

REPORT

OF THE

### ADJUTANT GENERAL

OF THE

STATE OF COLORADO

1980



JOHN L. FRANCE

BRIGADIER GENERAL
THE ADJUTANT GENERAL

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### ADJUTANTS GENERAL OF COLORADO

1861 - 1979

	1861-1862
Brigadler General Richard E. Whitsit	1862-1865
Brigadier General David H. Moffatt	1862-1867
Colonel Leavitt L. Bowen, Aide-de-camp and	10/5 10//
Commander-in-Chief	1865-1866
Brigadier General Lewis N. Tappan	1866-1867
Brigadier General Hal Sayre	1867-1872
Brigadier General W. R. Thomas	1872-1874
Brigadier General Champion Vaughn	1874-1875
Brigadier General Robert S. Roe	1875-1879
Brigadier General Frank Hall	1879-1881
Brigadier General Raymond M. Stevenson	1881-1883
Brigadier General Sidney A. Shepperd	1883-1885
Brigadier General F. A. Taylor	1885-1887
Brigadier General George West	1887-1889
Brigadier General Benjamin F. Klee	1889-1891
Brigadier General John C. Kennedy	1891-1893
Brigadier General T. J. Tarnsey	1893-1895
Brigadier General Cassius M. Moses	1895-1898
Brigadier General Lewis Barnum	1898-1899
Brigadier General J. C. Overmeyer	1899-1901
Brigadier GeneralGeorge F. Gardner	1901-1903
Brigadier General Sherman Bell	1903-1905
Brigadier General Bulkeley Wells	1905-1907
Brigadier General Bulkeley Wells	1907-1909
Brigadier GeneralCarleton A. Kelley	1909-1916
Brigadier General John Chase	1916-1917
Brigadier General Harry P. Gamble	1917-1919
Major General (US Army, ret.) Frank D. Baldwin	1919-1921
Colonel William Spangler	1921-1923
Colonel Patrick J. Hamrock	1923-1931
Colonel Paul P. Newton	1931-1934
Brigadier General W. C. Danks	
Brigadier General Neil W. Kimball	1934-1937
Brigadier General Alphonse P. Ardourel	1937-1939
Brigadier General Harold H. Richardson	1939-1943
Brigadier General Frazier Arnolf	1943-1946
Major General Irving O. Schaefer	1947-1959
Major General Robert D. Charlton	1959-1960
Major General Joe C. Moffitt	1960-1974
Major General William D. Weller	1974-1979
Brigadier General John L. France	1979-

### STATE OF COLORADO

### DEPARTMENT OF MILITARY AFFAIRS

300 Logan Street Denver, Colorado 80203 Phone (303) 733-2431 Autovon 887-1420



Richard D. Lamm Governor

Brig. Gen. John L. France The Adjutant General

Colonel Paul A. Parsons Deputy Adjutant General

COTAG 1 July 1981

The Honorable Richard D. Lamm Governor of Colorado and Commander-In-Chief, Colorado National Guard State Capitol Denver, Colorado

Dear Governor Lamm:

Pursuant to the provisions of Title 28, Article 3, Section 106, Colorado Revised Statutes 1973, it is my pleasure to forward the Annual Report of the Department of Military Affairs for the Calendar Year 1980.

This report describes the programs and accomplishments of the Colorado Army and Air National Guard in satisfying the responsibilities of our State and Federal missions, and recounts major operations, activities and achievements of the Division of Emergency Services and Civil Air Patrol. It also provides permanent reference of an historical value.

I wish to express my thanks and appreciation to you and the members of the legislature for the support of the Colorado Department of Military Affairs.

Respectfully,

JOHN L. FRANCE

Brigadier General, Colo ANG

The Adjutant General

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### **AUTHORITY & RESPONSIBILITY**

The drafters of the Constitution of the United States, recognizing the need for the militia (now known as the National Guard), included the following in Article III, Section 8;

"The Congress shall have power to provide for calling forth the Militia to execute the laws of the Union, suppress Insurrections and repel Invasions;

To provide for organizing, arming, and disciplining, the Militia, and for governing such Part of them as may be employed in the Service of the United States, reserving to the States respectively, the Appointment of the Officers, and the Authority of training the Militia according to the discipline prescribed by Congress. . "

The authors of the Colorado Constitution also recognized the need for the militia and included Article XVIII which reads:

"Section 1. Persons subject to service. The Militia of the State shall consist of all able-bodied male residents of the state between the ages of eighteen and forty-five years; except, such persons as may be exempted by the laws of the United States, or of the state.

Section 2. Organization - equipment - discipline. The organization, equipment and discipline of the militia shall conform as nearly as practicable to the regulations for the government of the armies of the United States.

Section 3. Officers - how chosen. The governor shall appoint all general, field, and staff officers and commission them. Each company shall elect its own officers, who shall be commissioned by the governor; but if any company shall fail to elect such officers within the time prescribed by law, they may be appointed by the governor.

Section 4. Armories. The general assembly shall provide for the safekeeping of the public arms, military records, relics and banners of the state.

Section 5. Exemption in time of peace. No person having conscientious scruples against bearing arms, shall be compelled to do militia duty in time of peace; provided, such person shall pay an equivalent for such exemption."

In further implementing its constitutional authority, Congress enacted Title 32, United States Codes, which is entitled 'NATIONAL GUARD' of which the following extracts are particularly significant:

"Section 102. General policy

In accordance with the traditional military policy of the United States, it is essential that the strength and organization of the Army National Guard and the Air National Guard as an integral part of the first line defenses

of the United States and be maintained and assured at all times. Whenever Congress determines that more units and organizations are needed for the national security than are in the regular components of the ground and air forces, the Army National Guard of the United States and the Air National Guard of the United States, or such parts of them as are needed, together with such units of other reserve components as are necessary for a balanced force, shall be ordered to active Federal duty and retained as long as so needed. Aug 10, 1956, c. 1041, 70A Stat. 597.

Section 106. Annual appropriations

Sums will be appropriated annually, out of any money in the Treasury not otherwise appropriated, for the support of the Army National Guard and the Air National Guard, including the issue of arms, ordnance stores, quartermaster stores, camp equipage, and other military supplies, and for the payment of other expenses authorized by law. Aug. 10, 1956, c. 1041, 70A 599.

Section 108. Forfeiture of Federal benefits

If, within a time to be fixed by the President, a State does not comply with or enforce a requirement of, or regulation prescribed under its title, its National Guard is barred, wholly or partly as the President may prescribe, from receiving money or any other aid, benefit, or privilege authorized by law. Aug. 10, 1956, c. 1041, 70A Stat. 600."

The Colorado General Assembly has further implemented provisions of the Colorado Constitution through enactment of laws now contained in Title 28, Article 3, Colorado Revised Statutes 1973.

In further recognition of the need and responsibility of the State to protect its citizens in times of emergency, the General Assembly enacted the Colorado Disaster Emergency Act of 1973, from which the following is extracted:

"28-2-102. Purposes and limitations. (1) The purposes of this part 1 are

- (a) Reduce vulnerability of people and communities of this state to damage, injury, and loss of life and property resulting from natural or manmade catastrophes, civil distrubance, or hostile military or paramilitary action;
  - (b) Prepare for prompt and efficient search, rescue, recovery, care, and treatment of persons lost, entrapped, victimized, or threatened by disasters or emergencies;
  - (c) Provide a setting conducive to the rapid and orderly start of restoration and rehabilitation of persons and property affected by disasters;
  - (d) Clarify and strengthen the roles of the governor, state agencies, and local governments in prevention of, preparation for, response to, and recovery from disasters;

- (e) Authorize and provide for cooperation in disaster prevention, preparedness, response, and recovery;
- (f) Authorize and provide for coordination of activities relating to disaster prevention, preparedness, response, and recovery by agencies and officers of this state and similar state-local, interstate, federal-state, and foreign activities in which the state and its political subdivisions may participate;
- (g) Provide a disaster and emergency management system embodying all aspects of predisaster, preemergency preparedness, postdisaster, and postemergency response; and
- (h) Assist in prevention of disasters caused or aggravated by inadequate planning for regulation of public and private facilities and land use."

The Administrative Organization Act of 1968 as amended created the Department of Military Affairs, with the following organizational elements:

OFFICE OF THE ADJUTANT GENERAL

**DIVISION OF NATIONAL GUARD** 

DIVISION OF DISASTER EMERGENCY SERVICES

DIVISION OF CIVIL AIR PATROL

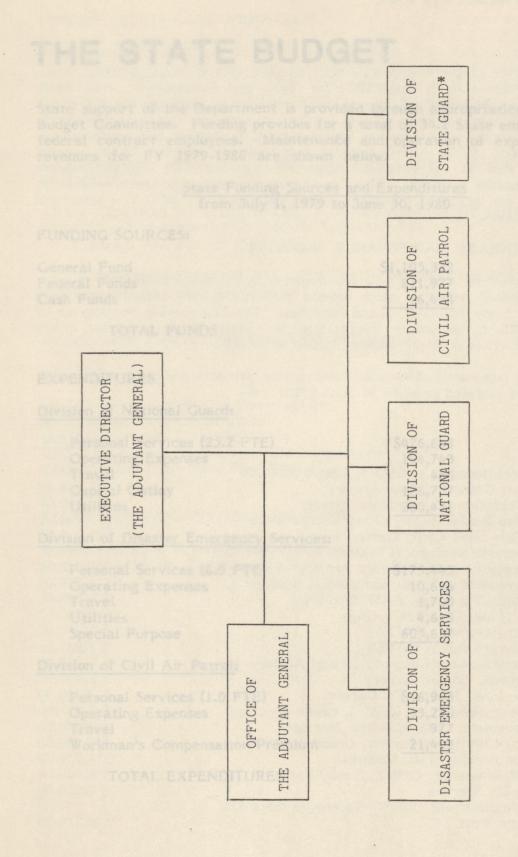
**DIVISION OF STATE GUARD** 

**DEPARTMENT** 

OF

MILITARY

AFFAIRS



Not organized unless National Guard is mobilized for Federal service.

# THE STATE BUDGET

State support of the Department is provided through appropriation by the Joint Budget Committee. Funding provides for a total of 34.2 State employees and 8 federal contract employees. Maintenance and operation of expenditures and revenues for FY 1979-1980 are shown below.

State Funding Sources and Expenditures from July 1, 1979 to June 30, 1980

### **FUNDING SOURCES:**

General Fund	\$1,105,312
Federal Funds	811,977
Cash Funds	16,423

TOTAL FUNDS

\$1,933,712

### EXPENDITURES TO THE PROPERTY OF THE PROPERTY O

### Division of National Guard:

Personal Services (25.2 FTE)	\$476,648	
Operating Expenses	194,743	
Travel	486	
Capital Outlay	126,757	
Utilities	260,431	\$1,062,997

### 

Personal Services (8.0 FTE)	\$175,445	
Operating Expenses	10,696	
Travel	1,700	
Utilities	4,613	
Special Purpose	605,637	\$798,091

### Division of Civil Air Patrol: Approximate approximate

Personal Services (1.0 FTE)	\$16,965	
Operating Expenses	33,280	
Travel noncommunity bush	977	
Workman's Compensation Premium	21,402	\$72,624
ontrose 514,950		SOBIOSI NEGOS

TOTAL EXPENDITURES

\$1,933,712

### **ENGINEERING**

### **GENERAL**

Within the Office of the Adjutant General, Department of Military Affairs, the Director of Engineering is responsible for repair and maintenance of all Army National Guard buildings in the State, as well as planning, designing and contracting all new buildings in the State. In addition, the Director of the Engineering Section is responsible for preparing, budgeting and administering and management of the ARNG Training Site Contract and the ARNG Service Contract as well as the federally supported Organizational Logistic Support Minor Construction program. The Engineering Section also keeps records on real property (to include acquisition, leases, permits and ARNG site selection) and administration.

### STATE CONTROLLED MAINTENANCE PROGRAM

During the last half of FY 79-80 the Engineering Section contracted approximately \$200,000.00 worth of much needed State Controlled Maintenance Work for Colorado Army National Guard facilities. The Engineering Section, as of November 1980 is no longer responsible for State Crew activities, State Purchasing activities or State Capital Outlay activities.

The following represents the major construction projects designed, engineered, contracted and awarded prior to 30 June 1980.

	CONTRACT
PROJECT 843.AV42 (3T3. S.2S)	AMOUNT
194.743	Operating Expens
Roof Repair/Maintenance at OMS 3, Grand Junction	\$ 2,934.00
Roof Repairs at Grand Junction Armory	\$ 8,066.00
Wall Repair/Replacement, Montrose Armory	\$14,590.00
Deep Well Pump Replacement, Camp George West	\$ 5,800.00
Natural Gas Fuel Line, Camp George West	\$14,950.00
Boiler Replacement/Mechanical System, Boulder Armory	\$14,999.00
Replace Damaged Electrical Aurora Armory	\$ 4,738.00
Bituminous Pavement Construction OMS 1, Boulder	\$ 2,974.00
Roof Maintenance/Flashings, AASF Buckley	\$ 1,560.00
Replace Water Line, Colorado Springs	\$ 2,900.00
Sealcoat/Patch Pavement MATES	\$ 2,050.00
Construct Concrete Apron MATES	\$ 2,900.00
Bituminous Construction, Colorado Springs Armory	\$ 4,204.00
Roof Replacement, Cortez Armory	\$ 8,650.00
Replace Water Line, 3650th, Ft. Carson	\$ 2,500.00
Wash Platform & Sewer Line, OMS 3, Grand Junction	\$ 8,537.00
Bituminous Pavement, OMS 3, Grand Junction	\$ 1,800.00
Repair/Replace Unit Space Heater, Grand Junction	\$ 3,850.00
Repair/Replace Bearing Wall, Montrose	\$14,950.00
Roof Repair/Maintenance, OMS 6, Rocky Ford	\$ 6,400.00
Electrical Repair, Sterling	\$ 2,200.00
Roof Repair/Replacement USPFO Warehouse (bldg 22),	
Camp George West	\$58,310.00

### FEDERAL/STATE BASE OPERATIONS

The Federal/State FY 1981 ANG Training Site Contract in the amount of \$27,500.00 and ARNG Service Contract in the amount of \$117,066 was contracted. During the past NGB Performance Profile, Colorado achieved a BASEOPS Performance of 99.3%, compared to a National Average performance of 86.4%.

