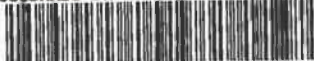


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B I E N N I A L R E P O R T

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He who helps a child, helps
humanity with a distinctness,
an immediateness, which no
other help in any other stage
of human life can possibly give.

--- Phillips Brooks

Midwest Inter-Library Center, Chicago

COLORADO BOARD OF STANDARDS OF CHILD CARE

325 State Capitol Building
Denver 2, Colorado

RAY S. HARRY, DIRECTOR

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B O A R D M E M B E R S

Miss Grace Kenehan, Chairman	Englewood
Reverend James Mote, Vice-Chairman	Denver
Mr. Earl Greinetz, Secretary	Denver
Monsignor Elmer J. Kolka	Denver
Dr. George J. Dwire	Colorado Springs
Mrs. Lucille Latting	Denver
Dr. Harry E. Robbins	Englewood
Mrs. Marie A. Selders	Hasty
Mrs. Beatrice F. Wolverton	Berthoud

January 1, 1960

The Honorable Stephen L. R. McNichols
Governor of the State of Colorado
State Capitol Building
Denver 2, Colorado

Dear Governor McNichols:

It is my privilege to present to you the Eighth Biennial Report of the Colorado Board of Standards of Child Care, covering the period from July 1, 1957, through June 30, 1959.

The accomplishments of the Board during this biennium reflect growth and progress toward the betterment of foster home care for children under the age of sixteen years.

We thank you and the people of Colorado for the opportunity to serve as members of the Board.

Respectfully yours,

BOARD OF STANDARDS OF CHILD CARE

(Miss) Grace Kenehan, Chairman

FOREWORD

The State Legislature created the Board of Standards of Child Care in 1943 for the purpose of protecting children under the age of sixteen years who must live in foster homes for full-time or part-time care. The licensing of foster homes governed by minimum standards which are set up by the Board, grew out of a public concern for children placed casually in unsuitable homes by parents or other relatives.

The Board of Standards of Child Care, as provided by the law, consists of nine members who have a known interest and experience in administration of children's services.

The work of the Board has increased each year and is now one of the important functions of the state government. Regardless of the rapid growth of the metropolitan areas of the State during this biennium, the task of licensing has been done efficiently and effectively. As a result, thousands of Colorado children are well cared for in licensed foster homes, nurseries, institutions, and children's camps.

The Board recognizes and expresses appreciation of the assistance and cooperation during this biennium of the department of Public Health and Public Welfare, the Department of Law, and the Director of the Budget.

Through the interest of civic organizations and community spirited persons in various parts of the State of Colorado, institutes on foster home care were held. Meeting places in the locality were provided for the institutes; professional sociologists and doctors gave freely of their time and talent as leaders of the institute programs.

To these organizations and persons we sincerely express our appreciation in the name of the people of our great State.

SUMMARY OF ORGANIZATION AND ACTIVITIES

PART I. THE BOARD

The Board of Standards of Child Care is composed of nine citizens appointed by the Governor for overlapping terms of two years. These persons serve without compensation and elect their own officers. During this biennium Governor McNichols appointed Miss Grace Kenehan, Dr. Harry E. Robbins, Mrs. Sam Levy, and Reverend James Mote as new members of the Board to fill vacancies created by resignation or expiration of terms.

The Board holds regular meetings on the second Monday or the second Thursday of each month. Special meetings are held when the urgency of business requires it. Special committees are appointed to study pressing problems. The Attorney General is our legal advisor.

The office of the Board of Standards of Standards of Child Care, in Room 325 of the State Capitol, houses a staff of four full-time employees, consisting of a director, one senior clerk-stenographer, two full-time investigators, and two part-time investigators who work only during the summer months to inspect camps. We are looking forward to occupancy of a new office in the State Office Building.

The enabling act, as amended, found in Chapter 22, Article 12, Colorado Revised Statutes of 1953, provides that the Board shall establish minimum standards for the licensing of foster homes, institutional foster homes, day nurseries and nursery schools, child placement agencies, and children's camps. Children's camps have been interpreted to include children's day camps.

