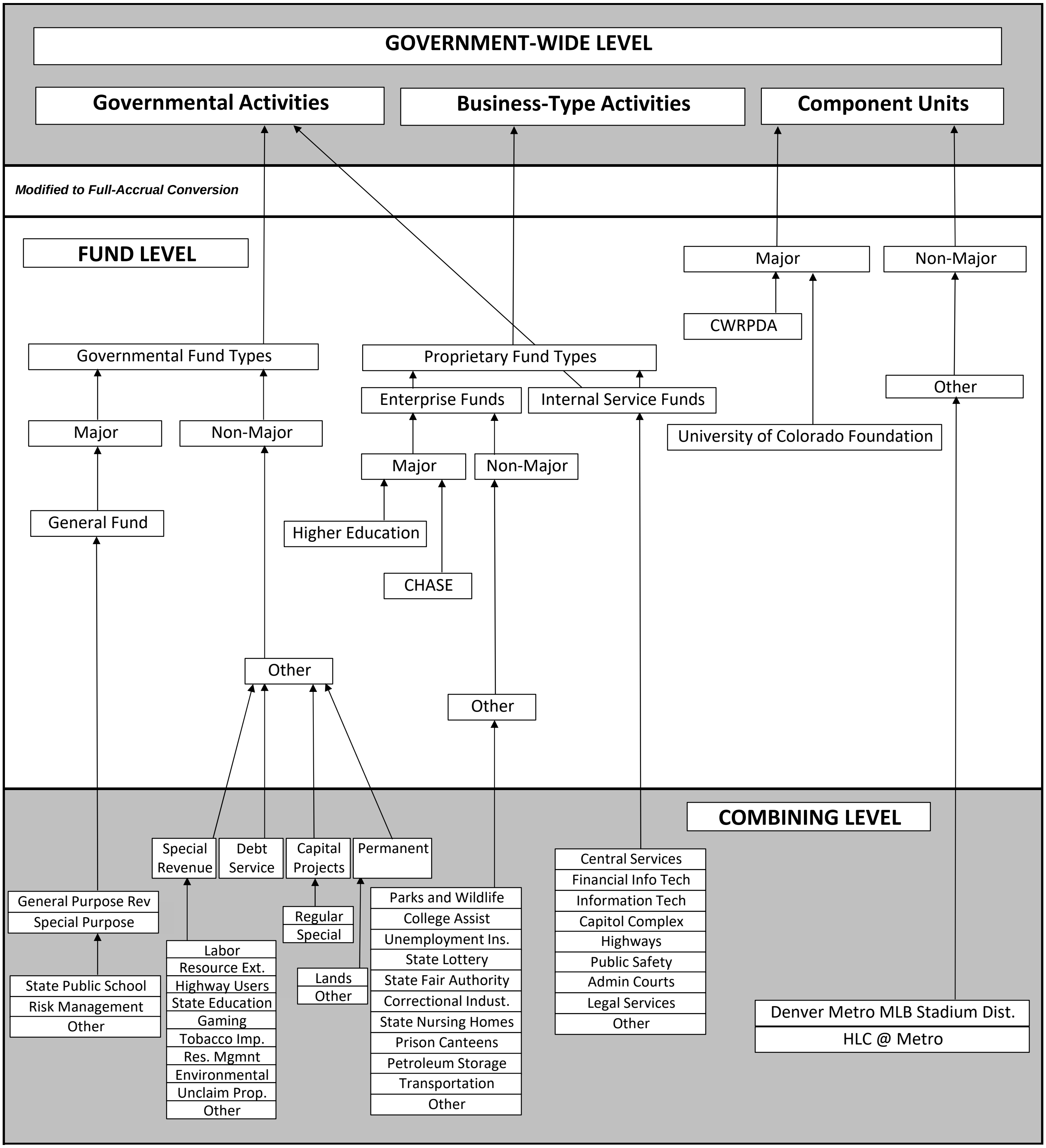
Notes to Basic Financial Statements

The notes to the financial statements are an integral part of the basic financial statements. They explain amounts shown in the financial statements and provide additional information that is essential to fair presentation.

Required Supplementary Information (RSI)

Generally accepted accounting principles require certain supplementary information to be presented in this Management's Discussion and Analysis and following the notes to the financial statements. Required supplementary information differs from the basic financial statements in that the auditor applies certain limited procedures in reviewing the information. In this report, RSI includes budgetary comparison schedules, defined benefit pension plan schedules, and a schedule of funding progress for other post-employment benefits.

The chart on the following page is a graphic representation of how the State's funds are organized in this report. Fiduciary Funds are not shown in the chart; they occur only in fund-level statements.


GOVERNMENT-WIDE LEVEL
Governmental Activities
Business-Type Activities
Component Units
Modified to Full-Accrual Conversion
FUND LEVEL
Major
Non-Major
CWRPDA
Governmental Fund Types
Proprietary Fund Types
Enterprise Funds
Internal Service Funds
Other
Major
Non-Major
University of Colorado Foundation
Major
Non-Major
Higher Education
General Fund
CHASE
Other
Other
COMBINING LEVEL
Special Revenue
Debt Service
Capital Projects
Permanent
Central Services
Financial Info Tech
Information Tech
Capitol Complex
Highways
Public Safety
Admin Courts
Legal Services
Other
General Purpose Rev
Special Purpose
Regular
Special
Parks and Wildlife
College Assist
Unemployment Ins.
State Lottery
State Fair Authority
Correctional Indust.
State Nursing Homes
Prison Canteens
Petroleum Storage
Transportation
Other
Labor
Resource Ext.
Highway Users
State Education
Gaming
Tobacco Imp.
Res. Mgmnt
Environmental
Unclaim Prop.
Other
Lands
Other
State Public School
Risk Management
Other
Denver Metro MLB Stadium Dist.
HLC @ Metro

OVERALL FINANCIAL POSITION AND RESULTS OF OPERATIONS

Government-wide Statement of Net Position

The amount of total net position is one measure of the health of the State's finances, and serves as a useful indicator of a government's financial position over time. However, this measure must be used with care because large portions of the balances related to capital assets or restricted assets may be unavailable to meet the day-to-day payments of the State. The State's combined total net position of both governmental and business-type activities increased from the prior fiscal year by $2,233.1 million from $10,200.9 in Fiscal Year 2018 to $12,434.0 million in Fiscal Year 2019.

The following table was derived from the current and prior year government-wide *Statement of Net Position*.

(Amounts in Thousands)

	Governmental Activities		Business- Type Activities		Total Primary Government	
	FY 2019	FY 2018	FY 2019	FY 2018	FY 2019	FY 2018
Noncapital Assets	$ 12,015,284	$ 10,301,284	$ 8,014,060	$ 7,393,294	$ 20,029,344	$ 17,694,578
Capital Assets	12,222,923	12,199,565	10,294,533	9,871,474	22,517,456	22,071,039
Total Assets	24,238,207	22,500,849	18,308,593	17,264,768	42,546,800	39,765,617
Deferred Outflow of Resources	4,421,051	2,563,034	931,725	1,750,279	5,352,776	4,313,313
Current Liabilities	3,276,476	2,980,058	1,676,909	1,381,242	4,953,385	4,361,300
Noncurrent Liabilities	12,470,991	14,492,965	10,561,313	13,841,953	23,032,304	28,334,918
Total Liabilities	15,747,467	17,473,023	12,238,222	15,223,195	27,985,689	32,696,218
Deferred Inflow of Resources	4,997,905	560,903	2,482,076	620,945	7,479,981	1,181,848
Net Investment in Capital Assets	10,327,956	10,879,491	5,618,074	5,108,898	15,946,030	15,988,389
Restricted	3,797,509	3,401,621	2,619,832	2,117,540	6,417,341	5,519,161
Unrestricted	(6,211,579)	(7,251,155)	(3,717,886)	(4,055,531)	(9,929,465)	(11,306,686)
Total Net Position	$ 7,913,886	$ 7,029,957	$ 4,520,020	$ 3,170,907	$ 12,433,906	$ 10,200,864

The State's net investment in capital assets of $15,946.0 million for governmental and business-type activities combined represents a decrease of $42.4 million compared to the prior fiscal year. Net investment in capital assets is a noncurrent asset, and therefore not available to meet related debt service requirements that must be paid from current revenues or available liquid assets.

Assets restricted by the State Constitution or external parties account for another $6,417.3 million, or 51.6 percent of net position. Restricted assets increased by $898.1 million relative to the prior fiscal year. In general, these restrictions dictate how the related assets must be used by the State, and therefore, may not be available for use by any of the State's programs. Examples of restrictions on the use of net position include the constitutionally-mandated TABOR reserve, State Education Fund, Highway Users Tax Fund, and resources pledged to debt service.

The unrestricted component of total net position is a negative $9,929.5 million for the fiscal year ended June 30, 2019, which represents an increase of $1,377.2 million from the prior fiscal year. The increase is primarily due to the increase of Net Investments in Capital Assets in relation to Total Net Position. The State reports a negative or deficit amount for the unrestricted component only on a government-wide basis, not at the level of any fund. The State's current liabilities reported on the Statement of Net Position increased by $592.1 million primarily due to the increase in the State's TABOR liability in Fiscal Year 2019. There also were increases in tax refunds payable; accounts payable and other accrued liabilities; unearned revenue; and notes, bonds, and COPs payable. Noncurrent liabilities decreased by $5,302.6 million from the prior fiscal year. The decrease is primarily attributed to the significant decrease in the net pension liability of $5,768.1 million as compared to the prior fiscal year, due to the effect of the portion of the annual $225.0 million distribution attributable to the State and Judicial Division Trust Funds, directly made to the Public Employee's Retirement Association as required by Senate Bill 18-200. Other

Noncurrent liabilities, such as bonds and certificates of participation payable, have related capital assets while the net pension liability does not.

Governmental Activities:

Overall, total assets and deferred outflows of resources of the State's governmental activities exceeded total liabilities and deferred inflows of resources by $7,913.9 million, an increase in net position of $883.9 million as compared to the prior fiscal year amount of $7,030.0 million. Cash and restricted cash balances increased by $703.9 million. Taxes Receivable, net of refunds payable and Other Receivables, net, increased by $290.5 million, while investments and restricted investments increased by $978.7 million. Capital assets, net of accumulated depreciation, increased by $66.3 million due to various projects throughout the State.

Governmental activities' liabilities for notes, bonds, and Certificates of Participation at June 30, 2019 were $2,159.4 million as compared to the prior fiscal year amount of $1,435.3 million – an increase of $724.1 million. These liabilities represent 29.7 percent of unrestricted financial assets (cash, receivables, and investments), and 8.9 percent of total assets of governmental activities. The governmental activities debt is primarily related to infrastructure, state buildings, and public school buildings. The infrastructure debt is secured by future federal revenues and state highway revenues, state building debt by gaming distributions and judicial fees, and public school buildings debt by School Trust Land revenues.

Governmental activities had a decrease of $551.5 million in net investment in capital assets attributable primarily to the $500.0 million issuance of State of Colorado Rural Colorado Certificates of Participation, Series 2018A. Restricted net position for governmental activities increased by $395.9 million due to the increase in TABOR liability resulting from revenues exceeding the Excess State Revenues Cap by $428.3 million – resulting in a refund of excess revenues (see Note 2B for more details). Unrestricted net position increased $1,039.6 million from the prior year primarily due to the decrease in net pension liability.

Business-Type Activities:

Overall, total assets and deferred outflows of resources of the State's business-type activities exceeded total liabilities and deferred inflows of resources by $4,520.0 million – an increase in net position of $1,349.1 million as compared to the prior year amount of $3,170.9 million. The decrease is primarily attributed to the significant decrease in the net pension liability of $3,211.6 million as compared to the prior fiscal year, due to the effect of the portion of the annual $225.0 million distribution attributable to the State Division Trust Fund, directly made to the Public Employee's Retirement Association as required by Senate Bill 18-200.

The State's Enterprise Funds have notes, bonds, and Certificates of Participation outstanding that total $4,953.6 million, as compared to the prior fiscal year amount of $5,124.3 million – a decrease of $170.7 million. The majority of the outstanding revenue bonds is related to Higher Education Institutions and is invested in capital assets that generate a future revenue stream to service the related debt. The Division of Unemployment Insurance also has bonds outstanding secured by future employer insurance premiums.

Of the total net position for business-type activities, $5,618.1 million was for investment in capital assets, and $2,619.8 million is restricted for the purposes of various funds, which resulted in an unrestricted deficit of $3,717.9 million. While the unrestricted deficit decreased in Fiscal Year 2019, the deficit is primarily a result of the initial recognition of the net pension liability in Fiscal Year 2015, and the recognition of the net OPEB liability in Fiscal Year 2018. Business-type activities reported a $509.2 million increase in net investment in capital assets, primarily due to the construction of capital asset projects by institutions of higher education and the Other Enterprise Funds. Restricted net position for business-type activities reported an increase of $502.3 million from the prior fiscal year.

Government-wide Statement of Activities

The change in net position from the prior fiscal year is another important measure of the State's financial health. The following condensed statement of activities shows that for governmental activities, total expenses and transfers-out were less than total revenues and transfers-in, which resulted in an increase to net position of $860.7 million. Program revenues for governmental activities increased by $34.1 million (0.2 percent), and General revenues for governmental activities increased by $1,053.7 million (4.7 percent) due to increased tax collections.

Total expenses for governmental activities decreased by $1,222.0 million (5.2 percent) from the prior fiscal year due to decreases in health and rehabilitation, justice, social assistance, and transportation activities. The following table was derived from the current and prior year government-wide *Statement of Activities*.

(Amounts in Thousands)

	Governmental Activities		Business-Type Activities		Total Primary Government	
Programs/Functions	FY 2019	FY 2018	FY 2019	FY 2018	FY 2019	FY 2018
Program Revenues:						
Charges for Services	$ 1,606,484	$ 1,449,976	$ 7,933,992	$ 7,514,242	$ 9,540,476	$ 8,964,218
Operating Grants and Contributions	6,822,479	6,627,757	5,119,323	5,082,655	11,941,802	11,710,412
Capital Grants and Contributions	428,332	745,497	62,609	89,542	490,941	835,039
General Revenues:					-	-
Taxes	13,108,185	12,032,576	-	-	13,108,185	12,032,576
Restricted Taxes	1,348,050	1,273,482	-	-	1,348,050	1,273,482
Unrestricted Investment Earnings	30,196	21,798	-	-	30,196	21,798
Other General Revenues	95,051	199,934	-	-	95,051	199,934
Total Revenues	23,438,777	22,351,020	13,115,924	12,686,439	36,554,701	35,037,459
Expenses:						
General Government	1,493,871	739,872	-	-	1,493,871	739,872
Business, Community, and Consumer Affairs	734,786	912,495	-	-	734,786	912,495
Education	6,469,072	6,086,573	-	-	6,469,072	6,086,573
Health and Rehabilitation	935,044	1,258,445	-	-	935,044	1,258,445
Justice	1,970,515	3,254,155	-	-	1,970,515	3,254,155
Natural Resources	123,036	219,659	-	-	123,036	219,659
Social Assistance	8,589,168	8,810,715	-	-	8,589,168	8,810,715
Transportation	1,875,438	2,179,299	-	-	1,875,438	2,179,299
Payments to School Districts	-	-	-	-	-	-
Payments to Other Governments	-	-	-	-	-	-
Interest on Debt	109,075	60,778	-	-	109,075	60,778
Higher Education Institutions	-	-	7,111,041	8,612,196	7,111,041	8,612,196
Healthcare Affordability			3,414,018	3,294,611		3,294,611
Unemployment Insurance	-	-	385,192	444,181	385,192	444,181
Lottery	-	-	580,808	547,805	580,808	547,805
Parks and Wildlife	-	-	184,870	294,065	184,870	294,065
College Assist	-	-	222,726	247,361	222,726	247,361
Other Business-Type Activities	-	-	212,190	301,094	212,190	301,094
Total Expenses	22,300,005	23,521,991	12,110,845	13,741,313	34,410,850	37,263,304
Excess (Deficiency) Before Contributions, Transfers, and Other Items	1,138,772	(1,170,971)	1,005,079	(1,054,874)	2,143,851	(2,225,845)
Contributions, Transfers, and Other Items:						
Transfers (Out) In	(279,131)	(254,324)	279,131	254,324	-	-
Permanent Fund Additions	1,062	277	-	-	1,062	277
Internal Capital Contributions	-	44	57,541	51,439	57,541	51,483
Special Item	-	-	-	-	-	-
Total Contributions, Transfers, and Other Items	(278,069)	(254,003)	336,672	305,763	58,603	51,760
Total Changes in Net Position	860,703	(1,424,974)	1,341,751	(749,111)	2,202,454	(2,174,085)
Net Position - Beginning	7,029,957	8,707,037	3,170,907	4,570,333	10,200,864	13,277,370
Prior Period Adjustment (See Note 15A)	23,226	8,583	7,362	-	30,588	8,583
Accounting Changes	-	(260,689)	-	(650,315)	-	(911,004)
Net Position - Ending	$ 7,913,886	$ 7,029,957	$ 4,520,020	$ 3,170,907	$ 12,433,906	$ 10,200,864

Business-type activities' total expenses were less than total revenues, net transfers, and internal capital contributions by $1,341.8 million, resulting in an increase in net position. From the prior year to the current year, program revenue from business-type activities increased by $429.5 million, and expenses decreased by $1,630.5 million (11.9 percent) due to the decrease in accrued pension expense from the prior year.

FUND-LEVEL FINANCIAL ANALYSIS

Governmental Funds:

Governmental fund assets exceeded liabilities resulting in total fund balance of $8,579.0 million as compared to the prior fiscal year amount of $7,349.4 million. The fund balance for all governmental funds increased from the prior fiscal year by $1,229.6 million from the prior fiscal year which comprised of increases in the General Fund and Other Governmental Funds of $56.2 million and $3,743.5 million, respectively. The large increase in Other Governmental Funds was due to a change in the major fund determination in Fiscal Year 2019. The Resource Extraction, Highway Users Tax, Capital Projects, and State Education funds were reported as major in FY 2018, whereas those funds were deemed nonmajor and combined with Other Governmental Funds in Fiscal Year 2019. Overall, the increase in fund balance for all governmental funds in total was primarily attributable to increases in tax revenue and the face amount of bond/COP issuances during Fiscal Year 2019.

General Fund

The ending total fund balance of the General Fund, as measured by generally accepted accounting principles (GAAP), was $2,063.0 million. General Fund revenues increased overall by approximately $709.4 million (4.0 percent) over the prior year, and expenditures increased overall by $819.1 million (4.8 percent) relative to the prior fiscal year, resulting in $681.5 million excess of revenues over expenditures for Fiscal Year 2019. The overall fund balance of the General Fund only increased by $56.2 million due the net of Transfers of ($879.3 million). Individual and fiduciary income taxes ($7,327.5 million), sales and use taxes ($3,592.2 million), and federal grants and contracts ($5,873.0 million) are the largest sources of revenue comprising 90.8 percent of total revenue of $18,496.2 million. Overall expenditures increased by 4.8 percent from the prior year, due to moderate spending increases across all government functions.

General Fund Components & Legal Reserve Requirement

The General Fund is the focal point in determining the State's ability to maintain or improve its financial position. The General Fund includes all funds that do not have sufficient original source revenue streams to qualify as special revenue funds. As a result, the Public School Fund, Risk Management, and Other Special Purpose Funds reside in the General Fund. These funds are referred to as Special Purpose General Funds, while the General Purpose Revenue Fund comprises general activities of the State. Revenues of the General Purpose Revenue Fund consist of two broad categories – general-purpose revenues and augmenting revenues. General-purpose revenues are taxes, fines, and other similar sources that are collected without regard to how they will be spent. Augmenting revenues include federal grants and contracts, user fees and charges, and other specific user taxes. Augmenting revenues are usually limited as to how they can be spent. Even though significant federal grant revenues are accounted for in the General Purpose Revenue Fund, they have little impact on fund balance because most federal revenues are earned on a reimbursement basis and are closely matched with federal expenditures.

Of the overall fund balance of the General Fund, $947.6 million (45.9 percent) was attributable to the General Purpose Revenue Fund, including non-spendable, restricted, committed, and assigned amounts. The General Purpose Revenue Fund decreased by $137.5 million from the prior fiscal year, which was attributable to increases in transfers out of the fund during Fiscal Year 2019. The General Purpose Revenue Fund's $649.5 million year-end unrestricted cash and pooled cash balance increased by $110.6 million from the prior year.

State law requires that the General Purpose Revenue Fund portion of the General Fund maintain a reserve of 6.5 percent of General Purpose Revenue Fund appropriations. Section 24-75-201.1 C.R.S. stipulates the reserve requirement as 7.25 percent of the amount appropriated for expenditure from the general fund for Fiscal Year 2019. The reserve for Fiscal Year 2019 is $814.2 million. The reserve amount is included in the Budgetary Comparison Schedule for the General Fund – General Purpose Revenue Component, presented as Required Supplementary Information in the CAFR. Beginning and ending budgetary fund balance as show on the Schedule are net of the required reserve.

Proprietary Funds:

Higher Education Institutions

The net position of the Higher Education Institutions fund increased from the prior fiscal year by $901.5 million, or 115.3 percent, which included the effect of the implementation of GASB Statement No. 75 – Accounting and Financial Reporting for Other Postemployment Benefits in the prior year. Salaries and fringe benefits expense experienced a sharp increase in Fiscal Year 2018 as compared to Fiscal Year 2017 resulting from GASB 75 implementation. Salaries and fringe benefits decreased in Fiscal Year 2019 by $1,475.1 million (24.3 percent) as compared to the prior year. The higher education fund has a variety of revenue and funding sources, which, overall, were relatively consistent with the prior fiscal year. However, operating revenues increased by $242.7 million mainly due to increases in tuition and fees and sales of goods and services. In addition, federal grants and contacts increased by $78.0 million. Overall, total operating revenues increased by 3.8 percent, while total operating expenses decreased by 17.5 percent. Higher Education Institutions received capital contributions of $120.4 million and $139.3 million in Fiscal Years 2019 and 2018, respectively. Transfers-in to the Higher Education Institutions fund totaled $375.6 million for Fiscal Year 2019, an increase of $47.7 million compared to the prior fiscal year. Transfers-in are primarily from the General Fund for student financial aid and vocational training and from the Capital Projects Fund for capital construction.

Healthcare Affordability

During the Fiscal Year 2017 legislative session, the general assembly passed Senate Bill 17-267 – Sustainability of Rural Colorado – which repealed the existing hospital provider fee program effective for Fiscal Year 2018. Section 17 of the bill created the new Colorado Healthcare Affordability and Sustainability Enterprise (CHASE) within the Department of Healthcare Policy and Financing. The fund qualifies as a major enterprise fund based on the amount of revenues in the fund related to total revenues of all enterprise funds. As of June 30, 2019, net position was $8.0 million. Although net position decreased by $2.4 million from the prior year, there were large swings in receivables, and accounts payable and accrued liabilities of approximately $137.0 million and $111.9 million, respectively, – mainly due to the allocation of rebates from pharmaceutical drug rebates and Medicaid payables that were allocated to the CHASE fund beginning in FY 2019. Operating revenues of the fund totaled $3,426.6 million, which mainly consists of federal grants and contracts ($2,430.4 million) and fees charged to healthcare providers ($996.3 million). Operating revenues increased by approximately $105.6 million from the prior year due to increases in the rates of hospital provider fees. Operating expenses of the fund totaled $3,414.0 million, which mainly consisted of payments to hospital providers for Medicaid services. Because CHASE is an enterprise for purposes of the Taxpayer's Bill of Rights (TABOR), its revenue does not count against the state fiscal year spending limit (Referendum C cap).

TABOR Revenue, Debt, and Tax-Increase Limits

Fiscal Year 2019 is the twenty-sixth year of State operations under Article X, Section 20 of the State Constitution revenue limitations, also known as the Taxpayer Bill of Rights (TABOR). With certain exceptions, the rate of growth of State revenues is limited to the combination of the percentage change in the State's population and inflation based on the Denver-Boulder-Greeley CPI-Urban index. The exceptions include revenues from federal funds, gifts, property sales, refunds, damage recoveries, transfers, voter-approved revenue changes, and qualified enterprise fund revenues.

Revenues collected in excess of the limitation must be returned to the citizens unless a vote at the annual election in November allows the State to retain the surplus. In November 2005, voters approved a measure, commonly known as Referendum C, which was referred to the ballot by the legislature. Referendum C authorized the State to retain all revenues in excess of the TABOR limit for the five-year period from Fiscal Year 2006 through Fiscal Year 2010. Referendum C had additional provisions and effects that are discussed below.

TABOR also limits the General Assembly's ability to raise taxes, to borrow money, and to increase spending limits. With the exception of a declared emergency, taxes can only be raised by a vote of the people at the annual election. Multiple year borrowings can only be undertaken after approval by a similar vote.

The TABOR limits are calculated and applied at the statewide level. However, refunds to taxpayers related to TABOR have historically been paid from the General Fund. Therefore, the TABOR revenue, expenditure, debt, and tax-increase limitations have historically been significant factors in the changing fiscal status of the State's General Fund. The original decision to pay TABOR refunds out of the General Fund continues to be important under Referendum C because revenues in excess of the TABOR limit that are recorded by cash funds remain in those funds (barring Legislative action) but are required to be budgeted and expended from the General Fund Exempt Account created in the General Fund by Referendum C.

In years when Referendum C was not in effect, the State's ability to retain revenues was also affected by a requirement in TABOR commonly referred to as the ratchet down effect. The ratchet down occurs because each year's revenue retention limit is calculated based on the lesser of the prior year's revenues or the prior year's limit. When revenues are below the limit, it results in a permanent loss of the State's ability to retain current and future revenues collected. Referendum C effectively suspended the ratchet down effect during the five-year refund hiatus by authorizing the State to retain and spend any amount in excess of the TABOR limit.

After the Referendum C five-year excess revenue retention period that encompassed Fiscal Year 2006 through Fiscal Year 2010, the State is subject to an Excess State Revenue Cap (ESRC) starting in Fiscal Year 2011. Calculation of the TABOR retention limit continues to apply, but the ESRC replaces it as the limit that triggers taxpayer refunds.

During the 2017 legislative session, the general assembly passed Senate Bill 17-267, which made changes to the calculation of the ESRC, and also revised the TABOR refunding mechanism. Section 11 of the bill permanently reduces the Referendum C cap by reducing the Fiscal Year 2018 cap by $200 million, and specifying that the base amount for calculating the cap for all future state fiscal years is the reduced Fiscal Year 2018. As is the case under current law, the reduced cap is annually adjusted for inflation, the percentage change in state population, the qualification or disqualification of enterprises, and debt service changes. Section 24 of the bill specifies that for any state fiscal year commencing on or after July 1, 2017, for which revenue in excess of the reduced Referendum C cap is required to be refunded in accordance with TABOR, reimbursement for the property tax exemptions for qualifying seniors and disabled veterans that is paid by the state to local governments for the property tax year that commenced during the state fiscal year is a refund of such excess state revenue. The exemptions continue to be allowed at current levels and the state continues to reimburse local governments for local property tax revenue lost as a result of the exemptions regardless of whether or not there are excess state revenues. Section 27 prioritizes the new TABOR refund mechanism ahead of the existing temporary state income tax rate reduction refund and sales tax refund mechanisms as the first mechanism used to refund excess state revenue

For Fiscal Year 2019, State revenues subject to TABOR were $14,788.4 million, which was $428.3 million over the ESRC, and $3,029.1 million over the fiscal year spending limit. Revenue in excess of the ESRC must be refunded to the taxpayers in the next fiscal year including any remaining un-refunded revenues. Therefore, the total amount to be refunded in the next fiscal year is $435.0 million. Absent Referendum C, the State would have been required to refund the amount exceeding the retention limit.

Additional information on TABOR – including Tax, Spending, and Debt Limitations – is found in Notes to the Financial Statements (Note 2B), and also in the Notes to the TABOR Schedule of Required Computations presented in the Supplementary Information section of the CAFR.

ANALYSIS OF BUDGET VARIANCES

The following analysis is based on the Budgetary Comparison Schedule for the General Fund – General Purpose Revenue Component included in Required Supplementary Information section of the CAFR. That schedule isolates general-purpose revenues and expenditures funded from those revenues, and it is therefore the best source for identifying general-funded budget variances.

Differences Between Original and Final Budgets

The following list shows departments that had net changes in general-funded budgets greater than $5.0 million and the reasons for the change.

- Department of Corrections – the Department had a net increase of $18.2 million primarily comprised of a $8.7 million in increases for payments to in-state private prisons and pre-release parole facilities, as well as purchased medical services and operating maintenance.

- Department of Education – the Department had a net decrease of $65.9 million resulting from a decrease in public school finance assistance per House Bill 19-128.

- Department of Health Care Policy and Financing – the Department had a net increase of $41.4 million mainly due to the passage of supplemental House Bills 19-113 and 19-207, impacting various health and welfare programs.

- Department of Human Services – the Department had a net decrease of $13.0 million from the passage of supplemental House Bills 19-114 and 19-223, impacting various health and welfare programs.

- Judicial Department – the Judicial Department had a net increase of $7.6 million from the passage of supplemental House Bills 19-115 and 19-207 related to court-appointed counsel and compensation for exonerated persons.

- Department of Revenue – the Department had a net increase of $143.0 million primarily comprised of statutory retail marijuana retail sales tax transfers to the Older Coloradans program and the Marijuana Tax Cash Fund.

Differences Between Final Budget and Actual Expenditures

In total, state departments reported general-funded appropriations reversions of $19.8 million for Merit Pay, $6.2 million for OIT, and $4.5 million for Legislative reversions. In addition, departments reverted $88.6 million to the General Fund for expenditures under the legally adopted final budget. The final budget is presented without reduction for restrictions in order to show the total reversion of appropriated budget. The following list shows those departments that had reversions of at least $1.0 million of General Fund reversions.

- Department of Corrections – the Department reverted $1.6 million, primarily comprised of payments to local jails and vehicle lease payments.

- Governor's Office – the Governor's Office reverted $1.3 million across multiple programs and budget lines.

- Department of Human Services – the Department reverted $16.0 million across multiple programs and budget lines.

- Judicial Department – the Department reverted $6.9 million, primarily consisting of several appropriations including conflict of interest contracts, mandated costs, court-appointed counsel, and the mental health liaison and diversion programs.

- Department of Local Affairs – the Department reverted $1.1 million primarily related to the crime prevention initiative small business lending program.

- Department of Public Safety – the Department reverted $1.2 million primarily related to DCJ Administrative Services and the EPIC resource center.

- Department of Revenue – the Department reverted $26.6 million, primarily comprised of $14.9 million for old age pension, $9.9 million in non-appropriated transfers, and $1.0 million for retail marijuana sales tax distributions to local governments.

- Department of Treasury - the Department reverted $41.8 million consisting of $39.5 million for the senior citizen and disabled veteran property tax exemption, and $2.2 million for reimbursements to county treasurers.

CAPITAL ASSETS AND LONG-TERM DEBT ACTIVITY

The State's net investment in capital assets at June 30, 2019 was $15,946.0 million, as compared to $15,988.4 million in Fiscal Year 2018. Included in this amount were $18,442.9 million of net depreciable capital assets after reduction of $13,316.5 million for accumulated depreciation. Non-depreciable capital assets totaled $4,074.6 million – including land, construction in progress, non-depreciable infrastructure and other capital assets. The State added a net $446.4 million and $567.0 million of capital assets in Fiscal Years 2019 and 2018, respectively. Of the Fiscal Year 2019 additions, $23.3 million was recorded in governmental activities, and $423.1 million was recorded in business-type activities. General-purpose revenues funded $90.4 million of capital and controlled maintenance expenditures during Fiscal Year 2019, and the balance of capital asset additions was funded by federal funds, cash funds, or borrowing. The table below provides information on the State's capital assets by asset type for both governmental and business-type activities.

The State's capital assets at June 30, 2019 and 2018, were as follows (see Note 5 for additional detail):

(Amounts in Thousands)	Governmental Activities		Business-Type Activities		Total Primary Government	
	FY 2019	FY 2018	FY 2019	FY 2018	FY 2019	FY 2018
Capital Assets Not Being Depreciated						
Land and Land Improvements	$ 125,737	$ 125,272	$ 647,585	$ 616,659	$ 773,322	$ 741,931
Collections	11,213	10,978	32,180	29,331	43,393	40,309
Other Capital Assets	2,136	2,136	15,461	15,461	17,597	17,597
Construction in Progress	957,814	771,863	1,162,309	1,094,137	2,120,123	1,866,000
Infrastructure	1,024,706	1,004,036	95,441	87,547	1,120,147	1,091,583
Total Capital Assets Not Being Depreciated	2,121,606	1,914,285	1,952,976	1,843,135	4,074,582	3,757,420
Capital Assets Being Depreciated						
Buildings and Related Improvements	3,432,389	3,445,526	11,086,080	10,541,827	14,518,469	13,987,353
Software	541,439	501,784	220,640	216,497	762,079	718,281
Vehicles and Equipment	980,135	987,183	1,270,225	1,200,967	2,250,360	2,188,150
Library Books, Collections, and Other Capital Assets	42,815	43,641	612,387	598,010	655,202	641,651
Infrastructure	12,407,645	12,180,948	1,165,641	1,028,393	13,573,286	13,209,341
Total Capital Assets Being Depreciated	17,404,423	17,159,082	14,354,973	13,585,694	31,759,396	30,744,776
Accumulated Depreciation	(7,303,106)	(6,873,802)	(6,013,416)	(5,557,355)	(13,316,522)	(12,431,157)
Total	$ 12,222,923	$ 12,199,565	$ 10,294,533	$9,871,474	$22,517,456	$ 22,071,039

The State is constitutionally prohibited from issuing general obligation debt except to fund buildings for State use, to defend the State or the U.S. in time of war, or to provide for unforeseen revenue shortfalls. Except for exempt enterprises, TABOR requires a vote of the people for the creation of any debt unless existing cash reserves are irrevocably pledged to service the debt. TABOR does allow debt issuance to refinance a borrowing at a lower interest rate. These requirements limit management's ability to address revenue shortfalls by borrowing for capital expenditures. However, the State has issued Certificates of Participation (COPs) secured by buildings and vehicles and has issued revenue bonds that are secured by pledges of future revenues. In some instances, the debt-financed asset generates the pledged revenue stream; in other instances, such as the Transportation Revenue Anticipation

Notes (TRANs), the pledged revenue stream is future federal revenues and State highway users taxes. Through the Colorado Housing and Finance Authority, the Division of Unemployment Insurance, a TABOR designated enterprise, issued bonds to spread the impact of the increased premiums resulting from the recession. The bonds will be repaid through employer insurance premiums collected over the life of the bonds. The State has other forms of borrowing that are small in relation to the revenue bonds and COPs. The schedule that follows shows the principal and interest that will be paid over the following thirty-five year period to retire the current borrowing for capital leases, bonds and COPs (see Note 11). Revenue bonds in this schedule include net payments on interest rate swap derivatives.

For Fiscal Year 2019, the total principal amount of capital leases, revenue bonds, and COPs increased by 4.4 percent from prior year to $6,964.2 million. The Fiscal Year 2019 increase was related to two new COP issuances – $500.0 million for the Series 2018A State of Colorado Rural Colorado COPs, and $240.4 million for the Series 2018N State of Colorado Building Excellent Schools Today COPs.

Fiscal Year 2019
(Amounts in Thousands)

	Capital Leases		Revenue Bonds		Certificates of Participation		Total	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
Governmental Activities	$ 123,600	$ 13,449	$ -	$ -	$ 2,055,104	$ 1,135,147	$ 2,178,704	$ 1,148,596
Business-Type Activities	$ 37,402	$ 4,981	$ 4,231,973	$ 2,570,421	$ 412,179	$ 119,940	$ 4,681,554	$ 2,695,342
Total	$ 161,002	$ 18,430	$ 4,231,973	$ 2,570,421	$ 2,467,283	$ 1,255,087	$ 6,860,258	$ 3,843,938

Fiscal Year 2018
(Amounts in Thousands)

	Capital Leases		Revenue Bonds		Certificates of Participation		Total	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
Governmental Activities	$ 131,873	$ 15,234	$ -	$ -	$ 1,426,314	$ 798,084	$ 1,558,187	$ 813,318
Business-Type Activities	$ 48,152	$ 7,562	$ 4,602,833	$ 2,767,615	$ 461,461	$ 140,340	$ 5,112,446	$ 2,915,517
Total	$ 180,025	$ 22,796	$ 4,602,833	$ 2,767,615	$ 1,887,775	$ 938,424	$ 6,670,633	$ 3,728,835

CONDITIONS EXPECTED TO AFFECT FUTURE OPERATIONS

Many of the conditions affecting future operations of the State remain unchanged from the prior fiscal year. These conditions are as follows:

- Public Employees Retirement Association Reforms – The State Legislature passed – and the governor signed – Senate Bill 18-200 during the 2018 legislative session. Senate Bill 18-200 contained a package of reforms designed to reduce the overall risk profile of the PERA retirement plan and improve its funded status. The bill makes several changes to the pension plan including:
  - Increasing contribution rates from employers and employees.
  - Allocates $225.0 million each year beginning in Fiscal Year 2019 to PERA to reduce the unfunded liability for the State Division, Judicial Division, Schools Division, and Denver Public Schools Division Trust Funds.
  - Modifies retirement benefits, including reducing the annual increase for all current and future retirees.
  - Raises the retirement age for new employees; and (5) establishes an automatic adjustment provision designed to keep PERA on a path to full funding in 30 years by 2048.
- Changes in Other Post-Employment Benefits (OPEB) Reporting – GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, became effective beginning in Fiscal Year 2018. The standards require, for purposes of governmental financial reporting, the State to recognize a liability for its proportionate share of the net OPEB liability (of all employers for benefits provided through the OPEB plan) — the collective net OPEB liability. The State also recognizes OPEB expense and report deferred outflows of resources and deferred inflows of resources related to OPEB for

its proportionate shares of collective OPEB expense and collective deferred outflows of resources and deferred inflows of resources related to OPEB. See Note 7 for additional disclosures related to OPEB.

- Election 2000 Amendment 23 – This constitutional requirement was originally designed to exempt a portion of State revenues from TABOR and dedicate those revenues to education programs. With the passage of Referendum C, revenues in excess of the TABOR limit are not being refunded. However, resources that were once general-purpose revenues continue to be diverted to the State Education Fund. The amendment requires the General Assembly to increase funding of education by one percent over inflation through Fiscal Year 2011 and by inflation thereafter. This requirement will have an increasing impact if the inflation rate increases. The revenue diversion and mandated expenditure growth infringes on general funding for other programs when State revenues decline with the business cycle. Notwithstanding these expenditure increases, the State continues to face legal challenges that assert the current school funding system fails to provide a thorough and uniform system of free public education as required by the Colorado Constitution.

- Cash Basis Accounting – For Fiscal Year 2003 and following years, the Legislature changed the budgetary accounting for June payroll and certain Medicaid expenditures to the cash basis and deferred June pay-dates until July (after Fiscal Year-end). During Fiscal Year 2008, similar treatment was extended to certain Old Age Pension, Medicare, and Children's Basic Health Plan expenditures. In Fiscal Year 2009, this treatment was applied to an additional month of Medicare payments, and legislation was passed to extend the pay-date shift beginning in Fiscal Year 2011 to all information technology staff formerly paid by the General Purpose Revenue Fund. Each of these items causes the outflow of resources to be deferred into the following year for General Fund budget purposes. As a result, the State does not use full or modified accrual accounting to calculate budgetary compliance. Instead, potentially significant liabilities are delayed until the following year assuming that subsequent revenues will be adequate to pay those liabilities. In Fiscal Year 2012, legislation was passed to eliminate the deferral of June pay dates until July for employees paid on a biweekly basis beginning in Fiscal Year 2013. Departures from generally accepted accounting principles (GAAP) such as this could adversely affect the State's credit rating. It will be difficult for the State to return to the GAAP basis of accounting for budgetary expenditures because of the significant one-time budgetary impact of recording payroll, Medicaid, and other expenditures that were previously deferred.

- General Fund Liquidity – The General Purpose Revenue Fund shows a cash balance of $649.5 million at June 30, 2019, providing apparent liquidity. The General Purpose Revenue Fund taxes receivable increased by $343.3 million to $1,934.1 million, tax refunds payable increased by $37.4 million to $927.7 million, and deferred inflows related to the tax receivables not expected to be collected within the next year increased by $60.3 million to $245.1 million. The tax receivable and related refunds are based on the best economic data available at year-end; however, economic projections rarely identify inflection points in the economy. If the State's economy experiences another downturn, tax receivables will likely decline (due to declining personal income) and tax refunds will likely increase (due to higher than required estimated tax and withholding payments) putting additional pressure on the fund balance of the General Purpose Revenue Fund. The General Fund legally has access to short-term borrowing from the cash balances of other funds. However, those transfers become increasingly difficult as accessible cash fund balances are depleted from transfers in prior years.

- Debt Service – Various institutions of higher education, History Colorado, the Department of Public Safety, the Judicial Branch, and the Departments of Corrections, Transportation, Agriculture, Treasury, and Labor and Employment have outstanding notes, bonds, and/or Certificates of Participation (COPs) for the purchase of equipment or to construct facilities or infrastructure. The average debt service related to governmental activities over the next five years is $148.1 million for these lease purchase agreements. The majority of the revenue streams to cover the debt service payments comprise cash sources, as there is no general obligation associated with these lease purchases and the investors' sole recourse is the leased asset. However, if the revenue streams intended to fund this debt service do not materialize, the State will need to find other ways to pay for the service-potential represented by these capital assets. The average debt service related to business-type activities including revenue bonds over the next five years is $355.5 million.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	PRIMARY GOVERNMENT GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	COMPONENT UNITS
ASSETS:				
Current Assets:				
Cash and Pooled Cash	$ 3,658,234	$ 1,841,335	$ 5,499,569	$ 237,229
Investments	-	344,755	344,755	-
Taxes Receivable, net	1,722,496	115,535	1,838,031	-
Contributions Receivable, net	-	-	-	65,589
Other Receivables, net	708,209	770,415	1,478,624	85,212
Due From Other Governments	468,940	172,251	641,191	2,437
Internal Balances	43,557	(43,557)	-	-
Due From Component Units	19	28,175	28,194	-
Inventories	101,161	58,481	159,642	-
Prepaids, Advances and Deposits	90,371	41,567	131,938	588
Total Current Assets	6,792,987	3,328,957	10,121,944	391,055
Noncurrent Assets:				
Restricted Assets:				
Restricted Cash and Pooled Cash	1,742,791	1,562,065	3,304,856	104,798
Restricted Investments	1,098,543	72,895	1,171,438	87,994
Restricted Receivables	445,384	39,570	484,954	1,429
Investments	1,177,035	2,900,742	4,077,777	2,071,735
Contributions Receivable, net	-	-	-	98,778
Other Long-Term Assets	758,544	109,831	868,375	918,683
Depreciable Capital Assets and Infrastructure, net	10,101,317	8,341,557	18,442,874	179,525
Land and Nondepreciable Capital Assets	2,121,606	1,952,976	4,074,582	24,849
Total Noncurrent Assets	17,445,220	14,979,636	32,424,856	3,487,791
TOTAL ASSETS	24,238,207	18,308,593	42,546,800	3,878,846
DEFERRED OUTFLOW OF RESOURCES:	4,421,051	931,725	5,352,776	9,042
LIABILITIES:				
Current Liabilities:				
Tax Refunds Payable	927,857	-	927,857	-
Accounts Payable and Accrued Liabilities	1,318,548	697,916	2,016,464	24,711
TABOR Refund Liability (Note 2B)	431,685	-	431,685	-
Due To Other Governments	283,432	73,297	356,729	1,530
Due To Component Units	-	206	206	-
Unearned Revenue	150,512	351,010	501,522	-
Accrued Compensated Absences	14,097	27,340	41,437	-
Claims and Judgments Payable	42,298	1,581	43,879	-
Leases Payable	26,162	5,474	31,636	-
Notes, Bonds, and COPs Payable	50,865	196,235	247,100	40,707
Other Current Liabilities	31,020	323,850	354,870	143,686
Total Current Liabilities	3,276,476	1,676,909	4,953,385	210,634
Noncurrent Liabilities:				
Deposits Held In Custody For Others	584	25	609	440,444
Accrued Compensated Absences	166,680	350,352	517,032	-
Claims and Judgments Payable	168,190	42,390	210,580	-
Capital Lease Payable	97,438	31,928	129,366	-
Derivative Instrument Liability	-	14,193	14,193	-
Notes, Bonds, and COPs Payable	2,108,495	4,757,334	6,865,829	469,919
Due to Component Units	-	1,798	1,798	-
Net Pension Liability	9,377,357	4,237,019	13,614,376	7,934
Other Postemployment Benefits	284,264	1,015,792	1,300,056	186
Other Long-Term Liabilities	267,983	110,482	378,465	80,252
Total Noncurrent Liabilities	12,470,991	10,561,313	23,032,304	998,735
TOTAL LIABILITIES	15,747,467	12,238,222	27,985,689	1,209,369
DEFERRED INFLOW OF RESOURCES:	4,997,905	2,482,076	7,479,981	394
NET POSITION:				
Net investment in Capital Assets:	10,327,956	5,618,074	15,946,030	155,611
Restricted for:				
Construction and Highway Maintenance	954,461	-	954,461	-
Education	203,648	870,941	1,074,589	-
Unemployment Insurance	-	1,258,552	1,258,552	-
Debt Service	104,011	80,693	184,704	-
Emergencies	191,245	34,000	225,245	-
Permanent Funds and Endowments:				
Expendable	10,651	173,553	184,204	1,087,300
Nonexpendable	1,291,071	83,198	1,374,269	607,413
Other Purposes	1,042,422	118,895	1,161,317	737,698
Unrestricted	(6,211,579)	(3,717,886)	(9,929,465)	90,103
TOTAL NET POSITION	$ 7,913,886	$ 4,520,020	$ 12,433,906	$ 2,678,125

The notes to the financial statements are an integral part of this statement.

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS) Functions/Programs	Expenses	Indirect Cost Allocation	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
	Expenses		Program Revenues		
Primary Government:					
Governmental Activities:					
General Government	$ 1,518,082	$ (24,211)	$ 180,335	$ 281,140	$ 313
Business, Community, and Consumer Affairs	732,387	2,399	161,253	298,898	-
Education	6,467,332	1,740	29,915	650,597	-
Health and Rehabilitation	933,558	1,486	88,767	497,872	-
Justice	1,965,452	5,063	287,709	148,961	62
Natural Resources	121,909	1,127	190,485	143,047	162
Social Assistance	8,583,941	5,227	168,043	4,574,650	-
Transportation	1,873,636	1,802	499,977	227,314	427,795
Interest on Debt	109,075	-	-	-	-
Total Governmental Activities	22,305,372	(5,367)	1,606,484	6,822,479	428,332
Business-Type Activities:					
Higher Education	7,107,768	3,273	5,231,668	2,288,918	62,446
Healthcare Affordability	3,414,018	-	996,252	2,431,705	-
Unemployment Insurance	384,598	594	548,976	38,395	-
Lottery	579,925	883	680,733	2,319	-
Parks and Wildlife	184,762	108	190,014	45,201	163
College Assist	222,217	509	20	245,163	-
Other Business-Type Activities	212,190	-	286,329	67,622	-
Total Business-Type Activities	12,105,478	5,367	7,933,992	5,119,323	62,609
Total Primary Government	34,410,850	-	9,540,476	11,941,802	490,941
Total Component Units	$ 250,047	$ -	$ 51,415	$ 302,866	$ 3,498

General Revenues:
Taxes:
Sales and Use Taxes
Excise Taxes
Individual Income Tax
Corporate Income Tax
Other Taxes
Restricted for Education:
Individual Income Tax
Corporate and Fiduciary Income Tax
Restricted for Transportation:
Fuel Taxes
Other Taxes
Unrestricted Investment Earnings (Losses)
Other General Revenues
(Transfers-Out) / Transfers-In
Internal Capital Contributions
Permanent Fund Additions
Total General Revenues, Special Items, and Transfers

Change in Net Position

Net Position - Fiscal Year Beginning (as restated)

Net Position - Fiscal Year Ending

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position			
Primary Government			
Governmental Activities	Business-Type Activities	Total	Component Units
$ (1,032,083)	$ -	$ (1,032,083)	
(274,635)	-	(274,635)	
(5,788,560)	-	(5,788,560)	
(348,405)	-	(348,405)	
(1,533,783)	-	(1,533,783)	
210,658	-	210,658	
(3,846,475)	-	(3,846,475)	
(720,352)	-	(720,352)	
(109,075)	-	(109,075)	
(13,442,710)	-	(13,442,710)	
-	471,991	471,991	
-	13,939	13,939	
-	202,179	202,179	
-	102,244	102,244	
-	50,508	50,508	
-	22,457	22,457	
-	141,761	141,761	
-	1,005,079	1,005,079	
(13,442,710)	1,005,079	(12,437,631)	
			107,732
3,632,282	-	3,632,282	-
301,292	-	301,292	-
7,505,245	-	7,505,245	-
963,380	-	963,380	-
705,986	-	705,986	-
626,015	-	626,015	-
66,785	-	66,785	-
654,887	-	654,887	-
363	-	363	-
30,196	-	30,196	30,143
95,051	-	95,051	-
(279,131)	279,131	-	-
-	57,541	57,541	-
1,062	-	1,062	-
14,303,413	336,672	14,640,085	30,143
860,703	1,341,751	2,202,454	137,875
7,053,183	3,178,269	10,231,452	2,540,250
$ 7,913,886	$ 4,520,020	$ 12,433,906	$ 2,678,125

BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	GENERAL	OTHER GOVERNMENTAL FUNDS	TOTAL
ASSETS:			
Cash and Pooled Cash	$ 1,045,204	$ 2,556,213	$ 3,601,417
Taxes Receivable, net	1,934,123	38,788	1,972,911
Other Receivables, net	531,320	158,197	689,517
Due From Other Governments	413,916	54,878	468,794
Due From Other Funds	58,620	34,565	93,185
Due From Component Units	19	-	19
Inventories	9,944	90,323	100,267
Prepaids, Advances and Deposits	38,659	43,041	81,700
Restricted Assets:			
Restricted Cash and Pooled Cash	379,564	1,363,227	1,742,791
Restricted Investments	-	1,098,543	1,098,543
Restricted Receivables	1,166	444,218	445,384
Investments	349,143	827,892	1,177,035
Other Long-Term Assets	4,703	502,525	507,228
TOTAL ASSETS	$ 4,766,381	$ 7,212,410	$ 11,978,791
DEFERRED OUTFLOW OF RESOURCES:	-	1,948	1,948
LIABILITIES:			
Tax Refunds Payable	$ 927,722	$ 135	$ 927,857
Accounts Payable and Accrued Liabilities	867,339	416,526	1,283,865
TABOR Refund Liability (Note 2B)	431,685	-	431,685
Due To Other Governments	154,557	128,874	283,431
Due To Other Funds	19,600	29,934	49,534
Unearned Revenue	33,169	113,465	146,634
Compensated Absences Payable	-	10	10
Claims and Judgments Payable	737	325	1,062
Other Current Liabilities	22,227	3,394	25,621
Deposits Held In Custody For Others	533	51	584
TOTAL LIABILITIES	2,457,569	692,714	3,150,283
DEFERRED INFLOW OF RESOURCES:	245,905	5,642	251,547
FUND BALANCES:			
Nonspendable:			
Long-term Portion of Interfund Loans Receivable	-	13	13
Inventories	9,944	90,323	100,267
Permanent Fund Principal	-	1,274,846	1,274,846
Prepaids	38,547	43,041	81,588
Restricted	814,658	1,464,302	2,278,960
Committed	1,114,406	3,643,477	4,757,883
Assigned	33,264	-	33,264
Unassigned	52,088	-	52,088
TOTAL FUND BALANCES	2,062,907	6,516,002	8,578,909
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	$ 4,766,381	$ 7,214,358	$ 11,980,739

The notes to the financial statements are an integral part of this statement.

GOVERNMENTAL FUNDS BALANCE SHEET
RECONCILED TO
STATEMENT OF NET POSITION
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	TOTAL GOVERNMENTAL FUNDS	(A) INTERNAL SERVICE FUNDS	(B) CAPITAL ASSET BALANCES	(C) DEBT RELATED BALANCES	(D) CENTRALIZED RISK MANAGEMENT LIABILITIES	(E) OTHER MEASUREMENT FOCUS ADJUSTMENTS	(F) INTERNAL BALANCES ELIMINATION	STATEMENT OF NET POSITION TOTALS
ASSETS:								
Current Assets:								
Cash and Pooled Cash	$ 3,601,417	$ 56,811	$ -	$ -	$ -	$ 6	$ -	$ 3,658,234
Taxes Receivable, net	1,972,911	-	-	-	-	(250,415)	-	1,722,496
Other Receivables, net	689,517	1,288	-	-	-	17,391	13	708,209
Due From Other Governments	468,794	146	-	-	-	-	-	468,940
Due From Other Funds	93,185	277	-	-	-	-	(93,462)	-
Internal Balances	-	-	-	-	-	-	43,557	43,557
Due From Component Units	19	-	-	-	-	-	-	19
Inventories	100,267	894	-	-	-	-	-	101,161
Prepaids, Advances and Deposits	81,700	8,671	-	-	-	-	-	90,371
Total Current Assets	7,007,810	68,087	-	-	-	(233,018)	(49,892)	6,792,987
Noncurrent Assets:								
Restricted Cash and Pooled Cash	1,742,791	-	-	-	-	-	-	1,742,791
Restricted Investments	1,098,543	-	-	-	-	-	-	1,098,543
Restricted Receivables	445,384	-	-	-	-	-	-	445,384
Investments	1,177,035	-	-	-	-	-	-	1,177,035
Other Long-Term Assets	507,228	-	-	-	-	251,316	-	758,544
Depreciable Capital Assets and Infrastructure, net	-	128,872	9,972,445	-	-	-	-	10,101,317
Land and Nondepreciable Capital Assets	-	311	2,121,295	-	-	-	-	2,121,606
Total Noncurrent Assets	4,970,981	129,183	12,093,740	-	-	251,316	-	17,445,220
TOTAL ASSETS	11,978,791	197,270	12,093,740	-	-	18,298	(49,892)	24,238,207
DEFERRED OUTFLOW OF RESOURCES:	1,948	70,923	-	4,348,180	-	-	-	4,421,051
LIABILITIES:								
Current Liabilities:								
Tax Refunds Payable	927,857	-	-	-	-	-	-	927,857
Accounts Payable and Accrued Liabilities	1,283,865	27,567	-	6,878	-	-	238	1,318,548
TABOR Refund Liability (Note 2B)	431,685	-	-	-	-	-	-	431,685
Due To Other Governments	283,431	1	-	-	-	-	-	283,432
Due To Other Funds	49,534	596	-	-	-	-	(50,130)	-
Unearned Revenue	146,634	3,975	-	-	-	(97)	-	150,512
Compensated Absences Payable	10	1,414	-	-	-	12,673	-	14,097
Claims and Judgments Payable	1,062	-	-	-	33,234	8,002	-	42,298
Leases Payable	-	21,823	-	4,339	-	-	-	26,162
Notes, Bonds, and COPs Payable	-	-	-	50,865	-	-	-	50,865
Other Current Liabilities	25,621	242	-	-	-	5,157	-	31,020
Total Current Liabilities	3,149,699	55,618	-	62,082	33,234	25,735	(49,892)	3,276,476
Noncurrent Liabilities:								
Deposits Held In Custody For Others	584	-	-	-	-	-	-	584
Accrued Compensated Absences	-	10,093	-	-	-	156,587	-	166,680
Claims and Judgments Payable	-	-	-	-	107,052	61,138	-	168,190
Capital Lease Payable	-	73,078	-	24,360	-	-	-	97,438
Notes, Bonds, and COPs Payable	-	-	-	2,108,495	-	-	-	2,108,495
Net Pension Liability	-	405,718	-	-	-	8,971,639	-	9,377,357
Other Postemployment Benefits	-	16,145	-	-	-	268,119	-	284,264
Other Long-Term Liabilities	-	-	-	-	-	267,983	-	267,983
Total Noncurrent Liabilities	584	505,034	-	2,132,855	107,052	9,725,466	-	12,470,991
TOTAL LIABILITIES	3,150,283	560,652	-	2,194,937	140,286	9,751,201	(49,892)	15,747,467
DEFERRED INFLOW OF RESOURCES:	251,547	214,026	-	-	-	4,532,332	-	4,997,905
NET POSITION:								
Net investment in Capital Assets:	-	34,282	12,093,740	(1,800,066)	-	-	-	10,327,956
Restricted for:								
Construction and Highway Maintenance	954,461	-	-	-	-	-	-	954,461
Education	203,648	-	-	-	-	-	-	203,648
Debt Service	104,011	-	-	-	-	-	-	104,011
Emergencies	191,245	-	-	-	-	-	-	191,245
Permanent Funds and Endowments:								
Expendable	10,651	-	-	-	-	-	-	10,651
Nonexpendable	1,291,071	-	-	-	-	-	-	1,291,071
Other Purposes	1,042,422	-	-	-	-	-	-	1,042,422
Unrestricted	4,781,400	(540,767)	-	3,953,309	(140,286)	(14,265,235)	-	(6,211,579)
TOTAL NET POSITION	$ 8,578,909	$ (506,485)	$ 12,093,740	$ 2,153,243	$ (140,286)	$ (14,265,235)	$ -	$ 7,913,886

The notes to the financial statements are an integral part of this statement.

Differences Between the *Balance Sheet – Governmental Funds* and
Governmental Activities on the Government-Wide *Statement of Net Position*

(A) Management uses Internal Services Funds to report the charges for and the costs of goods and services sold by state agencies solely within the state. Because the sales are primarily to governmental funds, the assets and liabilities of the Internal Service Funds are included in the governmental activities on the government-wide *Statement of Net Position.* Internal Service Funds are reported using proprietary fund-type accounting in the fund-level financial statements. In addition to minor training services provided by the Department of Personnel & Administration, and internal sales within the Department of Transportation and the Department of Public Safety, the State's Internal Service Funds provide the following goods and services to nearly all state agencies:

- Fleet management,
- Printing and mail services,
- Information technology and telecommunication services,
- Building maintenance and management in the capitol complex,
- Administrative court services,
- Legal services, and
- Others including debt collection.

(B) Capital assets used in governmental activities are not current financial resources, and therefore, they are not included in the fund-level financial statements. However, capital assets are economic resources and are reported in the government-wide *Statement of Net Position.*

(C) Long-term liabilities such as leases, bonds, notes, mortgages, and Certificates of Participation (including accrued interest) are not due and payable in the current period, and therefore, they are not included in the fund-level financial statements. However, from an economic perspective these liabilities reduce net position and are reported in the *Statement of Net Position.* The portion reported as current in the reconciliation is payable within the following fiscal year. Deferred outflows related to debt refunding losses require a similar adjustment. The largest single portion of the long-term balance is related to Transportation Revenue Anticipation Notes issued by the Department of Transportation.

(D) Risk management liabilities are actuarially determined claims and consist of a current and long-term portion. Generally accepted accounting principles (GAAP) list claims and judgments as an exception to the full accrual basis of accounting that constitutes the modified accrual basis of accounting. The current portion (payable within one year) is excluded from the fund-level statements because it is not payable with expendable available financial resources. In this instance, "payable with expendable available financial resources" means the amounts are not accrued as fund liabilities because they are not budgeted in the current year. The long-term portion of the risk management liability is excluded from the fund-level statements because it is not due and payable in the current period.

(E) Other measurement focus adjustments include:

- Interfund balances receivable from or payable to fiduciary funds are reported on the fund-level *Balance Sheet – Governmental Funds* as due from/to other funds. On the government-wide *Statement of Net Position*, these amounts are considered external receivables and payables.
- Long-term assets and long-term taxes receivable are not available to pay for current period expenditures; therefore, the related revenue is reported as a deferred inflow of resources on the fund-level *Balance Sheet – Governmental Funds*. From an economic perspective, this revenue is earned and the related deferred inflow of resources is removed from the government-wide *Statement of Net Position* when the revenue is recognized on the government-wide *Statement of Activities*.
- Compensated absences are a GAAP modification of the full accrual basis of accounting similar to claims and judgments discussed above. Therefore, both the current and long-term portions of the liability are shown on the government-wide *Statement of Net Position*, but they are not reported on the fund-level *Balance Sheet – Governmental Funds*.
- Claims and Judgments Payable and other long-term liabilities including pension liabilities are not reported on the fund-level *Balance Sheet – Governmental Funds* because the amounts are not due and payable from current financial resources. However, from an economic perspective, these liabilities reduce net position, and they are therefore reported on the government-wide *Statement of Net Position*.

(F) All interfund payable balances shown on the fund-level Balance Sheet – Governmental Funds are reported in the internal balances line on the government-wide Statement of Net Position along with all governmental-activities interfund receivables.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	GENERAL	OTHER GOVERNMENTAL FUNDS	TOTAL
REVENUES:			
Taxes:			
Individual and Fiduciary Income	$ 7,327,511	$ 628,715	$ 7,956,226
Corporate Income	855,707	64,085	919,792
Sales and Use	3,592,176	41,112	3,633,288
Excise	103,145	849,676	952,821
Other Taxes	315,175	422,111	737,286
Licenses, Permits, and Fines	36,625	832,030	868,655
Charges for Goods and Services	87,115	315,531	402,646
Rents	206	174,877	175,083
Investment Income (Loss)	95,406	256,902	352,308
Federal Grants and Contracts	5,872,915	807,189	6,680,104
Additions to Permanent Funds	-	1,062	1,062
Unclaimed Property Receipts	-	47,144	47,144
Other	210,235	215,356	425,591
TOTAL REVENUES	18,496,216	4,655,790	23,152,006
EXPENDITURES:			
Current:			
General Government	244,655	132,027	376,682
Business, Community, and Consumer Affairs	177,815	315,482	493,297
Education	822,416	88,880	911,296
Health and Rehabilitation	702,875	142,686	845,561
Justice	1,600,242	371,050	1,971,292
Natural Resources	41,003	87,918	128,921
Social Assistance	7,306,112	232,940	7,539,052
Transportation	-	1,297,949	1,297,949
Capital Outlay	127,490	137,182	264,672
Intergovernmental:			
Cities	112,600	389,924	502,524
Counties	1,495,002	420,559	1,915,561
School Districts	4,850,152	743,788	5,593,940
Special Districts	66,722	93,736	160,458
Federal	86	1,442	1,528
Other	184,009	63,966	247,975
Debt Service	83,563	96,812	180,375
TOTAL EXPENDITURES	17,814,742	4,616,341	22,431,083
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	681,474	39,449	720,923
OTHER FINANCING SOURCES (USES):			
Transfers-In	471,071	1,341,642	1,812,713
Transfers-Out	(1,350,355)	(736,687)	(2,087,042)
Face Amount of Bond/COP Issuance	240,425	500,000	740,425
Bond/COP Premium/Discount	12,456	44,154	56,610
Capital Lease Proceeds	528	-	528
Sale of Capital Assets	-	24,155	24,155
Insurance Recoveries	556	1,397	1,953
TOTAL OTHER FINANCING SOURCES (USES)	(625,319)	1,174,661	549,342
NET CHANGE IN FUND BALANCES	56,155	1,214,110	1,270,265
FUND BALANCE, FISCAL YEAR BEGINNING (as restated)	2,006,752	5,301,892	7,308,644
FUND BALANCE, FISCAL YEAR END	$ 2,062,907	$ 6,516,002	$ 8,578,909

The notes to the financial statements are an integral part of this statement.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES RECONCILED TO STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	TOTAL GOVERNMENTAL FUNDS	(A) INTERNAL SERVICE FUNDS	(B) CAPITAL RELATED ITEMS	(C) LONG-TERM DEBT TRANSACTIONS	(D) OTHER MEASUREMENT FOCUS ADJUSTMENTS	STATEMENT OF ACTIVITIES TOTALS
REVENUES:						
Taxes:						
Individual and Fiduciary Income	$ 7,956,226	$ -	$ -	$ -	$ 177,734	$ 8,133,960
Corporate Income	919,792	-	-	-	107,673	1,027,465
Sales and Use	3,633,288	-	-	-	(1,007)	3,632,281
Excise	952,821	-	-	-	3,358	956,179
Other Taxes	737,286	-	-	-	3,153	740,439
Licenses, Permits, and Fines	868,655	-	-	-	(548)	868,107
Charges for Goods and Services	402,646	-	-	-	(12)	402,634
Rents	175,083	-	-	-	-	175,083
Investment Income (Loss)	352,308	917	-	-	(9)	353,216
Federal Grants and Contracts	6,680,104	-	-	-	-	6,680,104
Additions to Permanent Funds	1,062	-	-	-	-	1,062
Unclaimed Property Receipts	47,144	-	-	-	-	47,144
Other	425,591	-	-	-	(87)	425,504
TOTAL REVENUES	23,152,006	917	-	-	290,255	23,443,178
EXPENDITURES:						
Current:						
General Government	376,682	(9,508)	22,871	-	(42,571)	347,474
Business, Community, and Consumer Affairs	493,297	(8,000)	2,947	-	(54,016)	434,228
Education	911,296	(608)	39,376	-	(24,033)	926,031
Health and Rehabilitation	845,561	(2,349)	52,483	-	(98,720)	796,975
Justice	1,971,292	(7,625)	47,582	-	(335,827)	1,675,422
Natural Resources	128,921	(3,367)	2,515	-	(16,342)	111,727
Social Assistance	7,539,052	(13,894)	19,697	-	(20,528)	7,524,327
Transportation	1,297,949	(3,791)	345,931	-	(82,584)	1,557,505
Capital Outlay	264,672	-	(595,312)	-	-	(330,640)
Intergovernmental:						
Cities	502,524	-	-	-	-	502,524
Counties	1,915,561	-	-	-	-	1,915,561
School Districts	5,593,940	-	-	-	726,802	6,320,742
Special Districts	160,458	-	-	-	25,522	185,980
Federal	1,528	-	-	-	-	1,528
Other	247,975	-	-	-	-	247,975
Debt Service	180,375	2,423	-	(86,521)	-	96,277
TOTAL EXPENDITURES	22,431,083	(46,719)	(61,910)	(86,521)	77,703	22,313,636
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	720,923	47,636	61,910	86,521	212,552	1,129,542
OTHER FINANCING SOURCES (USES):						
Transfers-In	1,812,713	4,276	-	-	-	1,816,989
Transfers-Out	(2,087,042)	(6,640)	-	-	-	(2,093,682)
Face Amount of Bond/COP Issuance	740,425	-	-	(740,425)	-	-
Bond/COP Premium/Discount	56,610	-	-	(51,042)	-	5,568
Capital Lease Proceeds	528	-	-	-	-	528
Sale of Capital Assets	24,155	-	(26,700)	-	-	(2,545)
Insurance Recoveries	1,953	-	-	-	-	1,953
TOTAL OTHER FINANCING SOURCES (USES)	549,342	(2,364)	(26,700)	(791,467)	-	(271,189)
Internal Service Fund Charges to BTAs	-	2,350	-	-	-	2,350
NET CHANGE FOR THE YEAR	1,270,265	47,622	35,210	(704,946)	212,552	860,703
Prior Period Adjustment (See Note 15A)	(40,720)	-	-	-	63,946	23,226
TOTAL CHANGE FOR THE CURRENT YEAR	$ 1,229,545	$ 47,622	$ 35,210	$ (704,946)	$ 276,498	$ 883,929

The notes to the financial statements are an integral part of this statement.

Differences Between the *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* and Governmental Activities on the Government-Wide *Statement of Activities*

(A) Management uses Internal Services Funds to report charges for and the costs of goods and services sold by state agencies solely within the state. Internal Service Funds are intended to operate on the cost reimbursement basis and should break even each period. If an Internal Service Fund makes a profit, the other funds of the State have been overcharged. If an Internal Service Fund has an operating loss, the other funds of the State have been undercharged. In order to show the true cost of services purchased from Internal Service Funds, an adjustment is made that allocates the net revenue/expense of each Internal Service Fund to the programs that purchased the service. Investment income, debt service, and transfers of the Internal Service Fund are not allocated. In addition to minor training services provided by the Department of Personnel & Administration, and internal sales within the Department of Transportation and the Department of Public Safety, the State's Internal Service Funds provide the following goods and services to nearly all state agencies:

- Fleet management,
- Printing and mail services,
- Information technology services and telecommunication services,
- Building maintenance and management in the capitol complex,
- Administrative court services,
- Legal services, and
- Others including debt collection.

(B) The following adjustments relate to capital assets:

- Capital assets, received as donations, are not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* because they are not current financial resources. However, such donations increase net position and are reported on both the government-wide *Statement of Net Position* and *Statement of Activities*.
- Depreciation is not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*, but it is reported for the economic perspective on which the government-wide *Statement of Activities* is presented.
- Expenditures reported for capital outlay on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* are generally reported as a conversion of cash to a capital asset on the government-wide *Statement of Net Position*. They are not reported as expenses on the government-wide *Statement of Activities*.
- On the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* all cash received on disposal of capital assets is reported as a gain on sale of capital assets. On the government-wide *Statement of Activities* the reported gain or loss on sale is based on the carrying value of the asset as well as the cash received.

(C) The following adjustments relate to debt issuance and debt service including leases:

- Payments on principal and debt refunding payments are reported as expenditures and other financing uses, respectively, on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*. These payments are reported as reductions of lease, bond, and other debt liability balances on the government-wide *Statement of Net Position* and are not reported on the government-wide *Statement of Activities*.
- Amortization of debt premium/discount and gain/loss on refunding are not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*, but are reported on the government-wide *Statement of Activities*.
- Lease proceeds, issuance of debt, and debt refunding proceeds are all reported as other financing sources on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*. From an economic perspective lease proceeds, debt issuances, and debt refunding proceeds are reported as liabilities on the government-wide *Statement of Net Position* and are not reported on the government-wide *Statement of Activities*.

(D) Other measurement focus adjustments include:

- Long-term taxes receivable and certain other long-term assets are offset by deferred inflows or unearned revenue and are not part of fund balance on the fund-level *Balance Sheet – Governmental Funds*; however, from a full accrual perspective, changes in the fund-level unearned revenue balances result in adjustments to revenue that are recognized and reported on the government-wide *Statement of Activities*.
- Compensated absences accruals, pension liabilities, and claims and judgments are not normally expected to be liquidated from expendable available financial resources; and therefore, they are not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*. However, from a full accrual perspective, these are expenses that are reported on the government-wide *Statement of Activities*.

STATEMENT OF NET POSITION
PROPRIETARY FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS HIGHER EDUCATION INSTITUTIONS	HEALTHCARE AFFORDABILITY	OTHER ENTERPRISES	TOTAL	GOVERNMENTAL ACTIVITIES INTERNAL SERVICE FUNDS
ASSETS:					
Current Assets:					
Cash and Pooled Cash	$ 1,070,031	$ 36,765	$ 734,539	$ 1,841,335	$ 56,811
Investments	344,400	-	355	344,755	-
Premiums/Taxes Receivable, net	-	-	115,535	115,535	-
Student and Other Receivables, net	558,346	153,347	58,714	770,407	1,288
Due From Other Governments	142,832	1,851	27,568	172,251	146
Due From Other Funds	10,854	-	9,863	20,717	277
Due From Component Units	28,175	-	-	28,175	-
Inventories	43,491	-	14,990	58,481	894
Prepaids, Advances and Deposits	32,166	-	9,401	41,567	8,671
Total Current Assets	2,230,295	191,963	970,965	3,393,223	68,087
Noncurrent Assets:					
Restricted Cash and Pooled Cash	314,816	-	1,247,249	1,562,065	-
Restricted Investments	72,895	-	-	72,895	-
Restricted Receivables	-	-	39,570	39,570	-
Investments	2,869,656	-	31,086	2,900,742	-
Other Long-Term Assets	108,393	-	1,438	109,831	-
Depreciable Capital Assets and Infrastructure, net	7,093,592	-	1,247,965	8,341,557	128,872
Land and Nondepreciable Capital Assets	964,855	-	988,121	1,952,976	311
Total Noncurrent Assets	11,424,207	-	3,555,429	14,979,636	129,183
TOTAL ASSETS	13,654,502	191,963	4,526,394	18,372,859	197,270
DEFERRED OUTFLOW OF RESOURCES:	828,822	11,976	90,927	931,725	70,923
LIABILITIES:					
Current Liabilities:					
Accounts Payable and Accrued Liabilities	460,404	123,772	101,164	685,340	27,567
Due To Other Governments	-	41,684	31,613	73,297	1
Due To Other Funds	4,973	7,726	45,298	57,997	596
Due To Component Units	206	-	-	206	-
Unearned Revenue	294,427	-	56,583	351,010	3,975
Compensated Absences Payable	25,852	3	1,485	27,340	1,414
Claims and Judgments Payable	1,581	-	-	1,581	-
Leases Payable	5,176	-	298	5,474	21,823
Notes, Bonds, and COPs Payable	195,685	-	550	196,235	-
Other Current Liabilities	272,333	-	51,517	323,850	242
Total Current Liabilities	1,260,637	173,185	288,508	1,722,330	55,618
Noncurrent Liabilities:					
Due to Other Funds	-	-	18,845	18,845	-
Deposits Held In Custody For Others	-	-	25	25	-
Accrued Compensated Absences	336,319	39	13,994	350,352	10,093
Claims and Judgments Payable	42,390	-	-	42,390	-
Capital Lease Payable	30,187	-	1,741	31,928	73,078
Derivative Instrument Liability	14,193	-	-	14,193	-
Notes, Bonds, and COPs Payable	4,231,359	-	525,975	4,757,334	-
Due to Component Units	1,798	-	-	1,798	-
Net Pension Liability	3,745,240	14,733	477,046	4,237,019	405,718
Other Postemployment Benefits	995,817	328	19,647	1,015,792	16,145
Other Long-Term Liabilities	62,585	-	47,897	110,482	-
Total Noncurrent Liabilities	9,459,888	15,100	1,105,170	10,580,158	505,034
TOTAL LIABILITIES	10,720,525	188,285	1,393,678	12,302,488	560,652
DEFERRED INFLOW OF RESOURCES:	2,079,260	7,616	395,200	2,482,076	214,026
NET POSITION:					
Net investment in Capital Assets:	4,093,965	-	1,524,109	5,618,074	34,282
Restricted for:					
Education	870,941	-	-	870,941	-
Unemployment Insurance	-	-	1,258,552	1,258,552	-
Debt Service	45,505	-	35,188	80,693	-
Emergencies	-	-	34,000	34,000	-
Permanent Funds and Endowments:					
Expendable	173,553	-	-	173,553	-
Nonexpendable	83,198	-	-	83,198	-
Other Purposes	-	-	118,895	118,895	-
Unrestricted	(3,583,623)	8,038	(142,301)	(3,717,886)	(540,767)
TOTAL NET POSITION	$ 1,683,539	$ 8,038	$ 2,828,443	$ 4,520,020	$ (506,485)

The notes to the financial statements are an integral part of this statement.