### MAJOR/MINOR MILITARY CONSTRUCTION ARMY NATIONAL GUARD PROJECTS

ARMY AVIATION SUPPORT FACILITY (AASF) ARMAMENT ADDITION/ ADDITIONAL PARKING PAD PROJECT (PHASE VII) Contract Amount: \$152,991.00

ARMY AVIATION SUPPORT FACILITY (AASF) ADDITION (PHASE VIII)
Contract Amount: \$284,990.00

### MAJOR O&M MINOR CONSTRUCTION PROJECTS

PROJECT	COST
MATES Bituminous Paving Construction MATES Electrical Construction MATES Construct Concrete Apron OMS #3, Grand Junction, Bituminous Pavement OMS #3, Grand Junction, Roof Repair	\$4,204.00 \$3,400.00 \$2,900.00 \$1,800.00 \$2,934.00

### STATE CAPITAL CONSTRUCTION PROJECTS

Las Animas (Fire Damage) Repair/Remodel Site Improvements, Camp George West	\$23,427.67 \$49,458.00
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# REAL PROPERTY OWNED BY THE DEPARTMENT OF MILITARY AFFAIRS

LOCATION	TYPE FACILITY	YEAR	REPLACEMENT COST
Aurora	Armory - 47,115 SF 5.6 Acres	1967 & 1973	\$ 1,623,263.94
Boulder	4 Bldgs - Admin Bldg, Supply Bldg, OMS & Flamm Storage 22,952 SF	1948 & 1949	707,594.90
Canon City	Armory - 14,510 SF .4 Acres	1922	297,805.31
Colorado Springs	6 Bldgs - Armory, OMS, 3 Storage Bldgs, fuel station - 24,383 SF 15 Acres	1942, 1958 & 1976	758,719.69
Cortez	Armory & OMS #7, (1 Bldg) 12,200 SF 4.9 Acres	1962	434,299.57
Craig	Armory 12,616 SF 5 Acres	1974	505,467.35
Denver	Armory 47,278 SF	1936	936,077.93
Durango	Armory 7,522 SF 1.4 Acres	1949	122,400.00
Fort Collins	Armory 13,306 SF	1960	469,691.53
Fort Morgan	Armory 14,510 SF .3 Arcres	1922	293,970.25
Grand Junction	5 Bldgs - Armory, OMS & 3 Storage Bldgs 21,902 SF 3.85 Acres	1949 & 1959	669,849.00
Greeley	4 Bldgs - Armory, ground power Bldg, Storage & Guard House 23,905 SF 5 Acres	1961, 1963 & 1968	747,908.09
La Junta	Armory 9,914 SF 3.2 Acres	1949 & 1967	257,267.00

REPLACEMENT	\$ 443,500.00	385,474.40	475,207.60	425,328.57	413,337.40	668,525.20	166,506.42	591,876.71	167,955.00	7,973,892.30
YEAR	1965	1957	1954	1964	1955	1963	1949	1955 & 1974	1951	1923 thru 1980
TYPE FACILITY	Armory 12,800 SF 6.8 Acres	Armory 10,583 SF 5.5 Acres	Armory 12,680 SF .4 Acres	Armory 12,240 SF 5 Acres	Armory 10,582 SF 1.6 Acres	Armory 18,032 SF 5 Acres	OMS #6 7,522 SF 1.9 Acres	2 Bldgs - Armory, OMS #10 14,201 SF 1.4 Acres	Armory 7,592 SF 1.7 Acres	72 Bldgs - Armory, USP&FO Complex OCS, OMS #2, Warehouse, CSMS and others 268,263 SF 675 Acres
LOCATION	Lamar	Las Animas	Longmont	Monte Vista	Montrose	Pueblo	Rocky Ford	Sterling	Trinidad	Camp George West

# BUCKLEY AIR NATIONAL GUARD BASE (Licensed to State)

23 Locations

\$19,536,018.16

# ARMY NATIONAL GUARD UNITS:

TOTALS

6 Buildings - 57,454 Square Feet

# AIR NATIONAL GUARD UNITS:

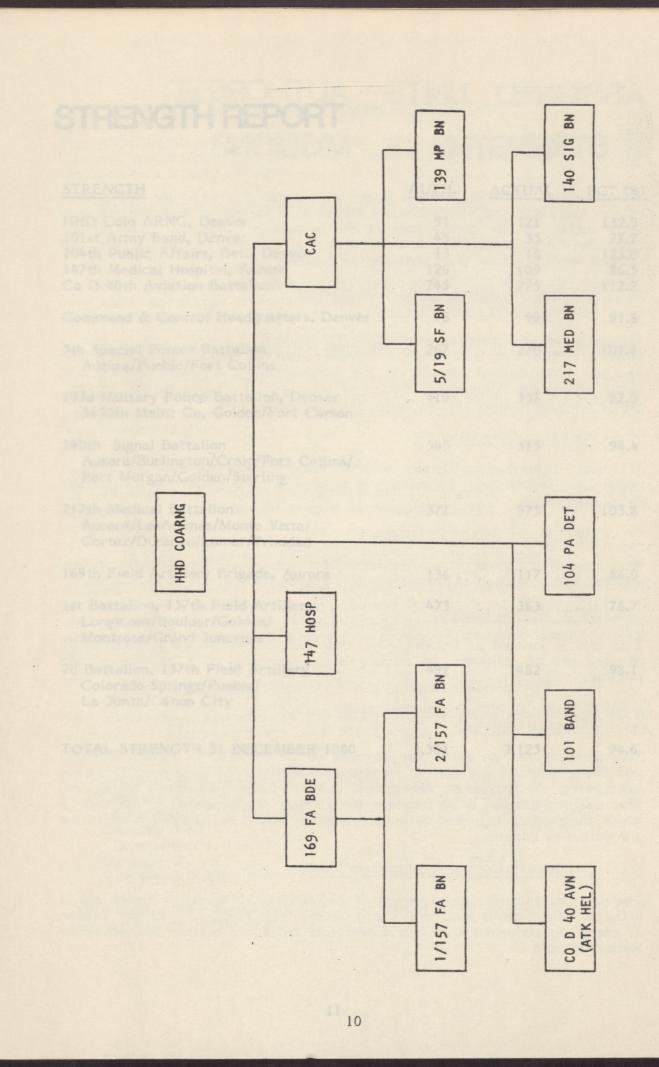
24 Buildings - 224,669 Square Feet

COLORADO

ARMY

NATIONAL

GUARD



### STRENGTH REPORT

STRENGTH AND THE STRENG	AUTH.	ACTUAL	PCT (%)
HHD Colo ARNG, Denver 101st Army Band, Denver 104th Public Affairs, Det., Denver 147th Medical Hospital, Aurora Co D 40th Aviation Battalion	91 45 13 126 245	121 35 16 109 275	132.9 77.7 123.0 86.5 112.2
Command & Control Headquarters, Denver	98	90	91.8
5th Special Forces Battalion Aurora/Pueblo/Fort Collins	267	270	101.1
193d Military Police Battalion, Denver 3650th Maint Co, Golden/Fort Carson	410	357	87.0
140th Signal Battalion Aurora/Burlington/Craig/Fort Collins/ Fort Morgan/Golden/Sterling	545	515	94.4
217th Medical Battalion Aurora/LasAnimas/Monte Vista/ Cortez/Durango/Lamar/Trinidad	371	375	103.8
169th Field Artillery Brigade, Aurora	136	117	86.0
1st Battalion, 157th Field Artillery Longmont/Boulder/Golden/ Montrose/Grand Junction	473	363	76.7
2d Battalion, 157th Field Artillery Colorado Springs/Pueblo/ La Junta/Canon City	491 491	482	98.1
TOTAL STRENGTH 31 DECEMBER 1980	3,301	3,125	94.6

# ASSIGNED UNITS - AUTHORIZED STRENGTHS & MISSIONS

The allocation of Army National Guard units is coordinated by the Department of the Army and the National Guard Bureau with the actual troop list for each state subject to the concurrence of the respective Governors. The current Colorado ARNG troop list is a composite of combat, combat support, and combat service support units organized as follows:

### - Headquarters & Headquarters Detachment, Colorado Army National Guard

This unit has an authorized strength of 40 officers, 12 warrant officers and 39 enlisted. The unit is located in Denver with the mission of advising and assisting the Adjutant General in the administration, logistics, training and operations of the Army Guard Forces of the State in preparation for the dual missions established by law for Army National Guard units.

### - The 101st Army Band

This unit is located in Denver with an authorized strength of one warrant officer and 44 enlisted. Its mission is to provide band support at an assigned Army installation.

### - 104th Public Affairs Detachment

Also located in Denver, it has an authorized strength of four officers and nine enlisted with a mission of providing public information support to local units.

### - 147th Medical Hospital

This unit is located at Buckley ANG Base with an authorized strength of 39 officers and 87 enlisted. Its mission is the operation of a one-hundred bed hospital.

### - Company D, 40th Aviation Battalion (Attack Helicopter)

This company has an authorized strength of 19 officers, 44 warrant officers, and 182 enlisted. The unit is located at Buckley ANG Base with 21 attack helicopters, 12 observation helicopters, and two utility helicopters authorized. The assigned mission is to increase the combat effectiveness of the unit to which assigned or attached by employment of direct aerial fires in offensive and defensive actions.

### - Command & Control Headquarters (CAC)

The unit has an authorized strength of 13 officers, 11 warrant officers and 74 enlisted. This unit is located at Camp George West in Golden with the mission of exercising command and control over four battalions of the Colorado Army National Guard.

### - 5th Special Forces Battalion, 19th Special Forces Group

This battalion is allocated to the State with an authorized strength of 52 officers, one warrant officer and 214 enlisted. The four elements of the battalion area located as follows:

Headquarters & Headquarters Detachment Golden
Company A
Company B
Company C
Golden
Aurora
Pueblo
Fort Collins

The majority of personnel must be parachute qualified. Units are organized into small operational detachments capable of deployment, and self-sustained operations in any area of the world.

### - Headquarters & Headquarters Detachment, 193d Military Police Battalion

This battalion headquarters has an authorized strength of six officers and 27 enlisted. It is located at Camp George West in Golden. The mission is to provide command and control over subordinate military police companies and a maintenance company.

### - 220th Military Police Company

This company is authorized four officers and 160 enlisted. Located at Camp George West, the unit has the mission of providing military police support in an assigned area.

### - 3650th Maintenance Company (Forward - Direct Support)

Located at Camp George West, this company has an authorized strength of four officers, three warrant officers, and 141 enlisted. It has a <u>DETACHMENT</u> at Fort Carson in Colorado Springs which is authorized one officer, two warrant officers, and 62 enlisted. Its mission is to provide maintenance support to units in an assigned area.

### - Headquarters & Headquarters Company, 140th Signal Battalion

This battalion is allocated to the State with an authorized strength of 24 officers, 13 warrant officers, and 508 enlisted. The four organic and one attached units are located as follows:

Headquarters & Headquarters Company
Company A (-)
Detachment 1, Company A
Company B (-)
Detachment 1, Company B
Company C
142d Signal Detachment

Aurora
Aurora

The mission of the Signal Battalion is to provide communication support in an assigned area of a field Army.

### - Headquarters & Headquarters Detachment Medical Battalion

This battalion headquarters has an authorized strength of six officers, one warrant officer and 33 enlisted. The unit is located in Aurora with a mission of providing operational control of subordinate medical units.

### - 122d Medical Company (Ambulance)

This company has an authorized strength of four officers and 89 enlisted. The unit strength is split between Trinidad and Monte Vista/Alamosa with a mission of providing ambulance support as required.

### - 928th Medical Company (Ambulance)

This company is identical in organization with the 122d Medical Company. This unit is split between Durango and Cortez.

### - 947th Medical Company (Clearing)

This company has an authorized strength of 13 officers and 122 enlisted. The unit is split between Las Animas and Lamar with the mission of establishing three medical clearing stations in the forward areas of a combat zone.

### - 169th Field Artillery Brigade

This unit has an authorized strength of 24 officers, 2 warrant officers, and 110 enlisted. It is located in Aurora with a Federal mission of commanding and controlling two or more artillery battalions.

### - First Battalion, 157th Field Artillery

This battalion has an authorized strength of 26 officers, two warrant officers, and 445 enlisted. The five company size units of this battalion are located as follows:

Headquarters & Headquarters Batter	y Longmont
Battery A	Montrose
Battery B	Golden
Battery C	Grand Junction
Service Battery	Boulder

The basic armament of this battalion is twelve 8-inch self-propelled artillery pieces, four located in each of the three firing batteries. The unit is capable of firing both conventional and nuclear artillery projectiles in support of the ground gaining arms.

### - Second Battalion, 157th Field Artillery

This unit is identical in organization with its sister battalion described above but with authorized strength of 26 officers, two warrant officers, and 463 enlisted. Unit locations are as follows:

Headquarters & Headquarters Battery

Battery A

Battery B

Colorado Springs

La Junta

Colorado Springs Battery C Service Battery

Pueblo Canon City

## Camp Guernsey, WY HQs Colorado Army National Guard . Denver/Gol

### TRAINING OBJECTIVES

The overall training objective for Colorado Army National Guard units is to achieve prescribed readiness postures, thereby producing units and members capable of accomplishing their assigned federal and state missions. These missions are:

- To provide units, which in a national emergency, will be ready for mobilization and deployment in accordance with Department of the Army operational plans in support of the "Total Force Concept."
- b. To provide units organized, equipped and trained to function effectively in the protection of life and property under orders of the Governor of the State of Colorado.

TRAINING All training is conducted under the command of state authorities in accordance with Department of the Army, U.S. Army Forces Command and the National Guard Bureau training criteria, goals and programs.

To achieve prescribed readiness posture each National Guard unit has an annual training program which includes both an inactive duty training (IDT) phase of 48 four-hour periods (normally executed in the form of one Saturday and Sunday weekend drill per month) and an active duty "annual training" (AT) phase of 15

Concentrating on performance oriented training using guidelines of Army Training and Evaluation Programs (ARTEPs) and Soldier's Manuals, each unit strives for unit and individual proficiency with ultimate goal of attaining and maintaining operational readiness. The annual training phase is the culmination of the training year when units actually deploy to an Active Army or state-owned training site and engage in mission oriented training to test their

operational effectivenss. During the AT phase, each unit received an evaluation by Active Army evaluators for the purpose of determining both individual and unit proficiency. All Colorado Army National Guard unit evaluations for calendar year 1980 were satisfactory.

Annual training periods for the Colorado Army National Guard units during 1980 were performed at a variety of sites as follows:

TRAINING SITE	UNIT/ORGANIZATION	HOME STATION
State Sites		
Camp George West Golden, CO	HQs Colorado Army National Guard Command and Control HQs Colorado National Guard Military	Denver/Golden Golden
	Academy	Golden
Camp Guernsey, WY	HQs Colorado Army National Guard Command and Control Element	Denver/Golden
	104th PA Detachment HHD 193d MP Bn HHC 140th Signal Bn Company A (-) Detachment 1 Company B (-) Detachment 1 Company C 122d Med Co (Amb) (-) Detachment 1 HHB 169th FA Bde HHB 1st Bn 157th FA Battery A Battery A Battery B Battery C Service Battery HHB 2d Bn 157th FA Battery A	Sterling Ft. Morgan Ft. Collins Craig Aurora Trinidad Monte Vista Aurora Longmont Montrose Golden Grand Junction Boulder Colorado Springs La Junta
	Battery B Battery C Service Battery	Colorado Springs Pueblo Canon City
	3650th Maint Co (Fwd DS) Detachment 1	Golden Colorado Springs
Fort Irwin, CA (GALLANT EAGLE 80 Exercise)	220th MP Co HHD 217th Med Bn 928th Med Co (Amb) (-) Detachment 1	Golden Aurora Cortez Durango
		Las Animas Lamar

TRAINING SITE	UNIT/ORGANIZATION	HOME STATION
State Sites (Continued)		
Camp Williams, UT	HHD 5th Bn 19th SFG (Abn) Company A Company B Company C	Golden Aurora (Buckley) Pueblo Ft. Collins
GowenField, ID	Co D 40th Avn Bn (Atk Hel)	Aurora (Buckley)
Active Army Sites		
Beaumont Army Medical Center, TX	147th Medical Hosp	Aurora (Buckley)
Other Sites		
Various Colorado Communities	101st Army Band	Denver

Other notable training accomplishments by the Colorado Army National Guard units/activities during 1980 which added to improved unit and individual proficiency were:

- a. Unit Aviation School courses conducted by Colorado ARNG Aviation Support Facility for Guard aviators assigned to Company D, 40th Aviation Battalion.
- b. Medical Specialist, Phase I Course, conducted by the medical battalion for Guardpersons assigned to medical specialist career field. Instructor support by Colorado ARNG medical officers and specialists from the medical battalion and the hospital was indeed noteworthy.
- c. Civilian Education (91C). Clinical Specialists are trained by those civilian institutions offering the Licensed Practical Nurse/Licensed Vocational Nurse (LPN/LVN) training. The National Guard utilized allocated federal funds to pay the individual's pay and allowances and associated costs while in attendance.

The courses mentioned are cost-effective and conserve allocated funding for other supplemental and career development training via the formal school program at various Active Army School Centers. Many of the Guard participants not only improved their individual military proficiency but also derived benefits as concerns their civilian occupation.

The Colorado National Guard Military Academy has the primary responsibility of producing young officers through the Officer Candidate School and for providing qualified non-commissioned officers (NCO) to support the improved readiness of all Colorado Army National Guard units. The non-commissioned officer courses consist of the Basic Non-Commissioned Officer course for pay grades E-4, E-5 and E-6, the Advanced Non-Commissioned Officer course for pay grades E-6 and E-7, and the Senior Non-Commissioned Officer course for

pay grades E-8 and E-9. A total of 16 Officer Candidates became Second Lieutenants during 1980 and 69 NCO's graduated in 1980.