The standards apply to the care of children under the age of sixteen years who are being cared for away from their own homes on a full-time or part-time basis.

The minimum standards for children's camps were reviewed and revised. The revised standards became effective May 19, 1958. Two thousand copies were printed and distributed to camp directors.

The minimum standards for nurseries were reviewed and revised in keeping with the needs of the times. One thousand copies were printed and distributed to nursery operators. February, 1959, the revisions became effective.

In the interest of both the applicants for licenses and the children involved in an operation, the Board put into effect these requirements prior to application for license for a nursery: The operator must submit written approval of the housing to be used for such facility by

(1) the local fire chief, or the county commissioners where there is no local fire department; (2) the department of public health; and (3) the local zoning board, building department, or both.

To save unwarranted financial burden upon foster parents, medical reports for all persons living in a family foster home need be submitted only upon application for license. Upon renewal of license, no new medical reports need be presented for the persons who submitted them upon original application, unless otherwise requested by the Board.

Licensing of facilities having a program which is chiefly educational in nature, such as a school, depends upon whether the operation is or is not a school as determined by the Board.

The Board ruled at its regular meeting in June, 1953, that all schools that operated on a half-day schedule and whose programs were strictly educational in nature could not be licensed by the Board of Standards of Child Care, as it could not license an educational institution.

For the betterment of foster home care of children placed in various types of foster homes licensed by the Board, the Director, Ray S. Harry, was permitted to share the travel expense set up under the 1958-1959 budget for our two full-time investigators. He has contacted civic leaders in various parts of the State about the job of licensing carried on by the Board, in addition to working as an investigator in the locality he visits. As a result, thirty-two newspapers in Colorado have published articles about the work of the Board; small communities near Denver have sponsored five institutes for foster parents and for nursery operators and their staffs. One large institute was held in Denver with approximately 160 people in attendance. Radio and live television appearances were made in behalf of the Board by the Director.

It is the recommendation of the Board that an additional investigator be employed in order that the Director may continue to increase the work of bringing to the various communities throughout the State information and help in respect to the minimum standards for care of children in foster homes.

Upon the request of the Board, Mr. Gail Ouren, of the Office of the Attorney General, prepared a bill embodying changes in the present law. These changes concerned some definitions and the method of enforcement of the law. The bill was introduced into the senate, was assigned to a committee, and expired with the adjournment of the legislature.

During the biennium, the Board approved issuance of a total of 3,510 licenses, representing foster care of 39,367 children.

SUMMARY OF ORGANIZATION AND ACTIVITIES

PART II. THE STAFF

The office of the Board of Standards of Child Care was moved from Room 35 to Room 325 of the State Capitol Building just prior to the end of the first year of this biennium. During the first year of this period, the office was staffed by an Acting Director who was the former administrative secretary, two clerk-typists, two full-time investigators, and two camp investigators who work only for two months during the summer.

Through the efforts of the members of the Board, a new director, qualified in the field of child care both as to training and experience was appointed and commenced work about August 10, 1958. The staff now consists of the director, two full-time investigators, two part-time investigators for camps, and a senior clerk-stenographer. Procedures in record keeping have been revised to save time and expense. The Board approved and the director carried out a plan of public relations including such activities as these:

1. Institution of a referral system whereby anyone calling the office for the name or location of a licensed foster home in any specified area may obtain the information without delay.
2. Compilation of a complete listing of all licensed foster homes and their operators in Colorado. This listing is broken down by counties. It is revised monthly and kept current.
3. Publication and distribution of 10,000 copies of a pamphlet containing a brief summary of the functions and purposes of the Board of Standards.
4. Preparation of a new fire inspection report form in which the office of the Denver Fire Inspection Bureau ably assisted. This form is in duplicate; one copy being retained in the office of the local fire chief in the community where the inspection is made, and the original copy being retained by the Board.
5. Conduct of meetings and conferences with operators of day nurseries and nursery schools for discussion of minimum standards.
6. Daily and weekly papers of the State are checked regularly to discover unlicensed persons advertising for the care of children. Such persons are then advised that a license is required by law for child care and given an opportunity to file an application. When the application is processed, an inspection is made by one of the investigators, and the license issued, if approved by the Board.