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS HIGHER EDUCATION INSTITUTIONS	HEALTHCARE AFFORDABILITY	OTHER ENTERPRISES	TOTAL	GOVERNMENTAL ACTIVITIES INTERNAL SERVICE FUNDS
OPERATING REVENUES:					
Unemployment Insurance Premiums	$ -	$ -	$ 546,650	$ 546,650	$ -
License and Permits	-	-	144,535	144,535	-
Tuition and Fees	3,174,027	-	1,863	3,175,890	-
Scholarship Allowance for Tuition and Fees	(687,648)	-	-	(687,648)	-
Sales of Goods and Services	2,573,084	996,252	913,651	4,482,987	428,070
Scholarship Allowance for Sales of Goods & Services	(26,716)	-	-	(26,716)	-
Investment Income (Loss)	1,107	-	4,631	5,738	-
Rental Income	16,612	-	2,692	19,304	15,967
Gifts and Donations	2,316	-	-	2,316	-
Federal Grants and Contracts	1,189,019	2,430,353	332,232	3,951,604	-
Intergovernmental Revenue	5,761	-	32,180	37,941	-
Other	432,718	-	6,663	439,381	1,117
TOTAL OPERATING REVENUES	6,680,280	3,426,605	1,985,097	12,091,982	445,154
OPERATING EXPENSES:					
Salaries and Fringe Benefits	4,595,708	42,232	158,784	4,796,724	202,160
Operating and Travel	1,659,804	3,353,640	815,579	5,829,023	164,458
Cost of Goods Sold	140,211	-	54,481	194,692	-
Depreciation and Amortization	458,717	-	37,267	495,984	30,480
Intergovernmental Distributions	34,332	18,144	14,497	66,973	-
Debt Service	-	-	12,806	12,806	-
Prizes and Awards	467	-	417,862	418,329	29
TOTAL OPERATING EXPENSES	6,889,239	3,414,016	1,511,276	11,814,531	397,127
OPERATING INCOME (LOSS)	(208,959)	12,589	473,821	277,451	48,027
NONOPERATING REVENUES AND (EXPENSES):					
Taxes	-	-	34,846	34,846	-
Fines and Settlements	168	-	3,324	3,492	4
Investment Income (Loss)	226,078	1,352	57,299	284,729	917
Rental Income	19,806	-	13,756	33,562	-
Gifts and Donations	296,128	-	4,780	300,908	-
Intergovernmental Distributions	(30,046)	-	(68,494)	(98,540)	-
Federal Grants and Contracts	275,572	-	5,795	281,367	-
Gain/(Loss) on Sale or Impairment of Capital Assets	(2,529)	-	1,367	(1,162)	2,440
Insurance Recoveries from Prior Year Impairments	295	-	113	408	36
Debt Service	(178,429)	-	(7,042)	(185,471)	(2,423)
Other Expenses	(8,359)	-	-	(8,359)	-
Other Revenues	22,680	-	3	22,683	-
TOTAL NONOPERATING REVENUES (EXPENSES)	621,364	1,352	45,747	668,463	974
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	412,405	13,941	519,568	945,914	49,001
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:					
Capital Contributions	120,373	-	109	120,482	985
Additions to Permanent Endowments	16	-	-	16	-
Transfers-In	375,591	103	30,005	405,699	4,276
Transfers-Out	(6,836)	(16,408)	(107,116)	(130,360)	(6,641)
TOTAL CONTRIBUTIONS AND TRANSFERS	489,144	(16,305)	(77,002)	395,837	(1,380)
CHANGE IN NET POSITION	901,549	(2,364)	442,566	1,341,751	47,621
NET POSITION - FISCAL YEAR BEGINNING (as restated)	781,990	10,402	2,385,877	3,178,269	(554,106)
NET POSITION - FISCAL YEAR ENDING	$ 1,683,539	$ 8,038	$ 2,828,443	$ 4,520,020	$ (506,485)

The notes to the financial statements are an integral part of this statement.

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS				GOVERNMENTAL ACTIVITIES
	HIGHER EDUCATION INSTITUTIONS	HEALTHCARE AFFORDABILITY	OTHER ENTERPRISES	TOTALS	INTERNAL SERVICE FUNDS
CASH FLOWS FROM OPERATING ACTIVITIES:					
Cash Received from:					
Tuition, Fees, and Student Loans	$ 2,519,552	$ -	$ 1,898	$ 2,521,450	$ -
Fees for Service	2,486,065	856,112	299,122	3,641,299	2,828
Receipts for Interfund Services	-	-	10,367	10,367	423,616
Sales of Products	-	-	736,220	736,220	1,331
Gifts, Grants, and Contracts	1,493,919	2,450,635	334,814	4,279,368	204
Loan and Note Repayments	411,578	-	-	411,578	-
Unemployment Insurance Premiums	-	-	548,976	548,976	-
Income from Property	36,418	-	16,505	52,923	15,967
Other Sources	199,924	-	134,770	334,694	3,763
Cash Payments to or for:					
Employees	(4,958,756)	(32,808)	(211,739)	(5,203,303)	(238,366)
Suppliers	(1,603,683)	(3,237,552)	(190,192)	(5,031,427)	(115,147)
Payments for Interfund Services	-	(1,932)	(5,279)	(7,211)	(63,228)
Sales Commissions and Lottery Prizes	-	-	(478,293)	(478,293)	(179)
Unemployment Benefits	-	-	(378,655)	(378,655)	-
Scholarships	(116,236)	-	-	(116,236)	-
Others for Student Loans and Loan Losses	(402,021)	-	-	(402,021)	-
Other Governments	(34,332)	(9,556)	(14,498)	(58,386)	-
Other	(82)	(4,540)	(264,940)	(269,562)	(178)
NET CASH PROVIDED BY OPERATING ACTIVITIES	32,346	20,359	539,076	591,781	30,611
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Transfers-In	296,509	-	26,997	323,506	1,502
Transfers-Out	(6,836)	(16,408)	(107,419)	(130,663)	(6,641)
Receipt of Deposits Held in Custody	669,446	-	764	670,210	490
Release of Deposits Held in Custody	(665,738)	-	(756)	(666,494)	(435)
Gifts and Grants for Other Than Capital Purposes	564,113	-	1,671	565,784	-
Intergovernmental Distributions	(30,046)	-	(61,801)	(91,847)	-
Other	-	-	3,482	3,482	-
NonCapital Debt Proceeds	269,570	-	20,107	289,677	115
NonCapital Debt Service Payments	(263,964)	-	(20,107)	(284,071)	(115)
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	833,054	(16,408)	(137,062)	679,584	(5,084)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:					
Acquisition of Capital Assets	(660,764)	-	(332,594)	(993,358)	(478,754)
Capital Contributions	124,816	-	-	124,816	-
Capital Gifts, Grants, and Contracts	18,119	-	-	18,119	-
Proceeds from Sale of Capital Assets	6,625	-	87,123	93,748	475,607
Capital Debt Proceeds	180,684	-	530	181,214	-
Capital Debt Service Payments	(518,348)	-	(13,142)	(531,490)	(144)
Capital Lease Payments	(32,422)	-	(1,255)	(33,677)	(24,441)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(881,290)	-	(259,338)	(1,140,628)	(27,732)
CASH FLOWS FROM INVESTING ACTIVITIES:					
Interest and Dividends on Investments	95,606	723	45,738	142,067	240
Proceeds from Sale/Maturity of Investments	12,141,022	-	25,768	12,166,790	-
Purchases of Investments	(12,470,396)	-	(25,356)	(12,495,752)	-
Increase(Decrease) from Unrealized Gain(Loss) on Investments	71,185	629	10,180	81,994	677
NET CASH FROM INVESTING ACTIVITIES	(162,583)	1,352	56,330	(104,901)	917
NET INCREASE (DECREASE) IN CASH AND POOLED CASH	(178,473)	5,303	199,006	25,836	(1,288)
CASH AND POOLED CASH , FISCAL YEAR BEGINNING	1,563,320	31,462	1,782,782	3,377,564	58,099
CASH AND POOLED CASH, FISCAL YEAR END	$ 1,384,847	$ 36,765	$ 1,981,788	$ 3,403,400	$ 56,811

The notes to the financial statements are an integral part of this statement.

STATEMENT OF CASH FLOWS, CONTINUED
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS				GOVERNMENTAL ACTIVITIES
	HIGHER EDUCATION INSTITUTIONS	HEALTHCARE AFFORDABILITY	OTHER ENTERPRISES	TOTALS	INTERNAL SERVICE FUNDS
RECONCILIATION OF OPERATING INCOME TO NET CASH					
PROVIDED BY OPERATING ACTIVITIES					
Operating Income (Loss)	$ (208,959)	$ 12,589	473,821	$ 277,451	$ 48,027
Adjustments to Reconcile Operating Income (Loss)					
to Net Cash Provided by Operating Activities:					
Depreciation	458,717	-	37,267	495,984	30,480
Investment/Rental Income and Other Revenue in Operating Income	-	-	(2,109)	(2,109)	-
State Support for PERA Pensions	25,260	103	3,253	28,616	2,801
Rents, Fines, Donations, and Grants and Contracts in NonOperating	46,136	-	61,533	107,669	171
(Gain)/Loss on Disposal of Capital and Other Assets	(38)	-	-	(38)	-
Compensated Absences Expense	11,868	23	587	12,478	557
Interest and Other Expense in Operating Income	47,305	-	(10,121)	37,184	549
Net Changes in Assets, Deferred Outflows, Liabilities, and Deferred					
Inflows Related to Operating Activities:					
(Increase) Decrease in Operating Receivables	(86,117)	(116,702)	(23,774)	(226,593)	(294)
(Increase) Decrease in Inventories	(3,198)	-	(340)	(3,538)	(218)
(Increase) Decrease in Other Operating Assets and Deferred Outflows	8,213	-	(719)	7,494	(4,676)
(Increase) Decrease in Pension Deferred Outflow	759,013	(3,475)	87,893	843,431	82,894
(Increase) Decrease in OPEB Deferred Outflow	(33,018)	(292)	(591)	(33,901)	(294)
Increase (Decrease) in Accounts Payable	(5,423)	111,889	7,798	114,264	(10,165)
Increase (Decrease) in Pension Liability	(2,856,965)	1,598	(356,189)	(3,211,556)	(306,860)
Increase (Decrease) in OPEB Liability	76,204	328	809	77,341	603
Increase (Decrease) in Other Operating Liabilities and Deferred Inflows	146,328	7,179	49,220	202,727	3,267
Increase (Decrease) in Pension Deferred Inflow	1,656,318	7,118	210,716	1,874,152	183,819
Increase (Decrease) in OPEB Deferred Inflow	(9,298)	1	22	(9,275)	(50)
NET CASH PROVIDED BY OPERATING ACTIVITIES	$ 32,346	$ 20,359	$ 539,076	$ 591,781	$ 30,611
SUPPLEMENTARY INFORMATION - NONCASH TRANSACTIONS:					
Capital Assets Funded by the Capital Projects Fund	681	-	59	740	959
Capital Assets Acquired by Grants or Donations and Payable Increases	72,619	-	65,985	138,604	-
Unrealized Gain/Loss on Investments and Interest Receivable Accruals	71,185	629	6,877	78,691	-
Loss on Disposal of Capital and Other Assets	6,277	-	1,249	7,526	49,238
Disposal of Capital Assets	47,314	-	-	47,314	-
Amortization of Debt Valuation Accounts and Interest Payable Accruals	54,517	-	717	55,234	748
Assumption of Capital Lease Obligation or Mortgage	-	-	-	-	18,000
Financed Debt Issuance Costs	224	-	-	224	-
Fair Value Change in Derivative Instrument	14,193	-	-	14,193	-
State Support for PERA Pensions	25,260	103	3,253	28,616	2,801
Advertising Provided through Private Sponsorship	-	-	1,204	1,204	-

STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	PENSION AND OTHER EMPLOYEE BENEFIT TRUST	PRIVATE PURPOSE TRUST	AGENCY
Current Assets:			
Cash and Pooled Cash	$ 83,224	$ 188,738	$ 1,527,644
Taxes Receivable, net	-	-	204,385
Other Receivables, net	2,647	13,761	296
Due From Other Funds	1,110	11,502	201
Due From Component Units	-	-	107
Inventories	-	-	5
Noncurrent Assets:			
Restricted Cash and Pooled Cash	517	68,451	-
Investments:			
Government Securities	5,272	19,150	-
Corporate Bonds	9,217	-	-
Asset Backed Securities	888	-	-
Mortgages	8,499	-	-
Mutual Funds	32,675	8,583,920	-
Other Investments	28,629	142,654	-
Other Long-Term Assets	-	-	8,821
TOTAL ASSETS	172,678	9,028,176	1,741,459
LIABILITIES:			
Current Liabilities:			
Tax Refunds Payable	-	-	3,060
Accounts Payable and Accrued Liabilities	24,874	12,193	803
Due To Other Governments	-	-	369,706
Due To Other Funds	14	6	-
Intrafund Payables	1	-	-
Unearned Revenue	-	10,485	-
Claims and Judgments Payable	20,935	-	69
Other Current Liabilities	-	-	1,334,181
Noncurrent Liabilities:			
Deposits Held In Custody For Others	-	5,906	33,026
Accrued Compensated Absences	46	-	-
Other Long-Term Liabilities	-	-	614
TOTAL LIABILITIES	45,870	28,590	$ 1,741,459
NET POSITION:			
Restricted for:			
OPEB	83,954	-	
Held in Trust for:			
Pension/Benefit Plan Participants	42,854	-	
Individuals, Organizations, and Other Entities	-	8,999,586	
TOTAL NET POSITION	$ 126,808	$ 8,999,586	

The notes to the financial statements are an integral part of this statement.

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	PENSION AND OTHER EMPLOYEE BENEFIT TRUST	PRIVATE PURPOSE TRUST
ADDITIONS:		
Additions By Participants	$ -	$ 1,338,108
Member Contributions	86,400	-
Employer Contributions	343,141	-
Investment Income/(Loss)	6,918	525,387
Unclaimed Property Receipts	-	61,285
Other Additions	5,163	3,460
Transfers- In	1,568	37
TOTAL ADDITIONS	443,190	1,928,277
DEDUCTIONS:		
Distributions to Participants	3,305	319,968
Health Insurance Premiums Paid	157,378	-
Health Insurance Claims Paid	228,846	-
Other Benefits Plan Expense	31,893	-
Payments in Accordance with Trust Agreements	-	936,990
Other Deductions	21,124	-
Transfers- Out	224	26
TOTAL DEDUCTIONS	442,770	1,256,984
CHANGE IN NET POSITION	420	671,293
NET POSITION - FISCAL YEAR BEGINNING	126,388	8,328,293
NET POSITION - FISCAL YEAR ENDING	$ 126,808	$ 8,999,586

The notes to the financial statements are an integral part of this statement

STATEMENT OF NET POSITION
COMPONENT UNITS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	COLORADO WATER RESOURCES AND POWER DEVELOPMENT AUTHORITY	UNIVERSITY OF COLORADO FOUNDATION	OTHER COMPONENT UNITS	TOTAL
ASSETS:				
Current Assets:				
Cash and Pooled Cash	$ 224,807	$ 9,272	$ 3,150	$ 237,229
Contributions Receivable, net	-	65,589	-	65,589
Other Receivables, net	82,297	2	2,913	85,212
Due From Other Governments	2,103	-	334	2,437
Prepaids, Advances and Deposits	-	588	-	588
Total Current Assets	309,207	75,451	6,397	391,055
Noncurrent Assets:				
Restricted Cash and Pooled Cash	93,014	-	11,784	104,798
Restricted Investments	87,994	-	-	87,994
Restricted Receivables	1,429	-	-	1,429
Investments	-	2,071,735	-	2,071,735
Contributions Receivable, net	-	98,778	-	98,778
Other Long-Term Assets	918,263	-	420	918,683
Depreciable Capital Assets and Infrastructure, net	29	1,333	178,163	179,525
Land and Nondepreciable Capital Assets	-	-	24,849	24,849
Total Noncurrent Assets	1,100,729	2,171,846	215,216	3,487,791
TOTAL ASSETS	1,409,936	2,247,297	221,613	3,878,846
DEFERRED OUTFLOW OF RESOURCES:	4,555	-	4,487	9,042
LIABILITIES:				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	10,143	10,161	4,407	24,711
Due To Other Governments	1,530	-	-	1,530
Notes, Bonds, and COPs Payable	39,390	-	1,317	40,707
Other Current Liabilities	122,661	20,421	604	143,686
Total Current Liabilities	173,724	30,582	6,328	210,634
Noncurrent Liabilities:				
Deposits Held In Custody For Others	-	440,444	-	440,444
Notes, Bonds, and COPs Payable	421,000		48,919	469,919
Net Pension Liability	7,934	-	-	7,934
Other Postemployment Benefits	186	-		186
Other Long-Term Liabilities	48,275	20,490	11,487	80,252
Total Noncurrent Liabilities	477,395	460,934	60,406	998,735
TOTAL LIABILITIES	651,119	491,516	66,734	1,209,369
DEFERRED INFLOW OF RESOURCES:	394	-	-	394
NET POSITION:				
Net investment in Capital Assets:	30	1,333	154,248	155,611
Restricted for:				
Permanent Funds and Endowments:				
Expendable	-	1,087,300	-	1,087,300
Nonexpendable	-	607,413	-	607,413
Other Purposes	728,066	-	9,632	737,698
Unrestricted	34,882	59,735	(4,514)	90,103
TOTAL NET POSITION	$ 762,978	$ 1,755,781	$ 159,366	$ 2,678,125

The notes to the financial statements are an integral part of this statement.

STATEMENT OF ACTIVITIES
COMPONENT UNITS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	COLORADO WATER RESOURCES AND POWER DEVELOPMENT AUTHORITY	UNIVERSITY OF COLORADO FOUNDATION	OTHER COMPONENT UNITS	TOTAL
EXPENSES	$ 41,343	$ 190,882	$ 17,822	$ 250,047
PROGRAM REVENUES:				
Charges for Services	26,045	4,936	20,434	51,415
Operating Grants and Contributions	26,745	276,120	1	302,866
Capital Grants and Contributions	-	-	3,498	3,498
TOTAL PROGRAM REVENUES:	52,790	281,056	23,933	357,779
NET (EXPENSE) REVENUE	11,447	90,174	6,111	107,732
GENERAL REVENUES:				
Unrestricted Investment Earnings (Losses)	9,398	20,530	215	30,143
TOTAL GENERAL REVENUES	9,398	20,530	215	30,143
CHANGE IN NET POSITION	20,845	110,704	6,326	137,875
NET POSITION - FISCAL YEAR BEGINNING (as restated)	742,133	1,645,077	153,040	2,540,250
NET POSITION - FISCAL YEAR ENDING	$ 762,978	$ 1,755,781	$ 159,366	$ 2,678,125

The notes to the financial statements are an integral part of this statement.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the State of Colorado have been prepared in conformance with generally accepted accounting principles (GAAP) for governments as prescribed by the Governmental Accounting Standards Board (GASB), which is the primary standard setting body for establishing governmental accounting and financial reporting principles. A summary of the State of Colorado's significant accounting policies applied in the preparation of these financial statements follows.

A. NEW ACCOUNTING STANDARDS

The following accounting standards were implemented in Fiscal Year 2019:

GASB Statement No. 83- Certain Asset Retirement Obligations. In 2019, the State implemented GASB Statement No.83. This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset.

GASB Statement No. 88- Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings, and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt.

GASB Statement No. 89- Accounting for Interest Cost Incurred before the End of a Construction Period. This Statement is effective for reporting periods beginning after December 15, 2019, however, the University of Colorado and the Colorado Community College System chose to early implement for Fiscal Year 2018. Additionally, the Metropolitan State University has chosen to early implement for Fiscal Year 2019. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus.

B. FINANCIAL REPORTING ENTITY

For financial reporting purposes, the State of Colorado's primary government includes all funds of the State, its three branches of government, departments, and agencies that make up the State's legal entity. The State's reporting entity also includes those component units that are legally separate entities, for which the State's elected officials are financially accountable.

Financial accountability is defined in GASB Statement No. 14 – The Financial Reporting Entity, as amended by GASB Statement No. 61, The Financial Reporting Entity: Omnibus—an amendment of GASB Statements No. 14 and No. 34. The State is financially accountable for those entities for which the State appoints a voting majority of the governing board and either is able to impose its will upon the entity or there exists a financial benefit or burden relationship with the State.

For those entities that the State does not appoint a voting majority of the governing board, GASB Statement No. 14 includes them in the reporting entity if they are fiscally dependent and there exists a financial benefit or burden relationship with the State. Entities that do not meet the specific criteria for inclusion may still be included if it would be misleading to exclude them. Under GASB Statement No. 39, Determining Whether Certain Organizations Are Component Units—an amendment of GASB Statement No. 14, individually significant legally separate tax-exempt organizations are included as component units if their resources are for the direct benefit of the State and the State can access those resources.

Discretely Presented Component Units:

The Colorado Water Resources and Power Development Authority's purpose is to initiate, acquire, construct, maintain, repair, and operate, or cause to be operated, projects for the protection, preservation, conservation, upgrading, development, and utilization of the water resources of the State. The Governor appoints the Board of Directors, subject to approval by the Senate. In addition, water projects are subject to General Assembly authorization giving the state the ability to impose its will.

The University of Colorado Foundation was incorporated in 1967 and is authorized by the Board of Regents of the University of Colorado to receive, hold, invest, and transfer funds for the benefit of the University of Colorado. The Foundation is a not-for-profit corporation as described in Section 501(c)(3) of the Internal Revenue Service Code and is exempt from income tax on related income. Management believes it would be misleading to exclude this entity.

The Denver Metropolitan Major League Baseball Stadium District currently includes all or part of the seven counties in the Denver metro area. The district was created for the purpose of acquiring, constructing, and operating a major league baseball stadium. To accomplish this purpose, the General Assembly authorized the district to levy a sales tax of one-tenth of one percent throughout the district for a period not to exceed 20 years. However, the district discontinued the sales tax levy on January 1, 2001, upon the final defeasance of all its outstanding debt. Board members are appointed by the Governor, with consent of the Senate. The Board members serve at the pleasure of the Governor which gives the State the ability to impose its will.

In August 2010, the Board of Trustees of the Metropolitan State College of Denver (now Metropolitan State University of Denver) established the HLC @ Metro, Inc. as a non-profit entity to provide for the financing, construction, operation, and management of the Hotel and Hospitality Learning Center at MSU Denver. The facility, which opened in August 2012, includes a fully functioning hotel and learning laboratory for the University's Hospitality, Tourism, and Events department. The Board is appointed by the State through the Metropolitan State University of Denver Board of Trustees. In addition, Metro State University of Denver has guaranteed the debt of HLC@ Metro, Inc. and thus has a financial burden relationship.

Blended Component Units:

Some legally separate component units are so intertwined with the State that they are reported as part of the State's fund and government-wide financial statements and are considered blended component units. Those that are identifiable within an enterprise fund with bonds or debt instruments outstanding and a revenue stream pledged in support of that debt are required to be accounted for separately as segments (see Note 18). The following entities are reported as blended component units:

- University Physicians Inc., d/b/a CU Medicine
- University of Colorado Property Construction, Inc. (CUPCO)

Detailed financial information on all component units may be obtained from the following address:

State of Colorado
Office of the State Controller
Financial Reporting & Analysis
1525 Sherman Street, 5th Floor
Denver, CO 80203
303-866-6200

C. BASIS OF PRESENTATION – GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements focus on the government as a whole. The *Statement of Net Position* and the *Statement of Activities* are presented using the economic resources measurement focus and the full accrual basis of accounting. Under this presentation, all revenues, expenses, and all current and long-term assets, deferred outflows and liabilities and deferred inflows of the government are reported including capital assets, depreciation, and long-term debt.

The government-wide statements report all non-fiduciary activities of the primary government and its component units. Fiduciary activities of the primary government and its component units are excluded from the government-wide statements because those resources are not available to fund the programs of the government. The primary government is further subdivided between governmental activities and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities include proprietary funds financed in whole or in part by fees charged to external parties for goods or services.

The *Statement of Net Position* presents the financial position of the government. The net position section of the statement focuses on whether assets and deferred outflows, net of related liabilities and deferred inflows, have been restricted as to the purpose for which they may be used. When an external party or the State Constitution places a restriction on the use of certain assets, those assets, net of related liabilities, are reported in the Net Position line items shown as Restricted. The nature of an asset may also result in a restriction on asset use. The line item Net Investment in Capital Assets, comprises capital assets (net of depreciation) reduced by the outstanding balance of leases, bonds, mortgages, notes, Certificates of Participation, or other borrowings that were used to finance the acquisition, construction, or improvement of the capital asset. The State does not report restrictions of net position related to enabling legislation because a settled court case determined that crediting money to a special fund does not mean that the General Assembly is prohibited from appropriating the money for another purpose. Internal Service Fund assets and liabilities are reported in the government-wide *Statement of Net Position* as part of the governmental activities.

The *Statement of Activities* shows the change in financial position for the year. It focuses on the net program cost of individual functions and business-type activities in State government. It does this by presenting direct and allocated indirect costs reduced by program revenues of the function or business-type activities. Direct costs are those that can be specifically identified with a program. The State allocates indirect costs based on the Statewide Appropriations/Cash Fees Plan. Program revenues comprise fines and forfeitures, charges for goods and services, and capital and operating grants.

Taxes, with the exception of unemployment insurance premiums supporting a business-type activity, are presented as general-purpose revenues. General-purpose revenues are presented at the bottom of the statement and do not affect the calculation of net program cost.

Interfund transactions, such as federal and state grants moving between State agencies, have been eliminated from the government-wide statements to the extent that they occur within either the governmental or business-type activities, except as follows. In order not to misstate the sales revenue and purchasing expenses of individual functions or business-type activities, the effects of interfund services provided and used have not been eliminated. Balances between governmental and business-type activities are presented as internal balances and are eliminated in the total column. Internal Service Fund activity has been eliminated by allocating the net revenue/expense of the Internal Service Fund to the function originally charged for the internal sale.

Some of the State's component units have fiscal year-ends that differ from the State's fiscal year-end, and as a result amounts receivable and payable between the primary government and component units may not be equal. Amounts shown as receivable and payable between the primary government and the component units are primarily with the University of Colorado Foundation, which has a matching fiscal year end, but also includes amounts related to component units not deemed material for discrete reporting.

Interfund balances between the primary government's fiduciary activities and the primary government are presented on the government-wide statements as external receivables and payables.

D. BASIS OF PRESENTATION – FUND FINANCIAL STATEMENTS

The fund-level statements provide additional detail about the primary government and its component units. The information is presented in four types – governmental funds, proprietary funds, fiduciary funds, and component units. With the exception of the fiduciary fund type, each type is presented with a major fund focus.
The State's major funds report the following activities:

GOVERNMENTAL FUND TYPE (MAJOR):

General Fund

Transactions that are not related to specific revenue streams for dedicated purposes for services traditionally provided by state government are accounted for in the General Fund. The General Fund contains Special Purpose Funds that include the State Public School, Risk Management, and Other Special Purpose Funds. Resources obtained from federal grants that support general governmental activities are accounted for in the General Fund consistent with applicable legal requirements. As a result of comingled current and cumulative general-purpose and special-purpose revenue in the General Fund, combining schedules detailing the components of the General Fund are included as supplementary information. The schedules segregate activities funded with general-purpose revenue in order to demonstrate compliance with the legal definition of the General Fund, which is referred to as the General Purpose Revenue Fund.

PROPRIETARY FUND TYPE (MAJOR):

Higher Education Institutions

This fund reports the activities of all state institutions of higher education. Fees for educational services, tuition payments, and research grants are the primary sources of funding for this activity. Higher Education Institutions have significant capital debt secured solely by pledged revenues.

Healthcare Affordability

The Colorado Healthcare Affordability and Sustainability Enterprise Act of 2017, created the Colorado Healthcare Affordability and Sustainability Enterprise (CHASE) as a government-owned business within the Department of Health Care Policy and Financing to collect a healthcare affordability and sustainability fee from hospitals to provide business services to Colorado hospitals. This fee, not to exceed six percent of net patient revenues, is assessed on hospital providers.

Internal Service Funds

The State uses internal service funds to account for the sale of goods and services, primarily to internal customers, on a cost reimbursement basis. The major fund concept does not apply to internal service funds. The State's Internal Service Funds reported in supplementary information include Central Services, Statewide Financial Information

Technology, Information Technology, Capitol Complex, Highways, Public Safety, Administrative Courts, Legal Services, and Other Enterprise Services. In the fund financial statements, these activities are aggregated into a single column. In the government-wide statements, the Internal Service Funds are included in the governmental activities on the *Statement of Net Position,* and they are included in the *Statement of Activities* through an allocation of their net revenue/expense back to the programs originally charged for the goods or services.

FIDUCIARY FUND TYPE:

The resources reported in fiduciary fund types are not available for use in the State's programs; therefore, none of the fiduciary funds are included in the government-wide financial statements.

Pension and Other Employee Benefit Trust Funds

In the basic financial statements, the State reports in a single column the activities related to resources being held in trust for (1) members and beneficiaries of the Group Benefits Plan, which provides health, life, dental, and short-term disability benefits to state employees, and (2) the Colorado State University Other Post-Employment Benefit Trust Funds.

Private Purpose Trust Funds

Private purpose trust funds are used to report the resources held in trust for the benefit of other governments, private organizations, or individuals. A single column in the basic financial statements aggregates the Treasurer's Private Purpose Trusts, Unclaimed Property, the College Savings Plan operated by CollegeInvest, the College Opportunity Fund (liquidated annually), and several smaller funds shown in the aggregate as Other.

Agency Funds

Agency funds are used to report resources held in a purely custodial capacity for other individuals, private organizations, or other governments. Agency funds primarily include local sales tax collections, trustee investments related to State capital projects, and investments of the Colorado Water Resource and Power Development Authority. Typically the time between receipt and disbursement of these resources is short and investment earnings are inconsequential.

PRESENTATION OF INTERNAL BALANCES

Intrafund transactions are those transactions that occur completely within a column in the financial statements, while interfund transactions involve more than one column. This definition applies at the level of combining financial statements in the Supplementary Information section of the Comprehensive Annual Financial Report. Substantially all intrafund transactions and balances of the primary government have been eliminated from the fund-level financial statements. Interfund sales and federal grant pass-throughs are not eliminated, but are shown as revenues and expenditures/expenses of the various funds. Substantially all other interfund transactions are classified as transfers-in or transfers-out after the revenues and expenses are reported on each of the Statements of Changes in Net Position, or the Statement of Revenues, Expenditures and Changes in Fund Balances.

FUNCTIONAL PRESENTATION OF EXPENDITURES

In the governmental fund types, expenditures are presented on a functional basis, rather than an individual program basis, because of the large number of programs operated by the State. The State's eight functional classifications and the State agencies or departments comprising each are:

General Government

Legislative Branch, Department of Personnel & Administration, most of the Department of Military and Veterans Affairs, part of the Governor's Office, part of the Department of Revenue, and Department of Treasury.

Business, Community, and Consumer Affairs

Department of Agriculture, part of the Governor's Office, Department of Labor and Employment, Department of Local Affairs, most of the Department of Regulatory Agencies, Gaming Division of the Department of Revenue, and Department of State.

Education

Department of Education, and the portion of the Department of Higher Education not reported as a business-type activity.

Health and Rehabilitation

Department of Public Health and Environment, and part of the Department of Human Services.

Justice

Department of Corrections, Division of Youth Corrections in the Department of Human Services, Judicial Branch, Department of Law, Department of Public Safety, and the Civil Rights Division of the Department of Regulatory Agencies.

Natural Resources

Department of Natural Resources.

Social Assistance

Department of Human Services, Department of Military and Veterans' Affairs, and the Department of Health Care Policy and Financing.

Transportation

Department of Transportation.

E. BASIS OF ACCOUNTING

The basis of accounting applied to a fund depends on both the type of fund and the financial statement on which the fund is presented.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

All transactions and balances on the government-wide financial statements are reported on the full accrual basis of accounting. Under full accrual, revenues, expenses, gains, losses, assets, deferred outflows, liabilities, and deferred inflows resulting from exchange transactions are recognized when the exchange takes place and the earnings process is complete. Similar recognition occurs for nonexchange transactions, depending on the type of transaction as follows:

- Derived tax revenues are recognized when the underlying exchange transaction occurs.
- Imposed nonexchange revenues are recognized when the State has an enforceable legal claim.
- Government mandated and voluntary nonexchange revenues are recognized when all eligibility requirements are met – assets are recognized if received before eligibility requirements are met.

FUND-LEVEL FINANCIAL STATEMENTS

Governmental Funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they are measurable and available. The State defines revenues as available if they are expected to be collected within one year. Historical data, adjusted for economic trends, are used to estimate the following revenue accruals:

- Sales, use, liquor, and cigarette taxes are accrued based on filings received and an estimate of filings due at June 30.

- Income taxes, net of refunds, to be collected from individuals, corporations, and trusts are accrued based on current income earned by taxpayers before June 30. Quarterly filings, withholding statements, and other historical and economic data are used to estimate taxpayers' current income. The related revenue is accrued net of an allowance for uncollectible taxes.

Revenues earned under the terms of reimbursement agreements with other governments or private sources are recorded at the time the related expenditures are made if other eligibility requirements have been met.

Expenditures are recognized in governmental funds when:

- The related liability is incurred and is due and payable in full (examples include professional services, supplies, utilities, and travel).

- The matured portion of general long-term indebtedness is due and payable (or resources have been designated in the Debt Service Fund and the debt service is payable within thirty days of fiscal year-end).

- The liability has matured and is normally expected to be liquidated with expendable available financial resources.

Under these recognition criteria, compensated absences, claims and judgments, and termination benefits are reported as fund liabilities only in the period that they become due and payable. Expenditures/liabilities not recognized in the fund-level statements are reported as expenses/liabilities on the government-wide statements.

Proprietary and Fiduciary Funds

All transactions and balances of the proprietary and fiduciary fund types are reported on the full accrual basis of accounting as described above for the government-wide statements.

F. ACCOUNTING POLICIES AFFECTING SPECIFIC ASSETS, LIABILITIES, AND NET POSITION

CASH AND POOLED CASH

For purposes of reporting cash flows, cash and pooled cash is defined as cash-on-hand, demand deposits, certificates of deposit with financial institutions, pooled cash with the State Treasurer, and warrants payable.

RECEIVABLES

Accounts receivable in the governmental and business-type activities consist mainly of amounts due from the Federal Government, customers, and others. Receivables from the Federal Government are reasonably assured; accordingly, no allowance for uncollectible accounts has been established. Accrued taxes include receivables for taxpayer-assessed taxes where the underlying exchange has occurred in the period ending June 30 or prior, net of applicable estimated refunds and allowances.

INVENTORIES AND PREPAIDS

Inventories of the various State agencies are primarily comprised of finished goods inventories held for resale and consumable items such as office and institutional supplies, fuel, and maintenance items.
Inventories of the governmental funds are stated at cost, while inventories of the proprietary funds are stated at the lower of cost or fair value. The State uses various valuation methods (FIFO, average cost, etc.) as selected by individual State agencies. The method used in each agency is consistent from year to year.
Consumable inventories that are deemed material are expended at the time they are consumed. Immaterial consumable inventories are expended at the time of purchase, while inventories held for resale are expensed at the time of sale.
Payments made to vendors for services representing costs applicable to future accounting periods are recorded as prepaid items in both the government-wide and fund financial statements.

INVESTMENTS

Investments, including those held by the State Treasurer and reported as pooled cash, include both short and long-term investments. They are stated at fair value, except for certain investments which are measured at their Net Asset Value (see Note 4). Investments that do not have an established market are reported at their estimated fair value. The State Treasurer records investment interest in individual funds based on book yield as adjusted for amortization of investment premiums and discounts.

CAPITAL ASSETS

Depreciable capital assets are reported at historical cost, net of accumulated depreciation, on the government-wide *Statement of Net Position*. Donated capital assets are carried at their estimated acquisition value at the date of donation. Donated capital assets acquired prior to July 1, 2015 are stated at fair value as of the date of donation. Land, certain land improvements, construction in progress, and certain works of art or historical treasures are reported as nondepreciable assets.

The following table lists the range of capitalization thresholds established by the State, as well as lower thresholds adopted by some State agencies. State agencies are allowed to capitalize assets below established thresholds. The University of Colorado has adopted a $75,000 threshold for land and leasehold improvements, buildings, intangibles, and infrastructure. All land and library materials/collections are capitalized regardless of cost.

Asset Class	Lower Threshold	Established State Thresholds
Land Improvements	$ 5,000	$ 50,000
Buildings	5,000	50,000
Leasehold Improvements	5,000	50,000
Intangible Assets	5,000	50,000
Vehicles and Equipment	NA	5,000
Software (purchased)	NA	5,000
Software (internally developed)	NA	50,000
Works of Art/Historical Treasure	NA	5,000
Infrastructure	NA	500,000

All depreciable capital assets are depreciated using the straight-line method. State agencies are required to use actual experience in setting useful lives for depreciating capital assets. The following table lists the range of lives that State agencies normally use in depreciating capital assets. Certain historical and Department of Transportation buildings are depreciated over longer lives, but they are excluded from the following table.

Asset Class	Estimated Useful Life
Land Improvements	5 to 50 years
Buildings	3 to 70 years
Leasehold Improvements	2 to 50 years
Vehicles and Equipment	2 to 50 years
Software	2 to 20 years
Library Books & Collections	3 to 20 years
Other Capital Assets	3 to 25 years
Infrastructure	10 to 75 years

Roads and bridges, except for right-of-way and fiber optic infrastructure, owned by the Department of Transportation and other infrastructure primarily owned by the Department of Natural Resources, are capitalized and depreciated. The Department of Transportation depreciates roadways over 40 years, and bridges over 75 years.

With the exceptions of the University of Colorado, the Colorado Community College System, and the Metropolitan State University, which early-implemented GASB Statement No. 89, the State capitalizes interest incurred during the construction of capital assets that are reported in enterprise funds.

UNEARNED REVENUE AND DEFERRED INFLOWS

Under reimbursement agreements, receipts from the federal government and other program sponsors are not earned until the related expenditures occur. These receipts are recorded as unearned revenue, except for amounts recorded as deferred inflows when the only eligibility requirement not met is the time requirement.

On the fund-level governmental financial statements, revenues related to taxes receivable that the State does not expect to collect until after the following fiscal year, are not earned and are reported as deferred inflows. However, taxes receivable are recognized as revenue on the government-wide financial statements.

ACCRUED COMPENSATED ABSENCES LIABILITY

State law concerning the accrual of sick leave was changed effective July 1, 1988. After that date all employees in classified permanent positions within the State Personnel System accrue sick leave at the rate of 6.66 hours per month.

Total sick leave per employee is limited to the individual's accrued balance on July 1, 1988, plus 360 additional hours. Employees that exceed the limit at June 30 are required to convert five hours of unused sick leave to one hour of annual leave. Employees or their survivors are paid for one-fourth of their unused sick leave upon retirement or death. Annual leave is earned at increasing rates based on employment longevity. No classified employee is allowed to accumulate more than 42 days of annual leave at the end of a fiscal year. Employees are paid 100 percent of their annual leave balance upon leaving State service.

Compensated absence liabilities related to the governmental funds are recognized as liabilities of the fund only to the extent that they are due and payable at June 30. For all other fund types, both current and long-term portions are recorded as individual fund liabilities. On the government-wide *Statement of Net Position,* all compensated absence liabilities are reported.

INSURANCE

The State has an agreement with Broadspire to act as the third party administrator for the State's self-insured workers' compensation claims. The State reimburses Broadspire for the current cost of claims paid and related administrative expenses. Actuarially determined liabilities are accrued for claims to be paid in future years.

The State insures its property through a combination of self-insurance and commercial insurance carriers and is self-insured against liability risks for both its officials and employees (see Note 9). It is self-funded for employee healthcare plans, however, in the healthcare instance, the risk resides with the employees, because the State contribution to the plan is subject to appropriation each year, and employees are required to cover the balance of any premiums due. The State pays the actual costs of unemployment benefits paid to separated employees, rather than unemployment insurance premiums.

NET POSITION

In the government-wide and proprietary fund financial statements, net position is the difference between assets, liabilities, deferred inflows, and deferred outflows. Net investment in capital assets, represents capital assets; less accumulated depreciation; and less any outstanding borrowings related to the acquisition, construction, or improvement of those assets. Certain net positions are restricted for highway maintenance, education, unemployment insurance, debt service, donor restrictions, and various other funds that were established at the direction of the federal government, the courts, the State Constitution, or other external parties.

FUND BALANCES

Nonspendable – Nonspendable fund balances are amounts that cannot be spent because they are either not in a spendable form or are legally or contractually required to be maintained. This fund balance category consists of inventories; prepaid expenditures such as advances to counties for social assistance programs, local entities for species conservation, and to Colorado cities and special districts from emergency management funds; permanent funds related to state lands, and the corpus of other permanent funds.

Restricted – This classification is the portion of fund balance that is restricted by the State Constitution or external parties, and therefore, the related fund balance can only be expended as directed by the State Constitution or the external party.

Committed – This fund balance classification consists of amounts constrained by the General Assembly, the State's highest level of decision-making authority. Changes to constraints require legislative action by the General Assembly. The classification applies to the majority of governmental funds, excluding the General Purpose Revenue Fund.

In the General Purpose Revenue Fund, the Committed category represents the requirement in Colorado Revised Statutes 24-75-201.1(1)(d). See Note 15 for additional detail.

Committed balances also include earned augmenting revenue, such as insurance proceeds, that State agencies are not required to revert into the General Purpose Revenue Funds' fund balance.

In the Capital Projects Fund, the Committed classification represents the fund balance of the Corrections Expansion Reserve and the balance of certain other projects that are allowed to maintain a fund balance. These projects are not required to revert excess cash revenue to the Capital Projects Fund.

Assigned – This classification represents the portion of the General Purpose Revenue Fund fund balance related to certain Fiscal Year 2018-19 appropriations that the Colorado State Controller approved in accordance with Fiscal Rule 7-3 for use in the subsequent fiscal year.

Unassigned – This is the residual classification for the General Fund, and is not shown in other governmental funds, unless the fund balance is a deficit.

When an expenditure incurred could be funded from either restricted or unrestricted sources, unrestricted dollars are spent first, and within unrestricted sources funding is allocated first from unassigned, then assigned, and then committed resources. However, in certain circumstances restricted and/or committed resources are spent without regard to other available funding sources including transfers to pay indirect costs, to fund programs operating in the General Purpose Revenue Fund, to support health-related programs funded by tobacco tax, to support programs partially funded by Highway Users' Tax funds, and other situations that are not individually significant.

G. ACCOUNTING POLICIES AFFECTING REVENUES, EXPENDITURES/ EXPENSES

PROGRAM REVENUES

The government-wide *Statement of Activities* presents two broad types of revenues – program revenues and general revenues. All taxes, with the exception of unemployment insurance premiums used to support a business-type activity, are reported as general revenues. Unrestricted investment earnings and the court ordered awards of the Tobacco Litigation Settlement Fund, a nonmajor Other Special Revenue Fund, are also reported as general revenues. Except for transfers, permanent fund additions, and special items, all other revenues are reported as program revenues. In general, program revenues include:

- Fees for services, tuition, licenses, certifications, and inspections
- Fines and forfeitures
- Sales of products
- Rents and royalties
- Donations and contributions
- Intergovernmental revenues (including capital and operating grants)

INDIRECT COST ALLOCATION

The State allocates indirect costs on the government-wide *Statement of Activities*. In general, the allocation reduces costs shown in the general government functions and increases costs in the other functions and business-type activities. The allocation is based on the Statewide Appropriations/Cash Fees Plan.

The Plan uses allocation statistics from Fiscal Year 2015-16 and costs from the Fiscal Year 2017-18 Appropriations bill that were incorporated in State agency budgets for Fiscal Year 2018-19. The allocation of costs between the governmental activities and business-type activities would normally result in an adjustment of internal balances on the government-wide *Statement of Net Position*. However, since the amount allocated from the governmental activities to the business-type activities is small, an offsetting adjustment is made to the (Transfers-Out)/Transfers-In line item at the bottom of the *Statement of Activities.*

OPERATING REVENUES AND EXPENSES

The State reports three major enterprise funds, multiple nonmajor enterprise funds, and multiple internal service funds. Because these funds engage in a wide variety of activities, the State's definition of operating revenues and expenses is highly generalized. For these funds, operating revenues and expenses are defined as transactions that result from the core business activity of the proprietary fund.

In general, this definition provides consistency between operating income on the *Statement of Revenues, Expenses, and Changes in Net Position* and cash from operations on the *Statement of Cash Flows.* However, certain exceptions occur including:

- Interest earnings and expenses of proprietary funds, for which the core business activity is lending, are reported as operating revenues and expenses on the *Statement of Revenues, Expenses, and Changes in Net Position* but are reported as investing activities on the *Statement of Cash Flows.*

- Some rents, fines, donations, and certain grants and contracts are reported as nonoperating revenues on the *Statement of Revenues, Expenses, and Changes in Net Position*, but are reported as cash from operations on the *Statement of Cash Flows.*

The State's institutions of higher education have defined operating revenues and expenses as generally resulting from providing goods and services for instruction, research, public service, or related support services to an individual or entity separate from the institution.

NOTE 2 – STEWARDSHIP, ACCOUNTABILITY, AND LEGAL COMPLIANCE

A. OVEREXPENDITURES

Depending on the accounting fund type involved, expenditures/expenses are determined using the modified accrual or accrual basis of accounting even if the accrual will result in an overexpenditure. In the General Purpose Revenue Fund and Regular Capital Projects Fund, if earned cash revenues plus available reserved fund balance and earned federal revenues are less than cash and federal expenditures, then those excess expenditures are considered general-funded expenditures. If general-funded expenditures exceed the general-funded appropriation, then an overexpenditure occurs even if the expenditures did not exceed the total legislative line item appropriation. Absent general-funded appropriations, agencies are not allowed to use general-purpose revenue to support an expenditure/expense that was appropriated from cash or federal funds. Budget-to-actual comparisons are presented in the Required Supplementary Information Section. Differences noted between departmental reversions or overexpended amounts on the budgetary schedules and the overexpended amounts discussed below are due to offsetting underexpended line item appropriations.

Within the limitations discussed below, the State Controller, with the approval of the Governor, may allow certain overexpenditures of the legal appropriation, as provided by Section 24-75-109, C.R.S. Unlimited overexpenditures are allowed in the Medicaid program. The statute also provides for $250,000 of general-funded overexpenditure authority in the Children's Basic Health Plan. The Department of Human Services is allowed $1.0 million of overexpenditures not related to Medicaid, and unlimited overexpenditures for self-insurance of its workers' compensation plan. Statute also allows overexpenditures up to $3.0 million in total for the remainder of the Executive Branch. An additional $1.0 million of combined transfers and overexpenditures are allowed for the Judicial Branch.

The State Controller is generally required by statute to restrict the subsequent year appropriation whether or not an overexpenditure is approved. Such a restriction requires the agency to seek a supplemental appropriation from the General Assembly, earn adequate cash or federal revenue to cover the expenditure in the following year, and/or reduce their subsequent year's expenditures. Per Section 24-75-109(2)(b) C.R.S., neither the Governor nor the State Controller is allowed to approve any overexpenditure in excess of the unencumbered balance of the fund from which the overexpenditure is made.

Total overexpenditures at June 30, 2019, were $34.14 million as described in the following paragraphs.

Approved Medicaid Overexpenditures:

- Medical Services Premiums – The Department of Health Care Policy & Financing overspent this line item by $23.4 million general funds, $1.3 million cash funds, and $0.1 million reappropriated funds. The Medical Services Premiums appropriation covers expenditures for the majority of services rendered for Medicaid members. Due to the entitlement nature of the program, this line has statutory unlimited overexpenditure authority. The primary driver of the General Fund overexpenditure is under forecasting the acute care per capita costs for MAGI children, individuals with disabilities, and MAGI pregnant adults. The cash funds overexpenditure occurred as a result of greater-than-anticipated revenue collection from recoveries, which is reported as a cash fund expenditure. The reappropriated funds overexpenditure was due to transferring more funding from the Old Age Pension State Medical Program to Medical Services Premiums than the Department forecasted would be available for the year.

- Behavioral Health Fee-for-service Payments – The Department of Health Care Policy & Financing overspent this line item by $0.2 million general funds. The behavioral health fee-for-service line represents expenditure that is excluded from coverage under the behavioral health capitation, either because the member is not attributed to the Regional Accountable Entity or the service fell outside of the contractual requirements of covered services. Growth in expenditure for this line item fluctuates from year to year. For Fiscal Year 2019, utilization grew by more than the Department projected in the second half of the year.

- Mental Health Institutes – The Department of Health Care Policy & Financing overspent this line item by \$0.04 million general funds. The overexpenditure is a result of higher than anticipated claims being billed to the Department by the Department of Human Services. The Department of Human Services (DHS) sets the spending authority for this appropriation. Each year, DHS submits an annual budget request to true up the Mental Health Institute (MHI) line item spending authority based on current MHI population mix. DHS underestimated the costs for this line item for Fiscal Year 2019.

- Adult Comprehensive Services – The Department of Health Care Policy & Financing overspent this line item by \$2.8 million general funds. The overexpenditure is a result of higher than anticipated enrollment and utilization in the Adult Comprehensive (DD) waiver. Enrollments in the DD waiver from the waiting list occurred slightly faster than originally estimated and units per utilizer grew faster than anticipated as well.

- Division of Youth Services - Medicaid Funding – The Department of Health Care Policy & Financing overspent this line item by \$0.1 million general funds. The overexpenditure is a result of a larger than expected number of child welfare claims payments identified by the Department of Human Services to be associated with the Division of Youth Services. The Department of Human Services (DHS) requests funding for this appropriation based on anticipated Medicaid costs for the Division of Youth Services. DHS underestimated the costs for this line item.

- Medicare Modernization Act Contribution – The Department of Health Care Policy & Financing overspent this line item by \$1.7 million general funds. The overexpenditure occurred due to large increases in retroactive enrollment of dual eligible clients in the second half of the year, which resulted in higher-than-anticipated monthly invoice totals. The Department is currently working with its federal partner (CMS) and data warehouse vendor to make necessary adjustments to the process of producing the dual-eligibility file that is sent to CMS each month to calculate current and retroactive enrollment. Once the changes are made, the Department will be better able to anticipate large retroactive changes in dual-eligibility and prevent future overexpenditure due to spikes in retroactivity.

Approved Department of Human Services Overexpenditures, Other Than Medicaid, subject to the \$1.0 million limit:

- None at June 30, 2019

Approved State Departments Overexpenditures Subject to the \$3.0 Million Limit:

- Operating Expenses – The Department of Corrections overspent this line item by \$1.1 million general funds. The Department of Corrections submitted a \$1.1 million supplemental budget request which was approved by the Joint Budget Committee on September 20, 2018. The Joint Budget Committee included the approved increase in the Department's supplemental bill (SB19-111); however, the increase was subsequently amended out thus causing the overexpenditure.

- Community Corrections Placements – The Department of Public Safety overspent this line item by \$0.2 million general funds. Community corrections provides a sentencing or placement alternative, in lieu of prison incarceration, for felony offenders. Community corrections services provided exceeded the total program appropriations by \$0.2 million, which included a general fund overspend of \$0.2 million. The program had appropriation transfer authority under Section 17-27-108(5), C.R.S., and maximized eligible appropriations to minimize the overexpenditure, but it could not cover the total amount thus causing the overexpenditure.

Approved Judicial Overexpenditures, subject to the $1.0 million limit:

- None at June 30, 2019

Overexpenditures Not Allowed to Be Approved (Deficit Fund Balances):

- Highway Fund – The Department of Transportation had a deficit fund balance in this fund of $0.4 million as a result of net operating losses at the Department's print shop which is now closed.

- Debt Collection Fund – The Department of Personnel & Administration had a deficit fund balance in this fund of $0.2 million. Central Collections Services (CCS) spent the majority of Fiscal Year 2019 implementing a new collections system, which automated processes to create efficiency and accuracy, as most reporting and entry out of the old collection system was completed manually. The focus on the implementation of the system drew resources away from the standard day-to-day collecting activities, and was a component of why the program had trouble recovering this fiscal year. The system implementation required the dedication of substantial staff resources, which had an impact on the program's ability to collect revenue. Additionally, recent statutory changes and waivers have allowed for clients that typically had high value debt the ability to opt-out of the program, leaving low value debt to be forwarded to CCS, and as a direct result, a reduction of revenue for the CCS occurred, which created the deficit fund balance.

The deferral of Medicaid expenditures and revenues for budget purposes only is authorized in Section 25.5-8-108(5), C.R.S. However, those expenditures are recognized in the current fiscal year for financial statement presentation under Generally Accepted Accounting Principles (GAAP). The recognition of those expenditures on the GAAP basis resulted in fund balance deficits. Because the budget deferral that caused the GAAP deficit fund balance is in compliance with statute, no restriction of Fiscal Year 2020 spending authority is recommended. The following cash funds were in a deficit fund balance position as a result of Department of Health Care Policy and Financing Medicaid activity as of June 30, 2019:

- Medicaid Buy-In Cash Fund - $0.2 million
- Health Care Expansion Fund - $2.4 million

A separately issued report comparing line item expenditures to authorized budget is available upon request from the Office of the State Controller.

B. TAX, SPENDING, AND DEBT LIMITATIONS

Certain State revenues, primarily taxes and fees, are limited under Article X, Section 20 (TABOR) of the State Constitution. Growth in these revenues from year to year is limited to the rate of population growth plus the rate of inflation. The TABOR section of the State Constitution also requires voter approval for any new tax, tax rate increase, or new debt. These limitations apply to the State as a whole, not to individual funds, departments, or agencies of the State. Government run businesses accounted for as enterprise funds that have the authority to issue bonded debt and that receive less than ten percent of annual revenues from the State and its local governments are exempted from the TABOR revenue limits.

In the 2005 general election, voters approved Referendum C, a statutory measure referred to the ballot by the Legislature that authorized the State to retain revenues in excess of the limit for the five fiscal years from 2006 through

2010. With the end of the Referendum C five-year excess revenue retention period, the State is subject to an Excess State Revenue Cap (ESRC), which began in Fiscal Year 2011. Calculation of the original TABOR limit continues to apply, but the ESRC replaces the previous TABOR limit for triggering taxpayer refunds. The beginning base for the ESRC was the highest adjusted TABOR revenue during the five-year period, which occurred in Fiscal Year 2008.

In Fiscal Year 2015 a TABOR refund was due to taxpayers. Revenue subject to TABOR that year was $12,530.8 million, which exceeded the ESRC of $12,361.0 million by $169.7 million. The total refund payable triggered by the excess revenue was $169.7 million plus $3.6 million of understated and un-refunded amounts from prior years, or $173.3 million. Since Fiscal Year 2015, various corrections to revenue for that year have resulted in a $14.0 million reduction in the amount originally calculated.

In Fiscal Year 2018 revenue subject to TABOR was $13,720.9 million, which exceeded the $13,702.4 million ESRC by $18.5 million and by $2,500.1 million over the original TABOR limit. With the addition of Fiscal Year 2018 excess revenue to the $21.3 million left from the Fiscal Year 2015 refund payable, the State's liability for TABOR refunds increased to $39.8 million at June 30, 2018. In Fiscal Year 2019, the State discovered $2.9 million in under-reported nonexempt revenue from Fiscal Year 2018, which has been added to the June 30, 2019 refund payable.

In April 2019, $18.5 million of the excess revenue from Fiscal Year 2018, plus $21.0 million of the remaining Fiscal Year 2015 payable, were refunded indirectly to taxpayers as a reimbursement to local governments under the homestead exemption for qualifying senior citizens and disabled veterans. Through Fiscal Year 2019 the State has returned $177.5 million of the Fiscal Year 2015 and Fiscal Year 2018 excess revenue to taxpayers, leaving $3.3 million to refund at June 30, 2019.

In Fiscal Year 2019 revenue subject to TABOR was $14,788.4 million, which exceeded the $14,360.1 million ESRC by $428.3 million and by $3,029.1 million over the original TABOR limit. With the addition of Fiscal Year 2019 excess revenue to the $3.3 million left from the Fiscal Year 2015 and Fiscal Year 2018 amounts payable, the State's liability for TABOR refunds increased to $431.7 million at June 30, 2019.

Since the inception of Referendum C in Fiscal Year 2006 the State has retained $21,816.0 million (unadjusted for prior year errors) – $3,593.6 million during the initial five-year revenue retention period, and an additional $18,222.4 million as a result of the higher ESRC limit in Fiscal Year 2011 through Fiscal Year 2019.

TABOR requires the State to reserve three percent of fiscal year nonexempt revenues for emergencies. The estimated reserve amount for Fiscal Year 2019 was based on the March 2018 revenue projection prepared by the Legislative Council. In the Long Appropriations Act, the funds designated below and the maximum balances from each, constitute the reserve.

At June 30, 2019, the financial net positions, or fund balances of the following funds were restricted:

- Major Medical Fund, a portion of the nonmajor Labor Fund – $74.0 million maximum set in the Long Appropriations Act. At June 30, 2019, the fund's net assets were less than $74.0 million. Available cash and investments totaling $70.6 million were restricted.
- Wildlife Cash Fund, a portion of the nonmajor Parks and Wildlife Enterprise Fund – $34.0 million.
- Perpetual base account of the Severance Tax Fund, a portion of the major Resource Extraction Fund – $33.0 million.
- Colorado Water Conservation Board Construction Fund, a portion of the major Resource Extraction Fund – $33.0 million.
- Controlled Maintenance Trust Fund, a portion of the major General Fund – $94.0 million maximum set in the Long Appropriations Act. At June 30, 2019, the fund's net assets were less than $94.0 million. Operating cash totaling $54.6 million was restricted. During the fiscal year, $39.0 million was transferred from the Controlled Maintenance Trust Fund to the Disaster Emergency Fund, through twelve executive orders, to pay for the costs of fighting wildfires across the State. In addition, $0.5 million was transferred from the trust fund to the Wildfire Emergency Response Fund due to the costs of exceptional fire risk.
- Unclaimed Property Tourism Promotion Trust Fund, a portion of the nonmajor Private Purpose Trust Fund – $5.0 million.

The 2018 legislative session Long Appropriations Act also designated up to $160.3 million of State properties as the remainder of the emergency reserve.

Based on actual fiscal year nonexempt revenues in Fiscal Year 2019 the required reserve was $443.7 million. Because the actual reserve requirement was more than the net assets of the Major Medical and Controlled Maintenance Trust funds and the maximum amounts designated for the other funds – including the State properties – the total amount restricted for the reserve was less than the combined maximums allowable in the designated funds as detailed above. The amount restricted for the reserve was $53.2 million less than required by the State Constitution. In the event of an emergency that exceeded the financial assets in the reserve, the designated Wildlife Cash Fund capital assets and general capital assets would have to be liquidated to meet the constitutional requirement.

NOTE 3 – CASH, RECEIVABLES, INVENTORIES, PREPAIDS, AND OTHER

CASH AND POOLED CASH

The State Treasury acts as a bank for all State agencies, with the exception of the University of Colorado. Moneys deposited in the Treasury are invested until the cash is needed. Interest earnings on these investments are credited to the General Purpose Revenue Fund unless a specific statute directs otherwise. Most funds are required to be invested in noninterest bearing warrants of the General Purpose Revenue Fund if the General Purpose Revenue Fund overdraws its rights in the pool. This means that under certain conditions participating funds would not receive the interest earnings to which they would otherwise be entitled. The detailed composition of the Treasury pooled cash and investment are shown in the Treasurer's Investment Reports. Where a major fund or fund category has a cash deficit, that deficit has been reclassified to an interfund payable to the General Purpose Revenue Fund – the payer of last resort for the pool.

State agencies are authorized by various statutes to deposit funds in accounts outside the custody of the State Treasury. Legally authorized deposits include demand deposits and certificates of deposit. The State's cash management policy is to invest all significant financial resources as soon as the moneys are available within the banking system. To enhance availability of funds for investment purposes, the State Treasurer uses electronic funds transfers to move depository account balances into the Treasurer's pooled cash.

Colorado statutes require protection of public moneys in banks beyond that provided by the federal insurance corporations. The Public Deposit Protection Act in Colorado Revised Statutes 11-10.5-107(5) requires all eligible depositories holding public deposits, including those of the State's component units, to pledge designated eligible collateral having market value equal to at least 102 percent of the deposits exceeding the amounts insured by federal insurance. Upon liquidation of a defaulting eligible depository, the statute requires the banking board to seize the eligible collateral, liquidate the collateral, and repay the public deposits to the depositing government.

The State had an accounting system cash deposit balance of $1,890.5 million in the Treasurer's pool as of June 30, 2019. Under the GASB Statement No. 40 definitions, $46.4 million of the State's total bank balance of $1,867.4 million was exposed to custodial credit risk because the deposits were uninsured and the related collateral was held by the pledging institution or was held by the pledging institution's trust department or agent, but not in the State's name.

RECEIVABLES

The Taxes Receivable of $1,838.0 million shown on the government-wide *Statement of Net Position* in current assets net of long-term taxes receivable of $250.4 million, primarily comprises the following:

- $1,934.1 million in the General Purpose Revenue Fund, mainly self-assessed income and sales tax. This amount includes $250.4 million of Taxes Receivable expected to be collected after one year that are reclassified on the *Governmental Funds Balance Sheet Reconciled to Statement of Net Position* so they can be reported as Other Long-Term Assets on the government-wide *Statement of Net Position*.

- $115.3 million of unemployment insurance premiums receivable primarily recorded in the Unemployment Insurance Fund.

- $36.8 million recorded in non-major special revenue funds, which include approximately $13.5 million from gaming tax and $19.0 million from insurance premium tax.

Restricted Receivables of $445.4 million shown for Governmental Activities on the government-wide *Statement of Net Position* in non-current assets related primarily to $2.8 million of taxes receivable, $151.5 million of other receivables, and $289.9 million of intergovernmental receivables recorded in the Highway Users Tax Fund and State Highway Fund. All three items were reported as Restricted Receivables because the State Constitution and federal requirements restrict that portion of the Highway Users Tax Fund and State Highway Fund. The tax receivable was primarily fuel taxes while the intergovernmental receivable was primarily due from the Federal Government.

The Other Receivables of $1,478.6 million shown on the government-wide *Statement of Net Position* are net of $263.4 million in allowance for doubtful accounts and primarily comprise the following:

- $530.5 million of receivables recorded in the General Fund, of which $30.2 million is from interest receivable on investments. The Department of Health Care Policy and Financing recorded receivables of $479.1 million related primarily to rebates from drug companies and overpayments to healthcare providers, and the Colorado Mental Health Institutes recorded $5.7 million of patient receivables.

- $558.3 million of student and other receivables of Higher Education Institutions.

- $153.3 million of receivables recorded by the Department of Health Care Policy and Financing in the Colorado Healthcare Affordability and Sustainability Enterprise Fund related primarily to rebates from drug companies associated with prescriptions for Medicaid clients.

INVENTORIES

Inventories of $159.6 million shown on the government-wide *Statement of Net Position* at June 30, 2019, primarily comprise the following:

- $80.8 million of resale inventories, of which Resource Extraction recorded $34.7 million, Higher Education Institutions recorded $33.5 million, and Highway Users Tax Fund recorded $9.2 million.

- $59.6 million of consumable supplies inventories, of which $37.3 million was recorded by Resource Extraction Fund, $10.0 million was recorded by the Higher Education Institutions, $8.4 million was recorded by the Highway Users Tax Fund, $2.3 million by the General Purpose Revenue Fund, and $0.7 million by Parks and Wildlife, and $0.5 million by Central Services Fund, an internal service fund.

- $11.3 million of manufacturing inventories recorded by Correctional Industries, a nonmajor enterprise fund.

PREPAIDS, ADVANCES, AND DEPOSITS

Prepaids, Advances, and Deposits of $131.9 million shown on the government-wide *Statement of Net Position* are primarily general prepaid expenses. The significant items include:

- $17.3 million advanced to Colorado counties by the General Purpose Revenue Fund primarily related to social assistance programs.

- $16.1 million advanced to Colorado cities and special districts by the Division of Homeland Security and Emergency Management.

- $10.4 million advanced to conservation organizations by the Department of Natural Resources from the Species Conservation Fund, a portion of the Resource Extraction Fund.

- $24.5 million prepaid by Higher Educational Institutions, of which $4.2 million related to cash payments for library subscriptions at Colorado State University.

- $18.7 million prepaid to designated service organizations by the Department of Human Services from the Marijuana Tax Cash Fund primarily for behavioral health.

- $6.1 million of prize expense paid by the Colorado Lottery to a multistate organization related to participation in the Powerball lottery game.

- $8.1 million prepaid by the Governor's Office of Information Technology primarily for multi-year maintenance and licensing agreements.

OTHER LONG-TERM ASSETS

The $868.4 million shown as Other Long-Term Assets on the government-wide *Statement of Net Position* is primarily long-term taxes receivable and long-term loans. Long-term taxes receivable of $250.4 million recorded in the General Purpose Revenue Fund are not included as Other Long-Term Assets on the *Balance Sheet – Governmental Funds* but are shown in Taxes Receivable.

The $507.2 million of Other Long-Term Assets shown on the fund-level *Balance Sheet – Governmental Funds* is primarily related to loans issued by the Highway Users Tax Fund ($15.0 million), a non-major special revenue fund, and the Resource Extraction Fund ($442.0 million), a non-major special revenue fund. This balance primarily comprises water loan activity. The Water Conservation Board makes water loans from the Water Projects Fund, part of the Resource Extraction Fund, to local entities for the purpose of constructing water projects in the State.

The water loans are made for periods ranging from 10 to 30 years. Interest rates range from 2 to 6 percent for most projects, and they require the local entities or districts to make a yearly payment of principal and interest.

The $109.8 million shown as Other Long-term Assets on the *Statement of Net Position – Proprietary Funds* is primarily student loans issued by Higher Education Institutions but also includes livestock.

NOTE 4 – INVESTMENTS

The State holds investments both for its own benefit and as an agent for certain entities as provided by statute. The State does not invest its funds with any external investment pool. Funds not required for immediate payment of expenditures are administered by the authorized custodian of the funds or pooled and invested by the State Treasurer.

Colorado Revised Statutes 24-75-601.1 authorizes the types of securities in which public funds of governmental entities, including State agencies, may be invested. Investments of the Public Employees Retirement Association discussed in Note 6 and other pension funds are not considered public funds. In general, the statute allows investment in Certificates of Participation related to a lease or lease purchase commitment, local government investment pools, repurchase and reverse repurchase agreements (with certain limitations), securities lending agreements, corporate or bank debt securities denominated in US dollars, guaranteed investment or interest contracts including annuities and funding agreements, securities issued by or fully guaranteed by the United States Treasury or certain federal entities and the World Bank, inflation indexed securities issued by the United States Treasury, general obligation and revenue debt of other states in the United States and their political subdivisions (including authorities), or registered money market funds with policies that meet specific criteria.

The statute establishes high minimum credit quality ratings by at least two national rating agencies for most investment types. That statute also sets maximum time to maturity limits, but allows the governing body of the public entity to extend those limits. Public entities may also enter securities lending agreements that meet certain requirements. The statute prohibits investment in subordinated securities and securities that do not have fixed coupon rates unless the variable reference rate is a United States Treasury security with maturity less than one year, the London Interbank Offer Rate, or the Federal Reserve cost of funds rate. The above statutory provisions do not apply to the University of Colorado.

Colorado Revised Statutes 24-36-113 authorizes securities in which the State Treasurer may invest and requires prudence and care in maintaining investment principal and maximizing interest earnings. In addition to the investments authorized for all public funds, the State Treasurer may invest in securities of the federal government and its agencies and corporations without limitation, asset-backed securities, certain bankers' acceptances or bank notes, certain commercial paper, certain international banks, certain loans and collateralized mortgage obligations and certain debt obligations backed by the full faith and credit of the state of Israel. The Treasurer's statute also establishes credit quality rating minimums specific to the Treasurer's investments. The Treasurer's statute is the basis for a formal investment policy published on the State Treasurer's website. In addition to the risk restrictions discussed throughout this Note 4, the Treasurer's investment policy precludes the purchase of derivative securities.

The State Treasurer maintains an agency fund for the Great Outdoors Colorado Program (GOCO), a related organization. At June 30, 2019 and 2018, the treasurer had \$97.2 million and \$80.9 million at fair value, respectively, of GOCO's funds on deposit and invested.

The investment earnings of the Unclaimed Property Tourism Trust Fund, a nonmajor special revenue fund, are assigned by law to the Colorado Travel and Tourism Promotion Fund, a nonmajor special revenue fund, to the State Fair, a nonmajor enterprise fund, and to the Agriculture Management Fund, a nonmajor special revenue fund.

As provided by State statute, the State Treasurer held \$10.5 million of investment in residential mortgages representing payments of property taxes of certain elderly State citizen homeowners that qualify for the Property Tax Deferral Program. The investment is valued based on the outstanding principal and interest currently owed to the State as there is no quoted market price for these investments.

The following schedule reconciles deposits and investments to the financial statements for the primary government including fiduciary funds:

(Amounts in Thousands)

Footnote Amounts	Carrying Amount
Deposits (Note 3)	$ 1,890,516
Investments:	
Governmental Activities	11,298,425
Business-Type Activities	3,318,392
Fiduciary Activities	8,830,904
Plus: Cash in Clearing Accounts	90
Total	$ 25,338,327
Financial Statement Amounts	
Net Cash and Pooled Cash	$ 7,299,175
Add: Warrants Payable Included in Cash	240,454
Total Cash and Pooled Cash	7,539,629
Add: Restricted Cash	3,373,824
Add: Restricted Investments	1,171,438
Add: Investments	13,253,436
Total	$ 25,338,327

Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of a failure, the State will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments are exposed to custodial credit risk if the securities are uninsured, are not registered in the State's name, and are held by either the counterparty to the investment purchase or are held by the counterparty's trust department or agent but not held in the State's name.

The State Treasurer's investment policy requires all securities to be held by the State Treasurer or a third party custodian designated by the Treasurer with each security evidenced by a safekeeping receipt. Certain trustees have selected the State Treasurer's pool as their primary investment vehicle. The Treasurer accounts for the trustees' deposits in agency funds, and the investment types and related risks are disclosed through the Treasurer's pool investments.

Open-end mutual funds and certain other investments are not subject to custodial risk because ownership of the investment is not evidenced by a security. The following tables list the investments of the State Treasurer's pooled cash, major governmental funds, and nonmajor governmental funds in aggregate, by investment type at fair value.

(Amounts in Thousands)

	Governmental Activities			
	Treasurer's Pool	General Fund	Other Governmental	Total
NOT SUBJECT TO CUSTODIAL CREDIT RISK				
U.S. Treasury Notes/Bonds	$ 816,832	$ -	$ 246,650	$ 1,063,482
U.S. Agency Securities (Not Explicitly Guaranteed)	1,084,049	-	78,490	1,162,539
Commercial Paper	1,601,607	-	-	1,601,607
Corporate Bonds	3,339,893	-	403,153	3,743,046
Municipal Bonds	10,083	-	3,087	13,170
Money Market Mutual Funds	515,000	-	6,753	521,753
Asset-Backed Securities	931,204	-	80,477	1,011,681
Mortgage-Backed Securities	255	-	162,387	162,642
Sovereigns/Supranationals	723,924	-	-	723,924
Equity Mutual Funds	-	-	219,007	219,007
Other	-	349,143	725,685	1,074,828
SUBTOTAL	9,022,847	349,143	1,925,689	11,297,679
SUBJECT TO CUSTODIAL CREDIT RISK				
Money Market Mutual Funds	-	-	746	746
SUBTOTAL	-	-	746	746
TOTAL	$ 9,022,847	$ 349,143	$ 1,926,435	$ 11,298,425

The following table lists the investments of the major enterprise funds, nonmajor enterprise funds in aggregate, and fiduciary funds by investment type at fair value as of June 30, 2019. The University of Colorado, Colorado State University, and the Colorado School of Mines reported investments in the internal pools of their respective foundations. These investments are reported as Investment in Foundation Pool.

(Amounts in Thousands)

	Business-Type Activities			Fiduciary
	Higher Education Institutions	Other Enterprises	Total	Fiduciary
NOT SUBJECT TO CUSTODIAL CREDIT RISK				
U.S. Treasury Bills	$ 18,659	$ -	$ 18,659	$ 663
U.S. Treasury Notes/Bonds	174,893	-	174,893	-
U.S. Agency Securities (Not Explicitly Guaranteed)	70,752	-	70,752	18,487
Commercial Paper	2,008	-	2,008	-
Corporate Bonds	192,678	-	192,678	-
Municipal Bonds	114	-	114	-
Money Market Mutual Funds	286,788	355	287,143	-
Bond Mutual Funds	58,526	12,780	71,306	10,309
Asset-Backed Securities	126,422	-	126,422	-
Investment In Foundation Pool	447,831	-	447,831	-
Mortgage-Backed Securities	115,699	-	115,699	-
Guaranteed Investment Contracts	24,192	-	24,192	-
Corporate Equities	2,798	-	2,798	-
Private Equities	-	-	-	3,244
Equity Mutual Funds	796,154	-	796,154	22,366
Other	293,938	18,306	312,244	25,385
SUBTOTAL	2,611,452	31,441	2,642,893	80,454
SUBJECT TO CUSTODIAL CREDIT RISK				
U.S. Treasury Bills	299	-	299	3,805
U.S. Treasury Notes/Bonds	46,783	-	46,783	-
U.S. Agency Securities (Explicitly Guaranteed)	9,673	-	9,673	-
U.S. Agency Securities (Not Explicitly Guaranteed)	14,725	-	14,725	-
Corporate Bonds	152,125	-	152,125	9,217
Municipal Bonds	15,235	-	15,235	1,467
Money Market Mutual Funds	442	-	442	891,269
Bond Mutual Funds	107,685	-	107,685	3,164,713
Asset-Backed Securities	56,663	-	56,663	888
Investment In Foundation Pool	46,412	-	46,412	-
Mortgage-Backed Securities	41,925	-	41,925	8,499
Guaranteed Investment Contracts	-	-	-	142,227
Corporate Equities	6,649	-	6,649	-
Private Equities	2,761	-	2,761	-
International Equities	55,230	-	55,230	-
Equity Mutual Funds	116,583	-	116,583	4,527,938
Balanced Mutual Funds	42	-	42	-
Other	2,267	-	2,267	427
SUBTOTAL	675,499	-	675,499	8,750,450
TOTAL	$ 3,286,951	$ 31,441	$ 3,318,392	$ 8,830,904

Credit Quality Risk

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations to the State. This risk is assessed by nationally recognized rating agencies, which assign a credit quality rating for many investments. Credit quality ratings for obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government are not reported. However, credit quality ratings are reported for obligations of U.S. Government agencies that are not explicitly guaranteed by the U.S. Government.