In addition to the normal curriculum of producing qualified officers and non-commissioned officers, the Academy conducts non-prior service orientation courses of 16 hours training, once each month, which prepares new recruits for their Initial Active Duty Training (IADT) at an Active Army basic training station. This outstanding orientation course has reduced our attrition at IADT from 18% to less than 3%. Over 350 new recruits attended this course during 1980.

### RECRUITING AND RETENTION

The assigned strength of the COARNG dramatically improved during CY 1980. From a low of 74% in October 1979, the assigned strength has increased to 96% on 31 December 1980. In November 1979, the slow decline was reversed and for fourteen (14) consecutive months Colorado has gained in both enlisted and officer personnel. Authorized strength has remained relatively constant.

	Authorized	Assigned	
1 January 1980	3,266	2,457	
31 December 1980	3,303	3,194	

A total of 1,286 accessions during 1980 resulted in net increase of 737. Losses due to E.T.S. were 131. 652 extended their enlistment at E.T.S. for a retention rate of 83%. The chronic problem of "Unprogrammed Losses" continues to account for the majority of discharges. 418 people were discharged in 1980 for reasons varying from "Change of Residence," and "Incompatible Occupation," to "Enlistment in a Regular Component of the Armed Forces."

The primary cause for improvement in Recruiting and Retention throughout the State of Colorado was initiation of "Operation Volunteer 80." This on-going program was developed by the state Recruiting and Retention Manager. It required active participation from commanders at all levels, involvement of unit personnel, and a recognition that the "Strength Posture" of the COARNG is the driving force for funding, equipment, training and federal employee staffing. The command emphasis by the Commanding General, Colo ARNG and The Adjutant General created an improved attitude and an esprit de corps which is now prevalent in all units. Not only has the assigned strength increased, but all elements mentioned in the preceding two sentences have improved.

Establishment of a "hot-line" telephone and "One Stop Recruiting Shop" manned by project personnel on a full-time basis was a key function of "Operation Volunteer 80." Another key was the requirement for weekly reporting of programmed and actual gains and losses together with reporting of

special unit recruiting activities. The establishment of a quarterly recognition and awards program for achievement of assigned goals by units, and sponsorship of other contests with significant rewards for individuals also helped the COARNG achieve its success in strength improvement during 1980.

The Full-Time Recruiting Force (FTRF) consists of the Recruiting and Retention Mananger, one Assistant Recruiting Officer, one Operations NCO, two area NCO in Charge (NCOIC), one Administrative Specialist and twelve Production Recruiters. Colorado has one ARNG NCO "Guidance Counselor" at the Armed Forces Entrance and Examination Station (AFEES) and one "ARNG In-Service Recruiter" at Fort Carson, CO. The twelve Production Recruiters and two NCOIC's are located at ten armories throughout the State. FTRF Recruiters averaged over 107 accessions per month for the entire year 1980.

The Colorado National Guard State Educational Assistance Program (Senate Bill 55) was signed into law by Governor Richard D. Lamm in July 1979. The State Legislature funded the program in the amount of \$58,100 for School Year 1980-81, resulting in 127 Colorado National Guard members receiving financial assistance for one or more semesters/quarters of college tuition at specified state supported colleges. A request of approximately \$125,000 will be considered by the State Legislature to fund the program during school year 1981-82.

In 1980 authority was received to employ one Full-Time Retention NCO, who designed an extensive program to increase reenlistments and reduce unprogrammed losses which will commence on 1 January 1981.

The Recruiting and Retention program received and expended federal funding (not including pay and allowances for FTRF Personnel) in three exclusive accounts and two joint purpose accounts. Because this annual report is for Calendar Year while funding is allocated on a Fiscal Year basis, the amounts are approximate for CY 1980.

Advertising & Recruiter Expenses	\$26,000
Part-Time Recruiters (FTTD)	24,000
Travel and Per Diem	12,600
Automobile Rental	32,000
Communications	9,000
	\$103,600

It must be stated that 1980 was a year of success. Both recruiting and retention statistics exceeded the National Average. Morale and attitude of personnel was high. Training was enhanced by additional strength. Federal funding was increased to adequate levels. Both State and Federal legislatures have supported and adopted beneficial legislation. Quality of the non-prior service accession was considerably higher than previous four years due to increased enlistment of high school juniors, seniors and high school graduates. Public awareness of the National Guard has greatly improved due to public service publicity provided by the news media and favorable publicity generated by media coverage of National Guard participation in various emergencies throughout the nation. An obviously better appreciation of the role of the National Guard has emerged which we trust will perpetuate and continue to grow throughout 1981 and future years.

### COMMANDERS

Headquarters, Colo Army National Guard Headquarters Detachment 147th Medical Hospital (100B) 101st Army Band 104th Public Affairs Detachment Co D, 40th Aviation Bn

Command & Control Headquarters, COARNG Headquarters, 140th Signal Battalion Headquarters Company, 140th Signal Bn Company A (-), 140th Signal Bn Detachment 1, Company A, 140th Signal Bn Company B (-), 140th Signal Bn Detachment 1, Company B, 140th Signal Bn Company C, 140th Signal Bn 142d Signal Detachment Headquarters, 217th Medical Battalion Headquarters Detachment, 217th Med Bn 122d Medical Company (Ambulance) (-) Detachment 1, 122d Med Co (Amb) 928th Medical Company (Ambulance) (-) Detachment 1, 928th Med Co (Amb) 947th Medical Clearing Company (-) Detachment 1, 947th Med Clr Co Headquarters, 193d Military Police Bn Headquarters Detachment, 193d MP Bn 220th Military Police Company 3650th Maintenance Company (FWD DS) Detachment 1, 3650th Maint Co (FWD DS) Headquarters, 5th Special Forces Bn Headquarters Detachment, 5th SF Bn Company A, 5th SF Bn Company B, 5th SF Bn Company C, 5th SF Bn

Headquarters, 169th Field Artillery Bde Headquarters Battery, 169th FA Bde Headquarters, 1st Bn, 157th FA Bn Headquarters Battery, 1st Bn, 157th FA Bn Battery A, 1st Bn, 157th FA Bn Battery B, 1st Bn, 157th FA Bn Battery C, 1st Bn, 157th FA Bn Service Battery, 1st Bn, 157th FA Bn CPT Edwin J. Brand Headquarters, 2d Bn, 157th FA Bn LTC Charles A. Rodgers Headquarters Battery, 2d Bn, 157th FA Bn CPT Alan L. Fisher, Jr. Battery A, 2d Bn, 157th FA Bn Battery B, 2d Bn, 157th FA Bn Battery C, 2d Bn, 157th FA Bn CPT Roger W. Hammock Service Battery, 2d Bn, 157th FA Bn CPT David D. Belina

BG William K. White CPT John S. Materi COL Alan L. Watts WOI Delwin R. Befus MAJ John A. Bormolini MAJ William A. Westerdahl

COL Paul A. Parsons LTC Conrad A. Johnson 2LT Joe A. Gomez ILT Larry E. Alflen 2LT Hugh K. Bagley 1LT Christopher Delgado 1LT Robert J. Rowlands, III CPT Stephen L. Renne 2LT Stephen M. Siegal LTC Richard A. Brooks 2LT Cynthia Trujillo CPT Gregor V. Ronning 2LT Silverio S. Salazar 1LT Michael S. Bills 2LT Ralph Kauley, Jr. MAJ Virgil D. Brown ILT Herbert LePlatt, Jr. TLC Stephen T. Erickson CPT James T. Miller 1LT Robert G. Clark CPT Stephen N. Greivel 2LT Richard T. Vigil LTC Robert L. Harrison MAJ James A. Musgrave MAJ George D. Thomas CPT Fred A. Ettleman MAJ James E. Chase

COL Robert G. Hancock CPT Johannes R. Beauman LTC James E. Ahl CPT Jerald L. Bohn CPT Ralph S. Curfman CPT Richard G. Allen CPT Larry G. Johnson CPT James A. Young 1LT John M. Tyson

### FEDERAL SUPPORT

Drill Pay	3,312,564
Annual Training Pay	1,299,000
Schools and Full Time Training Duty Pay	1,104,480
Medical Pay	160,600
Technician Pay	6,015,800
Rations for Drill	79,200
Travel	77,600
Petroleum Products	500,100
Freight	92,800
Communications	18,600
Recruiting Material	26,200
Medical Expenses	42,900
Monies Spent With Colorado Business	837,400
TOTAL	\$12,729,844
Supplies and Services	361,715
TOTAL FEDERAL SUPPORT	\$13,091,559

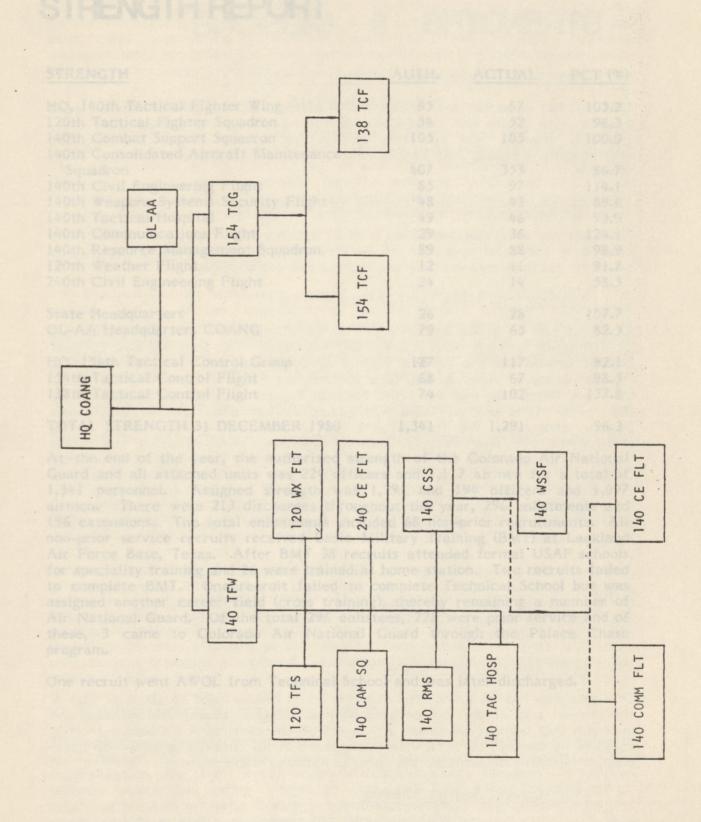
**COLORADO** 

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### STRENGTH REPORT

STRENGTH STREET	AUTH.	ACTUAL	PCT (%)
HQ, 140th Tactical Fighter Wing	65	67	105.2
120th Tactical Fighter Squadron	54	52	96.3
140th Combat Support Squadron	105	105	100.0
140th Consolidated Aircraft Maintenance	Potenta bas	Gainnain &	
Squadron	407	353	86.7
140th Civil Engineering Flight	85	97	114.1
140th Weapons Systems Security Flight	48	43	89.6
140th Tactical Hospital	49	46	93.9
140th Communications Flight	29	36	124.1
140th Resource Management Squadron	89	88	98.9
120th Weather Flight	12	11	91.7
240th Civil Engineering Flight	24	14	58.3
240th Civil Engineering i fight	24	and Masis	70.7
State Mandayantons	26	28	107.7
State Headquarters			82.3
OL-AA Headquarters COANG	79	65	02.5
HO 1564 Testical Control Control	127	117	92.1
HQ, 154th Tactical Control Group	127	117	
154th Tactical Control Flight	68	and A 67 and	98.5
138th Tactical Control Flight	74	102	137.8
as gained in July when the National Cuard	at Iulsa w	(The unit	the A-7D.
TOTAL STRENGTH 31 DECEMBER 1980	1,341	1,291	96.3

At the end of the year, the authorized strength of the Colorado Air National Guard and all attached units was 224 officers and 1,117 airmen for a total of 1,341 personnel. Assigned strength was 1,291 and 194 officers and 1,097 airmen. There were 213 discharges throughout the year, 296 enlistments and 196 extensions. The total enlistments included 68 non-prior recruitments. All non-prior service recruits received Basic Military Training (BMT) at Lackland Air Force Base, Texas. After BMT 38 recruits attended formal USAF schools for speciality training and 26 were trained at home station. Two recruits failed to complete BMT. One recruit failed to complete Technical School but was assigned another career field (cross training), thereby remaining a member of Air National Guard. Of the total 296 enlistees, 228 were prior service and of these, 3 came to Colorado Air National Guard through the Palace Chase program.

One recruit went AWOL from Technical School and was later discharged.

# ASSIGNED UNITS - AUTHORIZED STRENGTHS & MISSIONS

### - State Staff, Headquarters, Colorado Air National Guard

This unit has an authorized strength of 13 officers and 13 airmen. The assigned mission is to advise and assist Colorado State authorities in the administration, logistics, training and operation of the Air Forces of the State. This encompasses planning and employment of the Air National Guard for State missions.

### - OL-AA, Headquarters, Colorado Air National Guard

This unit has an authorized strength of 22 officers and 57 airmen. The primary mission is the total operation of Buckley ANG Base, including those periods when the tactical organizations are federalized and deployed.

### - Headquarters, 140th Tactical Fighter Wing

This unit has an authorized strength of 27 officers and 31 airmen, including OL-GR which consists of 7 officers and 6 enlisted. The wing has two Tactical Fighter Groups and one Tactical Fighter Squadron assigned. The 150th Tactical Fighter Group at Albuquerque, New Mexico; the 138th Tactical Fighter Group at Tulsa, Oklahoma; and the 120th Tactical Fighter Squadron at Buckley all fly the A-7D. (The unit at Tulsa was gained in July when the National Guard Bureau announced the realignment of several TAC-gained wings. The realignment put like weapons systems together, thus removing the 149th Tactical Fighter Group in Texas since it is converting to F-4Cs.) The primary mission of the wing is to provide overall supervision and necessary advisory assistance to the Fighter Groups and Squadron to insure they maintain a high state of combat readiness. Additionally, the wing is responsible for establishing and maintaining war readiness material to provide supplies to the tactical squadron when it is deployed.

Airburst ANG Gunnery Range (OL-GR) was activated for the Colorado ANG attached to 140th Tactical Fighter Wing, on 1 October 1979. Duty location is at the airburst range, Ft. Carson, CO. This unit is a Military Full-Time Training and Administration Program. Authorized strength of OL-GR is 1 officer and 6 airmen.

### - 120th Tactical Fighter Squadron

This squadron has an authorized strength of 35 officers and 19 airmen. This is the combat arm of the fighter wing with an assigned mission to train for and maintain full combat readiness in support of the tactical Air Command. The squadron is capable of worldwide deployment at all times, augmented by those support elements dictated by the specific national requirement.

### - 140th Combat Support Squadron

This squadron has an authorized strength of 8 officers and 97 airmen. The primary mission of the support group is to provide total bare-base support of the tactical organization when required. During non-federalized training status,

elements of the group are attached to Operating Location AA (OL-AA) to maintain continuity for total, efficient base support. Functions which come under the support group include personnel, food service, security, transportation, administration base operations, disaster preparedness, chaplain, legal and other lesser functions.

### 140th Consolidated Aircraft Maintenance Squadron

This squadron has an authorized strength of 8 officers and 399 airmen. The primary mission of the maintenance squadron is to provide organizational and field maintenance of air frames, engines and allied maintenance; electric and electronic systems and equipment for the assigned A-7D aircraft. When deployed, the majority of assigned personnel are attached to the tactical squadron to move as a unit anywhere in the world to provide maintenance for the aircraft.

### - 140th Tactical Hospital

The Hospital has an authorized strength of 16 officers and 33 airmen. The primary mission of the Hospital is to provide medical support to personnel assigned to the other units, including veterinarian service. The hospital is capable of performing diagnostic and therapeutic service in the area of general medicine at any time and minor surgery under field or combat conditions for personnel assigned or attached to the parent organization.

### - 140th Civil Engineering Flight

This unit has an authorized strength of 4 officers and 81 airmen. There are two separate and distinct missions for this flight. First, and most important, is to provide a highly mobile (Prime Beef Team) response capability with highly skilled specialists able to deploy as a unit or with the wing to satisfy USAF civil engineering requirements worldwide. The second mission is to provide real estate management constructions, rehabilitation, repair and maintenance of installed property, fire protection and aircraft crash/rescue services.