LICENSES

Licenses are granted for one year and must be renewed at the end of that period. Before a new license is issued or one is renewed, the investigators must visit the home, institution, or camp to determine if standards are being met. When standards are not being met, the investigator works with these operators to improve their standards. If this cannot be accomplished after a period of time, they are requested to come before the Board for a hearing on the denial of their application for a license or a renewal of license.

The number of licenses issued in the past two years has doubled the number issued for the same period ten years ago. With the increase in population in the various areas of Colorado and the large number of mothers forced to work in order to supplement the family income, there are more and more people caring for children on a commercial basis.

INSTITUTIONAL FOSTER HOMES

An Institutional Foster Home is one in which care is given more than four children on a full-time basis. The number of children for whom such a home may care is determined on the basis of facilities, staff, and the ages of the children concerned. The licenses issued for institutional care carry the number, age group, and sex of the children who may be served by the given institution.

The Institutional Foster Home serves the following needs:

1. Institutional care is sometimes best suited to a child's needs.
2. Institutional care provides a way of keeping the children of a family together.
3. Institutional care provides group living.

There were eighteen Institutional Homes licensed during this biennium. Last biennium there were twenty licenses issued.

NURSERY SCHOOLS AND DAY NURSERIES

A Day Nursery is an establishment providing specialized group care on a planned, regular basis for more than four children of the ages of three through five years inclusive, away from their homes for any part of the day.

In the summer of 1958 it was decided by the Board of Standards at a regular meeting that all nurseries designating themselves as pre-schools and operating on a half-day program strictly educational in nature should not be licensed by the Board of Standards of Child Care, as they could not issue a license to an educational institution.

New minimum standards for nursery schools and day nurseries were written and approved by the Board in March, 1959. Five hundred copies of these revised standards were printed, and they were distributed to all of the licensed operators in Colorado and to all of the health departments in Colorado. Since that date a reprint of five hundred additional copies has been ordered.

Licensed during this biennium -- 185

Licensed during last biennium -- 221

CAMPS

One of the most thriving industries in Colorado is children's summer camps. Colorado's climate and recreational opportunities are drawing more and more private and voluntary camp groups into the State.

The camping season covers about a three-month period. For this period of time we employ two college graduates to do all the inspecting of camps. They determine if the camps are meeting minimum standards in safety, nutrition, housing, leadership, and programming. The State Health Department coordinates this work by making inspections in every camp for health and sanitation, sending their reports to the Board of Standards.

Approximately one-third of the camps are operated by youth organizations, such as the Boy Scouts, Girl Scouts, Y.M.C.A., Y.W.C.A., 4-H Clubs, and similar groups. Another third of the camps come under the sponsorship of church groups emphasizing religious training while providing recreational activities. The remainder of the camps are privately owned and operated for profit.

This biennium there were 230 licenses issued.

Last biennium there were 240 licenses issued.

DAY CAMPS

Many groups and individuals are sponsoring Day Camps. These groups or individuals arrange for a certain number of children to enroll in their Day Camp program. The children meet in a local area in their community for the day's program. A well-organized program is carried on for the day and may include crafts, swimming, organized games, etc. Other camps provide bus service and pick up the children near their homes and take them to a central meeting area, usually a city park, where they spend time in crafts, etc.; the afternoons may be spent taking trips to the mountains or to museums.

Prior to 1958 the State Advertising and Publicity Department published annually the Children's Summer Camp roster as a courtesy to the Board of Standards of Child Care. In the summer of 1958 we were informed they would no longer be able to continue this service. In 1959, because of budget reasons, no published directory was available. However, a limited number of mimeographed copies were made. Future planning will make it possible for the Board of Standards to publish the roster.

CHILD PLACEMENT AGENCIES

A Child Placement Agency is a licensed corporation, association, or individual which places or arranges for the placement of a child or children under the age of sixteen years in a foster home or in an adoptive home. All such agencies are required to have a responsible board of control. Homes in which these agencies place children must meet the regulations of the Board of Standards and be recommended by them for licensing.

This biennium there were 20 licenses issued.
Last biennium there were 19 licenses issued.

