Evaluation of the Senate Bill 91-94 Program

ANNUAL REPORT

Fiscal Year 2016-2017

PREPARED FOR: Colorado Department of Human Services Office of Children, Youth, and Families Division of Youth Services





By Infinite Frontier Consulting

Evaluation of the Senate Bill 91-94 Program Annual Report: Fiscal Year 2016-2017

Submitted to: Colorado Department of Human Services Office of Children, Youth and Families Division of Youth Services

By:



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LIST OF ACRONYMS

ADP	Average Daily Population
CJRA	Colorado Juvenile Risk Assessment
DYS	Division of Youth Services
FTA	Failure to Appear
FTC	Failure to Comply
FY	Fiscal Year
HB 1451	House Bill 04-1451 established collaborative management of multi-agency services provided to youth and families.
JD	Judicial District
JSPC	Juvenile Services Planning Council
JDSAG	Juvenile Detention Screening and Assessment Guide
LOS	Length of Stay (Service)
RFI	Request for Information
SB 94	Senate Bill 91 - 94
TRAILS	Management information data system used by DYS

EVALUATION OF THE SENATE BILL 94 PROGRAM

This report is in response to the request for information (RFI) submitted to the Governor by the Colorado Joint Budget Committee. This report specifically addresses Item 5; Department of Human Services, Division of Youth Services, Community Programs, S.B. 91-94 Programs. Item 5 reads as follows:

The Department is requested to submit to the Joint Budget Committee no later than November 1 of each year a report that includes the following information by judicial district and for the state as a whole: (1) comparisons of trends in detention and commitment incarceration rates; (2) profiles of youth served by S.B.91-94; (3) progress in achieving the performance goals established by each judicial district; (4) the level of local funding for alternatives to detention; and (5) identification and discussion of potential policy issues with the types of youth incarcerated, length of stay, and available alternatives to incarceration.

For over two decades, the S.B. 91-94 program, commonly referred to as SB 94, has operated as an integrated and irreplaceable component of the juvenile justice detention continuum. SB 94 funding has provided for locally-appropriate, integrated, and evidence-based practices designed to serve youth in the least restrictive placements in order to achieve the most effective outcomes.

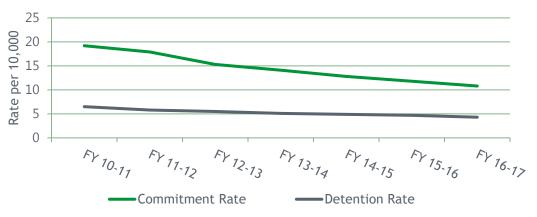
(1) TRENDS IN DETENTION AND COMMITMENT

The rates of both detention and commitment have declined steadily in the past seven years (see Appendix A and Appendix B for greater detail). Rates are calculated using detention and commitment ADP per 10,000 youth in the general population.

- Statewide detention rates have declined 33.8% from 6.5 per 10,000 youth in FY 2010-11 to 4.3 in FY 2016-17 (see Figure 1).
- Similarly, commitment rates have declined 43.8% from 19.2 per 10,000 youth to 10.8 in the same seven fiscal year period.







- In FY 2016-17, detention rates ranged from 0.5 per 10,000 youth in the 14th Judicial District to 13.4 in the 15th Judicial District (see Table 1 for rates by Judicial District).
- In FY 2016-17, commitment rates showed similar variability across Judicial Districts ranging from 0.0 per 10,000 youth in the 16th Judicial District to 23.7 in the 21st Judicial District.

JD	FY 11-12		FY 1	2-13	FY 1	3-14	FY 14	4-15	FY 1	5-16	FY 1	6-17
	Com	Det	Com	Det	Com	Det	Com	Det	Com	Det	Com	Det
1	22.9	5.8	20.1	4.8	15.9	4.4	12.8	4.8	12.5	4.3	13.5	4.3
2	23.2	8.2	25.2	11.0	26.9	10.6	25.3	9.2	22.1	8.9	17.7	6.9
3	10.3	6.5	8.1	4.0	2.9	3.7	12.3	4.6	8.3	6.7	5.6	3.3
4	21.5	6.2	15.5	5.3	13.7	5.3	13.4	4.6	11.0	5.2	9.9	5.5
5	3.6	1.7	4.5	2.8	5.9	3.4	8.3	2.6	11.2	2.6	9.6	1.1
6	35.1	6.7	29.9	5.6	22.9	4.2	22.4	3.6	15.4	2.3	11.3	3.6
7	14.2	3.9	17.2	5.3	16.1	3.1	8.7	4.2	8.8	3.8	7.5	3.7
8	21.3	5.8	15.5	5.3	12.9	4.7	11.8	5.7	13.4	4.6	13.6	3.2
9	9.4	5.3	13.8	4.0	12.3	2.4	8.8	2.8	4.2	4.7	5.4	2.6
10	14.8	6.2	11.8	6.3	13.9	6.8	15.0	6.8	21.9	7.0	21.3	6.4
11	14.8	8.2	10.6	9.0	10.8	6.1	13.6	3.8	6.2	4.0	6.9	3.5
12	20.3	6.7	25.7	4.7	18.0	4.2	12.5	2.6	11.3	4.0	16.0	3.3
13	12.2	5.2	14.6	5.0	20.0	5.4	15.8	2.6	9.9	4.3	8.2	3.4
14	7.4	1.6	7.2	1.4	6.9	1.1	3.4	1.7	5.9	1.7	4.3	0.5
15	8.8	12.5	15.0	10.3	15.6	11.4	8.7	4.3	5.5	4.6	8.4	13.4
16	22.9	8.0	20.9	6.1	9.7	5.9	9.0	5.2	2.2	1.8	0.0	3.0
17	12.9	3.8	12.3	3.7	11.8	3.6	12.8	3.3	11.6	3.6	10.0	3.0
18	15.2	5.0	11.5	4.6	9.8	4.1	7.8	4.1	6.6	3.4	5.5	3.3
19	23.2	7.9	17.7	7.4	14.6	7.2	15.9	7.4	15.4	5.6	15.3	5.1
20	5.1	3.6	3.8	2.5	4.6	2.1	3.1	1.9	4.2	1.7	2.9	2.0
21	28.7	7.1	24.7	7.7	24.7	6.5	18.3	6.9	19.6	7.3	23.7	6.9
22	25.8	4.8	26.5	7.0	34.7	4.9	20.1	5.6	13.1	3.0	10.8	2.9
STATE	17.9	5.8	15.3	5.5	14.1	5.1	12.8	4.9	11.8	4.7	10.8	4.3

TABLE 1. COMMITMENT AND DETENTION RATES BY JUDICIAL DISTRICT

Commitment and detention rates are ADP per 10,000 youth in the general population.

In FY 2003-04, the Legislature imposed a cap (479) on the number of juvenile detention beds that can be utilized at any given moment. The cap has since been reduced two additional times; July 1, 2011 to 422, and to its current limit of 382 on April 1, 2013. The SB 94 program assists the courts in effectively managing detention bed utilization by funding community-based services (e.g., supervision, treatment, support) for youth who can be safely supervised in the community. Community-based service provision enhances the detention continuum capacity, ensuring that detention beds are available when needed. Indices of secure bed utilization suggest that capacity was successfully managed during FY 2016-17.

- The highest maximum daily count was 299 beds. This maximum occurred in January, 2017 and represented 78.3% of the cap of that day's detention bed cap.
- Across the state, there was at least one facility at or above 90% of the cap on 298 days (81.6% of the FY). This is a 3.8% increase over the number of days that met this criterion last fiscal year.
- During FY 2016-17, the total client load (total number of youth served each day even if only present for a portion of the day) averaged 290.3 youth per day. This is down 7.1% from last fiscal year (see Figure 2).

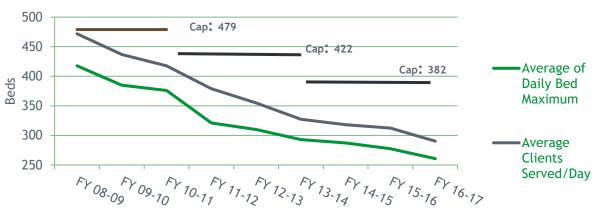


FIGURE 2. DETENTION BED USE

- On average, DYS processed 32.7 new admissions/releases per day; which is an 8.7% decrease from the prior fiscal year.
- ∞ Median length of stay (LOS) has been stable over the past seven years (see Figure 3).

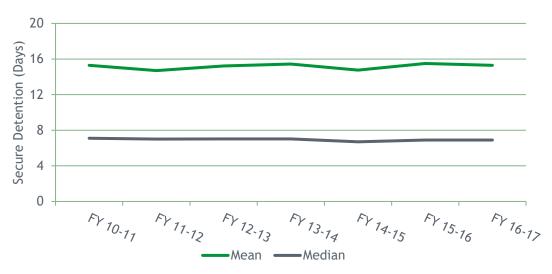


FIGURE 3. LENGTH OF STAY - MEAN VS. MEDIAN

Comparing LOS with the risk of the youth reveals that youth whose Colorado Juvenile Risk Assessment (CJRA; see Appendix H for a copy of the instrument) prescreen scores indicated low risk of recidivism had a median LOS of 3.8 days, while youth with moderate and high CJRA scores had median stays of 9.0 and 11.7 days, respectively.

(2) **PROFILES OF YOUTH**

During FY 2016-17, 6,251 unique youth were served along the detention continuum.

- Statewide, nearly three-quarters of the youth served were male, and Caucasians represented the greatest percentage of any ethnic/racial group. (See Appendix E for more demographic details.)
- At a Judicial District level, the proportion of youth with one or more detention admission who were Caucasian ranged from 18.4% in the 2nd Judicial District to 81.8% in the 14th Judicial District.
- Across Judicial Districts, males represented between 44.4% and 82.9% of the youth with a secure detention admission.

The kinds of risks that youth pose to society and the kinds of services they require to prevent escalating delinquent or criminal behavior vary tremendously. SB 94 has established a system that includes objective screening and assessment at specific intervals. Youth admitted to a secure detention facility receive, at a minimum, two screens: the Juvenile Detention Screening and Assessment Guide (JDSAG) and the Colorado Juvenile Risk Assessment (CJRA) prescreen. These screens serve different purposes. The JDSAG is used to predict youths' overall risk of failing to

appear for their court hearing and to determine whether youth, if released, would pose an immediate risk to the community. In contrast, the CJRA prescreen assesses youth risk of reoffending using two separate domains: criminal history and social history.

At the time of admission to secure detention, only the screening placement recommendation from the JDSAG is available to influence the placement decision. The CJRA prescreen is used later in the detention process. In the majority of cases, youth are placed in a secure facility because of a mandatory hold factor. Figure 4 displays the timing of screening activities in relation to the initial arrest, detention admission, and court hearing.

FIGURE 4. TYPICAL SEQUENCE OF SCREENING FOR YOUTH ADMITTED TO SECURE DETENTION¹

	Arrest		Detention Admission		Court Hearing	
>	0	0	0	0	0	
		JDSAG Screen		CJRA Prescreen		

JDSAG (see Appendix G for a copy of the instrument) screenings resulted in 5,980 new secure detention admissions (see Appendix C for more details).

- ∞ Thirty-five percent of the youth (n = 1,521) screened with the JDSAG received more than one JDSAG screen, but they accounted for 61.2% of all completed screens (n = 7,342).
 - Youth with multiple screens were substantially more likely to be a public safety risk (68.6% vs. 35.4%), a risk to themselves (75.9% vs. 43.6%), or to have a mandatory hold (91.8% vs. 55.2%) than youth with a single JDSAG screen (n = 2,846).
 - A small proportion of youth (34.8%) who represent the highest public safety risk require significant detention resources for repeated detention screening and admission.

There were 3,521 unique youth admitted to secure detention during FY 2016-17. A large number of youth (n = 1,375; 39.1%) had more than one detention admission in the span of one fiscal year.

- The number of secure detention admissions per youth ranged from 1 to 13, and 39.1% of youth were placed in secure detention on more than one occasion.
- Statewide warrants and remands accounted for the greatest number of detention admissions, 43.5% of all new admissions (see Table 2).