The State Treasurer's formal investment policy requires that eligible securities have a minimum of two acceptable credit quality ratings – one of which must be from either Moody's or Standard & Poor's rating agency and the other which may be from the Fitch rating agency or another nationally recognized rating agency. The policy sets acceptable credit quality ratings by investment portfolio and investment type.

The fair value amount of rated and unrated debt securities is detailed in the following table by the lowest known credit quality rating, which shows the Treasurer's Pool, Higher Education Institutions, Fiduciary Funds, and All Other Funds in the aggregate. The credit quality ratings shown are Moody's, Standard and Poor's, and Fitch, respectively.

CREDIT QUALITY RATINGS
(Amounts In Thousands)

Credit Quality Rating	U.S. Govt. Securities	Commercial Paper	Corporate Bonds	Asset Backed Securities	Money Market Mutual Funds	Bond Mutual Funds	Other	Total
Treasurer's Pool:								
Long-term Ratings								
Aaa/AAA/AAA	$ -	$ -	$ 55,676	$ 931,204	$ 515,000	$ -	$ 282,203	$ 1,784,083
Aa/AA/AA	1,084,049	1,601,607	533,806	-	-	-	452,060	3,671,522
A/A/A	-	-	2,403,791	-	-	-	-	2,403,791
Baa/BBB/BBB	-	-	346,620	-	-	-	-	346,620
Total T-Pool	1,084,049	1,601,607	3,339,893	931,204	515,000	-	734,263	8,206,016
Higher Education Institutions:								
Long-term Ratings								
Aaa/AAA/AAA	29,224	-	4,462	156,323	256,513	6,652	5,706	458,880
Aa/AA/AA	19,722	-	31,689	12,146	-	92,495	8,600	164,652
A/A/A	248	-	129,291	354	-	-	416	130,309
Baa/BBB/BBB	-	-	166,015	3,371	-	-	-	169,386
Ba/BB/BB	-	-	8,841	194	-	-	-	9,035
B/B/B	-	-	-	804	-	-	-	804
Caa/CCC/CCC	-	-	-	2,169	-	-	-	2,169
Ca/D/DDD	-	-	-	556	-	-	-	556
Short-term Ratings								
P1/MIG1/A-1/F-1	-	2,008	-	-	-	-	-	2,008
Unrated	36,092	-	3,258	7,167	226,241	58,191	82,219	413,168
Total Higher Ed	85,286	2,008	343,556	183,084	482,754	157,338	96,941	1,350,967
Fiduciary Funds:								
Long-term Ratings								
Aaa/AAA/AAA	-	-	-	888	-	-	316	1,204
Aa/AA/AA	18,686	-	1,003	-	-	5,109	875	25,673
A/A/A	-	-	4,277	-	-	5,200	276	9,753
Baa/BBB/BBB	-	-	3,694	-	-	-	-	3,694
Unrated	8,300	-	243	-	891	3,164,713	142,227	3,316,374
Total Fiduciary	26,986	-	9,217	888	891	3,175,022	143,694	3,356,698
All Other Funds:								
Long-term Ratings								
Aaa/AAA/AAA	-	-	22,138	78,995	-	-	-	101,132
Aa/AA/AA	78,490	-	108,763	443	746	-	165,572	354,014
A/A/A	-	-	153,084	-	-	-	-	153,084
Baa/BBB/BBB	-	-	104,902	805	-	-	-	105,707
Ba/BB/BB	-	-	13,262	-	-	-	-	13,262
B/B/B	-	-	1,005	-	-	-	-	1,005
Unrated	-	-	-	235	355	12,780	10,752	24,122
Total Other	78,490	-	403,154	80,478	1,101	12,780	176,324	752,326
Total	$ 1,274,811	$ 1,603,615	$ 4,095,820	$ 1,195,654	$ 999,746	$ 3,345,140	$ 1,151,222	$ 13,666,007

Interest Rate Risk

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of an investment. The State manages interest rate risk using either weighted average maturity or duration. Weighted average maturity is a measure of the time to maturity, measured in years, that has been weighted to reflect the dollar size of individual investments within an investment type. Various methods are used to measure duration; in its simplest form, duration is a measure, in years, of the time-weighted present value of individual cash flows from an investment divided by the price of the investment.

State statute requires the State Treasurer to formulate investment policies regarding liquidity, maturity, and diversification for each fund or pool of funds in the State Treasurer's custody. The State Treasurer's formal investment policy requires a portion of the investment pool to have a maximum maturity of one year and the balance of the pool to have maximum maturity of five years. The policy also sets maturity limits for the Unclaimed Property Tourism Promotion Trust Fund (1 - 30 years). The policy also mitigates interest rate risk through the use of maturity limits delineated to meet the needs of each funds and the use of active management to react to changes in the yield curve, economic forecasts, and the liquidity needs of the fund.

The following table shows the weighted average maturity and fair value amount for those investments managed using the weighted average maturity measure.

(Dollar Amounts in Thousands, Weighted Average Maturity in Years)

Investment Type	Treasurer's Pool Fair Value Amount	Treasurer's Pool Weighted Average Maturity	Higher Education Institutions Fair Value Amount	Higher Education Institutions Weighted Average Maturity	Fiduciary Funds Fair Value Amount	Fiduciary Funds Weighted Average Maturity	All Other Funds Fair Value Amount	All Other Funds Weighted Average Maturity
U.S. Treasury Bills/Notes/Bonds	$ 816,832	0.840	$ 236,144	5.877	$ 3,805	2.601	$ 246,650	11.599
U.S. Agency Securities	1,084,049	0.306	252,356	23.048	26,986	5.337	78,490	7.815
Bond Mutual Funds	-	-	150,038	7.408	10,309	10.410	12,780	4.398
Commercial Paper	1,601,607	0.125	2,008	0.109	-	-	-	-
Corporate Bonds	3,339,893	2.572	340,964	7.120	9,217	3.089	403,153	6.694
Repurchase Agreements	-	-	56,471	1.044	-	-	-	-
Certificates of Deposit	-	-	869	0.959	-	-	-	-
Asset-Backed Securities	931,204	2.161	183,049	16.816	888	0.131	80,477	1.672
Money Market Funds	515,000	-	-	-	891,269	0.058	355	0.071
Municipal Bonds	10,083	2.000	15,349	4.301	1,467	0.340	3,087	1.000
Mortgage-Backed Securities	255	0.819	-	-	-	-	162,387	6.010
Other	723,924	0.915	24,192	1.250	-	-	-	-
Total Investments	$ 9,022,847		$ 1,261,440		$ 943,941		$ 987,379	

The table below presents the fair value amount and duration measure for State agencies that manage some or all of their investments using the duration measure.

The CollegeInvest program has investments reported in the College Savings Plan, a Private Purpose Trust Fund. CollegeInvest uses duration to manage the interest rate risk of selected mutual funds in the College Savings Plan. CollegeInvest's Private Purpose Trust Fund holds inflation protected bond mutual funds for $326.6 million with a duration of 8.7 years and a short-term inflation protected securities index fund for $67.5 million with a duration of 2.7 years. These securities are excluded from the duration table below because interest rate risk is effectively mitigated by the inflation protection attribute of the funds.

(Dollar Amounts in Thousands, Duration in Years)

	Fair Value Amount	Duration
Enterprise Funds:		
Higher Education Institutions:		
Colorado School of Mines:		
Bond Mutual Fund-1	$ 1,067	5.900
Bond Mutual Fund-2	693	1.400
Bond Mutual Fund-3	727	0.700
Colorado Mesa University:		
U.S. Agency Securities	$ 178	2.179
Corporate Bonds	106	0.417
Asset-Backed Securities	35	2.480
Mortgage-Backed Securities	50	2.023
Private Purpose Trust Funds:		
CollegeInvest:		
Bond Mutual Fund-1	$ 1,049,485	6.000
Bond Mutual Fund-2	506,104	6.200
Bond Mutual Fund-3	804,403	1.900
Bond Mutual Fund-4	279,292	8.100
Bond Mutual Fund-5	61,129	4.200
Bond Mutual Fund-6	65,076	6.000
Bond Mutual Fund-7	5,059	6.400

Foreign Currency Risk

State statute requires the State Treasurer to invest in domestic fixed income securities and does not allow foreign currency investments.

Concentration of Credit Risk

The State Treasurer's formal investment policy sets minimum and maximum holding percentages for each investment type for the investment pool and for the Unclaimed Property Tourism Promotion Trust Fund. The pool and the Unclaimed Property Tourism Promotion Trust Fund may be 100 percent invested in U.S. Treasury securities with more restrictive limits (ranging from 5 percent to 80 percent) set for the other allowed investment types. For the pool and the Unclaimed Property Tourism Promotion Trust Fund, the policy sets maximum concentrations in an individual issuer for certain investment types.

Fair Value Measurements

To the extent available, the State's investments are recorded at fair value as of June 30, 2019. Fair value is the price that would be received to sell an asset or transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. Inputs are used in applying the various valuation techniques and take into account the assumptions that market participants use to make valuation decisions. Inputs may include price information, credit data, interest and yield curve data, and other factors specific to the financial instrument. Observable inputs reflect market data obtained from independent sources. In contrast, unobservable inputs reflect the entity's assumptions about how market participants would value the financial instrument. Valuation techniques should maximize the use of observable inputs to the extent available.

A financial instrument's level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. The following describes the hierarchy of inputs used to measure fair value and the primary valuation methodologies used for financial instruments measured at fair value on a recurring basis:

Level 1 Investments – values are based on quoted prices (unadjusted) for identical assets (or liabilities) in active markets that a government can access at the measurement date.

Level 2 Investments with inputs – other than quoted prices included within Level 1 – that are observable for an asset (or liability), either directly or indirectly.

Level 3 Investments – classified as Level 3 have unobservable inputs for an asset (or liability) and may require a degree of professional judgment.

The following table summarizes the State's investments within the fair value hierarchy at June 30, 2019:

(Amounts in Thousands)

	Fair Value as of June 30, 2019	Fair Value Measurements Using: Quoted prices in active markets for identical assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by Fair Value Level				
U.S. Treasury Bills	$ 23,426	$ 22,956	$ 470	$ -
U.S. Treasury Notes/Bonds	1,285,158	1,154,865	130,293	-
U.S. Agency Securities (Explicitly Guaranteed)	9,673	-	9,673	-
U.S. Agency Securities (Not Explicitly Guaranteed	1,266,502	689,525	576,977	-
Commercial Paper	1,603,615	-	1,603,615	-
Corporate Bonds	4,097,066	17,008	4,080,049	9
Municipal Bonds	29,986	2,208	27,778	-
Money Market Mutual Funds	1,475,554	1,468,801	6,753	-
Bond Mutual Funds	3,354,013	3,354,013	-	-
Asset-Backed Securities	1,195,653	1,860	1,191,321	2,472
Mortgage-Backed Securities	328,766	19,056	309,444	266
Sovereigns/Supranationals	723,924	-	723,924	-
Guaranteed Investment Contracts	166,419	24,192	-	142,227
Investment in Foundation Pool	494,243	-	-	494,243
Corporate Equities	9,447	9,447	-	-
Private Equities	3,244	-	-	3,244
International Equities	55,230	55,230	-	-
Equity Mutual Funds	5,682,048	5,682,042	6	-
Balanced Mutual Funds	42	42	-	-
Other	1,124,333	10,495	18,306	1,095,532
Total	$ 22,928,342	$ 12,511,740	$ 8,678,609	$ 1,737,993
Total investments measured at NAV	234,348			
Total other investments not valued at fair value	285,031			
Total	$ 23,447,721			

On June 30, 2019, the University of Colorado held an investment in an equity trust valued at $234.3 million. The value was determined using the University's Net Asset Value (NAV) per share in the equity trust. The assets held by the trust could be sold at an amount different than the NAV per share due to the liquidation policies in the trust's investor agreements. Redemption frequencies for these funds range from one to 30 days and there were no unfunded commitments as of June 30, 2019.

The University of Colorado also held investments in a repurchase agreement with a contract value of $56.5 million and private equities measured at a cost of $2.8 million. It is the State's policy to report money market fund investments at fair market value unless the institution managing the investment reports its value at amortized cost. At June 30, 2019, the University of Colorado held $225.7 million of money market funds valued at amortized cost.

Treasurer's Investment Pool

Participation in the State Treasurer's cash/investment pool is mandatory for all State agencies with the exception of Colorado Mesa University, Colorado State University System, Colorado School of Mines, Fort Lewis State College, and the University of Colorado and its blended component units; however, all participate in the Treasurer's Pool. The Treasurer, in consultation with the State's investment custodian, determines the fair value of the pool's investments at each month-end for performance tracking purposes. Short-term realized gains, losses, and interest earnings, adjusted for amortization of investment premiums and discounts, are distributed monthly. If the statutes authorize the participant to receive interest and investment earnings, these gains or losses are prorated according to the average of the participant's daily balance during the month.

NOTE 5 – CAPITAL ASSETS

During Fiscal Year 2019, the State capitalized $25.9 million of interest incurred during the construction of capital assets. The majority of this capitalized interest was for the Department of Transportation's Bridge Enterprise of $14.4 million, and the High Performance Transportation Enterprise of $7.0 million. The remainder was attributable to Institutions of Higher Education of $4.5 million.

On the government-wide *Statement of Activities,* depreciation was charged to functional programs and business-type activities as follows:

(Amounts in Thousands)

GOVERNMENTAL ACTIVITIES	Depreciation Amount
General Government	$ 48,811,927
Business, Community and Consumer Affairs	2,947,433
Education	39,376,099
Health and Rehabilitation	15,371,105
Justice	48,122,382
Natural Resources	2,514,648
Social Assistance	19,702,152
Transportation	345,541,694
Total Depreciation Expense - Governmental Activities	522,387,440
BUSINESS-TYPE ACTIVITIES	
Higher Education	458,804,045
Parks and Wildlife	12,436,482
State Nursing Homes	2,028,097
Unemployment Insurance	2,399,841
Transportation	17,864,756
Other Enterprise Funds	2,449,210
Total Depreciation Expense - Business-Type Activities	495,982,431
Total Depreciation Expense Primary Government	$ 1,018,369,871

The schedule on the following page shows the capital asset activity during Fiscal Year 2019. The schedule shows that $330.3 million of construction in progress projects were completed and added to capital assets for Governmental activities, and $657.3 million of construction in progress were completed and added to capital assets for Business Type activities. These amounts are net of additions.

(Amounts in Thousands)	Beginning Balance	Increases	CIP Transfers	Decreases/ Adjustments	Ending Balance
GOVERNMENTAL ACTIVITIES:					
Capital Assets Not Being Depreciated:					
Land	117,817	$ 637	$ -	$ (469)	$ 117,985
Land Improvements	7,455	-	297	-	7,752
Collections	10,978	235	-	-	11,213
Other Capital Assets	2,136	-	-	-	2,136
Construction in Progress (CIP)	771,863	539,483	(350,654)	(2,878)	957,814
Infrastructure	1,004,036	582	20,088	-	1,024,706
Total Capital Assets Not Being Depreciated	1,914,285	540,937	(330,269)	(3,347)	2,121,606
Capital Assets Being Depreciated:					
Leasehold and Land Improvements	58,903	1,096	8,799	(17)	68,781
Buildings	3,386,623	29,199	43,179	(95,393)	3,363,608
Software	501,784	1,811	45,483	(7,639)	541,439
Vehicles and Equipment	987,183	258,839	999	(266,886)	980,135
Library Materials and Collections	6,269	361	-	(1,023)	5,607
Other Capital Assets	37,372	21	-	(185)	37,208
Infrastructure	12,180,948	28	231,809	(5,140)	12,407,645
Total Capital Assets Being Depreciated	17,159,082	291,355	330,269	(376,283)	17,404,423
Less Accumulated Depreciation:					
Leasehold and Land Improvements	(36,700)	(2,511)	-	13	(39,198)
Buildings	(1,124,762)	(89,017)	-	12,829	(1,200,950)
Software	(273,975)	(43,521)	-	4,751	(312,745)
Vehicles and Equipment	(607,895)	(67,551)	-	73,336	(602,110)
Library Materials and Collections	(4,704)	(382)	-	1,023	(4,063)
Other Capital Assets	(36,724)	(107)	-	186	(36,645)
Infrastructure	(4,789,042)	(319,298)	-	945	(5,107,395)
Total Accumulated Depreciation	(6,873,802)	(522,387)	-	93,083	(7,303,106)
Total Capital Assets Being Depreciated, net	10,285,280	(231,032)	330,269	(283,200)	10,101,317
TOTAL GOVERNMENTAL ACTIVITIES	12,199,565	309,905	-	(286,547)	12,222,923
BUSINESS-TYPE ACTIVITIES:					
Capital Assets Not Being Depreciated:					
Land	599,798	30,518	3,116	(2,708)	630,724
Land Improvements	16,861	-	4,301	(4,301)	16,861
Collections	29,331	2,907	-	(58)	32,180
Construction in Progress (CIP)	1,094,137	725,173	(672,619)	15,618	1,162,309
Other Capital Assets	15,461	-	-	-	15,461
Infrastructure	87,547	-	7,894	-	95,441
Total Capital Assets Not Being Depreciated	1,843,135	758,598	(657,308)	8,551	1,952,976
Capital Assets Being Depreciated:					
Leasehold and Land Improvements	810,008	1,763	35,732	(720)	846,783
Buildings	9,731,819	25,240	482,735	(497)	10,239,297
Software	216,497	3,976	1,187	(1,020)	220,640
Vehicles and Equipment	1,200,967	99,287	4,665	(34,694)	1,270,225
Library Materials and Collections	594,240	24,264	-	(9,887)	608,617
Other Capital Assets	3,770	-	-	-	3,770
Infrastructure	1,028,393	4,258	132,990	-	1,165,641
Total Capital Assets Being Depreciated	13,585,694	158,788	657,309	(46,818)	14,354,973
Less Accumulated Depreciation:					
Leasehold and Land Improvements	(421,709)	(34,477)	-	193	(455,993)
Buildings	(3,521,915)	(319,375)	-	(2,573)	(3,843,863)
Software	(182,837)	(11,309)	-	547	(193,599)
Vehicles and Equipment	(879,046)	(88,890)	-	31,914	(936,022)
Library Materials and Collections	(461,653)	(22,560)	-	9,840	(474,373)
Other Capital Assets	(1,785)	(121)	-	-	(1,906)
Infrastructure	(88,410)	(19,250)	-	-	(107,660)
Total Accumulated Depreciation	(5,557,355)	(495,982)	-	39,921	(6,013,416)
Total Capital Assets Being Depreciated, net	8,028,339	(337,194)	657,309	(6,897)	8,341,557
TOTAL BUSINESS-TYPE ACTIVITIES	9,871,474	421,404	1	1,654	10,294,533
TOTAL CAPITAL ASSETS, NET	$ 22,071,039	$ 731,309	$ 1	$ (284,893)	$ 22,517,456

NOTE 6 – DEFINED BENEFIT PENSIONS

Recent Legislative Changes

Senate Bill (SB) 18-200: *Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years w*as signed into law on June 4, 2018. A brief description of some of the major changes to plan provisions required by SB 18-200 are noted below. The full text of the bill is available at www.leg.colorado.gov.

- Increases employer contribution rates by 0.25 percent on July 1, 2019.
- Increases employee contribution rates by 2 percent (phased in over a period of 3 years starting on July 1, 2019).
- As specified in C.R.S. § 24-51-413, the State is required to contribute $225 million annually to PERA starting on July 1, 2018. The annual recurring direct distribution payments are allocated by PERA to the State Division Trust Fund (SDTF), Judicial Division Trust Fund (JDTF), School Division Trust Fund, and the Denver Public Schools (DPS) Division Trust Fund based on the proportionate amount of annual payroll associated with these four trusts. The table below presents the allocation of the direct distribution made on July 1, 2018.

PERA Division Trust	Allocation
(amounts in actual dollars)	
State	$ 78,488,543
Judicial	1,384,837
School	126,504,713
Denver Public Schools	18,621,907
Total Direct Distribution	$ 225,000,000

- Modifies the retirement benefits, including temporarily suspending and reducing the annual increase for all current and future retirees, increases the highest average salary for employees with less than five years of service credit on December 31, 2019 and raises the retirement age for new employees.
- Member contributions, employer contributions, the direct distribution from the State, and the annual increases will be adjusted based on certain statutory parameters beginning July 1, 2020, and then each year thereafter, to help keep PERA on path to full funding in 30 years.
- For the SDTF, expands eligibility to participate in the PERA DC Plan to certain new members hired on or after January 1, 2019, who are classified State College and University employees. Beginning January 1, 2021, and every year thereafter, employer contribution rates for the SDTF will be adjusted to include a defined contribution supplement based on the employer contribution amount paid to defined contribution plan participant accounts that would have otherwise gone to the defined benefit trusts to pay down the unfunded liability plus any defined benefit investment earnings thereon.

Effect of Recent Legislative Changes

The $225 million direct distribution, as allocated according to the preceding table, created a special funding situation as defined by Statement No. 68 of the Governmental Accounting Standards Board – *Accounting and Financial Reporting for Pensions*. The State of Colorado, as a financial reporting entity covered by this report, is a participating employer in the SDTF and the JDTF along with participating employers outside the State's financial reporting entity. The amounts allocated to the SDTF and the JDTF are therefore part employer contributions and part contributions from a governmental nonemployer contributing entity. The State is not a participating employer in the School and DPS Divisions, therefore all contributions from the direct distribution allocated to the School and DPS Divisions are contributions from a governmental nonemployer contributing entity. Contributions from the State as a governmental nonemployer contributing entity reduce the proportionate share of participating employers not included in the State's financial reporting entity. The State reports a proportionate share of the net pension liability, deferred outflows, deferred inflows, and pension expense associated with its contributions as a participating employer of the SDTF and JDTF. Beginning with the fiscal year covered by this report, the State also reports a proportionate share of the net pension liability, deferred outflows, deferred inflows, and expense to aid other governments related to contributions made by the State as a governmental nonemployer contributing entity.

The following disclosures include information on the SDTF, JDTF, School, and DPS Divisions. Disclosures are applicable to all four division trust funds unless noted otherwise.

Significant Accounting Policies

The State of Colorado is a participating employer in the SDTF and the JDTF, both cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees' Retirement Association of Colorado ("PERA"). The State of Colorado is also a governmental nonemployer contributing entity in the SDTF, JDTF, School, and DPS Divisions. The net pension liability, deferred outflows of resources, deferred inflows of resources, pension expense, aid to other governments, information about the fiduciary net position, and additions to/deductions from the fiduciary net position of the SDTF, JDTF, School, and DPS Divisions have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plans

Eligible employees of the State of Colorado receive a pension benefit through the SDTF and the JDTF, both cost-sharing multiple-employer defined benefit pension plans administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. The Colorado General Assembly may amend Title 24, Article 51 of the C.R.S. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

PERA provides retirement, disability, and survivor benefits. Retirement benefits determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the DPS benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- $15 times the first 10 years of service credit plus $20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.
Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2018, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments in certain years, referred to as annual increases in the C.R.S. Pursuant to SB 18-200, there are no annual increases (AI) for 2018 and 2019 for all benefit recipients. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 and all benefit recipients of the DPS benefit structure will receive an annual increase, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 1.5 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 will receive the lesser of an annual increase of 1.5 percent or the average CPI-W for the prior calendar year, not to exceed 10 percent of PERA’s Annual Increase Reserve (AIR) for the SDTF and for the JDTF. The automatic adjustment provision may raise or lower the aforementioned AI for a given year by up to one-quarter of 1 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. For the SDTF, State Troopers whose disability is caused by an on-the-job injury are immediately eligible to apply for disability benefits and do not have to meet the five years of service credit requirement. For the JDTF, the five year requirement is not applicable to active judges. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions
Eligible employees and the State are required to contribute to the SDTF and to the JDTF at rates established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Employee and employer contribution rates for the period January 1, 2018 through June 30, 2019 are presented in the following tables:

	January 1, 2018 Through December 31, 2018	January 1, 2019 Through June 30, 2019
Employee contribution (except State Troopers)	8.00%	8.00%
State Troopers only	10.00%	10.00%

Employee contribution rates for the SDTF and for the JDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

The employer contribution requirements for all employees except State Troopers are summarized in the table below:

State Division Trust Fund	January 1, 2018 Through December 31, 2018	January 1, 2019 Through June 30, 2019
Employer contribution rate	10.15%	10.15%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%	(1.02)%
Amount apportioned to the SDTF	9.13%	9.13%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.00%	5.00%
Total employer contribution rate to the SDTF	**19.13%**	**19.13%**

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

The employer contribution requirements for State Troopers are summarized in the table below:

State Division Trust Fund	January 1, 2018 Through December 31, 2018	January 1, 2019 Through June 30, 2019
Employer contribution rate	12.85%	12.85%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%	(1.02)%
Amount apportioned to the SDTF	11.83%	11.83%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.00%	5.00%
Total employer contribution rate to the SDTF	**21.83%**	**21.83%**

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Judicial Division Trust Fund	January 1, 2018 Through December 31, 2018	January 1, 2019 Through June 30, 2019
Employer contribution rate	13.66%	13.66%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%	(1.02)%
Amount apportioned to the JDTF	12.64%	12.64%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	2.20%	3.40%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	1.50%	3.40%
Total employer contribution rate to the JDTF	**16.34%**	**19.44%**

Contribution rates for the JDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

As specified in C.R.S. § 24-51-413, the State is required to contribute $225 million annually to PERA starting on July 1, 2018. The direct distribution payment is allocated to the SDTF and to the JDTF based on the proportionate amount of annual payroll of the SDTF and of the JDTF to the total annual payroll of the SDTF, JDTF, School Division Trust Fund, and the DPS Division Trust Fund. A portion of the direct distribution allocated to the SDTF and to the JDFT is a contribution from a governmental nonemployer contributing entity for financial reporting purposes.

Employer contributions are recognized by the SDTF and by the JDTF in the period in which the compensation becomes payable to the member and the State is statutorily committed to pay the contributions to the SDTF and to the JDFT. Employer contributions made by the State to the SDTF and to the JDTF were $639.5 million and $10.0 million, respectively, for the year ended June 30, 2019.

Net Pension Liability

The net pension liability for the SDTF and for the JDTF were measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total pension liability to December 31, 2018. The State's proportion of the net pension liability of the SDTF and of the JDTF is based on the State's contributions to the SDTF and to the JDTF for calendar year 2018 relative to the total contributions of all participating employers and the nonemployer contributions made by the State to the SDTF and to the JDTF.

At June 30, 2019, the State reported a total liability of $13.5 billion for its proportionate share of the net pension liability, which includes an increase in the liability from the prior year related to support from the State as a governmental nonemployer contributing entity. The amounts recognized by the State for its proportionate share of the net pension liability are as follows:

(Amounts in thousands)	PERA Division Trust Fund				
Proportionate share of the net pension liability attributable to:	State	Judicial	School	DPS	Total
State's own employees	$ 10,855,754	$ 132,873	-	-	$ 10,988,627
Employees of other governments	62,292	1,199	2,129,952	349,095	2,542,538
Total	$ 10,918,046	$ 134,072	$ 2,129,952	$ 349,095	$ 13,531,165

Proportionate Share

The State's proportions at December 31, 2017, December 31, 2018, and how the proportions increased are presented in the following table:

As a Participating Employer			
	Proportionate Share		
PERA Division Trust Fund	12/31/2017	12/31/2018	Increase
State	95.37%	95.40%	0.03%
Judicial	93.99%	94.06%	0.07%

As a Governmental Nonemployer Contributing Entity			
	Proportionate Share		
PERA Division Trust Fund	12/31/2017	12/31/2018	Increase
State	0.00%	0.55%	0.55%
Judicial	0.00%	0.85%	0.85%
School	0.00%	12.03%	12.03%
DPS	0.00%	34.13%	34.13%

Pension Expense & Aid to Other Governments

For the year ended June 30, 2019, the State recognized pension expense for its own employees and expense to aid other governments related to support provided by the State as a governmental nonemployer contributing entity. The components of expense are presented in the following table:

	PERA Division Trust Fund				
(Amounts in thousands)	State	Judicial	School	DPS	Total
Pension expense*	$(551,848)	$ (8,488)	-	-	$(560,336)
Aid to other governments	28,951	260	839,888	32,040	901,139
Total	$(522,897)	$ (8,228)	$ 839,888	$ 32,040	$ 340,803

* Negative pension expense is attributable to an increase in the discount rate from the prior year. Refer to the following section on Actuarial Assumptions for additional information.

Deferred Outflows of Resources and Deferred Inflows of Resources

The State participates in the SDTF and the JDTF as both an employer and as a governmental nonemployer contributing entity. The following tables therefore segregate deferred outflows of resources and deferred inflows of resources between balances related to the State's own employees and balances related to employees of other governments. At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

State Division Trust Fund

	Deferred Outflows of Resources Related to		Deferred Inflows of Resources Related to	
(Amounts in thousands)	State's Own Employees	Employees of Other Governments	State's Own Employees	Employees of Other Governments
Difference between expected and actual experience	$ 310,517	$ 1,781	$ -	$ -
Changes of assumptions or other inputs	572,040	3,280	5,605,738	32,167
Net difference between projected and actual earnings on pension plan investments	547,984	3,146	-	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	142,845	60,916	146,096	10
Contributions subsequent to the measurement date	281,757	-	-	-
Total	$ 1,855,143	$ 69,123	$ 5,751,834	$ 32,177

Deferred outflows of resources of $281.7 million related to pensions resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	(Amounts in thousands)
2020	(1,961,215)
2021	(2,509,284)
2022	27,092
2023	302,007
2024	-
Thereafter	-

Judicial Division Trust Fund

(Amounts in thousands)	Deferred Outflows of Resources Related to		Deferred Inflows of Resources Related to	
	State's Own Employees	Employees of Other Governments	State's Own Employees	Employees of Other Governments
Difference between expected and actual experience	$ 19,266	$ 174	$ -	$ -
Changes of assumptions or other inputs	15,447	139	83,406	753
Net difference between projected and actual earnings on pension plan investments	12,070	109	-	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	315	1,352	170	-
Contributions subsequent to the measurement date	4,736	-	-	-
Total	$ 51,834	$ 1,774	$ 83,576	$ 753

Deferred outflows of resources of $4.7 million related to pensions resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	(Amounts in thousands)
2020	1,712
2021	(8,569)
2022	(17,055)
2023	(11,545)
2024	-
Thereafter	-

School & Denver Public Schools Division Trust Funds

The State participates in the School Division Trust Fund and the Denver Public Schools (DPS) Division Trust Fund as a governmental nonemployer contributing entity. Therefore, the deferred outflows of resources and deferred inflows of resources associated with the School and DPS Divisions relate only to employees of other governments.

(Amounts in thousands)	Deferred Outflows of Resources		Deferred Inflows of Resources	
	School Division	DPS Division	School Division	DPS Division
Difference between expected and actual experience	$ 72,250	$ 21,418	$ -	$ 343
Changes of assumptions or other inputs	397,565	24,708	1,324,601	7,828
Net difference between projected and actual earnings on pension plan investments	116,096	44,628	-	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	2,155,259	253,106	-	13
Total	$ 2,741,170	$ 343,860	$ 1,324,601	$ 8,184

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as expense to aid other governments as follows:

Year ended June 30:	(Amounts in thousands)
2020	846,684
2021	488,490
2022	282,263
2023	134,808
2024	-
Thereafter	

Actuarial Assumptions

The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

	State Division Trust Fund	Judicial Divison Trust Fund	School Division Trust Fund	DPS Divison Trust Fund
Actuarial cost method	Entry age	Entry age	Entry age	Entry age
Price inflation	2.40 percent	2.40 percent	2.40 percent	2.40 percent
Real wage growth	1.10 percent	1.10 percent	1.10 percent	1.10 percent
Wage inflation	3.50 precent	3.50 precent	3.50 precent	3.50 precent
Salary increases, including wage inflation	3.50 - 9.17 percent	4.00 - 5.00 percent	3.50 - 9.70 percent	3.50 - 9.70 percent
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25 percent	7.25 percent	7.25 percent	7.25 percent
Discount rate	4.72 percent	5.41 percent	4.78 percent	7.25 percent
Post-retirement benefit increases:				
PERA benefit structure hired prior to 1/1/07	2.00 percent compounded annually	2.00 percent compounded annually	2.00 percent compounded annually	2.00 percent compounded annually
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve	Financed by the Annual Increase Reserve	Financed by the Annual Increase Reserve	Financed by the Annual Increase Reserve

The revised assumptions shown below are applicable to all division trusts and were reflected in the roll-forward calculation of the total pension liability from December 31, 2017 to December 31, 2018:

Discount rate	7.25 percent
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (automatic)	0% through 2019 and 1.5% compounded annually, thereafter
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions reflect the RP-2014* Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor for the SDTF and a 93 percent factor for JDTF, School, and DPS Divisions applied to rates for ages less than 80, a 108 percent factor for the SDTF and a 113 percent factor for the JDTF, School, and DPS Divisions applied to rates for ages 80 and above, and further adjustments for credibility.

- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor for the SDTF and a 68 percent factor for the JDTF, School, and DPS Divisions applied to rates for ages less than 80, a 109 percent factor for the SDTF and a 106 percent factor for the JDTF, School, and DPS Divisions applied to rates for ages 80 and above, and further adjustments for credibility.

*RP-2014 White Collar Healthy Annuitant Mortality Table used for Judicial, School and DPS Divisions

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2016, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	**100.00%**	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.

- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.

- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

- As specified in law, the State will provide an annual direct distribution of $225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.

- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.

- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.

- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the fiduciary net position of the SDTF, JDTF, and the School Division were projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

As of the prior measurement date, the long-term expected rate of return on plan investments of 7.25 percent and the municipal bond index rate of 3.43 percent were used in the discount rate determination resulting in a discount rate of

4.72 percent, 5.41 percent, and 4.78 percent for the SDTF, JDTF and School Division, respectively. The discount rates are 2.53 percent, 1.84 percent, and 2.47 percent lower compared to the current measurement date for the SDTF, JDTF and School Division, respectively. There was no change in the discount rate from the prior measurement date for the DPS Division.

Sensitivity of the net pension liability to changes in the discount rate
The following table presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

(Amount in thousands)	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
	Proportionate Share of the Net Pension Liability		
State Division Trust Fund	$ 13,573,011	$ 10,918,046	$ 8,671,704
Judicial Division Trust Fund	177,931	134,072	96,321
School Division Trust Fund	2,707,870	2,129,952	1,644,982
DPS Division Trust Fund	518,057	349,095	208,478

Pension plan fiduciary net position. Detailed information about the SDTF's fiduciary net position is available in PERA's CAFR which can be obtained at:
www.copera.org/investments/pera-financial-reports.

Payables to the PERA Defined Benefit Pension Plan
A short-term payable of $4.7 million existed at June 30, 2019 for employer and employee contributions due to PERA. C.R.S. 24-51-401 requires employer, employee, and retiree contributions be remitted to PERA within five days after the date the members and retirees are paid. PERA Rule 4.10-A specifies that employers are responsible for payment of interest computed on a daily rate for contributions not remitted timely.

NOTE 7 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLANS

Summary of OPEB Plans

The State of Colorado participates in the following OPEB plans:

- PERA Health Care Trust Fund (HCTF) OPEB
- University of Colorado Healthcare and Life Insurance Subsidy
- Colorado State University OPEB
    - Retiree Medical Premium Refund Plan for DCP Participants
    - Retiree Medical Premium Subsidy for PERA Participants
    - Retiree Umbrella Rx Plan for PERA Participants
    - Long-Term Disability Plan

Disclosures provided in this note are applicable to the PERA Health Care Trust Fund (HCTF) OPEB and to the University of Colorado OPEB.

PERA Health Care Trust Fund OPEB

Summary of Significant Accounting Policies
The State of Colorado participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the OPEB Plan
Eligible employees of the State are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a Comprehensive Annual Financial Report available at: www.copera.org/investments/pera-financial-reports.

Benefits Provided
The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is $230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is $115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

DPS Benefit Structure

The maximum service-based premium subsidy is $230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is $115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum $230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions

Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the State is statutorily committed to pay the contributions. Contributions made by the State and allocated to the HCTF for purposes of financial reporting were $30.2 million for the year ended June 30, 2019.

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

At June 30, 2019 the State reported a liability of $454.4 million for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2018. The State's proportion of the net OPEB liability is based on contributions to the HCTF from the State for the calendar year 2018 relative to the total contributions of participating employers to the HCTF.

At December 31, 2018, the State's proportion was 33.40 percent, which was a decrease of 0.32 percent from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the State recognized OPEB expense of $36.6 million. At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

(Amounts in thousands)	Deferred Outflows of Resources	Deferred Inflows of
Difference between expected and actual experience	$ 1,651	$ 691
Changes of assumptions or other inputs	3,187	-
Net difference between projected and actual earnings on pension plan investments	2,612	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	7,105	10,630
Contributions subsequent to the measurement date	15,012	-
Total	$ 29,567	$ 11,321

$15.0 million reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending June 30:	(Amounts in thousands)
2020	$ 366
2021	366
2022	366
2023	2,195
2024	(56)
Thereafter	(4)

Actuarial Assumptions

The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 percent in aggregate
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent

Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	5.00 percent
Medicare Part A premiums	3.25 percent for 2018, gradually rising to 5.00 percent in 2025
DPS benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2017, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA's actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty–five or older and who are not eligible for premium–free Medicare Part A, the following monthly costs/premiums are assumed for 2018 for the PERA Benefit Structure:

Medicare Plan	**Cost for Members Without Medicare Part A**	**Premiums for Members Without Medicare Part A**
Self-Funded Medicare Supplement Plans	$736	$367
Kaiser Permanente Medicare Advantage HMO	602	236
Rocky Mountain Health Plans Medicare HMO	611	251
UnitedHealthcare Medicare HMO	686	213

The 2018 Medicare Part A premium is $422 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty–five or older and who are not eligible for premium–free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

Medicare Plan	**Cost for Members Without Medicare Part A**
Self-Funded Medicare Supplement Plans	$289
Kaiser Permanente Medicare Advantage HMO	300
Rocky Mountain Health Plans Medicare HMO	270
UnitedHealthcare Medicare HMO	400

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and heuristics developed by health plan actuaries and administrators, and projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services. Effective December 31, 2017, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2018	5.00%	3.25%
2019	5.00%	3.50%
2020	5.00%	3.75%
2021	5.00%	4.00%
2022	5.00%	4.25%
2023	5.00%	4.50%
2024	5.00%	4.75%
2025+	5.00%	5.00%

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Healthy, post-retirement mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were used in the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2018 plan year.

- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	**Target Allocation**	**30 Year Expected Geometric Real Rate of Return**
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	**100.00%**	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Sensitivity to Changes in Health Care Cost Trend Rates

The following table presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

(Amounts in thousands)	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend
PERACare Medicare	4.00%	5.00%	6.00%
Initial Medicare Part A	2.25%	3.25%	4.25%
Ultimate Medicare Part A	4.00%	5.00%	6.00%
Net OPEB Liability	$441,817	$454,363	$468,794

Discount rate. The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2018, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Transfers of a portion of purchase service agreements intended to cover the costs associated with OPEB benefits were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

Sensitivity to Changes in the Discount Rate

The following table presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

(Amount in thousands)	1% Decrease (6.25%)	Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate Share of the Net OPEB Liability	$ 508,393	$ 454,363	$ 408,173

OPEB plan fiduciary net position. Detailed information about the HCTF's fiduciary net position is available in PERA's CAFR which can be obtained at:
www.copera.org/investments/pera-financial-reports.

Payables to the PERA Health Care Trust OPEB Plan
A short-term payable of $248 thousand existed at June 30, 2019 for employer and employee contributions due to PERA. C.R.S. 24-51-401(1.7)(a)(I) requires employer, employee, and retiree contributions be remitted to PERA within five days after the date the members and retirees are paid. PERA Rule 4.10-A specifies that employers are responsible for payment of interest computed on a daily rate for contributions not remitted timely.

University of Colorado Healthcare and Life Insurance Subsidy
The University-administered single-employer postemployment benefit (non-pension) program was established by the Board of Regents, who have the authority to amend the program provisions. Under this program, the University subsidizes a portion of healthcare and life insurance premiums for retirees on a pay-as-you-go basis. This program does not issue a separate financial report. The University adopted the provisions of GASB Statement No. 75 in Fiscal Year 2018.

Funded Status and Funding Progress
There are no assets accumulating in a trust for the University's OPEB plan. The University contributed $15.5 million for the year ended June 30, 2019.

The actuarial valuation for the Fiscal Year 2019 had a measurement date of June 30, 2018. All employees are eligible based on age and years of service. The valuation was based on the March 1, 2017 participant data, in which there were 19,146 participants in the medical/dental plan, with 17,143 active employees and 2,003 retirees and beneficiaries, and 23,984 participants in the life insurance plan, with 20,315 active employees and 3,669 retirees and beneficiaries.

The University recognized $53.3 million in OPEB expense for this plan in Fiscal Year 2019. The following details the changes in the University's total OPEB plan liability during Fiscal Year 2019:

Reconciliation of University's OPEB Liability *(in thousands)*

		Total OPEB Liability
Balance recognized at June 30, 2018	$	746,773
Changes recognized for the fiscal year:		
Services cost		49,754
Interest on total OPEB liability		28,404
Differences between expected and actual experience		(1,728)
Changes of assumption		35,919
Benefit payments		(15,163)
Net changes		97,186
Balance recognized at June 30, 2019	$	843,959

Actuarial Methods and Assumptions.
Actuarial valuations of an ongoing program involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Projections of benefits for financial reporting purposes are based on the substantive program (the program as understood by the employer and the program members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and program members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The entry age normal actuarial cost method is used. The discount rate used in the valuation is 3.85 percent as of the June 30, 2018 measurement, and is based on the Bond Buyer General Obligation 20-Bond Municipal Bond Index. The healthcare trend assumption reflects healthcare cost inflation expected to impact the plan based on forecast information in published papers from industry experts (actuaries, health economists, etc.). This research suggests a 7.00 percent long-term average increase for medical benefits, and an 11 percent increase for prescriptions, both trending down to a 4.50 percent increase for 2027 and later years. The dental trend rate is 4.00 percent, and the administrative expenses trend rate is 3.00 percent. The June 30, 2018 measurement date used the PUB-2010 Teachers Classification Table with generational projection using Scale MP-2018.

The valuation reflects the following assumption changes from the June 30, 2017 measurement date to the June 30, 2018 measurement date:

- Interest rate changed from 3.60 percent to 3.85 percent

- Mortality table was updated to reflect the Public Retirement Plans Mortality Tables Report issued by the Society of Actuaries in January 2019. The specific assumption used is the PUB-2010 Teachers Classification Table with generational projection using Scale MP-2018. The impact of this change was an increase in the University's total OPEB liability of about 8 percent.

The following table illustrates the impact of interest rate sensitivity on the University's total OPEB liability for Fiscal Year 2019:

Sensitivity of University's Total OPEB Liability *(in thousands)*

	1% Increase (4.85%)	Discount Rate (3.85%)	1% Decrease (2.85%)
1% decrease	603,737	693,531	805,199
Health Care Trend Rates	725,144	843,959	994,103
1% increase	882,658	1,042,382	1,247,693

The following table illustrates the deferred outflows and inflows of resources as of June 30, 2019:

University's OPEB Deferred Outflows and Inflows *(in thousands)*

	2019	
	Deferred Outflows	Deferred Inflows
Differences between expected and actual experience	-	65,462
Changes in Assumptions	31,131	33,864
Contributions subsequent to the measurement date	15,461	-
Total	46,592	99,326

Between the June 30, 2018 measurement date of the University's total OPEB liability and the University's June 30, 2019 reporting date, the University made contributions of $15.5 million during FY 2019 that impacted the total OPEB liability and were treated as a deferred outflow of resources.

The following table lists the amortization bases included in the University's OPEB deferred outflows and inflows of resources as of June 30, 2019:

Amortization of University's OPEB Deferred Outflows and Inflows *(in thousands)*

Date		Period		Balance			Annual
Established	Type of Base	Original	Remaining		Original	Remaining	Amortization
July 1, 2017	Liability experience	7.4	5.4	$	(87,654)	(63,964)	(11,845)
July 1, 2017	Assumption change	7.4	5.4		(46,406)	(33,864)	(6,271)
July 1, 2018	Liability experience	7.5	6.5		(1,728)	(1,498)	(230)
July 1, 2018	Assumption change	7.5	6.5		35,919	31,131	4,789
	Total Charges			$	(99,869)	(68,195)	(13,557)

The deferred outflows from contributions subsequent to the measurement date of $15.5 million will be recognized as a reduction to the University's OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred inflows related to the University's OPEB liability will be recognized in OPEB expense as summarized in the table below:

Table 9.5
Future Amortization of University's OPEB
Deferred Outflows and Inflows *(in thousands)*

Years ending June 30:		
2020	$	(13,557)
2021		(13,557)
2022		(13,557)
2023		(13,557)
2024		(13,557)
2025-2026		(410)
Total	$	(68,195)

NOTE 8 – OTHER EMPLOYEE BENEFITS

A. MEDICAL AND DISABILITY BENEFITS

The Group Benefit Plans Fund is a Pension and Other Employee Benefits Trust Fund established for the purpose of risk financing employee and state-official medical claims. The fund includes several medical plan options ranging from provider of choice to managed care. The State uses a self-funded approach for certain employee and state-official medical claims. The State's contribution to the premium is subject to appropriation by the legislature each year, and State employees pay the difference between the State's contribution and the premium required to meet actuarial estimates. Since the amount of the State contribution is at the discretion of the legislature, employees ultimately bear the risk of funding the benefit plans.

The premiums, which are based on actuarial analysis, are intended to cover claims, reserves, third party administrator fees, stop-loss premiums and other external administration costs (such as COBRA and case management). Premiums also include a fee to offset the internal costs of administering the plan. Internal costs include developing plan offerings, maintaining the online benefits system, and communicating benefit provisions to employees. Employee healthcare premiums are allowed on a pretax basis under the State's Salary Reduction Plan Document. Effective July 1, 2013, premiums also included a fee to implement a statewide wellness program. During Fiscal Year 2019, covered employees who elected to participate in the wellness plan received a monthly health insurance premium credit of $20 depending on the level of participation.

The Group Benefit Plans short-term disability program provides an employee with 60 percent of their pay beginning after 30 days of disability or exhausting their sick leave balance, whichever is later. This benefit expires six months after the beginning of the disability.

The State offers two statewide, self-funded PPO options administered by United Healthcare and two regional, fully-insured HMO options administered by Kaiser Permanente. Two of these medical options were HSA-qualified high-deductible health plans (HDHPs). Two statewide, dental PPO options administered by Delta Dental were also offered.

The Public Employees Retirement Association (PERA) covers short-term disability claims for State employees eligible under its retirement plan (see Note 6). The Group Benefit Plans Fund provides short-term disability coverage for employees not yet qualified for the retirement plan and secondary benefits for employees also covered under the PERA short-term disability plan.

B. DEFINED CONTRIBUTION RETIREMENT PLANS

PERAPlus 401(k) Plan

Plan Description - Employees of the State of Colorado that are also members of the SDTF may voluntarily contribute to the PERAPlus 401(k) Program (a voluntary investment program), an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available comprehensive annual financial report which includes additional information on the Voluntary Investment Program. That report can be obtained at www.copera.org/investments/pera-financial-reports.

Funding Policy - The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. The annual contribution limit for employees who participate in the 401(k) Plan increased from $18,500 in Calendar Year 2018 to $19,000 in Calendar Year 2019. The catch-up contribution limit for employees aged 50 and over who participate in the 401(k) Plan remains unchanged from the prior year of $6,000. Employees are immediately vested in their own contributions.

Defined Contribution Retirement Plan (DC Plan)

Plan Description – Employees of the State of Colorado that were hired on or after January 1, 2006 and employees of certain community colleges that were hired on or after January 1, 2008 which were eligible to participate in the SDTF, a cost-sharing multiple-employer defined benefit pension plan, have the option to participate in the SDTF or the Defined Contribution Retirement Plan (PERA DC Plan). Senate Bil 18-200 expanded eligibility to participate in the PERA DC Plan to new employees hired on or after January 1, 2019, who are classified college and university employees in the State Division. The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. The DC Plan is also included in PERA's comprehensive annual financial report as referred to above.

Funding Policy – All participating employees in the PERA DC Plan, with the exception of State Troopers, are required to contribute 8.00 percent of their PERA-includable salary, and the State of Colorado is required to contribute 10.15 percent of PERA-includable salary on behalf of these employees. All participating State Troopers are required to contribute 10.00 percent of their PERA-includable salary, and the State of Colorado is required to contribute 12.85 percent of PERA-includable salary on behalf of these employees. Additionally, the State of Colorado is required to contribute AED and SAED to the SDTF as follows:

	As of June 30, 2019
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411 [1]	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411 [1]	5.00%
Total employer contribution rate to the SDTF[1]	**10.00%**

[1]Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50 percent vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.08 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 51, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. The State of Colorado recognized pension contributions of approximately $29.9 million for the PERA DC Plan.

University of Colorado - Optional Retirement Plan

Under the University's optional retirement plan (ORP), certain members of the University are required to participate in a defined contribution retirement plan administered by the University for the benefit of full-time faculty and exempt staff members. The State constitution assigns the authority to establish and amend plan provisions to the Regents. The contribution requirements of plan members and the University are established and may be amended by the Regents. Generally, employees are eligible for participation in the ORP upon hire and are vested immediately upon participation.

For the year ended June 30, 2019, the University's contribution to the defined contribution retirement plan was equal to 10 percent of covered payroll, and the employee contribution was equal to 5 percent of covered payroll. The University's contribution under the ORP approximated $154.7 million during the year ended June 30, 2019.

Participants in the University's ORP choose to invest all contributions with one or more of three designated vendors. In addition, participants in the University's ORP are covered under federal Social Security. Federal Social Security regulations require both the employer and employee to contribute a percentage of covered payroll to Social Security.

<u>Colorado State University - University Optional Retirement Plan – The Defined Contribution Plan for Retirement (DCP)</u>

Under the University's optional retirement plan, all Academic Faculty, Administrative Professionals, Post-Doctoral Fellows, Veterinary Interns and Clinical Psychology Interns appointed on or after April 1, 1993, are required as a condition of employment under Colorado law to participate in either the University's Defined Contribution Plan (DCP) for Retirement or, in very limited cases, in the PERA Defined Benefit plan (as eligibility permits). DCP participants may select from three investment companies as follows:

- Fidelity Investments / MetLife (eligible Faculty/Staff at CSU-Pueblo do not have access to this investment company)

- Teachers Insurance and Annuity Association (TIAA)

- AIG Retirement Services (AIG)

The defined contribution retirement plans are established pursuant to state statute (24 54.5 101 to 24 54.5 107 C.R.S.). The CSU plan was adopted by the Board of Governors in December 1992 and the CSU-Pueblo plan was adopted in April 1993. The Defined Contribution Retirement Plan is a qualified plan under Section 401(a) of the IRC. CSU and CSU-Pueblo are the Plan Sponsors. All participants contribute the required eight percent of eligible salary. As required, CSU provides a matching contribution of 12.0 percent of eligible salary for all "permanent" appointees (those with regular, special and senior teaching appointments at half time or greater) and for temporary appointees with appointments of half time or greater for the second and subsequent consecutive year(s). CSU-Pueblo provides a matching contribution of 10.8 percent, as required, of eligible salary for all nonstudent employees, including those employees at less than half time and nonstudent temporary, hourly employees. Both employee and employer contributions are vested immediately. Investments are participant directed within the funds available through the authorized investment companies. For the year ended June 30, 2019, the System's contribution to the defined contribution retirement plan was equal to 11.5 percent of covered payroll, and the employee contribution was equal to 8 percent of covered payroll. The System's contribution under the ORP approximated $51.1 million during the year ended June 30, 2019.

NOTE 9 – RISK MANAGEMENT

The State currently self-insures its agencies, officials, and employees for certain risks of loss to which they are exposed. These include general liability, motor vehicle liability, and workers' compensation. Per statute, individual Department property claims have a $5,000 deductible per occurrence. Pursuant to the Colorado Governmental Immunity Act, Section 24-10-101 C.R.S., claims that accrued before January 1, 2018 brought under state law are limited to $350,000 per person and $990,000 per accident. Claims that accrue after January 1, 2018 and before January 1, 2022 brought under state law are limited to $387,000 per person and $1,093,000 per accident. The Colorado Governmental Immunity Act requires the Secretary of State to certify adjusted limits for claims that accrue after January 1, 2022 by that date based on the percentage change of the consumer price index over the preceding four years. The Risk Management Fund is reported as a Special Purpose General Fund, and it is used to account for claims adjustment, investigation, defense, and authorization for the settlement and payment of claims or judgments against the State.

Workers compensation losses are self-insured per the Risk Management Act (Section 24-30-1501, C.R.S.); the State has purchased $50.0 million of excess insurance per occurrence ($10.0 million deductible). Property claims are self-insured as well; $450.0 million of property loss insurance ($500,000 deductible). The State has also purchased excess liability coverage for automotive liability outside Colorado $5.0 million per occurrence ($2.0 million deductible), and $10.0 million of employee dishonesty and theft loss coverage ($250,000 deductible). Settlements have not exceeded insurance coverage in any of the three prior years.

All funds and agencies of the State, except for the University of Colorado, Colorado State University (not including CSU-Pueblo), the University of Northern Colorado, Colorado School of Mines, Fort Lewis College, Colorado Mesa University, Western State Colorado University, Adams State University and component units participate in the State Risk Management Fund. State agency premiums are based on an assessment of risk exposure and historical claims experience.

Claims are reported in the General Fund in accordance with GASB Interpretation No. 6, and therefore, related liabilities are only reported to the extent that they are due and payable at June 30. On the government-wide statements, risk management liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Those liabilities include an amount for claims that have been incurred but not reported and an adjustment for non-incremental claims expense that is based on current administrative costs as a percentage of current claims and projected to the total actuarial claims estimate.

Because actual claims liabilities depend on complex factors such as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. A contractor completes an actuarial study each year determining both the current and long-term liabilities of the Risk Management Fund.

Colorado employers, including the State, are liable for occupational injuries and diseases of their employees through workers' compensation insurance or self-insurance. Benefits are prescribed by the Workers' Compensation Act of Colorado for medical expenses and loss of wages resulting from job-related injuries. The State is self-insured and uses the services of a third party administrator, Broadspire Services, to administer its plan. The State reimburses Broadspire the current cost of claims paid and related administrative expenses.

From January 1, 2000 through June 30, 2005, the State and its employees purchased insurance for medical claims. Beginning July 1, 2005, the State returned to the self-funding approach (used prior to January 1, 2000) for medical claims except for stop-loss insurance purchased for claims over $500,000 per individual. In Fiscal Year 2019, the

State recovered approximately $4.1 million related to the stop-loss insurance claims. The State's contribution to medical premiums is subject to appropriation by the legislature each year, and State employees pay the difference between the State's contribution and the premium required to meet actuarial estimates. Since the amount of the State's contribution is at the discretion of the legislature, employees ultimately bear the risk of funding the benefit plans. The claims and related liabilities are reported in the Group Benefit Plans, a Pension and Other Employee Benefits Trust Fund.

The State recorded approximately $9.4 million of insurance recoveries during Fiscal Year 2019. Of that amount approximately $1.0 million was related to asset impairments that occurred in prior years. The remaining $8.4 million relates to the current year and was primarily recorded by Group Benefits Plans (including the $4.1 million, as noted above), a Pension and Other Employee Benefits Fund, and $2.1 million by Higher Education in the Higher Education Institutions Fund.

The University of Colorado is self-insured for workers' compensation, auto, and general and property liability. An actuarial projection is performed to estimate the self-insured plan's undiscounted liabilities. The University purchases excess insurance for losses over its self-insured retention of $500,000 per property claim, $1.5 million per worker's compensation claim, and $1.25 million per general liability claim. There were no significant reductions in insurance coverage in Fiscal Year 2019 and settlements have not exceeded insurance coverage in any of the prior three fiscal years.

University of Colorado tort claims are subject to the governmental immunity act, and damages are capped for specified waived areas at $350,000 per person and $990,000 per occurrence. There were no reductions of insurance coverage in Fiscal Year 2019, and settlements did not exceed insurance coverage in any of the three prior fiscal years.

The University of Colorado Graduate Medical Education Health Benefits Program is a comprehensive self-insurance health and dental benefits program for physicians in training at the University of Colorado Anschutz Medical Campus. The University manages excess risk exposure for staff medical claims by purchasing stop-loss insurance of $325,000 per person. There were no reductions of insurance coverage in Fiscal Year 2019 for this program. There have been no claims against the aggregate stop-loss insurance in the previous three years; however, the University collected $295,301 from the stop-loss insurance carrier for individual claims in excess of the threshold over the previous three years. An insurance brokerage firm estimates liabilities of the plan using actuarial methods.

The University of Colorado Denver also self-insures its faculty and staff for medical malpractice through the University of Colorado Self-Insurance Trust, consistent with the limits of governmental immunity. For claims outside of governmental immunity, the Trust has purchased stop-loss insurance to cover claims greater than $500,000 per claimant, $1.5 million per occurrence, and $8.0 million in aggregate annually. The discounted liability for malpractice is determined annually by an actuarial study. There was no significant reduction in insurance coverage in Fiscal Year 2019, however, the University collected $638,217 from the stop-loss insurance carrier for individual claims in excess of the threshold over the previous three years.

Colorado State University is self-insured for employee medical and dental plans, but purchases re-insurance for healthcare claims over $275,000. The related liability is based on underwriting review of claims history and current data. The University is self-insured for worker's compensation up to $500,000 per occurrence and has purchased reinsurance for individual claims up to statutory limits. There was no significant reduction in insurance coverage in Fiscal Year 2019 and settlements have not exceeded insurance coverage in any of the prior three fiscal years.

The Colorado State University general liability claims arising out of employment practices are self-insured up to $500,000 per occurrence with excess insurance purchased for claims up to $10.0 million and additional insurance purchased for up to $15.0 million, for a total of $25.0 million per occurrence. The University is self-insured for property damage up to $100,000, but has purchased excess insurance providing coverage up to $1.0 billion per occurrence. The University carries cyber risk liability insurance up to $10.0 million ($250,000 deductible for cyber extortion and $10,000 deductible for crisis management and public relations). The University also purchased $1.0 million of international liability insurance, $50.0 million of aviation liability insurance ($1,000 deductible for each occurrence), a $30.0 million fine arts and special collections policy, and $1.0 million per occurrence of unmanned aerial vehicles liability insurance. The University also carries liability, professional liability, and pollution liability for the Center for Environmental Management Military Lands (CEMML) operations, including prescribed burn operations, which includes a primary layer of $2.0 million aggregate, an umbrella layer of $5.0 million, and an excess layer of $5.0 million. The University purchased additional limits of $40.0 million for CEMML operations including additional responsibility for prescribed burning. For Fiscal Year 2019, the University purchased additional limits of $1.0 million for social engineering coverage. There were no significant reductions in insurance coverage in Fiscal Year 2019, and the amount of settlements has not exceeded insurance coverage in any of the three prior fiscal years.

The University of Northern Colorado manages general liability, professional liability, property, automobile, and worker's compensation risks primarily through the purchase of insurance. The University retains a small amount of self-insurance risk from taking over claims previously covered by State risk management from Fiscal Year 2006.

The University has purchased $3.0 million of general liability insurance ($0 deductible), $3.0 million of professional liability insurance ($25,000 deductible), $1.0 million of automobile liability ($0 deductible), $3.0 million of errors and omissions insurance ($25,000 deductible), $3.0 million of employment practices liability ($25,000 deductible), $500,000 of worker's compensation insurance ($1,000 deductible), $1.0 million of employee fraud insurance ($5,000 deductible), $500.0 million of property insurance ($25,000 deductible), and $2.0 million umbrella liability ($10,000 self-insured retention). There were no significant reductions in insurance coverage in Fiscal Year 2019, and the amount of settlements has not exceeded insurance coverage in any of the three prior fiscal years.

Colorado School of Mines manages worker's compensation risks primarily through the purchase of insurance. The University has purchased $500,000 of worker's compensation insurance ($0 deductible). Before Fiscal Year 2018, the University was covered under the State's risk management program. There were no significant reductions in insurance coverage in Fiscal Year 2019, and the amount of settlements has not exceeded coverage during the fiscal year.

Colorado School of Mines manages other liability risks through the purchase of insurance. The University purchased $2.0 million of general liability insurance ($0 deductible), $4.0 million of educator's legal liability insurance ($10,000 deductible), $1.0 million of automobile liability ($1,000 deductible), $1.0 million of fiduciary ($0 deductible), $4.0 million of employment practices liability ($25,000 deductible), $3.0 million of umbrella liability ($10,000 self-insured retention), $1.0 million of employee dishonesty ($10,000 deductible), $665.5 million of property ($100,000 deductible), $750,000 of inland marine ($5,000 deductible), and $1.0 million of aviation ($0 deductible). Before Fiscal Year 2018, the University was covered under the State's risk management program. There were no significant reductions in insurance coverage in Fiscal Year 2019, and the amount of settlements has not exceeded coverage during the fiscal year.

Fort Lewis College manages worker's compensation risks primarily through the purchase of insurance. The College has purchased $500,000 of worker's compensation insurance ($5,000 deductible). Before Fiscal Year 2011, the College was covered under the State's risk management program. The College retains a small amount of self-insurance risk from taking over claims previously covered by State risk management from Fiscal Year 2010. There were no significant reductions in insurance coverage in Fiscal Year 2019, and the amount of settlements has not exceeded insurance coverage in any of the three prior fiscal years.

Fort Lewis College manages general liability risks primarily through the purchase of insurance. The College has purchased blanket building and personal property insurance of $481.9 million ($10,000 deductible), $2.0 million of general liability ($0 deductible), $7.0 million of fine arts insurance ($2,500 deductible). The College has also purchased $1.0 million of employee dishonesty insurance ($10,000 deductible). Before Fiscal Year 2012, the College was covered under the State's risk management program. There were no significant reductions in insurance coverage in Fiscal Year 2019 and settlements have not exceeded insurance coverage in any of the prior three fiscal years.

Colorado Mesa University manages worker's compensation risks primarily through the purchase of insurance. The University has purchased $1.0 million of worker's compensation insurance ($5,000 deductible). Before Fiscal Year 2011, the University was covered under the State's risk management program. The University retains a small amount of self-insurance risk from taking over claims previously covered by State risk management from Fiscal Year 2010. There were no significant reductions in insurance coverage in Fiscal Year 2019, and the amount of settlements has not exceeded insurance coverage in the past three fiscal years.

Colorado Mesa University manages general liability risks primarily through the purchase of insurance. The University has purchased $2.0 million of general liability insurance ($1,000 deductible). Before Fiscal Year 2012, the University was covered under the State's risk management program. The University retains a small amount of self-insurance risk from taking over claims previously covered by State risk management from Fiscal Year 2011. There were no significant reductions in insurance coverage in Fiscal Year 2019 and settlements have not exceeded insurance coverage in any of the prior three fiscal years.

Western State Colorado University manages worker's compensation risks primarily through the purchase of insurance. The University has purchased $500,000 of worker's compensation insurance ($500 deductible). Before Fiscal Year 2012, the University was covered under the State's risk management program. The University retains a small amount of self-insurance risk from taking over claims previously covered by State risk management from Fiscal Year 2011 There were no significant reductions in insurance coverage in Fiscal Year 2019 and settlements have not exceeded insurance coverage in any of the prior three fiscal years.

Western State Colorado University manages general liability risks primarily through the purchase of insurance. The University has purchased general liability insurance of $2.0 million ($1,000 deductible for accidents and acts of nature, $10,000 for loss to property). Before Fiscal Year 2013, the University was covered under the State's risk management program. The University retains a small amount of self-insurance risk from taking over claims previously covered by State risk management from Fiscal Year 2013. There were no significant reductions in insurance coverage in Fiscal Year 2019, and the amount of settlements has not exceeded insurance coverage in any of the prior three fiscal years.

Adams State University manages worker's compensation risks primarily through the purchase of insurance. The University has purchased worker's compensation insurance of $500,000 ($500 deductible). Before Fiscal Year 2012, the University was covered under the State's risk management program. There were no significant reductions in insurance coverage in Fiscal Year 2019 and settlements have not exceeded insurance coverage in any of the prior three fiscal years.

Adams State University manages general liability risks primarily through the purchase of insurance. The University has purchased general liability for auto, fidelity, liability and fire insurance of $1.0 million ($0 deductible) and $2.0 million aggregate. Before Fiscal Year 2012, the University was covered under the State's risk management program. There were no significant reductions in insurance coverage in Fiscal Year 2019 and settlements have not exceeded insurance coverage in any of the prior three fiscal years.

Changes in claims liabilities were as follows:

Changes in Claims Liabilities
(Amounts in Thousands)

Fiscal Year	Liability at July 1	Current Year Claims and Changes in Estimates	Claim Payments	Liability at June 30
State Risk Management:				
Liability Fund				
2018-19	$ 22,399	$ 4,007	$ 4,330	$ 22,076
2017-18	23,885	2,816	4,302	22,399
2016-17	24,926	3,054	4,095	23,885
Workers' Compensation				
2018-19	126,908	22,011	30,709	118,210
2017-18	134,393	23,503	30,988	126,908
2016-17	133,672	35,984	35,263	134,393
Group Benefit Plans:				
2018-19	18,459	246,177	243,701	20,935
2017-18	16,077	233,694	231,312	18,459
2016-17	15,766	201,105	200,794	16,077
University of Colorado:				
General Liability, Property, and Workers' Compensation				
2018-19	16,769	9,512	6,973	19,308
2017-18	16,119	7,913	7,263	16,769
2016-17	16,726	7,388	7,995	16,119
University of Colorado Denver:				
Graduate Medical Education Health Benefits Program				
2018-19	2,689	13,856	13,713	2,832
2017-18	2,309	13,012	12,632	2,689
2016-17	1,666	10,357	9,714	2,309
Medical Malpractice				
2018-19	9,767	4,377	3,434	10,710
2017-18	9,428	1,451	1,112	9,767
2016-17	11,469	1,006	3,047	9,428
Colorado State University:				
Medical, Dental, and Disability Benefits and General Liability				
2018-19	30,548	62,504	58,077	34,975
2017-18	29,917	57,038	56,407	30,548
2016-17	26,760	54,124	50,967	29,917
University of Northern Colorado:				
General Liability, Property, and Workers' Compensation				
2018-19	78	36	59	55
2017-18	135	(25)	32	78
2016-17	355	(172)	48	135
Colorado School of Mines:				
General Liability, Property, and Workers' Compensation				
2018-19	295	-	39	256
2017-18	-	321	26	295

Changes in Claims Liabilities
(Amounts in Thousands)

(Continued) Fiscal Year	Liability at July 1	Current Year Claims and Changes in Estimates	Claim Payments	Liability at June 30
Fort Lewis College:				
Workers' Compensation				
2018-19	2	4	-	6
2017-18	2	3	3	2
2016-17	-	5	3	2
General Liability				
2018-19	-	11	-	11
2017-18	3	(3)	-	-
2016-17	39	3	39	3
Colorado Mesa University:				
Workers' Compensation				
2018-19	29	42	19	52
2017-18	36	27	34	29
2016-17	220	(130)	54	36
General Liability				
2018-19	36	238	92	182
2017-18	-	18	(18)	36
2016-17	3	10	13	-

NOTE 10 – LEASES AND SHORT-TERM DEBT

LEASE COMMITMENTS

Management is authorized to enter lease or rental agreements for buildings and/or equipment. All leases contain clauses stipulating that continuation of the lease is subject to funding by the Legislature. Historically, these leases have been renewed in the normal course of business. Therefore, they are treated as non-cancellable for financial reporting purposes.

At June 30, 2019, the State had the following amounts of assets under capital lease:

	(Amounts in Thousands)		
Gross Capital Assets Under Lease:	Governmental Activities	Business-Type Activities	Total
Land	$ -	$ -	$ -
Buildings	54,936	20,379	75,315
Equipment and Other	279,447	34,493	313,940
Total Capital Assets Under Lease, Gross	334,383	54,872	389,255
Less Accumulated Depreciation:			
Buildings	(12,555)	(7,491)	(20,046)
Equipment and Other	(170,638)	(5,947)	(176,585)
Total Accumulated Depreciation	(183,193)	(13,438)	(196,631)
Total Capital Assets Under Lease, Net	$ 151,190	$ 41,434	$ 192,624

At June 30, 2019, the State expected future minimum sublease rentals relating to operating leases of $410,594 in business-type activities and $137,372 in governmental activities. No future minimum sublease rentals related to capital leases are expected.

During the year ended June 30, 2019, the State incurred no contingent rentals related to capital and operating leases.

For Fiscal Year 2019, the State recorded building and land rent of $64.1 million for governmental-type activities, $25.4 million for business-type activities, and $33,179 for fiduciary activities. The State also recorded equipment and vehicle rental expenditures of $11.4 million and $48.9 million for governmental and business-type activities, respectively. The above amounts were payable to entities external to State government and do not include transactions with the State's fleet management program.

The State recorded $3.3 million of capital lease interest costs for governmental activities and $1.4 million for business-type activities in Fiscal Year 2019.

In Fiscal Year 2019, the State entered into approximately $19.6 million of capital leases related to the State's fleet management program, which is reported in an internal service fund that does not report capital lease proceeds.

Future minimum payments at June 30, 2019, for existing leases were as follows:

(Amounts in Thousands)

Fiscal Year(s)	Operating Leases: Governmental Activities	Operating Leases: Business-Type Activities	Capital Leases: Governmental Activities Principal	Capital Leases: Governmental Activities Interest	Capital Leases: Business-Type Activities Principal	Capital Leases: Business-Type Activities Interest
2020	$ 50,209	$ 29,266	$ 26,162	$ 3,571	$ 5,474	$ 1,114
2021	44,185	23,359	23,628	2,993	5,045	967
2022	39,227	20,906	22,073	2,448	4,401	817
2023	34,721	16,989	14,079	1,513	4,040	672
2024	32,364	14,400	10,790	1,027	2,706	539
2025 to 2029	68,561	50,986	25,706	1,830	14,595	847
2030 to 2034	2,423	2,723	1,162	67	1,141	25
2035 to 2039	540	684	-	-	-	-
2040 to 2044	61	667	-	-	-	-
2045 to 2049	61	592	-	-	-	-
2050 to 2054	61	107	-	-	-	-
2055 to 2059	61	113	-	-	-	-
Thereafter	602	-	-	-	-	-
Total	$ 273,076	$ 160,792	$ 123,600	$ 13,449	$ 37,402	$ 4,981

SHORT-TERM DEBT

On July 19, 2018, the State Treasurer issued $600.0 million of General Fund Tax Revenue Anticipation Notes (GTRAN), Series 2018A. The notes were due and payable on June 26, 2019, at a coupon rate of 4.333 percent. The total interest related to this issuance was $24.3 million; however, the notes were issued at a premium of $15.6 million, resulting in net interest costs (including the cost of issuance) of $9.0 million and a yield of 1.524 percent. The notes were issued for cash management purposes and were repaid by June 26, 2019, as required by the State Constitution.

Statutes authorize the State Treasurer to issue notes and lend the proceeds to local school districts in anticipation of local school district revenues to be collected at a later time. On July 18, 2018, the State Treasurer issued $310.0 million of Education Loan Program Tax and Revenue Anticipation Notes, Series 2018A. The notes were due and payable on June 27, 2019, at a coupon rate of 4.323 percent. The total interest related to this issuance was $12.6 million; however, the notes were issued at a premium of $7.9 million, resulting in net interest costs (including cost of issuance) of $4.9 million or 1.561 percent. The notes matured on June 27, 2019, and were repaid.

On January 16, 2019, the State Treasurer issued $325.0 million of Education Loan Program Tax and Revenue Anticipation Notes, Series 2018B. The notes were due and payable on June 27, 2019, at a coupon rate of 3.446 percent. The total interest related to this issuance was $5.0 million; however, the notes were issued at a premium of $2.7 million, resulting in net interest costs (including cost of issuance) of $2.5 million or 1.605 percent. The notes matured on June 27, 2019, and were repaid.

On June 5, 2018, the University of Colorado issued the first tranche of Commercial Paper in the amount of $40.0 million with a maturity of September 6, 2018. The initial issuance of commercial paper is being used to fund the construction of Williams Village East Housing and the Aerospace Engineering Building at the CU Boulder. The initial rate was 1.30 percent. Two additional Boulder capital construction projects were added to Commercial Paper during the year for the Imig Music Building and Fleming Tower renovation. The average interest rate of borrowing through fiscal year end was 1.62 percent. Approximately $161.0 million of commercial paper will be retired with permanent financing to be issued in the fall of 2019.

On June 20, 2018, the Board of Governors of the Colorado State University System authorized the issuance of Commercial Paper Notes (Notes) in the aggregate principal amount not to exceed $50.0 million as part of the Series A (tax-exempt) and Series B (taxable) issuance. The maturity date of any Notes issued may not exceed two hundred and seventy days from the date of issuance and no maturity may be later than March 1, 2037. Pursuant to the Bond Resolution, the obligations are payable solely from Net Revenues paid in portions by both CSU and CSU-Pueblo, as defined in the bond agreement. The Notes are being used to finance certain projects, as determined by the Board, including but not limited to: the construction, acquisition, renovation, improvement, and equipping of the Michael Smith Natural Resources Building in Fort Collins; the Richardson Design Center in Fort Collins; the Institute for Biological and Translational Therapies in Fort Collins; the JBS Global Food Innovation Center in Honor of Gary and Kay Smith in Fort Collins; the Residence and Dining Corbett remodel project; and the Western Slope CVMBS/Extension Project; any other improvements to any of the campuses for which the Board has spending authority; and such other capital projects as may be designated by the Board. During Fiscal Year 2019, 13 trade tickets were issued for $44.2 million, the last of which matures on October 2, 2019. The coupon rates ranged from 2.22 percent to 2.68 percent. The total interest related to these issuances is $0.4 million.