### - 140th Communications Flight (Support)

This unit has an authorized strength of 2 officers and 27 airmen. This unit is gained by Air Force Communications Command (AFCC) upon activation, as opposed to most other organizations reporting to Tactical Air Command. The flight is, however, attached to the wing for duty and has a primary mission to operate and maintain all ground communications facilities in support of the tactical mission.

### - 140th Weapons Systems Security Flight

This unit has an authorized strength of 1 officer and 47 airmen. All personnel are attached to the support group for administration and training. Upon federalization, the flight would deploy with the Tactical Squadron for enroute security operations, being integrated into the host base security police organization upon arrival. During peacetimes, the flight is responsible for the security of the aircraft, equipment and associated facilities.

### - 120th Weather Flight

This unit has an authorized strength of 3 officers and 9 airmen. The primary mission of the flight is to provide air weather service for the mission organizations. Upon federalization, the flight may or may not deploy with the tactical units since they would be gained by the Air Weather Service under Military Airlift Command. At Buckley ANG Base, the flight is integrated for optimum training with the USAF Weather Detachment assigned to the base.

### - 140th Resource Management Squadron

This squadron has an authorized strength of 8 officers and 81 airmen. The primary mission of the squadron is to provide mission support to the fighter wing in the supply, procurement, comptroller and traffic management areas. Upon federalization, the squadron would deploy with the tactical squadron being integrated into the host base organization.

### - 240th Civil Engineering Flight

This unit has an authorized strength of 16 officers and 7 airmen. There are two missions for this flight. Firstly, it is a Contingency Force (CF) - 4 Team, whose mission is to augment a theater Major Command or Intermediate Headquarters. Secondly, it is a CF-6 Team, which is a Crash Rescue Fire Suppression Control Team. It is combined with two or more CF-5 units, and the aggregate forms a Base Fire Department capable of supporting a Wartime Mission (Base Fire Department Command Team).

### - Headquarters, 154th Tactical Control Group

This group has an authorized strength of 42 officers and 85 airmen. The primary mission of the group and subordinate units is the control for tactical forces during employment operations in a combat environment. The 154th consists of a total of nine units in five states; the 153d TACCS and the 116th CRP at Portland, Oregon; the 105th CRP at Cheney, Washington; the 107th CRP at Phoenix, Arizona; the 106th and 109th TCF at Salt Lake City, Utah; the 138th TCF at Greeley, Colorado; and the 154th TCF at Peterson AFB, Colorado Springs, Colorado.

### - 138th Tactical Control Flight

This unit has an authorized strength of 9 officers and 65 airmen. The primary mission of the 138th is to provide the direct link between the Theatre Commander and all tactical air operations. The unit has extensive radar equipment which is further augmented by gap filler radars assigned to TACPs and CRPs. All information from the extended radars is fed to the 138th for consolidation and coordination. This provides the key link in the entire Tactical Air Control System.

### 154th Tactical Control Flight

This unit has an authorized strength of 9 officers and 59 airmen. The flight is a Forward Air Control Post (FACP) and is a highly mobile search radar and radio communications operating location in the Aircraft Control and Warning sub-system of the United States Air Force Tactical Air Control System. The

FAC is designed to be deployed into forward areas of a battle zone to augment the TACS radar surveillance and control coverage and to provide increased low level coverage for mid-course guidance in close air support operation.

## FACILITIES

The State Headquarters of the Colorado Air National Guard is located at 300 Logan Street in Denver. The 138th Tactical Control Flight is located at Greeley Air National Guard Station, Greeley, Colorado; the 154th Tactical Control Flight is located at Peterson Air Force Base, Colorado Springs, Colorado; and all other units of the Colorado Air National Guard are located at Buckley Air National Guard Base in Aurora, Colorado.

Buckley ANG Base consists of two separate land areas totalling 3,251 acres. The airfield complex consists of two runways of 11,000 and 8,000 feet. Each is 150 feet wide. The original structures remaining from the time when the base was constructed for the U.S. Army Air Corps in 1942-43 and those newly constructed facilities are categoried as either operations, maintenance or training types. The base has no community facilities, base housing, or billeting capabilities. The flying activity is at a maximum and all facilities are fully occupied and in use.

The Colorado Air National Guard operates and maintains Buckley ANG Base for the Air Force and supports various tenants of the active and reserve forces and certain civilian agencies. Occupancy and use of land and facilities is negotiated locally and approved by the Secretary of the Air Force. Agreements under which the Colorado Air National Guard provides and is reimbursed for services are drawn up locally and funded through the National Guard Bureau.

Buckley is the only military flying base in the area. It is charged with certain responsibilities related to aircraft search and rescue and crash response within the geographical area measuring half the distance from Buckley to Cheyenne, Salt Lake City, Colorado Springs and Wichita. In addition to supporting all base assigned aircraft, the base also serviced 4,408 transient military aircraft this year, of which approximately 2,306 remained at least one night on base. Practically every type of aircraft in the inventory from every service and command visits Buckley ANG Base during the year.

The original cost of construction of Buckley ANG Base was \$7.5 million. No funds were expended on major military construction, only on repair and maintenance.

Buckley Base Operations and/or Transient Alert Section earned the honor of being named among the top five facilities in their category for the Rex Riley Transient Services Award over a two-year period (May 1978 to May 1980).

Buckley was rated Number 3 in the top five for Base Operations, and Number 1 for Transient Alert. The Rex Riley Award is for excellent performance in transient services, sponsored by Safety Hqs, Norton AFB, California.

### AIRCRAFT

The Colorado Air National Guard has 24 A-7D aircraft, one C-131 transport, and two T-43A transport aircraft. Twenty-four A-7Ds are authorized. The A-7D is a single engine, single seat close air support interdiction tactical fighter bomber. The 120th Tactical Fighter Squadron is one of 14 fighter squadrons in the Air National Guard that fly this aircraft. It is among the most sophisticated air-to-ground delivery aircraft in the world today. Total flying hours for the Colorado Air National Guard's A-7Ds during 1980 were 5,535. There were no losses of aircraft during the year 1980.

The C-131 is a twin engine aircraft (reciprocating engine) used for passenger service and light cargo hauling and accumulated 352.1 flying hours during 1980.

Since the acceptance of the 2 T-43s in 1979, the Colorado Air National Guard continues to enhance the training requirements of the Department of Defense. This aircraft, the military version of the Boeing 737, continues to support the Air Force navigator training utilized by the U.S. Air Force Academy Airmanship Program (flight training). Twenty-four positions accommodate this mission. The 2 twin engine jet aircraft accrued a total of 1,907.0 flying hours during 1980.

The Aero Club of the Lowry Technical Training Center has 1 Cessna 150 aircraft, 3 Cessna 172 aircraft, 1 Cessna 182 aircraft and 1 Beechcraft T-34 aircraft assigned to Buckley ANG Base. Additionally, the club has one 177RG Cardinal, 3 Cessna 152 aircraft, one T-41 and 310 Twin, which is a Cessna reciprocal engine aircraft used to train student pilots.

# MILITARY EDUCATION

The I. G. Brown Professional Military Education Center conducts three schools for members of the Air National Guard; the Academy of Military Science (AMS), Noncommissioned Officers Academy (NCOA), and ANG Leadership School. All three schools are conducted at McGhee Tyson Air National Guard Base, Alcoa, Tennessee, and are accredited by the Southern Association of Colleges and Schools Commission on Occupational Education.

TRAINING

The mission of the Academy of Military Science is to prepare Officer Candidates mentally, morally and physically to become officers in the Air National Guard. The training is a varied program of military, academic and physical training. The six-week program consists of lectures, seminars and demonstration-performance. Physical training consists of competitive sports and all officer candidates are required to run in a scaled version of the Air Force Aerobics Program.

The Air National Guard Noncommissioned Officers Academy is designed to provide the academic and military environment that will increase the Noncommissioned Officer's ability to function as a supervisor, communicator resource manager, and professional leader. The curriculum consists of at least 225 academic hours and the school is accredited by the Southern Association of Colleges and Schools Commission on Occupational Education. The major divisions of the curriculum are devoted to seven basic subjects: Human Relations, USAF and ANG History, World Affairs, Communicative Skills, Supervision and Management, Military Training and Military Justice. In addition to these courses, physical training is accomplished by each flight competing against the others in selected sports.

In order to prepare selected Airmen and Sergeants to assume supervisory positions, the Air National Guard Leadership School was established. The two-week course is a mixture of physical, military and academic training.

NCO's in the grades of E-8 and E-9 (including E-8 selectees) are encouraged to attend the highest level USAF PME service academy for senior NCO's conducted at Air University located in Alabama. A program of professional military education to prepare selected senior NCO's to better fulfill their leadership and management responsibilities. Course improves and broadens leadership and managerial capabilities and expands student perspective of the military profession. Instruction includes lecture, seminar and independent research on communication skills, management concepts and techniques, U.S. policy formulation and force employment. Major emphasis is on management of the material and human resources. Course requires exstensive student participation in communication skills. Student must demonstrate skills in planning and presenting both formal and informal speeches and complete a series of writing assignments that focus on the course curriculum.

A program open to all Air Guardsmen is the Community College of the Air Force. It is free to enlisted members and is accredited by the Southern Association of Colleges and Schools Commission on Occupational Educational Institutions. The curriculum is a defined pattern of prescribed course content in General, Management and Physical Education. Successful completion of programs of study offered by CCAF can result in an Associates Degree. The college recently announced that the credit hours earned can be used in support of the Air Guard commissioning program.

#### TRAINING

Forty-nine members of the 140th Civil Engineering Flight deployed to Howard AFB Panama from 15 March 1980 to 29 March 1980. The unit functioned as a Prime Beef team while there and did various maintenance and construction projects at Howard AFB and Albrock AFS (nearby across the canal).

ASPEN FLAG I - 7-10 March. Aspen Flag is an exercise producing a realistic setting to train for war. Air Force and Air National Guard aircraft from several states (east and west coast) arrived at Buckley ANG Base for this exercise. More than 80 air and ground-crew personnel were involved with the aircraft.

SENTRY ASPEN FLAG II - 16-19 October. This was a composite force exercise that was designed to bridge local training and RED FLAG training. The exercise included twelve different types of aircraft. Sixty-four mission and 8 cargo aircraft arrived at Buckley ANG Base. Eight A0-37 aircraft landed at Peterson AFB, CO for remote staging. Approximately 306 people were assigned duty at Buckley for Sentry Aspen Flag. It is estimated that in excess of 9,000 training events were logged in the course of the exercise. Aspen Flag provides training that fills the gap between day-to-day training and MAJCOM exercises for all participating units. Fifteen units from various part of the United States participated in the Friendly Forces; 2 units participated in the Enemy Forces and 5 were dual-hatted.

An air unit from the 140th Tactical Fighter Wing was deployed to Howard AFB Panama for a CORONET COVE exercise. This mission is designed to supply to air power to the Southern Command of the U.S.; specifically, of a Tactical Strike capability. Also, the unit support training of the U.S. Army units stationed in or around the Panama Canal or Zone. A total of 48 personnel deployed during the period 7 June 1980 through 22 June 1980. At rotation, a group of 50 personnel deployed for the period 21 June 1980 through 6 July 1980. This exercise was successfully carried out.

During the 20 July UTA, the 140th Tactical Fighter Wing was presented the Air Force Outstanding Unit Award for deployment to Nederlands GilzeRijen AFB "Coronet Ante" 1977.

Headquarters 154th Tactical Control Group and subordinate units participated in three training exercises in 1980 as follows: BRIM FROST, Alaska - January 1980; GALLANT EAGLE 80, Nellis AFB Nevada - March; TEAM SPIRIT 1980 - Classified exercise.

# RECRUTING was a control of that the credit hours early announced that the control of the Air Guard commissioning program.

The COANG recruiting service started the year off by participating in "Volunteer 80," an all-day seminar with all Unit Commanders and 1st Sergeants in attendance. The recruiting staff briefed on benefits, requirements and the fact that COANG strength was at 90% and set a goal of 100% by year end.

In order to achieve this goal, recruiting launched an intensive public awareness campaign by developing local radio and television Public Service Announcements utilizing the Governor and highlighting the Colorado Air National Guard's involvement in the community during natural disasters such as ice storms, forest fires and tornadoes.

In conjunction with these Public Service Announcements, the recruiting staff participated in over a dozen parades with our "Jennies to Jets Float" all the way from Pueblo to Bailey, Colorado, as well as the Denver Metropolitan area.

Our newly constructed Dailey Pellet Rifle Match (shooting gallery) was used at Villa Italia and Arvada Shopping Malls and provided over 500 leads and approximately 25 new enlistments.

Additional emphasis was placed on non-prior service personnel enlistments. To accomplish this goal a more thorough high school and college working program was developed to insure seniors and college students were made aware of enlistment incentives such as Senate Bill 55, 100% tuition waiver at selected colleges and the national \$4,000.00 college and \$1,500.00 enlistment bonus for selected critical AFSC's.

Air National Guard awareness briefings were presented to over 300 Southern Colorado seniors at Alamosa, Monte Vista and other smaller high schools in the San Luis Valley.

During the same time period, recruiting booths were set up at local malls and at the annual ROTC Drill Competition held at Buckley, where over 800 cadets participated.

In the fall the recruiting staff provided assistance in the annual Multiple Sclerosis Haunted House in their effort to raise funds for this worthwhile organization; plus produce additional prospective applicants. In October, another Recruiting Retention Seminar was conducted with Commanders, 1st Sergeants and Key Technicians in attendance.

At year end the recruiting goal of over 100% enlisted manning was achieved, culminating total of 292 enlistments of which 70 were non-prior service and 222 were prior service. Next year our goal will be to concentrate and fill critical AFSC vacancies.

With the assistance of Base Personnel and the Public Affairs Office, base tours and briefings were conducted throughout the year for over 1,000 students.

# COMMANDERS forest fires and tornadoes. Orest fires and tornadoes. Orest fires and tornadoes.

Chief of Staff, Air Assistant Adjutant General, Air COL William H. Neuens HQ, 140th Tactical Fighter Wing
OL-AA, HQ Colorado Air National Guard
COL Stanley C. Wood
COL Jack D. Abercrombie 120th Tactical Fighter Squadron LTC John B. Stone 140th Combat Support Squadron LTC Chester J. Preisser 140th Consolidated Aircraft Maintenance Squadron MAJ Avery E. Mason
140th Tactical Hospital LTC Thomas G. Sarmo 140th Civil Engineering Flight MAJ Charles J. Bowling
140th Communications Flight MAJ Elwood P. Glaser 140th Weapons Systems Security Flight CPT Dale L. Bauer 120th Weather Flight

120th Weather Flight

154th Tactical Control Flight

138th Tactical Control Flight

MAJ Frederick J. Foss

MAJ Joseph N. Ortiz

MAJ Roy C. Chase

BG Monroe G. Mathias

140th Resource Management Squadron MAJ William F. McGaffin 240th Civil Engineering Flight LTC Herbert A. Michler

stationed in or around the Panama Canal at Zone. A total of 88 squares debloved mining the period 2 June 1980 through 22 June 1980. At retailouis

#### FEDERAL SUPPORT

Drill Pay		1,990,580
Annual Training Pay		814,150
Schools and Full Time Tra	aining Duty Pay	742,734
Medical Pay		12,286
Technician Pay		12,072,617
Rations for Drill		41,334
Travel		245,176
Petroleum Products		3,285,824
Freight		36,205
Communications		181,625
Recruiting Material		18,812
Medical Expenses		9,344
Leased Equipment		20,870
Utilities		414,730
Monies Spent With Colora	ado Business	4,253,920
TOTAL		\$19,836,287
Construction		519,746
Supplies and Services		1,280,454
TOTAL FE	DERAL SUPPORT	\$21,636,487

MILITARY

communicated Cales, Education Serveton and Selections

ACADEMY

#### COLORADO MILITARY ACADEMY

The Colorado National Guard Military Academy conducts various schools related to military education. Generally, the types of courses may be categorized as the Officer Candidate Schools (OCS), three separate schools of the Noncommissioned Officer Education System and Special Courses.