¹ There is great variability in the way youth move along the detention continuum. Figure 4 is presented for illustrative purposes only and to show why the JDSAG is the screen score used to make placement decisions.

TABLE 2. DETENTION REAS	FY 10 -11	FY 11 -12	FY 12 -13	FY 13-14	FY 14-15	FY 15-16	FY 16-17
Number of New Secure Detention Admissions	8,435	7,751	7,324	6,783	7,024	6,510	5,980
Reason ²	Percent	Percent	Percent	Percent	Percent	Percent	Percent
Preadjudicated	37.7	37.5	38.7	37.0	41.8	43.3	43.4
Felony	23.2	23.5	23.5	23.7	25.8	29.3	28.9
Misdemeanor	14.5	14.0	15.2	13.3	16.0	14.0	14.5
Sentence to Probation	1.9	1.1	0.9	4.6	6.2	5.9	6.5
Technical Violation	1.1	0.8	0.5	3.7	5.3	5.0	5.3
New Charges	0.8	0.3	0.4	0.9	0.9	0.9	1.2
Detention Sentence	13.8	15.2	13.1	10.1	6.2	4.2	5.7
Probation Sentence	1.0	1.6	0.5	0.2	0.0	0.0	0.0
Detention Sentence	8.9	10.4	9.7	7.8	4.6	3.8	5.2
Valid Court Order Truancy	3.9	3.1	2.8	2.0	1.5	0.3	0.3
Awaiting DSS Placement	0.0	0.1	0.1	0.1	0.1	0.1	0.2
Warrants/Remands	45.9	45.4	46.4	46.8	44.5	45.8	43.5
Failure to Appear (FTA)	10.2	9.2	10.1	11.8	11.2	11.9	11.3
Failure to Comply (FTC)	35.7	36.2	36.3	35.0	33.3	33.9	32.2
Other	0.5	0.7	0.8	1.2	0.5	0.4	0.5
DYS Committed	0.2	0.1	0.1	0.3	0.8	0.4	0.4

TABLE 2. DETENTION REASONS FOR NEW SECURE DETENTION ADMISSIONS

∞ The reason detained varied across Judicial Districts with some of the smaller Judicial Districts having minimal warrants and remands as the reason detained (see Table 3).

² Charges associated with each unique detention admission were not available for all cases. To enable comparisons with prior years, only valid percent values are reported in Table 2.

	Secure Detention	: Reason Deta	ined (Valid Pe	ercent ³) by Jud	licial Dist	rict	
JD	Preadjudicated	Sentence to Probation	Detention Sentence	Warrants/ Remands	Other	DYS Committed	Total
1	37.7	14.7	17.6	29.8	0.2	0.0	100.0
2	55.0	1.2	0.1	41.5	1.9	0.3	100.0
3	42.3	26.9	0.0	30.8	0.0	0.0	100.0
4	44.4	6.5	1.5	45.6	0.0	2.0	100.0
5	22.7	18.2	18.2	36.4	4.5	0.0	100.0
6	69.1	19.0	0.0	11.9	0.0	0.0	100.0
7	42.7	4.9	13.1	39.3	0.0	0.0	100.0
8	26.7	0.0	8.0	65.3	0.0	0.0	100.0
9	52.4	33.3	4.8	9.5	0.0	0.0	100.0
10	25.6	0.7	4.5	68.2	0.3	0.7	100.0
11	31.4	0.0	2.9	64.3	0.0	1.4	100.0
12	63.2	5.3	2.6	28.9	0.0	0.0	100.0
13	50.8	9.2	6.2	33.8	0.0	0.0	100.0
14	88.9	0.0	0.0	11.1	0.0	0.0	100.0
15	20.7	27.6	20.7	27.6	3.4	0.0	100.0
16	78.3	0.0	13.0	8.7	0.0	0.0	100.0
17	40.3	0.7	0.0	58.8	0.0	0.2	100.0
18	52.1	0.1	2.0	45.0	0.8	0.0	100.0
19	40.3	21.0	3.6	34.7	0.0	0.4	100.0
20	36.1	10.2	31.1	22.6	0.0	0.0	100.0
21	42.2	0.4	7.6	49.8	0.0	0.0	100.0
22	53.0	17.6	0.0	29.4	0.0	0.0	100.0
State	43.4	6.5	5.7	43.5	0.5	0.4	100.0

TABLE 3. DETENTION REASONS FOR SECURE DETENTION NEW ADMISSIONS BY JUDICIAL DISTRICT

As mentioned above, SB 94 utilizes the CJRA prescreen to assess youth risk of reoffending using two separate domains: criminal history and social history. CJRA prescreening occurs as part of the admission process for secure detention. In interpreting the CJRA prescreen result categories, it is important to remember that "Low" risk is a relative term that simply describes an individual's risk of reoffending relative to other delinquent youths' risk of reoffending. The CJRA prescreen is a short, initial screen that does not cover all domains associated with risks of youth reoffense.

³ Charges associated with each unique detention admission were not available for all cases. To enable comparisons with prior years, only valid percent values are reported in Table 3.

• Approximately one-third of youth fall into each of the low, moderate and high risk of reoffending categories (see Table 4).

Fiscal Year	Total Admissions	CJRAs Completed	Percent of Total	High Risk	Moderate Risk	Low Risk
FY 2010-11	8,435	7,577	89.8	34.0	29.5	36.5
FY 2011-12	7,751	6,793	87.6	32.4	33.0	34.6
FY 2012-13	7,324	6,022	82.2	32.3	33.2	34.5
FY 2013-14	6,783	5,965	87.9	30.3	33.2	36.5
FY 2014-15	7,024	6,196	88.2	31.7	32.7	35.6
FY 2015-16	6,510	5,677	87.2	33.0	32.3	34.7
FY 2016-17	5,980	5,173	86.5	31.7	32.8	35.5

TABLE 4. CJRAS COMPLETED AND LEVELS OF RISK OF REOFFENDING

 Distribution of youth across the risk of reoffending categories varies widely by Judicial District (see Table 5). The proportion of high risk youth ranges from 4.3% in the 16th Judicial District to 60.0% in the 20th Judicial District.



			IRA Risk Leve	
JD	New Admission N	Low	Moderate	High
1	639	29.3	37.7	33.0
2	741	37.4	31.6	31.0
3	26	15.4	65.4	19.2
4	756	47.1	32.4	20.5
5	22	45.4	45.5	9.1
6	42	6.2	38.1	35.7
7	59	20.3	22.1	57.6
8	275	18.2	34.5	47.3
9	42	19.0	21.5	59.5
10	290	32.1	33.8	34.1
11	70	31.4	38.6	30.0
12	38	34.2	21.1	44.7
13	65	47.7	21.5	30.8
14	9	11.1	44.4	44.5
15	29	41.4	31.0	27.6
16	23	56.6	39.1	4.3
17	406	55.9	29.1	15.0
18	721	31.3	33.5	35.2
19	499	40.8	32.5	26.7
20	180	11.1	28.9	60.0
21	224	23.2	31.3	45.5
22	17	35.3	23.5	41.2
Stat	5,173	35.5	32.8	31.7

TABLE 5. CJRA RISK LEVEL BY JUDICIAL DISTRICT

(3) PROGRESS IN ACHIEVING JUDICIAL DISTRICT GOALS

The intent of the SB 94 legislation is to reduce the reliance on secure detention and commitment and provide a greater proportion of services in the community. SB 94 is achieving this objective by serving 88.0% of youth involved in Colorado's detention continuum in community settings. In addition, since FY 2006-07, the use of secure detention has consistently declined.

SB 94 programs have consistently performed well on three identified objectives:

∞ Statewide, high rates of youth complete services without failing to appear



at court hearings (Pre-Adjudicated 94.1%; Sentenced 97.8%).

- Statewide, high rates of youth complete services without incurring new charges (Pre-Adjudicated 93.1%; Sentenced 95.9%)
- Statewide, high rates of youth complete services with positive or neutral reasons for leaving SB 94 programming (Pre-Adjudicated 91.6%; Sentenced 91.9%).
- However, there are a few Judicial Districts that struggle with achieving the third goal of youth completing services with positive or neutral leave reasons (see Table 6). Five Judicial Districts did not meet their goal in this area for both pre-adjudicated and sentenced youth (see Appendix D for more detail on both common and unique goals).

It should be noted that the three program objectives are independent and need not be consistent for any given youth. While failing to appear at court hearings and incurring new charges are discrete events, completing services with positive or neutral leave reasons are based on the subjective assessment by the individual supervising the case. In determining the leave reason, most Judicial Districts examine the totality of the case (i.e., participation in all services). A new charge filing while participating in SB 94 would not require a negative leave rating. For example, a youth may have committed an offense that resulted in a new charge prior to participating in SB 94 programming or a new charge could result from the same event that led to SB 94 participation. Neither of these scenarios would indicate poor participation in SB 94 programming.



	Youth Completing Without Failing to Appear at Court Hearings					h Comple New Cl	eting V					
	-	Pre- Idicated	Sen	tenced	Pre- Adjudicate		Sent	tenced	Pre- Adjudicated		Sentenced	
JD	Obj	Result	Obj	Result	Obj	Result	Obj	Result	Obj	Result	Obj	Result
1	97	95.6	100	100.0	98	96.6	100	100.0	91	91.4	98	97.2
2	90	85.5	90	93.9	90	83.1	90	78.4	90	88.3	90	94.4
3	90	97.1	90	100.0	85	97.1	85	100.0	90	100.0	90	78.6
4	90	98.3	90	99.0	90	95.9	90	96.6	90	98.3	90	93.6
5	95	97.0	90	96.6	95	97.0	85	79.3	95	93.9	90	79.3
6	95	98.0	90	100.0	90	98.0	90	100.0	90	89.8	90	100.0
7	90	94.1	90	100.0	90	88.2	90	94.9	90	94.1	90	92.3
8	95	97.9	95	100.0	93	92.4	93	99.5	87	93.6	87	96.7
9	95	97.7	95	96.7	90	95.3	90	93.3	90	100.0	90	93.3
10	90	97.1	90	99.4	90	100.0	90	100.0	90	88.3	90	82.5
11	90	98.0	90	96.7	90	96.0	90	95.0	90	100.0	90	96.7
12	90	88.2	90	93.3	90	100.0	90	100.0	90	88.2	90	93.3
13	95	100.0	95	95.3	90	92.1	90	100.0	90	84.2	90	88.4
14	90	100.0	90	100.0	90	96.2	90	80.0	95	100.0	95	100.0
15	90	100.0	85	100.0	90	100.0	85	97.2	85	100.0	85	80.6
16	90	85.7	90	71.4	90	85.7	90	85.7	90	85.7	90	85.7
17	95	94.0	90	96.4	95	95.7	90	94.0	90	82.6	90	79.5
18	90	90.0	90	94.1	90	89.7	90	97.9	90	87.0	90	93.3
19	90	99.1	80	100.0	85	98.2	90	99.6	90	95.5	90	93.1
20	98	100.0	98	100.0	98	99.2	98	98.3	90	97.5	90	83.1
21	92	97.3	90	98.0	92	93.6	90	97.4	90	95.5	90	86.8
22	90	92.9	90	100.0	90	92.9	90	71.4	90	96.4	90	100.0
Total		94.1		97.8		93.1		95.9		91.6		91.9

TABLE 6. COMMON GOALS AND ACCOMPLISHMENTS BY JUDICIAL DISTRICT

*Obj. = Objective

Judicial Districts also develop their own goals which are presented and approved in their annual plans. Goals range from meeting reporting requirements to youth's success in specific aspects of local programming. Details of the unique goals can be found in Appendix D.

(4) LEVEL OF LOCAL FUNDING FOR ALTERNATIVES TO DETENTION

The appropriation for SB 94 during FY 2016-17 was \$12,792,805. While there is collaboration between SB 94 programs and other initiatives such as the Collaborative Management Program (HB 1451), only the SB 94 program is evaluated in this report because it is the only funding that focuses specifically on juvenile justice involvement.