In May 2019, the Board of Governors of the Colorado State University System approved the first amendment to the twelfth supplemental resolution, increasing the aggregate principal amount authorized to be issued from $50.0 million to $75.0 million. This increase will be effective beginning Fiscal Year 2020.

The following schedule shows the changes in short-term financing for the period ended June 30, 2019:

(Amount in Thousands)

	Beginning Balance July 1	Changes: Additions	Changes: Reductions	Ending Balance June 30
Governmental Activities:				
Tax Revenue Anticipation Notes	$ -	$ 600,000	$ (600,000)	$ -
Education Loan Anticipation Notes	-	635,000	(635,000)	-
Total Governmental Activities Short-Term Financing	-	1,235,000	(1,235,000)	-
Business Type Activities:				
Tax Exempt Commercial Paper	50,000	474,700	(340,000)	184,700
Total Business Type Activities Short-Term Financing	50,000	474,700	(340,000)	184,700
Total Short-Term Financing	$ 50,000	$ 1,709,700	$ (1,575,000)	$ 184,700

NOTE 11 – NOTES, BONDS, AND CERTIFICATES OF PARTICIPATION PAYABLE

Various institutions of higher education, History Colorado, the Department of Public Safety, the Judicial Branch, and the Departments of Corrections, Transportation, Agriculture, Treasury, and Labor and Employment have outstanding notes, bonds, and/or Certificates of Participation (COPs) for the purchase of equipment or to construct facilities or infrastructure. Except for the Department of Corrections which receives Capital Projects Fund appropriations and the Department of Public Safety which receives General Purpose Revenue Fund appropriations for lease payments related to COPs, specific user revenues are pledged for the payments of interest and future retirement of the obligations. The State is not allowed by its Constitution to issue general obligation debt except to fund buildings for State use, to defend the State or the U.S. (in time of war), or to provide for unforeseen revenue deficiencies; additional restrictive limitations related to the valuation of taxable property also apply.

Collectively, the State's business-type activities had $1,845.3 million in available net revenue after operating expenses to meet the $310.3 million of debt service requirement related to revenue bonds.

The revenue of an individual business-type activity is generally not available to meet the debt service requirements of another business-type activity. (See additional disclosures regarding pledged revenue in Note 17.)

During Fiscal Year 2019 the State recorded $319.1 million of interest costs, of which $113.0 million was recorded by governmental activities and $206.1 million was recorded by business-type activities. The governmental activities interest cost primarily comprises $6.3 million of Highway Users Tax Fund interest on Transportation Revenue Anticipation Notes issued by the Department of Transportation, $17.0 million of interest on Certificates of Participation issued by the Judicial Branch, $42.3 million of interest on Certificates of Participation issued by the State Treasurer for the Building Excellent Schools Today program and $8.8 million of interest on Education and General Fund Tax and Revenue Anticipation Notes issued by the State Treasurer. The business-type activities interest cost primarily comprises $186.2 million of interest on revenue bonds issued by institutions of higher education, $12.8 million of interest paid to lending institutions that made loans to students under the College Assist loan guarantee program, and $7.1 million of interest on bonds issued by the Bridge Enterprise in the Transportation Enterprise. College Assist and the Transportation Enterprise are nonmajor enterprise funds. Annual maturities of notes, bonds, and COPs payable at June 30, 2019, are as follows:

(Amounts in Thousands)

Governmental Activities (Non-Direct Borrowings and Non-Direct Placements)

Fiscal Year	Certificates of Participation Principal	Certificates of Participation Interest	Totals Principal	Totals Interest
2020	$ 45,005	$ 86,446	$ 45,005	$ 86,446
2021	46,770	84,465	46,770	84,465
2022	48,785	81,564	48,785	81,564
2023	51,035	79,194	51,035	79,194
2024	140,555	76,685	140,555	76,685
2025 to 2029	443,710	334,758	443,710	334,758
2030 to 2034	436,535	230,097	436,535	230,097
2035 to 2039	441,165	126,413	441,165	126,413
2040 to 2044	245,905	34,787	245,905	34,787
2045 to 2049	18,250	738	18,250	738
Subtotals	1,917,715	1,135,147	1,917,715	1,135,147
Unamortized Prem/Discount	137,389	-	137,389	-
Totals	$ 2,055,104	$ 1,135,147	$ 2,055,104	$ 1,135,147

(Amounts in Thousands)

Governmental Activities (Direct Borrowings and Direct Placements)

Fiscal Year	Notes Payable Principal	Notes Payable Interest	Certificates of Participation Principal	Certificates of Participation Interest	Totals Principal	Totals Interest
2020	$2,220	$ 142	$ 3,640	$ 1,967	$ 5,860	$ 2,109
2021	2,270	95	3,735	1,872	6,005	1,967
2022	2,315	48	3,850	2,263	6,165	2,311
2023	-	-	2,920	2,142	2,920	2,142
2024	-	-	3,040	2,027	3,040	2,027
2025 to 2029	-	-	17,145	9,082	17,145	9,082
2030 to 2034	-	-	20,075	6,591	20,075	6,591
2035 to 2039	-	-	17,000	4,655	17,000	4,655
2040 to 2044	-	-	20,995	3,995	20,995	3,995
2045 to 2049	-	-	4,775	223	4,775	223
Subtotals	6,805	285	97,175	34,817	103,980	35,102
Unamortized Prem/Discount	-	-	276	-	276	-
Totals	$6,805	$ 285	$ 97,451	$ 34,817	$104,256	$ 35,102

(Amounts in Thousands)

Business-Type Activities (Non-Direct Borrowings and Non-Direct Placements)

Fiscal Year	Revenue Bonds Principal	Revenue Bonds Interest	Mortgages Payable Principal	Mortgages Payable Interest	Certificates of Participation Principal	Certificates of Participation Interest	Totals Principal	Totals Interest
2020	$ 151,690	$ 179,813	$ 371	$ 429	$ 32,985	$ 16,582	$ 185,046	$ 196,824
2021	130,503	175,114	387	414	33,025	15,272	163,915	190,800
2022	135,487	169,811	403	397	34,455	13,829	170,345	184,037
2023	138,742	164,203	420	380	29,905	12,386	169,067	176,969
2024	139,439	158,287	439	362	31,175	10,950	171,053	169,599
2025 to 2029	789,275	685,748	2,487	1,518	122,685	34,203	914,447	721,469
2030 to 2034	827,318	493,332	6,007	808	55,810	12,689	889,135	506,829
2035 to 2039	770,130	300,772	-	-	38,580	4,029	808,710	304,801
2040 to 2044	472,755	140,227	-	-	-	-	472,755	140,227
2045 to 2049	192,120	65,231	-	-	-	-	192,120	65,231
2050 to 2054	120,390	32,267	-	-	-	-	120,390	32,267
2055 to 2059	62,185	5,616	-	-	-	-	62,185	5,616
Subtotals	3,930,034	2,570,421	10,514	4,308	378,620	119,940	4,319,168	2,694,669
Unamortized Prem/Discount	306,619	-	-	-	33,559	-	340,178	-
Unaccreted Interest	(4,680)	-	-	-	-	-	(4,680)	-
Totals	$4,231,973	$2,570,421	$10,514	$4,308	$ 412,179	$ 119,940	$4,654,666	$2,694,669

(Amounts in Thousands)

Business-Type Activities (Direct Borrowings and Direct Placements)

Fiscal Year	Revenue Bonds Principal	Revenue Bonds Interest	Notes Payable Principal	Notes Payable Interest	Certificates of Participation Principal	Certificates of Participation Interest	Totals Principal	Totals Interest
2020	$ 7,634	$ 5,934	$ 1,080	$ 1,485	$ 2,475	$ 498	$ 11,189	$ 7,917
2021	11,754	5,287	1,045	1,448	2,545	428	15,344	7,163
2022	11,724	4,967	1,048	1,410	2,620	356	15,392	6,733
2023	11,964	4,658	7,361	2,426	2,135	305	21,460	7,389
2024	13,574	4,311	17,010	3,120	2,125	257	32,709	7,688
2025 to 2029	61,153	16,343	29,290	2,774	8,960	526	99,403	19,643
2030 to 2034	47,620	8,774	637	32	-	-	48,257	8,806
2035 to 2039	25,820	4,154	-	-	-	-	25,820	4,154
2040 to 2044	16,630	1,823	-	-	-	-	16,630	1,823
2045 to 2049	10,070	325	-	-	-	-	10,070	325
Subtotals	217,943	56,576	57,471	12,695	20,860	2,370	296,274	71,641
Unamortized Prem/Discount	2,647	-	-	-	(18)	-	2,629	-
Totals	$220,590	$ 56,576	$57,471	$12,695	$ 20,842	$ 2,370	$298,903	$ 71,641

In March 2008, the Colorado School of Mines entered a derivative instrument agreement (interest rate swap) as an effective hedge against expected increasing interest costs on its variable rate debt.

Assuming current interest rates are applied over the term of the debt, at June 30, 2019, the Colorado School of Mines' aggregate debt service payments and net swap cash payments are reflected in the table below:

(Amounts in Thousands)

Net Debt Service for Colorado School of Mines' Interest Rate Swap Agreement

Fiscal Year	Principal	Interest	Interest Rate Swap, Net	Total
2020	$ 575	$ 777	$ 736	$ 2,088
2021	575	765	725	2,065
2022	850	750	710	2,310
2023	925	730	693	2,348
2024	975	710	674	2,359
2025 to 2029	8,150	3,164	3,000	14,314
2030 to 2034	13,600	1,938	1,836	17,374
2035 to 2039	11,685	475	450	12,610
Totals	$ 37,335	$ 9,309	$ 8,824	$ 55,468

In January 2018, Colorado State University entered into a floating to fixed interest rate swap agreement in connection with the 2015D System Enterprise Revenue Bonds.

Assuming current interest rates are applied over the term of the debt, at June 30, 2019, Colorado State University's aggregate debt service payments and net swap cash payments are reflected in the table below:

(Amounts in Thousands)

Net Debt Service for Colorado State University Interest Rate Swap Agreement

Fiscal Year	Principal	Interest	Interest Rate Swap, Net	Total
2020	$ -	$ 1,270	$ 9	$ 1,279
2021	-	1,267	9	1,276
2022	-	1,267	9	1,276
2023	-	1,267	9	1,276
2024	1,005	1,264	9	2,278
2025 to 2029	8,310	5,936	43	14,289
2030 to 2034	19,495	4,621	34	24,150
2035 to 2039	12,945	3,029	22	15,996
2040 to 2044	14,830	1,727	13	16,570
2045 to 2048	10,070	323	2	10,395
Totals	$ 66,655	$ 21,971	$ 159	$ 88,785

The original principal amount of the State's debt disclosed in the above tables is as follows:

Non-Direct Borrowings and Non-Direct Placements (Amounts in Thousands)

	Revenue Bonds	Mortgages Payable	Certificates of Participation	Total
Governmental Activities	$ -	$ -	$ 2,106,200	$ 2,106,200
Business Type Activities	5,103,969	12,450	560,263	$ 5,676,682
Total	$ 5,103,969	$ 12,450	$ 2,666,463	$ 7,782,882

Direct Borrowings and Direct Placements (Amounts in Thousands)

	Revenue Bonds	Notes Payable	Certificates of Participation	Total
Governmental Activities	$ -	$ 21,075	$ 117,420	$ 138,495
Business Type Activities	241,365	64,277	34,080	$ 339,722
Total	$ 241,365	$ 85,352	$ 151,500	$ 478,217

Assets pledged as collateral for debt across state departments and institutions of higher education include the following:

- A building near the Western State campus (related to direct borrowing/direct placement for business-type activities);

- Energy performance measures such as building improvements and equipment (related to direct borrowing/direct placement for business-type activities);

- A parking facility located at 1341 Lincoln Street in Denver (related to direct borrowing/direct placement for business-type activities);

- The Colorado Bureau of Investigations (CBI) Grand Junction Regional Office and Forensic Laboratory (related to direct borrowing/direct placement for governmental activities);

- The CBI Pueblo Regional Office and Forensic Laboratory (related to direct borrowing/direct placement for governmental activities);

- The Colorado Department of Transportation (CDOT) Headquarters (related to non-direct borrowing/non-direct placement for governmental activities) and Regional Office Buildings (related to both non-direct borrowing/non-direct placement and direct borrowing/direct placement for governmental activities);

- The Colorado History Building at 1200 Broadway in Denver (related to related to direct borrowing/direct placement for governmental activities).

Regarding terms specified in debt agreements related to significant (1) events of default with finance-related consequences, (2) termination events with finance-related consequences, and (3) subjective acceleration clauses, the following points were noted across state departments and institutions of higher education:

- In each Certificate of Participation (COP), the State has the right to purchase the Leased Property in connection with the defeasance or redemption of all of the Series 201X Certificates, as described in the section of the agreements' State's Purchase Option Price. Upon a nonrenewal of the Lease Term/s by reason of a Lease Event of Default or Lease Event of Nonappropriation, and so long as the State or Sublessee has not exercised its purchase option with respect to all the Leased Property, the State or Sublessee must vacate the Leased Property within 90 days. The Trustee/s may proceed to exercise any remedies available for the benefit of the Owners of the Certificates and may exercise any other remedies available upon default as provided in the Lease, including the sale of or lease of the Trustees' interest under the Site Lease/s (related to direct borrowing/direct placement for governmental activities).

- For Notes Payable, in the event of termination acceleration of payment for debt due (or to be due within that fiscal year) and the relinquishment of the equipment purchased through the energy performance contract measures could occur (related to direct borrowing/direct placement for business-type activities).

- For Notes Payable for Western State if the asset securing the note is demolished they have 30 days to pay the lender for any diminishment of value (related to direct borrowing/direct placement for business-type activities).

- CDOT will take over the payments for the C-470 bonds in the event High Performance Transportation Enterprise (HPTE) is unable to pay (related to non-direct borrowing/non-direct placement for business-type activities). Additionally, for Notes Payable, CDOT would take over debt service payments if HPTE was in default (related to direct borrowing/direct placement for business-type activities).

Derivative Instruments

Colorado School of Mines: In Fiscal Year 2008, the University entered into a floating to fixed interest rate swap agreement (Swap Agreement) in connection with the 2008A issuance. The Swap Agreement was entered into with the objective of protecting against the potential of rising interest rates. The 2008A issuance was refunded with the Series 2010A issuance. The Series 2010A was refunded with the issuance of the Series 2018A Refunding Bonds. The Swap Agreement was not terminated and was associated with the Series 2018A issuance. The Swap Agreement has a notional amount of $37,335,000 and $37,885,000 and a fair value of ($9,163,846) and ($6,837,113) at June 30, 2019 and 2018, respectively. The Swap Agreement provides for certain payments to or from Morgan Stanley equal to the difference between the fixed rate of 3.59 percent payable by the University and 67 percent of one month USD-LIBOR-BBA, 2.37038 percent and 1.229 percent at June 30, 2019 and 2018, respectively, payable by Morgan Stanley. The fair value of the swap is classified as a noncurrent liability and the change in fair value of the swap is classified as a deferred outflow at June 30, 2019 and 2018. On the date of the refunding of the Series 2010A Bonds, the fair market value of the swap was ($6,998,662) and was included in the calculation of deferred loss on refunding and is being amortized over the life of the Series 2018A Refunding Bonds. Accumulated amortization of the deferred loss as of June 30, 2019 and 2018 was $1,852,772 and $1,350,621, respectively. Morgan Stanley, counterparty to the Swap Agreement, determined the fair value as of June 30, 2019 and 2018, using a discounted forecasted cash flows; however, the actual method and significant assumptions used are proprietary. The Swap Agreement has an effective date of March 5, 2008 and a termination date of December 1, 2038.

There can be risks inherent to interest rate swaps that the University addresses and monitors pursuant to entering into interest rate swap agreements:

- Termination Risk – The need to terminate the transaction in a market that dictates a termination payment by the University. It is possible that a termination payment is required in the event of termination of a swap agreement due to a counterparty default or following a decrease in credit rating. In general, exercising the right to optionally terminate an agreement should produce a benefit to the University, either through receipt of a payment from a termination, or if a termination payment is made by the University, a conversion to a more beneficial debt instrument or credit relationship.
- Credit Risk – The risk that the counterparty will not fulfill its obligations. The University considers the Swap Agreement counterparty's (Morgan Stanley) credit quality rating and whether the counterparty can withstand continuing credit market turmoil. As of June 30, 2019, Morgan Stanley's credit rating is A3 by Moody's, BBB+ by Standards & Poor's. For the outstanding Swap Agreement the University has a maximum possible loss equivalent to the swaps' fair value at June 30, 2019 and 2018 related to the credit risk. However, the University was not exposed to this loss because of the negative fair value of the swaps as of June 30, 2019 and 2018. In addition, these agreements required no collateral and no initial net cash receipt or payment by the University.
- Basis Index Risk – Basis risk arises as a result of movement in the underlying variable rate indices that may not be in tandem, creating a cost differential that could result in a net cash outflow from the University. Basis risk can also result from the use of floating, but different, indices. To mitigate basis risk, it is the University's policy that any index used as part of an interest rate swap agreement shall be a recognized market index, including, but not limited to, the Securities Industry and Financial Markets Association (SIFMA) or the London Interbank Offered Rate (LIBOR).

Colorado State University: On January 16, 2018, the University entered into a floating to fixed interest rate swap agreement (Swap Agreement) in connection with the 2015D System Enterprise Revenue Bonds. The Swap Agreement was entered into with the objective of protecting against the potential of rising interest rates. The Swap Agreement has a notional amount of $66.7 million and a fair value of $(5.0) million at June 28, 2019. The fair value of the Swap is classified as a noncurrent liability and the change in fair value of the Swap of $(5.7) million is recorded as long-term liability and deferred inflow at June 30, 2019. The Swap Agreement has an effective date of July 1, 2019 and a termination date of March 1, 2047.

The Swap Agreement provides for certain payments by The Royal Bank of Canada (RBC) equal to the difference between the fixed rate of 1.91390 percent payable by the University and 70 percent of one month UDS-LIBOR-BBA, payable by RBC. RBC, counterparty to the Swap Agreement, determined the fair value as of June 28, 2019 using a discounted forecasted cash flow.

There can be risks inherent to interest rate swaps that the University addressed and monitors pursuant to entering into interest rate Swap Agreements:

- Termination Risk – Termination Risk is the need to terminate the transaction in a market that dictates a termination payment by the University. It is possible that a termination payment is required in the event of termination of a Swap Agreement due to a counterparty default. In general, exercising the right to optionally terminate an agreement should produce a benefit to the University, either through receipt of a payment from a termination, or if a termination payment is made by the University, a conversion to a more beneficial debt instrument or credit relationship.
- Credit Risk – Credit Risk is the risk that the counterparty will not fulfill its obligations. The University considers the Swap Agreement counterparty's (RBC) credit quality rating and whether the counterparty can withstand continuing credit market turmoil. As of June 30, 2019, RBC's credit rating is rated A2 by Moody's and A- by S&P.

  The Swap contract contains a credit support annex that allows for collateral to be posted if the market value threshold exceeds $20 million at both parties current credit rating or $10 million if the parties credit rating falls to A2/A.

- Basis Index Risk – Basis risk arises as a result of movement in the underlying variable rate indices that may not be in tandem, creating a cost differential that could result in a net cash outflow from the University. Basis risk can also result from the use of floating, but different, indices.

NOTE 12 – CHANGES IN LONG-TERM LIABILITIES

Primary Government

The following table summarizes the changes in long-term liabilities for Fiscal Year 2019:

(Amount in Thousands)

	Beginning Balance July 1	Changes Additions	Changes Reductions	Ending Balance June 30	Due Within One Year
Governmental Activities					
Deposits Held In Custody For Others	$ 921	$ 9,513	$ (878)	$ 9,556	$ 8,972
Accrued Compensated Absences	175,402	20,082	(14,707)	180,777	14,097
Claims and Judgments Payable	223,677	42,298	(55,487)	210,488	42,298
Capital Lease Obligations	131,874	44,178	(52,452)	123,600	26,162
Certificates of Participation from Direct Borrowings and Direct Placements	100,937	-	(3,486)	97,451	3,640
Certificates of Participation from Non-Direct Borrowings and Non-Direct Placements	1,325,377	797,035	(67,308)	2,055,104	45,005
Notes, Anticipation Warrants, Mortgages from Direct Borrowings and Direct Placements	8,980	2,220	(4,395)	6,805	2,220
Net Pension Liability	11,933,852	-	(2,556,495)	9,377,357	-
Other Postemployment Benefits	272,039	12,225	-	284,264	-
Other Long-Term Liabilities	457,567	72,664	(262,248)	267,983	-
Total Governmental Activities Long-Term Liabilities	14,630,626	1,000,215	(3,017,456)	12,613,385	142,394
Business-Type Activities					
Deposits Held In Custody For Others	45,230	48,926	(45,210)	48,946	48,921
Accrued Compensated Absences	365,212	44,619	(32,139)	377,692	27,340
Claims and Judgments Payable	35,505	12,854	(4,388)	43,971	1,581
Capital Lease Obligations	48,154	11,686	(22,438)	37,402	5,474
Derivative Instrument Liabilities	6,837	7,858	(502)	14,193	-
Bonds Payable from Direct Borrowings and Direct Placements	137,977	94,596	(11,984)	220,589	7,634
Bonds Payable from Non-Direct Borrowings and Non-Direct Placements	4,464,856	440,389	(673,271)	4,231,974	151,690
Certificates of Participation from Direct Borrowings and Direct Placements	23,257	2,475	(4,890)	20,842	2,475
Certificates of Participation from Non-Direct Borrowings and Non-Direct Placements	438,205	32,985	(59,011)	412,179	32,985
Notes, Anticipation Warrants, Mortgages from Direct Borrowings and Direct Placements	49,027	9,639	(1,195)	57,471	1,080
Notes, Anticipation Warrants, Mortgages from Non-Direct Borrowings and Non-Direct Placements	11,020	371	(877)	10,514	371
Net Pension Liability	7,448,576	-	(3,211,557)	4,237,019	-
Other Postemployment Benefits	938,449	77,343	-	1,015,792	-
Other Long-Term Liabilities	61,647	55,455	(4,822)	112,280	-
Total Business-Type Activities Long-Term Liabilities	14,073,952	839,196	(4,072,284)	10,840,864	279,551
Fiduciary Activities					
Deposits Held In Custody For Others	664,040	1,333,894	(626,317)	1,371,617	1,332,685
Accrued Compensated Absences	55	3	(12)	46	-
Claims and Judgments Payable	18,504	21,004	(18,504)	21,004	21,004
Other Long-Term Liabilities	217	614	(217)	614	-
Total Fiduciary Activities Long-Term Liabilities	682,816	1,355,515	(645,050)	1,393,281	1,353,689
Total Primary Government Long-Term Liabilities	$ 29,387,394	$ 3,194,926	$ (7,734,790)	$ 24,847,530	$ 1,775,634

Accrued compensated absences and net pension liabilities of both governmental activities and the business-type activities are normally liquidated using resources of the fund that are responsible for paying the employee's salary. As a result, the resources of nearly all of the State's funds are used to liquidate the compensated absence and net pension liabilities.

The amounts shown in the schedule above for the changes in Net Pension Liability are netted as increases for the governmental and business type activities because that information is not readily available. See Note 6 for additional pension information.

The amounts shown in the schedule above for Notes, Bonds, and Certificates of Participation do not include short-term borrowing disclosed in Note 10. A current portion is not normally identifiable for Claims and Judgments Payable, Derivative Instrument Liabilities, Other Post-Employment Benefits in business-type activities and Other Long-Term Liabilities in both governmental activities and business type activities.

Long-term liabilities that are actuarially determined include amounts for claims that are incurred but not yet reported. Since these liabilities are not based on individually identifiable claims, it is not practicable to report gross additions and reductions. (See Notes 7 and 9 for the amount of claims reported and paid and other adjustments to these actuarially determined liabilities.)

Governmental activities include internal service funds which apply full accrual accounting, and as a result, additions to Capital Lease Obligations shown above include amounts that are not shown as capital lease proceeds on the *Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds*.

NOTE 13 – DEFEASED DEBT AND POLLUTION REMEDIATION OBLIGATIONS

DEFEASED DEBT

Debt is defeased by depositing in escrow accounts an amount sufficient, together with known minimum investment yields, to pay principal, interest, and any redemption premium on the debt to be defeased. During Fiscal Year 2019, debt was defeased in both governmental and business-type activities.

At June 30, 2019, the remaining balances of amounts previously placed in escrow accounts with paying agents are as follows:

(Amount in Thousands)

Agency	Amount
Governmental Activities:	
Department of Treasury	$ 415,640
Business- Type Activities:	
University of Colorado	608,955
Colorado State University	364,670
Colorado School of Mines	45,260
Western State College	7,055
Colorado Mesa University	26,315
Colorado Community College System	13,465
Adams State College	23,482
Total	$ 1,504,842

The Department of Treasury issued $168,825,000 of its State of Colorado Building Excellent Schools Today Certificates of Participation, Series 2018L and 2018M to partially defease its State of Colorado Building Excellent Schools Today Certificates of Participation, Series 2010B and 2010E. The defeased debt had an interest rate of 6.35 percent, and the new debt had an interest rate of 4.79 percent. The remaining term of the debt was 12.49 years and the estimated debt service cash flows decreased by $7,335,073. The defeasance resulted in an economic gain of $9,307,985 and book loss of $12,921,783 that will be amortized as an adjustment of interest expense over the remaining 12.49 years of the new debt.

The Board of Regents of the University of Colorado issued $48,015,000 of its Enterprise Revenue Refunding Bonds, Series 2018A to partially defease its Series 2008 Student Housing Revenue Refunding Bonds. The defeased debt had an interest rate of 5.5 percent, and the new debt had a variable interest rate. The remaining term of the debt was 19 years and the estimated debt service cash flows decreased by $43,450,827. The defeasance resulted in an economic gain of $48,664,537 and book loss of $629,466 that will be amortized as an adjustment of interest expense over the remaining 2 years of the new debt.

The Board of Regents of the University of Colorado issued $117,645,000 of its Enterprise Revenue Refunding Bonds, Series 2017A-2 to partially defease its Series 2009B-2 Enterprise Revenue Refunding Bonds. The defeased debt had an interest rate of 6.26 percent, and the new debt had an interest rate of 4.49 percent. The remaining term of the debt was 17 years and the estimated debt service cash flows decreased by $14,248,642. The defeasance resulted in an economic gain of $10,997,903 and book loss of $4,626,097 that will be amortized as an adjustment of interest expense over the remaining 17 years of the new debt.

The Board of Trustees of the University of Northern Colorado issued $19,130,000 of its Institutional Enterprise Revenue Refunding Bonds to partially defease its Series 2008 and Series 2011B Enterprise Revenue Bonds. The defeased debt had an interest rate of 4.24 percent, and the new debt had an interest rate of 3.25 percent. The remaining debt was defeased and the estimated debt service cash flows increased by $882,830. The defeasance resulted in an economic gain of $1,080,636 and book loss of $950,998 that will be amortized as an adjustment of interest expense over the remaining 23 years of the new debt.

The Board of Trustees of Fort Lewis College issued $1,215,000 of its Enterprise Revenue Refunding Bonds, Series 2019A to partially defease its Series 2007A Dorm Revenue Bonds. The defeased debt had an interest rate of 5 percent, and the new debt had an interest rate of 3.41 percent. The remaining term of the debt was 14 years and the estimated debt service cash flows decreased by $109,813. The defeasance resulted in an economic gain of $85,051 and book loss of $2,179 that that was expensed in the current year due to the immaterial amount.

The Board of Trustees of Fort Lewis College issued $3,305,000 of its Enterprise Revenue Refunding Bonds, Series 2019B to partially defease its Series 2007 B1 Revenue Bonds. The defeased debt had an interest rate of 5 percent, and the new debt had an interest rate of 3.73 percent. The remaining term of the debt was 19 years and the estimated debt service cash flows decreased by $295,086. The defeasance resulted in an economic gain of $270,474 and book loss of $6,059 that was expensed in the current year due to the immaterial amount.

The Board of Trustees of Adams State University issued $35,087,176 of its Enterprise Revenue Refunding Bonds, Series 2019A to partially defease its Series 2009B Auxiliary Facilities Revenue Bonds and Series 2009C Taxable Auxiliary Facilities Revenue Bonds. The defeased debt had an interest rate of 6.3 percent, and the new debt had an interest rate of 4.31 percent. The remaining term of the debt was 22 years and the estimated debt service cash flows decreased by $1,556,406. The defeasance resulted in an economic gain of $3,240,917 and book loss of $1,210,417 that will be amortized as an adjustment of interest expense over the remaining 23 years of the new debt.

The Board of Trustees of Colorado Mesa University issued $24,485,000 of its Enterprise Revenue Refunding Bonds, Series 2019A to partially defease its Series 2009A Enterprise Revenue Refunding Bonds. The defeased debt had an interest rate of 4.75 percent, and the new debt had an interest rate of 3.57 percent. The remaining term of the debt was 12 years and the estimated debt service cash flows decreased by $1,781,401. The defeasance resulted in an economic gain of $1,897,137 and book loss of $2,933,889 that will be amortized as an adjustment of interest expense over the remaining 14 years of the new debt.

POLLUTION REMEDIATION OBLIGATIONS

Various state agencies and institutions of higher education have pollution remediation obligations as defined by GASB Statement No. 49. Liability amounts are included in Other Current Liabilities or Other Long-Term Liabilities on the government-wide and proprietary fund-level *Statement of Net Position.*

The State has numerous instances of hazardous waste contamination that qualify as Superfund sites. Superfund is the federal government's program to clean up these hazardous waste sites. A hazardous waste site becomes a Superfund site when it is placed on an Environmental Protection Agency (EPA) list that ranks sites according to a process that assesses current or potential health impacts. The following individually significant items are all Superfund sites under the control of the Department of Public Health and Environment (DPHE).

The State's total amount of pollution remediation obligations as of June 30, 2019 was $234.7 million ($5.2 million of which was a current liability). Superfund sites account for approximately $234.2 million ($4.6 million of which was a current liability) of the State's total pollution remediation obligation. Other pollution obligations of the State generally include remediation activities related to asbestos abatement and removal, land contamination, and leaking underground storage tanks. Individually significant pollution remediation obligations are disclosed below:

- DPHE recorded a liability for remediation activities in the Clear Creek Basin of approximately $100.6 million related to a number of inactive precious metal mines that caused contamination in surface water and soil in the basin. The liability includes remediation and site clean-up activities, projected post-remediation operating and monitoring costs, the State operation of an existing water treatment plant, and operation of a water treatment plant. Current operating and maintenance costs are estimated at approximately $1.7 million beginning in 2020, increasing to approximately $3.3 million in 2029, with a projected annual increase of 2 percent thereafter. Beginning in 2018, the department shares the remaining costs to complete the remediation projects with the EPA in a cost-sharing ratio of 10 percent State, 90 percent EPA for 10 years, ending in 2028. After this time, the State assumes 100 percent of the operating and maintenance costs. Operating and maintenance estimates are based on experience in operating existing plants adjusted for the newer design and technological advancements. Potential changes affecting these estimates include regulatory changes in the EPA cost-sharing ratio, as well as technology and pricing changes that could impact construction and operating costs.

- DPHE recorded a liability for remediation activities at the Summitville Mine of approximately $83.0 million related to the operation of a water treatment plant. The mine is located in the San Juan Mountains, surrounded by the Rio Grande National Forest. The operating and maintenance costs of the treatment plant are to be shared with the EPA in a cost-sharing ratio of 10 percent State, 90 percent EPA through 2022. Beginning in 2023, the State will assume 100 percent of the operating costs of the treatment plant, with a projected total cost of approximately $2.3 million per year, with a projected annual increase of 2 percent thereafter. Operating and maintenance estimates are based on experience in operating existing plants adjusted for the newer design and technological advancements. Potential changes affecting these estimates include regulatory changes in the EPA cost-sharing ratio, as well as technology and pricing changes that could impact operating costs. As of June 30, 2019, the State has received $4.7 million in recoveries from other responsible parties.

- DPHE recorded a liability for remediation activities at the Nelson Tunnel of approximately $28.9 million related to the clean-up of contamination from mine waste piles and drainage. The State will be liable for a share of construction costs for a new plant, at an estimated cost of $1.7 million to be completed in 2024. The State’s share of operating and maintenance costs are split in a cost-sharing ratio of 10 percent State, 90 percent EPA through 2034. Beginning in 2035, the State share will be 100 percent, with a projected total cost of approximately $1.5 million per year, and a projected annual increase of 2 percent thereafter. Plant construction cost estimates were based upon engineering designs and construction bids received by the State. Operating and maintenance estimates are based on experience in operating existing plants adjusted for the newer design and technological advancements. Potential changes affecting these estimates include regulatory changes in the EPA’s cost-sharing ratio, as well as technology and pricing changes that could impact construction and operating costs.

- DPHE recorded a liability for remediation activities at the Captain Jack Mill located at the headwaters of the Left Hand Creek Watershed in the mountains west of Boulder of approximately $7.8 million related to the clean-up of contamination from mine waste piles and drainage. The EPA and the State have agreed upon a remediation plan from a recently completed engineering study, which includes construction of a capping mine waste tunnel plug. Construction cost estimates of approximately $80,000 in 2020, approximately $10,000 in 2021, and approximately $200,000 in 2022 for the project’s completion. Beginning in 2023, the State’s share of operation and monitoring costs will be 10 percent and will continue through 2033. After that time, the State’s share will be 100 percent and annual ongoing projected costs will average $360,000 per year, with a projected annual increase of 2 percent thereafter. Construction cost estimates were based upon an engineering study and construction bids received by the State. Operating and maintenance estimates are based on experience in operating existing plants adjusted for the newer design and technological advancements. Potential changes affecting these estimates include regulatory changes in the EPA's cost-sharing ratio, as well as technology and pricing changes that could impact construction and operating costs.

- DPHE recorded a liability for remediation activities at the Standard Mine of approximately $5.8 million related to the cleanup of heavy metals and mine drainage into downstream creeks. The mine is located within Gunnison National Forest and also on private mining claims. A Record of Decision has been completed, which describes a phased approach to the remediation. Finalization of Phase 1 will consist of costs of approximately $145,000 in 2020 and $235,000 in 2021. The cost of the cleanup activities are shared with the EPA where the State share is 10 percent for a period of 10 years starting in 2020. The site is currently in an interim monitoring period that is being conducted by the State. Phase 1 remedy includes the removal of rocks and tailings, and also included the installation of a flow-through bulkhead to facilitate the regulation of discharge. The State is responsible for vegetation and surface water quality monitoring as well as annual inspections of all remedy elements. Annual ongoing projected costs average $96,000 per year through 2027 for long term remedial action of the smallest bioreactor and for the State's proportional share of operating and maintenance costs. In 2028, the long-term remedial action transitions to operating and maintenance, and the State become responsible of 100% of operating and maintenance. Costs are projected to increase to $170,000 per year, with a projected annual increase of 2 percent thereafter.

NOTE 14 – DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES

Deferred outflows of resources represent a consumption of assets by the entity that is applicable to a future reporting period, and deferred inflows of resources represent an acquisition of assets by the entity that is applicable to a future reporting period. The table below provides information about amounts reported as deferred outflows/inflows on the *Statement of Net Position* as of June 30, 2019.

(Amounts in Thousands)

	Governmental Activities	Business-Type Activities
Deferred Outflows of Resources:		
Asset Retirement Obligations	$ -	$ 1,224
Refunding Losses	16,330	167,221
Derivatives	-	7,745
Other	1,948	-
Other Post Employment Benefits	20,253	61,995
Pensions	4,382,520	693,540
	4,421,051	931,725
Deferred Inflows of Resouces		
Refunding Gains	-	785
Nonexchange Transactions	338	-
Other	17,390	1,749
Unavailable Revenue	795	-
Service Concession Arrangements	-	133,645
Other Post Employment Benefits	4,691	114,282
Pensions	4,974,691	2,231,615
	$ 4,997,905	$ 2,482,076

NOTE 15 – NET POSITION AND FUND BALANCE

PRIOR PERIOD ADJUSTMENTS AND ACCOUNTING CHANGES TO NET POSITION

A. PRIOR PERIOD ADJUSTMENTS

The beginning net position was restated as a result of the following prior period adjustment:

State Lands: Land balances moved from the State Lands *Combining Balance Sheet* to only being reported on the government-wide *Statement of Net Position*. Under the modified accrual basis of accounting, the governmental funds have a current financial resources focus and thus do not record capital assets.

Chatfield Reservoir Mitigation Project water inventory: Adjustment to correct valuation of water inventory in Chatfield Reservoir Mitigation Project and sale of water. Expenditures attributed to water in prior years are reclassified to inventory in the current year.

CDOT-Bridge Enterprise: Recognition of prior year construction expense.

History Colorado: Correction of completion dates and depreciation on History Colorado Building and Ute Indian expansion.

(Amounts in Thousands)

	Government-Wide Statements		General Funds Balance Sheet Reconciled to Statement of Net Position	Fund Financial Statements
	Statement of Activities			
Subject	Governmental Activities	Business-Type Activities	Other Measurement Focus Adjustments	Other Governmental Funds
State Lands		-	68,518	(68,518)
Chatfield Reservoir Mitigation Project water inventory	27,798			27,798
CDOT-Bridge Enterprise		7,362		
History Colorado	(4,572)		(4,572)	
	23,226	7,362	63,946	(40,720)

B. ACCOUNTING CHANGES

The State reevaluated thresholds used to determine when a tax-exempt organization is considered significant and therefore included in this report as a component unit. As a result, the Colorado State University Foundation, the Colorado School of Mines Foundation, and the University of Northern Colorado Foundation are no longer included is this report. Beginning net position for component units was reduced by $991.5 million.

Beginning with Fiscal Year 2019, HLC @ Metro, Inc. prepares its financial statements on the accrual basis of accounting using the economic resources measurement focus, following GASB standards for governments. In prior years, its financial statements were prepared in accordance with not-for-profit standards promulgated by the Financial Accounting Standards Board. This change resulted in a reduction of beginning net position for other component units of $4.8 million.

The Colorado Water Resources and Power Development Authority (Authority), a discretely presented component unit, implemented GASB Statement No. 75 - Accounting and Financial Reporting for Postemployment Benefits Other Than Pension in the fiscal year presented. This change in accounting principle resulted in a reduction of beginning net position for the Authority of $173 thousand.

FUND BALANCE

On the *Balance Sheet – Governmental Funds,* the fund balance is comprised of the following (refer to Note 1 for additional information):

(Amounts in Thousands)

	Restricted Purposes	Committed Purposes	Assigned Purposes
GENERAL FUND			
General Government	$ 393,265	$ 892,471	$ 33,264
Business, Community and Consumer Affairs	-	78,959	-
Education	421,393	30,323	-
Health and Rehabilitation	-	4,880	-
Justice	-	24,601	-
Natural Resources	-	477	-
Social Assistance	-	82,509	-
Transportation	-	186	-
TOTAL	$ 814,658	$ 1,114,406	$ 33,264
OTHER GOVERNMENTAL FUNDS			
General Government	$ 333,975	$ 1,446,918	$ -
Business, Community and Consumer Affairs	35,865	550,297	-
Education	179,024	84,173	-
Health and Rehabilitation	13,671	88,349	-
Justice	2,211	211,382	-
Natural Resources	20,687	1,081,849	-
Social Assistance	454	73,125	-
Transportation	878,415	107,384	-
TOTAL	$ 1,464,302	$ 3,643,477	$ -

STABILIZATION ARRANGEMENTS

In accordance with Section 24-75-201.1(1)(d) C.R.S., the State maintains a General Purpose Revenue Fund statutory reserve for purposes of budget stabilization. For Fiscal Year 2019, the reserve is calculated as seven and twenty-five hundredths percent of General Purpose Revenue Fund appropriations less exceptions pursuant to Section 24-75-201.1(2) C.R.S. Section 24-75-201.5(1)(a) C.R.S. further requires the Governor to take action within the fiscal year to preserve one half of the reserve when economic forecasts indicate revenues will not be adequate to maintain the required reserve. In conjunction with the Governor's actions to reduce expenditures, the legislature has traditionally taken action to use the reserve. Historically, the statutory reserve has only been expended during recessionary periods when other budget measures have been exhausted. In Fiscal Year 2019 there was no use of the reserve.

As of June 30, 2019, on a legal budgetary basis the reserve was $814.2 million (see Note 1).

Article XXIV Section 7 of the State Constitution created the Old Age Pension Stabilization Fund, which is reported as a component of the General Fund – Special Purpose Funds. The fund is maintained at $5.0 million and is only accessible through appropriation for old age pension basic minimum awards. Historically, the reserves in the fund have not been accessed.

MINIMUM FUND BALANCE POLICIES

The appropriations process and statutory structure that governs State fiscal matters generally does not provide for the ability to set aside fund balances outside of those processes. However, in limited circumstances, boards and committees have fiscal policy and/or rulemaking authority. No minimum fund balances were established under this type of authority for Fiscal Year 2019.

NET POSITION DEFICITS

The following table shows deficit net position balances for individual nonmajor funds. See Note 2 for information regarding statutory spending violations and overexpenditures.

(In Thousands)

	Enterprise Funds	Internal Service Funds
State Lottery	$ (32,640)	$ -
Correctional Industries	(33,041)	-
State Nursing Homes	(77,326)	-
Petroleum storage Tank	(7,519)	-
Central Services	-	(16,212)
Information Technology	-	(355,329)
Capitol Complex	-	(9,367)
Highways	-	(3,344)
Administrative Courts	-	(17,753)
Legal Services	-	(105,924)
Other Internal Service Funds	-	(5,956)
	$ (150,526)	*$ (513,885)*

NOTE 16 – INTERFUND TRANSACTIONS

INTERFUND BALANCES

Interfund balances at June 30, 2019, consisted of the following:

(DOLLARS IN THOUSANDS)	DUE FROM General	Other Governmental Funds	Higher Education Institutions	Healthcare Affordability	Other Enterprises
DUE TO					
General	$ -	$ 21,051	$ 98	$ 7,544	$ 29,318
Other Governmental Funds	7,260	7,601	-	182	19,522
Higher Education Institutions	9,765	957	-	-	131
Other Enterprises	2,323	87	3,801	-	3,646
Internal Service Funds	218	35	-	-	24
Pension and Other Employee Benefit Trust	34	2	1,074	-	-
Private Purpose Trust	-	-	-	-	11,502
Agency	-	201	-	-	-
Total	$ 19,600	$ 29,934	$ 4,973	$ 7,726	$ 64,143

(DOLLARS IN THOUSANDS)	DUE FROM Internal Service Funds	Pension and Other Employee Benefit Trust	Private Purpose Trust	Total
DUE TO				
General	$ 596	$ 13	$ -	$ 58,620
Other Governmental Funds	-	-	-	34,565
Higher Education Institutions	-	1	-	10,854
Other Enterprises	-	-	6	9,863
Internal Service Funds	-	-	-	277
Pension and Other Employee Benefit Trust	-	-	-	1,110
Private Purpose Trust	-	-	-	11,502
Agency	-	-	-	201
Total	$ 596	$ 14	$ 6	$ 126,992

Interfund balances represent amounts owed between funds at the end of the fiscal year. They occur when there are timing differences between when transactions are recognized and when the related cash payments are made. They also occur when loans are made between funds.

The $29.3 million due to the General Fund from Other Enterprises reflects the amounts owed from the State Lottery Fund to the Public School Capital Construction Assistance Fund and the Conservation Trust Fund, which are $14.7 million and $14.6 million, respectively.

The balance of $21.1 million due from Other Governmental Funds to the General Fund consists primarily of $16.4 million due from the Limited Gaming Fund and $4.5 million due from various governmental funds to support incurred Medicaid expenditures.

Other Governmental Funds report an internal receivable of $19.5 million from Other Enterprises. Most of this balance, $16.8 million, reflects outstanding loans payable from the Wildlife Cash Fund to the Colorado Water Conservation Board Construction Fund. $18.8 million of the $19.5 million total is not expected to be repaid within one year.

The $11.5 million due from Other Enterprise Funds to Private Purpose Trust Funds represents the amount owed from the CollegeInvest Administration Fund to multiple CollegeInvest savings program funds.

INTERFUND TRANSFERS

Interfund transfers for Fiscal Year 2019, consisted of the following:

(DOLLARS IN THOUSANDS)	TRANSFER FROM				
	General	Other Governmental Funds	Higher Education Institutions	Healthcare Affordability	Other Enterprises
TRANSFER TO					
General	$ -	$ 352,071	$ 6,546	$ 16,408	$ 89,694
Other Governmental Funds	1,062,218	278,253	290	-	708
Higher Education Institutions	276,188	99,403	-	-	-
Healthcare Affordability	103	-	-	-	-
Other Enterprises	9,025	4,334	-	-	16,646
Internal Service Funds	2,801	1,076	-	-	33
Pension and Other Employee Benefit Trust	18	1,550	-	-	-
Private Purpose Trust	2	-	-	-	35
Total	$ 1,350,355	$ 736,687	$ 6,836	$ 16,408	$ 107,116

(DOLLARS IN THOUSANDS)	TRANSFER FROM			
	Internal Service Funds	Pension and Other Employee Benefit Trust	Private Purpose Trust	Total
TRANSFER TO				
General	$ 6,102	$ 224	$ 26	$ 471,071
Other Governmental Funds	173	-	-	1,341,642
Higher Education Institutions	-	-	-	375,591
Healthcare Affordability	-	-	-	103
Other Enterprises	-	-	-	30,005
Internal Service Funds	366	-	-	4,276
Pension and Other Employee Benefit Trust	-	-	-	1,568
Private Purpose Trust	-	-	-	37
Total	$ 6,641	$ 224	$ 26	$ 2,224,293

As a normal order of business, the General Assembly appropriates a large number of transfers between funds to allocate the State's resources to support programs across the State government.

The $1,062.2 million transferred from the General Fund to Other Governmental Funds includes $346.5 million to the State Highway Fund, $74.3 million to the Highway Users Tax Fund, and $74.3 million to the Multimodal Transportation Options Fund. These three transfers were made in accordance with SB 18-001, which aims to address some of Colorado's transportation infrastructure needs. As directed by SB 17-267, $125.0 million of Marijuana Sales Tax Revenues were transferred from the General Fund to the Marijuana Tax Cash Fund. In addition, $74.5 million was transferred from the General Fund to the Capital Construction Fund.

Transfers from Other Governmental Funds to the General Fund totaled $352.1 million. This includes $82.4 million transferred from the Public School Fund, a State Lands Trust Fund, to the Public School Capital Construction Assistance Fund. Also included are $53.6 million of transfers from the Mineral Leasing Fund to the State Public School Fund and $52.6 million of transfers from the Retail Marijuana Excise Tax Fund to the Public School Fund.

$278.3 million is reported as transfers from Other Governmental Funds to Other Governmental Funds. The largest of these transfers was a $113.8 million transfer from the Special Capital Projects Fund to the Regular Capital Projects Fund.

General Fund transfers to Higher Education Institutions totaled $276.2 million. The majority of these transfers, $153.4 million, were for student financial aid.

NOTE 17 – PLEDGED REVENUE AND DONOR RESTRICTED ENDOWMENTS

PLEDGED REVENUE

Various institutions of higher education, the Department of Labor and Employment, and the Highway Users Tax Fund have issued bonds, notes, and/or Certificates of Participation (COPs) for the purchase of equipment, and the construction of facilities and infrastructure. Specific user revenues are pledged for the payments of interest and future retirement of the obligations. In Fiscal Year 2019, the following pledges were in place:

The Department of Transportation Statewide Bridge Enterprise pledged $111.7 million (gross) of federal highway funds, Build America Bonds, and surcharges to meet the current year interest payments on debt issued for construction activities related to the Funding Advancement for Surface Transportation and Economic Recovery (FASTER) Bridge Program. The debt was originally issued in Fiscal Year 2011 and has a final maturity date of Fiscal Year 2041. The pledged revenue represents 100 percent of the revenue stream, and $570.5 million of the pledge commitment remains outstanding.

The Department of Transportation High-Performance Transportation Enterprise (HTPE) C-470 Express Lanes Senior Revenue Bonds, Series 2017 was issued in the amount of $161.0 million for the purpose of paying or reimbursing the cost of designing, engineering, developing and constructing an Express Lanes project on a portion of C-470, widening and replacing adjacent general purpose lanes and rehabilitating or reconstructing related bridges. The future pledged revenue stream of $429.8 million will be used to pay the interest and principal of the 2017 Series issue of these Senior Revenue Bonds. The debt was originally issued in Fiscal Year 2018 and has a final maturity date of Fiscal Year 2057. The pledged revenue represents 100 percent of the revenue stream, and $429.8 million of the pledge commitment remains outstanding.

Higher Education Institutions have pledged auxiliary fees primarily related to student housing rent, and in some cases tuition, to meet the debt service commitment of their various bond issues. The debt issues involved had an earliest origination date in Fiscal Year 1999 and furthest maturity date of Fiscal Year 2055. In some instances, the gross revenue of the activity is pledged and in other instances the net available revenue is pledged. Total pledged revenue of the Higher Education Institutions is approximately $1.7 billion. Individually significant Higher Education Institution pledges include:

- $1.3 billion (net) pledged by the University of Colorado to secure $129.2 million of current principal and interest on debt issued to finance the construction of enterprise facilities and to refund prior enterprise debt. The related debt was issued in Fiscal Year 2007 and has a final maturity date of Fiscal Year 2048. The pledged revenue represents approximately 75.4 percent of the revenue stream, and $2.3 billion of the pledge (principal and interest) remains outstanding.

- $184.3 million (net) pledged by Colorado State University to secure $75 million of current principal and interest on debt issued to finance the construction, expansion, or renovation of certain recreation, research, athletic, and academic facilities. The related debt was originally issued in Fiscal Year 2010 and has a final maturity date of Fiscal Year 2055. The pledged revenue represents 58.2 percent of the total revenue stream, and $1.7 billion of the pledge (principal and interest) remains outstanding.

- $53.2 million (net) pledged by the Colorado School of Mines to secure $21.4 million of current principal and interest on debt issued to finance or refinance the construction, acquisition, improvement, renovation, and equipment for certain facilities and complete qualified conservation improvement projects. The debt issuances had an earliest origination date of Fiscal Year 1999 and furthest maturity date of Fiscal Year 2048.

The pledged revenue represents approximately 79.7 percent of the revenue stream, and $477.5 million of the pledge (principal and interest) remains outstanding.

- $38.2 million (gross) pledged by Metropolitan State University of Denver to secure $7.1 million of current principal and interest on debt issued to finance the construction, expansion, or renovation of certain academic facilities. The related debt was originally issued in Fiscal Year 2010 and has a final maturity date of Fiscal Year 2046. The pledged revenue represents 10 percent of the tuition revenue stream and 100 percent of the fee and other revenues revenue stream, and $146.2 million of the pledge (principal and interest) remains outstanding.

- $28.6 million (net) pledged by Colorado Mesa University to secure $12.6 million of current principal and interest on debt issued to construct auxiliary facilities. The related debt was originally issued in Fiscal Year 2010 and has a final maturity date of Fiscal Year 2049. The pledged revenue represents approximately 58.3 percent of the revenue stream and $364.8 million of the pledge (principal and interest) remains outstanding.

- $43.4 million pledged by the University of Northern Colorado to secure $10.2 million of current principal and interest on debt issued to finance refunding of previous debt and for improvements of auxiliary facilities. The debt issuances had an earliest origination date of Fiscal Year 2012 and furthest maturity date of Fiscal Year 2046. The pledged revenue represents 45.3 percent of the net total auxiliary, extended studies, and student fee revenue streams; 100 percent of gross facility & admin cost recoveries; and 10 percent of gross general fund tuition revenue. $216.6 million of the pledge (principal and interest) remains outstanding.

- $13.1 million pledged by the Auraria Higher Education Center to secure $6.3 million of current principal and interest on debt issued to finance construction of Tivoli Student Union park, coffee lounge, and patio and building parking structures. The debt issuances had an earliest origination date of Fiscal Year 2006 and furthest maturity date of Fiscal Year 2034. The pledged revenue represents 60.9 percent of the net and 100 percent of the gross auxiliary revenue stream. $74.2 million of the pledge (principal and interest) remains outstanding.

- $8.4 million (net) pledged by Colorado State University – Pueblo to secure $6.3 million of current principal and interest on debt issued to finance construction, remodeling, and acquisition of the Student Center, recreation facilities and student housing facilities. The related debt was originally issued in Fiscal Year 2013 and has a final maturity date of Fiscal Year 2044. The pledged revenue represents 49 percent of the revenue stream, and $164.6 million of the pledge (principal and interest) remains outstanding.

- $8.2 million (net) pledged by the Fort Lewis College to secure $4 million of current principal and interest on debt issued to finance construction new residence hall, expansion and renovation of the student center, and various energy conservation improvements. The debt issuances had an earliest origination date of Fiscal Year 2012 and furthest maturity date of Fiscal Year 2038. The pledged revenue represents 37.2 percent of the revenue stream, and $65.9 million of the pledge (principal and interest) remains outstanding.

- $10.9 million (net) pledged by the Western State Colorado University to secure $6.7 million of current principal and interest on debt issued to finance a new student apartment complex and a new sports complex. The debt issuances had an earliest origination date of Fiscal Year 2010 and furthest maturity date of Fiscal Year 2045. The pledged revenue represents 41.6 percent of the revenue stream, and $164.9 million of the pledge (principal and interest) remains outstanding.

- $7.7 million (net) pledged by Adams State University to secure $3.6 million of current principal and interest on debt issued to improve facilities and refund bonds issued in the past. The related debt was originally issued in Fiscal Year 2009 and has a final maturity date of Fiscal Year 2043. The pledged revenue represents approximately 46.8 percent of the revenue stream and $101.7 million of the pledge (principal and interest) remains outstanding.

- $7.7 million (gross) pledged by Front Range Community College to secure $1.7 million of current principal and interest on debt issued to finance capital construction projects. The debt issuances had an earliest origination date of Fiscal Year 2010 and furthest maturity date of Fiscal Year 2048. The pledged revenue represents 10 percent of the tuition revenue stream and 100 percent of the fee and other revenues revenue stream, and $24.8 million of the pledge (principal and interest) remains outstanding.

Revenue available to meet debt service requirements is shown in the following table:

(Amounts In Thousands)

Agency Name	Gross Revenue	Direct Operating Expense	Available Net Revenue	Debt Service Requirements Principal	Debt Service Requirements Interest	Debt Service Requirements Total
Higher Education Institutions	$ 2,419,403	$ (685,793)	$ 1,733,610	$ 132,929	$ 159,090	$ 292,019
Statewide Bridge Enterprise	111,674	-	111,674	-	18,234	18,234
	$ 2,531,077	$ (685,793)	$ 1,845,284	$ 132,929	$ 177,324	$ 310,253

DONOR RESTRICTED ENDOWMENTS

The State's donor restricted endowments exist solely in its institutions of higher education. The policies of individual boards govern the spending of net appreciation on investments; there is no State law that governs endowment spending. Donor restricted endowment appreciation reported by the State's institutions of higher education totaled $19.3 million.

The University of Colorado reported net appreciation on endowment investments of $17.3 million that was available for spending. The University reported the related net position in Restricted for Permanent Funds and Endowments – Expendable on the *Statement of Net Position – Proprietary Funds.* The University spends its investment income in accordance with the University of Colorado Foundation's established spending policy.

The Colorado School of Mines reported $1.8 million of net appreciation on endowment investments that was available for spending. The School reported the related net assets in Restricted for Permanent Funds and Endowments – Expendable on the *Statement of Net Position – Proprietary Funds*. The School has an authorized spending rate of 4.25% of the rolling 36-month average market value of the endowment investments.

NOTE 18 –SEGMENTS AND RELATED PARTIES

SEGMENT INFORMATION

Segments are identifiable activities reported as or within an Enterprise Fund for which bonds or other debt is outstanding and a revenue stream has been pledged in support of that debt. In addition, to qualify as a segment, an activity must be subject to an external requirement to separately account for the revenues, expenses, gains and losses, assets, and liabilities of the activity. All of the activities reported in the following condensed financial information meet these requirements. The purpose of each of the State's segments aligns with the primary mission of the enterprise in which it is reported; therefore, none of the State's segments are separately reported on the government-wide *Statement of Activities.* The following paragraphs describe the State's segments.

University of Colorado

University Physicians Inc., d/b/a CU Medicine, performs the billing, collection, and disbursement functions for professional services rendered as authorized in Section 23-20-114, Colorado Revised Statues 1973.

CVA was also a segment of the University for Fiscal Year 2018. CVA is a wholly owned entity of CUPCO, a blended component unit of the University, that provides housing and other services for students of CU Denver, for which $53.0 million of revenue bonds were outstanding in CVA's name as of June 30, 2018. The bonds were refunded on August 1, 2018 using proceeds from the University's issuance of $48.0 million of Tax-Exempt University Enterprise Revenue Refunding Bonds, Series 2018A. As such, CVA is not considered a segment for Fiscal Year 2019.

The following page presents condensed financial information for the State's segment.

CONDENSED STATEMENT OF NET POSITION

(DOLLARS IN THOUSANDS)	UNIVERSITY OF COLORADO June 30, 2019 CU MEDICINE
ASSETS:	
Current Assets	$ 365,670
Other Assets	347,155
Capital Assets	35,529
Total Assets	748,354
DEFERRED OUTFLOW OF RESOURCES	-
LIABILITIES:	
Current Liabilities	63,997
Noncurrent Liabilities	5,637
Total Liabilities	69,634
DEFERRED INFLOW OF RESOURCES	-
NET POSITION:	
Net Investment in Capital Assets	28,507
Restricted for Permanent Endowments:	
Restricted Net Position	-
Unrestricted	650,213
Total Net Position	$ 678,720

CONDENSED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

OPERATING REVENUES:	
Tuition and Fees	$ -
Sales of Goods and Services	1,087,056
Other	-
Total Operating Revenues	1,087,056
OPERATING EXPENSES:	
Depreciation	4,374
Other	984,421
Total Operating Expenses	988,795
OPERATING INCOME	98,261
NONOPERATING REVENUES AND (EXPENSES):	
Investment Income	25,482
Gifts and Donations	-
Other Nonoperating Revenues	-
Debt Service	(212)
Other Nonoperating Expenses	(13,120)
Total Nonoperating Revenues(Expenses)	12,150
CHANGE IN NET POSITION	110,411
TOTAL NET POSITION - FISCAL YEAR BEGINNING RESTATED	568,309
TOTAL NET POSITION - FISCAL YEAR ENDING	$ 678,720

CONDENSED STATEMENT OF CASH FLOWS

NET CASH PROVIDED (USED) BY:	
Operating Activities	$ 89,577
Noncapital Financing Activities	(13,428)
Capital and Related Financing Activities	(3,194)
Investing Activities	(27,833)
NET DECREASE IN CASH AND POOLED CASH	45,122
CASH AND POOLED CASH, FISCAL YEAR BEGINNING	130,488
CASH AND POOLED CASH, FISCAL YEAR ENDING	$ 175,610

RELATED ORGANIZATIONS

The following related organizations, for which the State appoints a voting majority of their governing boards, are not part of the reporting entity based on the criteria of GASB Statement No. 14, as amended by GASB Statements No. 39 and 61:

- Colorado Agricultural Development Authority
- Colorado Beef Council Authority
- Colorado Educational and Cultural Facilities Authority
- Colorado Health Benefit Exchange
- Colorado Health Facilities Authority
- Colorado Housing and Finance Authority
- Colorado New Energy Improvement District
- Colorado Sheep and Wool Authority
- Fire and Police Pension Association
- Pinnacol Assurance
- The State Board of the Great Outdoors Colorado Trust Fund
- Venture Capital Authority

Even though the appointment of governing boards of these authorities is similar to those included in the reporting entity, the State cannot impose its will upon these entities and it does not have a financial benefit or burden relationship with them. Detailed financial information may be obtained directly from these organizations.

RELATED PARTY TRANSACTIONS

The University of Colorado Health (UCHealth), a related party, is a legal entity separate from the University of Colorado. Faculty members of the University's School of Medicine perform a majority of their clinical practice and clinical training at UCHealth. The clinical revenue for these clinical services provided by the University's faculty is collected by University Physicians Inc., d/b/a CU Medicine, a blended component unit of the State. The University enters into contracts with UCHealth to support the University's educational mission. During Fiscal Year 2019 UCHealth paid the University $89.4 million and the University paid UCHealth $14.0 million. At June 30, 2019, the University had accounts receivable from UCHealth of $8.9 million and $0.2 million of accounts payable to UCHealth.

The University of Colorado Health and Welfare Trust exists to provide healthcare benefits to employees of the Trust's members, which are the University of Colorado, the University of Colorado Hospital Authority, and University Physicians Inc., d/b/a CU Medicine. The Trust provides healthcare benefits on a self-insured basis where risks are transferred to the pool. The University is not financially accountable for the Trust. During Fiscal Year 2019 the Trust paid medical claims on behalf of the University of $236.2 million. The University made contributions of $224.3 million to the Trust and its employees contributed $28.8 million. At June 30, 2019, the University had accounts receivable from the Trust for $0.9 million, and no accounts payable to the Trust.

The State Board of the Great Outdoors Colorado (GOCO) Trust Fund is a constitutionally created entity whose purpose is to administer the GOCO Program and Trust Fund. The purpose of the program is to promote the wildlife and outdoor recreation resources of the State using funds it receives from the Colorado Lottery. During Fiscal Year 2019, the Board awarded $76.8 million to the Division of Parks and Wildlife at the Department of Natural Resources. At June 30, 2019, GOCO owed the Department of Natural Resources $12.2 million.

The Colorado Health Benefit Exchange, operating as Connect for Health Colorado, operates the State's health insurance marketplace. During Fiscal Year 2019, the Colorado Health Benefit Exchange received $3.4 million in payments from the State for eligibility determinations and system changes.

The Colorado Beef Council Authority oversees the sale of cattle in Colorado and imported beef and beef products. Statute requires the Brand Board within the Department of Agriculture to collect a fee up to $1 on each head of cattle inspected and remit it to the Colorado Beef Council Authority. In return for collecting and administering the fee, 3 percent is paid back to the Brand Board. During Fiscal Year 2019, the Brand Board paid $3.3 million to the Colorado Beef Council Authority and the Colorado Beef Council Authority paid $0.1 million to the Brand Board.

The Colorado Housing and Finance Authority (CFHA) Bond Program supports existing programs administered by CHFA that provide loans to small businesses, farms and ranches within the State of Colorado. CHFA operates these programs in coordination with the U.S. Small Business Administration, the Farm Service Agency, and the U.S. Rural Business Cooperative Service. The Department of Treasury held two CHFA bonds during Fiscal Year 2019. One bond was paid off and the Department received $3.3 million in principle and interest, and as of June 30, 2019, the remaining bond has a face value of $0.3 million.

NOTE 19 – COMMITMENTS AND CONTINGENCIES

COMMITMENTS

On August 24, 2017, Keiwit Meridiam Partners (KMP) was selected to be the Central 70 project developer to undertake the $1.2 billion project. On November 22, 2017, Colorado Bridge Enterprise (CBE) and the HPTE Boards approved the Project Agreement and completed the commercial close of the Central 70 project. On December 21, 2017, KMP and CBE completed the financial close of the project that included CBE issuing $120.8 million of Private Activity Bonds (PABs) and closing on a TIFIA loan totaling $416.0 million. Since CBE acted as a conduit issuer for the TIFIA loan and the PABs, CBE has no liabilities to record, and the debt will be repaid by KMP. Construction officially started in the summer of 2018 with completion estimated to occur in 2022.

SERVICE CONCESSION ARRANGEMENTS

On February 25 2014, the High Performance Transportation Enterprise (HPTE) and Plenary Roads Denver (PRD) completed the financial close of a 50-year concession arrangement. The concession arrangement is HPTE and CDOT's first public private partnership (P3) project, where public and private sectors work together to provide transportation improvements.

The commercial close of the concession arrangement transferred from HPTE to PRD the operations, maintenance, and revenues related to the existing I-25 High Occupancy Toll (HOT) lanes and the U.S. 36 Phase I project once completed in July 2015. Additionally, PRD assumed HPTE's 50-year $54 million TIFIA loan at the completion of U.S. 36 Phase I. PRD also financed, designed, and constructed U.S. 36 Phase II. Once completed in March 2016, PRD transferred the Phase II capital asset with an acquisition value of $88.7 million to HPTE. PRD subsequently assumed the operations, maintenance, and revenues from U.S. 36 Phase II. PRD has the right to collect tolls and raise rates with permission from the HPTE Board. If the Board does not approve the rate increase, HPTE must compensate PRD for any lost revenue.

HPTE reported deferred inflow of resources related to the arrangement of $133.6 million, which is included on the *Statement of Net Position*. The table below shows the carrying amount of HPTE's capital assets at fiscal year-end pursuant to the concession arrangement.

Project	Description	Carrying Amount	
U.S. 36 Phase II	Tolling Equipment and Software	$	145,084
U.S. 36 Phase II	Managed Lanes		95,263,249
U.S. 36 Phase II	36 Tolling Stations	$	240,789

ENCUMBRANCES

Most encumbrances are supported by annual appropriations and lapse at year-end. However, the Capital Projects Funds, Institutions of Higher Education, and Colorado Department of Transportation Funds (primarily the Highway Users Tax Fund) include multi-year encumbrances of $56.2 million, $55.2 million and $1.2 billion, respectively, which are related to purchase orders and long-term contracts for the construction of major capital projects and infrastructure.

FINANCIAL GUARANTEES

In Fiscal Year 2011, Metropolitan State University of Denver's Board of Trustees (formerly the Metropolitan State College of Denver Board of Trustees) approved the incorporation of a special purpose nonprofit corporation to be known as HLC @ Metro, Inc. The HLC @ Metro, Inc., a discretely presented nonmajor component unit of the State, created the Hotel/Hospitality Learning Center (HLC) to enhance the University's Hospitality, Tourism, and Events department. The Metropolitan State College of Denver Roadrunner Recovery and Reinvestment Act Finance Authority issued approximately $55.0 million in revenue bonds in October 2010, loaning the proceeds to HLC @ Metro, Inc. to construct the HLC. The HLC generates revenue as a facility open to the general public. Should HLC @ Metro, Inc. not fulfill its obligation to pay any and all principal and interest, the University is obligated to make the payment due, and HLC @ Metro, Inc. is obligated to repay all payments made on its behalf. The guarantee remains in effect until there is no remaining outstanding balance on the 2010 bond issuance. As of June 30, 2019, no liability was recorded by the University as HLC @ Metro, Inc. was deemed fully capable of making its debt payments.

Colorado statutes (Section 22-41-110, C.R.S) hold the State liable for defaults on school district bonds and other obligations unless a school district board of education adopts a resolution stating it will not accept payment on their behalf. The State Treasurer shall recover the amount forwarded on behalf of the school districts by withholding amounts from the school district's payments of the state share of the district's total program received and from property tax and specific ownership tax revenues collected by the county treasurer on behalf of the school district; except that the State Treasurer may not recover amounts from property tax revenues that are pledged to pay notes and bonds issued by the school district. The guarantee will continue to be in effect as long as any bonds or other obligations of a school district remain outstanding. As of June 30, 2019, $10.0 billion of the school district bond is outstanding and no liability has been recorded, as the school districts have been deemed capable of meeting the debt service payments.

The net outstanding principal balance of student loans guaranteed by College Assist at June 30, 2019 is approximately $6.1 billion. Effective December 18, 2015, reinsurance revenue was increased as a result of The Consolidated Appropriations Act, 2016 that changed the maximum reinsurance reimbursement percentage for guaranty agencies to 100% from 95%. The change was effective for claims paid after December 1, 2015. Defaulted loans (claims) are subject to certain trigger figures (trigger rate) which may result in a reduced reimbursement rate. The trigger rate is calculated as of September 30 of each year for purposes of determining the reimbursement rate applicable for the subsequent year.

When the default claim losses exceed 5% of the loans in repayment, it triggers Department of Education to reimburse the default claim at a reduced amount. If the default losses exceed 9%, the reimbursement is reduced further. If College Assist exceeds the threshold trigger rate of 9%, it may be liable for up to a maximum of 25% of the default claim losses. College Assist did not exceed either trigger rate for the period ended September 30, 2019. The trigger rate for the period ended September 30, 2019 1.39%. Any liability that may result would be capped at College Assist's total net position.

CONTINGENCIES

Numerous court cases are pending in which the plaintiffs allege that the State has deprived persons of their constitutional rights, civil rights, inadequately compensated them for their property, engaged in regulatory misfeasance, or breached contracts. In the aggregate, the monetary damages (actual, punitive, and attorney's fees) claimed in the constitutional and civil rights cases would exceed the insurance coverage available by a material amount. The property compensation and breach of contract suits are generally limited to the appraised value of the property or the contract amount. In the breach of contract suits, the State often files counterclaims. While it is reasonably possible that awards of judgment could occur, it is unlikely that those awards would have a material adverse effect on the State's financial condition.

The State is the defendant in lawsuits involving various claims of noncompliance with federal regulations, negligence, and unconstitutional treatment of prisoners. In some of these suits, plaintiffs are seeking or have obtained certification as a class for a class action suit. Most of these cases seek actual damages that are not material, but include requests for punitive damages that may be material. There is also the potential that the courts may rule that the current conditions of confinement, Medicaid coverage, or residential services are unconstitutional, which could result in significant future construction, medical, or residential services costs that are not subject to reasonable estimation.

Significant matters that are deemed a contingent liability to the State requiring disclosure are summarized below. A significant matter is defined as a single instance where an unfavorable outcome would result in damages of $5.0 million or more.

Grants

The State receives federal grants for specific purposes that are subject to review and audit by grantor agencies. This federal funding is conditional upon compliance with the terms and conditions of such grant agreements and applicable federal laws and regulations. Issues resulting from federal reviews or audits can potentially cause disallowance of expenditures and consequently, a liability of the State.

The federal Department of Health and Human Services, Centers for Medicare and Medicaid (CMS) demanded the State return approximately $38.4 million of performance bonus payments under the Children's Health Insurance Program Reauthorization Act of 2009, on the basis the State improperly included individuals in current enrollment counts. The State is vigorously defending against the recovery demand, but the likelihood of an unfavorable outcome is uncertain. In addition, CMS seeks the disallowance of approximately $5.0 million in payments to the State for services provided at the State-operated Pueblo Regional Center (PRC) alleging violations of federal requirements regarding the administration of the Medicaid Home and Community-based Services Waiver Program for the Developmentally Disabled. The State filed an appeal in October 2016, and the likelihood of an unfavorable outcome is uncertain.

General Litigation

The State is a defendant in a number of lawsuits or is subject to potentially be named as a party to lawsuits that are associated with its normal governmental operations. Although the outcomes are uncertain, some of these litigations could involve substantial losses. However, the State believes in most cases that it will not incur a resulting liability that would have a material or adverse effect on the State's financial condition. Should the State incur a loss through an unfavorable outcome, some of the losses may be covered through liability insurance.

A corrections inmate alleged a corrections officer caused personal injury through the use of excessive force, causing long-term pain and suffering. A case was tried to a jury in March 2018, which returned a verdict in favor of the plaintiff for $6.3 million in damages. The ruling was subsequently set aside in April 2019 in favor of a new trial. The State is preparing to litigate the appeal, and believes there is meaningful potential for an unfavorable outcome.

Further, the State has been named as a defendant related to a claim that it ordered a regulatory taking by prohibiting a corporate entity from legally distributing wastewater. Although the plaintiff seeks $110 million in compensatory damages, a reliable loss or range of loss cannot be estimated at this time. The likelihood of an unfavorable outcome is uncertain.

Taxpayer Bill of Rights (TABOR) Compliance

TABOR is a constitutional measure that limits the State's annual growth of State revenues or spending to the sum of the annual inflation rate and the annual percentage change in the State's population.

A lawsuit was filed challenging the constitutionality of specific fees assessed by the State for certain public services. The plaintiffs allege that the State is not compliant with TABOR and consequently the fees are unconstitutional. The plaintiff is seeking in excess of $7.1 billion in damages through Fiscal Year 2019, plus 10 percent interest from Fiscal Year 2011 to present. The State is vigorously defending against this lawsuit, and the likelihood for an unfavorable outcome is uncertain.

NOTE 20 – TAX ABATEMENTS

The Governor's Office of Economic Development and International Trade (OEDIT) – through the State Economic Development Commission (EDC) – supports recruitment, retention, and economic growth throughout the State by offering a variety of incentives and tax credits. OEDIT provided significant tax abatements under three programs during the fiscal year: Colorado Enterprise Zone Business and Contribution Tax Credits, Job Growth Incentive Tax Credits, and the Regional Tourism Act program.

- The Colorado Enterprise Zone (EZ) program was created under Article 30 of Title 39 of the Colorado Revised Statutes (C.R.S.) to promote a business friendly environment in economically distressed areas by offering state income tax credits that incentivize businesses to locate and develop in these communities. The Enterprise Zone Contribution Credit is a sub-credit of the Enterprise Zone program created under Section 39-30-103.5, C.R.S. The Contribution Credit is issued to taxpayers that contribute to an economic development project initiated by the local zone administrator and approved by the EDC. Taxpayers investing in Enterprise Zones can earn a credit on their Colorado income tax by planning and executing specific economic development activities. The following incentives can be earned by businesses located in Enterprise Zones:

Business Income Tax Credits	Credit Amount
Investment Tax Credit	3.0 percent of equipment purchases
Commercial Vehicles Investment Tax Credit	1.5 percent of commercial vehicle purchases
Job Training Tax Credit	12 percent of qualified training expenses
New Employee Credit	$1,100 per new job created
Agricultural Processor New Employee Credit	$500 per new job created
Employer Sponsored Health Insurance Credit	$1,000 per covered employee
Research & Development Increase Tax Credit	3 percent of increased R&D expenditures
Vacant Commercial Building Rehabilitation Tax Credit	25 percent of rehabilitation expenditures
Additional EZ Incentives	Incentive Amount
Manufacturing/Mining Sales and Use Tax Exemption	Expanded Sales & Use tax exemption in EZ
Contribution Tax Credit	25 percent cash/12.5 percent in-kind

  Areas with high unemployment rates (25% above the State average), low per capita income (25% below the State average), and/or slower population growth (less than 25% of the State average in rural areas) may be approved for EZ designation by the EDC.