#### OFFICER CANDIDATE SCHOOL

This course of instruction consists of four phases: Phase I - A two-week Annual Training Period; Phase II - Nine MUTA-5 weekend training assemblies; Phase III - A second two-week Annual Training Period; and Phase IV - Branch Officer Basic Course (BOBC) of the branch selected or assigned to the newly commissioned Second Lieutenant. Minimum standards curriculum and the scope of instruction are presecribed by Department of the Army training and Doctrine Command and the Chief, National Guard Bureau. To fit the needs of the Colorado National Guard, augmentation to the scope and courses of instruction are established by the Colorado National Guard Military Academy Academic Board. In 1980, the Academy graduated 17 Second Lieutenants and since its inception in 1957, the OCS has graduated 390 lieutenants in the Colorado Army National Guard, Colorado Air National Guard and the U. S. Army Reserve.

# NONCOMMISSIONED OFFICER EDUCATION SYSTEM

These courses are conducted on weekend training assemblies, during Annual Training and in Unit School status. Type courses currently conducted by the Colorado National Guard Military Academy consist of the Basic Noncommissioned Officer School which is designed for enlisted pay grades E-4 and E-5; the Advanced Noncommissioned Officer School designed for enlisted pay grades E-6 and E-7; and the Senior Noncommissioned Officer School for enlisted grades E-8 and E-9. The Program of Instruction is standardized for all ARNG Academies by the Chief, National Guard Bureau. Subjects include leadership, discipline, map reading, communications, BTMS (3 levels), personnel and property management, etc. In 1980, the Academy graduated 90 individuals from these schools which brought the total number of graduates, since its inception in 1971 to 1,691 students. Due to the large number of applicants and the promotional requirements for attending NCO School, five separate courses were conducted in 1980.

#### SPECIAL SCHOOLS

As part of its mission, the Colorado National Guard Military Academy is tasked with requesting approval from Chief, National Guard Bureau and conducting various courses which relate to a wide range of subjects. As examples, the Academy routinely conducts Non-Prior School recruit training, Equal Opportunity Unit Discussion Leader training and Recruiting and Retention schools. The Academy staff must maintain flexibility and current conceptual knowledge of these subjects in order to accommodate requirements.

The Non-Prior School training program has achieved favorable results by reducing attrition of new recruits in basic training from approximately 1,890 down to approximately  $1\frac{1}{2}$  percent. Also, graduates of the Non-Prior School program have been designated as leaders in their basic training units.

The entire Colorado National Guard Military Academy staff continues to function with pride and dedication to providing a vehicle for the personal advancement of our students and be a significant source for training quality command and staff personnel.

The Academy's programs parallel those of Active Army OCS and Service Schools. Supervision of the Military Academy is the responsibility of the Commandant with support from his staff. The Commandant of the Colorado National Guard Military Academy is LTC James J. Stenger.

THE

TECHNICIANS

## COLORADO NATIONAL GUARD

## TECHNICIANS

Colorado National Guard technicians are Federal Civil Service employees of the Department of Military Affairs. Although Civil Service employees, technicians are required to maintain military membership in the Colorado National Guard as a condition of employment.

In 1979, and continuing in 1980, National Guard Bureau authorized a program of conversion of some vacant technician positions to full time military fill. Personnel filling these positions are full time Guardsmen on active duty status and under control of The Adjutant General.

Both types of employes, technician and full time military, are authorized under the provisions of Title 32, United States Code. The full time force was established to accomplish those tasks which could not be completed during weekend training assemblies. In addition, when units of the National Guard are mobilized for either State or Federal missions, the full time force provides the units with a nucleus of highly trained professionals. Duties perfomed by these full time Guardsmen encompass a wide variety of skills and trades to include administration, personnel, logistics, accounting, automated data processing, various types of maintenance, flying, security, and budget formulation.

Monetary support for the full time force is provided for on a 100 percent basis by the Federal Government. The size of the force is governed by National Guard Bureau and based primarily on military personnel strengths and maintenance requirements.

The Adjutant General is responsible for administering the full time programs for the State of Colorado. He receives assistance from Air National Guard and Army National Guard military personnel officers in the administration of the full time military program. His primary staff officer for technician matters is the Technician Personnel Officer.

#### PERSONNEL STRENGTH

During the period 1 January 1980 through 1 January 1981, the full time force consisted of the following:

Army National Guard Technicians Air National Guard Technicians	274 301
Army National Guard Full Time Military	73
Title 5 Federal Civil Service Employees in Support of Buckley Air National Guard Base	249
TOTAL	914

The total number of employees has not undergone any appreciable change since 1979. The Title 5 employees listed are administered by the Lowry Air Force Base Personnel Office but are under the operational control of the Colorado Air National Guard and are hired primarily to provide necessary maintenance support for the upkeep of the base and to provide maintenance support to transient aircraft.

#### FISCAL

Funds for administration and operation of the full time program are provided by the Federal government. The major fiscal areas are pay, travel, and training.

The combined payroll for the full time personnel during calendar year 1980 was in excess of \$21,000,000.00.

Payment for technician travel during 1980 was in excess of \$100,000.00. The travel pay cited here is used for a variety of reasons.

- 1) Travel of the full time force within the State for the purposes of supervision, drawing supplies, conferences, and certain training sessions.
- 2) Travel of the full time force to conferences and meetings on a national level.
- 3) Travel in connection with Permanent Change of Stations when full time employees are reassigned to new locations.

The technician training budget for calendar year 1980 was in excess of \$20,000.00 and was used mainly in support of training courses conducted locally by the Rocky Mountain Regional Training Center, U.S. Office of Personnel Management.

#### LABOR RELATIONS

During calendar year 1980, a new agreement was negotiated with Local 1678, National Federation of Federal Employees, which represents Colorado Army National Guard technicians.

Negotiation of a new agreement with the Columbine Council, Association of Civilian Technicians, exclusive representative of Air National Guard technicians, broke down in early 1980 and negotiations were not reopened by the end of the year.

During 1980, the Colorado Air National Guard filed an Unfair Labor Practice charge against the Association of Civilian Technicians local for failure to negotiate in good faith. The charge was investigated by the Federal Labor Relations Authority and dismissed. The Adjutant General was charged with one unfair labor practice by Local 1678. The charge was investigated by the Federal Labor Relations Authority and later withdrawn by the local. There was no outstanding charges at the end of 1980.

More emphasis in the labor relations area during 1980 was placed on supervisory training in labor management relations under the Civil Service Reform act of 1978. Major items of interest related to the degree of authority retained by The Adjutant General for administering the technician force. Specifically, Title 32, USC, establishes The Adjutant General as the final level of appeal for most actions. The Federal unions feel The Adjutants Generals' authority has been diminished under the Civil Service Reform Act. The dispute had not been resolved either locally or nationally by the end of 1980.

It should be emphasized that the labor organizations mentioned herein represent only Civil Service technicians employed by the Colorado National Guard. The unions do not represent either full time or part time military members.

#### TRAINING

Full time employees of the Colorado National Guard are trained through both military and civilian training courses designed to increase their proficiency in performing technician and military functions.

Civilian courses are normally those offered by the Rocky Mountain Regional Training Center, are 1 to 5 days in duration, and are designed to improve managerial and clerical skills.

Military courses are normally longer in duration and designed to teach the technical skills involved in the operation, maintenance, and repair of specialized equipment.

In addition, the National Guard Professional Education Center, near Little Rock, Arkansas, presents year round instruction to full time Guardsmen in a wide variety of subjects. These courses are specifically designed for Guardsmen and offer detailed instruction on those matters which are unique to the National Guard.

During 1980, 179 full time Guardsmen took advantage of courses available to them.

# INCENTIVE AWARDS

The technician Incentive Awards Program was designed to reward those technicians with ideas which resulted in dollar savings to the Colorado National Guard and the United States and to recognize those technicians whose performance of duty was consistently above that normally expected. During 1980, technicians submitted suggestions which resulted in savings of \$13,611.54 to the National Guard. Savings to the nation were considerably higher but are impossible to calculate at this level. For the suggestions submitted, technicians were paid \$1,686.00 in 1980.

In addition to the suggestions submitted, supervisors recommended Quality Salary Increases and Sustained Superior Performance Awards for 23 technicians in 1980. These awards recognize outstanding accomplishment or service to the Colorado National Guard. Less than 5% of the workforce received these awards in 1980. The technicians involved received \$13,388.00 for their efforts.

The Incentive Awards program at the end of 1980 applied only to those employees in Civil Service status. It is expected that full time military personnel will soon be authorized to receive monetary compensation for suggestions they might submit which generate dollar savings to the Colorado National Guard.

AWARDS

AND

DECORATIONS

# AWARDS & DECORATIONS

Many of our Colorado Guardsmen received recognition for their excellence in the military service in the form of medals, placques, or other devices in 1980.

ARMY COMMENDATION MEDAL is awarded to any member of the Armed Forces of the United States who, while serving in any capacity of the Army, distinguishes himself by heroism, meritorious achievement or meritorious service, and as further provided by AR 672-5-1. The following members of the Colorado Army National Guard received this award in 1980.

CPT James T. Miller, HHD 193d MP Bn CPT Michael J. Clement, Svc/2/157th FA Bn MSG Leonard W. Jones, HHB 169th FA Bde MSG Paul Valenzuela, Jr., HHB 169th FA Bde CSM Adolphe F. Levstik, HDD 193d MP Bn 1SG Charles E. Provow, HHC 140th Sig Bn ILT Warner M. Leeds IV, HHD COARNG SSG Beverly L. Pack, HHD COARNG MAJ Conrad A. Johnson, 140th Sig Bn COL Fred W. Markle, HHD COARNG LTC Herbert R. Shelton, HHB/1/157th FA Bn 2LT Cynthia (NMN) Trujillo, HQ 217th Med Bn CW2 Haddon A. Stermer, HHD COARNG 1SG Robert S. Johnson, HHD COARNG CW4 Melvin C. Hovde, HHD COARNG SFC John J. Galasso, CAC HQs MSG Richard Ryan, Jr., HHB 169th FA Bde SGM Roland D. Weaver, HHB 169th FA Bde COL Littleton J. Bunch, 147th Med Hosp SSG Randolph J. Johnston, B/2/157th FA Bn 1LT Dewey E. Phillips, A/2/157th FA Bn SSG Robert L. Jackson, HHD COARNG PSG Gary W. Erickson, 928th Med Co (Amb) 2LT Benjamin P. French, 122d Med Co (Amb)

The following individuals received the COLORADO COMMENDATION RIBBON during 1980.

SP5 Nancy L. Dorschner, HQs 140th Sig Bn
SP5 Bertha L. Holliday, Co C 140th Sig Bn
SGT Elizabeth Grogan, Co C 140th Sig Bn
SSG Mickey Burke, C/1/157th FA Bn
CPT Ron E. Spooner, HQs 140th Sig Bn
SP4 Timothy E. Brotenmarkle, HHC 140th Sig Bn
SSG Phillip A. Bourk, 142d Sig Det
COL Donald S. Hightower, HQs COARNG
SSG Robert L. Jackson, HHD COARNG
SFC Karl L. Wilson, HHD COARNG
SSG Edgar M. Vance, 142d Sig Det
SSG Larry E. Meigs, 3650th Maint Co (FWD DS) (-)

SP5 Sonja Starkweather, Co C 140th Sig Bn TSgt Betty A. Buck, HQ COANG MSgt Francis K. Smith, HQ COANG SFC Wayne J. Powell, HHB 169th FA Bde CSM Norman W. Miller, 147th Med Hosp (100B) MSG Robert D. Coleman, 147th Med Hosp (100B) CW4 Samuel J. Barrow, HQ COARNG SGM Ivan E. Baker, HHD COARNG SFC Samuel P. Arguello, HHB 169th FA Bde LTC Darryl D. Peters, HHD COARNG MSG Manuel Montez, HHD COARNG SFC Randell A. Vincent, HHD 217th Med Bn SFC George F. Martinez, HHD 217th Med Bn SGT George M. Payne, 217th Med Bn Maj Alexander England, 140th TFW MSgt Robert J. Waltz, 140th CAM SQ MSgt Frederick A. Thebado, 140th CAM SQ MSgt Eugene A. Schroeder, 140th CAM SQ MSgt Elman R. McCaleb, 140th CAM SQ MSgt Danny L. Fourts, 140th CAM SQ MSgt Wayland D. Boyle, 140th CAM SQ MSgt George I. Blackwell, 140th CAM SQ TSgt Fred E. Wade, 140th CAM SQ TSgt Steven T. Tollett, 140th CAM SQ TSgt Dan P. Stouffs, Sr., 140th CAM SQ TSgt Nicholas V. Romano, 140th CAM SQ TSgt William R. Dye, 140th CAM SQ TSgt Richard A. Bruening, 140th CAM SQ TSgt Glen D. Brink, 140th CAM SQ SSgt Daniel E. Willers, 140th CAM SQ SSgt Eugene J. Uryga, 140th CAM SQ SSgt Eddie W. Shreeve, 140th CAM SQ SSgt Frank A. Rodosevich, 140th CAM SQ SSgt Joseph L. Reed, 140th CAM SQ TSgt John E. Poyer, 140th CAM SQ SSgt Larry F. Mayo, 140th CAM SQ SSgt Kenneth W. Love, 140th CAM SQ SSgt John R. Kirkpatrick, 140th CAM SQ SSgt Billy E. Gallimore, 140th CAM SQ SSgt Monte H. Cook, 140th CAM SQ TSgt Benny L. Benedict, 140th CAM SQ Sgt Juan R. Dean, 140th CAM SQ SrA Casey L. Shifflet, 120th TFS SSgt Clifton L. Sutherland, 120th TFS Maj Ronald N. Germano, 140th TFW SQ MSgt Leonard L. Marshall, 140th TFW SQ SSgt William G. Akins, 140th WSSF MSgt Allan N. Skarie, 140th WSSF SrA Brian W. Boardman, 140th WSSF SSgt Ronald J. Lopez, 140th WSSF SSgt David C. Ochs, 140th WSSF TSgt Richard M. Rhenish, 140th WSSF SSgt Russell Tidemann, 140th WSSF MSgt Gilbert L. McKay, 140th WSSF

SSgt Michael E. Ceranski, 140th WSSF
SrA Arthur D. Bittner, 140th WSSF
SSgt John C. Costigan II, 140th CSS
SSgt Lynnette E. Meis, 140th CSS
SGT Herman W. Long, Svc/1/157th FA Bn
MSgt Thomas J. heath, 140th CSS
TSgt George R. Benedict, Jr., 140th WSSF
SSG Marilyn J. Ryan, HHB 169th FA Bde
SP5 Charlene A. Robinson, HHB 169th FA Bde
SP5 Mary L. Williams, HHB 169th FA Bde
ILT Pamela J. Staves, HHB 169th FA Bde
TSgt Artemis W. Bowens, 140th CSS
TSgt Dale D. Duran, 140th CSS
SrA Jon S. Rayburn, 140th CSS
SSgt James A. Skrbina, 140th CSS
SSgt James A. Skrbina, 140th CSS
SrA Patricio L. Maes, 154th TCG
SGT Brian E. Weishaar, 220th MP Bn
SSG Linda A. Cox, CAC HQs
SGT Henry M. Otto, 220th MP Co

COLORADO MERITORIOUS SERVICE MEDAL is awarded to any person serving in any capacity in or with the Colorado National Guard who distinguishes himself by exceptionally meritorious service to the State of Colorado. In 1980, the following awards were made.