- SB 94 funding that was allocated to the Judicial Districts ranged from \$83,394 in the 3rd, 15th, and 22nd Judicial Districts to \$1,923,597 in the 18th Judicial District (see Table 7; also see Appendix F).
- ∞ Statewide, the largest proportion of spending occurred in the Direct Support category which includes case management, the single greatest service provided to SB 94 youth.

Percent of Allocation by Expenditure Category												
JD	Annual Allocation	Client Assess- ment	Treat- ment	Direct Support	Super- vision	Restorative Services	Local Plan Admin					
1	\$1,175,867	29.6	9.5	13.6	30.9	7.0	9.4					
2	\$1,426,880	31.3	1.9	17.1	38.0	1.9	9.8					
3	\$83,394	31.6	4.8	18.7	32.1	0.2	12.6					
4	\$1,483,157	11.7	7.9	51.3	18.9	0.0	10.2					
5	\$207,219	4.4	26.7	31.5	28.9	0.0	8.5					
6	\$124,675	26.1	1.7	53.6	11.6	0.0	7.0					
7	\$226,718	17.0	4.8	49.5	13.2	3.9	11.6					
8	\$901,671	18.2	13.8	34.6	26.1	0.0	7.3					
9	\$189,720	39.0	6.4	24.8	20.2	0.0	9.6					
10	\$399,952	17.9	4.8	32.9	34.8	0.0	9.6					
11	\$223,144	15.0	1.9	53.7	13.9	3.4	12.1					
12	\$163,368	18.7	2.5	40.4	27.3	1.0	10.1					
13	\$227,584	14.1	3.9	42.7	29.4	0.1	9.8					
14	\$103,639	19.3	2.0	8.4	61.6	0.0	8.7					
15	\$83,394	9.3	4.4	41.0	24.1	4.4	16.8					
16	\$99,760	8.2	2.8	52.0	28.2	0.0	8.8					
17	\$1,216,376	11.3	3.7	55.1	20.5	0.2	9.2					
18	\$1,923,597	24.4	4.6	37.9	25.9	0.0	7.2					
19	\$1,042,138	22.9	10.9	35.3	23.4	0.0	7.5					
20	\$637,164	32.8	12.8	7.9	36.8	0.0	9.7					
21	\$362,854	16.9	0.8	25.0	35.6	11.3	10.4					
22	\$83,394	14.9	0.9	35.6	28.9	0.0	19.7					
State	\$12,385,665	21.4	6.8	34.3	27.1	1.3	9.1					
	\$12,385,665 \$407,140		ation to Dis wide Plan	tricts Administratio	on							
	\$12,792,805	Total Fund										

TABLE 7. ALLOCATIONS AND EXPENDITURES BY JUDICIAL DISTRICT
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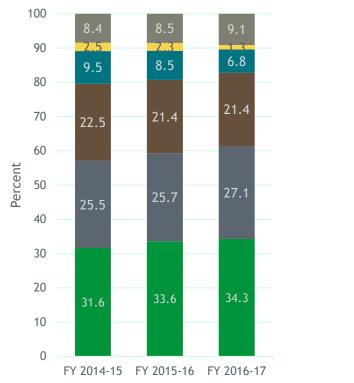


In FY 2016-17, the legislature allocated an additional \$2,000,000 to SB 94 with funding covered by marijuana revenue taxes (SB 14-215). These additional dollars are not included in the allocations and expenditures in Table 7, nor are services paid for by the additional appropriation covered within the report. This report narrowly addresses the items requested in the RFI.

SB 94 Funding by Category

For the past five years all 22 Judicial Districts have participated in a Uniform Reporting project. This project's aim has been to standardize the way services are reported and categorized. As part of this project, budget categories were aligned with service definitions to more consistently and accurately report the types of services paid for with SB 94 funds. There are now five categories of service: Direct Support, Supervision, Client Assessment and Evaluation, Treatment, and Restorative Services.

Budget line items were adjusted to accurately reflect the proportion of staff time and contracted services dedicated to each category. Furthermore, a great deal of feedback and quality control was provided to the individual Judicial Districts to ensure that there was universal adoption of the new definitions and reporting procedures. Because of the adoption of the new categories, Figure 5 below depicts the spending by category for FYs 2014-15 through 2016-17; where budget categories are comparable.









(5) SUCCESSFUL UTILIZATION OF THE DETENTION CONTINUUM

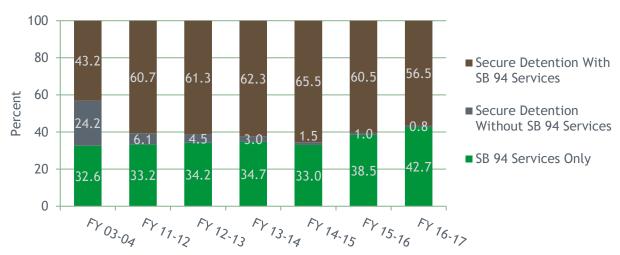
The utilization of a continuum of services rather than primary dependence on secure detention is supported by a large body of juvenile justice and adolescent behavioral research⁴. Since FY 2003-04, the SB 94 program has instituted programmatic changes which resulted in a dramatic shift in the provision of community-based services for youth who also have secure detention stays. On an average day, 88% of youth are provided with community based service while only 12% are securely detained (see Figure 6).



FIGURE 6. PERCENT OF ADP SERVED IN THE COMMUNITY AND SECURE DETENTION

- Nearly all youth (99.2%) who enter the detention continuum receive some community-based services funded by SB 94. These services are either in lieu of detention or in additional to a secure detention admission to aid the transition back to the community (see Figure 7).
- While the percent of youth receiving community services without a secure detention stay has remained stable (see Figure 7), the percent of youth with secure detention stays who did not receive SB 94 community-based services decreased from 24.2% in FY 2003-04 to 0.8% in FY 2016-17.
- This shift reflects a growing reliance on the evidence-based principle that dictates the inclusion of community-based support for all youth in effective juvenile justice practice.

⁴ Gatti, U, Tremblay, R.E., & Viatro, F. (2009). Iatrogenic effect of juvenile justice. *The Journal of Child Psychology and Psychiatry, 50:8*, pp 991-998.





Using empirically validated screening and assessment tools is an evidence-based practice that both DYS and SB 94 have implemented statewide. The Juvenile Detention Screening and Assessment Guide (JDSAG) is used to determine the appropriate level of detention continuum placement. Screening decisions from the JDSAG are based on a number of policy decisions and best practice research.

- Local override of JDSAG placement recommendations provides local communities the flexibility to adapt the recommendation to individual youth needs and local resources.
- A positive indicator of appropriate placement decisions utilizing the JDSAG would be a high degree of agreement between the screening level and actual placement. High agreement suggests that local overrides are conservatively utilized and that the screening tool typically drives placement decision making (see Table 8).
- ∞ In FY 2016-17, screening recommendations and actual placement were identical for 79.9% of youth with a completed JDSAG.

Screening Level		Percent Placed In:											
	Match	More Secure	Less Secure										
Secure Detention - Level 1	93.4		6.6										
Staff Secure Detention - Level 2	3.8	91.3	4.9										
Residential/Shelter - Level 3	1.1	40.1	58.8										
Home Services - Level 4	38.1	35.3	26.6										
Release - Level 5	44.1	55.9											
Total	79.9	10.1	10.0										

TABLE 8. AGREEMENT BETWEEN JDSAG SCREENING LEVEL AND ACTUAL INITIAL PLACEMENT⁵

⁵ See Appendix Table C2 for more information, including number of youth screened at each level. SB 91-94 Annual Report FY 2016-17

(6) POTENTIAL POLICY ISSUES

Since the introduction of SB 94, the program's role throughout the juvenile justice system in Colorado has steadily increased in importance. On April 1, 2013, a new secure bed cap of 382 was instituted in response to falling juvenile arrests and detention rates. This was a 40 bed reduction from the previous cap of 422 beds. The system has responded well, due in large part to the local management of SB 94 and the adoption of the system-wide philosophy of serving youth in the community rather than in secure detention. In subsequent years since the detention cap reduction, the system has been able to stay below the cap; however there remains operational strain within the system for certain judicial districts and facilities throughout the year.

This strain occurs when the population of an individual facility approaches its design capacity even though the statewide detention population capacity may still be well below the cap. As an example, throughout the year, the statewide population in detention rarely exceeds 90% of available beds, which in Colorado is the preferred operational norm in any given facility. But for any single Judicial District or state detention facility, it is common to approach 100% of bed use. So on a given day, one or more detention facilities could be at their designed capacity.

Strain for affected facilities and Judicial Districts:

- complicates bed borrowing between Judicial Districts by necessitating immediate movement to access beds,
- makes it more difficult to house youth temporarily as new intakes occur while others are waiting to discharge,
- ∞ complicates resident movement,
- ∞ negatively affects staff-to-resident ratios and
- ∞ makes programming more difficult.

By setting operational levels, as measured by facility average daily population, at a level below the actual number of available beds, facility administrators can more efficiently manage programming and resident movement. Architects recommend 85% to 90% of bed capacity as the



preferred operational capacity for juvenile facilities. This level is considered an industry standard and recommended for new facility construction by design experts.⁶

Policy Issues and Recommendations Related to the Types of Youth Served:

A substantial number of youth (n = 1,375; 39.1%) had more than one detention admission in the span of one fiscal year. Additionally, youth who were screened with the JDSAG more than once during the fiscal year were more likely to be a public safety risk (68.6% vs. 35.4%), a risk to themselves (75.9% vs. 43.6%), or to have a mandatory hold (91.8% vs. 55.2%) than youth with a single JDSAG screen (n = 2,846). These youth require the devotion of more resources from both SB 94 staff as well as DYS detention staff. A closer look at the profile of youth who have more than two detention admissions may be warranted. Identifying characteristics of youth who are more likely to have multiple secure detention admissions could lead to more successful interventions and possible reduction of subsequent secure detention admissions.

Policy Issues and Recommendations Related to LOS

The median LOS in secure detention has remained constant for many years. The collaboration between DYS and SB 94 has successfully managed secure detention bed use under the detention cap. These two factors indicate that the current management system is working efficiently to appropriately utilize secure detention.

For the 2016-17 fiscal year, there were 298 days (81.6%) when at least one facility's population was at or about 90% of capacity. This is a 3.8% increase over the number of days in the prior fiscal year that facility populations reached such levels. While these data indicate that some facilities experience strain during the year, overall detention utilization remains below the statewide cap creating a need for further examination of the statutory limit on detention beds in specific judicial districts.

Policy Issues and Recommendations Related to Available Alternatives to Detention

While it is clear that SB 94 programming is effective, it is also likely, given the diversity of options available to serve youth, that some practices may be more effective than others. Each local Judicial District makes decisions about the services they provide as well as how much of their SB 94 budget is spent on each type of service (assessment, direct support, supervision, and treatment). Since the inception of the uniform reporting project in FY 2014-15 all JDs across the state are reporting their service delivery in a consistent and comprehensive way. This reporting

⁶ Leading architects and design firms that have worked on Colorado projects which recommend this standard include: RNL Design (Denver, CO), Ricci Greene Associates (New York), and Michael McMillan, AIA (Champaign, IL).

makes it possible to compare service delivery and cost across JDs of similar size and state-wide practices. These comparisons could be useful to local Juvenile Services Planning Councils (JSPCs) as they develop their SB 94 plans for the upcoming fiscal year. Knowing the amount of a particular service youth receive and how much other JDs pay for similar services could be a powerful tool for both JSPCs and SB 94 Coordinators.



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APPENDIX A: SECURE DETENTION BED USE

TABLE A1. PERCENT DAYS AT OR ABOVE 90% OF CAP FOR DISTRICTS, FACILITIES AND REGIONS

The relative bed allocation and the percent days are used to obtain weighted averages for Districts and Facilities within Regions.