  Each income tax year, a business located in an EZ must apply and be pre-certified prior to beginning an activity to earn any of the business tax credits listed in the table above. When pre-certifying, the business states that the credit is a contributing factor to the start-up, expansion, or relocation of the business. To certify for the credit, the investments and/or new jobs must have been made. At the end of the income tax year, a business must certify that the activities were performed. Contribution Tax Credits are earned by taxpayers making donations to eligible EZ Contribution Projects, and certifying those donations with the project organization or Local Enterprise Zone Administrator. The Commercial Vehicle Investment Tax Credit has a separate online application process.

  The provision for recapturing abated taxes would be an income tax return audit conducted by the Department of Revenue.

- The Job Growth Incentive Tax Credit (JGITC) is a performance-based job creation incentive program created under Section 39-22-531 C.R.S., in which businesses must create and maintain permanent new jobs for one year before receiving the tax credit. The JGITC provides a state income tax credit equal to 50% of FICA paid by the business on the net job growth for each calendar year in the credit period. A business must undertake a job creation project for which the State of Colorado is competing with at least one other state for the project. The JGITC must be a major factor in the business decision to locate or retain the project in Colorado, and a business may not start or announce the proposed project (including locating or expanding in the State, hiring employees related to the project, or making material expenditures for the project) until a final application has been submitted and approved by the EDC.

Businesses have to create at least 20 new jobs (full-time equivalents) in Colorado during the credit period with an average yearly wage of at least 100% of the county average wage based on where the business is located. A business located in an Enhanced Rural Enterprise Zone must create at least five net new jobs (full-time equivalents) in Colorado during the credit period with an average yearly wage of at least 100% of the county average wage based on where the business is located. The credit period is 96 consecutive months.

The provision for recapturing abated taxes would be an income tax return audit conducted by the Department of Revenue.

- The Regional Tourism Act (RTA) program was created under Sections 24-46-301 through 309 C.R.S., and provides Tax Increment Financing (TIF) to support construction of unique and extraordinary large scale tourism and entertainment facilities that will drive net new visitors and revenue to Colorado. A percentage of state sales tax within a geographic area in a given year that exceeds a base year amount is collected by the Department of Revenue and diverted to a project financing entity. The EDC shall not approve any project that would likely create an annual state sales tax revenue dedication of more than $50 million to all regional tourism projects. A local government will need to submit a regional tourism project application to OEDIT within the application cycle deadline. OEDIT will review the application for general completeness and to make an initial determination regarding whether the application has met the general criteria for a regional tourism project. The EDC will review applications forwarded with OEDIT recommendations and may approve or reject the project based on a demonstration that the following criteria are materially met:

  - The project is of an extraordinary/unique nature and is reasonably anticipated to contribute significantly to economic development and tourism in the State and communities where the project is located.

  - The project is reasonably anticipated to result in a substantial increase in out-of-state tourism.

  - A significant portion of sales tax revenue generated by the project is reasonably anticipated to be attributable to transactions with nonresidents of the zone.

  - The local government has provided reliable economic data demonstrating that in the absence of state sales tax increment revenue, the project is not reasonably anticipated to be developed within the foreseeable future.

  Recipients must follow the EDC resolution based on their application, and must build certain required elements and improvements and follow conditions established by the EDC. The provision for recapturing abated taxes is a formal decision by the EDC concluding the project has not commenced within five years.

Information relevant to disclosure of these tax abatement programs for the fiscal year ended June 30, 2019 is as follows:

Tax Abatement Program	Amount of Taxes Abated (in thousands)
Colorado Enterprise Zone Business Tax Credits	$ 55,093.2
Colorado Enterprise Zone Contribution Tax Credits	16,271.1
Job Growth Incentive Tax Credits	16,215.6
Regional Tourism Act	8,767.2
Total	$ 96,347.1

NOTE 21 – SUBSEQUENT EVENTS

A. DEBT ISSUANCES AND REFUNDINGS

On July 9, 2019, the Regents of the University of Colorado issued Taxable Series 2019A University Enterprise Refunding Revenue Bonds for $147,980,000 to advance refund portions of the Series 2010B, Series 2011B, Series 2012 A-1, A-2, A-3, and Series 2013B Bonds. Interest rates range from 2.11% to 3.17%. Final maturity is June 1, 2043. The first interest payment was due December 1, 2019.

On July 18, 2019, the State issued Education Loan Program Tax and Revenue Anticipation Notes (ETRAN), Series 2019A. The notes mature on June 29, 2020. The total due on that date includes $400,000,000 in principal and $11,366,667 in interest. By statute, interest on the notes is payable from the General Fund. The ETRAN was issued with a premium of $6,932,000, an average coupon rate of 3.00%, and a true interest cost of 1.16%.

On July 24, 2019, the State issued General Fund Tax and Revenue Anticipation Notes (GTRAN), Series 2019. The notes mature on June 26, 2020. The total due on that date includes $600,000,000 in principal and $22,317,778 in interest. The GTRAN was issued with a premium of $15,821,800, an average coupon rate of 4.03%, and a true interest cost of 1.15%.

On August 21, 2019, the Regents of the University of Colorado issued Taxable Series 2019A-2 University Enterprise Refunding Revenue Bonds for an additional $101,885,000 to advance refund portions of the Series 2009C, 2010B, 2011A, 2012A1 & A3, 2014B1, 2015A&B, and 2016A bonds. Interest rates range from 1.68% to 2.79%. Final maturity is June 1, 2047.

On August 29, 2019, the Board of Trustees for the University of Northern Colorado issued Institutional Enterprise Revenue Refunding Bonds Taxable Series 2019A for $32,855,000. Bond proceeds of $32,580,053 were used to refund the Auxiliary Facilities System Revenue Refunding Bonds, Series 2011A, with an outstanding principal balance of $30,590,000 as of June 30, 2019. The underwriter's discount and cost of issuance totaled $274,947. The Series 2019A bonds are guaranteed by the State Intercept program and have coupon rates of 1.97% to 2.64%. The bonds are set to mature on June 1, 2031.

On October 10, 2019, the State Board for Community Colleges and Occupational Education issued Systemwide Revenue Refunding Bonds Series 2019A for $25,150,000. Interest is payable semiannually on May 1 and November 1. Final maturity of the bonds is November 1, 2039. The principal was used to advance refund a portion of the outstanding Taxable Systemwide Revenue Bonds Series 2010D and pay costs of issuance. The funds were placed into an irrevocable escrow fund for the future debt service payments on the previous series bonds. The principal of the 2019A issue was distributed between Community College of Denver in the amount of $15,555,000 and Pueblo Community College in the amount of $9,595,000. The net present value of savings was approximately $2,100,000. The Board has adopted a resolution statement that it will not participate in the State Intercept Program for the 2019A bonds.

On October 15, 2019, the Regents of the University of Colorado issued Tax-exempt Enterprise Revenue and Refunding Revenue Bonds Series 2019B for $79,795,000 to refund Campus Village Apartment (CVA) direct placement loan of $48,015,000, and to fund CVA improvements, the University of Colorado Anschutz Medical Campus (CU Anschutz) central utility project, and the Fleming Tower renovation at the University of Colorado Boulder (CU Boulder). Interest rates range from 3% to 5%. The first interest payment was due December 1, 2019. Final maturity is June 1, 2049.

On October 15, 2019, the Regents of the University of Colorado issued Tax-exempt Enterprise Revenue and Refunding Revenue Bonds (Term Rate Bonds) Series 2019C for $214,625,000 to fund the First Year Student Housing project at the University of Colorado Denver (CU Denver), and to refund Commercial Paper used to construct the Aerospace Engineering Building and Williams Village East Residence Hall at CU Boulder. These bonds were designated "Green Bonds" due to the LEED certifications of Gold or Platinum for the underlying projects. The interest rate for the 5 year term bond is 2% through the initial period with an initial maturity date of October 15, 2024. Final maturity is December 1, 2054. The first interest payment was due December 1, 2019 and interest only will be paid semi-annually through its initial term.

On November 7, 2019, the Board of Governors of the Colorado State University System issued $33,085,000 in Tax-exempt Enterprise Revenue and Refunding Bonds Series 2019A. The 2019A bonds were sold as State-Intercept backed bonds and will be used to (1) finance and refinance (through refunding certain Commercial Paper Notes) certain improvements as determined by the Board of Governors, including, but not limited to (i) completion of interior construction of the third floor of the Richardson Design Center, (ii) construction of two new facilities expected to be 12,800 gross square feet (gsf) and 5,500 gsf, on the Western Campus in Orchard Mesa, Colorado, (iii) construction of a new facility expected to be 6,733 gsf on the High Plains Campus in Rocky Ford, Colorado, (iv) acquire and improve a three-story building (33,000 gsf) on Centre Avenue in Fort Collins, Colorado, (v) provide a portion of the funds to construct an addition to and renovation of the Shepardson Building, (vi) construction of infrastructure (utilities, roads, buildings, animal waste management facilities, etc.) in support of the veterinary medicine campus on South Campus in Fort Collins, Colorado; and (2) to pay certain costs relating to the issuance of the 2019A Series Bonds.

On November 7, 2019, the Board of Governors of the Colorado State University System issued $79,065,000 in Taxable System Enterprise Revenue Refunding Bonds Series 2019B. The 2019B bonds were sold as State-Intercept backed bonds and will be used to: (1) advance refund (i) a portion of the Board's System Enterprise Revenue Bonds, Series 2012A, (ii) a portion of the Board's System Enterprise Revenue Refunding Bonds, Series 2015C, (iii) a portion of the Board's System Enterprise Revenue Bonds, Series 2015E-1, (iv) a portion of the Board's System Enterprise Revenue Bonds, Series 2015E-2 (Green Bonds), and (v) a portion of the Board's System Enterprise Revenue Refunding Bonds, Series 2017C; (2) construct a new Animal Resource Facility (10,000-12,000 gsf) on the South Campus, and (3) to pay certain costs relating to the issuance of the Series 2019B Bonds.

On December 3, 2019, Colorado Bridge Enterprise (CBE) refinanced the portion of the 2010A bonds issued with an optional par-call redemption provision, enabling CBE to refinance $42,820,000 for the interest rate savings prior to its maturity; the optional redemption date is December 1, 2020. The remainder of the 2010A bonds were issued with a make-whole call provision, which allows CBE to refinance this portion of the bonds for structural considerations, although generally eliminates the ability to achieve debt service savings. The advance refunding of the bonds saved $4,080,000.

On December 5, 2019, the State issued Building Excellent Schools Today (BEST) Certificates of Participation (COP), Series 2019O in the amount of $165,805,000. The COPs were issued as tax-exempt bonds with a premium of $25,832,795, an average coupon rate of 4.26%, and a true interest cost of 3.04%. Base Rents are due semiannually beginning on March 15, 2020, with a final maturity date of March 15, 2044.

On December 27, 2019, the State issued Building Excellent Schools Today (BEST) Refunding Certificates of Participation (COPs), Series 2019P in the amount of $155,595,000 and Refunding Certificates of Participation, Series 2019Q in the amount of $74,935,000. These BEST COPs were issued as taxable-to-tax-exempt convertible loan bonds with zero premiums; average coupon rates of 2.28% and 2.50%, respectively; and true interest costs of 2.29% and 2.52%, respectively. For both series, base rents are due semiannually beginning on March 15, 2020, with Series 2019P having a final maturity date of March 15, 2035; and Series 2019Q having a final maturity date of March 15, 2036.

On January 7, 2020, the Regents of the University of Colorado issued $50,000,000 of commercial paper with a 1.06% rate and June 3, 2020 maturity date. This issuance rolled forward $21,500,000 previously issued commercial paper that matured on January 1, 2020, and added $28,500,000 for project construction funding. The current total outstanding for University commercial paper is $50,000,000.

On January 16, 2020, the Board of Trustees for Colorado Mesa University issued Enterprise Revenue Refunding Bond Taxable Convertible to Tax-Exempt, Series 2020A Advance Refunding of Certain Series 2012A with a par value of $6,290,000, and Series 2012B Bonds with a par value of $4,960,000 for a total refunded par value of $11,250,000. The bond carries a taxable rate of 3.03% through February 15, 2021 then converts to a tax-exempt rate of 2.38% through May 15, 2034. The refunding resulted in net present value savings of $1,029,542 and an accounting loss of $102,150 that will be amortized as an adjustment to interest expense over the life of the Series 2020A bond.

On January 16, 2020, the State issued Education Loan Program Tax and Revenue Anticipation Notes (ETRAN), Series 2019B. The notes mature on June 29, 2020. The total due on that date includes $400,000,000 in principal and $6,055,903 in interest. By statute, interest on the notes is payable from the General Fund. The ETRAN was issued with a premium of $4,390,500, an average coupon rate of 3.34%, and a true interest cost of 0.93%.

B. OTHER

At the June 11, 2019 meeting of the Board for the University of Colorado Health and Welfare Trust (Trust), approval was given to the University of Colorado Hospital to withdraw from the Trust effective July 1, 2020. As a result, and if no other members join, the Trust will become a blended component unit of the University of Colorado effective that date.

On July 11, 2019, a longitudinal crack and failure of a wall on U.S. 36 occurred and traffic from the eastbound general purpose and express lanes were detoured to the westbound side of the highway. An emergency contracting process was started immediately and several contracts were established to complete emergency stabilization, design, and re-construction. Rebuilding of the wall and road started on August 18, 2019. The road opened for traffic on September 27, 2019, with repairs to the wall still underway. CDOT and HPTE have estimated that design and repairs will cost approximately $20,000,000. This will be considered a Compensation Event per the U.S. 36 Concession Agreement; however, the cost will not be known until the reconstruction of the wall is complete. A forensic investigation of the cause(s) or of the failure is being led by the Colorado Attorney General's office and a report will be forthcoming once all data is collected and properly analyzed.

On July 18, 2019, the Colorado Department of Transportation (CDOT) presented Flatiron/AECOM (F/A) with a Notice of Breach Under the Design-Build Contract and a rejection of the F/A's June 21, 2019 Monthly Progress Schedule. On July 26, 2019, CDOT and the High-Performance Transportation Enterprise (HPTE) rejected F/A's demands for additional time and potential costs due to winter weather delays. Then on August 2, 2019, because F/A was unable to cure the breach of contract, CDOT notified F/A that they have been placed in Default under the contract because they were unable to meet the Project Completion Deadline of August 1, 2019. F/A responded to CDOT/HPTE's Default Notice on August 9, 2019, claiming that because of material shortages and winter weather delays they were unable to meet the Project Completion Deadline. CDOT and HPTE will meet with the F/A's bond surety to discuss the next steps on the project. Presently, F/A continues to work on the project.

On July 18, 2019, Moody's Investor Services assigned the University of Northern Colorado an A3 underlying and Aa2 enhanced rating to the University's $32,855,000 Institutional Enterprise Revenue Refunding Bonds Taxable Series 2019A. The outlook on the underlying and enhanced ratings is stable.

On August 30, 2019, the University of Colorado Property Corporation's (CUPCO) Board of Directors approved the transfer of the Campus Village Apartments (CVA) and CVA II properties to the University of Colorado Denver. On September 12, 2019, the Regents of the University of Colorado approved the transfer of CVA and CVA II.

On September 10, 2019, Fitch Ratings placed the C-470 project on Rating Watch Negative for the C-470 revenue bonds and the TIFIA loan. The Rating Watch Negative is a reflection of construction delays on the project, and Flatiron/AECOM being placed in default.

On September 12, 2019, the Governor of Colorado signed an executive order identifying property for the intention to create a new state park. There is currently a non-binding letter of intent from all parties expressing the desire to transfer the Fishers Peak property in fee simple to Colorado Parks and Wildlife (CPW). The property is approximately 20,000 acres or 30 square miles. The total acquisition cost is roughly $25,000,000 of which CPW has committed $16,750,000 from Habitat Stamp and Great Outdoors Colorado (GOCO) and GOCO has issued a $7,400,000 open space grant to the Trust for Public Lands (TPL) with the remainder being donated value from TPL depending upon the final appraisal.

On October 3, 2019, the Board of Trustees for Colorado Mesa University (University) authorized the University to issue Series 2019C bonds to advance refund certain Enterprise Revenue Refund Bonds Series 2012A, Enterprise Revenue Bonds Series 2012B and Enterprise Revenue Bonds Series 2016; and, possibly Enterprise Revenue Bonds Series 2013 and Enterprise Revenue Bonds Series 2019B bonds, if market conditions warrant. The goal of the refunding is to achieve a minimum present value savings of 6% on a maturity-by-maturity basis. The market sale would occur when the University is confident it can achieve these savings.

On October 25, 2019, the Department of Personnel & Administration executed an Energy Performance Lease Purchase contract through an escrow agent for $2,100,000 for a project to replace light fixtures in State Capitol Complex buildings with energy efficient LED lighting. This project is expected to be substantially complete by June 30, 2020. The interest rate is 1.99% with repayment completed by July 15, 2032.

On November 1, 2019, the Department of Natural Resources received a $4,282,000 donation. Although there is no legal requirement, Colorado Parks and Wildlife intends, at the benefactor's request, this donation be used for the acquisition or development of a new state park. Currently, these funds are not committed.

The Colorado Energy Office has a loan in the Revolving Loan Fund that is going into default. The current outstanding loan is approximately $1,960,000 and collateralized by equipment. The Colorado Energy Office authorized the borrower to sell three pieces of the equipment expected to provide approximately $40,000 in proceeds. It is estimated the remaining equipment is worth less than $30,000. The Colorado Energy Office is working closely with the Attorney General's Office to understand the legal position.

NOTE 22 – DISCRETELY PRESENTED COMPONENT UNITS

As described in Note 1, the State's discretely presented component units (DPCUs) are entities that are legally separate from the State, but included in the reporting entity due to their relationships with the State. This note discusses the significant balances reported in the financial statements for DPCUs and financial items directly related to the State's financial accountability for the DPCUs.

Basis of Accounting

The financial statements for the Colorado Water Resources and Power Development Authority (the Authority), a major DPCU, the Denver Metropolitan Baseball Stadium District (the District), a nonmajor DPCU, and HLC @ Metro, Inc. (HLC), a nonmajor DPCU, are prepared on the accrual basis of accounting using the economic resources measurement focus and follow GASB standards for governments. The financial information for the Authority and the District is presented for the fiscal year ended December 31, 2018 and the financial information for HLC is presented for the fiscal year ended June 30, 2019.

The financial information for the University of Colorado Foundation (the Foundation), a major DPCU, is presented for the fiscal year ended June 30, 2019. The Foundation follows standards for not-for-profit accounting promulgated by the Financial Accounting Standards Board (FASB), which recommends preparing financial statements using the accrual basis of accounting.

Cash and Cash Equivalents

The Authority reported cash and cash equivalents with a fair market value of $317.8 million. This amount comprises $302.9 million held by COLOTRUST (Colorado Local Government Liquid Asset Trust), $4.9 million held in the State Treasurer's Investment Pool, $9.7 million in a Federated Government Obligations Fund, and $.3 million in bank cash deposits. The COLOTRUST and Federated deposits had nationally recognized statistical rating organization (NRSRO) credit ratings of AAAm. The COLOTRUST deposits were measured at net asset value per share (NAV) and the Federated deposits were measured using quoted market prices. The fair market value disclosures for the Treasurer's Investment Pool are disclosed in Note 4.

Investments

The Foundation holds resources for the benefit of the State and the amount of those resources, the vast majority of which are investments, are significant to the State.

Since the Foundation's financial statements are prepared according to FASB not-for-profit standards, the investment risk disclosures typical of government financial statements are not disclosed. The Foundation has adopted an investment policy that seeks to provide a steady and increasing stream of funding while maintaining the purchasing power of the assets. The Foundation's investments are reported, to the extent possible, at fair market value. The FASB fair market value reporting requirements provide for a valuation method hierarchy similar to GASB's. The following describes the hierarchy of inputs used to measure fair value and the primary valuation methodologies used for financial instruments measured at fair value on a recurring basis:

Level 1 Investments – values are based on quoted prices (unadjusted) for identical assets (or liabilities) in active markets that a government can access at the measurement date.

Level 2 Investments with inputs – other than quoted prices included within Level 1 – that are observable for an asset (or liability), either directly or indirectly.

Level 3 Investments – classified as Level 3 have unobservable inputs for an asset (or liability) and may require a degree of professional judgment.

The following table summarizes the Foundation's investments by type within the fair value hierarchy as of June 30, 2019. In addition to the investments at reported at fair value below, the Foundation reports investment assets at cost or present value of $2.1 million and real estate assets reported at appraised value at the date of donation of $1.6 million.

University of Colorado Foundation
Fair Value Measurements Using
(Amounts In Thousands)

Investment Type	Fair Value as of 6/30/2019	Quoted prices in active markets for identical assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Net Asset Value Per Share
Cash and Cash Equivalents	$ 22,438	$ 22,438	$ -	$ -	$ -
Domestic Equities	453,162	329,639	-	45,900	77,623
International Equities	547,898	404,197	-	-	143,701
Fixed Income	235,285	180,952	26,232	-	28,101
Real Estate	67,269	-	-	-	67,269
Private Equity	319,688	-	-	-	319,688
Absolute Return	227,839	-	-	-	227,839
Venture Capital	130,513	-	-	527	129,986
Commodities	15,066	-	-	-	15,066
Other	746	-	522	224	-
Assets Held Under Split-Interest Agreements	39,095	39,095	-	-	-
Beneficial Interest in Charitable Trusts Held by Others	9,096	-	-	9,096	-
Total	**$2,068,095**	**$ 976,321**	**$ 26,754**	**$ 55,747**	**$1,009,273**

Receivables

The Authority loans funds to finance local government water resources projects, wastewater treatment projects, and drinking water projects. The Authority reported loans receivable of $982.3 million as of December 31, 2018. The scheduled maturities of the loans receivable are below.

Colorado Water Resources and Power Development Authority
Loans Receivable
(In Thousands)

Year	Principal	Interest	Total
2019	$ 72,171	$ 15,392	$ 87,563
2020	66,130	14,392	80,522
2021	65,170	13,197	78,367
2022	65,951	12,020	77,971
2023	63,145	10,838	73,983
2024 to 2028	285,703	41,454	327,157
2029 to 2033	216,255	22,349	238,604
2034 to 2038	118,541	6,546	125,087
2039 to 2043	22,276	1,549	23,825
2044 to 2048	6,877	164	7,041
2049	57	-	57
Total	**$ 982,276**	**$ 137,901**	**$ 1,120,177**

The Foundation reported contributions receivable of $164.4 million. This amount is net of allowances for uncollectible contributions and net present value discount. Of this amount, $65.6 million is due within one year, $94.6 million is due within one to five years, and $4.2 million is due in more than five years.

Debt Service Requirements

The Authority has issued several bonds to finance local government water projects, which do not constitute debt of the State. In 2018, a series of Clean Water Revenue Bonds and a series Drinking Water Revenue Bonds were issued for $10.6 million and $5.2 million, respectively. Also, the 1998 Series A Clean Water Revenue Bonds and the 2006 Series A Drinking Water Revenue Bonds were fully retired in 2018. As of December 31, 2018, the Authority reported $39.4 million in current bonds payable and $421.0 million in noncurrent bonds payable.

The schedule below summarizes the remaining debt service payments for all bond issuances for the Authority.

Colorado Water Resources and Power Development Authority
Debt Service Requirements
(In Thousands)

Year	Principal	Interest	Total
2019	$ 39,390	$ 19,721	$ 59,111
2020	34,805	18,035	52,840
2021	33,110	16,448	49,558
2022	34,360	14,906	49,266
2023	32,920	13,342	46,262
2024 to 2028	138,810	48,376	187,186
2029 to 2033	97,615	23,129	120,744
2034 to 2038	39,015	6,100	45,115
2039 to 2043	9,255	1,336	10,591
2044 to 2048	1,110	92	1,202
Total	**$ 460,390**	**$ 161,485**	**$ 621,875**

In 2010, the Board of Trustees of the Metropolitan State University of Denver created HLC to finance, construct, operate, and own the Hotel and Hospitality Learning Center. Bonds were issued in 2010 to finance the construction in the amount of $54.9 million. HLC is servicing this debt, which has been guaranteed by the State. The schedule below summarizes the remaining debt service payments.

HLC @ Metro, Inc.
Debt Service Requirements
(In Thousands)

Fiscal Year	Principal	Interest	Total
2020	$ 1,300	$ 3,038	$ 4,338
2021	1,350	2,981	4,331
2022	1,385	2,920	4,305
2023	1,425	2,846	4,271
2024	1,475	2,767	4,242
2025 to 2029	8,225	12,472	20,697
2030 to 2034	9,980	9,636	19,616
2035 to 2039	12,235	6,043	18,278
2039 to 2043	13,240	1,604	14,844
Total	**$ 50,615**	**$ 44,307**	**$ 94,922**

Capital Assets

The District owns and operates a major league baseball stadium and other related capital assets. The District depreciates land improvements, buildings and other property and equipment using the straight-line method over estimated useful lives that range from three to 50 years. Changes in capital assets for the District for 2018 are below.

Denver Metropolitan Major League Baseball Stadium District
Changes in Capital Assets
(In Thousands)

	Beginning Balance, 1/1/2018	Additions	Transfers	Retirements	Ending Balance, 12/31/2018
Historical Costs					
Land	$ 20,613	$ -	$ -	$ -	$ 20,613
Land Improvements	13,214	-	-	-	13,214
Buildings	174,888	18,724	3,628	-	197,240
Construction in Progress	3,628	3,939	(3,628)	-	3,939
Other Property and Equipment	30,944	1,693	-	(454)	32,183
Total Historical Costs	243,287	24,356	-	(454)	267,189
Accumulated Depreciation					
Land Improvements	(6,253)	(226)	-	-	(6,479)
Buildings	(65,911)	(4,785)	-	-	(70,696)
Other Property and Equipment	(22,828)	(1,032)	-	379	(23,481)
Total Accumulated Depreciation	(94,992)	(6,043)	-	379	(100,656)
Net Capital Assets	**$ 148,295**	**$ 18,313**	**$ -**	**$ (75)**	**$ 166,533**

Transactions with the Primary Government

Pursuant to statutes, with the written consent of the Department of Public Health and Environment, the Authority is authorized, on behalf of the State, to execute operating agreements with the United States Environmental Protection Agency. The Authority entered into a memorandum of agreement with the Department of Public Health and Environment and the Department of Local Affairs, under which each has agreed to assume specified responsibilities. The Authority incurred expenses for the two state agencies totaling $10.4 million in the fiscal year ending December 31, 2018.

As described above, HLC operates the Hotel and Hospitality Learning Center. The Auraria Higher Education Center leases the ground on which the Hotel is built to Metropolitan State University of Denver for $1 per year. The University subleases the land to HLC for $1 per year.

The Foundation reported custodial funds of $447.8 million, held for investment for the University of Colorado. In Fiscal Year 2019, the Foundation collected a 1.5% annual advancement support assessment on these funds, which was $4.9 million. $160.8 million of distributions were transferred to the University and $24.8 million of advancement support was paid to the University.

Pension Information

The Authority participates in the PERA defined benefit pension plan disclosed in Note 6. Disclosures in Note 6 for the PERA State Division Trust Fund (SDTF) regarding general information about the plan, contributions, and actuarial assumptions are also applicable to the Authority. The pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions specific to the Authority are provided below.

At December 31, 2018, the Authority reported a liability of $7,934,212 for its proportionate share of the collective net pension liability.

The Authority recognized pension expense of $1,939,823 for the fiscal year ended December 31, 2018. At December 31, 2018, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	$ 123,713	$ -
Changes of assumptions or other inputs	1,377,682	-
Net difference between projected and actual earnings on pension plan investments	-	298,891
Changes in proportion and differences between contributions recognized and proportionate share of contributions	30,705	-
Contributions subsequent to the measurement date	231,448	-
Total	**$ 1,763,548**	**$ 298,891**

At December 31, 2018, the Authority reported $231,448 as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending December 31,	Amount
2019	$ 1,216,910
2020	240,927
2021	(111,007)
2022	(113,561)
	$ 1,233,269

Other Post-Employment Benefits (OPEB)

The Authority participates in the PERA defined benefit OPEB plan disclosed in Note 7. Disclosures in Note 7 for the PERA Health Care Trust Fund (HCTF) OPEB regarding general information about the plan, contributions, and actuarial assumptions are also applicable to the Authority. The OPEB liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEB specific to the Authority are provided below.

At December 31, 2018, the Authority reported a liability of $186,164 for its proportionate share of the collective net OPEB liability.

The Authority recognized OPEB expense of $14,790 for the fiscal year ended December 31, 2018. At December 31, 2018, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between expected and actual experience	$	880	$	-
Changes of assumptions or other inputs		-		-
Net difference between projected and actual earnings on OPEB plan investments		-		3,114
Changes in proportion and differences between contributions recognized and proportionate share of contributions		1,028		-
Contributions subsequent to the measurement date		12,341		-
Total	**$**	**14,249**	**$**	**3,114**

At December 31, 2018, the Authority reported $12,341 as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31,	Amount	
2019	$	(404)
2020		(404)
2021		(404)
2022		(403)
2023		375
Thereafter		34
	$	**(1,206)**

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGETARY BASIS BUDGET AND ACTUAL - APPROPRIATED GENERAL FUNDED FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Sales and Other Excise Taxes			$ 3,266,980	
Income Taxes			7,234,664	
Other Taxes			278,641	
Sales and Services			1,003	
Interest Earnings			26,205	
Other Revenues			36,431	
Transfers-In			232,809	
TOTAL REVENUES AND TRANSFERS-IN			11,076,733	
EXPENDITURES AND TRANSFERS-OUT:				
Operating Budgets:				
Departmental:				
Agriculture	$ 11,107	$ 11,107	11,107	$ -
Corrections	810,881	829,097	827,467	1,630
Education	4,180,288	4,114,386	4,113,625	761
Governor	42,340	42,304	41,045	1,259
Health Care Policy and Financing	2,903,537	2,945,962	2,956,480	(10,518)
Higher Education	1,003,594	1,000,768	1,000,603	165
Human Services	982,588	978,022	962,028	15,994
Judicial Branch	553,074	560,715	553,768	6,947
Labor and Employment	19,475	19,278	19,278	-
Law	16,611	16,612	16,029	583
Legislative Branch	50,288	50,288	50,288	-
Local Affairs	32,786	32,845	32,784	61
Military and Veterans Affairs	11,110	11,207	10,690	517
Natural Resources	32,005	32,005	31,894	111
Personnel & Administration	14,074	12,951	12,945	6
Public Health and Environment	52,020	50,147	50,091	56
Public Safety	183,106	184,816	183,663	1,153
Regulatory Agencies	1,951	2,019	2,004	15
Revenue	79,159	79,159	78,456	703
Treasury	12,523	12,547	10,306	2,241
SUB-TOTAL OPERATING BUDGETS	10,992,517	10,986,235	10,964,551	21,684
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	1,527	2,454	59	2,395
Corrections	10,950	26,901	8,643	18,258
Education	972	4,428	3,126	1,302
Governor	16,502	50,785	19,389	31,396
Health Care Policy and Financing	1,141	3,016	185	2,831
Higher Education	97,460	160,345	49,999	110,346
Human Services	26,120	95,263	12,285	82,978
Military and Veterans Affairs	3,065	8,339	5,541	2,798
Personnel & Administration	7,295	9,371	3,269	6,102
Public Health and Environment	-	700	118	582
Public Safety	2,928	-	-	-
Revenue	-	24,951	24,951	-
Transportation	500	1,302	788	514
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	168,460	387,855	128,353	259,502
TOTAL EXPENDITURES AND TRANSFERS-OUT	$ 11,160,977	$ 11,374,090	11,092,904	$ 281,186
EXCESS OF REVENUES AND TRANSFERS-IN OVER (UNDER) EXPENDITURES AND TRANSFERS-OUT			$ (16,171)	

The notes to the required supplementary information are an integral part of this schedule.

SCHEDULE OF REVENUES, EXPENDITURES / EXPENSES, AND CHANGES IN FUND BALANCES / NET POSITION - BUDGETARY BASIS BUDGET AND ACTUAL - APPROPRIATED CASH FUNDED FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Sales and Other Excise Taxes			$ 10,476	
Income Taxes			692,800	
Other Taxes			104,734	
Tuition and Fees			2,972,142	
Sales and Services			1,501,663	
Interest Earnings			47,369	
Other Revenues			766,250	
Transfers-In			1,510,972	
Capital Contributions			985	
TOTAL REVENUES AND TRANSFERS-IN			7,607,391	
EXPENDITURES/EXPENSES AND TRANSFERS-OUT:				
Operating Budgets:				
Departmental:				
Agriculture	$ 34,679	$ 31,993	27,676	$ 4,317
Corrections	77,622	79,353	58,959	20,394
Education	1,252,706	1,143,859	1,096,128	47,731
Governor	282,980	284,323	241,668	42,655
Health Care Policy and Financing	1,366,634	1,476,321	1,447,112	29,209
Higher Education	3,119,663	3,129,951	2,936,523	193,428
Human Services	322,107	322,035	273,068	48,967
Judicial Branch	161,378	160,136	136,078	24,058
Labor and Employment	74,728	70,641	70,198	443
Law	62,758	63,138	59,217	3,921
Legislative Branch	1,558	1,558	1,123	435
Local Affairs	43,370	38,188	34,299	3,889
Military and Veterans Affairs	1,204	1,204	958	246
Natural Resources	242,864	242,071	185,647	56,424
Personnel & Administration	131,655	130,306	113,734	16,572
Public Health and Environment	244,082	243,015	209,544	33,471
Public Safety	279,272	278,364	255,930	22,434
Regulatory Agencies	88,364	88,456	83,261	5,195
Revenue	219,082	218,358	200,451	17,907
State	25,366	26,343	23,960	2,383
Transportation	38,458	112,708	38,177	74,531
Treasury	31,354	40,654	40,039	615
SUB-TOTAL OPERATING BUDGETS	8,101,884	8,182,975	7,533,750	649,225
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	-	16,160	12,896	3,264
Corrections	-	1,320	-	1,320
Governor	8,912	14,959	2,253	12,706
Higher Education	53,283	235,434	13,360	222,074
Human Services	1,859	5,363	716	4,647
Labor and Employment	2,785	32,759	17,142	15,617
Natural Resources	17,540	42,602	7,099	35,503
Personnel & Administration	1,636	550	181	369
Public Health and Environment	-	5,377	246	5,131
Public Safety	-	2,689	2,184	505
Transportation	-	1,100	875	225
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	86,015	358,313	56,952	301,361
TOTAL EXPENDITURES/EXPENSES AND TRANSFERS-OUT	$ 8,187,899	$ 8,541,288	7,590,702	950,586
EXCESS OF REVENUES AND TRANSFERS-IN OVER/(UNDER) EXPENDITURES/EXPENSES AND TRANSFERS-OUT			$ 16,689	

The notes to the required supplementary information are an integral part of this schedule.

SCHEDULE OF REVENUES, EXPENDITURES / EXPENSES, AND CHANGES IN FUND BALANCES / NET POSITION - BUDGETARY BASIS BUDGET AND ACTUAL - APPROPRIATED FEDERALLY FUNDED FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Federal Grants and Contracts			$ 5,878,205	
TOTAL REVENUES AND TRANSFERS-IN			5,878,205	
Capital and Multi-Year Budgets:				
Departmental:				
Health Care Policy and Financing	$ 5,615,496	$ 5,659,180	5,493,183	$ 165,997
Human Services	343,429	360,466	326,855	33,611
Labor and Employment	39,712	38,728	37,514	1,214
Military and Veterans Affairs	-	8	8	-
Public Health and Environment	19,749	19,749	17,919	1,830
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	6,018,386	6,078,131	5,875,479	202,652
TOTAL EXPENDITURES/EXPENSES AND TRANSFERS-OUT	$ 6,018,386	$ 6,078,131	5,875,479	$ 202,652
EXCESS OF REVENUES AND TRANSFERS-IN OVER/(UNDER) EXPENDITURES/EXPENSES AND TRANSFERS-OUT			$ 2,726	

The notes to the required supplementary information are an integral part of this schedule.

REQUIRED SUPPLEMENTARY INFORMATION
RECONCILING SCHEDULE
ALL BUDGET FUND TYPES
TO ALL GAAP FUND TYPES
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)

	GOVERNMENTAL FUNDS	
	GENERAL	OTHER GOVERNMENTAL FUNDS
BUDGETARY BASIS:		
Revenues and Transfers-In Appropriated (Required Supplementary Information):		
General	$ 10,883,810	$ 192,923
Cash	934,316	2,044,546
Federal	3,583,686	2,368
Sub-Total Revenues and Transfers-In Appropriated	15,401,812	2,239,837
Revenues and Transfers-In Non-Appropriated (Supplementary Information):		
General	1,427,003	-
Cash	4,885,619	4,708,445
Federal	2,421,346	805,011
Sub-Total Revenues and Transfers-In Non-Appropriated	8,733,968	5,513,456
Total Revenues and Transfers-In Appropriated and Non-Appropriated	24,135,780	7,753,293
Expenditures/Expenses and Transfers-Out Appropriated (Required Supplementary Information):		
General Funded	10,955,551	137,353
Cash Funded	935,744	2,085,796
Federally Funded	3,583,264	68
Expenditures/Expenses and Transfers-Out Appropriated	15,474,559	2,223,217
Expenditures/Expenses and Transfers-Out Non-Appropriated(Supplementary Information):		
General Funded	1,425,389	-
Cash Funded	4,534,070	4,135,977
Federally Funded	2,414,643	689,441
Expenditures/Expenses and Transfers-Out Non-Appropriated	8,374,102	4,825,418
Expenditures/Expenses and Transfers-Out Appropriated and Non-Appropriated	23,848,661	7,048,635
Excess of Revenues and Transfers-In Over (Under) Expenditures and Transfers-Out - Budget Basis - Appropriated	(72,747)	16,620
Excess of Revenues and Transfers-In Over (Under) Expenditures and Transfers-Out - Budget Basis - Non-Appropriated	359,866	688,038
BUDGETARY BASIS ADJUSTMENTS:		
Increase/(Decrease) for Unrealized Gains/Losses	35,457	120,730
Increase/(Decrease) for GAAP Expenditures Not Budgeted	458,871	1,699,678
Increase/(Decrease) for GAAP Revenue Adjustments	(725,292)	(1,310,956)
Increase/(Decrease) for Non-Budgeted Funds	-	-
Excess of Revenues and Transfers-In Over (Under) Expenditures and Transfers-Out - GAAP Basis	56,155	1,214,110
GAAP BASIS FUND BALANCES/NET POSITION:		
NET POSITION - FISCAL YEAR BEGINNING (as restated)	2,006,752	5,301,892
FUND BALANCE/NET POSITION, FISCAL YEAR END	$ 2,062,907	$ 6,516,002

The notes to the required supplementary information are an integral part of this schedule.

PROPRIETARY FUND TYPES					
HIGHER EDUCATION INSTITUTIONS	HEALTHCARE AFFORDABILITY	OTHER ENTERPRISE FUNDS	INTERNAL SERVICE	**TOTAL PRIMARY GOVERNMENT**	**FIDUCIARY FUND TYPES**
$ -	$ -	$ -	$ -	$ 11,076,733	$ -
3,012,649	996,252	247,594	369,113	7,604,470	2,921
-	2,292,147	4	-	5,878,205	-
3,012,649	3,288,399	247,598	369,113	24,559,408	2,921
-	-	-	-	1,427,003	-
334,658	723	1,563,187	81,781	11,574,413	2,368,189
415	170,259	357,184	-	3,754,215	-
335,073	170,982	1,920,371	81,781	16,755,631	2,368,189
3,347,722	3,459,381	2,167,969	450,894	41,315,039	2,371,110
-	-	-	-	11,092,904	-
2,890,044	993,907	326,365	356,116	7,587,972	2,730
-	2,292,147	-	-	5,875,479	-
2,890,044	3,286,054	326,365	356,116	24,556,355	2,730
-	-	-	-	1,425,389	-
367,240	1,834	1,155,861	83,191	10,278,173	1,698,603
16,963	170,260	329,349	-	3,620,656	-
384,203	172,094	1,485,210	83,191	15,324,218	1,698,603
3,274,247	3,458,148	1,811,575	439,307	39,880,573	1,701,333
122,605	2,345	(78,767)	12,997	3,053	191
(49,130)	(1,112)	435,161	(1,410)	1,431,413	669,586
13	629	12,249	676	169,754	3,912
5,646	27,721	117,933	33,116	2,342,965	1,276
15,656	(31,947)	(44,010)	2,242	(2,094,307)	(3,252)
806,759	-	-	-	806,759	-
901,549	(2,364)	442,566	47,621	2,659,637	671,713
781,990	10,402	2,385,877	(554,106)	9,932,807	8,454,681
$ 1,683,539	$ 8,038	$ 2,828,443	$ (506,485)	12,592,444	$ 9,126,394

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

NOTE RSI-1 – BUDGETARY INFORMATION

A. BUDGETARY BASIS

Budget schedules are presented as appropriated and nonappropriated for each category. The appropriated schedules are part of the Required Supplementary Information (RSI) section while the nonappropriated schedules are part of the Supplementary Information (SI) section.

The three budget-to-actual schedules in the RSI show revenues and expenditures that are legislatively appropriated, excluding informational only appropriations that do not require action of the legislature but are included in the appropriations bills for informational purposes only. These schedules are presented in the budgetary fund structure discussed below.

Budgetary fund types differ from fund types proscribed by generally accepted accounting principles. The budgetary fund types are general, cash, and federal funds. For budgetary purposes, cash funds include financial resources designated to support specific expenditures. Federal funds primarily include revenues received from the federal government. All other financial resources received are general-purpose revenues, and are not designated for specific expenditures until appropriated.

Eliminations of transfers and intrafund transactions are not made in the budgetary funds if those transactions are under budgetary control. Thus, revenues and expenditures in these funds are shown at their gross amounts. This results in significant duplicate recording of revenues and expenditures. An expenditure of one budgetary fund may be shown as a transfer-in or revenue in another budgetary fund and then be shown again as an expenditure in the second fund.

For budget purposes, depending on the accounting fund type involved, expenditures/expenses are determined using the modified accrual or accrual basis of accounting with the following exceptions:

- Payments to employees paid on a monthly basis for time worked in June of each fiscal year are made on the first working day of the following month; for general-funded appropriations those payments are reported as expenditures in the following fiscal year.

- Certain payments by state agencies to the Office of Information Technology for information technology services purchased in June using general-funded appropriations are reported as expenditures in the following fiscal year.

- Medicaid services claims are reported as expenditures only when the Department of Health Care Policy and Financing requests payment by the State Controller for medical services premiums under the Colorado Medical Services Act or for medical service provided by the Department of Human Services under the Colorado Medical Services Act. Similar treatment is afforded to non-administrative expenditures that qualify for federal participation under Title XIX of the federal Social Security Act except for medically indigent program expenditures. In most years, this results in the Department of Health Care Policy and Financing excluding expenditures accrued for services provided but not yet billed.

- Expenditures of the fiscal year in the following three categories that have not been paid at June 30 are reported in the following year: Old Age Pension Health and Medical Care program costs; state contributions required by the Medicare Prescription Drug, Improvement, and Modernization Act of 2003; and financial administration costs of any non-administrative expenditure under the Children’s Basic Health Plan.

- Unrealized gains and losses on investments are not recognized as changes in revenue on the budgetary basis.

- Pension expense related to unfunded pension liabilities are not recognized on a budgetary basis.

B. BUDGETARY PROCESS

The financial operations of the legislative, judicial, and executive branches of the State government, with the exception of custodial funds and federal moneys not requiring matching state funds, are controlled by annual appropriations made by the General Assembly. The Department of Transportation's portion of the Highway Fund is appropriated to the State Transportation Commission. Within the legislative appropriation, the Commission may appropriate the specific projects and other operations of the department. In addition, the Commission may appropriate available fund balance from its portion of the Highway Fund.

The total legislative appropriation is constitutionally limited to the unrestricted funds held at the beginning of the year plus revenues estimated to be received during the year as determined by the budgetary basis of accounting. The original appropriation by the General Assembly in the Long Appropriations Act segregates the budget of the State into its operating and capital components. The majority of the capital budgets are accounted for in the Capital Projects Fund, with the primary exception being budgeted capital funds used for infrastructure and institution of higher education capital projects.

The Governor has line item veto authority over the Long Appropriations Act, but the General Assembly may override each individual line item veto by a two-thirds majority vote in each house.

Most general and cash funded appropriations, with the exception of capital projects, lapse at year-end unless specifically required by the General Assembly or executive action is taken to rollforward all or part of the remaining unspent budget authority. Appropriations that meet the strict criteria for rollforward are reported in Note 19. Since capital projects appropriations are generally available for three years after appropriation, significant amounts of the capital budgets remain unexpended at fiscal year-end. Cash funded highway construction, maintenance and operations in the Department of Transportation are appropriated as operating budgets, but remain available in future years through action of the Transportation Commission.

The appropriation controls the combined expenditures and encumbrances of the State, in the majority of the cases, to the level of line item within the State agency. Line items are individual lines in the official budget document and vary from specific payments for specific programs to single appropriations at the agency level. Statutes allow the Judicial and Executive Branches, at year-end, to transfer legislative appropriations within departments for expenditures. The appropriation may be retroactively adjusted in the following session of the General Assembly by a supplemental appropriation.

On the three budget-to-actual schedules, the column titled Original Appropriation consists of the Long Appropriations Act and special bills, excluding informational only appropriations. The column titled Final Spending Authority includes the original appropriation and supplemental appropriations of the Legislature.

Spending occurs outside of the legislative appropriations process primarily for custodial purposes, federally-funded activity for which there is no general-purpose revenue matching requirement, statutory transfers, and other miscellaneous budgetary items. Additional budget-to-actual schedules related to nonappropriated activity are included in the Supplementary Section of the Comprehensive Annual Financial Report.

C. OVEREXPENDITURES

Depending on the accounting fund type involved, expenditures/expenses are determined using the modified accrual or accrual basis of accounting even if the accrual will result in an overexpenditure. The modified and full accrual basis of accounting is converted to the budgetary basis of accounting as noted above. In the General Purpose Revenue Fund and Capital Projects Fund, if earned cash revenues plus available fund balance and earned federal revenues are less than cash and federal expenditures, then those excess expenditures are considered general-funded expenditures. If general-funded expenditures exceed the general-funded appropriation then an overexpenditure occurs even if the expenditures did not exceed the total legislative line item appropriation. Individual overexpenditures are listed in Note 2. Some transactions considered revenues for budgetary purposes, such as intrafund sales, are not considered GAAP revenues. Some events, such as the recognition of unrealized gains/losses on investments, affect revenues on a GAAP basis but not on the budgetary basis. Federal Medicaid revenues related to deferred Medicaid expenditures result in revenues on the GAAP statements but not on the budgetary schedules. These events and transactions are shown in the reconciliation as “Unrealized Gains/Losses” and/or “GAAP Revenue Adjustments.”

D. BUDGET TO GAAP RECONCILIATION

The *Reconciling Schedule – All Budget Fund Types to All GAAP Fund Types* shows how revenues, expenditures/expenses, and transfers under the budgetary basis in the budgetary fund structure and how nonappropriated revenues, expenditures/expenses, and transfers under the budgetary basis in the budgetary fund structure relate to the change in fund balances/net position for the funds presented in the fund-level financial statements.

Certain expenditures on a generally accepted accounting principle (GAAP) basis, such as bad debt expense related to loan activity and depreciation, are not budgeted by the General Assembly. In addition, certain General Purpose Revenue Fund payroll disbursements for employee time worked in June by employees paid on a monthly basis, June general-funded purchases of service from the Office of Information Technology, and Medicaid and certain other assistance program payments (see Section A above) accrued but not paid by June 30 are excluded from the expenditures are not shown on the budget-to-actual schedules but are included in the budget-to-actual reconciliation schedule as “GAAP Expenditures Not Budgeted.” Additionally, this line item includes some transactions considered expenditures for budgetary purposes, such as loan disbursements and capital purchases in proprietary fund types, are not expenditures on a GAAP basis.

Some transactions considered revenues for budgetary purposes, such as intrafund sales, are not considered GAAP revenues. Some events, such as the recognition of unrealized gains/losses on investments, affect revenues on a GAAP basis but not on the budgetary basis. Federal Medicaid revenues related to deferred Medicaid expenditures result in revenues on the GAAP statements but not on the budgetary schedules. These events and transactions are shown in the reconciliation as “Unrealized Gains/Losses” and/or “GAAP Revenue Adjustments.”

The inclusion of these revenues and expenditures and the change in nonbudgeted funds along with the balances from the budget-to-actual schedules is necessary to reconcile to the GAAP fund balance.

E. OUTSTANDING ENCUMBRANCES

The State uses encumbrance accounting as an extension of formal budget implementation in most funds except certain fiduciary funds, and certain Higher Education Institutions Funds. Under this procedure, purchase orders and contracts for expenditures of money are recorded to reserve an equivalent amount of the related appropriation. Encumbrances do not constitute expenditures or liabilities. They lapse at year-end unless specifically brought forward to the subsequent year.

NOTE RSI-2 – THE STATE'S DEFINED BENEFIT PENSION PLAN

A. PROPORTIONATE SHARE OF PENSION LIBILITY AND CONTRIBUTIONS

Proportionate Share:

The State, Judicial, Denver Public Schools, and Schools Divisions Trust Funds – which are defined benefit cost-sharing multiple-employer pension plans – are administered by the Public Employees' Retirement Association (PERA). The schedule below presents the State's (primary government's) proportionate share of the net pension liability for its retirement Trusts. The amounts presented for each Division were determined as of the measurement date, which is the calendar year-end that occurred within the State's fiscal year. Information is not available prior to calendar year 2013 for the State and Judicial Divisions, and Calendar Year 2018 for the Denver Public Schools and Schools Divisions.

State Division

(Amounts In Thousands)

	CY 2018	CY 2017	CY 2016	CY 2015	CY 2014	CY 2013
State's proportion of the net pension liability	95.95%	95.37%	95.49%	95.71%	95.85%	95.86%
State's proportionate share of Net Pension liability	$ 10,918,046	$ 19,091,149	$ 17,539,728	$ 10,079,252	$ 9,016,144	$ 8,539,181
State's covered payroll	$ 3,262,962	$ 2,796,014	$ 2,751,094	$ 2,687,152	$ 2,586,800	$ 2,570,286
State's proportionate share of the net pension liability as a percentage of its covered payroll	334.61%	682.80%	637.55%	375.09%	348.54%	332.23%
Plan fiduciary net position as a percentage of the total pension liability	55.11%	43.20%	42.59%	56.11%	59.84%	61.00%

Judicial Division

(Amounts In Thousands)

	CY 2018	CY 2017	CY 2016	CY 2015	CY 2014	CY 2013
State's proportion of the net pension liability	94.91%	93.99%	94.17%	93.98%	93.60%	93.44%
State's proportionate share of Net Pension liability	$ 134,072	$ 218,136	$ 239,423	$ 172,824	$ 129,499	$ 102,756
State's covered payroll	$ 55,706	$ 46,764	$ 46,320	$ 44,159	$ 40,114	$ 37,203
State's proportionate share of the net pension liability as a percentage of its covered payroll	240.68%	466.46%	516.89%	391.37%	322.83%	276.20%
Plan fiduciary net position as a percentage of the total pension liability	68.48%	58.70%	53.19%	60.13%	66.89%	77.41%

Denver Public Schools Division

(Amounts In Thousands)

	CY 2018
State's proportion of the net pension liability	34.13%
State's proportionate share of Net Pension liability	$ 349,095
Plan fiduciary net position as a percentage of the total pension liability	75.69%

Schools Division

(Amounts In Thousands)

	CY 2018
State's proportion of the net pension liability	12.03%
State's proportionate share of Net Pension liability	$ 2,129,952
Plan fiduciary net position as a percentage of the total pension liability	57.01%

Contributions:

The following schedule presents a ten-year history of the State's (primary government's) contribution to PERA for the State and Judicial Divisions as of each fiscal year ending June 30:

State & Judicial Division

(Amounts In Thousands)

	FY 2019	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010
Contractually required contributions	$ 649,516	$ 549,049	$ 524,478	$ 492,159	$ 453,406	$ 419,912	$ 368,468	$ 276,326	$ 256,682	$ 291,892
Contributions in relation to the contractually required contributions	(649,516)	(549,049)	(524,478)	(492,159)	(453,406)	(419,912)	(368,468)	(276,326)	(256,682)	(291,892)
Contribution deficiency(excess)	-	-	-	-	-	-	-	-	-	-
State's covered payroll	3,381,530	2,877,013	2,813,660	2,771,749	2,687,237	2,628,458	2,520,793	2,453,455	1,998,390	2,438,135
Contributions as a percentage of covered payroll	19.21%	19.08%	18.64%	17.76%	16.87%	15.98%	14.62%	11.26%	12.84%	11.97%

State Division

	FY 2019	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010
Contractually required contributions	639,485	541,295	516,932	484,588	$ 446,528	$ 413,694	$ 362,791	$ 272,068	$ 252,727	$ 287,394
Contributions in relation to the contractually required contributions	(639,485)	(541,295)	(516,932)	(484,588)	(446,528)	(413,694)	(362,791)	(272,068)	(252,727)	(287,394)
Contribution deficiency(excess)	-	-	-	-	-	-	-	-	-	-
State's covered payroll	3,320,884	2,829,559	2,767,479	2,725,417	2,645,149	2,590,401	2,479,774	2,422,689	1,969,813	2,409,003
Contributions as a percentage of covered payroll	19.26%	19.13%	18.68%	17.78%	16.88%	15.97%	14.63%	11.23%	12.83%	11.93%

Judicial Division

	FY 2019	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010
Contractually required contributions	$ 10,031	$ 7,754	$ 7,546	$ 7,571	$ 6,878	$ 6,218	$ 5,677	$ 4,258	$ 3,955	$ 4,498
Contributions in relation to the contractually required contributions	(10,031)	(7,754)	(7,546)	(7,571)	(6,878)	(6,218)	(5,677)	(4,258)	(3,955)	(4,498)
Contribution deficiency(excess)	-	-	-	-	-	-	-	-	-	-
State's covered payroll	60,646	47,454	46,181	46,332	42,088	38,057	41,019	30,766	28,577	29,132
Contributions as a percentage of covered payroll	16.54%	16.34%	16.34%	16.34%	16.34%	16.34%	13.84%	13.84%	13.84%	15.44%

Denver Public Schools Division

	FY 2019
Contractually required contributions	$ 18,622
Contributions in relation to the contractually required contributions	(18,622)
Contribution deficiency(excess)	-

Schools Division

	FY 2019
Contractually required contributions	$ 126,505
Contributions in relation to the contractually required contributions	(126,505)
Contribution deficiency(excess)	-

B. SIGNFICANT CHANGES IN ASSUMPATIONS OR OTHER INPUTS AFFECTING TRENDS IN ACTUARIAL INFORMATION

2018 Changes in Assumptions or Other Inputs Since 2017

- The single equivalent interest rate (SEIR) for the State Division was increased from 4.72 percent to 7.25 percent to reflect the changes to the projection's valuation basis which no longer resulted in a projected year of depletion of the fiduciary net position (FNP), thereby eliminating the need to apply the municipal bond index rate.

- The SEIR for the School Division was increased from 4.78 percent to 7.25 percent to reflect the changes to the projection's valuation basis which no longer resulted in a projected year of depletion of the FNP, thereby eliminating the need to apply the municipal bond index rate.

- The SEIR for the Judicial Division was increased from 5.41 percent to 7.25 percent to reflect the changes to the projection's valuation basis which no longer resulted in a projected year of depletion of the FNP, thereby eliminating the need to apply the municipal bond index rate.

2017 Changes in Assumptions or Other Inputs Since 2016

- The SEIR for the State Division was lowered from 5.26 percent to 4.72 percent to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate.

- The SEIR for the Judicial Division was increased from 5.18 percent to 5.41 percent to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate.

- The municipal bond index rate used in the determination of the SEIR for the State and Judicial Divisions changed from 3.86 percent on the prior measurement date to 3.43 percent on the measurement date.

2016 Changes in Assumptions or Other Inputs Since 2015

- The investment return assumption was lowered from 7.50 percent to 7.25 percent.

- The price inflation assumption was lowered from 2.80 percent to 2.40 percent.

- The wage inflation assumption was lowered from 3.90 percent to 3.50 percent.

- The post-retirement mortality assumption for healthy lives for the State Division was changed to the RP-2014 Healthy Annuitant Mortality Table with adjustments for credibility and gender adjustments of a 73 percent factor applied to ages below 80 and a 108 percent factor applied to age 80 and above, projected to 2018, for males, and a 78 percent factor applied to ages below 80 and a 109 percent factor applied to age 80 and above, projected to 2020, for females.

- The post-retirement mortality assumption for healthy lives for the Judicial Division was changed to the RP-2014 White Collar Healthy Annuitant Mortality Table with adjustments for credibility and gender adjustments of a 93 percent factor applied to ages below 80 and a 113 percent factor applied to age 80 and above, projected to 2018, for males, and a 68 percent factor applied to ages below 80 and a 106 percent factor applied to age 80 and above, projected to 2020, for females.

- For disabled retirees, the mortality assumption was changed to reflect 90 percent of RP-2014 Disabled Retiree Mortality Table.

- The mortality assumption for active members was changed to RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

- The rates of retirement, withdrawal, and disability were revised to reflect more closely actual experience.

- The estimated administrative expense as a percentage of covered payroll was increased from 0.35 percent to 0.40 percent.

- The SEIR for the State Division was lowered from 7.50 percent to 5.26 percent to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate of 3.86 percent on the measurement date.

- The SEIR for the Judicial Division was lowered from 5.73 percent to 5.18 percent to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate from 3.57 percent on the prior measurement date to 3.86 percent on the measurement date.

2015 Changes in Assumptions or Other Inputs Since 2014

- The SEIR for the Judicial Division was lowered from 6.14 percent to 5.73 percent to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate from 3.70 percent on the prior measurement date to 3.57 percent on the measurement date.

- The following programming changes were made:

    - Valuation of the full survivor benefit without any reduction for possible remarriage.
    - Reflection of the employer match on separation benefits for all eligible years.
    - Reflection of one year of service eligibility for survivor annuity benefit.
    - Refinement of the 18-month AI timing.
    - Refinements to directly value certain and life, modified cash refund and pop-up benefit forms.

- The following methodology changes were made:

    - Recognition of merit salary increases in the firs projection year.
    - Elimination of the assumption that 35 percent of future disabled members elect to receive a refund.
    - Removal of the negative value adjustment for liabilities associated with refunds of future terminating members.
    - Adjustments to the timing of the normal cost and UAAL payment calculations to reflect contributions throughout the year.

2014 Changes in Assumptions or Other Inputs Since 2013

- The SEIR for the Judicial Division was lowered from 6.66 percent to 6.14 percent to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate from 4.73 percent on the prior measurement date to 3.70 percent on the measurement date.

2013 Changes in Assumptions or Other Inputs Since 2012

- The investment return assumption was lowered from 8.00 percent to 7.50 percent.

- The price inflation assumption was lowered from 3.50 percent to 2.80 percent.

- The wage inflation assumption was lowered from 4.25 percent to 3.90 percent.

NOTE RSI-3 – OTHER POSTEMPLOYMENT BENEFIT (OPEB) INFORMATION

A. PROPORTIONATE SHARE OF PERA HEALTH CARE TRUST FUNDS OPEB LIBILITY AND CONTRIBUTIONS

Proportionate Share:

The State's Health Care Trust Fund (HFTC) – a defined benefit cost-sharing multiple-employer other post-employment benefit plan – is administered by the Public Employees' Retirement Association (PERA). The schedule below presents the State's (primary government's) proportionate share of the net OPEB liability for its OPEB plan. The amounts presented were determined as of the measurement date, which is the calendar year-end that occurred within the State's fiscal year. Information is not available prior to Calendar Year 2016.

(Amounts In Thousands)	CY 2018	CY 2017	CY 2016
State's proportion (percentage) of the collective net OPEB liability	33.40%	33.71%	33.83%
State's proportionate share of the collective net OPEB liability	$ 454,363	$ 438,113	$ 438,677
State's covered payroll	$ 3,318,668	$ 2,842,778	$ 2,797,414
State's proportionate share of the collective net OPEB liability as a percentage of its covered payroll	13.69%	15.41%	15.68%
Fiduciary net position as a percentage of the total OPEB liability	17.03%	17.53%	16.72%

Contributions:

The following schedule presents a ten-year history of the State's (primary government's) contribution to PERA for the HCTF as of each fiscal year ending June 30:

(Amounts In Thousands)	FY 2019	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010
Contractually required contributions	$ 30,171	$ 29,346	$ 28,699	$ 28,272	$ 27,410	$ 26,810	$ 25,712	$ 25,025	$ 20,384	$ 24,869
Contributions in relation to the contractually required contributions	(30,171)	(29,346)	(28,699)	(28,272)	(27,410)	(26,810)	(25,712)	(25,025)	(20,384)	(24,869)
Contribution deficiency(excess)	-	-	-	-	-	-	-	-	-	-
State's covered payroll	2,957,937	2,877,013	2,813,660	2,771,749	2,687,237	2,628,458	2,520,793	2,453,455	1,998,390	2,438,135
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%

B. CHANGES IN THE TOTAL UNIVERSITY OPEB LIABILITY AND RELATED RATIOS – UNIVERSITY OF COLORADO SYSTEM

University OPEB Plan (Amounts in Thousands)		**Fiscal Year Ending 2019**	**2018**
Service cost	$	49,754	53,099
Interest cost		28,404	24,648
Changes in benefit terms		-	-
Differences between expected and actual experience		(1,728)	(87,654)
Changes of assumptions		35,919	(46,406)
Benefit payments		(15,163)	(17,211)
Net change in total OPEB liability		97,186	(73,524)
Total OPEB liability (beginning)		746,773	820,297
Total OPEB liability (ending)		843,959	746,773
Covered-employee payroll	$	1,663,010	1,475,177
Total OPEB liability as a % of payroll		50.75%	50.62%

C. SIGNFICANT CHANGES IN ASSUMPATIONS OR OTHER INPUTS AFFECTING TRENDS IN ACTUARIAL INFORMATION

There were no significant changes in assumptions or other inputs effective for the December 31, 2018 or December 31, 2017 measurement periods for the PERA HCTF.

There are no assets accumulated in a trust to pay related benefits for the University OPEB Plan. The University's actuaries utilized different mortality tables in Fiscal Year 2019.

BUDGETARY COMPARISON SCHEDULE
GENERAL FUND - GENERAL PURPOSE REVENUE COMPONENT
FOR THE YEAR ENDED JUNE 30, 2019
(DOLLARS IN THOUSANDS)

	Forecasted / Budgeted Amounts Original	Forecasted / Budgeted Amounts Final	Actual Amounts Budgetary Basis	Variance
Budgetary fund balance, July 1	$ 691,107	$ 691,107	$ 691,107	
Resources (Inflows):				
Sales and use tax	3,562,400	3,640,300	3,592,176	$ (48,124)
Other excise taxes	102,300	104,600	103,146	(1,454)
Individual income tax, net	7,206,300	7,540,650	7,327,511	(213,139)
Corporate income tax, net	722,000	836,550	855,707	19,157
Insurance tax	319,300	315,300	314,664	(636)
Pari-mutuel, courts, and other	37,300	28,400	53,072	24,672
Investment income	18,700	14,200	26,517	12,317
Transfers-in from other funds	6,800	19,200	37,524	18,324
Amounts available for appropriation	12,666,207	13,190,307	13,001,424	(188,883)
Charges to appropriations (outflows):				
Agriculture	11,107	11,107	11,107	-
Corrections	810,881	829,097	827,467	1,630
Education	4,180,288	4,114,386	4,113,625	761
Governor	43,090	43,054	41,795	1,259
Health Care Policy and Financing	2,915,601	2,956,984	2,967,476	(10,492)
Higher Education	1,005,311	1,001,176	1,001,010	166
Human Services	991,332	978,294	962,300	15,994
Judicial Branch	553,074	560,715	553,768	6,947
Labor and Employment	19,593	19,278	19,278	-
Law	16,611	16,612	16,029	583
Legislative Branch	49,914	50,288	50,288	-
Local Affairs	38,520	37,145	37,007	138
Military and Veterans Affairs	11,110	11,207	10,690	517
Natural Resources	32,005	32,005	31,894	111
Personnel and Administration	16,047	13,923	13,711	212
Public Health and Environment	54,039	52,166	51,959	207
Public Safety	183,106	184,816	183,663	1,153
Regulatory Agencies	6,101	6,169	6,154	15
Revenue	245,030	388,090	361,461	26,629
Treasury	1,080,602	1,080,626	1,038,877	41,749
Nondepartmental:				
Transfers-out to capital projects fund	-	90,382	90,382	-
Total charges to appropriations	12,263,362	12,477,520	12,389,941	87,579
Budgetary reserves and amounts not forecasted or budgeted:				
Increase in Contingency reserve - C.R.S. 24-75-201.1	(139,300)	(139,300)	(139,300)	-
Release of prior year State Controller approved rollforwards			29,641	
State Controller approved rollforwards			(33,264)	
Net of revenues not forecasted and expenditures not budgeted			(20,216)	
Total budgetary reserves and amounts not forecasted or budgeted	(139,300)	(139,300)	(163,139)	
Budgetary fund balance, June 30	$ 263,545	$ 573,487	$ 448,345	

The notes to the required supplementary information are an integral part of this schedule.

BUDGETARY COMPARISON SCHEDULE
GENERAL FUND- GENERAL PURPOSE REVENUE COMPONENT
BUDGET-TO-GAAP RECONCILIATION
FOR THE YEAR ENDED JUNE 30, 2019
(DOLLARS IN THOUSANDS)

Explanation of differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

Sources/inflows of resources:	
Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison schedule.	$ 13,001,424
Differences - budget to GAAP:	
The fund balance at the beginning of the year is a budgetary resource but is not a current-year revenue for financial reporting purposes.	(691,107)
Federal revenues not forecasted	5,996,265
Fee revenues and other funding sources not forecasted	717,430
Other revenues not forecasted	29,006
Deferred Medicaid revenues are excluded from inflows of budgetary resources but are revenues for financial reporting purposes - C.R.S. 24-75-201(2)(a)(II).	(89,693)
Fair value of investments in excess of cost is excluded from inflows of budgetary resources but is revenue for financial reporting purposes.	24,227
Eliminations of transfers and intrafund transactions are not made in the budgetary funds if those transactions are under budgetary control	(452,479)
Transfers are inflows of budgetary resources but are other financing sources for financial reporting purposes.	(173,254)
Capital lease proceeds are inflows of budgetary resources but are not revenues for financial reporting purposes.	(528)
Insurance recoveries are not revenues for financial reporting purposes.	(215)
Total revenues as reported on the combining statement of revenues, expenditures, and changes in fund balances - general fund components	$ 18,361,076
Uses/outflows of resources and reserves:	
Actual amounts (budgetary basis) "total charges to appropriations" from the budgetary comparison schedule.	12,389,941
Differences - budget to GAAP:	
Expenditures of federal grants and contracts not budgeted	5,990,816
Fee revenue and other funding uses not budgeted	683,866
Other expenditures not budgeted	88,235
Transfers to other funds are outflows of budgetary resources but are other financing uses for financial reporting purposes.	(5,384,140)
Deferred Medicaid expenditures are excluded from outflows of budgetary resources but are expenditures for financial reporting purposes - C.R.S. 24-75-201(2)(a)(II).	(135,011)
Deferred payroll expenditures are excluded from outflows of budgetary resources but are expenditures for financial reporting purposes - C.R.S. 24-75-201(2)(a)(III).	106,757
Deferred information technology expenditures are excluded from outflows of budgetary resources but are expenditures for financial reporting purposes - C.R.S. 24-75-201(2)(a)(IV).	486
Eliminations of transfers and intrafund transactions are not made in the budgetary funds if those transactions are under budgetary control.	(452,479)
Total expenditures as reported on the combining statement of revenues, expenditures, and changes in fund balances—general fund components	$ 13,288,471

The notes to the required supplementary information are an integral part of this schedule.

NOTE RSI-4

BUDGETARY COMPARISON SCHEDULE
GENERAL FUND – GENERAL PURPOSE REVENUE COMPONENT

The State of Colorado reports components of the General Fund segregated by revenues being either general purpose or special purpose. Special purpose revenues are fund component revenues which are not of a sufficient original source to qualify for reporting as a special revenue fund. The special purpose components of the General Fund are: State Public Schools, Risk Management, and Other Special Purpose. General purpose revenues are not designated for a specific purpose and are reported in the General Purpose Revenue component of the General Fund. The General Purpose Revenue component of the General Fund is the primary operating fund of the state and is used to account for all financial resources and activity not required to be accounted for in another fund. Refer to the Supplementary Information section for additional information on the General Fund components and combining statements for the General Fund.

This schedule is presented primarily to report the change in budgetary fund balance from the prior fiscal year. The change in budgetary fund balance, as reconciled to the state's financial statements, supports the state's budgetary process. Ending budgetary fund balance on this schedule combined with relevant revenue forecasts are used to determine the total amount to be appropriated for the following fiscal year.

Beginning budgetary fund balances, resources (inflows), and amounts available for appropriation for the original budget and final budget are based on quarterly economic forecasts prepared by the Governor's Office of State Planning and Budgeting. Beginning budgetary fund balance and resources (inflows) in the actual amounts column reconcile to the state's accounting system. The March 2018 forecast is used for the original budget and the December 2018 forecast is used for the final budget. Charges to appropriations (outflows) for original and final budget are derived from budgeted expenditures recorded in the state's accounting system and agree to appropriations made by the General Assembly.

The original and final budget does not include budgeted amounts for federal grants and contracts, fees and other funding sources/uses, and revenues/expenditures not budgeted because they are currently not forecasted by the Office of State Planning and Budget. Amounts are included in the actual column because the activity is accounted for in this component of the General Fund.

Certain state laws result in budget-to-GAAP differences. C.R.S. 24-75-201(2)(a)(II) excludes Medicaid revenues from inflows of budgetary resources but they are revenues for financial reporting. C.R.S. 24-75-201(2)(a)(III) excludes Medicaid expenditures from outflows of budgetary resources but they are expenditures for financial reporting. C.R.S. 24-75-201(2)(a)(IV) excludes some payroll-related expenditures from outflows of budgetary resources but they are expenditures for financial reporting. C.R.S. 24-75-201(2)(a)(IV) excludes specific information technology expenditures from outflows of budgetary resources but they are expenditures for financial reporting purposes. Refer to the Budget-to-GAAP Reconciliation for amounts related to these statutorily-based budget-to-GAAP differences as well as for information on other budget-to-GAAP differences.

State law (C.R.S. 24-75-201.1) restricts state appropriations from this component of the General Fund so that budgetary resources will be available for use in a state fiscal emergency. A state fiscal emergency may be declared by the passage of a joint resolution which is approved by a two-thirds majority vote of the members of both houses of the General Assembly and approved by the Governor. The reserve for Fiscal Year 2019 is $814.2 million. The reserve is included in this schedule and therefore beginning and ending budgetary fund balance are net of the required reserve. A positive ending budgetary fund balance in the actual column indicates a reserve maintained in compliance with state law.

SUPPLEMENTARY INFORMATION

GENERAL FUND COMPONENTS

For legal compliance purposes, the General Fund is is segregated into the following components:

GENERAL PURPOSE REVENUE	This fund is the general operating fund for state operations and is used unless another fund has been established for a particular activity. The fund consists of general purpose revenues from various tax collections the largest being income and sales taxes.
SPECIAL PURPOSE FUNDS	The State Public School fund is a statutory fund that distributes substantially all of its resources to school districts each year; most of the funds' resources are transfers into the fund from the General Purpose Revenue Fund.
	The Risk Management fund accounts for the State's liability, property, and worker's compensation insurance activities; its revenues are primarily from charges to State agencies.
	The Other Special Purpose Fund comprises all other funds without sufficient original source revenues to qualify as Special Revenue Funds. Included in this category is the Building Excellent Schools Tomorrow (BEST) program that provides grants and funds for public school construction, Lottery proceeds held by the Division of Parks and Wildlife for parks and outdoor recreation projects, the Charter School Institute, as well as over thirty smaller funds.