Most of the children handled through the licensed placement agencies are placed in family foster homes for temporary care. Such a placement may take place during a period in which the family is undergoing rehabilitation. Children deserted by parents or left unattended during illness may contribute to any agency's stepping in to care for the child's needs. The licensed placement agencies recruit and select homes which meet the needs of the individual child and then assist both the child and the foster family in making adjustments for happy living. The agency also prepares the way for the child when removed or dismissed from a foster home.

This biennium there were 196 licenses issued.
Last biennium there were 164 licenses issued.

**Placement Agencies licensed by the Board of Standards of Child
Care are:**

1. Catholic Charities
Archdiocese of Denver
1665 Grant Street
Denver, Colorado
2. Catholic Charities
Archdiocese of Pueblo
1426 Grand Avenue
Pueblo, Colorado
3. Colorado Christian Home
4325 West 29th Avenue
Denver 12, Colorado
4. Denver Orphan's Home
1501 Albion
Denver, Colorado
5. Family Services Placement Agency of Pueblo
Community Chest Building
Pueblo, Colorado
6. Family and Children's Service
314 - 14th Street, Room 404
Denver, Colorado
7. Jewish Family and Children's Service of Denver
314 - 14th Street
Denver, Colorado
8. Lutheran Services Society
314 - 14th Street
Denver, Colorado
9. Christian Home for Children
6 West Cheyenne Road
Colorado Springs, Colorado
10. Myron Stratton Home
Colorado Springs
Colorado

State Placement Agencies:

- | | |
|---|--|
| 1. Colorado State Children's Home
2305 South Washington
Denver 10, Colorado | 2. State of Colorado
Department of Welfare
State Capitol Annex |
|---|--|

FOSTER HOMES

A Family Foster Home is one in which care is given for not more than ten children for day care or not more than four children for full-time care.

This type of care is the nearest substitute for a child's own home, which may have been disrupted by separation of parents, divorce, death, or illness.

Foster parents in these homes usually charge for such service. Many foster parents are not motivated by financial gain, but by a real devotion to helping the children they serve.

The Board needs to be constantly alert to cases in which persons exploit or take advantage of the children in their care.

This biennium there were 1,953 foster homes licensed.

Last biennium there were 1,903 foster homes licensed.

*

FINANCIAL SUMMARY

July 1, 1957, to July 1, 1958

	<u>Appropriation</u>	<u>Expenditures</u>
Personal Services	\$ 20,630.41	\$ 20,622.68
Operating Expense	1,000.00	926.67
Travel and Subsistence	3,000.00	2,920.70
Retirement	943.43	943.09
Capital Outlay	<u>100.00</u>	<u>99.51</u>
	\$25,673.89	\$ 25,512.65*

July 1, 1958, to July 1, 1959

	<u>Appropriation</u>	<u>Expenditures</u>
Personal Services	\$ 21,000.00	\$ 19,983.69
Operating Expense	1,000.00	1,302.78
Travel and Subsistence	3,000.00	3,544.06
Retirement	<u>1,035.00</u>	<u>891.80</u>
	\$ 26,035.00	\$ 25,722.35*

*Staff vacancies during both years of the biennium account for the surplus on hand at close of the fiscal years.

TABLE OF STATISTICS SHOWING THE UPWARD TREND OF LICENSING FOR CHILD CARE

DURING THE LAST TEN YEARS BY THE BOARD OF STANDARDS OF CHILD CARE

Year	Family Foster Homes		Nurseries and Institutional Centers		Institutional Foster Homes		Child Place-ment Agcys		Children's Camps		Welfare Homes		Colo. State Children's Home		Total Number Licenses Issued	Total Number of Children
	No.	No. Ch.	No.	No. Ch	No.	No. Ch.	No.	No.	No. Ch.	No.	No. Ch.	No.	No. Ch.			
49-50	409	949	39	1024	19	1420	8	84	8,205	224	468	19	20		802	12,086
50-51	528	1274	43	1179	22	1556	9	87	8,633	267	553	18	21		974	13,271
51-52	495	1435	55	1470	20	1575	9	91	9,112	303	655	25	25		988	14,272
52-53	623	1574	65	1634	21	1704	10	96	9,680	314	665	12	12		1141	15,269
53-54	738	1829	95	2098	18	1503	9	99	9,377	335	728	20	22		1314	15,557
54-55	724	1853	94	2079	19	1653	9	111	9,853	411	968	20	22		1388	16,428
55-56	872	2218	103	2253	22	1920	9	121	12,202	454	1101	17	17		1598	19,711
56-57	1031	2701	118	2875	23	1661	10	119	12,624	504	1261	14	14		1819	20,776
57-58	1132	2767	112	2739	20	1625	10	112	11,092	534	1370	13	14		1923	19,657
58-59	821	2238	73	1840	18	1266	10	118	12,925	541	1391	10	10		1537	19,710