					F	Percent	of Days	at or At	oove 90	% of Ca	р							
District Facility and	FY	09	FY	′ 10	FY	′ 11	F١	′ 12	F١	′ 13	FY 14		FY 15		FY 16		FY	17
Region		%		%		%		%		%		%		%		%		%
Region	Cap	Days	Сар	Days	Сар	Days	Сар	Days	Сар	Days	Cap*	Days	Cap*	Days	Сар	Days	Сар	Days
Central Region																		
1 st	55	19.2	55	0.8	55	1.1	47	10.1	37	5.2	37	6.9	37	7.7	37	9.6	37	9.8
2 nd	73	85.2	73	44.1	73	81.6	64	45.1	64	70.1	64	70.4	64	44.1	64	48.1	64	2.5
5 th	5	34.5	5	8.5	5	3.3	4	33.3	4	31.2	4	47.4	4	37.5	4	21.0	4	1.1
18 th	84	55.5	84	34.8	78	0.3	67	26.0	61	29.0	61	13.4	61	10.7	61	1.1	61	3.8
District Weighted Ave	rage	55.8	217	28.7	211	28.7	182	28.8	166	39.6	166	34.7	166	23.6	166	21.6	166	4.6
Gilliam YSC	73	79.2	73	30.4	73	63.0	64	40.4	64	53.7	64	52.3	64	38.6	64	38.8	64	1.1
Marvin Foote YSC	92	56.4	92	31.5	89	4.1	80	12.6	61	20.0	61	13.2	61	9.0	61	0.8	61	2.5
Mount View YSC	60	17.3	60	0.0	60	1.6	51	7.1	41	10.4	41	10.1	41	5.5	41	6.0	41	0.5
Facility Weighted Ave	rage	53.4	225	22.7	222	22.8	195	20.3	166	30.6	166	27.5	166	19.5	166	16.7	166	1.5
Central Region	225	49.6	225	6.8	222	1.1	195	4.4	166	20.0	166	5.8	166	3.8	166	0.0	166	0.0
Northeast Region																		
8 th	20	90.1	20	99.2	22	67.7	22	39.1	21	24.7	21	11.0	21	64.1	21	20.5	21	0.3
13 th	7	80.8	7	44.9	6	57.3	5	66.4	5	50.4	5	53.4	5	13.2	5	38.5	5	18.3
17 th	36	54.3	36	27.7	39	2.5	37	8.7	30	6.8	30	28.5	30	13.2	30	43.4	30	10.7
19 th	29	81.6	29	72.9	29	86.3	25	72.1	25	69.6	25	66.0	25	81.9	25	28.1	25	30.6
20 th	21	39.2	21	31.5	19	9.6	17	15.0	13	1.6	13	5.5	13	4.1	13	2.5	13	4.6
District Weighted Ave	rage	66.5	113	53.7	115	40.1	106	33.7	94	29.1	94	32.7	94	41.6	94	23.7	94	13.2
Adams YSC	29	50.1	29	22.7	29	7.7	25	14.8	30	14.5	30	26.0	30	14.0	30	40.7	30	11.2
Platte Valley YSC	69	86.8	69	82.7	68	69.3	69	35.2	64	12.1	64	19.7	64	37.3	64	6.8	64	0.0
Remington	8	46.8	8	41.4	8	7.9												
Facility Weighted Ave	rage	73.7	106	63.2	105	47.6	94	19.8	94	12.9	94	21.7	94	29.9	94	17.6	94	3.6
Northeast Region	106	59.2	106	57.0	105	25.5	94	17.8	94	2.7	94	13.7	94	22.7	94	5.7	94	0.0

* The caps presented are the caps for the fiscal year end. For FY 2010 -11 and FY 2012-13, two sets of caps were used to calculate data.

** FY 2006-07 through FY 2009-10 data from the FY 2009-10 SB 94 Report (TriWest, 2010)

Appendix A: Secure Detention Bed Use

TABLE A1 (CONTINUED). PERCENT DAYS AT OR ABOVE 90% OF CAP FOR DISTRICTS, FACILITIES AND REGIONS

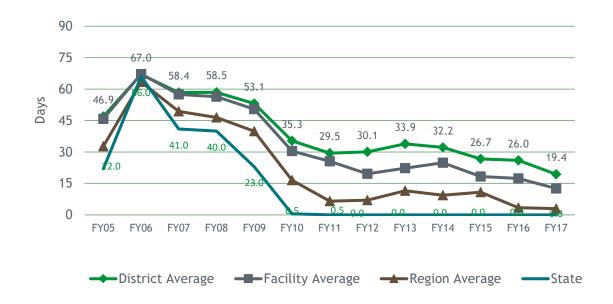
District Facility and	FY 09		FY 10		FY 11		FY 12		FY 13		FY 14		FY 15		FY 16		FY 17	
Region	Cap	% Days	Cap*	% Days	Cap*	% Days	Cap	% Days	Cap	% Day								
outhern Region	Cup	Duys	cup	Duy														
rd	3	68.5	3	67.4	2	48.2	2	45.6	2	28.8	2	23.3	2	24.9	2	36.3	2	13.
ļth	58	34.2	58	28.2	59	25.8	51	38.3	51	35.1	51	33.4	51	11.5	51	41.8	51	74.
0 th	22	28.5	22	16.2	20	30.7	17	15.3	13	28.2	13	63.6	13	71.2	13	70.5	13	56.
1 th	11	31.0	11	21.8	12	0.0	11	18.9	8	16.7	8	9.9	8	0.0	8	0.5	8	0.
2 th	6	23.0	6	47.7	5	24.1	4	60.4	4	32.1	4	11.0	4	3.0	4	16.4	4	3.
5 th	2	89.0	2	72.3	2	69.6	2	70.8	2	73.2	2	86.6	2	28.5	2	32.5	2	90
6 th	5	55.9	5	22.7	6	6.0	5	7.4	3	4.7	3	27.1	3	8.8	3	0.0	3	6
istrict Weighted Ave	rage	35.1	107	27.8	106	23.8	92	31.9	83	31.8	83	36.0	83	20.0	83	39.2	83	57.
Pueblo YSC	42	11.2	42	3.3	41	2.2	26	18.6	28	17.3	28	33.7	28	5.5	28	10.9	28	4
pring Creek YSC	58	35.3	58	29.9	59	26.3	61	17.5	51	20.5	51	34.5	51	11.8	51	33.1	51	75
taff Secure	6	22.7	6	34.0	5	21.4	4	44.0	4	27.1	4	11.0	4	3.0	4	13.1	4	3
acility Weighted Ave	erage	25.0	106	19.6	105	16.7	91	22.4	83	19.7	83	33.1	83	9.3	83	24.6	83	48
outhern Region	106	4.9	106	1.9	105	1.6	91	4.6	83	8.5	83	16.2	83	0.0	83	9.3	83	14.
Vestern Region																		
th	6	56.4	6	56.2	7	35.3	6	41.8	5	14.2	5	5.5	5	4.7	5	0.0	5	12.
th	6	87.4	6	64.9	7	23.6	7	26.0	7	41.4	7	4.7	7	11.8	7	5.5	7	6
th	6	61.9	6	15.6	7	20.5	6	67.5	6	16.7	6	9.0	6	4.9	6	39.9	6	0
4 th	4	52.1	4	6.8	4	1.6	3	1.6	3	2.2	3	0.8	3	6.0	3	9.8	3	0
1 st	17	21.9	17	30.7	18	16.4	16	26.8	14	33.4	14	25.5	14	34.5	14	37.7	14	39
2 nd	3	87.1	3	89.9	4	17.8	4	27.6	4	18.9	4	6.6	4	17.8	4	3.0	4	1
istrict Weighted Ave	rage	49.4	42	39.0	47	19.8	42	22.6	39	25.8	39	12.8	39	18.1	39	21.7	39	16
irand Mesa YSC	24	34.2	31	4.4	33	2.7	29	12.8	27	17.3	27	4.1	27	4.1	27	6.8	27	7
enier YSC	9	75.1	9	46.3	11	24.9	10	4.9	9	6.8	9	0.3	9	1.6	9	0.0	9	1
taff Secure	9	21.4	2	74.8	3	23.0	3	0.0	3	21.1	3	10.1	3	10.4	3	1.6	3	0
acility Weighted Ave	erage	40.2	42	16.7	47	9.2	42	10.0	39	15.2	39	3.7	39	4.0	39	4.8	39	5
/estern Region	42	27.7	42	3.8	47	0.8	42	0.5	39	2.7	39	0.0	39	0.0	39	0.0	39	C

The relative bed allocation and the percent days are used to obtain weighted averages for Districts and Facilities within Regions.

* The caps presented are the caps for the fiscal year end. For FY 2010 -11 and FY 2012-13, two sets of caps were used to calculate data.

** FY 2006-07 through FY 2009-10 data from the FY 2009-10 SB 94 Report (TriWest, 2010)

FIGURE A1. PERCENT DAYS AT OR ABOVE 90% OF CAP FOR DISTRICTS, FACILITIES, REGIONS AND STATEWIDE.



Fiscal Year Days at or Above 90% of Cap

Operational Capacity. During the FY 2005-06 fiscal year, districts, facilities, regions, and Colorado as a whole operated at or above 90% of bed allocations for the majority of the year. The trend of increasing reliance on secure detention over the years (prior to the FY 2005-06 fiscal year) corresponds with decreases in funding for SB 94 services in FY 2003-04 (down 25.5% from prior fiscal year) and FY 2004-05 (down an additional 10.6% from prior fiscal year). SB 94 funding restorations of FY 2005-06 are observed in following years as detention continuum reforms were implemented and a full continuum of detention options became part of normal operating procedures. During the 2011-12 fiscal year there was a bed cap reduction to 422, and in April of the 2012-13 fiscal year another reduction to 382. Over the past fiscal year, the average number of days that facilities were at or above 90% of district cap remains low, compared to the time period eight or more years earlier.

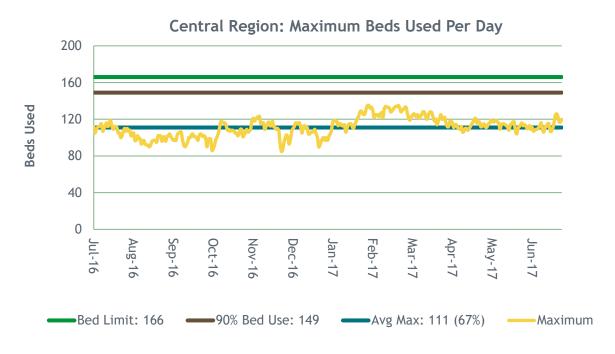
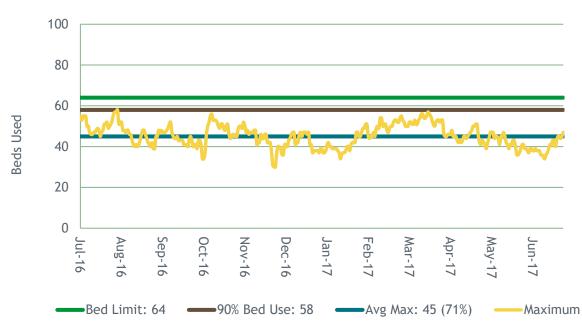




FIGURE A3. GILLIAM YSC: DAILY BED MAXIMUM





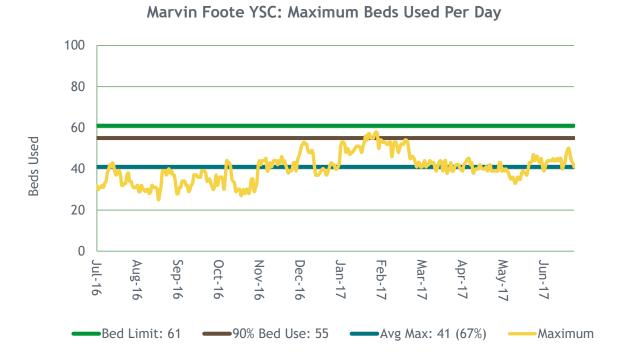
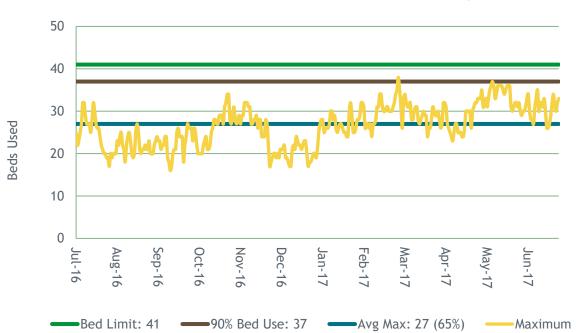