SSG Howard L. Theil, HHC 140th Sig Bn 1SG Joseph A. Haberkorn, Co A 140th Sig Bn SFC Phil R. Vawter, HHC 140th Sig Bn MSgt William P. Brown, 140th Civ Eng Flt 1SG Charles E. Provow, HHC 140th Sig Bn
CW2 Donald D. Stowell, 142d Sig Det
SFC Lloyd E. Greenwood, Co C 140th Sig Bn
2LT Peggy J. Moench, 142d Sig Det MAJ David C. Johnson, ARMR VIII, Advisor Gp, COARNG SFC Felix Dejulio, Jr., HHD 217th Med Bn BG Hershel C. Yeargan, HHD COARNG TSgt Terri L. Chayney, 140th TAC Hosp Col John B. Laubach, 140th TAC Hosp LTC Jerry L. Bell, USAAG LTC Charles A. Rodgers, HHB/2/157th FA Bn CMSgt Homer E. Barnes, HQ COANG SGM Warren A. Schimmel, USAAG SSG Victor F. Holtus, 220th MP Bn COL Fred W. Markle, HHD COARNG CPT William R. Suhre, HHB/1/157th FA Bn (Civilian) Maxine C. Pilcher, Department of Military Affairs COL John F. Roehm, Jr., USARMR VIII
COL Harold L. Wright, HHD COARNG SFC John J. Galasso, CAC HQs SFC Jack W. Egelston, HHB/1/157th FA Bn SSG Susan Casey, HHD 217th Med Bn LtCol William R. Morris, HQ COANG SMSgt Normand Langfelder, 140th CAM SQ

TSgt William R. Bates, 140th TFW
LTC J. Richard Loucks, USARMR VIII
CPT Clair L. Morrison, 947th Med Co (Clr)

ARMY MERITORIOUS SERVICE MEDAL is issued under provisions of Army Regulation 675-2-1. The following awards were made in 1980.

LTC Marion A. Carmickle, HQs/2/157th FA Bn
MAJ Charles G. Larsen, HHB/2/157th FA Bn
CPT Matthew M. Martinez, HHB 169th FA Bde

Other awards issued in 1980 were: 26 - RECRUITER RIBBON; 20 - RECRUITER BADGE; 75 - ARMED FORCES RESERVE MEDAL; 369 - ARMY RESERVE COMPONENTS ACHIEVEMENT MEDAL; 84 - COLORADO LONG SERVICE MEDAL; 1 - CAREER SERVICE BADGE; 35 - STATE EMERGENCY SERVICE RIBBON; and 3 - EXPERT FIELD MEDICAL BADGE.

Three awards are made each year to candidates of the Officer Candidate program, one Distinguished Graduate award for each Noncommissioned Officer School and one award to a faculty member. The awards presented during graduation ceremonies in 1980 were:

#### The Erickson Trophy.

For the distinguished graduate for the highest combined academic and leadership averages was presented to Officer Candidate Kenneth L. Martinez, Headquarters Detachment, 5th Special Forces Battalion, 19th Special Forces Group (Airborne).

#### The Association of the United States Army Award.

For demonstrating the highest standards of leadership was presented to Officer Candidate Kenneth L. Martinez, Headquarters Detachment, 5th Special Forces, 19th Special Forces Group (Airborne).

### The Adjutant General's Award.

For the highest academic average was presented to Officer Candidate Charles R. Fogg, Detachment 1, Company B, 140th Signal Battalion (Corps Cmd Opns).

#### The Commandant's Instructor Award.

In recognition of accomplishments, enthusiasm and inspiration to others as selected by the graduating officer candidates was presented to Captain Robert B. MacKay.

#### The Sergeant Major's Leadership Award.

For achieving the highest academic and leadership averages, the award is presented to the highest graduate of each Basic and Advanced Noncommissioned Officer class.

COMMUNITY

SERVICE

#### COMMUNITY SERVICE

A severe snow and ice storm located in Yuma, Kit Carson, Cheyenne and Kiowa Counties on March 30, 1980, caused many roads to be blocked, caused electricity outages in the City of Haswell and many cattle feeders/ranchers, left many stranded starving cattle and isolated many families without food and medicine. The Governor ordered selected individuals with equipment to state active duty on April 1, 1980. During the period 1-5 April 1980, the National Guard provided seven mobile generators with support equipment and personnel to the Haswell and Cheyenne Wells areas to provide emergency electricity, one UH-1H Helicopter with support equipment and personnel were provided in the Yuma and Kit Carson disaster areas. Approximately 45 tons of hay was delivered to stranded starving cattle and numerous families were provided food and medicine, emergency communications were also provided in these areas. A total of 19 National Guardpersons and 18 items of equipment were utilized at a cost of \$8,301.16 to the State of Colorado.

Thirty-seven National Guard volunteers were employed by the United States Forest Service (USFS) to assist in the suppression of a forest fire northwest of Red Feathers in Larimer County during the period 15-20 June 1980. The fire was caused by an airplane crash. National Guard equipment used were 11 2-1/2 ton 6x6 trucks, 3 buses, 4 water trailers, 3 fuel tankers, 1 emergency communications van and 2 administrative vehicles. All costs for personnel, fuel and repairs amounted to \$6,845.56 and was totally funded by the USFS.

Sixty-two National Guard volunteers were employed by the USFS to assist in the suppression of a forest fire north of Glenwood Springs in the White River National Forest during the period 25 June-4 July 1980. The fire was man-caused and consumed approximately 14,000 acres. Equipment used were 16 2-1/2 ton 6x6 trucks, 5 1-1/4 ton 4x4 trucks, 2 fuel tankers, 5 water trailers, 2 generators, 3 large tents, 1 emergency communications van and 2 lighting sets. All costs for personnel, fuel and repairs amounted to \$36,154.00 and was totally funded by the USFS.

Seven National Guard volunteers were employed by the USFS to assist in the suppression of a forest fire north of Gunnision in the White River National Forest during the period 29 June-2 July 1980. The fire was caused by lightning. Equipment used were 3 2-1/2 ton 6x6 trucks and 2 water trailers. All costs for personnel, fuel and repairs amounted to \$2,394.00 and was totally funded by the USFS.

Three National Guard volunteers were employed by the USFS to provide armory supervision to quarter approximately 80 USFS firefighters in the Grand Junction armory during the period 2-6 July 1980. The armory was used to provide a rest and recuperation area for firefighters not committed to fire lines and also to provide a holding area for USFS standby firefighters. No military equipment was dispatched to support this activity. Cost of personnel was to provide armory supervision in the amount of \$625.26 and was funded by the USFS.

Six National Guard volunteers were employed by the USFS to assist in the forest fire southeast of Aspen in the White River National Forest during the period 18-26 July 1980. The fire was caused by an unattended campfire. Equipment used were 3 2-1/2 ton 6x6 trucks and 3 water trailers. All costs for personnel, fuel and repairs amounted to \$3,443.70 and was totally paid by the USFS.

Five National Guard volunteers were employed by the USFS to assist in the suppression of a forest fire 30 miles west of Fort Collins in the Roosevelt National Forest during the period 5-7 October 1980. The fire was man-caused. Equipment used were 2 2-1/2 ton 6x6 trucks, 2 water trailers and one 1-1/4 ton truck. All costs for personnel, fuel and repairs amounted to \$638.00 and was funded in total by the USFS.

The Air National Guard Public Affairs Office and Recruiting Section, while both in training and volunteer status, supported more than 64 different community-related projects during 1980. Of these projects, 47 involved tours of facilities at Buckley Air National Guard Base. Of the more than 1,162 persons that toured ANG facilities, 26 members were part of a delegation from the Peoples Republic of China who visited Buckley ANG Base as part of a week-long visit to the United States.

The Colorado Air National Guard "Jennies to Jets" float also made its way around the state participating in local community parades. The float, now in its eleventh year, garnered one more first place trophy to add to its ever-growing number of awards during 1980.

DIVISION OF

DISASTER

EMERGENCY

SERVICES

# DIVISION OF DISASTER EMERGENCY SERVICES

During 1980 the Colorado Division of Disaster Emergency Services continued the progress generated in 1979 toward improved disaster/emergency service to the State's citizens. The Division's specific mandate under the Colorado Disaster Act of 1973 was to assist local governments to prepare for, respond to, and recover from all types of disaster/emergency events which could overtax local resources. During 1980 the Division accelerated progress toward fulfillment of this mandate by accomplishing its major goals with unqualified success. These included:

- Evaluation of the Fort St. Vrain Radiological Emergency Response Plan through a large scale exercise; revision of this Plan according to new criteria proposed by the Nuclear Regulatory Commission (NRC), and submission for review by the Federal Emergency Management Agency (FEMA) and the NRC.
- Exercise and evaluation of the Rocky Flats Radiological Emergency Response Plan so that a revised and improved Plan could be submitted to the Governor in 1981.
- Upgrade of the Emergency Operations Center (EOC) facility and DODES communications capability.
- Completion of sixteen on-site preparedness/assistance visits to high risk counties, and submission of evaluation reports to the Governor, Legislators, and local leadership.
- Completion of six "Phase One"\* County Plans to host and shelter elements of Colorado's population that could be relocated should a nuclear attack on the United States be perceived as imminent.

Also, during the year, the Division accelerated the momentum gained in 1979 in performing its other principal tasks and annual programs involved in protecting Colorado citizens as mandated in the 1973 Act for both peace and war:

- Identifying and assessing the increasing vulnerabilities of a growing population.
- Taking all feasible steps to mitigate hazards within the State.
- Assisting local governments to provide a level of preparedness commensurate with risks and resources. (This included a revitalization of the State's Radiological Defense Program.)

<sup>\* &</sup>quot;Phase One" refers to an initial effort to develop crisis relocation plans which will eventually be produced in considerable detail.

- Providing leadership in defining the growing role of State Government in comprehensive emergency management.
- Effectively bringing to bear State and Federal Governments in response to the disaster/emergency needs of Coloradoans.
- Managing recovery activities of State and Federal Governments to provide the maximum assistance for Coloradoans affected by disaster.

Besides the strong DODES effort to exercise Plans for fixed nuclear facilities, and to carry out its statutory programming requirements, the year was characterized by heavy DODES involvement in operational and recovery assistance to local communities across the State as a result of a variety of natural disasters. Resulting State assistance policy developed by DODES was of particular and unique significance. DODES also merited a high level of executive and legislative attention as leadership sought means to cope with the rapidly growing costs of disaster.

In preparing to meet the continuing disaster preparedness challenge of the Eighties it became clear that governments across the State must meet intensifying problems generated by rapid population growth, increasing technological complexity, and changing life styles. State and local governments muut close gaps in preparedness which may develop as federal support is adjusted to changing national fiscal policies. The Division must seek increasing means to better prepare while minimizing costs.

#### MAJOR GOAL ACCOMPLISHMENT

To effectively achieve the goals of testing the State's Radiological Emergency Response Plans, training public officials, and reducing public concerns about fixed nuclear sites, a large scale effort by DODES over several months was necessary. For DODES the Fort St. Vrain exercise was massive in terms of cost (\$108,920) and personnel involvement (several man-years, including use of six members of the Federally funded "contract staff" of DODES). Also, to properly prepare for the full-scale exercise two other exercises were necessary - a "table-top" exercise, and a communications "dress rehearsal." A variety of people received valuable training and experience: Evaluators, radiation monitors, Public Service Company employees, school children, and many others. Public awareness and exposure through the media was emphasized. As in the case of Fort St. Vrain, the Rocky Flats exercise included a table-top exercise and a communications exercise as well as the full-scale event. Large numbers of State and County officials participated in this exercise directed by DODES. Both the Fort St. Vrain exercise and the Rocky Flats exercise fulfilled statutory and gubernatorial requirements. They were noteworthy successes as proclaimed by the Governor, independent evaluators, and the media.

To assist local government preparedness DODES continued its On-site Evaluation and Assistance Program. DODES visited sixteen high risk counties and spent considerable time and effort in working with a broad variety of local leadership and with preparedness officials. Essentially this program involved: Reviewing and evaluating existing local Response Plans in light of local vulnerabilities, capabilities to respond, and State plans; offering assistance in developing mitigation, relief, and recovery plans, encouraging the integration of local capabilities with state and federal resources which might be requested in time of emergency and insuring that local officials understand Colorado's Officials contacted included Commissioners, Sheriffs, statutory standards. Health and Social Services representatives, and many others. During the year visits were conducted to Jefferson, Boulder, Larimer, Weld, Adams, El Paso, Delta, Montrose, Gunnison, Mesa, Arapahoe, Clear Creek, Garfield, Morgan, Douglas, and Pueblo Counties. DODES included on the visit team representatives of many other state organizations, such as the National Guard, the Departments of Social Services, Health and Highways, and those private agencies, such as the Red Cross and Salvation Army, which are most likely to be involved in response tasks during actual emergencies. Following each visit written recommendations were forwarded to County Commissioners, the Governor, and Legislators. Deeper understanding of problem areas by all concerned was a clear result - significant changes also evolved. In the case of Larimer County in particular, these developments were timely in stimulating state and local capabilities for effective response to actual flooding associated with spring snowmelt runoff.

Similarly, the EOC and communications upgrade was a major contribution to state support of local disaster response and recovery operations. On one occasion the EOC was "activated" with a full complement of state agency representatives. A particularly well-coordinated response to heavy snows in the In this situation the overall mix of Eastern Plains was the result. representatives was tailored to emphasize agricultural and highway experise. The installation of a vastly improved telephone capability, with additional trunk lines, permitted rapid and effective operational response to the snow emergency as well as a variety of other potentially disastrous situations throughout the year. Also, the EOC began to use the transmission/reception facility located on nearby Squaw Mountain to provide a much longer range radio communications capability to eastern counties. With this new capability the utility of DODES' hand-held and vehicle radios was also vastly improved. A major improvement in DODES' ability to facilitate the warning process was achieved with the installation of a Colorado Crime Information Computer terminal in the EOC. As a result of this installation DODES now sends hard copy warnings of potentially disastrous conditions to law enforcement agencies across the state.

## ANNUAL PROGRAM ACCOMPLISHMENT

DODES' operational commitments of assistance for local governments were heavy in 1980. In general, the spring was again characterized by a large

volume of snowmelt runoff, and the potential danger of flooding on most of Colorado's rivers and streams was high. Again, as in 1979, a "flood watch" was maintained by DODES to ensure the flow of critically important hazard information between threatened communities and State Government. Field assessments were conducted by the DODES' staff to support local efforts. Specific situations involving DODES' assistance in disaster emergency situations were not, however, limited to flooding. The year was one of a variety of costly snowstorms and wildfires, as well as floods, all of which required expeditious and effective DODES' assistance. More specifically:

- Four major events required state assistance and a State Declaration the Prospect Dam failure in Weld County in February, the snowstorms in Yuma County, Kit Carson County, and Cheyenne County in March and April, flooding in seven eastern Colorado counties in April and May, and the Larimer County (Bear Trap) wildfire in June.
- Minor events which had the potential of becoming major consisting of both natural and man-made hazards. The Division actively dealt with 92 of these, averaging about 8 per month, as listed below.

#### 1980 DODES RESPONSES

4 Jan 80	Uravan - Unsafe Tailings Ponds	Montrose County
21 Jan 80	United Airlines Bomb Threat	Denver County
10, 13, 15, 16, 20, 22 Feb 80 12 Mar 80	Dam Break	
13 Feb 80	Ice Flow	Gunnison County
19 Feb 80	Gasoline Spill into Clear Creek	Clear Creek County
19 Feb 80	Rangely - Flooding (White River out of banks)	Rio Blanco County
25, 28 Feb 80	Gasoline Pipeline Rupture	Larimer County
1 Mar 80	Electrical Power Outage	Broomfield
11 Mar 80	Fort St. Vrain Reactor Shutdown	Weld County
14 Mar 80	Hazardous Materials Spill	Denver County
17 Mar 80	Fort St. Vrain & Prospect Dam Problem Followup	Weld County
17 Mar 80	Frontier Airlines Incident (Hazardous Materials)	Denver County
21 Mar 80	Fort St. Vrain (Temporary Reactor Shutdown	Weld County
21, 24 Mar 80	Flooding	Delta County
24 Mar 80	Chlorine Fire - Colorado Springs	El Paso County
26 Mar 80	Potential Flooding	Delta County
26 Mar 80	Dam Failure sales lo zinemimmoo	Weld County
		nt ORPI or vycari.