FAMILY FOSTER HOMES CERTIFIED BY CHILD PLACEMENT AGENCIES

LICENSED BY THE BOARD OF STANDARDS OF CHILD CARE

Year	Catholic Charities Denver		Colorado Children's Aid		Family & Children's Service		Jewish Family & Children's Service		Lutheran Family Service		Catholic Charities Pueblo		Family Service Pueblo		Colo. Spgs. Christian Home		Total No. of Homes	Total No of Children
	No. Homes	No. Ch.	No. Homes	No. Ch.	No. Homes	No. Ch.	No. Homes	No. Ch.	No. Homes	No. Ch.	No. Homes	No. Ch.	No. Homes	No. Ch.	No. Homes	No. Ch.		
44-50	48	100	42	61			4	6									94	167
50-51	40	74	73	133			3	3			1	3	3	8			120	221
51-52	48	102	76	135			1	1			2	7	4	5			131	250
52-53	53	111	68	128			4	7			3	6	6	17			134	268
53-54	43	75			27	34	3	4			0	0	4	9			77	142
54-55	62	106			49	101	6	10			0	0	0	0			117	217
55-56	46	84			25	54	8	11			0	0	0	0			79	149
56-57	49	90			25	51	7	13	3	7	0	0	0	0	1	1	85	162
57-58	46	87			21	41	13	19	11	19	0	6	0	0	5	6	96	178
58-59	36	70			25	53	15	19	19	32	0	5	0	0	5	7	100	186

BREAKDOWN OF COSTS FOR THE BOARD OF STANDARDS OF CHILD CARE

JULY 1, 1949, TO JULY 1, 1959

Year	Salaries	Postage	Printing	Repairs	Telephone	In State Travel	Meals & Office Lodging	Supplies	Capital Outlay	Retirement	Amount Appropriated	Amount Disbursed
49-50	\$ 8,552.91	\$200.00	\$ 300.26	\$ 17.05	\$ 4.65	\$ 327.61	\$273.30	\$ 110.08		\$ 180.00	\$ 11,642.00	\$ 10,486.36
50-51	9,140.00	200.87	439.53	12.00	6.25	1,090.50	372.53	63.78		390.04	11,905.50	11,715.00
51-52	11,334.49	258.73	217.26	15.09	31.24	1,345.21	458.95	307.17	\$150.00	532.36	16,886.13	14,610.40
52-53	10,750.12	349.95	18.08	10.19	12.55	1,218.19	355.48	171.75	123.57	433.63	16,740.63	13,518.51
53-54	13,817.43	250.00	171.15	4.00	7.35	1,808.26	467.54	241.16	154.16	670.54	17,640.00	17,591.55
54-55	15,326.00	325.00	203.78	50.15	27.07	1,768.51	504.44	406.36	197.54	718.63	19,570.00	19,527.55
55-56	16,267.38	375.00	155.23	22.50	9.95	2,277.37	602.24	406.56	420.60	696.45	22,111.00	21,233.53
56-57	17,162.56	275.00	325.43	4.20	59.05	2,360.61	690.00	327.60	196.60	697.45	24,150.00	22,107.20
57-58	20,622.63	375.00	18.00	6.00	63.60	2,920.70	596.32	392.77	99.51	943.09	25,673.89	25,512.65
58-59	19,983.69	419.00	127.32	21.15	113.23	2,791.48	757.03	494.78		891.80	26,035.00	25,722.38