FIGURE A4. MARVIN FOOTE YSC: DAILY BED MAXIMUM

FIGURE A5. MOUNT VIEW YSC: DAILY BED MAXIMUM



Mount View YSC: Maximum Beds Used Per Day

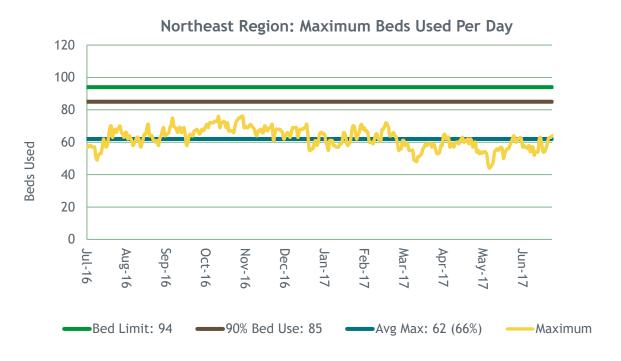
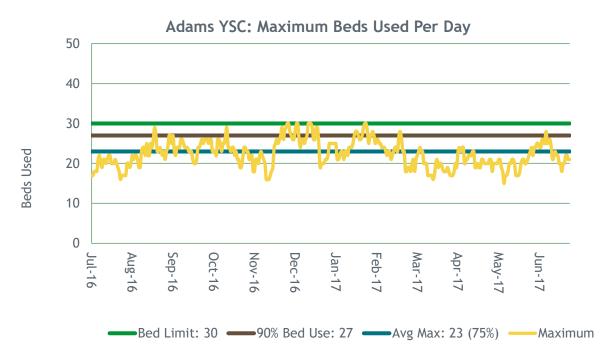




FIGURE A7. ADAMS YSC: DAILY BED MAXIMUM



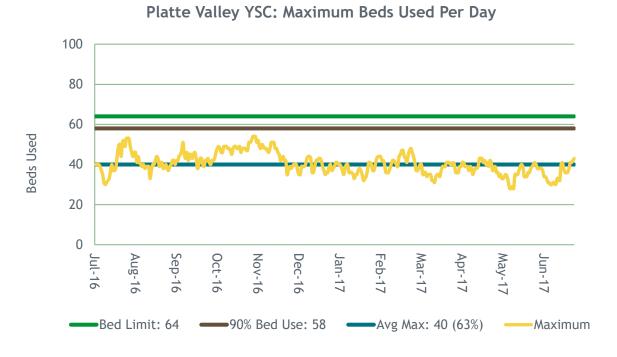
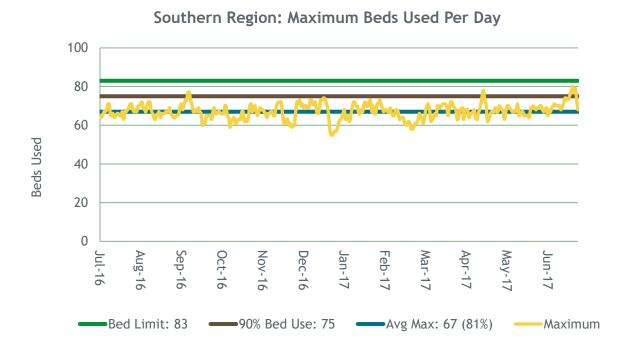
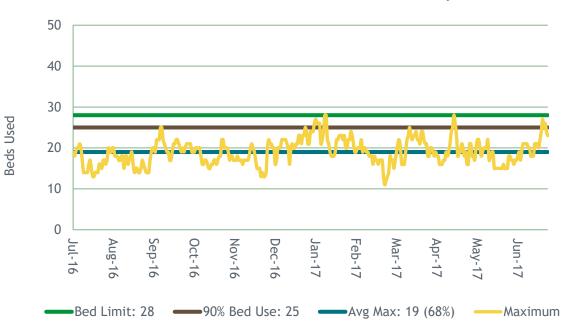


FIGURE A8. PLATTE VALLEY YSC: DAILY BED MAXIMUM

FIGURE A9. SOUTHERN REGION: DAILY BED MAXIMUM



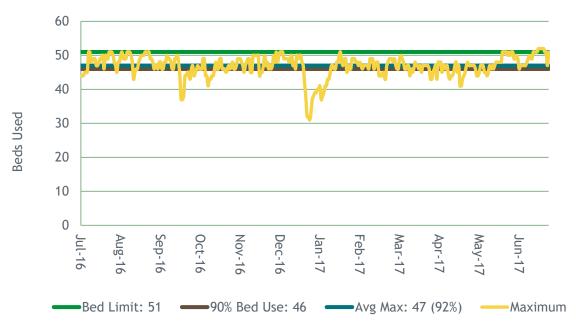




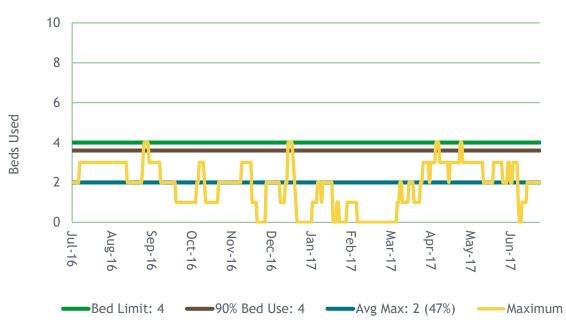
Pueblo YSC: Maximum Beds Used Per Day

FIGURE A11. SPRING CREEK YSC: DAILY BED MAXIMUM



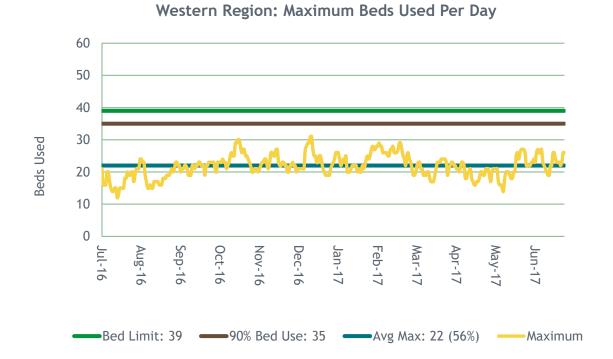




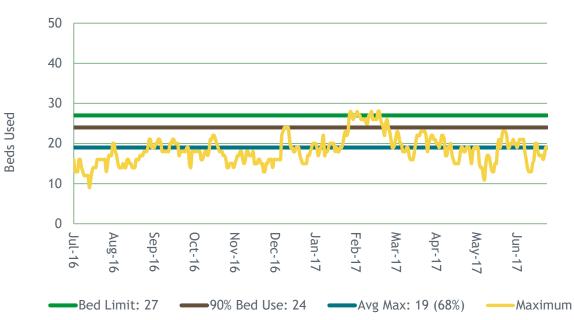


Youth Track YSC: Maximum Beds Used Per Day

FIGURE A13. WESTERN REGION: DAILY BED MAXIMUM



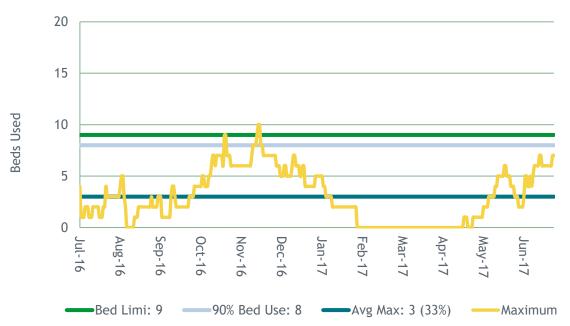




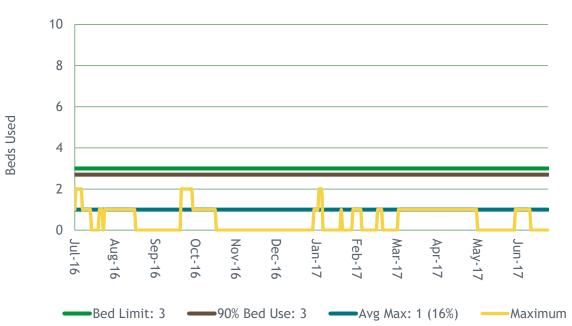
Grand Mesa YSC: Maximum Beds Used Per Day

FIGURE A15. DENIER YSC: DAILY BED MAXIMUM









Brown YSC: Maximum Beds Used Per Day

Appendix A: Secure Detention Bed Use

TABLE A2. MEDIAN LOS BY FACILITY

Median LOS (Days)	
Marvin Foote Youth Services Center	5.2
Gilliam Youth Services Center	7.9
Platte Valley Youth Services Center	8.5
Adams Youth Services Center	5.2
Pueblo Youth Services Center	6.1
Denier Center	5.1
Mount View Youth Services Center	4.9
Grand Mesa Youth Services Center	7.5
Spring Creek Youth Services Center	11.7
Youthtrack Alamosa	6.3
Brown Center	5.4

TABLE A3. MEDIAN LOS BY JUDICIAL DISTRICT

Length of Stay/Service.

Prior to FY 2010-11, the detention length of services (LOS) was reported as an average or mean. Because this year's and prior years' LOS data is statistically skewed, it is not appropriate to use the mean as a measure of central tendency. Using a median LOS provides a measure that is far less influenced by outliers and gives a more accurate depiction of LOS trends statewide and of variations between districts.

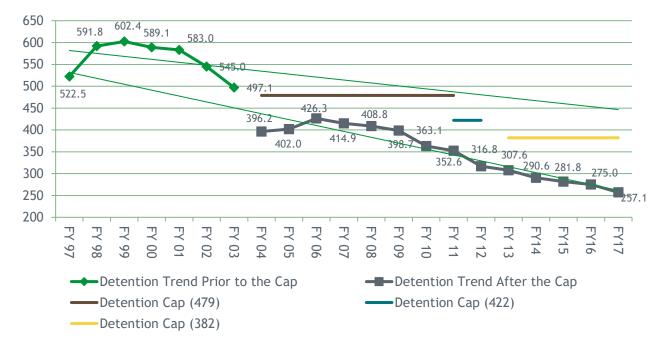
Primary JD	FY 09-10	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16	FY 16-17
1	5.3	4.9	5.0	4.9	4.8	5.6	4.7	4.5
2	8.5	8.0	7.7	9.1	9.9	8.5	7.8	7.8
3	7.5	4.7	4.7	3.8	6.2	11.1	13.1	5.2
4	7.1	9.9	10.6	12.0	13.0	10.2	14.1	12.4
5	10.0	5.8	5.4	7.6	8.5	11.6	8.7	11.0
6	6.9	6.5	8.0	10.7	9.3	6.0	5.3	6.5
7	12.9	12.1	7.0	13.9	7.0	13.4	7.0	5.5
8	7.8	7.3	8.0	8.9	10.2	9.6	9.7	8.0
9	10.0	8.6	9.3	8.5	7.0	11.9	16.2	12.4
10	4.2	4.3	3.3	2.9	4.7	4.0	6.3	7.1
11	5.6	4.0	5.6	7.6	6.4	2.6	3.9	2.9
12	5.0	7.7	7.9	6.8	6.6	6.8	8.0	6.3
13	7.9	7.4	7.5	5.9	12.2	4.0	5.5	7.3
14	12.6	4.3	27.6	8.8	7.0	8.1	11.2	7.8
15	12.6	17.6	12.4	7.9	10.7	4.8	3.0	16.7
16	5.7	8.6	7.9	4.0	4.8	7.0	5.6	2.6
17	7.3	7.9	8.2	8.0	7.8	6.9	6.7	5.7
18	8.9	7.3	6.1	5.8	5.9	5.3	3.9	5.1
19	9.0	7.9	8.8	9.3	7.9	7.1	8.7	9.6
20	7.0	5.9	5.9	6.0	4.9	4.9	4.8	6.9
21	6.1	7.9	7.9	8.0	6.9	5.9	6.5	7.0
22	9.0	3.9	8.1	12.3	7.8	4.1	7.2	2.9
Total	7.0	7.1	7.0	7.0	7.0	6.7	6.9	6.9

Appendix A: Secure Detention Bed Use

Detention Average Daily Population (ADP). As previous reports have indicated, the existence of maximum allowable utilization mathematically *dictates* that a calculated average will always be below that set cap. The average daily population could only meet the cap if all districts relied heavily on emergency releases and operated at maximum capacity every day. The imposed constraint on the metric means that changes in secure detention ADP over time can no longer be interpreted as indicators of changing trends in need or policy.