28, 29, 30, 31 Mar 80 1, 2, 3, 4 Apr 80	Spring Snowstorm - Activate EOC Deal extensively with State Agencies, Governor's Office, legislative representatives, Red Cross, press, and County officials as shown	Yuma, Kit Carson, Cheyenne, Kiowa, Phillips, Logan, El Paso Counties
9 Apr 80	Ruptured Gas Line (Rocky Flats)	Jefferson County
22 Apr 80	Report of Flooding	Archuleta County
23 Apr 80	Flooding	Montezuma County & Delta County
24 Apr 80	Cripple Creek, Victor, & Paonia Power Outage	Teller County & Delta County
24 Apr 80	Flooding	Montezuma County & Delta County
24, 25 Apr 80	Snowstorm - Telephone/Power Outage	Teller County
25 Apr 80	Apple Dam	Routt County
25 Apr 80	Minor Radiological Incident - CSU	Larimer County
25 Apr 80	Lost Persons	Las Animas County
29 Apr 80	Flooding - Flash Flood Alert	Chaffee County
30 Apr 80	Funnel Cloud	Broomfield
30 Apr 80	Report of Funnel Cloud (NWS)	Estern Counties
30 Apr 80	Flood Watch	Larimer, Boulder & Jefferson Counties
1 May 80	Fort St. Vrain - Possible Release	Weld County
1 May 80	Flooding (Front Range) - Major effort, population evacuation	Larimer County
, ,	Flooding in all Counties along S. Platte River - Major effort	Logan County
6 May 80	Search & Rescue	Montrose County
6 May 80	South Platte River Flood	Logan County (Sterling)
6 May 80	South Platte River Flooding	Weld County (Fort Lupton)
6 May 80	Disaster Declaration, Initiation of assistance process, large scale effort amounting to several million dollars to be administered by DODES over at least a year; to include development of guidelines	Larimer County

7 May 80	East Alamosa Water & Sanitation District	Alamosa County
7 May 80	Rocky Flats Notification Exercise	Jefferson, Boulder & Alamosa Counties
7 May 80	Flooding - Bear Creek	Jefferson County
8 May 80	Queens Canyon Dam (Possible problem)	El Paso County
10 May 80	Tailings Pond Spill	Clear Creek County
13, 14, 15, 16 May 80	Flooding along Front Range Major assistance needed	Front Range Counties
16 May 80	Rocky Mountain Arsenal (arrangements to deal with potential problem)	Adams County
21 May 80	Flagler Dam - Possible failure	Kit Carson County
21 May 80	Argo Tunnel - Mine water release	Clear Creek County
22 May 80	Flooding Isolanda and Isolanda and	Larimer County & Sedgwick County
23 May 80	Rocky Mountain Arsenal	Adams County
6 Jun 80	Rocky Mountain Arsenal	Adams County
9 Jun 80	Flooding Company dealer and book	Chaffee County
9 Jun 80	Flooding	La Plata County
10 Jun 80	Flooding (Clear Lake)	Clear Creek & Chaffee Counties
10 Jun 80	Request for assistance as a result of flood damage	Morgan County
10 Jun 80	Flooding - Watch established	Chaffee, Fremont, Pueblo, San Miguel, Ouray, Dolores, Montezuma, La Plata, & San Juan Counties
11 Jun 80	Flooding	Hinsdale County
12 Jun 80	Terrace Reservoir problem	Conejos County
12 Jun 80	Colorado State Patrol (Crystal River Flooding)	Eagle County
12 Jun 80	Flooding - Mayor of Dolores, Department of Local Affairs	Montezuma County
12 Jun 80	Flooding of Water Delivery System (Lake City)	Hinsdale County
12 Jun 80	Rocky Mountain Arsenal	Adams County
13 Jun 80	Flooding	La Plata County

14 Jun 80	Forest Fire W/Plane Crash	Larimer County
15 Jun 80	Wildfire	Larimer County
17 Jun 80	Rocky Flats - Small chip fire	Jefferson County
17 Jun 80	Fort St. Vrain - Activity Release	Weld County
19 Jun 80	Flooding	Fremont County
24 Jun 80	Water Supply (Wetmore)	Custer County
1 Jul 80	Water Supply (Wetmore)	Custer County
24 Jun 80	Insecticide used at State Museum	Jefferson County
19 Jun 80	Forest Fire (West of Fort Collins)	Larimer County
20 Jun 80	Fort St. Vrain - Possible evacuation	Weld County
26, 27, 28, 29, 30 Jun 80	Forest Fires	Eagle, Douglas, Larimer, Gunnison & Las Animas Counties
2 Jul 80	Rocky Flats - Fire in Bldg. 771	Jefferson County
2 Jul 80	Radioactive Material	Weld County
2, 3 Jul 80	Water Problem (Wetmore)	Custer County
4 Aug 80	Fort St. Vrain - Reactor shutdown	Weld County
7 Aug 80	Carbolic Acid Spill (On rail- road West of Dotsero)	Eagle County
18 Aug 80	Fort St. Vrain Incident	Weld County
22 Sep 80	Rocky Mountain Arsenal (Release of phosgene gas from storage container)	Adams County
2, 3 Oct 80	Chemical Spill	La Plata County
6 Oct 80	Hazardous Materials Incident (in High School)	Chaffee County
15 Oct 80	Tornado reported	Boulder County
16 Oct 80	Diesel Spill in Clear Creek	Jefferson County
30 Oct 80	Nitric Acid Spill (I-25 Milepost 37, Trinidad)	Las Animas County
31 Oct 80	Fire	El Paso County
6 Nov 80	Water Problem (3 Families)	Pitkin County
7 Nov 80	Rocky Flats (Explosion) - no damage	Jefferson County
11 Nov 80	Fire - 8 Persons homeless (Controlled at 12:54 a.m.)	Chaffee County

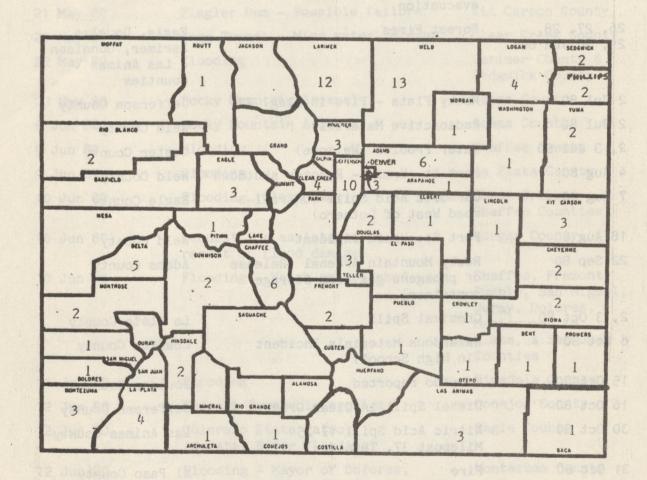
29 Nov 80	Gasoline Spill	Adams County
19, 20 Dec 80	Radioactive Material Incident (SST)	Larimer County
19, 20 Dec 80	Natural Gas Leak (Rangely)	Rio Blanco County

NOTE: The above disaster emergency responses by DODES are depicted by area for 1980 on the map shown below.

## DODES DISASTER EMERGENCY

#### SUPPORT TO COUNTIES

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Another facet of DODES' responsibility was the preparedness training of local officials. This responsibility was met through (1) semi-annual training seminars; (2) work with local officials in flood threatened areas across the State; (3) presentations to County Commissioners through their Association, "Colorado Counties, Inc.;" (4) presentations to the Sheriffs Association and to Sheriffs of La Plata, Montezuma, Gunnison, Archuleta, Mineral, Saguache, Hinsdale, Alamosa, Mesa, Montrose, Delta, and Rio Grande Counites; (5) a presentation to Police Chiefs at their annual meeting; and (6) active participation in the presentation of hazardous materials incident awareness seminars conducted by the Colorado Committee on Hazardous Materials Safety.

The two semi-annual seminars - held this year at the Emergency Operations Center, Golden, Colorado, in the spring, and at Colorado Springs in the fall totaled approximately 120 local "Emergency Managers" and staff. Topics were presented encompassing a range of comprehensive emergency management issues to include disaster mitigation, preparedness planning, response and exercising, and lessons learned from recovery operations. In particular, the process of damage assessment was stressed to both experienced and newly appointed officials alike as a key element in initiating State assistance to local The introduction to the complexities of comprehensive emergency management of a growing number of newly appointed local officials was emphasized as local leadership increasingly stressed the importance of local preparedness. Also stressed were Colorado's efforts, announced by Governor Lamm in 1979, to continue to strengthen the partnership among all three levels of government. The important linkages necessary to improve interaction between local, State, and Federal preparedness efforts were emphasized through a variety of presentations aimed at both old and new members of the preparedness community.

DODES' presentations to County Commissioners emphasized State assistance in recovery operations, the major aspects of the assistance process, and new policies developed from assistance rendered to Larimer County as a result of spring flooding. Discussions with Sheriffs emphasized the planning process and State assistance in potential lifesaving operations.

#### RECOVERY POLICY DEVELOPMENT

As a result of spring flooding two counties and several ditch companies requested State assistance for emergency repairs of damages. Conditions were judged as not warranting a Federal declaration, but Larimer County's damages exceeded the County's funding capacity so that emergency assistance from the State was necessary. A recovery program, including assistance criteria, was established; damages were verified; repair costs were sruveyed and determined. Monies were then allocated to the Disaster Fund, and in turn to Larimer County, on a 50/50 match basis. Ditch company emergency repairs were funded through the Construction Project Trust Fund. Approximately \$750,000 was provided through this Program. The monies provided, and the procedures

established, represented an important policy initiative for State recovery assistance. The criteria established in this recovery/assistance initiative have become the standard for assistance recommendations by DODES to the Governor and the Legislature.

# LEGISLATIVE PREPAREDNESS REVIEW

In order to appraise for the Legislature Colorado's rapidly escalating preparedness needs, DODES made a series of presentations to the General Assembly's Interim Study Committee on Local Government. These presentations were designed to review DODES' preparedness goals, statewide and specific local preparedness problem areas, comparatively low funding levels experienced by Colorado in comparison with other States of similar population size (see chart under section titled "Staffing and Administrative Activities"), initiatives for improved cost-effectiveness such as a project to stimulate mutal aid for counties in the San Luis Valley, and the need to allocate and maintain sufficient funds in the "Disaster Emergency Fund" (created by the Colorado Disaster Act of 1973) so that local government recovery could be expedited following a disaster. On the basis of these presentations the Interim Study Committee unanimously supported a bill to "fund the Disaster Fund" for addressal by the 1981 session of the General Assembly. This bill represents the most effective and practical means to provide crucially needed funds for the immediate emergency needs of Colorado's political subdivisions when disaster occurs and overtaxes their capabilities. As disasters grow in severity and cost, and as population and prices increase, the need for passage of this bill will escalate.

#### NCP PROGRAMS

NCP planning resources had been committed to revision of the Fort St. Vrain Nuclear Generating Facility Radiological Emergency Response Plan (RERP) in 1979; this continued into 1980. This effort included preparation and incorporation into the RERP of significant revisions that were to have an impact on the conduct of the operational exercise. Specific preparation for the operational exercise included preparation of an exercise scenario, as well as security and administrative procedures. This effort involved numerous logistical tasks such as procurement and preparation of identification badges and logs and the development of identification procedures for all exercise participants, observers, umpires, and the news media. Subsequent to the exercise planner effort was devoted to incorporation into the RERP of the lessons learned during the exercise, and the additional requirements imposed by the Nuclear Regulatory Commission regulation NUREG-0654. Some of these changes were

significant and impact the present RERP to the extent that a complete retype and reprint of the RERP was necessary prior to submission for review. Concurrent with the incorporation of the NUREG-0654 revisions, those suggestions submitted by participants/umpires/observers were incorporated where applicable. Upon completion of these efforts the RERP was submitted to FEMA for review and approval. Authorization to utilize the NCP Contract Planning Staff for fixed nuclear facility emergency planning expired on July 1, 1980. Therefore, projected contract planning efforts reverted to (wartime) NCP planning effective that date.

A major project completed this year was the development of an example Crisis Relocation Host Area "Phase One" Plan suitable for use in most counties designated to receive people moving from "risk" areas in Colorado. This Plan was submitted and approved by FEMA Region VIII. Using the example Phase One Plan as a base, county plans (including a shelter plan component) were completed for Archuleta, La Plata, Fremont, Mineral, Saguache, and Teller during the second half of the year.

An example Crisis Relocation "Mini" Plan\* for risk areas was completed, reviewed, and approved by FEMA Region VIII and distribution made to all risk area Emergency Management Coordinators. Guidance to all risk area coordinators in local development of risk area mini plans were provided at the State Seminar in October 1980 during a five-hour workshop. Additional assistance in risk area mini plan development was provided to the political subdivisions that comprise the Denver Metropolitan Risk Area (including Boulder) during a two-hour seminar for the coordinators in December 1980.

Late in 1980 FEMA Crisis Relocation Plan (CRP) guidance was revised in such a way as to require participation in the CRP process by all Emergency Management personnel of jurisdictions receiving "Emergency Management Assistance" funds. Recognizing the lack of formal planning, training, and experience, and that many Colorado counties were never surveyed for crisis relocation facilities, a new mini plan format for host areas was needed. Development of an example plan, plus guidance and other material for local completion of host area mini plans, was initiated and will be completed early next year.

#### RADIOLOGICAL DEFENSE PROGRAM

During the latter part of 1979 and early 1980 DODES' expertise and resources under this 100% Federally funded program were devoted fully to supporting the Fort St. Vrain and Rocky Flats exercises. However, for the last half of the year the Radiological Defense Program was re-evaluated and re-established as

\* A Mini Plan stresses major planning elements which can be dealt with currently; additional details will be published later.

an active and progressive program oriented on newly developing federal approaches, and on previously established assets, fallout monitoring equipment, and trained personnel located across the State. Considerable progress was made in better preparing the State to monitor, collect, and report data concerning radiological fallout that might affect the State as a consequence of nuclear attack. Specific accomplishments were as follows:

- Eight RADEF On-site Assistance visits to counties were completed, using an improved system of analyzing/evaluating the nuclear attack/fallout threat and the community's ability to respond.
- Publication and distribution to local Emergency Management Organizations of a "RADEF Manual" a multi-part technical assistance document was initiated.
- Reallocation and redistribution of radiological monitoring equipment on a statewide basis was started.
- Planning and organizing for the placement of radiological detection kits in support of the crisis relocation plans was begun.

The eight counties visited during 1980 were Eagle, Garfield, Grand, Jackson, Moffat, Rio Blanco, Routt, and Summit. Topics of these meetings were the proper kit placement within the community; recruiting, assigning, and training of RADEF personnel; reporting of RADEF data; state and local responsibilities for post nuclear attack.

#### **DODES & LOCAL GOVERNMENT**

During the Federal Fiscal Year 1980 fifty-five (55) Colorado local political subdivisions (42 counties - 13 cities) established and satisfied eligibility requirements with the State's Division of Disaster Emergency Services for the receipt of Federal financial assistance (on a matching funds basis, through program grant, or other) from the Federal Emergency Management Agency.

The funds were used to extend efforts in local disaster preparedness, and for operations support, and came from distinct allocations Federally provided to develop and maintain emergency staffs. The funds support a variety of programs: Emergency Management Assistance (personnel); Maintenance and Services to keep communications and warning systems operable and Emergency Operations Centers functional; Supporting Materials for various capital outlays, emergency equipment and materials; contracts and grants to foster preparedness for nuclear disaster; radiological defense (RADEF); natural disaster; and cooperative training arrangements for State and local staffs through Seminars, Special Phase Courses, RADEF classes, and Home Studies.

A summary of funding assistance programs for Fiscal Year 1980 is shown on the next page.