COMBINING BALANCE SHEET
GENERAL FUND COMPONENTS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	GENERAL PURPOSE REVENUE	SPECIAL PURPOSE FUNDS: STATE PUBLIC SCHOOL	SPECIAL PURPOSE FUNDS: RISK MANAGEMENT	SPECIAL PURPOSE FUNDS: OTHER SPECIAL PURPOSE	TOTAL	INTRA-FUND RECEIVABLE ELIMINATIONS	TOTAL
ASSETS:							
Cash and Pooled Cash	$ 649,531	$ 1,632	$ 36,233	$ 357,808	$ 1,045,204	$ -	$ 1,045,204
Taxes Receivable, net	1,934,123	-	-	-	1,934,123	-	1,934,123
Other Receivables, net	530,470	-	630	220	531,320	-	531,320
Due From Other Governments	411,756	1,942	-	218	413,916	-	413,916
Due From Other Funds	29,319	-	-	51,998	81,317	(22,697)	58,620
Due From Component Units	19	-	-	-	19	-	19
Inventories	9,944	-	-	-	9,944	-	9,944
Prepaids, Advances and Deposits	38,252	-	333	74	38,659	-	38,659
Restricted Assets:							
Restricted Cash and Pooled Cash	4	23,818	-	355,742	379,564	-	379,564
Restricted Receivables	-	-	-	1,166	1,166	-	1,166
Investments	10,486	-	-	338,657	349,143	-	349,143
Other Long-Term Assets	-	-	-	4,703	4,703	-	4,703
TOTAL ASSETS	$ 3,613,904	$ 27,392	$ 37,196	$ 1,110,586	$ 4,789,078	$ (22,697)	$ 4,766,381
LIABILITIES:							
Tax Refunds Payable	$ 927,722	$ -	$ -	$ -	$ 927,722	$ -	$ 927,722
Accounts Payable and Accrued Liabilities	833,289	1	1,610	32,439	867,339	-	867,339
TABOR Refund Liability (Note 2B)	431,685	-	-	-	431,685	-	431,685
Due To Other Governments	131,643	-	-	22,914	154,557	-	154,557
Due To Other Funds	40,871	-	997	429	42,297	(22,697)	19,600
Unearned Revenue	32,821	-	-	348	33,169	-	33,169
Claims and Judgments Payable	737	-	-	-	737	-	737
Other Current Liabilities	22,225	-	-	2	22,227	-	22,227
Deposits Held In Custody For Others	181	-	-	352	533	-	533
TOTAL LIABILITIES	2,421,174	1	2,607	56,484	2,480,266	(22,697)	2,457,569
DEFERRED INFLOW OF RESOURCES:	245,094	811	-	-	245,905	-	245,905
FUND BALANCES:							
Nonspendable:							
Inventories	9,944	-	-	-	9,944	-	9,944
Prepaids	38,140	-	333	74	38,547	-	38,547
Restricted	-	-	-	814,658	814,658	-	814,658
Committed	814,200	26,580	34,256	239,370	1,114,406	-	1,114,406
Assigned	33,264	-	-	-	33,264	-	33,264
Unassigned	52,088	-	-	-	52,088	-	52,088
TOTAL FUND BALANCES	947,636	26,580	34,589	1,054,102	2,062,907	-	2,062,907
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	$ 3,613,904	$ 27,392	$ 37,196	$ 1,110,586	$ 4,789,078	$ (22,697)	$ 4,766,381

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
GENERAL FUND COMPONENTS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	GENERAL PURPOSE REVENUE	SPECIAL PURPOSE FUNDS: STATE PUBLIC SCHOOLS	SPECIAL PURPOSE FUNDS: RISK MANAGEMENT	SPECIAL PURPOSE FUNDS: OTHER SPECIAL PURPOSE	TOTAL	INTRA-FUND TRANSFER ELIMINATIONS	TOTAL
REVENUES:							
Taxes:							
Individual and Fiduciary Income	$ 7,327,511	$ -	$ -	$ -	$ 7,327,511	$ -	$ 7,327,511
Corporate Income	855,707	-	-	-	855,707	-	855,707
Sales and Use	3,592,176	-	-	-	3,592,176	-	3,592,176
Excise	103,145	-	-	-	103,145	-	103,145
Other Taxes	315,175	-	-	-	315,175	-	315,175
Licenses, Permits, and Fines	34,566	-	70	1,989	36,625	-	36,625
Charges for Goods and Services	19,732	-	67,088	295	87,115	-	87,115
Rents	205	-	-	1	206	-	206
Investment Income (Loss)	62,253	37	1,505	31,611	95,406	-	95,406
Federal Grants and Contracts	5,865,753	-	-	7,162	5,872,915	-	5,872,915
Other	184,853	1,498	118	23,766	210,235	-	210,235
TOTAL REVENUES	18,361,076	1,535	68,781	64,824	18,496,216	-	18,496,216
EXPENDITURES:							
Current:							
General Government	186,042	57	53,373	5,183	244,655	-	244,655
Business, Community, and Consumer Affairs	156,305	-	-	21,510	177,815	-	177,815
Education	812,289	4,733	-	5,394	822,416	-	822,416
Health and Rehabilitation	701,834	-	-	1,041	702,875	-	702,875
Justice	1,600,165	-	-	77	1,600,242	-	1,600,242
Natural Resources	40,428	-	-	575	41,003	-	41,003
Social Assistance	7,293,105	-	-	13,007	7,306,112	-	7,306,112
Capital Outlay	16,784	-	-	110,706	127,490	-	127,490
Intergovernmental:							
Cities	66,826	-	-	45,774	112,600	-	112,600
Counties	1,479,253	-	-	15,749	1,495,002	-	1,495,002
School Districts	686,936	3,946,946	-	216,270	4,850,152	-	4,850,152
Special Districts	48,839	-	-	17,883	66,722	-	66,722
Federal	86	-	-	-	86	-	86
Other	183,735	-	-	274	184,009	-	184,009
Debt Service	15,844	-	-	67,719	83,563	-	83,563
TOTAL EXPENDITURES	13,288,471	3,951,736	53,373	521,162	17,814,742	-	17,814,742
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	5,072,605	(3,950,201)	15,408	(456,338)	681,474	-	681,474
OTHER FINANCING SOURCES (USES):							
Transfers-In	173,254	4,017,177	18	511,463	4,701,912	(4,230,841)	471,071
Transfers-Out	(5,384,141)	(132,174)	(1,997)	(62,884)	(5,581,196)	4,230,841	(1,350,355)
Face Amount of Bond/COP Issuance	-	-	-	240,425	240,425	-	240,425
Bond/COP Premium/Discount	-	-	-	12,456	12,456	-	12,456
Capital Lease Proceeds	528	-	-	-	528	-	528
Insurance Recoveries	216	-	340	-	556	-	556
TOTAL OTHER FINANCING SOURCES (USES)	(5,210,143)	3,885,003	(1,639)	701,460	(625,319)	-	(625,319)
NET CHANGE IN FUND BALANCES	(137,538)	(65,198)	13,769	245,122	56,155	-	56,155
FUND BALANCE, FISCAL YEAR BEGINNING	1,085,174	91,778	20,820	808,980	2,006,752	-	2,006,752
FUND BALANCE, FISCAL YEAR END	$ 947,636	$ 26,580	$ 34,589	$ 1,054,102	$ 2,062,907	$ -	$ 2,062,907

CAPITAL PROJECTS FUND COMPONENTS

Transactions related to resources obtained and used for acquisition, construction, or improvement of State owned facilities and certain equipment are accounted for in the Capital Projects Fund, unless the activity occurs in a proprietary fund or in certain instances when the activity is incidental to a cash fund. For legal compliance purposes, the Capital Projects Fund is is segregated into the following components:

REGULAR CAPITAL PROJECTS	This fund accounts for projects that are either fully or partially funded with general-purpose revenue that is transferred from the General Purpose Revenue Fund. It also includes cash-funded or mixed funded projects.
SPECIAL CAPITAL PROJECTS	This fund accounts for certain projects that are not funded with any general-purpose revenue. This includes projects funded with the proceeds of certificates of participation such as the Colorado History Center and the Ralph L. Carr Justice Center, federal projects in the Department of Military Affairs, Lottery-funded projects in the Department of Natural Resources, and several smaller projects.

COMBINING BALANCE SHEET
CAPITAL PROJECTS FUND COMPONENTS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	REGULAR CAPITAL PROJECTS	SPECIAL CAPITAL PROJECTS	TOTAL
ASSETS:			
Cash and Pooled Cash	$ 217,127	$ 12,812	$ 229,939
Other Receivables, net	14	-	14
Due From Other Governments	2,292	2,167	4,459
Prepaids, Advances and Deposits	19	-	19
Restricted Cash and Pooled Cash	-	3	3
Investments	543,234	1,923	545,157
Other Long-Term Assets	13	-	13
TOTAL ASSETS	$ 762,699	$ 16,905	$ 779,604
LIABILITIES:			
Accounts Payable and Accrued Liabilities	$ 15,618	$ 849	$ 16,467
Due To Other Funds	25	-	25
Other Current Liabilities	167	-	167
TOTAL LIABILITIES	15,810	849	16,659
FUND BALANCES:			
Nonspendable:			
Prepaids	19	-	19
Restricted	-	5	5
Committed	746,870	16,051	762,921
TOTAL FUND BALANCES	746,889	16,056	762,945
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	$ 762,699	$ 16,905	$ 779,604

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
CAPITAL PROJECTS FUND COMPONENTS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	REGULAR CAPITAL PROJECTS	SPECIAL CAPITAL PROJECTS	TOTAL
REVENUES:			
Taxes:			
Other Taxes	$ 391	$ -	$ 391
Licenses, Permits, and Fines	60	-	60
Investment Income (Loss)	16,363	1,761	18,124
Federal Grants and Contracts	9,551	9,341	18,892
TOTAL REVENUES	26,365	11,102	37,467
EXPENDITURES:			
Current:			
General Government	31,768	3,290	35,058
Business, Community, and Consumer Affairs	392	-	392
Education	1,124	152	1,276
Health and Rehabilitation	134	-	134
Justice	5,149	160	5,309
Social Assistance	4,762	130	4,892
Capital Outlay	55,354	6,135	61,489
Intergovernmental:			
Special Districts	288	-	288
TOTAL EXPENDITURES	98,971	9,867	108,838
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(72,606)	1,235	(71,371)
OTHER FINANCING SOURCES (USES):			
Transfers-In	272,483	10,576	283,059
Transfers-Out	(72,349)	(120,582)	(192,931)
Face Amount of Bond/COP Issuance	500,000	-	500,000
Bond/COP Premium/Discount	44,154	-	44,154
Insurance Recoveries	1,155	235	1,390
TOTAL OTHER FINANCING SOURCES (USES)	745,443	(109,771)	635,672
NET CHANGE IN FUND BALANCES	672,837	(108,536)	564,301
FUND BALANCE, FISCAL YEAR BEGINNING	74,052	124,592	198,644
FUND BALANCE, FISCAL YEAR END	$ 746,889	$ 16,056	$ 762,945

OTHER GOVERNMENTAL FUNDS

The following statements present the combining balance sheet for Other Governmental Funds comprising Special Revenue, Debt Service, and Permanent funds.

Special Revenue Funds- These funds are used to account for the proceeds of specific revenue sources that are intended for specific purposes other than special assessments or major capital projects.

Debt Service Funds- This fund accounts for the accumulation of resources, primarily transfers from other funds, for the payment of long-term debt principal and interest. It also accounts for the issuance of debt solely to refund debt of other funds. The primary debt serviced by this fund consists of Certificates of Participation issued by various departments and Transportation Revenue Anticipation Notes issued by the Department of Transportation to fund infrastructure.

Permanent Funds- These funds report resources that are legally restricted to the extent that only earnings, and not principal, may be used to support State programs.

COMBINING BALANCE SHEET
OTHER GOVERNMENTAL FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	SPECIAL REVENUE	DEBT SERVICE	CAPITAL PROJECTS	PERMANENT	TOTALS
ASSETS:					
Cash and Pooled Cash	$ 2,326,274	$ -	$ 229,939	$ -	$ 2,556,213
Taxes Receivable, net	38,788	-	-	-	38,788
Other Receivables, net	147,777	-	14	10,406	158,197
Due From Other Governments	50,078	341	4,459	-	54,878
Due From Other Funds	34,565	-	-	-	34,565
Inventories	90,323	-	-	-	90,323
Prepaids, Advances and Deposits	43,019	-	19	3	43,041
Restricted Assets:					
Restricted Cash and Pooled Cash	1,191,419	218	3	171,587	1,363,227
Restricted Investments	4,267	-	-	1,094,276	1,098,543
Restricted Receivables	444,218	-	-	-	444,218
Investments	179,283	103,452	545,157	-	827,892
Other Long-Term Assets	486,673	-	13	15,839	502,525
TOTAL ASSETS	$ 5,036,684	$ 104,011	$ 779,604	$ 1,292,111	$ 7,212,410
DEFERRED OUTFLOW OF RESOURCES:	-	-	-	1,948	1,948
LIABILITIES:					
Tax Refunds Payable	$ 135	$ -	$ -	$ -	$ 135
Accounts Payable and Accrued Liabilities	397,298	-	16,467	2,761	416,526
Due To Other Governments	128,869	-	-	5	128,874
Due To Other Funds	29,688	-	25	221	29,934
Unearned Revenue	113,465	-	-	-	113,465
Compensated Absences Payable	10	-	-	-	10
Claims and Judgments Payable	325	-	-	-	325
Other Current Liabilities	3,227	-	167	-	3,394
Deposits Held In Custody For Others	51	-	-	-	51
TOTAL LIABILITIES	673,068	-	16,659	2,987	692,714
DEFERRED INFLOW OF RESOURCES:	5,642	-	-	-	5,642
FUND BALANCES:					
Nonspendable:					
Long-term Portion of Interfund Loans Receivable	13	-	-	-	13
Inventories	90,323	-	-	-	90,323
Permanent Fund Principal	-	-	-	1,274,846	1,274,846
Prepaids	43,019	-	19	3	43,041
Restricted	1,360,286	104,011	5	-	1,464,302
Committed	2,864,333	-	762,921	16,223	3,643,477
TOTAL FUND BALANCES	4,357,974	104,011	762,945	1,291,072	6,516,002
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	$ 5,036,684	$ 104,011	$ 779,604	$ 1,294,059	$ 7,214,358

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
OTHER GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	SPECIAL REVENUE	DEBT SERVICE	CAPITAL PROJECTS	PERMANENT	TOTALS
REVENUES:					
Taxes:					
Individual and Fiduciary Income	$ 628,715	$ -	$ -	$ -	$ 628,715
Corporate Income	64,085	-	-	-	64,085
Sales and Use	41,112	-	-	-	41,112
Excise	849,676	-	-	-	849,676
Other Taxes	421,720	-	391	-	422,111
Licenses, Permits, and Fines	831,970	-	60	-	832,030
Charges for Goods and Services	315,531	-	-	-	315,531
Rents	9,870	-	-	165,007	174,877
Investment Income (Loss)	144,062	2,119	18,124	92,597	256,902
Federal Grants and Contracts	788,297	-	18,892	-	807,189
Additions to Permanent Funds	-	-	-	1,062	1,062
Unclaimed Property Receipts	47,144	-	-	-	47,144
Other	215,315	-	-	41	215,356
TOTAL REVENUES	4,357,497	2,119	37,467	258,707	4,655,790
EXPENDITURES:					
Current:					
General Government	96,411	-	35,058	558	132,027
Business, Community, and Consumer Affairs	315,090	-	392	-	315,482
Education	87,604	-	1,276	-	88,880
Health and Rehabilitation	142,552	-	134	-	142,686
Justice	365,741	-	5,309	-	371,050
Natural Resources	71,818	-	-	16,100	87,918
Social Assistance	228,048	-	4,892	-	232,940
Transportation	1,297,949	-	-	-	1,297,949
Capital Outlay	76,778	-	61,489	(1,085)	137,182
Intergovernmental:					
Cities	389,924	-	-	-	389,924
Counties	420,518	-	-	41	420,559
School Districts	743,788	-	-	-	743,788
Special Districts	93,448	-	288	-	93,736
Federal	1,442	-	-	-	1,442
Other	63,966	-	-	-	63,966
Debt Service	1,986	94,826	-	-	96,812
TOTAL EXPENDITURES	4,397,063	94,826	108,838	15,614	4,616,341
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(39,566)	(92,707)	(71,371)	243,093	39,449
OTHER FINANCING SOURCES (USES):					
Transfers-In	947,848	104,768	283,059	5,967	1,341,642
Transfers-Out	(438,061)	-	(192,931)	(105,695)	(736,687)
Face Amount of Bond/COP Issuance	-	-	500,000	-	500,000
Bond/COP Premium/Discount	-	-	44,154	-	44,154
Sale of Capital Assets	6,295	-	-	17,860	24,155
Insurance Recoveries	7	-	1,390	-	1,397
TOTAL OTHER FINANCING SOURCES (USES)	516,089	104,768	635,672	(81,868)	1,174,661
NET CHANGE IN FUND BALANCES	476,523	12,061	564,301	161,225	1,214,110
FUND BALANCE, FISCAL YEAR BEGINNING (as restated)	3,881,451	91,950	198,644	1,129,847	5,301,892
FUND BALANCE, FISCAL YEAR END	$ 4,357,974	$ 104,011	$ 762,945	$ 1,291,072	$ 6,516,002

SPECIAL REVENUE FUNDS

LABOR

This fund accounts for injured workers' medical benefits provided by statutes when the injury is not covered by workers' compensation benefits.

RESOURCE EXTRACTION

This fund accounts for receipts from severance taxes, mineral leasing, and fees associated with the regulation of mining activities. Expenditures include distributions to local governments, regulatory costs, and loans to special districts and local governments for water projects.

HIGHWAY USERS TAX

Expenditures of this fund are for the construction and maintenance of public highways, the operations of the State Patrol, and the motor vehicle related operations of the Department of Revenue. Revenues are from excise taxes on motor fuels, driver, and vehicle registration fees, and other related taxes. In prior years, this fund has issued revenue bonds to finance construction and maintenance of highway infrastructure. Most of the State's infrastructure is owned by this fund.

STATE EDUCATION

The State Education Fund was created in the State Constitution by a vote of the people in November 2000. The fund's primary revenue source is a tax of one third of one percent on federal taxable income. The revenues are restricted for the purpose of improving Colorado students' primary education by funding specific programs and by guaranteeing appropriation growth of at least one percent greater than annual inflation through Fiscal Year 2010-11, and by inflation thereafter.

GAMING

This fund accounts for operations of the Colorado Gaming Commission and its oversight of gaming operations in the State. It also accounts for the preservation activities of the Colorado Historical Society related to the revenues it receives from gaming.

TOBACCO IMPACT MITIGATION

This fund accounts for receipts directly from the tobacco litigation settlement, earnings on those funds, and the expenditures of programs funded by the tobacco master settlement agreement. In addition, it accounts for tax revenues received from an additional State tax on cigarettes and tobacco products approved by State voters in the 2004 general election and the expenditure of those tax revenues.

RESOURCE MANAGEMENT

This fund accounts for receipts from licenses, rents, and fees related to managing the water, oil and gas resources of the State. Most of the related programs are managed by the Colorado Department of Natural Resources.

ENVIRONMENT AND HEALTH PROTECTION

This fund accounts for a large number of individual programs managed primarily by the Department of Public Health and Environment. The programs are primarily designed to regulate air, water, and other forms of pollution, control the spread of diseases, and regulate activities that impact the health of the citizens of Colorado.

UNCLAIMED PROPERTY

This fund reports the escheats funds managed by the State Treasurer that are not held in trust for claimants. The receipts of the fund are from bank accounts, investment accounts, and insurance proceeds that are placed with the State when the owners of the assets cannot be located. Per statute, the owner's legal rights to the asset are protected in perpetuity; however, historically not all of the assets are claimed. The assets ultimately expected to be claimed and paid are reported as Net Position Held In Trust in the Unclaimed Property Trust Fund, a nonmajor Fiduciary Fund.

OTHER SPECIAL REVENUE

This fund category represents a collection of active funds created in statute that have a wide variety of purposes. Funds in this category also have a broad diversity of revenue types.

COMBINING BALANCE SHEET
SPECIAL REVENUE FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	LABOR	RESOURCE EXTRACTION	HIGHWAY USERS TAX	STATE EDUCATION	GAMING
ASSETS:					
Cash and Pooled Cash	$ 155,898	$ 793,281	$ 69,388	$ -	$ 134,345
Taxes Receivable, net	18,967	992	2,009	-	13,500
Other Receivables, net	2,686	61,457	1,546	-	112
Due From Other Governments	2,926	2,817	-	120	-
Due From Other Funds	-	17,569	1,978	-	-
Inventories	-	72,018	18,012	-	-
Prepaids, Advances and Deposits	1	11,887	3,717	-	45
Restricted Assets:					
Restricted Cash and Pooled Cash	68,655	85,324	836,806	190,504	9,814
Restricted Investments	1,981	-	2,286	-	-
Restricted Receivables	-	-	444,218	-	-
Investments	178	-	-	-	-
Other Long-Term Assets	-	441,957	15,049	-	5,370
TOTAL ASSETS	$ 251,292	$ 1,487,302	$ 1,395,009	$ 190,624	$ 163,186
LIABILITIES:					
Tax Refunds Payable	$ -	$ -	$ -	$ -	$ -
Accounts Payable and Accrued Liabilities	9,951	29,770	260,185	11,600	6,088
Due To Other Governments	-	61,616	44,460	-	20,647
Due To Other Funds	41	228	620	-	23,927
Unearned Revenue	13	4,021	44,163	-	700
Compensated Absences Payable	-	-	-	-	-
Claims and Judgments Payable	221	-	92	-	-
Other Current Liabilities	477	-	31	-	-
Deposits Held In Custody For Others	-	-	-	-	5
TOTAL LIABILITIES	10,703	95,635	349,551	11,600	51,367
DEFERRED INFLOW OF RESOURCES:	-	992	2,804	-	-
FUND BALANCES:					
Nonspendable:					
Long-term Portion of Interfund Loans Receivable	-	13	-	-	-
Inventories	-	72,018	18,012	-	-
Prepaids	1	11,887	3,717	-	45
Restricted	70,637	79,502	961,284	179,024	18,583
Committed	169,951	1,227,255	59,641	-	93,191
TOTAL FUND BALANCES	240,589	1,390,675	1,042,654	179,024	111,819
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	$ 251,292	$ 1,487,302	$ 1,395,009	$ 190,624	$ 163,186

TOBACCO IMPACT MITIGATION	RESOURCE MANAGEMENT	ENVIRONMENT AND HEALTH PROTECTION	UNCLAIMED PROPERTY	OTHER SPECIAL REVENUE	TOTALS
$ 123,941	$ 5,202	$ 131,232	$ 195,189	$ 717,798	$ 2,326,274
280	-	-	-	3,040	38,788
59,878	2	7,034	1,410	13,652	147,777
1,040	-	34,369	-	8,806	50,078
183	-	-	-	14,835	34,565
-	-	293	-	-	90,323
-	1	58	3	27,307	43,019
-	-	-	-	316	1,191,419
-	-	-	-	-	4,267
-	-	-	-	-	444,218
-	-	-	173,378	5,727	179,283
-	-	-	-	24,297	486,673
$ 185,322	$ 5,205	$ 172,986	$ 369,980	$ 815,778	$ 5,036,684
$ -	$ -	$ -	$ -	$ 135	$ 135
21,008	475	9,215	626	48,380	397,298
174	340	32	-	1,600	128,869
3,028	-	61	-	1,783	29,688
-	-	11,069	-	53,499	113,465
-	-	-	-	10	10
-	-	-	-	12	325
-	-	203	-	2,516	3,227
-	-	-	-	46	51
24,210	815	20,580	626	107,981	673,068
280	-	-	-	1,566	5,642
-	-	-	-	-	13
-	-	293	-	-	90,323
-	1	58	3	27,307	43,019
21,127	6,666	6,181	-	17,282	1,360,286
139,705	(2,277)	145,874	369,351	661,642	2,864,333
160,832	4,390	152,406	369,354	706,231	4,357,974
$ 185,322	$ 5,205	$ 172,986	$ 369,980	$ 815,778	$ 5,036,684

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	LABOR	RESOURCE EXTRACTION	HIGHWAY USERS TAX	STATE EDUCATION	GAMING
REVENUES:					
Taxes:					
Individual and Fiduciary Income	$ -	$ -	$ -	$ 628,715	$ -
Corporate Income	-	-	-	64,085	-
Sales and Use	-	-	-	-	-
Excise	-	-	654,887	-	-
Other Taxes	53,507	241,726	363	-	125,000
Licenses, Permits, and Fines	1,101	3,982	409,519	-	841
Charges for Goods and Services	117	17,239	154,772	-	285
Rents	-	3	3,609	-	-
Investment Income (Loss)	3,785	42,961	31,131	8,954	5,115
Federal Grants and Contracts	8	125,942	456,454	-	-
Unclaimed Property Receipts	-	-	-	-	-
Other	8,890	4,097	167,135	62	2,259
TOTAL REVENUES	67,408	435,950	1,877,870	701,816	133,500
EXPENDITURES:					
Current:					
General Government	1,280	-	60,701	-	-
Business, Community, and Consumer Affairs	47,920	6,138	-	-	31,692
Education	-	-	-	49,298	16,039
Health and Rehabilitation	-	544	12,303	-	33
Justice	17,209	-	143,078	-	-
Natural Resources	-	69,769	-	-	-
Social Assistance	-	-	-	-	-
Transportation	-	-	1,294,660	-	-
Capital Outlay	8	11,913	53,874	-	-
Intergovernmental:					
Cities	4,944	57,289	263,769	-	18,296
Counties	7,792	44,068	279,289	-	19,367
School Districts	-	1,897	-	654,915	540
Special Districts	280	21,651	64,986	-	759
Federal	-	1,144	2	-	-
Other	-	3,951	822	-	2,019
Debt Service	-	-	-	-	-
TOTAL EXPENDITURES	79,433	218,364	2,173,484	704,213	88,745
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(12,025)	217,586	(295,614)	(2,397)	44,755
OTHER FINANCING SOURCES (USES):					
Transfers-In	52,667	24,750	445,317	28,663	274
Transfers-Out	(855)	(92,764)	(59,252)	(53,159)	(41,726)
Sale of Capital Assets	-	-	-	-	-
Insurance Recoveries	-	-	4	-	3
TOTAL OTHER FINANCING SOURCES (USES)	51,812	(68,014)	386,069	(24,496)	(41,449)
NET CHANGE IN FUND BALANCES	39,787	149,572	90,455	(26,893)	3,306
FUND BALANCE, FISCAL YEAR BEGINNING (as restated)	200,802	1,241,103	952,199	205,917	108,513
FUND BALANCE, FISCAL YEAR END	$ 240,589	$ 1,390,675	$ 1,042,654	$ 179,024	$ 111,819

TOBACCO IMPACT MITIGATION	RESOURCE MANAGEMENT	ENVIRONMENT AND HEALTH PROTECTION	UNCLAIMED PROPERTY	OTHER SPECIAL REVENUE	TOTALS
$ -	$ -	$ -	$ -	$ -	$ 628,715
-	-	-	-	-	64,085
-	-	-	-	41,112	41,112
131,899	-	-	-	62,890	849,676
-	-	-	-	1,124	421,720
80,997	90	53,204	-	282,236	831,970
1,265	1,679	78,204	-	61,970	315,531
-	-	-	-	6,258	9,870
3,923	232	4,406	21,518	22,037	144,062
2,122	-	51,534	-	152,237	788,297
-	-	-	47,144	-	47,144
366	426	5,789	20	26,271	215,315
220,572	2,427	193,137	68,682	656,135	4,357,497
71	-	93	2,478	31,788	96,411
-	171	2,159	1,886	225,124	315,090
976	-	-	-	21,291	87,604
29,713	-	54,170	-	45,789	142,552
300	-	55,133	-	150,021	365,741
-	2,039	-	-	10	71,818
121,850	-	63,354	-	42,844	228,048
-	-	-	-	3,289	1,297,949
38	175	668	6,571	3,531	76,778
1,198	99	2,315	-	42,014	389,924
22,038	1,606	1,266	5	45,087	420,518
32,682	-	66	-	53,688	743,788
2,845	-	200	33	2,694	93,448
-	-	173	41	82	1,442
12,174	73	4,498	-	40,429	63,966
-	-	-	752	1,234	1,986
223,885	4,163	184,095	11,766	708,915	4,397,063
(3,313)	(1,736)	9,042	56,916	(52,780)	(39,566)
54,286	670	26,716	17	314,488	947,848
(27,167)	(142)	(10,704)	(16,671)	(135,621)	(438,061)
-	-	-	6,295	-	6,295
-	-	-	-	-	7
27,119	528	16,012	(10,359)	178,867	516,089
23,806	(1,208)	25,054	46,557	126,087	476,523
137,026	5,598	127,352	322,797	580,144	3,881,451
$ 160,832	$ 4,390	$ 152,406	$ 369,354	$ 706,231	$ 4,357,974

PERMANENT FUNDS

STATE LANDS

This fund consists of the assets, liabilities, and operations related to lands granted to the State by the federal government for educational purposes. This fund also includes unclaimed assets from estates or trusts with unknown beneficiaries. Per statute, these assets become property of the State after 21 years.

OTHER PERMANENT TRUST

This fund category represents several minor permanent funds including Wildlife for Future Generations Fund and the Veterans Monument Preservation Fund.

COMBINING BALANCE SHEET
PERMANENT FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	STATE LANDS	OTHER	TOTALS
ASSETS:			
Other Receivables, net	$ 10,406	$ -	$ 10,406
Prepaids, Advances and Deposits	3	-	3
Restricted Assets:			
Restricted Cash and Pooled Cash	155,364	16,223	171,587
Restricted Investments	1,094,276	-	1,094,276
Other Long-Term Assets	15,839	-	15,839
TOTAL ASSETS	$ 1,275,888	$ 16,223	$ 1,292,111
DEFERRED OUTFLOW OF RESOURCES:	1,948	-	1,948
LIABILITIES:			
Accounts Payable and Accrued Liabilities	$ 2,761	$ -	$ 2,761
Due To Other Governments	5	-	5
Due To Other Funds	221	-	221
TOTAL LIABILITIES	2,987	-	2,987
FUND BALANCES:			
Nonspendable:			
Permanent Fund Principal	1,274,846	-	1,274,846
Prepaids	3	-	3
Committed	-	16,223	16,223
TOTAL FUND BALANCES	1,274,849	16,223	1,291,072
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	$ 1,277,836	$ 16,223	$ 1,294,059

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
PERMANENT FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	STATE LANDS	OTHER	TOTALS
REVENUES:			
Rents	161,540	3,467	165,007
Investment Income (Loss)	92,073	524	92,597
Additions to Permanent Funds	1,062	-	1,062
Other	28	13	41
TOTAL REVENUES	254,703	4,004	258,707
EXPENDITURES:			
Current:			
General Government	553	5	558
Natural Resources	16,100	-	16,100
Capital Outlay	(1,085)	-	(1,085)
Intergovernmental:			
Counties	41	-	41
TOTAL EXPENDITURES	15,609	5	15,614
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	239,094	3,999	243,093
OTHER FINANCING SOURCES (USES):			
Transfers- In	5,967	-	5,967
Transfers- Out	(105,695)	-	(105,695)
Sale of Capital Assets	17,860	-	17,860
TOTAL OTHER FINANCING SOURCES (USES)	(81,868)	-	(81,868)
NET CHANGE IN FUND BALANCES	157,226	3,999	161,225
FUND BALANCE, FISCAL YEAR BEGINNING (as restated)	1,117,623	12,224	1,129,847
FUND BALANCE, FISCAL YEAR END	$ 1,274,849	$ 16,223	$ 1,291,072

OTHER ENTERPRISE FUNDS

These funds account for operations of State agencies that provide a majority of their services to the public on a user charge basis; most of them have been designated by statute as enterprises. The major activities in these funds are:

PARKS AND WILDLIFE	Expenses of this fund are to preserve the State's parks, wildlife and promote outdoor recreational activities, while revenues are from hunting and fishing license fees as well as various fines.
COLLEGE ASSIST	This fund records the activities of College Assist, which guarantees Colorado and certain nationwide loans made by private lending institutions in compliance with operating agreements with the U.S. Department of Education to students attending postsecondary schools. It also includes loan programs for Colorado residents that are not reinsured by the federal government.
UNEMPLOYMENT INSURANCE	This fund accounts for the collection of unemployment insurance premiums from employers, related federal support, the payment of unemployment benefits to eligible claimants, and revenue bonds issued through a related party, the Colorado Housing and Finance Authority.
LOTTERY	The State Lottery encompasses the various lottery and lotto games run under Colorado Revised Statutes. The primary revenue source is lottery ticket sales, and the net proceeds are primarily distributed to the Great Outdoors Colorado Program (a related organization), the Conservation Trust Fund, and when receipts are adequate, the General Purpose Revenue Fund. The funds are used primarily for open space purchases and recreational facilities throughout the State.
STATE FAIR AUTHORITY	The State Fair Authority operates the Colorado State Fair, and other events, at the State fairgrounds in Pueblo.
CORRECTIONAL INDUSTRIES	This activity reports the production and sale of manufactured goods and farm products that are produced by convicted criminals who are incarcerated in the State prison system.
STATE NURSING HOMES	This activity is for nursing home and retirement care provided to the elderly at the State facilities at Fitzsimons, Homelake, Walsenburg, Florence, and Rifle.

PRISON CANTEENS	This activity accounts for the various canteen operations in the State's prison system.
PETROLEUM STORAGE TANK	This activity accounts for grants, registration fees, environmental response surcharges, and penalties associated with the regulation and abatement of fire and safety issues related to above and underground petroleum storage tanks.
TRANSPORTATION ENTERPRISE	This fund consists of the Bridge Enterprise and the High Performance Transportation Enterprise in the Department of Transportation. The bridge and highway construction activity is financed through bond issuances and user fees. Before Fiscal Year 2010-11 these enterprises were reported as Other Enterprises.
OTHER ENTERPRISE ACTIVITIES	The other enterprise activities includes the State and CollegeInvest. The State includes the Business Enterprise Program, which is staffed by the visually impaired and manages food vending operations in State buildings; the Enterprise Services Fund of the Colorado Historical Society, which sells goods at State museums; and various smaller enterprise operations.

COMBINING STATEMENT OF NET POSITION
OTHER ENTERPRISE FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	PARKS AND WILDLIFE	COLLEGE ASSIST	UNEMPLOYMENT INSURANCE	STATE LOTTERY	STATE FAIR AUTHORITY
ASSETS:					
Current Assets:					
Cash and Pooled Cash	$ 145,352	$ 138,571	$ 30,640	$ 52,228	$ 2,912
Investments	-	-	-	-	-
Premiums/Taxes Receivable, net	-	-	115,263	-	-
Contributions Receivable, net	-	-	-	-	-
Student and Other Receivables, net	14,994	101	2,509	24,133	253
Due From Other Governments	6,698	925	5,672	-	-
Due From Other Funds	3,986	-	7	-	-
Inventories	986	-	-	1,609	-
Prepaids, Advances and Deposits	2,443	48	-	6,069	78
Total Current Assets	174,459	139,645	154,091	84,039	3,243
Noncurrent Assets:					
Restricted Cash and Pooled Cash	36,705	41,596	1,137,612	2,488	-
Restricted Receivables	-	39,570	-	-	-
Investments	-	-	-	-	-
Other Long-Term Assets	-	-	-	-	-
Depreciable Capital Assets and Infrastructure, net	173,488	345	3,017	423	11,870
Land and Nondepreciable Capital Assets	389,158	-	16,729	-	615
Total Noncurrent Assets	599,351	81,511	1,157,358	2,911	12,485
TOTAL ASSETS	773,810	221,156	1,311,449	86,950	15,728
DEFERRED OUTFLOW OF RESOURCES:	46,380	1,071	2,255	4,361	994
LIABILITIES:					
Current Liabilities:					
Accounts Payable and Accrued Liabilities	20,730	35	643	11,948	400
Due To Other Governments	-	30,721	1	128	-
Due To Other Funds	807	-	24	32,965	-
Unearned Revenue	48,808	-	-	-	664
Compensated Absences Payable	987	61	-	44	5
Leases Payable	-	-	-	-	-
Notes, Bonds, and COPs Payable	-	-	-	-	-
Other Current Liabilities	33	1,793	11,766	37,773	7
Total Current Liabilities	71,365	32,610	12,434	82,858	1,076
Noncurrent Liabilities:					
Due to Other Funds	16,877	-	-	-	-
Deposits Held In Custody For Others	25	-	-	-	-
Accrued Compensated Absences	8,164	75	-	776	106
Capital Lease Payable	-	-	-	-	-
Notes, Bonds, and COPs Payable	-	-	-	-	-
Net Pension Liability	246,433	2,793	13,543	25,422	6,543
Other Postemployment Benefits	10,105	98	570	1,076	270
Other Long-Term Liabilities	-	-	-	23	-
Total Noncurrent Liabilities	281,604	2,966	14,113	27,297	6,919
TOTAL LIABILITIES	352,969	35,576	26,547	110,155	7,995
DEFERRED INFLOW OF RESOURCES:	133,561	1,654	8,859	13,796	3,478
NET POSITION:					
Net investment in Capital Assets:	562,646	345	19,746	423	12,485
Restricted for:					
Unemployment Insurance	-	-	1,258,552	-	-
Debt Service	-	-	-	-	-
Emergencies	34,000	-	-	-	-
Other Purposes	65,961	50,446	-	2,488	-
Unrestricted	(328,947)	134,206	-	(35,551)	(7,236)
TOTAL NET POSITION	$ 333,660	$ 184,997	$ 1,278,298	$ (32,640)	$ 5,249

CORRECTIONAL INDUSTRIES	STATE NURSING HOMES	PRISON CANTEENS	PETROLEUM STORAGE TANK	TRANSPORTATION ENTERPRISE	OTHER ENTERPRISE ACTIVITIES	TOTAL
$ 944	$ 26,024	$ 7,559	$ 4,705	$ 272,920	$ 52,684	$ 734,539
-	-	-	-	-	355	355
-	-	-	15	-	257	115,535
-	-	-	-	-	-	-
1,445	895	-	3,370	10,544	470	58,714
1,879	2,959	-	-	9,178	257	27,568
3,646	2,218	-	-	-	6	9,863
11,365	189	672	-	-	169	14,990
-	93	-	-	45	625	9,401
19,279	32,378	8,231	8,090	292,687	54,823	970,965
-	-	-	-	28,749	99	1,247,249
-	-	-	-	-	-	39,570
-	-	-	-	18,306	12,780	31,086
1,438	-	-	-	-	-	1,438
3,544	29,421	1,972	22	1,011,361	12,502	1,247,965
977	3,921	-	-	572,465	4,256	988,121
5,959	33,342	1,972	22	1,630,881	29,637	3,555,429
25,238	65,720	10,203	8,112	1,923,568	84,460	4,526,394
6,926	15,814	1,022	1,435	3,443	7,226	90,927
6,773	4,067	1,269	2,980	49,716	2,603	101,164
-	763	-	-	-	-	31,613
-	-	-	-	-	11,502	45,298
391	663	-	-	-	6,057	56,583
140	203	-	-	3	42	1,485
-	298	-	-	-	-	298
-	-	-	-	-	550	550
5	90	-	14	-	36	51,517
7,309	6,084	1,269	2,994	49,719	20,790	288,508
-	-	-	-	1,968	-	18,845
-	-	-	-	-	-	25
1,115	2,066	239	439	38	976	13,994
-	1,741	-	-	-	-	1,741
-	-	-	-	524,748	1,227	525,975
36,413	93,452	5,905	8,138	8,428	29,976	477,046
1,548	3,945	249	333	355	1,098	19,647
-	-	-	-	47,874	-	47,897
39,076	101,204	6,393	8,910	583,411	33,277	1,105,170
46,385	107,288	7,662	11,904	633,130	54,067	1,393,678
18,820	51,572	3,088	5,162	140,732	14,478	395,200
4,521	31,303	1,972	22	875,665	14,981	1,524,109
-	-	-	-	-	-	1,258,552
-	-	-	-	35,188	-	35,188
-	-	-	-	-	-	34,000
-	-	-	-	-	-	118,895
(37,562)	(108,629)	(1,497)	(7,541)	242,296	8,160	(142,301)
$ (33,041)	$ (77,326)	$ 475	$ (7,519)	$ 1,153,149	$ 23,141	$ 2,828,443

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
OTHER ENTERPRISE FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	PARKS AND WILDLIFE	COLLEGE ASSIST	UNEMPLOYMENT INSURANCE	STATE LOTTERY	STATE FAIR AUTHORITY
OPERATING REVENUES:					
Unemployment Insurance Premiums	$ -	$ -	$ 546,650	$ -	$ -
License and Permits	135,761	-	138	64	-
Tuition and Fees	2	-	-	-	-
Sales of Goods and Services	7,581	-	-	679,780	6,554
Investment Income (Loss)	-	2,522	-	-	-
Rental Income	-	-	-	-	554
Federal Grants and Contracts	35,477	235,686	12,973	-	-
Intergovernmental Revenue	31,929	-	-	-	-
Other	4,229	20	-	889	-
TOTAL OPERATING REVENUES	214,979	238,228	559,761	680,733	7,108
OPERATING EXPENSES:					
Salaries and Fringe Benefits	72,214	863	4,923	7,953	3,376
Operating and Travel	94,392	208,495	377,275	70,841	4,104
Cost of Goods Sold	444	-	-	15,671	-
Depreciation and Amortization	12,436	68	2,400	142	846
Intergovernmental Distributions	6,860	-	-	-	-
Debt Service	-	12,806	-	-	-
Prizes and Awards	19	-	-	416,939	893
TOTAL OPERATING EXPENSES	186,365	222,232	384,598	511,546	9,219
OPERATING INCOME (LOSS)	28,614	15,996	175,163	169,187	(2,111)
NONOPERATING REVENUES AND (EXPENSES):					
Taxes	-	-	-	-	-
Fines and Settlements	371	-	2,188	-	-
Investment Income (Loss)	5,524	6,955	25,421	2,319	3,508
Rental Income	13,702	-	-	-	-
Gifts and Donations	766	-	-	-	515
Intergovernmental Distributions	-	-	-	(68,494)	-
Federal Grants and Contracts	-	-	-	-	-
Gain/(Loss) on Sale or Impairment of Capital Assets	165	-	-	-	-
Insurance Recoveries from Prior Year Impairments	113	-	-	-	-
Debt Service	(1)	-	-	-	(18)
Other Revenues	3	-	-	-	-
TOTAL NONOPERATING REVENUES (EXPENSES)	20,643	6,955	27,609	(66,175)	4,005
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	49,257	22,951	202,772	103,012	1,894
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:					
Capital Contributions	50	-	-	-	59
Transfers-In	25,636	19	83	175	1,554
Transfers-Out	(4,331)	(76)	(56)	(98,665)	(108)
TOTAL CONTRIBUTIONS AND TRANSFERS	21,355	(57)	27	(98,490)	1,505
CHANGE IN NET POSITION	70,612	22,894	202,799	4,522	3,399
NET POSITION - FISCAL YEAR BEGINNING (RESTATED)	263,048	162,103	1,075,499	(37,162)	1,850
NET POSITION - FISCAL YEAR ENDING	$ 333,660	$ 184,997	$ 1,278,298	$ (32,640)	$ 5,249

CORRECTIONAL INDUSTRIES	STATE NURSING HOMES	PRISON CANTEENS	PETROLEUM STORAGE TANK	TRANSPORTATION ENTERPRISE	OTHER ENTERPRISE ACTIVITIES	TOTALS
$ -	$ -	$ -	$ -	$ -	$ -	$ 546,650
-	-	-	505	-	8,067	144,535
-	1	-	6	-	1,854	1,863
44,792	25,181	19,447	-	124,984	5,332	913,651
-	-	-	-	-	2,109	4,631
-	-	-	-	-	2,138	2,692
3,614	33,550	-	-	9,921	1,011	332,232
-	251	-	-	-	-	32,180
245	48	830	-	179	223	6,663
48,651	59,031	20,277	511	135,084	20,734	1,985,097
11,959	28,877	1,369	12,949	6,002	8,299	158,784
10,360	10,757	4,356	24,619	2,233	8,147	815,579
23,966	-	14,013	-	-	387	54,481
435	2,028	115	18	17,865	914	37,267
-	5,061	-	-	101	2,475	14,497
-	-	-	-	-	-	12,806
-	-	10	-	-	1	417,862
46,720	46,723	19,863	37,586	26,201	20,223	1,511,276
1,931	12,308	414	(37,075)	108,883	511	473,821
-	-	-	34,846	-	-	34,846
-	-	-	-	731	34	3,324
74	920	381	301	11,342	554	57,299
33	21	-	-	-	-	13,756
4	-	-	-	3,109	386	4,780
-	-	-	-	-	-	(68,494)
-	-	-	-	5,795	-	5,795
-	66	2	-	1,143	(9)	1,367
-	-	-	-	-	-	113
(17)	(68)	-	-	(6,882)	(56)	(7,042)
-	-	-	-	-	-	3
94	939	383	35,147	15,238	909	45,747
2,025	13,247	797	(1,928)	124,121	1,420	519,568
-	-	-	-	-	-	109
246	1,631	42	61	55	503	30,005
(992)	(2,177)	(81)	(18)	-	(612)	(107,116)
(746)	(546)	(39)	43	55	(109)	(77,002)
1,279	12,701	758	(1,885)	124,176	1,311	442,566
(34,320)	(90,027)	(283)	(5,634)	1,028,973	21,830	2,385,877
$ (33,041)	$ (77,326)	$ 475	$ (7,519)	$ 1,153,149	$ 23,141	$ 2,828,443

COMBINING STATEMENT OF CASH FLOWS
OTHER ENTERPRISE FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	PARKS AND WILDLIFE	COLLEGE ASSIST	UNEMPLOYMENT INSURANCE	STATE LOTTERY	STATE FAIR AUTHORITY
CASH FLOWS FROM OPERATING ACTIVITIES:					
Cash Received from:					
Tuition, Fees, and Student Loans	$ -	$ -	$ -	$ -	$ -
Fees for Service	134,778	-	3,892	-	4,754
Receipts for Interfund Services	25	-	103	-	-
Sales of Products	1,864	-	163	679,912	55
Gifts, Grants, and Contracts	44,588	231,718	12,964	-	-
Unemployment Insurance Premiums	-	-	548,976	-	-
Income from Property	13,702	-	-	-	554
Other Sources	34,906	2,542	-	1,128	1,721
Cash Payments to or for:					
Employees	(98,950)	(1,483)	(7,055)	(11,128)	(4,239)
Suppliers	(60,703)	(3,321)	(8,606)	(32,414)	(3,688)
Payments for Interfund Services	(3,447)	(68)	(774)	-	(49)
Sales Commissions and Lottery Prizes	(7,221)	-	-	(471,071)	-
Unemployment Benefits	-	-	(378,655)	-	-
Other Governments	(6,860)	-	-	-	-
Other	(17,305)	(218,042)	(4,454)	(323)	(966)
NET CASH PROVIDED BY OPERATING ACTIVITIES	35,377	11,346	166,554	166,104	(1,858)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Transfers-In	23,931	2	-	-	1,414
Transfers-Out	(4,331)	(76)	(56)	(98,665)	(108)
Receipt of Deposits Held in Custody	750	-	-	-	5
Release of Deposits Held in Custody	(749)	-	-	-	-
Gifts and Grants for Other Than Capital Purposes	766	-	-	-	515
Intergovernmental Distributions	-	-	-	(61,801)	-
Other	-	-	-	-	3,482
NonCapital Debt Proceeds	-	-	-	-	-
NonCapital Debt Service Payments	-	-	-	-	-
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	20,367	(74)	(56)	(160,466)	5,308
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:					
Acquisition of Capital Assets	(88,500)	(160)	(34,923)	(587)	(1,019)
Proceeds from Sale of Capital Assets	48,982	80	18,194	280	560
Capital Debt Proceeds	-	-	-	-	-
Capital Debt Service Payments	(1)	-	-	-	-
Capital Lease Payments	-	-	-	-	(889)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(39,519)	(80)	(16,729)	(307)	(1,348)

CORRECTIONAL INDUSTRIES	STATE NURSING HOMES	PRISON CANTEENS	PETROLEUM STORAGE TANK	TRANSPORTATION ENTERPRISE	OTHER ENTERPRISE ACTIVITIES	TOTALS
$ -	$ 1	$ -	$ -	$ -	$ 1,897	$ 1,898
132	27,097	-	-	124,702	3,767	299,122
7,434	11	-	-	892	1,902	10,367
34,005	-	19,447	-	-	774	736,220
3,780	34,002	-	-	6,716	1,046	334,814
-	-	-	-	-	-	548,976
33	21	-	-	-	2,195	16,505
246	528	832	36,660	48,748	7,459	134,770
(15,206)	(39,021)	(2,276)	(14,344)	(9,438)	(8,599)	(211,739)
(31,394)	(12,632)	(18,303)	(266)	(10,987)	(7,878)	(190,192)
(99)	(128)	(214)	(129)	(371)	-	(5,279)
-	-	(1)	-	-	-	(478,293)
-	-	-	-	-	-	(378,655)
-	(5,062)	-	-	(101)	(2,475)	(14,498)
(240)	(29)	(16)	(23,428)	-	(137)	(264,940)
(1,309)	4,788	(531)	(1,507)	160,161	(49)	539,076
-	986	-	-	-	664	26,997
(992)	(2,177)	(81)	(18)	-	(915)	(107,419)
7	-	-	2	-	-	764
(7)	-	-	-	-	-	(756)
4	-	-	-	-	386	1,671
-	-	-	-	-	-	(61,801)
-	-	-	-	-	-	3,482
-	64	-	-	19,876	167	20,107
-	(64)	-	-	(19,876)	(167)	(20,107)
(988)	(1,191)	(81)	(16)	-	135	(137,062)
(692)	(1,218)	(1,595)	(158)	(186,659)	(17,083)	(332,594)
360	711	711	143	1,143	15,959	87,123
-	-	-	-	-	530	530
(17)	-	-	-	(11,974)	(1,150)	(13,142)
-	(366)	-	-	-	-	(1,255)
(349)	(873)	(884)	(15)	(197,490)	(1,744)	(259,338)

(Continued)

STATEMENT OF CASH FLOWS, CONTINUED
OTHER ENTERPRISE FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	PARKS AND WILDLIFE	COLLEGE ASSIST	UNEMPLOYMENT INSURANCE	STATE LOTTERY	STATE FAIR AUTHORITY
CASH FLOWS FROM INVESTING ACTIVITIES:					
Interest and Dividends on Investments	2,933	6,526	25,414	1,480	-
Proceeds from Sale/Maturity of Investments	-	-	-	-	-
Purchases of Investments	-	-	-	-	-
Increase(Decrease) from Unrealized Gain(Loss) on Investments	2,591	429	7	839	27
NET CASH FROM INVESTING ACTIVITIES	5,524	6,955	25,421	2,319	27
NET INCREASE (DECREASE) IN CASH AND POOLED CASH	21,749	18,147	175,190	7,650	2,129
CASH AND POOLED CASH , FISCAL YEAR BEGINNING	160,308	162,020	993,062	47,066	783
CASH AND POOLED CASH, FISCAL YEAR END	$ 182,057	$ 180,167	$ 1,168,252	$ 54,716	$ 2,912
RECONCILIATION OF OPERATING INCOME TO NET CASH					
PROVIDED BY OPERATING ACTIVITIES					
Operating Income (Loss)	$ 28,614	$ 15,996	$ 175,163	$ 169,187	$ (2,111)
Adjustments to Reconcile Operating Income (Loss)					
to Net Cash Provided by Operating Activities:					
Depreciation	12,436	68	2,400	142	846
Investment/Rental Income and Other Revenue in Operating Income	-	-	-	-	-
State Support for PERA Pensions	1,705	19	83	175	45
Rents, Fines, Donations, and Grants and Contracts in NonOperating	14,808	-	2,188	-	-
Compensated Absences Expense	522	32	-	32	6
Interest and Other Expense in Operating Income	6,975	(1)	(1)	28	225
Net Changes in Assets, Deferred Outflows, Liabilities, and Deferred					
Inflows Related to Operating Activities:					
(Increase) Decrease in Operating Receivables	(3,854)	(4,104)	(4,198)	(1,947)	(142)
(Increase) Decrease in Inventories	(260)	-	-	261	-
(Increase) Decrease in Other Operating Assets and Deferred Outflows	363	(12)	-	(1,256)	(16)
(Increase) Decrease in Pension Deferred Outflow	43,485	(238)	4,237	5,465	1,320
(Increase) Decrease in OPEB Deferred Outflow	(309)	(20)	(6)	(14)	(4)
Increase (Decrease) in Accounts Payable	(1,605)	(26)	(2,127)	(319)	156
Increase (Decrease) in Pension Liability	(183,124)	(1,064)	(12,041)	(20,430)	(4,982)
Increase (Decrease) in OPEB Liability	446	26	(11)	9	9
Increase (Decrease) in Other Operating Liabilities and Deferred Inflows	4,935	30	(5,271)	3,158	118
Increase (Decrease) in Pension Deferred Inflow	110,253	645	6,127	11,596	2,675
Increase (Decrease) in OPEB Deferred Inflow	(13)	(5)	11	17	(3)
NET CASH PROVIDED BY OPERATING ACTIVITIES	$ 35,377	$ 11,346	$ 166,554	$ 166,104	$ (1,858)
SUPPLEMENTARY INFORMATION - NONCASH TRANSACTIONS:					
Capital Assets Funded by the Capital Projects Fund	-	-	-	-	59
Capital Assets Acquired by Grants or Donations and Payable Increases	67	-	-	-	-
Unrealized Gain/Loss on Investments and Interest Receivable Accruals	2,591	900	7	-	-
Loss on Disposal of Capital and Other Assets	1,916	-	-	-	-
Amortization of Debt Valuation Accounts and Interest Payable Accruals	-	-	-	-	-
State Support for PERA Pensions	1,705	19	83	175	45
Advertising Provided through Private Sponsorship	-	-	-	-	1,204

CORRECTIONAL INDUSTRIES	STATE NURSING HOMES	PRISON CANTEENS	PETROLEUM STORAGE TANK	TRANSPORTATION ENTERPRISE	OTHER ENTERPRISE ACTIVITIES	TOTALS
22	493	236	149	7,092	1,393	45,738
-	-	-	-	24,173	1,595	25,768
-	-	-	-	(24,190)	(1,166)	(25,356)
52	426	144	152	4,231	1,282	10,180
74	919	380	301	11,306	3,104	56,330
(2,572)	3,643	(1,116)	(1,237)	(26,023)	1,446	199,006
3,516	22,381	8,675	5,942	327,692	51,337	1,782,782
$ 944	$ 26,024	$ 7,559	$ 4,705	$ 301,669	$ 52,783	$ 1,981,788
$ 1,931	$ 12,308	$ 414	$ (37,075)	$ 108,883	$ 511	$ 473,821
435	2,028	115	18	17,865	914	37,267
-	-	-	-	-	(2,109)	(2,109)
246	645	42	61	55	177	3,253
33	21	2	34,846	9,635	-	61,533
(30)	121	(3)	(57)	(17)	(19)	587
(23)	17	173	15	(17,530)	1	(10,121)
(3,160)	832	-	1,302	(8,565)	62	(23,774)
(517)	(12)	27	-	-	161	(340)
549	(24)	-	-	29	(352)	(719)
5,815	19,862	1,278	2,038	(711)	5,342	87,893
(53)	(56)	(2)	(5)	(69)	(53)	(591)
2,514	(51)	(345)	827	8,419	355	7,798
(25,605)	(75,394)	(4,544)	(7,829)	(3,146)	(18,030)	(356,189)
111	41	7	(30)	90	111	809
104	500	-	-	44,894	752	49,220
16,363	43,888	2,305	4,350	380	12,134	210,716
(22)	62	-	32	(51)	(6)	22
$ (1,309)	$ 4,788	$ (531)	$ (1,507)	$ 160,161	$ (49)	$ 539,076
-	-	-	-	-	-	59
-	-	-	-	65,918	-	65,985
52	426	144	152	1,323	1,282	6,877
-	(726)	-	-	-	59	1,249
-	312	-	-	-	405	717
246	645	42	61	55	177	3,253
-	-	-	-	-	-	1,204

INTERNAL SERVICE FUNDS

These funds account for operations of State agencies that provide a majority of their services to other State agencies on a user charge basis. The major activities in these funds are:

CENTRAL SERVICES	This fund accounts for the sales of goods and services to other State agencies. The sales items include mail services, printing, quick copy, graphic design, microfilming, fleet, and motor pool.
STATEWIDE FINANCIAL INFORMATION TECHNOLOGY SYSTEMS CASH FUND	This fund accounts for information technology maintenance and upgrades as well as direct and indirect costs of the department in connection with Statewide financial and human resources information technology systems.
INFORMATION TECHNOLOGY	This fund accounts for computer and telecommunications services sold to other State agencies.
CAPITOL COMPLEX	This fund accounts for the cost and income related to maintaining State office space in the complex surrounding the State Capitol. Only certain capitol complex capital assets are reported in this fund, and other capitol complex capital assets are reported on the government-wide financial statements.
HIGHWAYS	This fund is used to account for the operations of the Department of Transportation print shop.
PUBLIC SAFETY	This fund accounts for aircraft rental to State agencies by the Department of Public Safety.
OFFICE OF ADMINISTRATIVE COURTS	This fund accounts for the operations of the Office of Administrative Courts in the Department of Personnel & Administration.
LEGAL SERVICES	This fund accounts for the Attorney General's services to State agencies in the Department of Law.
OTHER INTERNAL SERVICE ACTIVITIES	This fund primarily accounts for the activities of the Central Collections Unit within the Department of Personnel & Administration. The unit collects receivables due to State agencies on a straight commission basis.

COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)

	CENTRAL SERVICES	FINANCIAL INFORMATION TECHNOLOGY	INFORMATION TECHNOLOGY	CAPITOL COMPLEX
ASSETS:				
Current Assets:				
Cash and Pooled Cash	$ 13,191	$ 3,453	$ 21,759	$ 7,684
Other Receivables, net	1,156	-	68	1
Due From Other Governments	-	-	146	-
Due From Other Funds	-	-	277	-
Inventories	597	-	-	136
Prepaids, Advances and Deposits	15	93	8,087	-
Total Current Assets	14,959	3,546	30,337	7,821
Noncurrent Assets:				
Depreciable Capital Assets and Infrastructure, net	76,848	21,934	16,578	10,749
Land and Nondepreciable Capital Assets	-	174	137	-
Total Noncurrent Assets	76,848	22,108	16,715	10,749
TOTAL ASSETS	91,807	25,654	47,052	18,570
DEFERRED OUTFLOW OF RESOURCES:	4,347	1,421	43,979	1,900
LIABILITIES:				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	2,110	440	20,207	1,181
Due To Other Governments	1	-	-	-
Due To Other Funds	-	-	-	-
Unearned Revenue	-	-	3,876	49
Compensated Absences Payable	-	-	1,071	14
Leases Payable	16,645	3,725	-	1,453
Other Current Liabilities	242	-	-	-
Total Current Liabilities	18,998	4,165	25,154	2,697
Noncurrent Liabilities:				
Accrued Compensated Absences	581	109	7,166	246
Capital Lease Payable	56,194	7,524	-	9,360
Net Pension Liability	22,850	6,302	265,977	11,060
Other Postemployment Benefits	918	259	10,526	452
Total Noncurrent Liabilities	80,543	14,194	283,669	21,118
TOTAL LIABILITIES	99,541	18,359	308,823	23,815
DEFERRED INFLOW OF RESOURCES:	12,825	3,347	137,537	6,022
NET POSITION:				
Net investment in Capital Assets:	4,008	10,859	16,715	(63)
Unrestricted	(20,220)	(5,490)	(372,044)	(9,304)
TOTAL NET POSITION	$ (16,212)	$ 5,369	$ (355,329)	$ (9,367)

HIGHWAYS	PUBLIC SAFETY	ADMINISTRATIVE COURTS	LEGAL SERVICES	OTHER INTERNAL SERVICE ACTIVITIES	TOTALS
$ -	$ 269	$ 1,324	$ 8,961	$ 170	$ 56,811
4	20	4	3	32	1,288
-	-	-	-	-	146
-	-	-	-	-	277
161	-	-	-	-	894
-	-	7	469	-	8,671
165	289	1,335	9,433	202	68,087
68	1,672	21	1,002	-	128,872
-	-	-	-	-	311
68	1,672	21	1,002	-	129,183
233	1,961	1,356	10,435	202	197,270
218	71	2,243	15,991	753	70,923
32	1	377	2,850	369	27,567
-	-	-	-	-	1
596	-	-	-	-	596
-	-	-	-	50	3,975
-	-	14	315	-	1,414
-	-	-	-	-	21,823
-	-	-	-	-	242
628	1	391	3,165	419	55,618
-	-	343	1,617	31	10,093
-	-	-	-	-	73,078
1,396	-	13,081	81,785	3,267	405,718
59	-	536	3,259	136	16,145
1,455	-	13,960	86,661	3,434	505,034
2,083	1	14,351	89,826	3,853	560,652
1,712	-	7,001	42,524	3,058	214,026
68	1,672	21	1,002	-	34,282
(3,412)	359	(17,774)	(106,926)	(5,956)	(540,767)
$ (3,344)	$ 2,031	$ (17,753)	$ (105,924)	$ (5,956)	$ (506,485)

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)

	CENTRAL SERVICES	FINANCIAL INFORMATION TECHNOLOGY	INFORMATION TECHNOLOGY	CAPITOL COMPLEX
OPERATING REVENUES:				
Sales of Goods and Services	$ 65,410	$ 12,941	$ 298,465	$ 23
Rental Income	-	-	-	15,967
Other	1,047	-	16	1
TOTAL OPERATING REVENUES	66,457	12,941	298,481	15,991
OPERATING EXPENSES:				
Salaries and Fringe Benefits	6,539	2,416	157,906	2,772
Operating and Travel	35,629	6,649	108,885	6,717
Depreciation and Amortization	19,327	4,332	3,913	2,336
Prizes and Awards	-	-	17	2
TOTAL OPERATING EXPENSES	61,495	13,397	270,721	11,827
OPERATING INCOME (LOSS)	4,962	(456)	27,760	4,164
NONOPERATING REVENUES AND (EXPENSES):				
Fines and Settlements	4	-	-	-
Investment Income (Loss)	-	83	478	-
Gain/(Loss) on Sale or Impairment of Capital Assets	1,581	-	706	131
Insurance Recoveries from Prior Year Impairments	36	-	-	-
Debt Service	(1,605)	(169)	(79)	(552)
TOTAL NONOPERATING REVENUES (EXPENSES)	16	(86)	1,105	(421)
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	4,978	(542)	28,865	3,743
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:				
Capital Contributions	985	-	-	-
Transfers- In	637	932	1,911	109
Transfers- Out	(364)	(122)	(653)	(1,946)
TOTAL CONTRIBUTIONS AND TRANSFERS	1,258	810	1,258	(1,837)
CHANGE IN NET POSITION	6,236	268	30,123	1,906
NET POSITION - FISCAL YEAR BEGINNING	(22,448)	5,101	(385,452)	(11,273)
NET POSITION - FISCAL YEAR ENDING	$ (16,212)	$ 5,369	$ (355,329)	$ (9,367)

HIGHWAYS	PUBLIC SAFETY	ADMINISTRATIVE COURTS	LEGAL SERVICES	OTHER INTERNAL SERVICE ACTIVITIES	TOTALS
$ 1,333	$ 155	$ 5,652	$ 41,200	$ 2,891	$ 428,070
-	-	-	-	-	15,967
-	-	-	-	53	1,117
1,333	155	5,652	41,200	2,944	445,154
(364)	40	2,989	28,616	1,246	202,160
758	59	1,171	3,175	1,415	164,458
31	304	1	236	-	30,480
-	-	-	10	-	29
425	403	4,161	32,037	2,661	397,127
908	(248)	1,491	9,163	283	48,027
-	-	-	-	-	4
-	-	46	301	9	917
-	-	22	-	-	2,440
-	-	-	-	-	36
(13)	-	-	(5)	-	(2,423)
(13)	-	68	296	9	974
895	(248)	1,559	9,459	292	49,001
-	-	-	-	-	985
9	-	90	563	25	4,276
-	-	(116)	(3,340)	(100)	(6,641)
9	-	(26)	(2,777)	(75)	(1,380)
904	(248)	1,533	6,682	217	47,621
(4,248)	2,279	(19,286)	(112,606)	(6,173)	(554,106)
$ (3,344)	$ 2,031	$ (17,753)	$ (105,924)	$ (5,956)	$ (506,485)

COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)

	CENTRAL SERVICES	FINANCIAL INFORMATION TECHNOLOGY	INFORMATION TECHNOLOGY	CAPITOL COMPLEX
CASH FLOWS FROM OPERATING ACTIVITIES:				
Cash Received from:				
Fees for Service	$ 1,856	$ -	$ 640	$ 39
Receipts for Interfund Services	63,055	12,941	298,000	19
Sales of Products	6	-	-	-
Gifts, Grants, and Contracts	204	-	-	-
Income from Property	-	-	-	15,967
Other Sources	883	-	2,653	182
Cash Payments to or for:				
Employees	(9,316)	(2,138)	(181,653)	(4,153)
Suppliers	(32,581)	(137)	(69,268)	(5,513)
Payments for Interfund Services	(3,098)	(6,502)	(51,939)	(722)
Sales Commissions and Lottery Prizes	-	-	-	-
Other	(35)	(2)	(97)	(3)
NET CASH PROVIDED BY OPERATING ACTIVITIES	20,974	4,162	(1,664)	5,816
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers- In	508	889	72	33
Transfers- Out	(364)	(122)	(653)	(1,946)
Receipt of Deposits Held in Custody	490	-	-	-
Release of Deposits Held in Custody	(435)	-	-	-
NonCapital Debt Proceeds	-	115	-	-
NonCapital Debt Service Payments	-	(115)	-	-
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	199	767	(581)	(1,913)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition of Capital Assets	(409,531)	25	(7,082)	(60,955)
Proceeds from Sale of Capital Assets	409,787	-	4,644	60,593
Capital Debt Service Payments	(18)	(29)	(79)	-
Capital Lease Payments	(18,542)	(3,894)	-	(2,005)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(18,304)	(3,898)	(2,517)	(2,367)
CASH FLOWS FROM INVESTING ACTIVITIES:				
Interest and Dividends on Investments	-	38	24	-
Increase(Decrease) from Unrealized Gain(Loss) on Investments	-	45	454	-
NET CASH FROM INVESTING ACTIVITIES	-	83	478	-
NET INCREASE (DECREASE) IN CASH AND POOLED CASH	2,869	1,114	(4,284)	1,536
CASH AND POOLED CASH , FISCAL YEAR BEGINNING	10,322	2,339	26,043	6,148
CASH AND POOLED CASH, FISCAL YEAR END	$ 13,191	$ 3,453	$ 21,759	$ 7,684

HIGHWAYS	PUBLIC SAFETY	ADMINISTRATIVE COURTS	LEGAL SERVICES	OTHER INTERNAL SERVICE ACTIVITIES	TOTALS
$ -	$ 14	$ 23	$ 21	$ 235	$ 2,828
5	128	5,632	41,181	2,655	423,616
1,325	-	-	-	-	1,331
-	-	-	-	-	204
-	-	-	-	-	15,967
-	-	-	-	45	3,763
(493)	(2)	(4,436)	(34,184)	(1,991)	(238,366)
(3,358)	(86)	(603)	(2,919)	(682)	(115,147)
596	(13)	(572)	(474)	(504)	(63,228)
-	-	-	-	(179)	(179)
(3)	-	(1)	(10)	(27)	(178)
(1,928)	41	43	3,615	(448)	30,611
-	-	-	-	-	1,502
-	-	(116)	(3,340)	(100)	(6,641)
-	-	-	-	-	490
-	-	-	-	-	(435)
-	-	-	-	-	115
-	-	-	-	-	(115)
-	-	(116)	(3,340)	(100)	(5,084)
-	(695)	(67)	(355)	(94)	(478,754)
-	363	44	176	-	475,607
(13)	-	-	(5)	-	(144)
-	-	-	-	-	(24,441)
(13)	(332)	(23)	(184)	(94)	(27,732)
-	-	23	153	2	240
-	-	23	148	7	677
-	-	46	301	9	917
(1,941)	(291)	(50)	392	(633)	(1,288)
1,941	560	1,374	8,569	803	58,099
$ -	$ 269	$ 1,324	$ 8,961	$ 170	$ 56,811

(Continued)

STATEMENT OF CASH FLOWS, CONTINUED
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)

	CENTRAL SERVICES	FINANCIAL INFORMATION TECHNOLOGY	INFORMATION TECHNOLOGY	CAPITOL COMPLEX
RECONCILIATION OF OPERATING INCOME TO NET CASH				
PROVIDED BY OPERATING ACTIVITIES				
Operating Income (Loss)	$ 4,962	$ (456)	$ 27,760	$ 4,164
Adjustments to Reconcile Operating Income (Loss)				
to Net Cash Provided by Operating Activities:				
Depreciation	19,327	4,332	3,913	2,336
State Support for PERA Pensions	155	43	1,839	76
Rents, Fines, Donations, and Grants and Contracts in NonOperating	40	-	-	131
Compensated Absences Expense	46	(2)	466	(6)
Interest and Other Expense in Operating Income	233	1	93	97
Net Changes in Assets, Deferred Outflows, Liabilities, and Deferred				
Inflows Related to Operating Activities:				
(Increase) Decrease in Operating Receivables	(493)	-	176	34
(Increase) Decrease in Inventories	(139)	-	-	21
(Increase) Decrease in Other Operating Assets and Deferred Outflows	4	(71)	(4,358)	-
(Increase) Decrease in Pension Deferred Outflow	3,951	1,441	55,821	2,505
(Increase) Decrease in OPEB Deferred Outflow	(34)	(16)	(136)	(3)
Increase (Decrease) in Accounts Payable	(144)	91	(7,951)	379
Increase (Decrease) in Pension Liability	(17,340)	(4,015)	(201,965)	(8,837)
Increase (Decrease) in OPEB Liability	27	27	397	6
Increase (Decrease) in Other Operating Liabilities and Deferred Inflows	(4)	-	2,637	49
Increase (Decrease) in Pension Deferred Inflow	10,362	2,791	119,735	4,858
Increase (Decrease) in OPEB Deferred Inflow	21	(4)	(91)	6
NET CASH PROVIDED BY OPERATING ACTIVITIES	$ 20,974	$ 4,162	$ (1,664)	$ 5,816
SUPPLEMENTARY INFORMATION - NONCASH TRANSACTIONS:				
Capital Assets Funded by the Capital Projects Fund	959	-	-	-
Loss on Disposal of Capital and Other Assets	52,149	-	(2,823)	-
Amortization of Debt Valuation Accounts and Interest Payable Accruals	-	748	-	-
Assumption of Capital Lease Obligation or Mortgage	18,000	-	-	-
State Support for PERA Pensions	155	43	1,839	76

HIGHWAYS	PUBLIC SAFETY	ADMINISTRATIVE COURTS	LEGAL SERVICES	OTHER INTERNAL SERVICE ACTIVITIES	TOTALS
$ 908	$ (248)	$ 1,491	$ 9,163	$ 283	$ 48,027
31	304	1	236	-	30,480
9	1	90	563	25	2,801
-	-	-	-	-	171
-	-	15	45	(7)	557
1	(31)	22	2	131	549
(4)	(12)	3	2	-	(294)
(100)	-	-	-	-	(218)
-	-	(7)	(244)	-	(4,676)
565	93	2,934	14,127	1,457	82,894
-	1	(3)	(108)	5	(294)
(2,502)	(10)	(2)	109	(135)	(10,165)
(2,531)	(1)	(10,241)	(57,094)	(4,836)	(306,860)
(31)	-	13	209	(45)	603
593	-	-	-	(8)	3,267
1,109	(56)	5,724	36,655	2,641	183,819
24	-	3	(50)	41	(50)
$ (1,928)	$ 41	$ 43	$ 3,615	$ (448)	$ 30,611
-	-	-	-	-	959
-	-	(88)	-	-	49,238
-	-	-	-	-	748
-	-	-	-	-	18,000
9	1	90	563	25	2,801

FIDUCIARY FUNDS

Fiduciary Funds are used to account for assets held by the State in its governmental capacity on behalf of local governments, citizens, and other external parties. Pension and Other Employee Benefits Trust Funds and Private Purpose Trust Funds are included in this category. The major components of the fiduciary funds are:

PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS

STATE EMPLOYEE BENEFIT PLANS

This fund was established for the purpose of risk financing employee and state-official medical claims. The fund includes several medical plan options ranging from provider of choice to managed care and wellness activity. The State uses a self-funded approach for certain employee and state-official medical claims.

COLORADO STATE UNIVERSITY OTHER POST-EMPLOYMENT BENEFITS TRUST

Colorado State University administers four employee defined benefit healthcare plans as part of a single qualifying trust. The plans provide post-employment subsidies for medical premiums, supplemental prescription benefits and income replacement benefits for long-term disability. The University's Board of Governors has the authority to establish and amend benefits provisions for all plans.

PRIVATE PURPOSE TRUST FUNDS

TREASURER'S

This fund primarily includes moneys managed by the State Treasurer on behalf of qualified charter schools (those charters schools meeting specific statutory requirements) to finance capital construction with bonds guaranteed by the moneys in this fund. Qualified charter schools choosing to participate in this program make annual payments to the fund that may be used by the Treasurer to make debt service payments if any of the qualified schools is unable to do so.

UNCLAIMED PROPERTY

This fund comprises a portion of the escheats funds managed by the State Treasurer. The receipts of the fund are from bank accounts, investment accounts, and insurance proceeds that are placed with the State when the owners of the assets cannot be located. The owner's legal rights to the asset are protected in perpetuity. The fund reports Net Position Held in Trust for the amount ultimately expected to be claimed and paid based on analysis of the history of claims paid versus collections. The remaining unclaimed assets are reported in the Unclaimed Property nonmajor Special Revenue Fund.

COLLEGE SAVINGS PLAN

The College Savings Plan (commonly referred to as the Scholars Choice Fund) authorized in statute is used to record the deposits, withdrawals, and investment returns of participants in the college savings program. The moneys in the fund are neither insured nor guaranteed by the State.

COLLEGE OPPORTUNITY FUND

The College Opportunity Fund (COF) began operations in Fiscal Year 2005-06. It receives stipends appropriated by the Legislature and distributes them to qualified institutions on behalf of students attending public and certain private institutions of higher education in the State. The appropriated amounts are held in trust in the COF until the institutions apply for the stipend on behalf of the students. Any unused stipends remain in the COF and do not revert to the State.

OTHER

This fund primarily accounts for receipts collected from racetracks and simulcast facilities for distribution to horse breeders and associations who participate in state-regulated parimutuel horse racing.

AGENCY FUNDS

These funds are held in custody for others. Major items include litigation settlement escrow accounts; contractor's performance escrow accounts; sales taxes collected for cities and counties; deposits held to ensure land restoration by mining and oil exploration companies; amounts held for the trustee related to Certificates of Participation or revenue Bonds for Higher Education Institutions, Building Excellent Schools Today (BEST), the Bridge Enterprise program; and assets invested for the Colorado Water Resources and Power Development Authority (a discretely presented component unit).