In addition to being a statistically inappropriate metric for secure detention use because of the artificial cap, ADP does not capture the actual number of youth served in secure detention, nor the workload associated with moving youth in and out of secure detention. Further, the status of detention covers a continuum of settings and services. As this and prior reports have consistently shown, the majority of detained youth are served outside of secure detention facilities. Making budgeting decisions for an entire juvenile justice system based on the average, legally constrained size of the securely detained population (which is less than 20% of the population served) does not set the stage for accurate conclusions or evidence-based treatment of Colorado's juvenile justice population.







APPENDIX B: COMMITMENT AVERAGE DAILY POPULATIONS

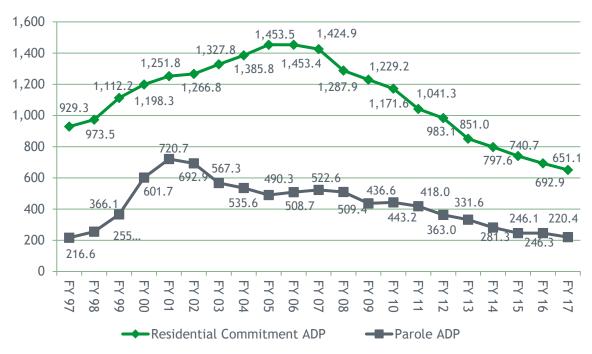


FIGURE B1. COMMITMENT ADP: HISTORICAL TRENDS

TABLE B1. COMMITMENT ADP BY JUDICIAL DISTRICT, FY 2016-17

JD	Residential ADP	JD	Residential ADP
1	75.4	12	8.4
2	111.0	13	6.9
3	1.0	14	2.4
4	80.7	15	1.8
5	9.8	16	0.0
6	7.4	17	71.5
7	8.1	18	66.6
8	44.8	19	56.3
9	5.1	20	9.6
10	38.1	21	37.8
11	4.9	22	3.4



APPENDIX C: JDSAG SCREENING BY ACTUAL PLACEMENT

TABLE C1. JDSAG LEVEL KEY

JDSAG Key						
LEVEL 1	Secure Detention					
LEVEL 2	Staff-Secure Detention					
LEVEL 3	Residential/Shelter					
LEVEL 4	Home with Detention Services					
LEVEL 5	Release					

TABLE C2. JDSAG SCREENING VS. ACTUAL PLACEMENT

	Actual Placement											
Screening Result	LEVE	EL 1	LE	VEL 2	LEV	EL 3	LEV	EL 4	LEV	EL 5	Scree Tot	-
	Ν	%	Ν	%	Ν	%	N	%	N	%	N	%
LEVEL 1	5,384	93.4	48	0.8	24	0.4	132	2.3	179	3.1	5,767	79.2
LEVEL 2	242	91.3	10	3.8	5	1.9	5	1.9	3	1.1	265	3.6
LEVEL 3	71	38.0	4	2.1	2	1.1	55	29.4	55	29.4	187	2.6
LEVEL 4	283	33.9	6	0.7	5	0.6	318	38.1	222	26.6	834	11.5
LEVEL 5	51	22.5	0	0.0	0	0.0	76	33.5	100	44.1	227	3.1
Placement Total	6,031	82.8	68	0.9	36	0.5	586	8.0	559	7.7	7,280	100.0

*There were 7,342 screens during FY 2016-17. 51 Cases Were Missing Actual Placement and 17 were missing screening level.

TABLE C3. JDSAG SCREENING AND ACTUAL PLACEMENT MATCH

Screening Level	% Agreement with Initial Placement							
	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16	FY 16-17	
Secure Detention-Level 1	94.1	93.3	95.9	96.0	94.8	95.6	93.4	
Staff Secure Detention-Level 2	3.4	4.4	0.5	1.2	2.9	2.3	3.8	
Residential/Shelter-Level 3	4.6	3.0	5.2	3.6	1.7	2.2	1.1	
Home Services-Level 4	37.7	35.3	31.2	37.3	37.2	37.8	38.1	
Release-Level 5	49.8	49.3	48.6	50.4	53.8	50.5	44.1	



APPENDIX D: JUDICIAL DISTRICT GOALS AND OUTCOMES

Judicial District Common Objectives. Tables D1 and D2 describe JD targets and FY 2016-17 accomplishments for the three common goals for preadjudicated (Table D1) and sentenced (Table D2) youth: No failure to appear (FTAs), Youth Completing without New Charges, and Positive/Neutral Leave Reasons. The accomplishment values are measured for all SB 94 case terminations during the fiscal year for preadjudicated youth (N=4,195) and sentenced youth (N=2,295). This means that many youth are included more than once. You can have more than one case during a fiscal year and if multiple cases are closed would have a termination reason for each case closure. This is how these accomplishments have been calculated in the past, so the method was used again for FY 2016-17 to allow for comparison across years. The targets were pulled from the JD plans submitted in March of 2016 per the SB 94 Coordinator's direction.

The majority of districts have targets that are at or above 90%, and the majority of districts have been consistently meeting these high targets for years.

Judicial District Unique Objectives. Each JD was tasked with identifying at least one unique fiscal year goal with a specific, measurable target accomplishment. This goal was in addition to the three common goals that were set for pre-adjudicated and sentenced youth across all districts. One JD did not provide a unique goal for the fiscal year. Tables D3 through D5 describe JD targets and FY 2016-17 accomplishments for the unique district goals.



Appendix D: Judicial District Goals and Outcomes

	Youth Completing Without Failing to Appear for Court Hearings			Youth Completing Without New Charges			Youth With Positive or Neutral Leave Reasons		
District	Objective	Res	ult	Objective	Re	sult	Objective	Re	sult
	%	Ν	%	%	Ν	%	%	Ν	%
			Ce	entral Regio	n				
1 st	97.0	734	95.6	98.0	742	96.6	91.0	702	91.4
2 nd	90.0	535	85.5	90.0	520	83.1	90.0	553	88.3
5 th	95.0	32	97.0	95.0	32	97.0	95.0	31	93.9
18 th	90.0	637	90.0	90.0	635	89.7	90.0	616	87.0
			Nor	theast Regi	on				
8 th	95.0	231	97.9	93.0	218	92.4	87.0	221	93.6
13 th	95.0	38	100.0	90.0	35	92.1	90.0	32	84.2
17 th	95.0	221	94.0	95.0	225	95.7	90.0	194	82.6
19 th	90.0	222	99.1	85.0	220	98.2	90.0	214	95.5
20 th	98.0	119	100.0	98.0	118	99.2	90.0	116	97.5
			Soι	uthern Regio	on				
3 rd	90.0	34	97.1	85.0	34	97.1	90.0	35	100.0
4 th	90.0	653	98.3	90.0	637	95.9	90.0	653	98.3
10 th	90.0	133	97.1	90.0	137	100.0	90.0	121	88.3
11 th	90.0	49	98.0	90.0	48	96.0	90.0	50	100.0
12 th	90.0	15	88.2	90.0	17	100.0	90.0	15	88.2
15 th	90.0	8	100.0	90.0	8	100.0	85.0	8	100.0
16 th	90.0	6	85.7	90.0	6	85.7	90.0	6	85.7
			We	estern Regio	n				
6 th	95.0	48	98.0	90.0	48	98.0	90.0	44	89.8
7 th	90.0	32	94.1	90.0	30	88.2	90.0	32	94.1
9 th	95.0	42	97.7	90.0	41	95.3	90.0	43	100.0
14 th	90.0	26	100.0	90.0	25	96.2	95.0	26	100.0
21 st	92.0	107	97.3	92.0	103	93.6	90.0	105	95.5
22 nd	90.0	26	92.9	90.0	26	92.9	90.0	27	96.4
State Total		3,948	94.1		3,905	93.1		3,844	91.6

TABLE D1. ACHIEVEMENT OF PLAN OBJECTIVES BY JD: PREADJUDICATED YOUTH

Appendix D: Judicial District Goals and Outcomes

Youth Completing Without Failing to Appear for Court Hearings			Youth Cor Nev	npleting V w Charges		Youth With Positive or Neutral Leave Reasons				
District	Objective	Res	sult	Objective	Res	sult	Objective		Result	
	%	Ν	%	%	Ν	%	%	Ν	%	
				Central Regi	on					
1 st	100.0	429	100.0	100.0	429	100.0	98.0	417	97.2	
2 nd	90.0	217	93.9	90.0	181	78.4	90.0	218	94.4	
5 th	90.0	28	96.6	85.0	23	79.3	90.0	23	79.3	
18 th	90.0	224	94.1	90.0	233	97.9	90.0	222	93.3	
			N	ortheast Re	gion					
8 th	95.0	183	100.0	93.0	182	99.5	87.0	177	96.7	
13 th	95.0	41	95.3	90.0	43	100.0	90.0	38	88.4	
17 th	90.0	80	96.4	90.0	78	94.0	90.0	66	79.5	
19 th	80.0	246	100.0	90.0	245	99.6	90.0	229	93.1	
20 th	98.0	59	100.0	98.0	58	98.3	90.0	49	83.1	
			c	outborn Doc	ion					
3 rd	90.0	14	100.0	outhern Reg 85.0	14	100.0	90.0	11	78.6	
4 th	90.0	202	99.0	90.0	197	96.6	90.0	191	93.6	
- 10 th	90.0	165	99.4	90.0	166	100.0	90.0	137	82.5	
11 th	90.0	58	96.7	90.0	57	95.0	90.0	58	96.7	
12 th	90.0	14	93.3	90.0	15	100.0	90.0	14	93.3	
15 th	85.0	36	100.0	85.0	35	97.2	85.0	29	80.6	
16 th	90.0	15	71.4	90.0	18	85.7	90.0	18	85.7	
			V	Vestern Reg	ion					
6 th	90.0	5	100.0	90.0	5	100.0	90.0	5	100.0	
7 th	90.0	39	100.0	90.0	37	94.9	90.0	36	92.3	
9 th	95.0	29	96.7	90.0	28	93.3	90.0	28	93.3	
14 th	90.0	5	100.0	90.0	4	80.0	95.0	5	100.0	
21 st	90.0	149	98.0	90.0	148	97.4	90.0	132	86.8	
22 nd	90.0	7	100.0	90.0	5	71.4	90.0	7	100.0	
State Total		2,245	97.8		2,201	95.9		2,110	91.9	