#### FY 1980 Financial Assistance Programming

EMERGENCY MANAGEMENT ASSISTANCE (EMA) PROGRAM	NUMBER OF PARTICIPANTS	AMOUNTS
(Shared costs for personnel compensation and benefits and administrative expenses)	32 1 State 24 Counties 7 Cities	\$766,540 Total 383,270 Match
MAINTENANCE AND SERVICES (M&S) PROGRAM	NUMBER OF PROJECTS	AMOUNTS
(Covers recurring charges and necessary maintenance and repair plus upkeep for emergency warning and communications systems and Emergency Operations Centers)	45 State - 3 Cities - 4 Counties - 38	\$ 58,066 Total \$ 29,033 Match
SUPPORTING MATERIALS (S&M) PROGRAM	NUMBER OF PROJECTS	AMOUNTS
(Shared costs for sirens, communications gear, EOC house-keeping and habitation goods and materials, rescue equipment, etc. of a capital outlay nature)	None Declared Federal Moratorium on Program for FY 1980	DODES did, however, reimburse in FY 1980 \$29,161 of match funds to local entities on previous projects
CONTRACT GRANT PROGRAMS	NUMBER OF CONTRACTS	AMOUNTS
Nuclear Civil Protection Radiological Equipment & Maintenance Improvement Grant (50% of \$37,950) Training & Education Special Purpose State 100% funds for EOC improvement, HB 1566, Tank replacement, commo. gear, etc. & Improvement Grant 50% support funds	5 State	(100% Fed funded) \$ 92,643 56,446 18,795 111,924 124,308
RECAP:	* 766,540 58,066 58,322 404,296 \$1,287,224	\$383,270 29,033 29,161 279,988 \$721,452

#### DODES STAFFING & ADMINISTRATIVE

#### **ACTIVITIES**

To analyze DODES preparedness staffing with respect to other States of similarly sized populations, the comparison shown below was developed. In general the column titled "Personnel & Admin. Staff" depicts those professional staff members and administrative support positions that are devoted to State oriented disaster related problems, while the column labeled "Contract Staff" depicts those who respond to federal requirements. It is noteworthy that for State oriented projects, DODES' staff is significantly smaller than the staffs of other States with similarly sized populations.

#### COMPARATIVE ANALYSIS OF PREPAREDNESS STAFFS STATES OF SIMILAR POPULATIONS

State/FY 80	Pop. '70 (000's)	Personnel & Admin. Staff	Per 1,000,000	Contract Staff*	Total Staff	Per 1,000,000
Mississippi	2,216	22	9.92	10	32	14.5
S. Carolina	2,590	19	7.33	12	31	11.9
Arkansas	1,923	30	15.60	6	36	18.9
Oklahoma	2,559	20	7.80	6	26	10.0
Iowa	2,825	11	3.89	-0215	16	5.7
Kansas	2,249	12	5.33	20007 008	19	8.4
Arizona	1,772	18	10.15	8	26	14.4
Colorado	2,207	7	3.20	9	16	7.2

<sup>\*</sup> Includes Improvement Planning Grant (50/50 match)

Another aspect of this analysis was designed to show DODES' work expenditure and division of labor during the year. It was estimated that the professional staff completed work on major State activities utilizing 2,263 work/days. This exceeds the expected annual effort (220 days x 9 people) by 283 man/days. This analysis also revealed the significant impact which administrative activities imposed on a small staff. 176 man/days were expended by the DODES' professional staff on a variety of Divisional support activities, e.g. arranging for vehicle maintenance. This time was not available to be devoted to other important activities: Operations (245 man/days spent); Preparedness (597 man/days spent); and Training (210 man/days spent). Since the professional staff is small, and since continuous 24-hour-a-day operation is a necessity, the relatively large burden of administrative support absorbs a significant amount of professional time.

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#### **EMERGENCY SERVICES**

In 1980 the Colorado Wing flew 378 hours and expended 929 mandays on 67 emergency services missions. The Wing was credited with 29 finds and 51 saves -- the highest number of saves in the nation.

Forty-two of these saves were shared with an Army unit at Fort Carson and a Denver television helicopter when CAP assisted those agencies in the recovery of a group of people stranded in heavy snows in the Flattop Wilderness Area. An additional four saves were credited to the Wing when a Colorado CAP aircraft used its direction-finding equipment to locate a crashed Beech K37 aircraft near Taos, New Mexico. The four survivors were evacuated by the MAST Unit from Fort Carson. The CAP also located the survivors of an aircraft which crashed near Buena Vista, gaining credit for four more lives saved.

The Emergency Services Department is continually engaged in training to keep personnel proficiency high. A Wing ground team has been organized and a comprehensive training program is underway. The team meets monthly with courses in map reading, tracking, direction finding, medical evacuation, and radiological monitoring being taught to all members.

Practice searches (SARCAPS) are held on an as-needed basis to keep both aircrews and ground teams up to date on search and rescue and disaster relief techniques.

## SENIOR MEMBER TRAINING

In addition to emergency services training, the Colorado Wing has been actively training its senior members in leadership and management.

Over a dozen Level I Orientation courses were held throughout the state. This is the first step in senior member training and provides the information required to transition into the CAP program. It is a motivating course centered around a detailed slide briefing.

Squadron Leadership School was held on 31 May and 1 June 1980. This is a formal course designed to train squadron-level members to perform their jobs. It does this by introducing the members to leadership and management techniques and through exercises in problem solving. Thirty senior members graduated from this course.

#### **CADET PROGRAM**

The Civil Air Patrol cadet program is designed to instill principles of leadership in today's youth. It also attempts to give them a working knowledge of management techniques, emergency services skills, and introduce them to the aerospace world around them.

The annual Type A summer encampment was held in June at the Air Force Academy with 73 cadets and 7 senior members in attendance. This is a training activity which is required for promotion to Cadet Warrant Officer.

A Cadet Officer Training Activity (COTA) was held to select the cadet staff for the Type A encampment and to provide advance training in leadership and management.

The annual Wing drill team competition was held with first place going to a combined drill team from North Valley Composite and Mile Hi Cadet squadrons. This team went on to win the Rocky Mountain Region drill competition and then to the National Finals, where they placed fourth overall and first in the physical fitness category, out of 8 teams. They also won the Special Team Award.

The Colorado Wing planned and conducted a National Emergency Assistance Training (NEAT) course for cadets. This was a ten-day school aimed at emergency services training. Thirty-five cadets became search-and-rescue qualified. The course included first aid, communications and ground team operations training.

The Colorado Wing hosted 11 cadets and 1 escort officer from Spain for two weeks as part of the International Air Cadet Exchange (IACE) program. Activities included tours of local aerospace facilities, a Military Ball and Dining Out, and visits to the Colorado mountains. The Spanish cadets shared the homes of Wing members during their stay. This is an annual National activity in which Colorado Wing participates biennially.

#### COMMUNICATIONS

The Wing Communications Department is constantly striving to keep our communications capability at peak performance. Communications personnel are constantly updating equipment and training new personnel to operate and maintain a radio network which is part of one of the largest National networks in existence. The Wing currently operates radio stations throughout the state.

Many Colorado CAP members operate daily behind the scene. The administrative and logistics people who handle the paperwork and support functions are just as important to mission effectiveness as are the aircrew and ground team personnel. For every manday expended in actual emergency services missions, four or five mandays are expended to maintain the state of readiness and training for which the Colorado Civil Air Patrol is noted.

# SEARCH AND RESCUE MISSIONS

CLOSING	22 Jan		3 Feb 5 Feb			o Apr	30 Mar	6 Apr		8 Apr	17 Apr			27 Apr						7 Jun	13 Jun	16 Jun	
OPENING	22 Jan	31 Jan 31 Jan	2 Feb 4 Feb			3 Apr	29 Mar	6 Apr		8 Apr	17 Apr			26 Apr							12 Jun	16 Jun	
LOCATION OF FIND	15 mi NE Silverton	Oil Rig, W Mesa County	Private Strip NW Walsenburg	Walked Out Granby Airport	S of Buckley ANG Base		Montrose Area, Wrecked	Helicopter	Walked Out	Near Sidney VOR	Granby and Littleton Areas	Victor Area	SE of Trinidad	Johnstown	Salida	Colorado Springs	Salida	In House in Pueblo	Denver to Del Norte	Failed to Close Flight Plan	Possible Meteorite, Steam-		
TYPE OF MISSION	Two Lost Cross Country	Ck Flashing Lights Ft. St Vrain Emer Serv Test	ELT	Missing Hiker	Beech King Air, N456L	Blizzard Survey, Dept of	ELT		Missing Coose Country Skipp			Three Missing Hikers	Two Missing Persons	[H]	SARCAP	ELT		ELT	Blood Run	Moonev Mark 20, N57990	le Downed	Missing Person, Douglas	county
MISSION NUMBER	1. AFRCC 7-074A	2. AFRCC 7-103A	AFRCC	AFRCC	9. AFRCC 7-333A		11. AFRCC 7-339		. AFRCC	13. AFFICE (-309A	AFRCC	AFRCC 7	AFRCC 7	AFRCC 7	4-69-S				AFRCC	AFRCC	AFRCC	26. AFRCC 7-720A	

DATE DATE	17 Jun 17 Jun 18 Jun 19 Jun 19 Jun 20 Jun 28 Jun 28 Jun		7 Jul 7 Jul 10 Jul 10 Jul	14 Jul 14 Jul 17 Jul 17 Jul	Jul 18	Jul 28 Jul 26 Jul 31	2 Aug 2 Aug 7 Aug 7 Aug	Aug 8 Aug 14 Aug 25	27 29 31	100-1	
LOCATION OF FIND	Sharon Springs, KS Found at Home in Pueblo	W of Grand Junction S of Pagosa Springs Pagosa Springs Area	Between Alamosa & Pagosa Springs Ft Collins		Kremmling	Montrose Pagosa Springs Area St. Francis, KS, Airport	Boulder Airport	Arapahoe County Airport Gunnison	Burlington Wolf Creek Pass Area Near Pagosa Springs	Stopped Transmitting Wilkerson Pass Area Vail Area W of Gunnison	
TYPE OF MISSION	ELT ELT Missing Person, Ouray Area ELT	Ck out Signal Flares Two Missing Persons on Raft Comm Cover of Mast, 111 Back	ELT, Beech Bonanza, N829C	Ck Out Report of Downed Aircraft Missing Hiker near Pagosa	Springs Blood Run	SARCAP Lost 10 year old Boy Comm Cover for Mast	Missing Aircraft, Nebr to Boulder Missing Man, Clear Creek	Piper Arrow, N215Y Possible Downed Aircraft SARCAP	ELT Missing Persons Climber Fell		
MISSION NUMBER	27. AFRCC 7-731 28. AFRCC 7-737 29. AFRCC 7-744A	AFRCC 7 AFRCC 7 AFRCC 7	34. AFRCC 7-843 ****	AFRCC		39. S106-7-80 40. AFRCC 7-996A 41. AFRCC 7-968A +	AFRCC	45. AFRCC 7-1062 46. AFRCC 7-1099 47. S111-7-80	48. AFRCC 5-1162 + 49. AFRCC 7-1176A 50. AFRCC 7-1189A	AFRCC AFRCC AFRCC AFRCC	

Overdue Hunter, Comm Cover  Missing Hiker  For Mast  For		MOTOGIM TO TOWN	TOCATION OF RIND	OPENING	CLOSING
## Missing Hiker  ## Missing Hiker  ## Missing Hiker  ## Missing Hiker  ## Injured Skier, Comm Cover  ## Injured Skier, Comm Cover  ## Injured Skier, Comm Cover  ## Formuleta County  ## Formuleta Formuleta  ## Formuleta Formuleta  ## Formuleta Formuleta  ## Formuleta Formuleta  ##	UMBER	TIPE OF MISSION	LOCALION OF LIND	ariu a	
### Missing Hiker  ### Missing Hiker  ### Missing Hiker  ###	50 +	Hunter.			
### Missing Hiker  ### Missing Hiker  ### Injured Skier, Comm Cover  ### For Mast  ### For Missing Persons  #### Cessna 182, N735YM  #### Cessna 182, N735YM  #### Cessna 182, N735YM  #### Money, N231GP  ##### Cessna 175, CGBVJ  ###################################	14A	Hiker	Pagoas Springs Area		
For Mast	53A				
For Mast		Skier,	Archuleta County	2	
6 + ELT  Missing Persons  Archuleta County  13 Oct 14  Archuleta County  15 Oct 15  Archuleta County  16 A + Cost Persons  6A + Lost Persons  9A * SARCAP  Cossna 182, N735YM  Cossna 182, N735YM  Missing Hunter  62 + Two Lost Hunters  A + ELT  Two Lost Hunters  NW of Canad Junction  A + ELT  A - Rossible Downed Aircraft,  A - BA-28, N32770  A -		(0			
## Missing Persons Archuleta County   15 Oct   15	+ 96	ELT	Near Arapahoe Airport		
Nine Lost People (3 parties)   Pagosa Springs Area   18 Oct   18	05A	Missing Persons	Archuleta County		
Lost Person   Pagosa Springs Area   19 Oct   19		(3	Pagosa Springs Area		
## 42 Lost Persons, Comm Cover Grand Junction Area 19 Oct 21  SARCAP Colorado Springs Area 24 Oct 25  Cessna 182, N735YM Grand Junction Missing Hunter Grand Junction 27 Oct 27  A ELT Grand Junction 27 Oct			Springs		
## Colorado Springs	* Apc	Persons.			
Cessna 182, N735YM  Grand Junction  26 Oct 28  Missing Hunter  62 +  ELT  Two Lost Hunters  0 +  Pagosa Springs Area  27 Oct 27  Grand Junction  W of Loveland  Alamosa  Alamo	1	Alrersita	Colorado Springs		
### Missing Hunter Pagosa Springs Area 27 Oct 27 Oct 27 Oct 28	+		Grand Junction		
Grand Junction  ELT  W of Loveland  Alamosa  Ala	14584	Missing Hunter			
Two Lost Hunters  Alamosa  Alamos  Alamosa  Alamos  Alamosa  Alamo	462 +		Grand Junction		
Alamosa 30 Oct 1  A Possible Downed Aircraft, NW of Grand Junction 3 mi of Walker Field 8 Nov 9  H A *** Cessna 175, CGBYJ Mt. Shavano 9 Dec 10  A Possible Downed Aircraft 9 Dec 10	. 797 948		W of Loveland		
A Possible Downed Aircraft,  NW of Grand Junction  Hooney, N231GP  A Residual Sami of Walker Field  Roov 9  12 mi NNW of Simla  14 Nov 14  Nov 18  Mt. Shavano  9 Dec 10			Alamosa		1 Nov
Ww of Grand Junction  Hooney, N231GP  PA-28, N32770  H. Shavano  A Possible Downed Aircraft  B Mov 14  16 Nov 18  9 Dec 10	A	Possible Downed Aircraft,			
+ Mooney, N231GP 3 mi of Walker Field 8 Nov 9 PA-28, N32770 + *** Cessna 175, CGBYJ Mt. Shavano 16 Nov 18 Possible Downed Aircraft 9 Dec 10		NW of Grand Junction			
PA-28, N32770  + *** Cessna 175, CGBYJ  A Possible Downed Aircraft  Possible Downed Aircraft  Possible Downed Aircraft  Possible Downed Aircraft		Moonev, N231GP	3 mi of Walker Field		
+ *** Cessna 175, CGBYJ Mt. Shavano 16 Nov 18  Possible Downed Aircraft 9 Dec 10		~			
Possible Downed Aircraft  Possible Downed Aircraft  Possible Downed Aircraft  Possible Downed Aircraft	+	Cessna 175, CGBYJ	Mt. Shavano		
	SI:	Possible Downed Aircraft			

On AFRCC 7-14294, CAP shared 42 saves with Ft. Carson and Channel 9 (Hunters caught in blizzard).

#### IN MEMORIAM

Sgt DAVID GLENN HENSLEE 140th Combat Support Group 18 December 1979 BG HERSHEL C. YEARGAN Cdr, COLO ARNG 3 April 1980

LTC FAYE E. FAGAN, JR. COLO ARNG (Retired) 5 January 1980

PVI DANNY JAMES HAITH Co C, 5th SF Bn, 19th SF 10 August 1980

CMSgt WILLIAM FRANK OSMUNDSON HQs COLO ANG, OL-AA 14 March 1980 SP5 RICHARD WALLACE CREED Det 1, 928th Med Co (Amb) 10 November 1980

MSgt MERLE EDWARD TRAVIS 140th Civil Engineering Flight 17 March 1980 2LT GAYLE MARIE BOURNE 220th MP Co 13 December 1980