COMBINING STATEMENT OF FIDUCIARY NET POSITION
PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	STATE EMPLOYEE BENEFIT PLANS	COLORADO STATE UNIVERSITY OTHER POST- EMPLOYMENT BENEFITS TRUST	TOTALS
ASSETS:			
Current Assets:			
Cash and Pooled Cash	$ 83,224	$ -	$ 83,224
Other Receivables, net	860	1,787	2,647
Due From Other Funds	1,110	-	1,110
Total Current Assets	85,194	1,787	86,981
Noncurrent Assets:			
Restricted Cash and Pooled Cash	-	517	517
Investments:			
Government Securities	-	5,272	5,272
Corporate Bonds	-	9,217	9,217
Asset Backed Securities	-	888	888
Mortgages	-	8,499	8,499
Mutual Funds	-	32,675	32,675
Other Investments	-	28,629	28,629
Total Noncurrent Assets	-	85,697	85,697
TOTAL ASSETS	85,194	87,484	172,678
LIABILITIES:			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	21,344	3,530	24,874
Due To Other Funds	14	-	14
Intrafund Payables	1	-	1
Claims and Judgments Payable	20,935	-	20,935
Total Current Liabilities	42,294	3,530	45,824
Noncurrent Liabilities:			
Accrued Compensated Absences	46	-	46
Total Noncurrent Liabilities	46	-	46
TOTAL LIABILITIES	42,340	3,530	45,870
NET POSITION:			
Restricted for:			
OPEB	-	83,954	83,954
Held in Trust for:			
Pension/Benefit Plan Participants	42,854	-	42,854
TOTAL NET POSITION	$ 42,854	$ 83,954	$ 126,808

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	STATE EMPLOYEE BENEFIT PLANS	COLORADO STATE UNIVERSITY OTHER POST-EMPLOYMENT BENEFITS TRUST	TOTALS
ADDITIONS:			
Member Contributions	$ 84,764	$ 1,636	$ 86,400
Employer Contributions	342,990	151	343,141
Investment Income/(Loss)	2,568	4,350	6,918
Other Additions	5,163	-	5,163
Transfers-In	1,568	-	1,568
TOTAL ADDITIONS	437,053	6,137	443,190
DEDUCTIONS:			
Distributions to Participants	-	3,305	3,305
Health Insurance Premiums Paid	157,378	-	157,378
Health Insurance Claims Paid	228,846	-	228,846
Other Benefits Plan Expense	31,893	-	31,893
Other Deductions	20,975	149	21,124
Transfers-Out	224	-	224
TOTAL DEDUCTIONS	439,316	3,454	442,770
CHANGE IN NET POSITION	(2,263)	2,683	420
NET POSITION - FISCAL YEAR BEGINNING	45,117	81,271	126,388
NET POSITION - FISCAL YEAR ENDING	$ 42,854	$ 83,954	$ 126,808

COMBINING STATEMENT OF FIDUCIARY NET POSITION
PRIVATE PURPOSE TRUST FUNDS
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	TREASURER'S	UNCLAIMED PROPERTY	COLLEGE SAVINGS PLAN	COLLEGE OPPORTUNITY FUND	OTHER	TOTALS
ASSETS:						
Current Assets:						
Cash and Pooled Cash	$ 14,387	$ 167,876	$ 358	$ 136	$ 5,981	$ 188,738
Other Receivables, net	41	-	12,149	-	1,571	13,761
Due From Other Funds	-	-	11,502	-	-	11,502
Noncurrent Assets:						
Restricted Cash and Pooled Cash	-	-	68,451	-	-	68,451
Investments:						
Government Securities	-	18,487	-	-	663	19,150
Mutual Funds	-	-	8,583,920	-	-	8,583,920
Other Investments	-	-	142,654	-	-	142,654
TOTAL ASSETS	14,428	186,363	8,819,034	136	8,215	9,028,176
LIABILITIES:						
Current Liabilities:						
Accounts Payable and Accrued Liabilities	$ -	$ -	$ 9,935	$ 115	$ 2,143	$ 12,193
Due To Other Funds	-	-	6	-	-	6
Unearned Revenue	-	-	5,508	-	4,977	10,485
Noncurrent Liabilities:						
Deposits Held In Custody For Others	-	-	5,906	-	-	5,906
TOTAL LIABILITIES	-	-	21,355	115	7,120	28,590
NET POSITION:						
Held in Trust for:						
Individuals, Organizations, and Other Entities	14,428	186,363	8,797,679	21	1,095	8,999,586
TOTAL NET POSITION	$ 14,428	$ 186,363	$ 8,797,679	$ 21	$ 1,095	$ 8,999,586

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
PRIVATE PURPOSE TRUST FUNDS
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	TREASURER'S	UNCLAIMED PROPERTY	COLLEGE SAVINGS PLAN	COLLEGE OPPORTUNITY FUND	OTHER	TOTALS
ADDITIONS:						
Additions By Participants	$ -	$ -	$ 1,005,775	$ 319,853	$ 12,480	$ 1,338,108
Investment Income/(Loss)	539	2,533	522,055	-	260	525,387
Unclaimed Property Receipts	-	61,285	-	-	-	61,285
Other Additions	1,021	-	1,201	-	1,238	3,460
Transfers-In	-	-	35	-	2	37
TOTAL ADDITIONS	1,560	63,818	1,529,066	319,853	13,980	1,928,277
DEDUCTIONS:						
Distributions to Participants	-	-	-	319,968	-	319,968
Payments in Accordance with Trust Agreements	580	46,822	875,989	-	13,599	936,990
Transfers-Out	-	-	-	-	26	26
TOTAL DEDUCTIONS	580	46,822	875,989	319,968	13,625	1,256,984
CHANGE IN NET POSITION	980	16,996	653,077	(115)	355	671,293
NET POSITION - FISCAL YEAR BEGINNING	13,448	169,367	8,144,602	136	740	8,328,293
NET POSITION - FISCAL YEAR ENDING	$ 14,428	$ 186,363	$ 8,797,679	$ 21	$ 1,095	$ 8,999,586

COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

DEPARTMENT OF REVENUE AGENCY FUNDS

(DOLLARS IN THOUSANDS)	BALANCE JULY 1	ADDITIONS	DEDUCTIONS	BALANCE JUNE 30
ASSETS:				
Cash and Pooled Cash	$ 145,727	$ 1,899,522	$ 1,882,248	$ 163,001
Taxes Receivable, net	185,414	455,227	444,471	196,170
Other Receivables, net	-	369	369	-
Due From Other Funds	-	402	201	201
TOTAL ASSETS	$ 331,141	$ 2,355,520	$ 2,327,289	$ 359,372
LIABILITIES:				
Tax Refunds Payable	$ 2,574	$ 3,295	$ 2,932	$ 2,937
Accounts Payable and Accrued Liabilities	10	34,397	34,407	-
Due To Other Governments	329,180	2,123,239	2,097,377	355,042
Due To Other Funds	-	20	20	-
Claims and Judgments Payable	45	445	421	69
Other Current Liabilities	(877)	1,612	-	735
Other Long-Term Liabilities	209	2,577	2,197	589
TOTAL LIABILITIES	$ 331,141	$ 2,165,585	$ 2,137,354	$ 359,372

COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

OTHER AGENCY FUNDS

(DOLLARS IN THOUSANDS)	BALANCE JULY 1	ADDITIONS	DEDUCTIONS	BALANCE JUNE 30
ASSETS:				
Cash and Pooled Cash	$ 145,016	$ 217,060	$ 218,262	$ 143,814
Taxes Receivable, net	7,753	19,402	18,940	8,215
Other Receivables, net	305	1,500	1,509	296
Inventories	3	2	-	5
Other Long-Term Assets	9,780	974	1,933	8,821
TOTAL ASSETS	$ 162,857	$ 238,938	$ 240,644	$ 161,151
LIABILITIES:				
Tax Refunds Payable	$ 173	$ 148	$ 198	$ 123
Accounts Payable and Accrued Liabilities	1,258	23,150	23,620	788
Due To Other Governments	13,723	119,898	118,957	14,664
Due To Other Funds	-	8,334	8,334	-
Claims and Judgments Payable	-	28	28	-
Other Current Liabilities	147,247	145,090	147,214	145,123
Deposits Held In Custody For Others	449	81	102	428
Other Long-Term Liabilities	7	166	148	25
TOTAL LIABILITIES	$ 162,857	$ 296,895	$ 298,601	$ 161,151

COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

DEPARTMENT OF TREASURY AGENCY FUNDS

(DOLLARS IN THOUSANDS)	BALANCE JULY 1	ADDITIONS	DEDUCTIONS	BALANCE JUNE 30
ASSETS:				
Cash and Pooled Cash	$ 502,077	$ 1,062,186	$ 343,434	$ 1,220,829
Other Receivables, net	-	282	282	-
Due From Other Funds	11,115	10,519	21,634	-
Due From Component Units	188	313	394	107
TOTAL ASSETS	$ 513,380	$ 1,073,300	$ 365,744	$ 1,220,936
LIABILITIES:				
Accounts Payable and Accrued Liabilities	$ 27	$ 429	$ 441	$ 15
Other Current Liabilities	465,162	1,066,805	343,644	1,188,323
Deposits Held In Custody For Others	48,191	558	16,151	32,598
TOTAL LIABILITIES	$ 513,380	$ 1,067,792	$ 360,236	$ 1,220,936

COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

TOTALS - ALL AGENCY FUNDS

(DOLLARS IN THOUSANDS)	BALANCE JULY 1	ADDITIONS	DEDUCTIONS	BALANCE JUNE 30
ASSETS:				
Cash and Pooled Cash	$ 792,820	$ 3,178,768	$ 2,443,944	$ 1,527,644
Taxes Receivable, net	193,167	474,629	463,411	204,385
Other Receivables, net	305	2,151	2,160	296
Due From Other Funds	11,115	10,921	21,835	201
Due From Component Units	188	313	394	107
Inventories	3	2	-	5
Other Long-Term Assets	9,780	974	1,933	8,821
TOTAL ASSETS	$ 1,007,378	$ 3,667,758	$ 2,933,677	$ 1,741,459
LIABILITIES:				
Tax Refunds Payable	$ 2,747	$ 3,443	$ 3,130	$ 3,060
Accounts Payable and Accrued Liabilities	1,295	57,976	58,468	803
Due To Other Governments	342,903	2,243,137	2,216,334	369,706
Due To Other Funds	-	8,354	8,354	-
Claims and Judgments Payable	45	473	449	69
Other Current Liabilities	611,532	1,213,507	490,858	1,334,181
Deposits Held In Custody For Others	48,640	639	16,253	33,026
Other Long-Term Liabilities	216	2,743	2,345	614
TOTAL LIABILITIES	$ 1,007,378	$ 3,530,272	$ 2,796,191	$ 1,741,459

COMPONENT UNITS

The following statements present the Other Component Units (Nonmajor) aggregated in the combined component unit statements. Descriptions of each of the component units presented can be found in Note 1.

COMBINING STATEMENT OF NET POSITION
OTHER COMPONENT UNITS (NONMAJOR)
JUNE 30, 2019

(DOLLARS IN THOUSANDS)	DENVER METROPOLITAN MAJOR LEAGUE BASEBALL STADIUM DISTRICT	HLC @ METRO	TOTAL
ASSETS:			
Current Assets:			
Cash and Pooled Cash	$ 2,918	$ 232	$ 3,150
Other Receivables, net	2,709	204	2,913
Due From Other Governments	-	334	334
Total Current Assets	5,627	770	6,397
Noncurrent Assets:			
Restricted Cash and Pooled Cash	2,548	9,236	11,784
Other Long-Term Assets	218	202	420
Depreciable Capital Assets and Infrastructure, net	141,981	36,182	178,163
Land and Nondepreciable Capital Assets	24,552	297	24,849
Total Noncurrent Assets	169,299	45,917	215,216
TOTAL ASSETS	174,926	46,687	221,613
DEFERRED OUTFLOW OF RESOURCES:	-	4,487	4,487
LIABILITIES:			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	3,156	1,251	4,407
Notes, Bonds, and COPs Payable	-	1,317	1,317
Other Current Liabilities	-	604	604
Total Current Liabilities	3,156	3,172	6,328
Noncurrent Liabilities:			
Notes, Bonds, and COPs Payable	-	48,919	48,919
Other Long-Term Liabilities	7,000	4,487	11,487
Total Noncurrent Liabilities	7,000	53,406	60,406
TOTAL LIABILITIES	10,156	56,578	66,734
NET POSITION:			
Net investment in Capital Assets:	166,533	(12,285)	154,248
Restricted for:			
Permanent Funds and Endowments:			
Expendable	-	-	-
Other Purposes	2,894	6,738	9,632
Unrestricted	(4,657)	143	(4,514)
TOTAL NET POSITION	$ 164,770	$ (5,404)	$ 159,366

COMBINING STATEMENT OF ACTIVITIES
OTHER COMPONENT UNITS (NONMAJOR)
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	DENVER METROPOLITAN MAJOR LEAGUE BASEBALL STADIUM DISTRICT	HLC @ METRO	TOTAL
EXPENSES	$ 6,857	$ 10,965	$ 17,822
PROGRAM REVENUES:			
Charges for Services	10,065	10,369	20,434
Operating Grants and Contributions	-	1	1
Capital Grants and Contributions	2,500	998	3,498
TOTAL PROGRAM REVENUES:	12,565	11,368	23,933
NET (EXPENSE) REVENUE	5,708	403	6,111
GENERAL REVENUES:			
Unrestricted Investment Earnings (Losses)	46	169	215
TOTAL GENERAL REVENUES	46	169	215
CHANGE IN NET POSITION	5,754	572	6,326
NET POSITION - FISCAL YEAR BEGINNING (as restated)	159,016	(5,976)	153,040
NET POSITION - FISCAL YEAR ENDING	$ 164,770	$ (5,404)	$ 159,366

NON-APPROPRIATED BUDGET SCHEDULES

The schedules on the following pages provide, by department, nonappropriated budget-to-actual activity. The budgets are based on a variety of sources that are not subject to appropriation by the General Assembly that generally include most federal awards, custodial agreements, and Colorado statutes. In Higher Education Institutions informational only appropriations for tuition and certain fees contained in the State's legislative appropriations act are not controlling. Therefore, expenditures may exceed recorded budgets in these appropriations.

SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES - BUDGETARY BASIS
BUDGET AND ACTUAL - NON-APPROPRIATED GENERAL FUNDED
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Sales and Other Excise Taxes			$ 428,341	
Income Taxes			948,554	
Other Taxes			36,533	
Sales and Services			132	
Interest Earnings			3,074	
Other Revenues			4,777	
Transfers-In			5,592	
TOTAL REVENUES AND TRANSFERS-IN			1,427,003	
EXPENDITURES AND TRANSFERS-OUT:				
Operating Budgets:				
Departmental:				
Governor	$ -	$ 750	750	$ -
Health Care Policy and Financing	-	11,022	10,995	27
Higher Education	-	408	408	-
Human Services	-	272	272	-
Local Affairs	4,300	4,300	4,222	78
Personnel & Administration	-	972	766	206
Public Health and Environment	-	2,019	1,868	151
Regulatory Agencies	4,150	4,150	4,150	-
Revenue	207,172	308,930	283,005	25,925
Treasury	1,068,079	1,068,079	1,028,571	39,508
Transfers Not Appropriated by Department	90,382	90,382	90,382	-
SUB-TOTAL OPERATING BUDGETS	1,374,083	1,491,284	1,425,389	65,895
TOTAL EXPENDITURES AND TRANSFERS-OUT	$ 1,374,083	$ 1,491,284	1,425,389	$ 65,895
EXCESS OF REVENUES AND TRANSFERS-IN OVER (UNDER) EXPENDITURES AND TRANSFERS-OUT			$ 1,614	

SCHEDULE OF REVENUES, EXPENDITURES / EXPENSES,
AND CHANGES IN FUND BALANCES / NET POSITION - BUDGETARY BASIS
BUDGET AND ACTUAL - NON-APPROPRIATED CASH FUNDED
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Sales and Other Excise Taxes			$ 880,311	
Other Taxes			983,744	
Tuition and Fees			260,688	
Sales and Services			1,660,355	
Interest Earnings			701,248	
Health Care Provider Fees			3	
Other Revenues			3,029,440	
Transfers-In			6,426,788	
Capital Contributions			25	
TOTAL REVENUES AND TRANSFERS-IN			13,942,602	
EXPENDITURES/EXPENSES AND TRANSFERS-OUT:				
Operating Budgets:				
Departmental:				
Agriculture	$ 3,187	$ 7,038	3,926	$ 3,112
Corrections	21,895	43,107	41,645	1,462
Education	4,137,243	4,130,003	4,106,185	23,818
Governor	362,400	369,747	130,802	238,945
Health Care Policy and Financing	21,217	23,527	12,594	10,933
Higher Education	1,830,424	1,871,323	1,592,256	279,067
Human Services	317,119	153,006	113,205	39,801
Judicial Branch	46,872	64,562	56,424	8,138
Labor and Employment	482,137	482,548	411,605	70,943
Law	39,023	39,467	10,750	28,717
Legislative Branch	13,646	13,646	5,453	8,193
Local Affairs	284,145	322,889	220,519	102,370
Military and Veterans Affairs	2,374	2,374	2,007	367
Natural Resources	906,536	938,714	428,306	510,408
Personnel & Administration	510,193	515,234	499,901	15,333
Public Health and Environment	38,923	111,670	12,635	99,035
Public Safety	162,539	162,710	94,672	68,038
Regulatory Agencies	9,003	9,630	1,860	7,770
Revenue	809,887	947,867	911,124	36,743
State	6,427	6,485	3,028	3,457
Transportation	4,115,533	4,127,262	1,183,622	2,943,640
Treasury	2,518,067	2,557,537	1,930,859	626,678
Budgets/Transfers Not Recorded by Department	6,736	169,377	169,398	(21)
SUB-TOTAL OPERATING BUDGETS	16,645,526	17,069,723	11,942,776	5,126,947
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	2,210	2,210	-	2,210
Corrections	8,407	8,407	274	8,133
Education	1,137	1,137	6	1,131
Governor	576	576	20	556
Higher Education	65,651	64,094	5,658	58,436
Human Services	23,885	23,885	163	23,722
Military and Veterans Affairs	638	638	-	638
Natural Resources	13,873	67,177	27,314	39,863
Personnel & Administration	14,942	14,942	446	14,496
Public Health and Environment	1,715	1,715	75	1,640
Public Safety	740	740	44	696
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	133,774	185,521	34,000	151,521
TOTAL EXPENDITURES/EXPENSES AND TRANSFERS-OUT	$ 16,779,300	$ 17,255,244	11,976,776	$ 5,278,468
EXCESS OF REVENUES AND TRANSFERS-IN OVER/(UNDER) EXPENDITURES/EXPENSES AND TRANSFERS-OUT			$ 1,965,826	

SCHEDULE OF REVENUES, EXPENDITURES / EXPENSES,
AND CHANGES IN FUND BALANCES / NET POSITION - BUDGETARY BASIS
BUDGET AND ACTUAL - NON-APPROPRIATED FEDERALLY FUNDED
FOR THE YEAR ENDED JUNE 30, 2019

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Federal Grants and Contracts			$ 3,754,215	
TOTAL REVENUES AND TRANSFERS-IN			3,754,215	
EXPENDITURES/EXPENSES AND TRANSFERS-OUT:				
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	$ 3,909	$ 10,933	5,492	$ 5,441
Corrections	3,516	6,462	5,081	1,381
Education	617,195	856,453	615,616	240,837
Governor	6,767	54,973	28,297	26,676
Health Care Policy and Financing	272,872	486,514	366,153	120,361
Higher Education	29,037	408,235	269,539	138,696
Human Services	269,064	1,261,813	1,061,280	200,533
Judicial Branch	14,671	20,215	18,242	1,973
Labor and Employment	111,999	189,542	109,761	79,781
Law	2,002	1,948	1,657	291
Local Affairs	80,813	296,680	137,643	159,037
Military and Veterans Affairs	220,107	32,116	20,079	12,037
Natural Resources	26,568	97,400	49,507	47,893
Personnel & Administration	-	628	227	401
Public Health and Environment	279,274	455,026	298,903	156,123
Public Safety	69,839	449,391	109,820	339,571
Regulatory Agencies	1,250	8,508	3,439	5,069
Revenue	824	3,057	1,023	2,034
State	-	6,870	40	6,830
Transportation	658,926	998,661	392,382	606,279
Treasury	126,475	126,475	126,475	-
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	2,795,108	5,771,900	3,620,656	2,151,244
TOTAL EXPENDITURES/EXPENSES AND TRANSFERS-OUT	$ 2,795,108	$ 5,771,900	3,620,656	$ 2,151,244
EXCESS OF REVENUES AND TRANSFERS-IN OVER/(UNDER) EXPENDITURES/EXPENSES AND TRANSFERS-OUT			$ 133,559	

SCHEDULE OF TABOR REVENUE AND COMPUTATIONS

STATE OF COLORADO
OFFICE OF THE STATE CONTROLLER
COMPARISON OF NONEXEMPT TABOR REVENUES
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Fiscal Year 2019	Fiscal Year 2018	Increase (Decrease)	Percent Change
GENERAL REVENUES				
Individual Income Tax, Net	$ 7,554,025,207	$ 6,957,330,741	$ 596,694,466	8.6%
Sales and Use Tax, Net	3,399,519,069	3,235,912,170	163,606,899	5.1%
Corporate Income Tax, Net	855,706,743	736,021,976	119,684,767	16.3%
Insurance Taxes	314,663,520	303,594,443	11,069,077	3.6%
Fiduciary Income Tax, Net	64,239,350	48,700,734	15,538,616	31.9%
Tobacco Products Tax, Net	54,840,609	50,982,130	3,858,479	7.6%
Alcoholic Beverages Tax, Net	48,304,172	46,487,583	1,816,589	3.9%
Court and Other Fines	25,517,610	9,203,005	16,314,605	177.3%
Interest and Investment Income	24,560,039	18,123,754	6,436,285	35.5%
Business Licenses and Permits	5,817,416	7,453,344	(1,635,928)	-21.9%
Miscellaneous Revenue	1,559,959	1,598,058	(38,099)	-2.4%
General Government Service Fees	1,020,382	667,032	353,350	53.0%
Gaming and Other Taxes	509,843	516,022	(6,179)	-1.2%
Public Safety Service Fees	55,650	-	55,650	N/A
Other Charges For Services	47,443	42,542	4,901	11.5%
Welfare Service Fees	8,434	-	8,434	N/A
TOTAL GENERAL-FUNDED REVENUES	12,350,395,446	11,416,633,534	933,761,912	8.2%
PROGRAM REVENUES				
Fuel and Transportation Taxes, Net	658,121,910	658,463,068	(341,158)	-0.1%
Motor Vehicle Registrations	280,349,502	280,279,899	69,603	0.0%
Severance Taxes	241,727,089	132,827,140	108,899,949	82.0%
Business Licenses and Permits	181,683,801	175,823,163	5,860,638	3.3%
Court and Other Fines	178,205,261	174,692,569	3,512,692	2.0%
Other Charges For Services	168,598,785	161,187,329	7,411,456	4.6%
Gaming and Other Taxes	105,662,962	105,879,363	(216,401)	-0.2%
Interest and Investment Income	88,757,023	62,050,575	26,706,448	43.0%
Health Service Fees	86,491,292	79,435,462	7,055,830	8.9%
General Government Service Fees	75,704,774	70,193,136	5,511,638	7.9%
Rents and Royalties	64,951,667	60,113,530	4,838,137	8.0%
Miscellaneous Revenue	54,481,376	69,091,036	(14,609,660)	-21.1%
Driver's Licenses	42,278,947	45,855,931	(3,576,984)	-7.8%
Sales and Use Tax, Net	41,112,066	42,921,159	(1,809,093)	-4.2%
Employment Taxes	34,090,799	34,245,305	(154,506)	-0.5%
Nonbusiness Licenses and Permits	30,649,735	34,334,358	(3,684,623)	-10.7%
Local Governments and Authorities	24,220,711	35,465,294	(11,244,583)	-31.7%
Certifications and Inspections	22,102,796	25,091,657	(2,988,861)	-11.9%
Public Safety Service Fees	20,347,834	21,186,165	(838,331)	-4.0%
Insurance Taxes	20,079,543	17,096,515	2,983,028	17.4%
Educational Fees	9,178,478	6,360,490	2,817,988	44.3%
Higher Education Auxiliary Sales and Services	3,935,786	6,437,136	(2,501,350)	-38.9%
Sales of Products	2,312,622	2,969,485	(656,863)	-22.1%
Welfare Service Fees	1,902,015	1,091,995	810,020	74.2%
Alcoholic Beverages Tax, Net	819,571	762,525	57,046	7.5%
Other Excise Taxes, Net	257,238	391,759	(134,521)	-34.3%
Tobacco Products Tax, Net	424	390	34	8.7%
Estate and Inheritance Taxes	169	758	(589)	-77.7%
TOTAL PROGRAM REVENUES	2,438,024,176	2,304,247,192	133,776,984	5.8%
TOTAL NONEXEMPT REVENUE	$ 14,788,419,622	$ 13,720,880,726	$ 1,067,538,896	7.8%

STATE OF COLORADO
SCHEDULE OF COMPUTATIONS REQUIRED
UNDER ARTICLE X, SECTION 20
AS OF JUNE 30, 2019

	FISCAL YEAR 2018	FISCAL YEAR 2019
COMPUTATION OF NONEXEMPT REVENUES		
Total State Expenditures	$ 48,097,074,059	$ 47,709,288,359
Less Exempt Enterprises Expenses:		
Higher Education Enterprises	11,568,285,214	9,765,775,281
Colorado Healthcare Affordability and Sustainability Enterprise	3,310,867,117	3,430,425,656
CollegeInvest	777,595,435	877,688,744
State Lottery	622,320,424	678,705,486
College Assist	540,409,415	542,600,604
Unemployment Compensation Section	444,422,991	384,654,531
Parks and Wildlife	315,167,828	217,788,580
Correctional Industries	92,974,194	68,448,600
State Nursing Homes	90,791,740	47,137,788
Petroleum Storage Tank Fund	37,621,298	37,604,936
Statewide Transportation Enterprise	21,890,869	20,515,850
Statewide Bridge Enterprise	20,201,311	12,605,239
Brand Board	8,726,704	3,982,694
Clean Screen Authority	3,314,143	2,940,192
Electronic Recording Technology Fund	97,759	2,565,594
Capitol Parking Authority	851,756	751,687
Subtotal Enterprise Expenses	17,855,538,198	16,094,191,462
Total District Expenditures	30,241,535,861	31,615,096,897
Less Exempt District Revenues:		
Interfund Transfers	8,030,077,723	8,640,387,638
Federal Funds	7,047,690,375	6,681,094,966
Other Sources and Additions (Note 7)	847,158,445	1,492,961,744
Voter Approved Revenue Changes (Note 8)	1,023,117,034	1,112,149,036
Exempt Investment Income	(39,672,595)	238,472,414
Gifts	165,341,268	181,128,109
Property Sales	117,685,925	161,928,058
Damage Awards	197,267,370	105,223,336
Subtotal Exempt District Revenues	17,388,665,545	18,613,345,301
Nonexempt District Expenditures	12,852,870,316	13,001,751,596
District Reserve/Fund Balance Increase (Decrease)	849,500,024	1,358,332,520
Excess TABOR Revenues	18,510,386	428,335,506
Total Nonexempt District Revenues	$ 13,720,880,726	$ 14,788,419,622
COMPUTATION OF DISTRICT FUND BALANCE CHANGES		
Beginning District Fund Balance	$ 6,193,393,968	$ 7,002,966,380
Prior Period District Fund Balance Adjustments (Note 11)	(18,734,901)	(37,727,671)
(Qualification)/Disqualification of Enterprises (Note 14)	(39,703,097)	-
District Reserve/Fund Balance Increase (Decrease)	849,500,024	1,358,332,520
Retention of Revenues in Excess of the Limit C.R.S. 24-77-103.6(1)(a)	18,510,386	428,335,506
Ending District Fund Balance	$ 7,002,966,380	$ 8,751,906,735

FISCAL YEAR 2019 COMPUTATION OF SPENDING LIMITATIONS	**FISCAL YEAR SPENDING**	**EXCESS STATE REVENUES CAP**
FY 2018 Adjusted Limit	$ 11,220,749,237	$ 13,702,370,340
Allowable TABOR Growth Rate (Note 12)	4.8%	4.8%
FY 2019 Adjusted Limit	$ 11,759,345,200	$ 14,360,084,116
Less Fiscal Year 2019 Nonexempt District Revenues	(14,788,419,622)	(14,788,419,622)
Amount (Over)Under Adjusted Limit FY 2019	$ (3,029,074,422)	$ (428,335,506)

FY 2015 remaining amount in excess of the limit to be refunded in the next refund year	$ 399,089
FY 2018 remaining amount in excess of the limit to be refunded in the next refund year	$ 2,949,972
Amount to be refunded for Fiscal Year 2019	$ 431,684,567
FY 2019 retention of revenues in excess of the limit (not refundable) C.R.S. 24-77-103.6(1)(b)	$ 2,600,738,916

NOTES TO THE TABOR SCHEDULE OF REQUIRED COMPUTATIONS

NOTE 1. PURPOSE OF THE SCHEDULE OF REQUIRED COMPUTATIONS

The purpose of the Schedule of Required Computations is to determine and document compliance with Title 24 Article 77 of the Colorado Revised Statutes, which is the implementing statute for Article X Section 20 of the State Constitution (TABOR). The report is required to include at a minimum State fiscal year spending, reserves, revenues, and debt. The schedule also includes a calculation of the limit on fiscal year spending, a calculation of the excess State revenues cap under Referendum C (see Note 9), and the amount required to be refunded or the amount of excess revenue retained by law, as well as all related adjustments.

TABOR has many provisions including a requirement for a vote of the people for new taxes or tax rate increases and a limit on the amount of fiscal year spending. Fiscal year spending is defined as District expenditures and reserve increases except those expended from exempt sources, such as gifts, federal funds, damage awards, property sales, reserves, and other items. This definition, while focused on spending is essentially a limitation on revenue retention because reserve increases are unspent revenues. Therefore, the terms fiscal year spending and nonexempt revenue are used interchangeably throughout these notes.

The limit on revenue retention is based on an allowable growth percentage (see Note 12) applied to the lesser of the prior year's revenues or the prior year's limit. Revenues in excess of the limit are required to be refunded to taxpayers unless voters approve retention of the excess. In the 2005 general election, voters approved Referendum C, which allowed the State to retain revenues in excess of the limit for a five-year period. Beginning in Fiscal Year 2011, under Referendum C provisions, revenues are refunded only when they exceed the excess State revenues cap (see Note 9).

NOTE 2. BASIS OF ACCOUNTING

Pursuant to Article 77 of Title 24, Colorado Revised Statutes, this report is prepared in accordance with generally accepted accounting principles (GAAP) for governmental entities except where an irreconcilable difference exists between GAAP, and State statute or the provisions of Article X Section 20 of the State Constitution (TABOR). The accounting principles used by the State are more fully described in Note 1 to the Financial Statements.

NOTE 3. DEFINITION OF THE DISTRICT

TABOR defines the District as "the State or any local government, excluding enterprises." It further defines an enterprise as "a government-owned business authorized to issue its own revenue bonds and receiving under 10 percent of annual revenue in grants from all Colorado state and local governments combined."

The General Assembly, for the purpose of implementing TABOR, stated in Section 24-77-102(16) C.R.S.:

(a) that "State" means the central civil government of the State of Colorado, which consists of the following:

(I) the legislative, executive, and judicial branches of government established by Article III of the State Constitution;

(II) all organs of the branches of government specified in subparagraph (I) of paragraph (a) of this subsection (16), including the departments of the executive branch; the legislative houses and agencies; and the appellate and trial courts and court personnel; and

(III) State institutions of higher education.

(b) "State" does not include:

(I) any enterprise [including an institution or group of institutions of higher education that has been designated as an enterprise];

(II) any special purpose authority;

(III) any organization declared to be a joint governmental entity.

The General Assembly has designated the following as enterprises excluded from the District:

- State Lottery,
- College Assist,
- CollegeInvest,
- Division of Parks and Wildlife,
- State Nursing Homes,
- Division of Correctional Industries,
- Petroleum Storage Tank Fund,
- State Fair Authority,
- Division of Brand Inspection,
- Clean Screen Authority,
- Capitol Parking Authority,
- Statewide Transportation Enterprise,
- Statewide Bridge Enterprise,
- Unemployment Insurance Enterprise,
- Electronic Recording Technology Fund,
- Colorado Healthcare Affordability and Sustainability Enterprise.

It further established a statutory mechanism that allows the governing boards of institutions of higher education to designate certain auxiliary operations as enterprises, which are also exempt from TABOR. Senate Bill 04-189 expanded the authority for each governing board of State institutions of higher education to designate the entire institution as a TABOR exempt enterprise. The Board of Regents of the University of Colorado designated the entire University of Colorado as an enterprise during Fiscal Year 2005, and the remaining boards designated their institutions as enterprises in Fiscal Year 2006. The Auraria Higher Education Center Board of Directors did not designate all of its activities as a TABOR enterprise, but it continues to have selected activities designated as a TABOR enterprise.

Although the General Assembly and governing boards have designated certain enterprises as exempt from TABOR, those enterprises must continue to meet the criteria of a government-owned business authorized to issue its own revenue bonds and to receive less than 10 percent of its revenue in grants from all Colorado state and local governments combined. The State Fair Authority remained disqualified as an enterprise for Fiscal Year 2019.

NOTE 4. DEBT

Certificates of Participation, which are used by the State for long-term lease purchases, are not considered debt of the State for purposes of this report as provided by Section 24-30-202(5.5) C.R.S.

In interrogatories submitted by the General Assembly regarding House Bill 99-1325, the Colorado Supreme Court ruled that Transportation Revenue Anticipation Notes (TRANS) issued by the Colorado Department of Transportation do not constitute debt of the State as defined in Article XI Section 3 of the State Constitution. However, the Supreme Court ruled that the TRANS are a multiple-fiscal year obligation as defined by Article X Section 20 of the State Constitution, thus requiring an approving election before issuance.

NOTE 5. EMERGENCY RESERVES

TABOR requires the reservation, for declared emergencies, of three percent or more of fiscal year spending, excluding bonded debt service payments. This requirement for Fiscal Year 2019 totals $443,652,589.

At June 30, 2019, the net assets of the following funds were designated as the reserve, up to the limits set in the Long Appropriations Act (HB 18-1322):

- Major Medical Fund – $74,000,000. Only $70,636,813 of this fund's balance was restricted since, at June 30, 2019 its net assets were less than $74,000,000. The assets restricted were net cash of $68,655,430 and investments, excluding unrealized gains, of $1,981,383.

- Wildlife Cash Fund – $34,000,000.

- Perpetual base account of the Severance Tax Fund – $33,000,000.

- Colorado Water Conservation Board Construction Fund – $33,000,000.

- Controlled Maintenance Trust Fund – $93,996,000. Only $54,607,903 of this fund's net assets were restricted, all of it cash, since at June 30, 2019 its net assets were less than $93,996,000. During the fiscal year, $38,970,000 was transferred from the Controlled Maintenance Trust Fund to the Disaster Emergency Fund, through twelve executive orders, to pay for the costs of fighting wildfires and other purposes. Another $500,000 was transferred from the trust fund to the Wildfire Emergency Response Fund, through an executive order, due to the costs of exceptional fire risk.

- Unclaimed Property Tourism Promotion Trust Fund - $5,000,000.

House Bill 18-1322 (2018 legislative session Long Appropriations Act) designated up to $160,272,000 of State properties as the remainder of the Fiscal Year 2019 emergency reserve.

The estimate of the needed reserve was based on the March 2018 revenue estimate prepared by Legislative Council. Because the revenues subject to the TABOR reserve requirement were more than available in the designated funds as detailed above, the amount restricted for the reserve was $53,135,873 less than required by the State Constitution. There is no process by which the General Assembly can adjust the designated reserve after the end of the legislative session when the total TABOR revenues are finally known. In the event of an emergency that exceeds the financial assets in the reserve, the designated Wildlife Cash Fund capital assets would have to be liquidated to meet the constitutional requirement.

NOTE 6. STATUS OF REFUNDING

There are three TABOR refund mechanisms in current state law – the property tax exemption reimbursement, the temporary income tax rate reduction and the six-tiered sales tax refund. A summary of each is noted below:

1. Property tax exemption reimbursement – with the enactment of Senate Bill 17-267, excess revenue is first refunded via reimbursements to local governments equal to the amount of property tax revenue they lose as a result of the property tax exemptions for seniors and disabled veterans. The amount refunded via this mechanism is the lesser of actual reimbursements or the total refund obligation in accordance with Section 39-3-209(2) C.R.S. If the amount of excess revenue is less than the amount required to reimburse local governments for property tax exemptions for seniors and disabled veterans, then only the portion of the reimbursement equal to the refund obligation is accounted as a TABOR refund. This portion is paid from General Fund revenue set aside in the year when the TABOR surplus was collected. This is considered an under-distribution and is carried forward until the reimbursement is paid. The remaining portion of the reimbursement is financed from revenue collected in the fiscal year when the reimbursement is paid.

2. Temporary income tax rate reduction – under Section 39-22-627 C.R.S., the temporary income tax rate reduction refunds revenue via a temporary reduction in the state income tax rate from 4.63 percent to 4.50 percent for individual and corporate income taxpayers. The income tax rate reduction is triggered if and only if the refund obligation exceeds the amount of the property tax reimbursement mechanism by at least the amount of the reduction in revenue expected to result from the reduction in the income tax rate. When triggered, the income tax rate is reduced in the tax year following the fiscal year in which excess revenue is collected. If the refund obligation is less than the reduction in revenue expected to result from the reduction in the income tax rate, then the refund in excess of the property tax reimbursement mechanism is refunded via the third mechanism.

3. Six-tier sales tax refund mechanism – under Section 39-22-2001 through 2003 C.R.S., the six-tier sales tax refund refunds any excess amount outstanding after the payment of refunds via the property tax reimbursement mechanism and, if triggered, the temporary income tax rate reduction. Despite being called a sales tax refund, the refund appears on income tax forms as a means of returning sale tax revenue paid by individuals. The mechanism grants taxpayers a refund according to where their adjusted gross income falls among six adjusted gross income tiers. When the amount to be refunded via this mechanism is large enough to support at least $15 per taxpayer, the Department of Revenue is required to distribute the amount among the tiers as it was distributed for the sales tax refund in the tax year 1999. If the amount to be refunded is less than $15 per taxpayer, an equal refund is provided to each taxpayer regardless of income. Because the number of qualifying taxpayers and their adjusted gross incomes are estimates, the use of the second and third refund mechanisms can result in over or under distribution of the required refund throughout the four-year period allowed for amended tax returns.

Regardless of the refund mechanism, Section 24-77-103.8 C.R.S. requires that under-distributions of refunds be carried forward to subsequent years and added to the required refund in a future year when revenue is over the spending limit. Over-distributions of refunds, pursuant to Section 24-77-103.7 C.R.S., are also carried forward to subsequent years and are used to offset any future refund liability. The amount of the over/under carry forward is to be applied in the year following the year in which the refund is required to be made, which results in a two-year lag between the recording of the excess revenue and the adjustment for over or under refunds of those excess revenues.

At the beginning of Fiscal Year 2019, the State had an outstanding TABOR refund liability of $39,837,174. During the fiscal year, $39,695,485 was refunded from the Fiscal Year 2015 and Fiscal Year 2018 liabilities, the two fiscal years when revenue last exceeded the ESRC. Before calculation of the amount over/under the excess State revenues cap for Fiscal Year 2019, and the discovery of prior year revenue recognition errors, the amount left to refund was thus reduced to $141,689. In Fiscal Year 2019, nonexempt revenue again exceeded the ESRC by $428,335,506. With the discovery of revenue recognition errors in Fiscal Year 2019 that under-reported $3,207,372 of nonexempt revenue affecting the Fiscal Year 2015 and Fiscal Year 2018 refunds, the resulting liability at June 30, 2019 was $431,684,567 (see Note 15 for more detail).

NOTE 7. OTHER SOURCES AND ADDITIONS

The $1,493.0 million reported in this line item primarily comprises: $426.6 million of pension and other employee benefit trust fund investment earnings and additions by the State and participants; $797.04 million of proceeds from the issuance of certificates of participation; $122.0 million of revenue to permanent funds and trusts; $22.8 million of local government expenditures recorded by the State as revenues and expenditures to meet grant matching-funds requirements; and $108.7 million of other miscellaneous revenue.

NOTE 8. VOTER APPROVED REVENUE CHANGES

When State voters approve a revenue change, the resulting revenues are exempt from the TABOR limit on fiscal year spending. The following revenue changes were approved by voters:

- In the 1998 general election, voters approved a citizen-initiated law, Section 25-8-501.1 C.R.S. – Regulation of Commercial Hog Facilities – which instituted a permit fee. The State collected $56,282 and $59,562 from this exempt source in Fiscal Year 2019 and Fiscal Year 2018, respectively.

- In the 2000 general election, voters approved a citizen-initiated amendment that added Section 14 to Article XVIII of the State Constitution. This amendment allowed the use of marijuana for medical purposes and authorized the Department of Public Health and Environment to charge a fee for the issuance of a permit for such purpose. The State recorded $2,155,191 and $1,647,470 including interest and unrealized gains/losses from this revenue source in Fiscal Year 2019 and Fiscal Year 2018, respectively.

- In the 2000 general election, voters approved a citizen-initiated amendment that added Section 17 to Article IX of the State Constitution. This amendment created the State Education Fund and diverted the revenues from a tax of one-third of one percent on taxable income of individuals, corporations, estates, and trusts from the General Fund to the State Education Fund. It also exempted the revenue from TABOR. The amendment was effective January 1, 2001, and resulted in $702,203,798 and $617,552,518 of tax revenues, interest, operating transfers and unrealized gains/losses, as exclusions from fiscal year spending in Fiscal Year 2019 and Fiscal Year 2018, respectively.

- In the 2004 general election, voters approved a citizen-initiated amendment that added Section 21 to Article X of the State Constitution. The amendment authorized additional cigarette and tobacco taxes (3.2 cents per cigarette and 20 percent of manufacturer's list price for other tobacco products) effective January 1, 2005. The amendment specified the use of the tax revenue generated for specific health related programs, and it exempted the revenue from the TABOR limitations. The State recorded $135,946,088 and $146,991,846 of tax revenues, interest, transfers, and unrealized gains/losses from this exempt source in Fiscal Year 2019 and Fiscal Year 2018, respectively.

- In the 2005 general election, Colorado voters approved Referendum C – a measure referred to the voters by the Legislature. The referendum allowed the State to retain revenues in excess of the TABOR limit for a period of five years, and it stated that the excess revenue retained qualified as a voter approved revenue change. However, in order to determine the amount retained, the Schedule of Required Computations includes the retained amount as nonexempt revenue. Therefore, the retained amount is not reported in this note as a voter approved revenue change (see Note 9).

- In the 2008 general election, voters approved an amendment required to implement locally approved changes to the parameters for Limited Gaming under Section 9(7) of Article XVIII of the Colorado Constitution. This amendment allowed the residents of Central City, Black Hawk, and Cripple Creek to vote to extend casino hours, approve additional games and increase the maximum single bet limit. It required distribution of most of the gaming tax revenue that resulted from the new gaming limits to Colorado community colleges and to gaming cities and counties, and it exempted the new revenue from state and local revenue and spending limits. The State collected $20,190,054 and $20,232,009 of extended limited gaming revenue in Fiscal Year 2019 and Fiscal Year 2018, respectively.

- In the 2013 general election, Colorado voters approved Proposition AA, a measure referred to the voters by the Legislature. The proposition authorized a 15 percent state excise tax on the average wholesale price of retail marijuana, and, in addition to the existing 2.9 percent state sales tax, an additional 10 percent state sales tax on retail marijuana and retail marijuana products, effective January 1, 2014. The amendment specified the use of the excise tax revenue generated for public school construction (for the first $40.0 million collected) with any additional excise revenue generated to be used for marijuana regulation.

With the enactment of Senate Bill 267 in the 2017 legislative session, the retail marijuana sales tax rate increased from 10 percent to 15 percent and exempted the 2.9 percent sales tax. The State's share of the retail tax increased from 85 percent to 90 percent. These changes took effect on July 1, 2017. The 15 percent excise tax on the wholesale price of retail marijuana still applies.

The State recorded $58,940,346 of state excise tax and $192,657,278 of retail marijuana state sales tax revenues from these exempt sources in Fiscal Year 2019. In the prior fiscal year, the State recorded $68,435,222 and $168,198,408 respectively, from these two sources.

NOTE 9. REFERENDUM C

Referendum C was placed on the ballot by the General Assembly and was approved by voters in the November 2005 election. It contained the following provisions:

- The State was authorized to retain and spend all revenues in excess of the limit on fiscal year spending after July 1, 2005, and before July 1, 2010 (five fiscal years). The authorization constituted a voter approved revenue change.
- After July 1, 2010, the State is allowed to retain revenues in excess of the limit on fiscal year spending up to a newly defined excess State revenues cap (ESRC). The excess State revenues cap is the highest population and inflation-adjusted nonexempt revenue amount in the period from July 1, 2005, to June 30, 2010, also adjusted for qualification and disqualification of enterprises. This provision effectively disabled the ratchet down provision of TABOR during the five-year period. (The term “ratchet down” is used to describe the TABOR provision that requires each year’s base for calculating the limit to be the lesser of the prior year’s revenues or the prior year’s limit.)

- In the 2017 legislative session, enactment of Senate Bill 17-267 lowered the ESRC base by $200 million. This one-time change took effect in Fiscal Year 2018 and permanently modified future year calculations of the amount over or under the ESRC. The revised ESRC in Fiscal Year 2018 set a new base which will continue to increase (or decrease) in future years by the combined percentage change in population and inflation.

- A General Fund Exempt Account was created within the General Fund to consist of the retained revenues for each fiscal year of the retention period. The Legislature appropriates money in the account for health care, education (including related capital projects), firefighter and police pension funding (for local governments), and strategic transportation projects.

- The Director of Research of the Legislative Council is required to report the amount of revenues retained with a description of how the retained revenues were expended.

- The State Controller’s annual report demonstrating compliance with the statutes implementing TABOR is required to include the amount of revenues that the State is authorized to retain and expend.

With the end of the Referendum C five-year excess revenue retention period, the State was subject to an ESRC starting in Fiscal Year 2011. Calculation of the original TABOR limit continues to apply, but the ESRC replaces the previous TABOR limit for triggering taxpayer refunds.

Since the inception of Referendum C in Fiscal Year 2006, the State has retained $21,816,035,899 -- $3,593,602,662 during the initial five-year revenue retention period, and an additional $18,222,433,237 due to the ESRC exceeding the Fiscal Year Spending limit in Fiscal Year 2011 through Fiscal Year 2019.

NOTE 10. DISTRICT RESERVES

District reserves are the cumulative fund balances of the State reported in the State’s Comprehensive Annual Financial Report at the fund level rather than the government-wide level. District reserves therefore exclude capital assets, liabilities that are not recorded in governmental funds at the fund level (primarily long-term liabilities), as well as net assets of the TABOR enterprises. The majority of these funds include balances not available for general appropriation due to legal and contractual restrictions.

NOTE 11. PRIOR PERIOD DISTRICT FUND BALANCE ADJUSTMENTS AND ACCOUNTING CHANGES

Prior period District fund balance adjustments decreased the TABOR District fund balance in total by $37,727,671.

Prior Period Adjustments –

- The Department of Natural Resources increased the district's net assets by $27,798,444 to adjust the value of water in the Chatfield Reservoir Mitigation Project. The department also decreased the district's net assets by $68,518,222 in a reclassification of buildings as investments and in a reclassification of land to the General Full Accrual Accounting Group.

- The Department of Human Services increased the district's net assets by $2,992,107 in an adjustment that corrected an indirect cost allocation error affecting the Statewide Nursing Home Enterprise.

Accounting Changes –

There were no prior period adjustments in Fiscal Year 2019 due to accounting changes.

NOTE 12. SOURCES OF TABOR GROWTH LIMIT

The allowable percentage increase in State fiscal year spending equals the sum of inflation and the percentage change in State population in the calendar year ending six months prior to the start of the fiscal year. Inflation is defined in Section C.R.S. 24-77-102(8) C.R.S. as "the percentage change in the consumer price index for the Denver-Boulder Consolidated Metropolitan Statistical Area For All Urban Consumers, All Goods, as published by the U.S. Department of Labor, Bureau of Labor Statistics, or its successor index." The Bureau of Labor Statistics' successor index beginning with the Fiscal Year 2018 Schedule of Computations is the index for the Denver-Aurora-Lakewood area.

The 4.8 percent allowable growth rate comprises a 1.4 percent increase for population growth (census date population for 2017 compared to census date population for 2016) and a 3.4 percent increase for inflation.

NOTE 13. SPENDING LIMIT ADJUSTMENTS FOR PRIOR YEAR ERRORS

With the addition of the excess State revenues cap, spending limit adjustments only impact the calculation of the Fiscal Year Spending Limit. In Fiscal Year 2019 there were no prior year revenue recognition errors that were large enough to impact the prior year base, therefore there were no adjustments to the Fiscal Year 2018 Fiscal Year Spending Limit.

NOTE 14. ENTERPRISE QUALIFICATION AND DISQUALIFICATION

The TABOR amendment to the State Constitution specifies that qualification and disqualification of enterprises shall change the District base. In order to ensure comparability between the base and current year nonexempt revenue, when an activity qualifies as an enterprise the base is reduced by the activity's prior year nonexempt revenue offset by revenue that would have been counted as nonexempt due to the activity's interaction with other State agencies. When a TABOR enterprise becomes disqualified, its current year nonexempt revenue is added to the base after application of the population and inflation growth adjustment and its prior year payments to other State agencies are removed from the base (before application of the allowable growth rate).

In Fiscal Year 2019, there were no enterprise-status disqualifications or re-qualifications. Therefore, there were no adjustments necessary to either the fiscal year spending limit or the excess State revenues cap, or in the amount of the district's net assets.

NOTE 15. TREATMENT OF AMOUNTS HELD FOR FUTURE REFUND

Section 24-77-103.5 C.R.S. requires that errors in the amount to be refunded be corrected in the year they are discovered. In Fiscal Year 2019, the discovery of various revenue recognition errors increased the amounts of the Fiscal Year 2015 and Fiscal Year 2018 refunds payable. The Fiscal Year 2015 refund payable increased by $257,400 due to the misclassification of TABOR revenue as exempt from fiscal year spending limits. The Fiscal Year 2018 refund payable increased by $2,949,972, also due to the misclassification of TABOR revenue as exempt.

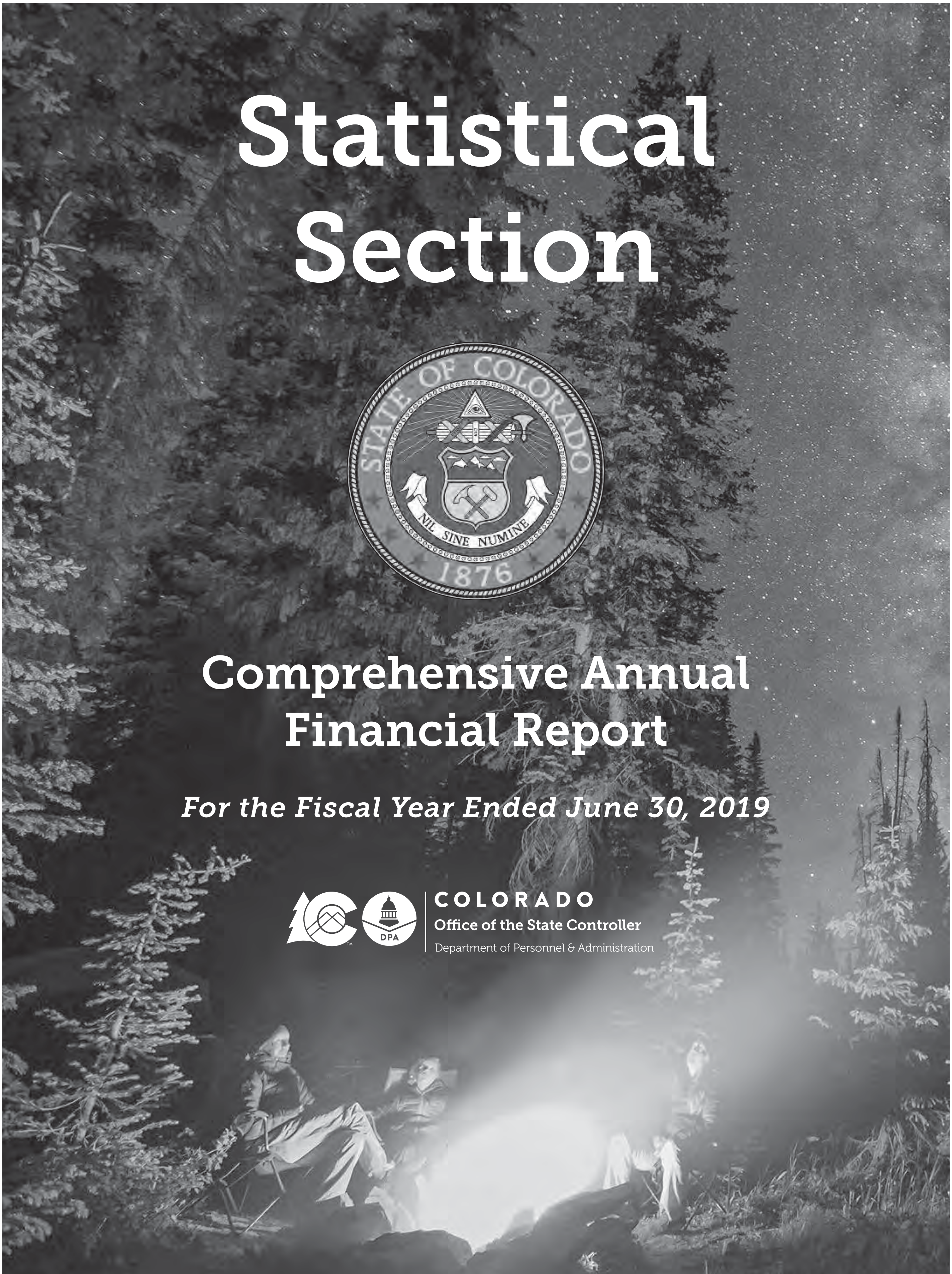
At June 30, 2018, total refunds payable were $39,837,174. Of this amount, $21,326,788 was un-refunded excess revenue from Fiscal Year 2015. The rest, $18,510,386 was excess revenue from Fiscal Year 2018. During Fiscal Year 2019, $39,508,085 was refunded indirectly to taxpayers through the homestead exemption act as a reimbursement of exempt property tax revenue foregone by local governments. The total refund represents the entire amount of the Fiscal Year 2018 excess revenue and $20,997,699 from the remaining part of the Fiscal Year 2015 refund liability. Another $187,400 of the Fiscal Year 2015 liability was refunded to taxpayers through the sales tax refund mechanism in place at that time. Before calculation of the Fiscal Year 2019 amount of excess revenue and the discovery of revenue errors, the TABOR refund liability was $141,689 – all of it from Fiscal Year 2015.

In Fiscal Year 2019, nonexempt revenue exceeded the ESRC by $428,335,506. The Fiscal Year 2019 excess revenue ($428,335,506) is added to the additional amounts of excess revenue from prior years discovered during Fiscal Year 2019 ($257,400 and $2,949,972) plus the remaining amount of the Fiscal

Year 2015 payable ($141,689). The result is a TABOR refund payable at June 30, 2019 of $431,684,567 (see Note 6).

NOTE 16. FUTURE REFUNDS

The Department of Revenue estimates that all three mechanisms to distribute the Fiscal Year 2019 TABOR refund payable will be used. See Note 6 for an explanation of the three mechanisms to distribute TABOR refunds.



Statistical Section

Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2019

COLORADO
Office of the State Controller
Department of Personnel & Administration

GOVERNMENT-WIDE
SCHEDULE OF NET POSITION
GOVERNMENTAL ACTIVITIES
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
ASSETS:										
Current Assets:										
Cash and Pooled Cash	$ 3,658,234	$ 3,107,217	$ 2,567,219	$ 2,703,416	$ 2,696,950	$ 2,302,356	$ 2,549,620	$ 1,969,331	$ 1,548,435	$ 1,962,934
Investments	-	-	-	-	-	8,460	3,497	1,726	45,548	15,224
Taxes Receivable, net	1,722,496	1,476,297	1,325,689	1,251,185	1,252,907	1,224,629	1,118,329	1,012,147	830,730	857,246
Other Receivables, net	708,209	654,761	717,660	572,655	450,805	210,062	189,937	156,126	147,768	158,060
Due From Other Governments	468,940	754,910	524,240	440,053	787,269	570,721	369,249	318,460	486,655	516,248
Internal Balances	43,557	38,459	26,262	28,967	28,022	19,336	23,801	15,964	18,620	14,153
Due From Component Units	19	18	154	347	135	54	119	137	62	84
Inventories	101,161	52,102	54,152	53,261	54,194	53,125	55,319	17,057	19,837	16,468
Prepaids, Advances and Deposits	90,371	84,277	72,047	67,468	67,917	73,025	57,465	53,961	56,543	38,591
Total Current Assets	6,792,987	6,168,041	5,287,423	5,117,352	5,338,199	4,461,768	4,367,336	3,544,909	3,154,198	3,579,008
Noncurrent Assets:										
Restricted Assets:										
Restricted Cash and Pooled Cash	1,742,791	1,589,926	1,493,996	1,923,920	2,140,729	2,554,938	1,798,432	1,779,413	1,635,476	1,572,925
Restricted Investments	1,098,543	847,587	867,572	732,662	761,140	657,772	598,209	591,083	1,097,797	687,314
Restricted Receivables	445,384	633,173	587,580	510,028	363,300	258,107	176,055	181,932	173,347	195,753
Investments	1,177,035	449,308	255,069	219,369	280,100	428,321	464,535	416,674	52,343	529,059
Other Long-Term Assets	758,544	613,249	614,932	675,809	636,260	686,349	740,735	712,736	761,498	644,867
Depreciable Capital Assets and Infrastructure, net	10,101,317	10,242,384	9,994,890	9,976,023	9,772,651	9,600,423	9,312,959	9,602,516	9,331,295	9,689,916
Land and Nondepreciable Capital Assets	2,121,606	1,914,285	2,041,812	1,851,910	1,968,227	1,931,832	2,170,769	1,903,604	1,780,945	1,637,224
Capital Assets Held as Investments	-	42,896	42,899	33,055	-	-	-	-	-	-
Total Noncurrent Assets	17,445,220	16,332,808	15,898,750	15,922,776	15,922,407	16,117,742	15,261,694	15,187,958	14,832,701	14,957,058
TOTAL ASSETS	24,238,207	22,500,849	21,186,173	21,040,128	21,260,606	20,579,510	19,629,030	18,732,867	17,986,899	18,536,066
DEFERRED OUTFLOW OF RESOURCES:	4,421,051	2,563,034	3,503,643	818,761	350,796	18,289	-	-	-	-
LIABILITIES:										
Current Liabilities:										
Tax Refunds Payable	927,857	918,688	886,992	856,076	669,992	718,211	718,077	661,829	625,145	664,781
Accounts Payable and Accrued Liabilities	1,318,548	1,369,262	1,165,137	1,166,681	1,367,263	1,043,961	742,225	677,471	785,496	847,550
TABOR Refund Liability (Note 2B)	431,685	39,837	21,807	31,358	173,346	706	706	706	706	706
Due To Other Governments	283,432	306,883	395,627	232,724	233,087	245,300	198,953	228,229	216,956	181,684
Due To Component Units	-	-	-	-	-	15	81	-	-	-
Unearned Revenue	150,512	185,677	126,307	123,769	100,467	92,674	95,026	125,174	111,506	128,404
Accrued Compensated Absences	14,097	12,758	11,865	11,522	12,185	10,470	10,955	9,859	9,741	10,287
Claims and Judgments Payable	42,298	42,812	46,369	46,343	47,682	61,623	46,873	44,858	44,641	44,181
Leases Payable	26,162	25,789	28,254	28,261	27,760	26,941	20,004	14,387	12,872	11,384
Notes, Bonds, and COPs Payable	50,865	55,515	46,990	171,835	200,975	187,910	174,340	162,670	145,165	642,445
Other Current Liabilities	31,020	22,837	27,678	29,525	19,052	19,979	14,834	16,531	13,748	20,432
Total Current Liabilities	3,276,476	2,980,058	2,757,026	2,698,094	2,851,809	2,407,790	2,022,074	1,941,714	1,965,976	2,551,854
Noncurrent Liabilities:										
Deposits Held In Custody For Others	584	136	116	90	139	139	17	16	14	13
Accrued Compensated Absences	166,680	162,645	158,435	154,510	149,817	145,992	138,413	132,394	137,139	138,224
Claims and Judgments Payable	168,190	180,865	260,535	276,010	299,785	301,591	323,451	330,516	340,003	347,394
Capital Lease Payable	97,438	106,084	113,899	122,404	144,569	148,055	131,006	107,042	94,716	85,746
Notes, Bonds, and COPs Payable	2,108,495	1,379,778	1,266,507	1,174,467	1,331,892	1,541,225	1,611,220	1,614,293	1,621,749	1,554,964
Net Pension Liability	9,377,357	11,933,852	10,919,603	6,295,004	5,565,526	-	-	-	-	-
Other Postemployment Benefits	284,264	272,038	-	-	-	-	-	-	-	-
Other Long-Term Liabilities	267,983	457,567	407,912	415,669	423,809	402,954	444,118	427,828	434,194	402,599
Total Noncurrent Liabilities	12,470,991	14,492,965	13,127,007	8,438,154	7,915,537	2,539,956	2,648,225	2,612,089	2,627,815	2,528,940
TOTAL LIABILITIES	15,747,467	17,473,023	15,884,033	11,136,248	10,767,346	4,947,746	4,670,299	4,553,803	4,593,791	5,080,794
DEFERRED INFLOW OF RESOURCES:	4,997,905	560,903	98,746	133,375	47,262	338	-	-	-	-
Net investment in Capital Assets:	10,327,956	10,879,491	14,071,021	11,330,474	10,654,690	10,125,644	10,107,082	10,107,432	9,836,378	10,118,621
Restricted for:										
Construction and Highway Maintenance	954,461	885,775	915,033	966,743	936,535	1,080,201	1,145,997	1,176,269	1,160,789	1,198,849
Education	203,648	295,468	107,012	309,957	766,688	1,110,180	1,265,476	280,269	485,171	194,586
Debt Service	104,011	91,950	79,966	68,105	56,534	44,752	33,113	21,453	10,127	4,093
Emergencies	191,245	201,166	194,369	217,328	217,328	153,150	161,350	72,850	85,400	94,000
Permanent Funds and Endowments:										
Expendable	10,651	8,267	7,643	5,801	7,301	7,271	6,328	6,024	8,017	11,130
Nonexpendable	1,291,071	1,087,000	1,020,225	950,976	896,872	800,132	694,564	684,953	641,802	643,148
Other Purposes	1,042,422	831,995	671,306	717,185	626,649	358,694	349,811	340,818	315,082	138,826
Unrestricted	(6,211,579)	(7,251,155)	(8,359,538)	(3,977,303)	(3,365,803)	1,969,691	1,195,010	1,488,996	850,342	1,052,019
TOTAL NET POSITION	$ 7,913,886	$ 7,029,957	$ 8,707,037	$ 10,589,266	$ 10,796,794	$ 15,649,715	$ 14,958,731	$ 14,179,064	$ 13,393,108	$ 13,455,272

GOVERNMENT-WIDE
SCHEDULE OF NET POSITION
BUSINESS-TYPE ACTIVITIES
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
ASSETS:										
Current Assets:										
Cash and Pooled Cash	$ 1,841,335	$3,093,539	$ 2,846,015	$2,525,453	$2,454,684	$ 2,246,115	$ 2,169,314	$ 2,011,437	$ 1,306,800	$ 1,176,181
Investments	344,755	1,827,559	549,079	392,188	378,115	254,744	281,822	160,099	273,605	253,270
Taxes Receivable, net	115,535	111,099	125,258	123,638	142,241	135,207	137,970	159,303	186,161	90,005
Other Receivables, net	770,415	601,666	490,427	640,664	430,306	408,364	381,351	330,216	302,042	282,053
Due From Other Governments	172,251	145,051	136,231	94,860	134,455	150,697	155,190	218,667	177,822	158,787
Internal Balances	(43,557)	(38,459)	(26,262)	(28,967)	(28,022)	(19,336)	(23,801)	(15,964)	(18,620)	(14,153)
Due From Component Units	28,175	16,174	23,041	18,188	11,370	23,716	18,969	18,715	19,736	14,474
Inventories	58,481	54,944	59,196	54,748	57,950	54,015	52,826	53,318	43,600	42,779
Prepaids, Advances and Deposits	41,567	29,020	31,679	28,756	28,186	37,433	24,806	24,160	18,018	19,244
Total Current Assets	3,328,957	5,840,593	4,234,664	3,849,528	3,609,285	3,290,955	3,198,447	2,959,951	2,309,164	2,022,640
Noncurrent Assets:										
Restricted Assets:										
Restricted Cash and Pooled Cash	1,562,065	284,025	241,268	457,926	499,742	429,965	352,234	372,457	409,652	353,164
Restricted Investments	72,895	106,798	95,280	167,540	246,783	303,678	292,283	293,711	98,146	239,719
Restricted Receivables	39,570	35,362	38,605	40,009	31,609	45,477	45,264	80,975	24,980	239,041
Investments	2,900,742	995,987	2,097,484	1,941,040	1,969,155	1,896,811	1,746,078	1,769,909	1,623,569	1,206,671
Other Long-Term Assets	109,831	130,529	129,350	129,425	129,850	99,380	128,105	114,118	122,939	119,387
Depreciable Capital Assets and Infrastructure, net	8,341,557	8,028,339	7,502,858	7,050,226	6,190,355	5,876,698	5,463,065	5,250,256	4,662,346	3,912,771
Land and Nondepreciable Capital Assets	1,952,976	1,843,135	1,921,788	1,652,441	1,788,595	1,370,142	1,229,761	1,019,556	938,544	1,207,048
Total Noncurrent Assets	14,979,636	11,424,175	12,026,633	11,438,607	10,856,089	10,022,151	9,256,790	8,900,982	7,880,176	7,277,801
TOTAL ASSETS	18,308,593	17,264,768	16,261,297	15,288,135	14,465,374	13,313,106	12,455,237	11,860,933	10,189,340	9,300,441
DEFERRED OUTFLOW OF RESOURCES:	931,725	1,750,279	2,332,443	649,853	348,635	118,103	551	5,005	-	7,778
LIABILITIES:										
Current Liabilities:										
Accounts Payable and Accrued Liabilities	697,916	592,545	786,944	771,248	751,169	659,085	602,571	623,458	556,294	596,926
Due To Other Governments	73,297	64,474	46,765	38,615	22,048	30,805	34,169	53,622	331,246	406,275
Due To Component Units	206	44	1,249	645	623	528	343	123	524	466
Unearned Revenue	351,010	345,734	328,261	306,222	407,108	346,264	305,108	237,530	234,662	232,371
Accrued Compensated Absences	27,340	26,203	25,381	22,761	20,960	18,117	16,609	14,942	14,579	13,035
Claims and Judgments Payable	1,581	-	-	-	-	-	-	-	-	-
Leases Payable	5,474	6,529	7,292	9,132	8,618	6,610	6,575	5,853	4,950	6,672
Notes, Bonds, and COPs Payable	196,235	154,053	146,604	267,134	251,947	244,366	233,811	243,601	79,106	100,329
Other Postemployment Benefits	-	-	-	-	-	14,076	17,052	15,721	-	-
Other Current Liabilities	323,850	191,660	134,584	139,765	125,054	127,033	142,868	110,667	141,484	126,232
Total Current Liabilities	1,676,909	1,381,242	1,477,080	1,555,522	1,587,527	1,446,884	1,359,106	1,305,517	1,362,845	1,482,306
Noncurrent Liabilities:										
Deposits Held In Custody For Others	25	20	20	20	-	-	-	-	-	-
Accrued Compensated Absences	350,352	339,007	317,070	293,365	268,600	250,148	236,329	219,026	205,621	196,295
Claims and Judgments Payable	42,390	35,505	37,361	39,657	41,460	40,982	38,993	36,472	35,373	29,461
Capital Lease Payable	31,928	41,623	42,599	47,994	45,663	35,582	35,153	33,185	43,466	76,702
Derivative Instrument Liability	14,193	6,837	9,251	13,222	9,515	8,566	8,333	12,994	6,182	7,778
Notes, Bonds, and COPs Payable	4,757,334	4,970,288	4,638,363	4,480,091	4,418,327	4,131,227	3,898,265	3,938,320	3,117,100	2,682,987
Due to Component Units	1,798	1,692	1,678	1,631	1,661	1,743	1,755	1,758	2,374	2,501
Net Pension Liability	4,237,019	7,448,575	6,934,505	3,957,073	3,579,748	-	-	-	-	-
Other Postemployment Benefits	1,015,792	938,450	343,570	289,133	241,779	181,511	177,176	139,653	105,876	47,259
Other Long-Term Liabilities	110,482	59,956	15,863	28,569	83,521	44,768	11,972	39,015	43,814	36,450
Total Noncurrent Liabilities	10,561,313	13,841,953	12,340,280	9,150,755	8,690,274	4,694,527	4,407,976	4,420,423	3,559,806	3,079,433
TOTAL LIABILITIES	12,238,222	15,223,195	13,817,360	10,706,277	10,277,801	6,141,411	5,767,082	5,725,940	4,922,651	4,561,739
DEFERRED INFLOW OF RESOURCES:	2,482,076	620,945	206,047	250,058	38,380	-	-	-	2,006	-
Net investment in Capital Assets:	5,618,074	5,108,898	6,982,288	5,051,345	4,417,947	3,653,265	3,571,408	3,386,411	2,990,094	2,854,803
Restricted for:										
Education	870,941	470,363	504,096	462,636	439,535	642,611	-	-	-	-
Unemployment Insurance	1,258,552	1,070,082	911,183	740,049	620,575	402,770	218,076	64,433	-	-
Debt Service	80,693	219,248	28,429	85,617	75,666	39,862	8,439	7,464	6,753	6,100
Emergencies	34,000	34,000	34,000	34,000	34,000	34,000	34,000	10,005	12,368	16,257
Permanent Funds and Endowments:										
Expendable	173,553	173,406	165,637	157,611	150,270	7,901	11,716	6,975	5,936	6,825
Nonexpendable	83,198	84,480	91,878	83,274	87,679	64,712	61,159	38,798	73,956	71,738
Other Purposes	118,895	65,961	65,961	101,209	88,686	56,296	631,921	629,655	657,292	630,890
Unrestricted	(3,717,886)	(4,055,531)	(4,213,139)	(1,734,088)	(1,416,530)	2,388,381	2,151,987	1,996,257	1,518,284	1,159,867
TOTAL NET POSITION	$4,520,020	$ 3,170,907	$4,570,333	$ 4,981,653	$4,497,828	$7,289,798	$6,688,706	$ 6,139,998	$5,264,683	$4,746,480

GOVERNMENT-WIDE
SCHEDULE OF NET POSITION
TOTAL PRIMARY GOVERNMENT
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
ASSETS:										
Current Assets:										
Cash and Pooled Cash	$ 5,499,569	$ 6,200,756	$ 5,413,234	$ 5,228,869	$ 5,151,634	$ 4,548,471	$ 4,718,934	$ 3,980,768	$ 2,855,235	$ 3,139,115
Investments	344,755	1,827,559	549,079	392,188	378,115	263,204	285,319	161,825	319,153	268,494
Taxes Receivable, net	1,838,031	1,587,396	1,450,947	1,374,823	1,395,148	1,359,836	1,256,299	1,171,450	1,016,891	947,251
Other Receivables, net	1,478,624	1,256,427	1,208,087	1,213,319	881,111	618,426	571,288	486,342	449,810	440,113
Due From Other Governments	641,191	899,961	660,471	534,913	921,724	721,418	524,439	537,127	664,477	675,035
Due From Component Units	28,194	16,192	23,195	18,535	11,505	23,770	19,088	18,852	19,798	14,558
Inventories	159,642	107,046	113,348	108,009	112,144	107,140	108,145	70,375	63,437	59,247
Prepaids, Advances and Deposits	131,938	113,297	103,726	96,224	96,103	110,458	82,271	78,121	74,561	57,835
Total Current Assets	10,121,944	12,008,634	9,522,087	8,966,880	8,947,484	7,752,723	7,565,783	6,504,860	5,463,362	5,601,648
Noncurrent Assets:										
Restricted Assets:										
Restricted Cash and Pooled Cash	3,304,856	1,873,951	1,735,264	2,381,846	2,640,471	2,984,903	2,150,666	2,151,870	2,045,128	1,926,089
Restricted Investments	1,171,438	954,385	962,852	900,202	1,007,923	961,450	890,492	884,794	1,195,943	927,033
Restricted Receivables	484,954	668,535	626,185	550,037	394,909	303,584	221,319	262,907	198,327	434,794
Investments	4,077,777	1,445,295	2,352,553	2,160,409	2,249,255	2,325,132	2,210,613	2,186,583	1,675,912	1,735,730
Other Long-Term Assets	868,375	743,778	744,282	805,234	766,110	785,729	868,840	826,854	884,437	764,254
Depreciable Capital Assets and Infrastructure, net	18,442,874	18,270,723	17,497,748	17,026,249	15,963,006	15,477,121	14,776,024	14,852,772	13,993,641	13,602,687
Land and Nondepreciable Capital Assets	4,074,582	3,757,420	3,963,600	3,504,351	3,756,822	3,301,974	3,400,530	2,923,160	2,719,489	2,844,272
Capital Assets Held as Investments	-	42,896	42,899	33,055	-	-	-	-	-	-
Total Noncurrent Assets	32,424,856	27,756,983	27,925,383	27,361,383	26,778,496	26,139,893	24,518,484	24,088,940	22,712,877	22,234,859
TOTAL ASSETS	42,546,800	39,765,617	37,447,470	36,328,263	35,725,980	33,892,616	32,084,267	30,593,800	28,176,239	27,836,507
DEFERRED OUTFLOW OF RESOURCES:	5,352,776	4,313,313	5,836,086	1,468,614	699,431	136,392	551	5,005	-	7,778
LIABILITIES:										
Current Liabilities:										
Tax Refunds Payable	927,857	918,688	886,992	856,076	669,992	718,211	718,077	661,829	625,145	664,781
Accounts Payable and Accrued Liabilities	2,016,464	1,961,807	1,952,081	1,937,929	2,118,432	1,703,046	1,344,796	1,300,929	1,341,790	1,444,476
TABOR Refund Liability (Note 2B)	431,685	39,837	21,807	31,358	173,346	706	706	706	706	706
Due To Other Governments	356,729	371,357	442,392	271,339	255,135	276,105	233,122	281,851	548,202	587,959
Due To Component Units	206	44	1,249	645	623	543	424	123	524	466
Unearned Revenue	501,522	531,411	454,568	429,991	507,575	438,938	400,134	362,704	346,168	360,775
Accrued Compensated Absences	41,437	38,961	37,246	34,283	33,145	28,587	27,564	24,801	24,320	23,322
Claims and Judgments Payable	43,879	42,812	46,369	46,343	47,682	61,623	46,873	44,858	44,641	44,181
Leases Payable	31,636	32,318	35,546	37,393	36,378	33,551	26,579	20,240	17,822	18,056
Notes, Bonds, and COPs Payable	247,100	209,568	193,594	438,969	452,922	432,276	408,151	406,271	224,271	742,774
Other Postemployment Benefits	-	-	-	-	-	14,076	17,052	15,721	-	-
Other Current Liabilities	354,870	214,497	162,262	169,290	144,106	147,012	157,702	127,198	155,232	146,664
Total Current Liabilities	4,953,385	4,361,300	4,234,106	4,253,616	4,439,336	3,854,674	3,381,180	3,247,231	3,328,821	4,034,160
Noncurrent Liabilities:										
Due to Other Funds	-									
Deposits Held In Custody For Others	609	156	136	110	139	139	17	16	14	13
Accrued Compensated Absences	517,032	501,652	475,505	447,875	418,417	396,140	374,742	351,420	342,760	334,519
Claims and Judgments Payable	210,580	216,370	297,896	315,667	341,245	342,573	362,444	366,988	375,376	376,855
Capital Lease Payable	129,366	147,707	156,498	170,398	190,232	183,637	166,159	140,227	138,182	162,448
Derivative Instrument Liability	14,193	6,837	9,251	13,222	9,515	8,566	8,333	12,994	6,182	7,778
Notes, Bonds, and COPs Payable	6,865,829	6,350,066	5,904,870	5,654,558	5,750,219	5,672,452	5,509,485	5,552,613	4,738,849	4,237,951
Due to Component Units	1,798	1,692	1,678	1,631	1,661	1,743	1,755	1,758	2,374	2,501
Net Pension Liability	13,614,376	19,382,427	17,854,108	10,252,077	9,145,274	-	-	-	-	-
Other Postemployment Benefits	1,300,056	1,210,488	343,570	289,133	241,779	181,511	177,176	139,653	105,876	47,259
Other Long-Term Liabilities	378,465	517,523	423,775	444,238	507,330	447,722	456,090	466,843	478,008	439,049
Total Noncurrent Liabilities	23,032,304	28,334,918	25,467,287	17,588,909	16,605,811	7,234,483	7,056,201	7,032,512	6,187,621	5,608,373
TOTAL LIABILITIES	27,985,689	32,696,218	29,701,393	21,842,525	21,045,147	11,089,157	10,437,381	10,279,743	9,516,442	9,642,533
DEFERRED INFLOW OF RESOURCES:	7,479,981	1,181,848	304,793	383,433	85,642	338	-	-	2,006	-
Net investment in Capital Assets:	15,946,030	15,988,389	21,053,309	16,381,819	15,072,637	13,778,909	13,678,490	13,493,843	12,826,472	12,973,424
Restricted for:										
Construction and Highway Maintenance	954,461	885,775	915,033	966,743	936,535	1,080,201	1,145,997	1,176,269	1,160,789	1,198,849
Education	1,074,589	765,831	611,108	772,593	1,206,223	1,752,791	1,265,476	280,269	485,171	194,586
Unemployment Insurance	1,258,552	1,070,082	911,183	740,049	620,575	402,770	218,076	64,433	-	-
Debt Service	184,704	311,198	108,395	153,722	132,200	84,614	41,552	28,917	16,880	10,193
Emergencies	225,245	235,166	228,369	251,328	251,328	187,150	195,350	82,855	97,768	110,257
Permanent Funds and Endowments:										
Expendable	184,204	181,673	173,280	163,412	157,571	15,172	18,044	12,999	13,953	17,955
Nonexpendable	1,374,269	1,171,480	1,112,103	1,034,250	984,551	864,844	755,723	723,751	715,758	714,886
Other Purposes	1,161,317	897,956	737,267	818,394	715,335	414,990	981,732	970,473	972,374	769,716
Unrestricted	(9,929,465)	(11,306,686)	(12,572,677)	(5,711,391)	(4,782,333)	4,358,072	3,346,997	3,485,253	2,368,626	2,211,886
TOTAL NET POSITION	$ 12,433,906	$ 10,200,864	$ 13,277,370	$ 15,570,919	$ 15,294,622	$ 22,939,513	$ 21,647,437	$ 20,319,062	$ 18,657,791	$ 18,201,752