TABLE D2. ACHIEVEMENT OF PLAN OBJECTIVES BY JD: SENTENCED YOUTH

egion Unique Goals	
Measurable Outcome Related to Goal	FY 2016-2017 Outcome
To reduce the number of youth, ages 10-12 (non-SO), entering detention by 15%.	<u>Goal not met</u> : 0.0% reduction (FY17: 5 vs. FY16: 5)
To reduce the number of youth committed to the Division of Youth Services by 10%.	Goal not met: 6.0% reduction (FY17: 47 youth vs. FY16: 50 youth)
75% of enrolled preadjudicated youth will complete SB 94 services testing negative for all substance use.	<u>Goal not met</u> . 42 of 248 pre-adjudicated youth = 16.9%
75% of enrolled sentenced youth will complete SB 94 services testing negative for all substance use.	<u>Goal not measured:</u> No data reported for sentenced youth as program was eliminated.
90% of youth who successfully complete SB 94 services will leave with an established individual service plan in place.	<u>Goal met (Preadjudicated)</u> . 248 of 248 preadjudicated youth = 100.0%. <u>Goal not measured:</u> No data reported for sentenced youth as program was eliminated.
70% of preadjudicated youth served through the SB 94 TASC-CRAFT Program will complete the period of intervention remaining in the home.	<u>Goal met</u> : 42 of 49 pre-adjudicated youth = 85.7%
70% of sentenced youth served through the SB 94 TASC-CRAFT program will complete the period of intervention remaining in the home.	<u>Goal not measured:</u> No data reported for sentenced youth as program was eliminated.
70% of youth served through SB 94 TASC-CRAFT who complete the period of intervention will have increased parent involvement. This will be measured by number of parent contacts, parent appearances at youth appointments and/or court appearances.	<u>Goal met (Preadjudicated)</u> . 42 of 49 preadjudicated youth = 85.7%. <u>Goal not measured:</u> No data reported for sentenced youth as program was eliminated.
	Measurable Outcome Related to Goal To reduce the number of youth, ages 10-12 (non-SO), entering detention by 15%. To reduce the number of youth committed to the Division of Youth Services by 10%. 75% of enrolled preadjudicated youth will complete SB 94 services testing negative for all substance use. 75% of enrolled sentenced youth will complete SB 94 services testing negative for all substance use. 90% of youth who successfully complete SB 94 services will leave with an established individual service plan in place. 70% of preadjudicated youth served through the SB 94 TASC-CRAFT Program will complete the period of intervention remaining in the home. 70% of youth served through the SB 94 TASC-CRAFT program will complete the period of intervention remaining in the home. 70% of youth served through the SB 94 TASC-CRAFT program will complete the period of intervention remaining in the home. 70% of youth served through SB 94 TASC-CRAFT who complete the period of intervention remaining in the home. 70% of youth served through SB 94 TASC-CRAFT who complete the period of intervention remaining in the home. 70% of youth served through SB 94 TASC-CRAFT who complete the period of intervention remaining in the home. 70% of youth served through SB 94 TASC-CRAFT who complete the period of intervention remaining in the home. 70% of youth served through SB 94 TASC-CRAFT who complete the period of intervention will have increased parent involvement. This will be measured by number of parent contacts, parent appearances at youth appointments and/or

TABLE D3. CENTRAL REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT



Central Regio	Central Region Unique Goals							
District	Measurable Outcome Related to Goal	FY 2016-17 Outcome						
5 th	75% of sentenced youth will complete SB 94 services testing negative for all substances.	Goal met: 81.8% tested negative for all substances (27 of 33 sentenced youth)						
	Reduce technical violations by 5% of preadjudicated youth participating in the Pre-Trial Release Program.	<u>Goal not met</u> . FY17 (93/454 preadjudicated youth = 20.5%) vs. FY16 (90/469 = 19.2%)						
	70% of youth participating in the RESTORE Program will complete services recommended in the case plan.	<u>Goal met</u> . 52/63 youth = 82.5%						
	70% of youth completing Pre-Trial Supervision will not recidivate for 6 months after termination.	<u>Goal met</u> . 145 of 171 youth = 84.8%						
18 th	5% reduction in Disproportionate Minority Contact at the point of secure detention for youth entering secure detention on district court warrants.	<u>Goal not met</u> . FY17 (636/993 youth = 64.0%) vs. FY16 (655/1002 = 65.4%)						
	70% of youth referred for services from Truancy Court will demonstrate improved attendance.	<u>Goal not met</u> . 4 of 14 sentenced youth = 28.6%						
	90% of youth referred for services from Truancy Court will demonstrate a decrease in behavioral incidents at school.	JD did not provide information to evaluate the outcome of the goal.						
	90% of youth referred for services from Truancy Court will not receive new criminal charges.	<u>Goal met</u> . 13 of 14 youth = 92.9%						
	90% of youth referred for services from Truancy Court will not receive a detention sentence.	<u>Goal met</u> . 14 of 14 youth = 100.0%						

TABLE D3. CENTRAL REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT (CONTINUED)



TABLE D4. NORTHEAST REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT

Northeast Region Unique Goals								
District	Measurable Outcome Related to Goal	FY 2016-17 Outcome						
	85% of preadjudicated youth will complete SB 94 supervision services without returning to custody for non-compliance of SB 94 program conditions and court orders during the period of intervention.	<u>Goal met</u> . 171 of 190 preadjudicated youth = 90.0%						
8 th	87% of preadjudicated youth will complete SB 94 supervision services without having UA or BA results at levels indicating new or continued drug or alcohol use while under supervision.	<u>Goal met</u> . 160 of 190 preadjudicated youth = 84.2%						
	Continue to track # and % of juveniles whose reason for detention was FTC Warrants or remands. Attempt to decrease # and/or % of juveniles detained for this reason. Work together as a JSPC to determine why these numbers remain high and problem-solve as to strategies for options other than detention for these juveniles.	<u>Goal met - number of youth</u> . FY17: 159 youth vs. FY16: 253 <u>Goal not met - percent of youth</u> . FY17 (159/292 = 54.5% vs. FY16 (253/490 = 51.6%)						
13 th	90% of preadjudicated youth will maintain and/or complete an educational or vocational program throughout the term of SB 94 supervision.	<u>Goal not met</u> . 32 of 38 preadjudicated youth = 84.2%						
15	90% of sentenced youth will maintain and/or complete an educational or vocational program throughout the term of SB 94 supervision.	Goal met. 32 of 35 sentenced youth = 91.4%						



TABLE D4. NORTHEAST REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT (CONTINUED)

Northeast Region Unique Goals							
District	Measurable Outcome Related to Goal	FY 2016-17 Outcome					
17 th	75% of preadjudicated youth who complete PATHS supervision will be enrolled in a certified education program or a GED program.	<u>Goal not met</u> . 155 of 215 preadjudicated youth = 72.1%					
	75% of youth who participate in the PATHS After-Hour reporting program will have a successful discharge.	<u>Goal not met</u> . 30 of 42 preadjudicated youth = 71.4%					
19 th	90% of preadjudicated youth who are released from custody back into the community and participate in the pre-trial program will successfully maintain attendance in an educational program or get reintegrated into an educational program.	<u>Goal not met</u> . 139 of 172 preadjudicated youth = 80.8%					
20 th	Less than 45% of youth who score low risk on the CJRA pre-screen during the fiscal year will be on probation. (Baseline 41% in FY 14-15; 36% in FY 15-16) At least 80% of Community Review Team meetings will incorporate assessment results and structured case planning processes.	<u>Goal met</u> . 41 of 215 low risk youth on probation = 19.1% <u>Goal met</u> . 126 of 127 youth = 99.2% (JD measured goal in terms of number of youth, not number of meetings as stated in goal.)					



TABLE D5. SOUTHERN REGION UNIQUE GOALS	S: TARGET AND OUTCOME BY DISTRICT
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Southern	Southern Region Unique Goals						
District	Measurable Outcome Related to Goal	FY 2016-17 Outcome					
	90% of preadjudicated youth will provide proof of school enrollment, provide grades and not be truant from school.	<u>Goal met</u> . 40 of 43 youth preadjudicated youth = 93.0%					
	90% of sentenced youth will provide proof of school enrollment, provide grades and not be truant from school.	<u>Goal not met</u> . 15 of 18 youth sentenced youth = 83.3%					
3 rd	90% of preadjudicated youth that score HIGH on the CJRA pre-screen will have a full CJRA completed while on SB 94 supervision.	<u>Goal not met</u> . 0 of 1 preadjudicated youth = 0.0%					
5	90% of sentenced youth that score HIGH on the CJRA pre-screen will have a full CJRA completed while on SB 94 supervision.	<u>Goal not met</u> . 1 of 3 sentenced youth = 33.3%					
	90% of preadjudicated youth being served through SB 94 will not reoffend resulting in detention while participating in services.	<u>Goal met</u> . 41 of 43 preadjudicated youth = 95.3%					
	90% of sentenced youth being served through SB 94 will not reoffend resulting in detention while participating in services.	Goal not met. 14 of 18 sentenced youth = 77.8%					
4 th	4th JD did not propose any unique goals.						
10 th	90% of pre-adjudicated youth served through SB 94 Juvenile Service Community Program Mission Possible will not re-offend causing detention while enrolled in the program.	<u>Goal met</u> . 119 of 122 preadjudicated youth = 97.5&					
	90% of sentenced youth served through SB 94 Juvenile Service Community Program Mission Possible will not re-offend causing detention while enrolled in the program.	Goal met. 136 of 138 sentenced youth = 98.6%					
11 th	50% of youth who participate in Specialty Court will complete the program successfully.	Goal not met.1 of 3 youth = 33.3%					
	70% of youth who qualify for the Family Advocate will have an opportunity to work with them.	<u>Goal not met</u> . 0 of 5 youth = 0.0%					

TABLE D5. SOUTHERN REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTR	ICT (CONTINUED)
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Southern	Southern Region Unique Goals						
District	Measurable Outcome Related to Goal	FY 2016-17 Outcome					
12 th	70% of youth receiving Wrap services will not have accrued new felony charges 6 months after the intervention.	<u>Goal met</u> .7 of 7 youth = 100.0%					
12	70% of youth identified as Crossover will not have accrued new felony charges 6 months after being identified as Crossover and beginning services with SB 94.	<u>Goal met</u> . 8 of 8 youth = 100.0%					
15 th	85% of preadjudicated juveniles who score Low Risk on the CJRA pre-screen, and do not have significant charges, will not remain in detention for a period of more than 15 days.	<u>Goal met</u> . 3 of 3 preadjudicated youth = 100.0%					
	85% of sentenced juveniles who score Low Risk on the CJRA pre-screen, and do not have significant charges, will not remain in detention for a period of more than 15 days.	Goal not met. 1 of 5 sentenced youth = 20.0%					
16 th	90% of preadjudicated youth placed in M.A.P. shall complete the period of intervention without being sent to detention.	<u>Goal met</u> . 38 of 40 preadjudicated youth = 95.0%					
10	90% of sentenced youth shall complete the period of intervention without being sent to detention related to a probation violation.	Goal not met. 2 of 3 sentenced youth = 66.7%					



District	Measurable Outcome Related to Goal	FY 2016-17 Outcome
6 th	90% of enrolled preadjudicated youth that score "High" or "Moderate" on the CJRA pre-screen will be administered a CJRA full screen in order to develop more detailed case plans.	<u>Goal not met</u> . 7 of 8 preadjudicated youth = 87.5%
7 th	50% of all appropriate SB 94 clients will utilize the restorative justice facilitation process.	<u>Goal not met</u> . 0 of 112 youth = 0.0%
9 th	50% of preadjudicated youth will have improved parental involvement demonstrated by parent(s) attending at least one parenting session and/or meeting one or more times with a minority family advocate.	Goal met. 30 of 45 preadjudicated youth = 66.7%
	50% of sentenced youth will have improved parental involvement demonstrated by parent(s) attending at least one parenting session and/or meeting one or more times with a minority family advocate.	Goal met. 19 of 23 sentenced youth = 82.6%
14 th	100% of preadjudicated youth that are detained after a detention hearing will receive a MDT, TDM, or WRAP to develop a release plan within 7 days of the detention hearing.	<u>Goal met</u> . 7 of 7 preadjudicated youth = 100.0%
	100% of sentenced youth that are detained after a detention hearing will receive a MDT, TDM, or WRAP to develop a release plan within 7 days of the detention hearing.	<u>Goal met</u> . 4 of 4 sentenced youth = 100.0%
245	50% of all preadjudicated youth screened to levels 3-5 will receive outreach efforts via phone, text, social media, home visitation and written correspondence. Through staff use of motivational interviewing, families will engage/participate in a CJRA full screen for service recommendation prior to the first court appearance.	<u>Goal met</u> . 70 of 101 preadjudicated youth = 69.3%
21 st	70% of all sentenced youth screened to levels 3-5 will receive outreach efforts via phone, social media, home visitation and written correspondence. When applicable, staff will correspond with Probation and Department of Human Services staff to reassess and update recommendations for services prior to next court appearance.	<u>Goal met</u> . 105 of 146 sentenced youth = 71.9%