GOVERNMENT-WIDE
SCHEDULE OF CHANGES IN NET POSITION
GOVERNMENTAL ACTIVITIES
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)

Functions/Programs	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
PROGRAM REVENUES:										
Charges for Services:										
Licenses and Permits	$ 559,093	$ 564,076	$ 541,936	$ 518,820	$ 501,319	$ 472,215	$ 447,232	$ 442,793	$ 454,633	$ 419,866
Service Fees	390,589	358,109	1,006,976	1,139,226	879,139	901,839	965,614	901,950	735,820	589,795
Fines and Forfeits	225,878	190,733	206,662	195,256	201,021	181,098	248,520	187,344	200,432	218,892
Rents and Royalties	175,085	147,310	132,310	142,752	199,067	182,893	133,901	147,946	128,588	79,518
Sales of Products	10,042	3,218	3,205	3,303	3,390	2,141	2,851	1,626	4,974	3,854
Unemployment Surcharge	34,091	34,245	32,507	30,768	29,381	28,635	25,724	19,307	18,611	19,329
Other	211,706	152,285	138,928	143,251	131,151	144,949	127,083	84,828	89,509	67,460
Operating Grants and Contributions	6,822,479	6,627,757	8,149,334	8,578,146	7,726,668	6,782,914	5,860,052	5,884,031	6,218,836	5,885,657
Capital Grants and Contributions	428,332	745,497	814,739	819,321	817,469	728,544	700,548	600,300	659,288	607,383
TOTAL PROGRAM REVENUES	8,857,295	8,823,230	11,026,597	11,570,843	10,488,605	9,425,228	8,511,525	8,270,125	8,510,691	7,891,754
EXPENSES:										
General Government	1,493,871	739,872	653,247	485,611	449,261	447,359	555,507	224,382	192,579	189,865
Business, Community, and Consumer Affairs	734,786	912,495	919,676	777,458	711,558	641,182	584,300	600,068	667,929	662,854
Education	6,469,072	6,086,573	6,045,204	5,859,964	5,687,573	5,472,563	5,187,481	5,205,123	5,432,143	5,096,032
Health and Rehabilitation	935,044	1,258,445	1,170,889	2,898,841	822,556	720,997	697,795	703,684	696,539	659,187
Justice	1,970,515	3,254,155	2,974,666	2,209,158	2,075,534	1,840,989	1,655,057	1,555,294	1,538,363	1,527,857
Natural Resources	123,036	219,659	169,528	135,491	120,374	92,383	77,934	93,900	149,878	144,445
Social Assistance	8,589,168	8,810,715	10,489,419	8,825,599	9,627,104	8,089,560	7,174,711	6,746,574	6,397,426	6,091,958
Transportation	1,875,438	2,179,299	2,105,462	1,830,368	1,896,904	1,872,441	1,769,013	1,777,488	1,974,009	2,105,688
Total Governmental Activities										
Interest on Debt	109,075	60,778	58,764	62,021	59,078	53,094	16,284	40,935	32,487	33,203
TOTAL EXPENSES	22,300,005	23,521,991	24,586,855	23,084,511	21,449,942	19,230,568	17,718,082	16,947,448	17,081,353	16,511,089
NET (EXPENSE) REVENUE	(13,442,710)	(14,698,761)	(13,560,258)	(11,513,668)	(10,961,337)	(9,805,340)	(9,206,557)	(8,677,323)	(8,570,662)	(8,619,335)
GENERAL REVENUES AND										
OTHER CHANGES IN NET POSITION:										
Sales and Use Taxes	3,632,282	3,449,844	3,151,679	2,940,839	2,762,222	2,754,977	2,498,006	2,333,644	2,280,693	1,987,576
Excise Taxes	301,292	311,625	321,419	290,276	267,858	236,761	240,895	244,624	236,945	244,344
Individual Income Tax	7,505,245	6,978,833	6,291,376	6,061,679	5,847,141	5,285,634	5,154,624	4,653,105	4,151,119	3,770,597
Corporate Income Tax	963,380	714,313	432,802	643,761	613,316	600,002	606,883	434,885	441,778	360,852
Other Taxes	705,986	577,961	452,042	410,277	673,275	617,612	453,305	519,870	466,408	376,388
Restricted Taxes	1,348,050	1,273,482	1,169,457	1,132,687	1,186,515	1,052,692	1,039,105	965,784	928,260	873,287
Unrestricted Investment Earnings (Losses)	30,196	21,798	16,987	15,705	11,992	17,312	16,842	15,015	6,523	10,215
Other General Revenues	95,051	199,934	103,476	107,005	96,613	112,958	97,402	96,213	91,608	112,138
(Transfers-Out) / Transfers-In	(279,131)	(254,324)	(353,647)	(352,733)	(256,738)	(172,442)	(128,535)	(135,407)	(110,266)	(94,993)
Internal Capital Contributions	-	44	-	(1,583)	-	-	-	-	-	-
Permanent Fund Additions	1,062	277	766	80	401	397	741	595	460	357
TOTAL GENERAL REVENUES AND OTHER CHANGES IN NET POSITION:	14,303,413	13,273,787	11,586,357	11,247,993	11,202,595	10,505,903	9,979,268	9,128,328	8,493,528	7,640,761
TOTAL CHANGES IN NET POSITION	860,703	(1,424,974)	(1,973,901)	(265,675)	241,258	700,563	772,711	451,005	(77,134)	(978,574)
NET POSITION, FISCAL YEAR BEGINNING (as restated)	7,053,183	8,454,931	10,680,938	10,854,941	10,555,536	14,949,152	14,186,020	13,728,059	13,470,242	14,433,846
NET POSITION - ENDING	$ 7,913,886	$ 7,029,957	$ 8,707,037	$ 10,589,266	$ 10,796,794	$ 15,649,715	$ 14,958,731	$ 14,179,064	$ 13,393,108	$ 13,455,272

GOVERNMENT-WIDE
SCHEDULE OF CHANGES IN NET POSITION
BUSINESS-TYPE ACTIVITIES
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)

Functions/Programs	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
PROGRAM REVENUES:										
Licenses and Permits	$ 179,382	$ 168,045	$ 165,182	$ 159,704	$ 157,971	$ 141,770	$ 133,315	$ 131,496	$ 120,910	$ 106,946
Service Fees	2,712,042	2,449,817	1,404,677	1,297,576	1,145,897	1,068,966	958,451	865,326	874,990	607,485
Education - Tuition, Fees, and Sales	3,484,740	3,404,969	3,239,887	3,005,967	2,881,240	2,672,136	2,512,026	2,406,696	2,243,375	1,999,358
Fines and Forfeits	3,493	4,630	5,769	4,101	3,968	15,470	12,860	9,561	1,945	2,836
Rents and Royalties	52,866	74,482	45,177	40,077	41,944	39,675	47,881	65,236	29,507	24,648
Sales of Products	747,732	686,196	622,179	661,084	605,101	607,744	636,115	624,407	592,794	590,758
Unemployment Surcharge	546,650	562,095	646,336	603,708	698,609	736,985	725,854	828,530	791,317	491,716
Other	207,087	164,008	188,112	165,237	155,707	154,424	159,162	152,448	153,321	167,930
Operating Grants and Contributions	5,119,323	5,082,655	2,556,915	2,449,163	2,281,931	2,569,038	2,730,519	3,165,718	3,689,492	3,957,310
Capital Grants and Contributions	62,609	89,542	43,873	42,996	78,304	56,899	96,655	132,067	25,432	24,619
TOTAL PROGRAM REVENUES	13,115,924	12,686,439	8,918,107	8,429,613	8,050,672	8,063,107	8,012,838	8,381,485	8,523,083	7,973,606
EXPENSES:										
Higher Education	7,111,041	8,612,196	7,829,889	6,446,902	6,004,484	5,618,507	5,258,665	5,068,481	4,755,385	4,451,541
Healthcare Affordability	3,414,018	3,294,611	-	-	-	-	-	-	-	-
Unemployment Insurance	385,192	444,181	518,891	531,607	530,130	756,484	1,055,148	1,571,321	2,141,728	2,496,188
CollegeInvest	-	-	-	-	-	-	-	-	-	68,650
Lottery	580,808	547,805	494,110	517,847	474,578	477,434	501,010	495,847	470,480	456,352
Parks and Wildlife	184,870	294,065	257,959	203,794	191,426	170,898	177,497	160,933	108,425	105,037
College Assist	222,726	247,361	315,478	320,774	338,631	341,684	407,229	403,023	402,648	410,027
Other Business-Type Activities	212,190	301,094	219,844	282,471	217,838	209,871	187,265	196,542	191,123	170,410
TOTAL EXPENSES	12,110,845	13,741,313	9,636,171	8,303,395	7,757,087	7,574,878	7,586,814	7,896,147	8,069,789	8,158,205
NET (EXPENSE) REVENUE	1,005,079	(1,054,874)	(718,064)	126,218	293,585	488,229	426,024	485,338	453,294	(184,599)
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION:										
Other Taxes	-	-	-	-	7	-	-	-	-	-
Special and/or Extraordinary Items	-	-	(808)	-	-	(22,186)	-	-	1,493	(79,575)
(Transfers-Out) / Transfers-In	279,131	254,324	353,647	352,733	256,738	172,442	128,535	135,407	110,266	94,993
Internal Capital Contributions	57,541	51,439	-	10,183	-	-	-	-	-	-
TOTAL GENERAL REVENUES AND OTHER CHANGES IN NET POSITION:	336,672	305,763	352,839	362,916	256,745	150,256	128,535	135,407	111,759	15,418
TOTAL CHANGES IN NET POSITION	1,341,751	(749,111)	(365,225)	489,134	550,330	638,485	554,559	620,745	565,053	(169,181)
NET POSITION, FISCAL YEAR BEGINNING (as restated)	3,178,269	3,920,018	4,935,558	4,492,519	3,947,498	6,651,313	6,134,147	5,519,253	4,699,630	4,915,661
NET POSITION - ENDING	$ 4,520,020	$ 3,170,907	$ 4,570,333	$ 4,981,653	$ 4,497,828	$ 7,289,798	$ 6,688,706	$ 6,139,998	$ 5,264,683	$ 4,746,480

GOVERNMENT- WIDE
SCHEDULE OF CHANGES IN NET POSITION
TOTAL PRIMARY GOVERNMENT
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)

Functions/Programs	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
PROGRAM REVENUES:										
Charges for Services:										
Licenses and Permits	$ 738,475	$ 732,121	$ 707,118	$ 678,524	$ 659,290	$ 613,985	$ 580,547	$ 574,289	$ 575,543	$ 526,812
Service Fees	3,102,631	2,807,926	2,411,653	2,436,802	2,025,036	1,970,805	1,924,065	1,767,276	1,610,810	1,197,280
Education - Tuition, Fees, and Sales	3,484,740	3,404,969	3,239,887	3,005,967	2,881,240	2,672,136	2,512,026	2,406,696	2,243,375	1,999,358
Fines and Forfeits	229,371	195,363	212,431	199,357	204,989	196,568	261,380	196,905	202,377	221,728
Rents and Royalties	227,951	221,792	177,487	182,829	241,011	222,568	181,782	213,182	158,095	104,166
Sales of Products	757,774	689,414	625,384	664,387	608,491	609,885	638,966	626,033	597,768	594,612
Unemployment Surcharge	580,741	596,340	678,843	634,476	727,990	765,620	751,578	847,837	809,928	511,045
Other	418,793	316,293	327,040	308,488	286,858	299,373	286,245	237,276	242,830	235,390
Operating Grants and Contributions	11,941,802	11,710,412	10,706,249	11,027,309	10,008,599	9,351,952	8,590,571	9,049,749	9,908,328	9,842,967
Capital Grants and Contributions	490,941	835,039	858,612	862,317	895,773	785,443	797,203	732,367	684,720	632,002
TOTAL PROGRAM REVENUES	21,973,219	21,509,669	19,944,704	20,000,456	18,539,277	17,488,335	16,524,363	16,651,610	17,033,774	15,865,360
EXPENSES:										
General Government	1,493,871	739,872	653,247	485,611	449,261	447,359	555,507	224,382	192,579	189,865
Business, Community, and Consumer Affairs	734,786	912,495	919,676	777,458	711,558	641,182	584,300	600,068	667,929	662,854
Education	6,469,072	6,086,573	6,045,204	5,859,964	5,687,573	5,472,563	5,187,481	5,205,123	5,432,143	5,096,032
Health and Rehabilitation	935,044	1,258,445	1,170,889	2,898,841	822,556	720,997	697,795	703,684	696,539	659,187
Justice	1,970,515	3,254,155	2,974,666	2,209,158	2,075,534	1,840,989	1,655,057	1,555,294	1,538,363	1,527,857
Natural Resources	123,036	219,659	169,528	135,491	120,374	92,383	77,934	93,900	149,878	144,445
Social Assistance	8,589,168	8,810,715	10,489,419	8,825,599	9,627,104	8,089,560	7,174,711	6,746,574	6,397,426	6,091,958
Transportation	1,875,438	2,179,299	2,105,462	1,830,368	1,896,904	1,872,441	1,769,013	1,777,488	1,974,009	2,105,688
Interest on Debt	109,075	60,778	58,764	62,021	59,078	53,094	16,284	40,935	32,487	33,203
Higher Education	7,111,041	8,612,196	7,829,889	6,446,902	6,004,484	5,618,507	5,258,665	5,068,481	4,755,385	4,451,541
Healthcare Affordability	3,414,018	3,294,611	-	-	-	-	-	-	-	-
Unemployment Insurance	385,192	444,181	518,891	531,607	530,130	756,484	1,055,148	1,571,321	2,141,728	2,496,188
CollegeInvest	-	-	-	-	-	-	-	-	-	68,650
Lottery	580,808	547,805	494,110	517,847	474,578	477,434	501,010	495,847	470,480	456,352
Parks and Wildlife	184,870	294,065	257,959	203,794	191,426	170,898	177,497	160,933	108,425	105,037
College Assist	222,726	247,361	315,478	320,774	338,631	341,684	407,229	403,023	402,648	410,027
Other Business-Type Activities	212,190	301,094	219,844	282,471	217,838	209,871	187,265	196,542	191,123	170,410
TOTAL EXPENSES	34,410,850	37,263,304	34,223,026	31,387,906	29,207,029	26,805,446	25,304,896	24,843,595	25,151,142	24,669,294
NET (EXPENSE) REVENUE	(12,437,631)	(15,753,635)	(14,278,322)	(11,387,450)	(10,667,752)	(9,317,111)	(8,780,533)	(8,191,985)	(8,117,368)	(8,803,934)
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION:										
Sales and Use Taxes	3,632,282	3,449,844	3,151,679	2,940,839	2,762,222	2,754,977	2,498,006	2,333,644	2,280,693	1,987,576
Excise Taxes	301,292	311,625	321,419	290,276	267,858	236,761	240,895	244,624	236,945	244,344
Individual Income Tax	7,505,245	6,978,833	6,291,376	6,061,679	5,847,141	5,285,634	5,154,624	4,653,105	4,151,119	3,770,597
Corporate Income Tax	963,380	714,313	432,802	643,761	613,316	600,002	606,883	434,885	441,778	360,852
Other Taxes	705,986	577,961	452,042	410,277	673,282	617,612	453,305	519,870	466,408	376,388
Restricted Taxes	1,348,050	1,273,482	1,169,457	1,132,687	1,186,515	1,052,692	1,039,105	965,784	928,260	873,287
Unrestricted Investment Earnings (Losses)	30,196	21,798	16,987	15,705	11,992	17,312	16,842	15,015	6,523	10,215
Other General Revenues	95,051	199,934	103,476	107,005	96,613	112,958	97,402	96,213	91,608	112,138
Special and/or Extraordinary Items	-	-	(808)	-	-	(22,186)	0	0	1,493	(79,575)
Internal Capital Contributions	57,541	51,483	-	8,600	-	-	-	-	-	-
Permanent Fund Additions	1,062	277	766	80	401	397	741	595	460	357
TOTAL GENERAL REVENUES AND OTHER CHANGES IN NET POSITION:	14,640,085	13,579,550	11,939,196	11,610,909	11,459,340	10,656,159	10,107,803	9,263,735	8,605,287	7,656,179
TOTAL CHANGES IN NET POSITION	2,202,454	(2,174,085)	(2,339,126)	223,459	791,588	1,339,048	1,327,270	1,071,750	487,919	(1,147,755)
NET POSITION, FISCAL YEAR BEGINNING (as restated)	10,231,452	12,374,949	15,616,496	15,347,460	14,503,034	21,600,465	20,320,167	19,247,312	18,169,872	19,349,507
NET POSITION - ENDING	$12,433,906	$10,200,864	$13,277,370	$ 15,570,919	$15,294,622	$22,939,513	$21,647,437	$20,319,062	$ 18,657,791	$ 18,201,752

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE ALL GOVERNMENTAL FUND TYPES
Last Ten Fiscal Years

(DOLLARS IN MILLIONS)	2019	2018 (restated)	2017	2016 (restated)	2015	2014	2013	2012	2011[1]	2010
REVENUES:										
Taxes	$ 14,199	$ 13,389	$ 11,835	$ 11,471	$ 11,205	$ 10,596	$ 10,018	$ 9,182	$ 8,430	$ 7,640
Less: Excess TABOR Revenues	-	-	-	-	170	-	-	-	-	-
Licenses, Permits, and Fines	869	940	838	810	801	758	789	724	745	734
Charges for Goods and Services	403	363	1,012	1,144	885	905	970	892	730	552
Rents	175	147	132	143	199	183	134	148	129	80
Investment Income	352	41	46	139	99	115	19	120	97	199
Federal Grants and Contracts	6,680	7,047	8,685	9,047	8,283	7,183	6,428	6,223	6,917	7,023
Unclaimed Property Receipts	47	78	64	65	61	53	37	43	40	42
Other	426	397	338	321	329	365	263	254	221	192
TOTAL REVENUES	23,151	22,402	22,950	23,140	22,032	20,158	18,658	17,586	17,309	16,462
EXPENDITURES:										
Current:										
General Government	377	381	344	324	305	331	325	359	560	775
Business, Community and Consumer Affairs	493	480	453	474	469	395	375	363	388	369
Education	911	832	869	852	785	730	674	661	778	855
Health and Rehabilitation	846	778	770	1,784	699	658	641	626	592	583
Justice	1,971	1,808	1,705	1,741	1,648	1,605	1,422	1,322	1,314	1,315
Natural Resources	129	128	113	107	103	107	99	90	132	126
Social Assistance	7,539	7,572	9,358	8,726	8,627	7,416	6,488	6,065	5,655	4,454
Transportation	1,298	1,348	1,364	1,331	1,282	1,203	1,065	982	1,064	1,017
Capital Outlay	265	272	189	191	325	298	299	459	329	240
Intergovernmental:										
Cities	503	471	491	425	421	412	297	287	300	281
Counties	1,916	1,759	1,740	1,656	1,627	1,573	1,504	1,371	1,478	2,253
School Districts	5,594	5,171	5,122	4,995	4,909	4,475	4,235	4,199	4,303	4,364
Other	410	244	255	227	205	202	323	177	185	219
Debt Service	179	128	239	280	270	261	247	236	208	194
TOTAL EXPENDITURES	22,431	21,372	23,012	23,113	21,675	19,666	17,994	17,197	17,286	17,045
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	720	1,030	(62)	27	357	492	664	389	23	(583)
OTHER FINANCING SOURCES (USES)										
Transfers- In	1,813	5,447	5,851	4,915	4,535	5,405	5,750	4,622	4,776	5,333
Transfers- Out:										
Higher Education	(376)	(230)	(230)	(181)	(181)	(143)	(135)	(133)	(135)	(125)
Other	(1,711)	(5,458)	(5,966)	(5,079)	(4,607)	(5,390)	(5,728)	(4,612)	(4,731)	(5,264)
Face Amount of Debt Issued	740	156	129	11	-	97	196	156	218	559
Bond Premium/Discount	57	21	14	-	-	6	9	13	-	8
Capital Lease Debt Issuance	1	4	1	-	-	25	1	17	17	-
Sale of Capital Assets	24	10	15	7	3	27	31	14	-	-
Insurance Recoveries	2	7	8	5	13	2	1	6	2	4
Debt Refunding Issuance	-	-	-	-	-	112	31	126	-	-
Debt Refunding Premium Proceeds	-	-	-	-	-	-	-	19		
Debt Refunding Payments	-	-	-	-	-	-	(31)	(144)	-	-
TOTAL OTHER FINANCING SOURCES (USES)	550	(43)	(178)	(322)	(237)	141	125	84	147	515
NET CHANGE IN FUND BALANCE	1,270	987	(240)	(295)	120	633	789	473	170	(68)
FUND BALANCE, FISCAL YEAR BEGINNING (as restated)	7,309	6,362	6,604	6,905	6,727	6,101	5,311	4,820	4,672	4,744
FUND BALANCE - ENDING	$ 8,579	$ 7,349	$ 6,364	$ 6,610	$ 6,847	$ 6,734	$ 6,100	$ 5,293	$ 4,842	$ 4,676

1 - Beginning in Fiscal Year 2011 the Supplemental Nutrition Assistance Program (SNAP) expenditures are reported in the Social Assistance line. In previous years it was reported as Intergovernmental payments in the Counties line.

GENERAL PURPOSE REVENUE (AFTER TABOR REFUNDS)
GENERAL FUND
IN DOLLARS AND AS A PERCENT OF TOTAL
Last Ten Fiscal Years

(DOLLARS IN MILLIONS)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Income Tax:										
Individual	$ 7,328	$ 7,006	$ 6,209	$ 5,993	$ 5,888	$ 5,273	$ 5,149	$ 4,633	$ 4,154	$ 3,777
Corporate	856	736	467	606	635	665	597	457	366	350
Net Income Tax	8,184	7,742	$ 6,676	6,599	6,523	5,938	5,746	5,090	4,520	4,127
Sales, Use, and Excise Taxes	3,695	3,501	3,188	2,996	2,990	2,763	2,549	2,387	2,323	2,072
Less: Excess TABOR Revenues	-	-	-	-	(170)	-	-	-	-	-
Net Sales, Use, and Excise Taxes	3,695	3,501	3,188	2,996	2,820	2,763	2,549	2,387	2,323	2,072
Insurance Tax	315	304	291	280	257	239	210	197	190	187
Gaming and Other Taxes	53	156	-	16	14	12	12	20	20	16
Investment Income	27	20	15	13	9	15	17	14	8	10
Severence Taxes to be Refunded	-	-	54	-	-	-	-	-	-	-
Other	-	-	40	26	19	25	21	26	25	44
TOTAL GENERAL REVENUES	$ 12,274	$ 11,723	$ 10,264	$ 9,930	$ 9,642	$ 8,992	$ 8,555	$ 7,734	$ 7,086	$ 6,456
Percent Change From Previous Year	4.7%	14.2%	3.4%	3.0%	7.2%	5.1%	10.6%	9.1%	9.8%	- 1.1%
(AS PERCENT OF TOTAL EXCLUDING TABOR REFUND)										
Net Income Tax	66.7%	66.0%	65.0%	66.5%	66.5%	66.0%	67.2%	65.8%	63.8%	63.9%
Sales, Use, and Excise Taxes	30.1	29.9	31.2	30.1	30.5	30.7	29.8	30.9	32.7	32.1
Estate Taxes	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Insurance Tax	2.6	2.6	2.8	2.8	2.6	2.7	2.5	2.5	2.7	2.9
Other Taxes	0.4	1.3	0.0	0.2	0.1	0.1	0.1	0.3	0.3	0.2
Interest	0.2	0.2	0.1	0.1	0.1	0.2	0.2	0.2	0.1	0.2
Fiscal Emergency Fund	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Severence Taxes to be Refunded	0.0	0.0	0.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.4	0.3	0.2	0.3	0.2	0.3	0.4	0.7
TOTAL GENERAL REVENUES	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

EXPENDITURES BY DEPARTMENT AND TRANSFERS
FUNDED BY GENERAL PURPOSE REVENUES
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Department:[1]										
Agriculture	$ 11,346	$ 10,428	$ 10,639	$ 10,050	$ 8,633	$ 7,697	$ 6,975	$ 5,152	$ 4,658	$ 5,915
Corrections	837,497	773,788	748,559	758,545	717,579	675,706	652,394	647,313	657,559	563,570
Education	4,114,576	4,070,889	3,764,298	3,477,785	3,357,324	3,153,609	3,014,681	2,833,433	2,962,954	3,238,879
Governor	42,375	36,283	39,615	34,609	30,267	22,819	18,555	9,699	11,600	13,781
Health Care Policy and Financing	2,923,196	2,727,717	2,468,392	2,446,338	2,274,875	2,100,771	1,829,776	1,685,679	1,267,889	1,152,245
Higher Education	1,001,121	894,450	870,664	856,849	761,306	658,901	628,565	623,963	705,085	428,784
Human Services	1,055,818	984,291	918,130	936,071	877,162	812,603	753,225	703,676	710,966	751,149
Judicial Branch	561,799	514,874	487,636	481,550	441,700	386,870	354,119	337,039	325,173	323,146
Labor and Employment	20,539	21,302	21,579	7,754	660	50	-	-	-	-
Law	16,396	15,722	14,774	14,525	13,457	12,127	10,355	9,341	9,313	9,133
Legislative Branch	51,082	48,202	44,880	43,410	41,132	38,712	35,957	34,672	31,736	32,504
Local Affairs	37,125	29,184	25,235	25,481	22,244	17,540	10,976	10,448	10,579	10,854
Military and Veterans Affairs	10,983	30,814	8,253	7,907	7,792	7,094	6,576	5,355	4,969	5,263
Natural Resources	32,307	30,882	28,711	27,519	26,216	25,141	23,620	23,400	26,233	25,515
Personnel & Administration	13,971	12,088	12,273	11,034	7,601	31,407	6,588	3,935	4,823	5,139
Public Health and Environment	53,492	46,506	48,448	49,964	59,383	53,588	31,199	27,742	27,165	26,548
Public Safety	185,018	124,204	122,404	113,976	126,747	165,240	85,595	81,993	80,239	79,459
Regulatory Agencies	6,224	5,964	5,742	6,073	6,007	1,730	1,674	1,597	1,529	1,429
Revenue	260,583	250,438	90,957	149,361	97,249	73,626	55,078	55,596	52,540	54,187
Transportation	-	-	392	102	-	-	-	-	-	-
Treasury	774,821	190,457	15,908	12,522	5,684	108,870	27,650	4,914	4,140	7,784
Transfer to Capital Construction Fund	90,382	92,084	84,484	271,130	248,502	186,715	61,411	49,298	11,985	169
Transfer to Various Cash Funds	814,200	674,900	194,735	90,196	67,555	260,272	1,086,051	72,000	296,872	8,000
Transfer to the Highway Users Tax Fund	-	-	79,000	199,200	-	-	-	-	-	-
Other Transfers and Nonoperating Disbursements	278,999	181,151	153,379	143,492	127,795	126,263	262,406	25,479	19,422	20,555
TOTALS	$ 13,193,850	$ 11,766,618	$10,259,087	$ 10,175,443	$ 9,326,870	$ 8,927,351	$ 8,963,426	$ 7,251,724	$ 7,227,429	$ 6,764,008
Percent Change	12.1%	14.7%	0.8%	9.1%	4.5%	-0.4%	23.6%	0.3%	6.9%	-8.8%
(AS PERCENT OF TOTAL)										
Education	31.2%	34.6%	36.7%	34.2%	36.0%	35.3%	33.6%	39.1%	41.0%	47.9%
Health Care Policy and Financing	22.2	23.2	24.1	24.0	24.4	23.5	20.4	23.2	17.5	17.0
Higher Education	7.6	7.6	8.5	8.4	8.2	7.4	7.0	8.6	9.8	6.3
Human Services	8.0	8.4	8.9	9.2	9.4	9.1	8.4	9.7	9.8	11.1
Corrections	6.3	6.6	7.3	7.5	7.7	7.6	7.3	8.9	9.1	8.3
Transfer to Capital Construction Fund	0.7	0.8	0.8	2.7	2.7	2.1	0.7	0.7	0.2	0.0
Transfer to Various Cash Funds	6.2	5.7	1.9	0.9	0.7	2.9	12.1	1.0	4.1	0.1
Transfers to the Highway Users Tax Fund	0.0	0.0	0.8	2.0	0.0	0.0	0.0	0.0	0.0	0.0
Judicial	4.3	4.4	4.8	4.7	4.7	4.3	4.0	4.6	4.5	4.8
Revenue	2.0	2.1	0.9	1.5	1.0	0.8	0.6	0.8	0.7	0.8
All Others	11.5	6.6	5.3	4.9	5.2	7.0	5.9	3.4	3.3	3.7
TOTALS	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

1 Expenditures in this schedule are reported on the modified accrual basis (GAAP basis) rather than the budgetary basis, which defers certain payroll, Medicaid costs and related revenues, and other statutorily defined expenditures to the following fiscal year. Certain expenditures are shown in the department that makes the external payment rather than being shown in the department that receives the original general-funded appropriation.

FUND BALANCE
GENERAL FUND AND ALL OTHER GOVERNMENTAL FUND TYPES
Last Ten Fiscal Years
(DOLLARS IN THOUSANDS)

	2019	2018	2017	2016	2015	2014	2013	2012	2011[1]	2010
Reserved for:										
Encumbrances	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ 5,721
Risk Management	-	-	-	-	-	-	-	-	-	23,031
Unreserved Undesignated:										
General Fund	-	-	-	-	-	-	-	-	-	(30,822)
Unreserved:										
Designated for Unrealized Investment Gains:										
General Fund	-	-	-	-	-	-	-	-	-	17,854
Nonspendable:										
Inventories	9,944	7,975	8,503	7,522	8,894	8,721	9,931	6,942	8,742	-
Prepaids	38,547	38,173	39,348	37,977	40,971	38,535	22,654	24,175	33,009	-
Restricted	814,658	626,068	442,249	497,814	398,948	468,758	487,161	503,449	542,997	-
Committed	1,114,406	970,235	646,700	513,986	705,844	411,362	279,352	331,419	39,458	-
Assigned	33,264	29,641	17,218	19,283	20,731	7,651	7	20	109	-
Unassigned	52,088	334,660	-	-	-	-	-	359,421	(21,468)	-
TOTAL FUND BALANCE	2,062,907	2,006,752	1,154,018	1,076,582	1,175,388	935,027	799,105	1,225,426	602,847	15,784
ALL OTHER GOVERNMENTAL FUNDS:										
Reserved for:										
Encumbrances	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ 1,052,572
Noncurrent Assets	-	-	-	-	-	-	-	-	-	584,828
Debt Service	-	-	-	-	-	-	-	-	-	4,093
Statutory Purposes	-	-	-	-	-	-	-	-	-	325,463
Emergencies	-	-	-	-	-	-	-	-	-	94,000
Funds Reported as Restricted	-	-	-	-	-	-	-	-	-	1,151,448
Unreserved, Reported in:										
Special Revenue Funds	-	-	-	-	-	-	-	-	-	57,148
Capital Projects Funds	-	-	-	-	-	-	-	-	-	(35,611)
Nonmajor Special Revenue Funds	-	-	-	-	-	-	-	-	-	1,302,178
Nonmajor Permanent Funds	-	-	-	-	-	-	-	-	-	10,586
Unreserved:										
Designated for Unrealized Investment Gains:										
Reported in Major Funds	-	-	-	-	-	-	-	-	-	34,487
Reported in Nonmajor Special Revenue Funds	-	-	-	-	-	-	-	-	-	40,778
Reported in Nonmajor Permanent Funds	-	-	-	-	-	-	-	-	-	38,541
Nonspendable:										
Long-term Portion of Interfund Loans Receivable	13	12	-	19,171	-	-	-	-	-	-
Inventories	90,323	43,452	44,779	45,026	44,436	43,681	44,262	8,690	9,839	-
Permanent Fund Principal	1,274,846	1,186,138	1,122,480	1,043,619	971,676	868,383	760,160	737,239	658,883	-
Prepaids	43,041	42,116	27,686	25,298	25,849	29,365	32,697	28,665	21,540	-
Restricted	1,464,302	1,398,241	1,336,625	1,582,619	1,942,973	2,546,717	2,783,009	1,673,490	1,988,088	-
Committed	3,643,477	2,672,653	2,677,915	2,817,110	2,686,468	2,310,902	1,680,986	1,619,397	1,560,775	-
TOTAL FUND BALANCE	6,516,002	5,342,612	5,209,485	5,532,843	5,671,402	5,799,048	5,301,114	4,067,481	4,239,125	4,660,511
TOTAL FUND BALANCE	$ 8,578,909	$ 7,349,364	$ 6,363,503	$ 6,609,425	$ 6,846,790	$ 6,734,075	$ 6,100,219	$ 5,292,907	$ 4,841,972	$ 4,676,295

1 - The implementation of Governmental Accounting Standards Board Statement No. 54 in Fiscal Year 2011 resulted in a significant change in the State's fund balance classifications.

TABOR REVENUES, EXPENDITURES, FISCAL YEAR SPENDING LIMITATIONS, AND REFUNDS
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)

	2019	2018	(restated) 2017	(restated) 2016	(restated) 2015	(restated) 2014	2013	2012	2011	2010
DISTRICT REVENUES:										
Exempt District Revenues	$ 18,613,345	$ 17,388,665	$ 17,784,588	$ 18,170,415	$ 16,980,420	$ 17,076,305	$ 16,446,833	$ 15,017,772	$ 15,532,632	$ 16,056,039
Nonexempt District Revenues	14,788,420	13,720,881	12,891,657	12,824,408	12,530,772	11,691,905	11,107,341	10,273,184	9,424,764	8,567,941
TOTAL DISTRICT REVENUES	33,401,765	31,109,546	30,676,245	30,994,823	29,511,192	28,768,210	27,554,174	25,290,956	24,957,396	24,623,980
Percent Change In Nonexempt District Revenues	7.8%	6.4%	0.5%	2.3%	7.2%	5.3%	8.1%	9.0%	10.0%	-5.9%
DISTRICT EXPENDITURES:										
Exempt District Expenditures	18,613,345	17,388,666	17,784,588	18,170,415	16,980,420	17,076,305	16,446,833	15,017,772	15,532,632	16,056,039
Nonexempt District Expenditures	13,001,752	12,852,870	13,251,437	13,076,457	12,237,753	11,016,588	10,263,972	9,791,616	9,330,892	8,638,571
TOTAL DISTRICT EXPENDITURES	31,615,097	30,241,536	31,036,025	31,246,872	29,218,173	28,092,893	26,710,805	24,809,388	24,863,524	24,694,610
Percent Change In Nonexempt District Expenditures	1.2%	-3.0%	1.3%	6.9%	11.1%	7.3%	4.8%	4.9%	8.0%	-15.0%
TOTAL DISTRICT RESERVE/FUND BALANCE INCREASE (DECREASE)	$ 1,786,668	$ 868,010	$ (359,780)	$ (252,049)	$ 293,019	$ 675,317	$ 843,369	$ 481,568	$ 93,872	$ (70,630)
FISCAL YEAR SPENDING LIMIT										
Prior Fiscal Year Spending Limitation	$ 11,220,749	$ 10,761,667	$ 10,427,606	$ 9,976,946	$ 9,566,586	$ 9,247,466	$ 8,799,754	$ 8,654,192	$ 8,567,941	$ 9,102,354
Adjustments To Prior Year Limit[1]	0	(24,108)	10,480	(45,595)	(962)	(152)	(27,952)	(26,982)	(16,368)	(422,016)
ADJUSTED PRIOR YEAR FISCAL SPENDING LIMITATION	11,220,749	10,737,559	10,438,086	9,931,351	9,565,624	9,247,314	8,771,802	8,627,210	8,551,573	8,680,338
Allowable Growth Rate (Population Plus Inflation)	4.8%	4.5%	3.1%	4.4%	4.3%	3.3%	5.4%	2.0%	1.2%	5.8%
Current Fiscal Year Spending Limitation	11,759,345	11,220,749	10,761,667	10,368,330	9,976,946	9,552,475	9,245,479	8,799,754	8,654,192	9,183,797
Adjustments To Current Year Limit	-	-	-	59,276	0	14,111	1,987	-	-	-
ADJUSTED CURRENT YEAR FISCAL SPENDING LIMITATION	11,759,345	11,220,749	10,761,667	10,427,606	9,976,946	9,566,586	9,247,466	8,799,754	8,654,192	9,183,797
EXCESS STATE REVENUE CAP (ESRC)[2]	14,360,084	13,702,371	13,327,811	12,946,499	12,361,032	11,852,383	11,460,242	10,871,425	10,684,856	
NONEXEMPT DISTRICT REVENUES	14,788,420	13,720,881	12,891,657	12,824,408	12,530,772	11,691,905	11,107,341	10,273,184	9,424,764	8,567,941
Amount Over(Under) Adjusted Fiscal Year Spending Limitation	3,029,075	2,500,132	2,129,990	2,396,802	2,553,826	2,125,319	1,859,875	1,473,430	770,572	(615,856)
Amount Over(Under) Excess State Revenue Cap	428,336	18,510	(436,154)	(122,091)	169,740	(160,478)	(352,901)	(598,242)	(1,260,092)	
Correction Of Prior Years' Refunds	3,207		(346)	(13,899)	-	-	-	-	-	-
FISCAL YEAR REFUND	$ 431,685	$ 18,510	$ -	$ -	$ 173,346	$ -	$ -	$ -	$ -	$ -

1 - Large adjustments to the prior year limit are primarily related to activities qualifying as TABOR enterprises, after which the activity's revenues and expenditures are no longer shown in the district amounts.

2 - Beginning in Fiscal Year 2011, with the expiration of the Referendum C retention period, Fiscal Year Refunds are based on the Excess State Revenue Cap rather than the Fiscal Year Spending Limit.

DEBT SERVICE EXPENDITURES
ALL GOVERNMENTAL FUND TYPES
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)

	2019	2018	2017	2016	2015	(restated) 2014	2013	2012	(restated) 2011	2010
DEBT SERVICE EXPENDITURES:										
Principal	$ 85,722	$ 62,203	$ 177,925	$ 210,390	$ 194,818	$ 184,106	$ 163,939	$ 150,690	$ 124,993	$ 116,083
Interest	94,654	65,566	60,781	69,729	74,689	77,005	82,660	85,586	82,829	77,919
TOTAL DEBT SERVICE EXPENDITURES	$ 180,376	$ 127,769	$ 238,706	$ 280,119	$ 269,507	$ 261,111	$ 246,599	$ 236,276	$ 207,822	$ 194,002
Percent Change Over Previous Year	41.2%	-46.5%	-14.8%	3.9%	3.2%	5.9%	4.4%	13.7%	7.1%	2.9%
TOTAL NONCAPITAL EXPENDITURES	21,394,396	20,293,035	21,788,949	22,034,812	20,480,883	19,001,514	17,329,054	16,470,142	16,654,138	16,566,769
TOTAL CAPITAL EXPENDITURES	1,036,687	1,079,152	1,222,662	1,078,383	1,194,596	664,762	653,157	726,501	631,546	478,179
TOTAL GOVERNMENTAL EXPENDITURES	22,431,083	21,372,187	23,011,611	23,113,195	21,675,479	19,666,276	17,982,211	17,196,643	17,285,684	17,044,948
DEBT SERVICE EXPENDITURES AS PERCENT OF TOTAL NONCAPITAL EXPENDITURES:										
Principal	0.4%	0.3%	0.8%	1.0%	1.0%	1.0%	0.9%	0.9%	0.8%	0.7%
Interest	0.4%	0.3%	0.3%	0.3%	0.4%	0.4%	0.5%	0.5%	0.5%	0.5%
Total Debt Service Expenditures	0.8%	0.6%	1.1%	1.3%	1.3%	1.4%	1.4%	1.4%	1.2%	1.2%

TOTAL OUTSTANDING DEBT[1,2,4]
PRIMARY GOVERNMENT
Last Ten Fiscal Years

(DOLLARS IN THOUSANDS)	2019	(restated) 2018	(restated) 2017	(restated) 2016	(restated) 2015	(restated) 2014	(restated) 2013	(restated) 2012	(restated) 2011	(restated) 2010
Governmental Activities:										
Revenue Backed Debt	$ -	$ -	$ -	$ 127,925	$ 289,789	$ 443,881	$ 574,147	$ 739,138	$ 869,282	$ 992,436
Certificates of Participation	2,152,555	1,426,314	1,302,382	1,205,172	1,227,828	1,267,869	1,192,193	1,018,456	897,632	689,973
Capital Leases	123,600	131,873	142,153	150,665	172,329	174,996	151,010	121,429	107,588	97,130
Notes and Mortgages	6,805	8,979	11,115	13,205	15,250	17,385	19,220	19,369	-	515,000
TOTAL GOVERNMENTAL OUTSTANDING DEBT	2,282,960	1,567,166	1,455,650	1,496,967	1,705,196	1,904,131	1,936,570	1,898,392	1,874,502	2,294,539
Business-Type Activities:										
Revenue Backed Debt	4,452,563	4,602,833	4,391,057	4,320,596	4,242,726	3,967,023	3,724,951	3,753,617	2,762,166	2,306,693
Certificates of Participation	433,021	461,461	346,769	372,661	399,231	403,761	403,603	420,951	430,537	432,698
Capital Leases	37,402	48,152	49,891	57,126	54,281	42,192	41,728	39,038	48,416	83,374
Notes and Mortgages	67,985	60,047	61,396	53,968	28,317	4,810	3,522	7,353	3,503	43,925
TOTAL BUSINESS-TYPE OUTSTANDING DEBT	4,990,971	5,172,493	4,849,113	4,804,351	4,724,555	4,417,786	4,173,804	4,220,959	3,244,622	2,866,690
Total Primary Government:										
Revenue Backed Debt	4,452,563	4,602,833	4,391,057	4,448,521	4,532,515	4,410,904	4,299,098	4,492,755	3,631,448	3,299,129
Certificates of Participation	2,585,576	1,887,775	1,649,151	1,577,833	1,627,059	1,671,630	1,595,796	1,439,407	1,328,169	1,122,671
Capital Leases	161,002	180,025	192,044	207,791	226,610	217,188	192,738	160,467	156,004	180,504
Notes and Mortgages	74,790	69,026	72,511	67,173	43,567	22,195	22,742	26,722	3,503	558,925
TOTAL OUTSTANDING DEBT[1]	$ 7,273,931	$ 6,739,659	$ 6,304,763	$ 6,301,318	$ 6,429,751	$ 6,321,917	$ 6,110,374	$ 6,119,351	$ 5,119,124	$ 5,161,229
Percent Change Over Previous Year	7.9%	6.9%	0.1%	-2.0%	1.7%	3.5%	-0.1%	19.5%	-0.8%	-13.6%
Colorado Population (In Thousands) Restated for Census	5,772	5,696	5,616	5,541	5,452	5,351	5,271	5,186	5,118	5,049
Per Capita Debt (Dollars Per Person) Restated for Census	$1,260	$1,183	$1,123	$1,137	$1,179	$1,181	$1,159	$1,180	$1,000	$1,022
Per Capita Income (Thousands Per Person)	$59.0	$56.8	$54.6	$52.3	$52.1	$50.7	$47.2	$45.6	$43.0	$39.9
Per Capita Debt as a Percent of Per Capita Income	2.1%	2.1%	2.1%	2.2%	2.3%	2.3%	2.5%	2.6%	2.3%	2.6%

1 - General Obligation Debt is prohibited by the State Constitution except to fund buildings for state use, to defend the state or the U.S. (in time of war), or to provide for unforseen revenue deficiencies.

2 - Colorado State Constitution requires multi-years obligations to be approved by voters therefore there is no specific legal debt limitation.

3 - Decline was related to the CollegeInvest sale and retirement of bonds previously issued to support purchase and origination of student loans.

4 - Beginning in Fiscal Year 2014 debt liabilities are not offset by unamortized refunding gains or losses. With GASB Statement No. 65, these balances became deferred inflows and or outflows.

REVENUE BOND COVERAGE[1]
Last Ten Fiscal Years
(DOLLARS IN THOUSANDS)

Fiscal Year	Gross Revenue	Direct Operating Expense	Net Revenue Available For Debt Service	Debt Service Requirements: Principal	Debt Service Requirements: Interest	Debt Service Requirements: Total	Coverage
Governmental Funds: Transportation Revenue Anticipation Notes (TRANs)							
2019	$ -	$ -	$ -	$ -	$ -	$ -	0.00
2018	-	-	-	-	-	-	0.00
2017	-	-	-	-	-	-	0.00
2016	1,566,285	1,437,505	128,780	126,100	2,680	128,780	1.00
2015	1,358,950	1,191,461	167,489	157,220	10,269	167,489	1.00
2014	1,240,588	1,073,259	167,329	147,225	20,104	167,329	1.00
2013	1,204,153	1,037,025	167,128	132,105	35,023	167,128	1.00
2012	1,105,452	938,787	166,665	125,265	41,400	166,665	1.00
2011	1,162,586	994,596	167,990	119,385	48,605	167,990	1.00
2010	1,104,185	936,194	167,991	113,300	54,691	167,991	1.00
Enterprise Funds (Excluding Higher Education): State Fair, CollegeInvest, Statewide Bridge Enterprise, and Unemployment Insurance [2]							
2019	$ 111,674	$ -	$ 111,674	$ -	$ 18,234	$ 18,234	6.12
2018	106,022	-	106,022	-	18,234	18,234	5.81
2017	109,927	-	109,927	-	18,234	18,234	6.03
2016	231,775	-	231,775	124,965	20,546	145,511	1.59
2015	363,612	-	363,612	249,925	24,857	274,782	1.32
2014	486,250	-	486,250	374,885	30,620	405,505	1.20
2013	608,493	-	608,493	499,845	40,965	540,810	1.13
2012	240,822	-	240,822	-	18,234	18,234	13.21
2011	74,280	-	74,280	-	8,408	8,408	8.83
2010	200,753	34,107	166,646	24,000	17,126	41,126	4.05
Higher Education Institutions							
2019	$ 2,419,413	$ 685,793	$ 1,733,620	$ 132,929	$ 159,090	$ 292,019	5.94
2018	2,290,836	643,503	1,647,333	127,378	161,525	288,903	5.70
2017	2,170,616	618,649	1,551,967	117,118	160,835	277,953	5.58
2016	1,984,082	455,553	1,528,529	103,957	157,999	261,956	5.84
2015	1,250,735	579,200	671,535	107,878	152,923	260,801	2.57
2014	1,170,939	557,627	613,312	94,581	138,121	232,702	2.64
2013	1,122,003	537,630	584,373	80,330	131,356	211,686	2.76
2012	1,093,528	507,761	585,767	69,992	114,914	184,906	3.17
2011	1,025,079	487,781	537,298	64,345	110,488	174,833	3.07
2010	947,626	477,126	470,500	46,650	85,723	132,373	3.55

[1] - Pledged revenues supporting the Governmental Funds TRANs include primarily federal grants under agreement with the Federal Highway Administration (FHWA). Before Fiscal Year 2010, pledged revenue also included a portion of sales and use tax revenues of the General Fund diverted to the Highway Users Tax Fund and the Highway Users Tax Fund revenues. Pledged revenues supporting the Enterprise Funds' borrowings, excluding Higher Education, were primarily student loan repayment amounts at CollegeInvest, which were used to make the required debt service payments. CollegeInvest's loan portfolio was sold in Fiscal Year 2010 and related bonds were sold or redeemed. Pledged revenues supporting Higher Education Institutions' borrowings are primarily auxiliary fees related to student housing and tuition. Pledged revenues supporting Unemployment Insurance bonds are from assessments on employers.

[2] - At the close of Fiscal Year 2010, neither CollegeInvest nor State Fair had any outstanding revenue bonds requiring pledged revenues amount to be reported. In Fiscal Year 2012, Unemployment Insurance issued revenue bonds requiring pledged revenues.

COLORADO DEMOGRAPHIC DATA
Last Ten Fiscal Years

Year	Population (000)	Percentage Share of U.S. Population	Total Personal Income (Billions)	Per Capita Personal Income (Dollars)	% of U.S. Per Capita Income	Employment (000)	Unemploy-ment %
2019 est	5,772	1.75%	$ 340.3	$ 58,954	105.8%	3,101	2.8%
Revised 2018	5,696	1.74	323.8	56,846	105.8	2,995	3.3
Revised 2017	5,616	1.73	306.4	54,561	105.4	2,911	2.7
Revised 2016	5,541	1.71	289.6	52,269	104.7	2,803	3.2
Revised 2015	5,452	1.70	284.1	52,116	106.3	2,720	3.9
Revised 2014	5,351	1.68	271.1	50,662	107.6	2,662	5.0
Revised 2013	5,271	1.67	249.0	47,236	105.3	2,578	6.9
Revised 2012	5,186	1.65	236.7	45,637	102.3	2,540	7.9
Revised 2011	5,118	1.64	219.9	42,955	101.0	2,507	8.4
Revised 2010	5,049	1.63	201.6	39,926	99.0	2,486	8.7

Source: U.S. Department of Commerce, Bureau of Economic Analysis, U.S. Census Bureau, and Colorado Department of Labor and Employment

COLORADO EMPLOYMENT[1,2]
BY INDUSTRY
Last Ten Fiscal Years
(AMOUNTS IN THOUSANDS)

Industry	2019 est	Revised 2018 est	Revised 2017	Revised 2016	Revised 2015	Revised 2014	Revised 2013	Revised 2012	Revised 2011	Revised 2010
Natural Resources and Mining	30.8	29.4	25.7	23.7	30.7	34.1	30.6	30.3	27.9	24.4
Construction	176.8	171.8	163.6	155.3	148.8	142.2	127.5	115.8	112.5	115.1
Manufacturing	148.4	146.7	144.0	142.7	141.0	136.6	132.8	130.9	128.1	124.2
Transportation, Trade, and Utilities	479.2	470.5	460.3	454.1	445.8	432.8	420.2	409.7	401.8	397.6
Information	76.0	74.6	71.7	71.9	70.7	70.3	69.8	69.8	71.4	72.0
Financial Activities	171.7	170.0	167.5	163.8	159.0	153.9	151.0	146.7	143.9	144.3
Professional and Business Services	437.6	426.3	413.2	405.7	398.4	386.5	372.6	356.9	341.5	330.8
Educational and Health Services	346.7	340.2	333.5	325.7	313.2	298.0	285.9	281.8	272.9	263.9
Leisure and Hospitality	348.0	340.5	333.4	323.6	312.8	300.4	289.4	279.7	271.4	263.0
Other Services	111.4	110.1	108.7	107.3	104.2	100.9	97.7	96.0	93.7	92.4
Government	450.2	443.5	436.9	428.7	417.1	408.5	403.7	394.9	392.9	393.8
Total	2,776.8	2,723.6	2,658.5	2,602.5	2,541.7	2,464.2	2,381.2	2,312.5	2,258.0	2,221.5

Source: Colorado Department of Labor and Employment and the Colorado Business Economic Outlook Committee.

[1] - Provided in lieu of information regarding Colorado's principal employers because employer data could not be obtained.

[2] - Excludes nonagricultural self-employed, unpaid family, and domestic workers.

VALUE OF TOTAL CONSTRUCTION IN COLORADO BY TYPE
Last Ten Years

(AMOUNTS IN MILLIONS)

Year	Residential	Non-Residential	Non-Building	Total
2019 est	$ 11,532	$ 7,300	$ 2,800	$ 21,632
Revised 2018 est	10,703	6,950	3,500	21,153
Revised 2017	10,599	6,671	3,069	20,339
Revised 2016	10,068	5,927	2,587	18,582
Revised 2015	8,597	4,802	2,952	16,351
Revised 2014	7,563	4,307	2,367	14,237
2013	7,089	3,610	3,680	14,379
2012	5,368	3,675	3,329	12,372
2011	3,363	3,932	2,289	9,584
2010	2,903	2,967	2,214	8,084

Source: Department of Census, F.W. Dodge Company, Division of McGraw-Hill, the Colorado Contractors Assoc., and Colorado Business Economic Outlook Committee.

COLORADO SALES AND GROSS FARMING REVENUES
Last Ten Years

(AMOUNTS IN BILLIONS)

Year	Retail Sales	Gross Farm Revenues
2019 est	$ 101.90	$ 8.06
Revised 2018 est	96.70	8.04
Revised 2017	91.70	8.08
Revised 2016	87.20	7.50
2015	83.40	8.80
Revised 2014	79.50	9.09
2013	74.10	8.55
Revised 2012	70.70	8.35
Revised 2011	66.70	8.49
Revised 2010	62.30	7.10

Includes only those sales reported on sales tax reports.

Source: Colorado Business Economic Outlook Agricultural Committee

DEMAND DRIVERS OF THE PRIMARY GOVERNMENT[1]
BY FUNCTIONS / PROGRAMS
Last Ten Years[2]

	2019	Restated 2018	Restated 2017	Restated 2016	Restated 2015
GOVERNMENTAL ACTIVITIES:					
General Government:					
Funds	883	874	848	815	719
Employees (calculated Average Employment)	78,213	76,578	74,252	72,483	72,369
Balance in Treasury Pool (in millions)	$9,055.2	$7,763.2	$6,852.0	$7,413.7	$7,683.2
Business, Community, and Consumer Affairs:					
Professional Licenses at Regulatory Agencies	865,914	853,163	829,350	813,639	789,643
Unemployment Rate (percent) [4]	2.8	3.3	2.7	3.2	3.9
Employment Level	3,101,412	2,994,752	2,911,079	2,803,436	2,719,500
Education:					
Public Schools	1,861	1,889	1,833	1,853	1,836
Primary School Students	Not available	911,536	910,280	905,018	899,112
Health and Rehabilitation:					
Average Daily Population of Mental Health Institutes [3]	595	581	543	545	545
Average Daily Population of Regional Centers [3]	246	261	260	266	272
Justice:					
District Court Cases Filed [3]	216,437	218,413	225,438	216,970	231,188
County Court Cases Filed [3]	Not available	412,714	425,947	430,398	446,255
Inmate Admissions	Not available	9,972	8,851	9,912	9,912
Inmate Releases	Not available	9,947	9,844	10,269	10,269
Average Daily Inmate Population	Not available	20,003	20,000	20,179	20,678
Citations Issued by the State Patrol	136,086	138,772	141,949	145,181	140,943
Crashes Covered by the State Patrol	29,767	28,964	30,264	30,542	29,572
Natural Resources:					
Active Oil and Gas Wells [3]	55,000	54,400	54,600	52,600	52,300
Oil and Gas Drilling Permits [3]	6,200	4,460	4,620	3,725	4,333
Annual State Park Visitors [3]	14,300,000	14,400,000	14,800,000	12,300,000	11,699,543
Water Loans	326	318	328	312	294
Social Assistance:					
Medicaid Recipients [3]	1,350,445	1,420,267	1,385,945	1,289,795	1,003,612
Average Cash Assistance Payments per Month [3]	Not available	Not available	Not available	Not available	63,646
Transportation:					
Lane Miles	Not available	23,026,130	23,053,073	22,984,731	23,018,184
Bridges	3,461	3,451	3,455	3,427	3,439
BUSINESS-TYPE ACTIVITIES:					
Higher-Education:					
Resident Students [3]	147,705	146,138	142,180	145,769	150,073
Nonresident Students [3]	37,952	32,884	32,884	30,869	29,305
Unemployment Insurance:					
Individuals Served - Employment and Training [3]	366,130	360,911	425,253	469,274	553,258
Initial Unemployment Claims [3]	101,599	107,471	129,887	152,658	157,161
Lottery:					
Scratch Tickets Sold	85,738,142	83,746,578	84,041,528	87,433,955	89,637,387
Lotto Tickets Sold	28,034,842	28,462,945	30,609,106	27,422,320	29,837,628
Powerball Tickets Sold	35,073,981	36,013,750	29,860,519	47,427,269	29,581,783
Other Lottery Tickets Sold	67,466,124	56,312,662	54,533,766	29,682,863	50,521,072
Wildlife:					
Hunting & Fishing Licenses Sold [3]	1,700,000	1,700,000	1,700,000	1,600,000	2,300,000
College Assist:					
Guaranteed Loans - In State	-	-	-	-	-
Guaranteed Loans - Out of State	-	-	-	-	-

*Data not available.

[1]All amounts are counts except where dollars or percentages are indicated.

[2]Data presented by either fiscal year or calendar year based on availability of information.

[3]Data represents estimates from budgetary documents and is not adjusted to actuals.

[4]Data represents annual averages of monthly estimates from Department of Labor and Employment statistical information and is not adjusted to actuals.

Source: JBC Budget in Brief and Various State Agencies' Self-Reported Statistical Information.

Restated 2014	Restated 2013	Restated 2012	Restated 2011	Restated 2010
638	634	626	616	601
70,823	68,898	67,871	66,691	65,325
$7,047.8	$7,106.9	$6,546.6	$6,076.2	$5,902.0
750,306	729,328	705,205	703,695	702,498
5.0	6.9	7.9	8.4	8.7
2,662,404	2,577,556	2,539,941	2,507,265	2,486,404
1,824	1,823	1,806	1,786	1,817
889,006	876,999	863,561	854,265	843,316
486	489	501	511	554
288	305	302	307	329
289,965	247,696	238,766	190,531	188,822
493,341	505,234	541,439	562,185	562,570
9,620	9,597	9,116	9,935	10,704
10,506	10,506	10,657	10,161	11,033
20,478	20,551	22,009	22,814	22,980
138,661	124,654	137,546	149,015	170,988
28,292	26,600	22,324	24,878	24,123
50,350	47,916	45,300	45,500	45,000
4,300	5,100	4,800	5,250	5,000
11,556,388	12,461,261	12,651,919	12,463,495	11,666,912
289	277	281	288	278
809,452	687,473	613,148	553,407	476,632
65,208	65,208	66,472	63,742	58,119
23,018,184	23,021,500	23,023,800	23,023,720	23,023,070
3,443	3,438	3,447	3,447	3,447
155,748	159,206	160,944	160,160	146,531
28,580	27,536	26,934	26,225	24,869
552,303	636,977	585,724	615,548	652,570
199,007	228,634	302,418	389,769	408,644
89,961,317	94,109,256	99,988,581	98,545,733	99,657,606
33,809,181	32,561,865	33,276,914	39,257,585	41,620,408
35,134,907	67,690,312	64,285,665	70,047,258	101,568,085
56,956,625	47,690,502	65,916,303	50,464,834	26,833,674
2,300,000	2,315,000	2,333,000	1,380,000	1,630,000
-	-	-	61,076	107,402
-	-	-	4,961	41,616

AVERAGE COUNT OF STATE EMPLOYEES BY FUNCTION
AND AVERAGE MONTHLY EMPLOYEE SALARY
Last Ten Fiscal Years

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Government	3,340	3,320	3,238	3,102	3,005	3,092	2,958	3,042	2,991	2,399
Business, Community, and Consumer Affairs	2,723	2,741	2,756	2,451	2,441	2,482	2,420	2,404	2,458	2,564
Education	47,297	45,884	43,762	42,494	42,767	41,501	40,218	39,097	38,038	37,093
Health and Rehabilitation	4,117	4,147	4,122	4,023	4,007	3,990	3,931	3,953	3,965	4,019
Justice	14,380	14,192	14,076	13,974	13,760	13,416	13,123	13,149	13,093	12,848
Natural Resources	1,626	1,611	1,619	1,623	1,599	1,579	1,586	1,597	1,579	1,607
Social Assistance	1,711	1,672	1,661	1,810	1,766	1,731	1,633	1,605	1,579	1,704
Transportation	3,019	3,011	3,018	3,006	3,024	3,032	3,029	3,024	2,988	3,091
TOTAL AVERAGE EMPLOYMENT	78,213	76,578	74,252	72,483	72,369	70,823	68,898	67,871	66,691	65,325
TOTAL CLASSIFIED	30,999	31,133	31,159	31,102	31,246	31,284	31,504	32,449	32,927	32,799
AVERAGE MONTHLY SALARY	$ 4,826	$ 4,650	$ 4,554	$ 4,539	$ 4,502	$ 4,391	$ 4,283	$ 4,314	$ 4,324	$ 4,367
TOTAL NON-CLASSIFIED	47,214	45,445	43,093	41,381	41,123	39,539	37,394	35,422	33,764	32,526
AVERAGE MONTHLY SALARY	$ 7,181	$ 6,980	$ 6,872	$ 6,691	$ 6,306	$ 6,140	$ 5,953	$ 5,840	$ 5,786	$ 5,735

- Classified employees are those holding positions within the State Personnel System. Non-classified employees are excluded from the State Personnel System and are not subject to the rule-making authority of the State Personnel Director. Non-classified positions are found primarily in the Judicial Branch, the Legislative Branch, the Governor's cabinet and office staff, the Department of Law, the Department of Education, and as administrators and faculty in the Department of Higher Education.
- For each State agency, the average salary For full-time employees was divided into the part-time employee payroll amount to determine the average employee count. average salary was computed as total classified or nonclassified salary divided by related average employee count.

COLORADO STATE HIGHWAY SYSTEM
CENTERLINE AND LANE MILES
LAST TEN FISCAL YEARS

Mileage Type	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
CenterLine Miles[1]										
Urban	1,502	1,510	1,510	1,523	1,523	1,385	1,385	1,385	1,389	1,398
Rural	7,575	7,578	7,578	7,580	7,580	7,718	7,720	7,720	7,720	7,748
TOTAL CENTERLINE MILES	9,077	9,088	9,088	9,103	9,103	9,103	9,105	9,105	9,109	9,146
Percent Change	-0.1%	0.0%	-0.2%	0.0%	0.0%	0.0%	0.0%	0.0%	-0.4%	0.0%
Lane Miles[2]										
Urban	5,789	5,808	5,742	5,771	5,771	5,326	5,330	5,330	5,327	5,352
Rural	17,237	17,245	17,242	17,247	17,247	17,688	17,694	17,693	17,654	17,709
TOTAL LANE MILES	23,026	23,053	22,984	23,018	23,018	23,014	23,024	23,023	22,981	23,061
Percent Change	-0.1%	0.3%	-0.1%	0.0%	0.0%	0.0%	0.0%	0.2%	-0.3%	0.1%
Roadways[3]										
Percent Rated Good/Fair	80	79	79	79	79	79	47	48	48	50
Percent Rated Poor	20	21	21	21	21	21	53	52	52	50
TOTAL PERCENTAGE	100	100	100	100	100	100	100	100	100	100

[1]Centerline miles measure roadway miles without accounting for the number of lanes.
[2]Lane miles measure the total distance of all roadway lanes, and are therfore a better indicator of actual maintentance requirements.
[3]In 2013 CDOT changed the overall metric by which pavement condition is measured. The new measure is based on Driveability Life, which identifies how long a pavement will last until the user experience becomes unacceptable.
Source: Department of Transportation

COLORADO STATE-OWNED BRIDGES
BY FUNCTIONAL CLASSIFICATION
LAST TEN FISCAL YEARS

Functional Classification	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Principal Arterial[1]	1,404	1,387	1,390	1,372	1,377	1,114	1,294	1,303	1,299	1,376
Other Principal Arterial	924	932	931	930	930	1,199	793	791	785	801
Minor Arterial	668	670	670	666	667	667	747	749	752	759
Collector	377	383	387	383	390	391	443	442	446	431
Local	88	79	77	76	75	72	161	162	165	80
TOTAL BRIDGES	3,461	3,451	3,455	3,427	3,439	3,443	3,438	3,447	3,447	3,447
Percent Change	0.3%	-0.1%	0.8%	-0.3%	-0.1%	0.1%	-0.3%	0.0%	0.0%	0.5%
Percent Rated Poor[2]	6.32	4.42	4.90	5.60	5.60	5.70	5.90	3.60	5.53	5.48

[1]Includes Interstate, Expressways, and Freeways.
[2]In 2013 CDOT changed the overall metric for assessing bridges due to Public Law 112-141. The focus is now on Structurally Deficient bridges.

Source: Department of Transportation

BUILDING SQUARE FOOTAGE
OWNED BY THE PRIMARY GOVERNMENT
BY FUNCTIONS / PROGRAMS

Last Ten Years

	2019	2018	Restated 2017	Restated 2016	Restated 2015	Restated 2014	Restated 2013	Restated 2012	Restated 2011	2010
GOVERNMENTAL ACTIVITIES:										
General Government	3,732,465	3,975,641	4,110,351	4,091,577	3,630,949	3,898,443	3,449,893	3,197,325	3,069,547	3,043,068
Business, Community, and Consumer Affairs[1]	1,278,223	1,253,288	1,253,288	1,117,563	1,260,223	1,462,694	1,091,423	980,198	980,198	980,198
Education	322,484	322,484	322,484	322,484	322,484	327,394	327,394	327,394	326,602	317,894
Health and Rehabilitation	1,463,209	1,463,209	1,463,129	1,443,140	1,439,483	1,371,986	1,407,882	1,522,278	1,476,587	1,489,338
Justice	8,880,526	8,852,530	8,763,302	8,743,419	8,633,069	8,797,346	8,170,861	8,428,687	8,404,174	8,398,319
Natural Resources	915,362	788,919	775,567	754,116	677,422	454,150	457,366	321,373	1,729,810	1,729,810
Social Assistance	1,833,377	1,834,497	1,834,815	1,828,335	1,821,873	1,794,333	1,791,521	1,787,266	1,836,385	1,824,175
Transportation	4,445,286	4,057,721	3,450,675	3,652,382	3,589,835	3,373,967	3,362,781	3,278,758	3,207,047	3,206,451
BUSINESS-TYPE ACTIVITIES:										
Higher Education	56,142,470	55,616,419	55,858,696	54,075,080	52,070,593	50,215,173	49,016,072	48,013,242	47,701,898	46,277,915
Parks and Wildlife	1,926,202	2,887,423	2,811,609	2,811,609	2,811,609	2,811,609	2,811,609	2,811,609	1,131,841	1,109,004
TOTAL	80,939,604	81,052,131	80,643,916	78,839,705	76,257,540	74,507,095	71,886,802	70,668,130	69,864,089	68,376,172

Source: Colorado Office of the State Architect
1 - Building information for Unemployment Insurance (a business-type activity) cannot be segregated from the Colorado Department of Labor and Employment which is included in Business, Community, and Consumer Affairs.

BUILDING SQUARE FOOTAGE
LEASED BY THE PRIMARY GOVERNMENT
BY FUNCTIONS / PROGRAMS

Last Ten Years

	2019	2018	2017	2016	2015	(restated) 2014	2013	2012	2011	2010
GOVERNMENTAL ACTIVITIES:										
General Government	162,801	175,427	153,470	153,470	161,533	169,970	200,900	226,201	210,576	276,602
Business, Community, and Consumer Affairs[1]	632,311	635,899	640,803	623,742	597,583	604,185	597,182	575,591	585,944	517,447
Education	56,831	54,765	58,819	53,827	51,749	47,926	47,645	39,804	31,999	28,531
Health and Rehabilitation	478,241	470,748	477,717	473,440	498,721	475,010	473,230	465,649	458,959	455,218
Justice	567,155	473,032	525,493	453,320	343,665	412,286	310,551	321,920	463,506	857,026
Natural Resources	77,831	79,055	78,909	74,016	75,134	91,162	78,937	73,375	81,926	65,735
Social Assistance	103,706	96,465	99,256	99,256	110,867	74,451	61,001	51,404	56,881	55,801
BUSINESS-TYPE ACTIVITIES:										
Higher Education	1,506,925	1,436,583	1,404,972	1,309,490	1,303,315	1,613,516	1,530,285	1,536,160	1,358,597	1,199,672
CollegeInvest	9,126	9,126	9,164	9,597	9,642	11,397	11,397	7,517	8,544	18,983
Lottery	67,327	67,327	67,327	67,327	71,104	71,104	71,104	74,104	66,684	59,915
Parks and Wildlife	23,635	70,058	83,036	76,448	76,448	76,448	76,448	79,112	73,064	73,064
College Assist	9,126	9,126	9,396	10,164	10,246	8,825	8,825	8,825	10,139	12,807
TOTAL	3,695,015	3,577,611	3,608,362	3,404,097	3,310,007	3,656,280	3,467,505	3,459,662	3,406,819	3,620,801

Source: Colorado Office of the State Architect
1 - Building information for Unemployment Insurance (a business-type activity) cannot be segregated from the Colorado Department of Labor and Employment which is included in Business, Community, and Consumer Affairs.

OTHER COLORADO FACTS

Important Dates

1803 The United States purchases land, including what is now most of eastern Colorado, from France in the Louisiana Purchase.

1806 Lt. Zebulon M. Pike and a small party of U.S. soldiers sent to explore the southwestern boundary of the Louisiana Purchase discover the peak that bears his name but fail in their effort to climb it. However, they do reach the headwaters of the Arkansas River near Leadville.

1848 By the Treaty of Guadalupe Hidalgo, Mexico cedes to the United States most of that part of Colorado not acquired by the Louisiana Purchase.

1858 Gold is discovered along Cherry Creek near present day Denver.

1861 Congress establishes the Colorado Territory with the boundaries of the present State and chooses its name from the Spanish word for "colored red." President Lincoln appoints William Gilpin as the first territorial governor. The State Supreme Court is organized. The first assembly meets and creates 17 counties, authorizes the University of Colorado, and selects Colorado City as the territorial capital.

1867 Denver is established as the permanent seat of the territorial government by the legislature meeting in Golden.

1870 The Denver Pacific Railroad is completed to Denver.

1876 Colorado is admitted to the Union as the 38th state. John L. Routt is elected the first governor.

1877 The University of Colorado opens classes at Boulder with two teachers and forty-four students.

1894 The State Capitol Building, designed by Elijah E. Meyers, is completed at a cost of $2.5 million. Colorado becomes the second state, after Wyoming, to extend suffrage to women.

1906 The U.S. Mint at Denver issues its first coins.

1958 The U.S. Air Force Academy's permanent campus opens near Colorado Springs.

1992 TABOR amendment is added to the State Constitution.

Geography

Area: 103,718 square miles.

Highest Elevation: Mt Elbert – 14,433 feet above sea level.

Lowest Elevation: Along the Arikaree River in Yuma County – 3,315 feet above sea level.

Colorado has the highest average elevation of all fifty states – 6,800 feet above sea level.

State Symbols and Emblems

State Motto – Nil Sine Numine – Nothing Without the Deity

State Nickname – Centennial State

State Animal – Rocky Mountain Bighorn Sheep

State Bird – Lark Bunting

State Fish – Greenback Cutthroat Trout

State Flower – White and Lavender Columbine

State Folk Dance – Square Dance

State Fossil – Stegosaurus

State Pet – Shelter and Rescue Dog and Cat

State Songs – "Where the Columbines Grow" and "Rocky Mountain High"

State Gemstone – Aquamarine

State Grass – Blue Grama Grass

State Insect – Colorado Hairstreak Butterfly

State Mineral – Rhodochrosite

State Reptile – Western Painted Turtle

State Amphibian – Western Tiger Salamander

State Rock – Yule Marble

State Tree – Colorado Blue Spruce

State Cactus – Claret Cup

COLORADO

Office of the State Controller

Department of Personnel & Administration