TABLE D6. WESTERN REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT

TABLE D6. WESTERN REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT (CONTINUED)

Western R	legion Unique Goals	
District	Measurable Outcome Related to Goal	FY 2016-17 Outcome
	90% of preadjudicated Native American youth will complete SB 94 services without receiving new charges during the period of intervention.	<u>Goal met</u> . 8 of 8 preadjudicated youth = 100.0%
	90% of enrolled preadjudicated Native American youth will complete SB 94 services without failing to appear for court during the period of intervention.	<u>Goal met</u> . 8 of 8 preadjudicated youth = 100.0%
	90% of enrolled sentenced Native American youth will complete SB 94 services without failing to appear for court during the period of intervention.	N/A. No Native American youth served.
	90% of sentenced Native American youth served through SB 94 will complete the period of intervention with a positive or neutral leave reason.	N/A. No Native American youth served.
22 nd	80% of enrolled preadjudicated youth will successfully attend one prosocial activity a month.	<u>Goal met</u> . 30 of 36 preadjudicated youth = 83.3%
	80% of enrolled sentenced youth will successfully attend one prosocial activity a month.	<u>Goal not met</u> . 3 of 6 sentenced youth = 50.0%
	90% of enrolled preadjudicated youth will successfully attend school or an alternative program to school.	<u>Goal not met</u> . 27 of 36 preadjudicated youth = 75.0%
	90% of enrolled sentenced youth will successfully attend school or an alternative program to school.	<u>Goal not met</u> . 3 of 6 sentenced youth = 50.0%
	80% of all enrolled preadjudicated youth will receive a MAYSI-2 screening and the result of that screening will be reported to the court 100% of the time.	Goal not met. No data provided by JD



APPENDIX E: DEMOGRAPHIC CHARACTERISTICS OF YOUTH SERVED WITHIN THE DETENTION CONTINUUM

The most complete data are available for youth who received secure detention services, although basic demographic characteristics are available for youth who received any SB 94 funded services. Figures E1 and E2 display the gender and ethnicity for youth receiving JDSAG screening, SB 94 services, or secure detention. Youth can receive one or all of these services. Percentages reflect all youth receiving a category of service. The vast majority of youth receiving any services were male.



FIGURE E1. GENDER DISTRIBUTION BY SERVICE CATEGORY

In general, most youth were Caucasian or Hispanic/Latino across all service categories. Approximately 39% of youth were Caucasian, one-third of the youth were Hispanic or Latino, while fewer than 15% were Black or African American. Ethnicity was unknown for approximately 10% of youth receiving SB 94 funded services, so differences across service categories should be interpreted cautiously.

Appendix E: Demographic Characteristics of Youth Served within the Detention Continuum

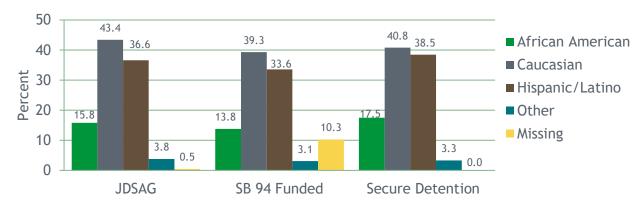


FIGURE E2. ETHNICITY DISTRIBUTION BY SERVICE CATEGORY



Primary JD	N	Female	Male	Caucasian	Black	Hispanic	Other
1	383	29.2	70.8	54.8	9.7	31.6	3.9
2	571	24.3	75.7	18.4	31.7	47.5	2.5
3	18	55.6	44.4	33.3	5.6	50.0	11.1
4	532	24.4	75.6	42.9	25.0	29.3	2.8
5	20	30.0	70.0	30.0	5.0	65.0	0.0
6	32	21.9	78.1	65.6	3.1	18.8	12.5
7	35	17.1	82.9	68.6	2.9	25.7	2.9
8	170	31.8	68.2	56.5	5.9	34.1	3.5
9	39	35.9	64.1	66.7	0.0	30.8	2.6
10	174	32.8	67.2	22.4	7.5	64.9	5.2
11	67	29.9	70.1	74.6	11.9	13.4	0.0
12	26	34.6	65.4	23.1	3.8	65.4	7.7
13	54	22.2	77.8	57.4	1.9	35.2	5.6
14	11	18.2	81.8	81.8	0.0	18.2	0.0
15	22	22.7	77.3	63.6	0.0	31.8	4.5
16	20	25.0	75.0	60.0	10.0	30.0	0.0
17	267	21.7	78.3	33.3	9.0	53.6	4.1
18	552	24.3	75.7	37.5	31.7	27.5	3.3
19	294	29.9	70.1	33.3	5.4	60.9	0.3
20	84	29.8	70.2	53.6	7.1	35.7	3.6
21	130	17.7	82.3	76.9	2.3	16.2	4.6
22	20	20.0	80.0	70.0	5.0	10.0	15.0



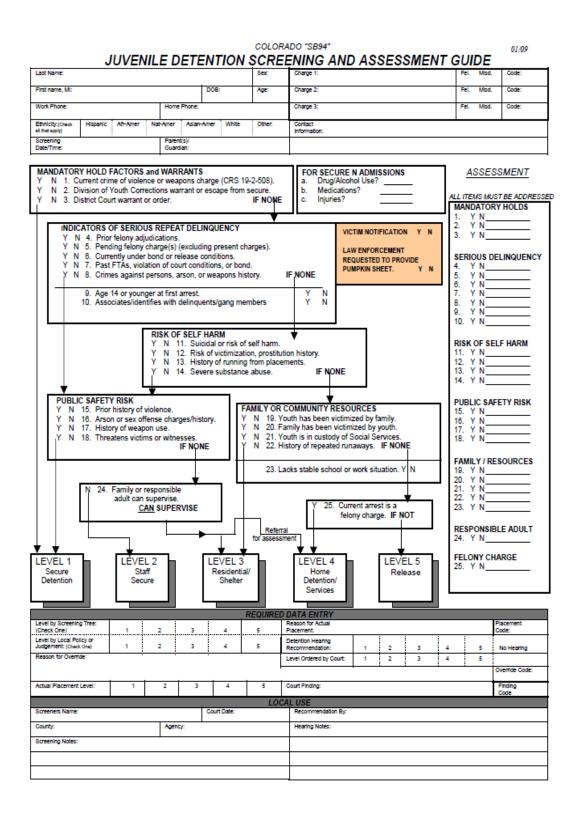
APPENDIX F: SENATE BILL 94 FUNDING

TABLE F1. SB 94 ALLOCATION BY JUDICIAL DISTRICT

JD	FY 2010-11 Funding	FY 2010-11 "Budget Reduction"	FY 2011-12 & FY 2012-13 Allocations	"Provider Rate Increase"	FY 2013-14 Allocations	"Provider Rate Increase"	FY 2014-15 Allocations	FY 2015-16 Allocations	FY 2016-17 Allocations
		7.50%		2.00%		2.50%			
1	\$1,318,913	\$98,918	\$1,219,995	\$24,400	\$1,244,394	\$28,621	\$1,173,464	\$1,175,867	\$1,175,867
2	\$1,573,987	\$118,049	\$1,455,938	\$29,119	\$1,485,057	\$34,220	\$1,403,029	\$1,426,880	\$1,426,880
3	\$92,933	\$6,970	\$85,963	\$1,719	\$87,682	\$2,017	\$82,684	\$83,394	\$83,394
4	\$1,474,712	\$110,603	\$1,364,109	\$27,282	\$1,391,391	\$35,570	\$1,458,365	\$1,483,157	\$1,483,157
5	\$202,349	\$15,176	\$187,173	\$3,743	\$190,916	\$4,970	\$203,755	\$207,219	\$207,219
6	\$134,006	\$10,050	\$123,956	\$2,479	\$126,435	\$2,990	\$122,591	\$124,675	\$124,675
7	\$216,850	\$16,264	\$200,586	\$4,012	\$204,598	\$5,437	\$222,928	\$226,718	\$226,718
8	\$696,284	\$52,221	\$644,063	\$12,881	\$656,944	\$19,204	\$787,379	\$882,396	\$901,671
9	\$173,247	\$12,994	\$160,253	\$3,205	\$163,459	\$4,550	\$186,549	\$189,720	\$189,720
10	\$457,923	\$34,344	\$423,579	\$8,472	\$432,050	\$9,937	\$407,423	\$399,952	\$399,952
11	\$314,363	\$23,577	\$290,786	\$5,816	\$296,601	\$6,822	\$279,695	\$242,419	\$223,144
12	\$198,482	\$14,886	\$183,596	\$3,672	\$187,268	\$4,307	\$176,594	\$163,368	\$163,368
13	\$211,032	\$15,827	\$195,205	\$3,904	\$199,109	\$5,458	\$223,780	\$227,584	\$227,584
14	\$121,464	\$9,110	\$112,354	\$2,247	\$114,601	\$2,636	\$108,069	\$103,639	\$103,639
15	\$80,000	\$6,000	\$74,000	\$1,480	\$75,480	\$2,000	\$82,000	\$83,394	\$83,394
16	\$119,730	\$8,980	\$110,750	\$2,215	\$112,965	\$2,598	\$106,526	\$99,760	\$99,760
17	\$1,144,945	\$85,871	\$1,059,074	\$21,181	\$1,080,256	\$29,172	\$1,196,043	\$1,216,376	\$1,216,376
18	\$1,984,347	\$148,826	\$1,835,521	\$36,710	\$1,872,231	\$46,133	\$1,891,443	\$1,923,597	\$1,923,597
19	\$877,503	\$65,813	\$811,690	\$16,234	\$827,924	\$24,203	\$992,307	\$1,042,138	\$1,042,138
20	\$700,593	\$52,544	\$648,049	\$12,961	\$661,009	\$15,281	\$626,513	\$637,164	\$637,164
21	\$407,563	\$30,567	\$376,996	\$7,540	\$384,536	\$8,844	\$362,617	\$362,854	\$362,854
22	\$88,901	\$6,668	\$82,233	\$1,645	\$83,878	\$2,000	\$82,000	\$83,394	\$83,394
State	\$12,590,127	\$944,260	\$11,645,867	\$232,917	\$11,878,785	\$296,970	\$12,175,754	\$12,385,665	\$12,385,665
TOTAL SB94 Administration	\$441,401	\$55,740	\$385,661		\$393,374		\$403,208	\$407,140	\$407,140
TOTAL FUNDING	\$13,031,528	\$1,000,000	\$12,031,528	\$232,917	\$12,272,159	\$296,970	\$12,578,962	\$12,792,805	\$12,792,805

*Administration costs reduced by 12.6% (not 7.5%) for FY 2011-12 allocation

APPENDIX G: COPY OF JDSAG





APPENDIX H: COPY OF CJRA PRESCREEN

	Name	Initia	ated	/	/	1 1	1 1	1 1	1
	Last First			th Day	Year	Trails	- _ ID	_	l
	DOMAIN 1: Criminal History (Record Adjudication, Commitm	of Delinquency Petitions nent to the Division of Y	s Result outh Co	ing in <i>L</i> rrection	viversion, D ns, or Convi	eferre iction)	d Adju	dicatio	on,
the	linquency petitions, not offenses, are used to a at resulted in a Diversion, Deferred Adjudicatio. gardless of whether successfully completed).	assess the persistence of re n, Adjudication, Commitmen	-offending t to the D	y by the y ivision of	youth. Include Youth Correc	e only a ctions, a	lelinque or Convi	ncy pe iction	titions
1	<u> </u>	100			С	ircle th	e appri	opriate	sco
CO	e at first offense: The age at the time of urt for the first time on a non-traffic misder judication, Adjudication, Commitment to th	neanor or felony that resu	Ited in a	Diversio	on, Deferred	16 15 13	-	3	
del	lony and misdemeanor delinquency petition linquency petitions that resulted in a Diversion, Conviction.								ctions
2.	Misdemeanor delinquency petitions: To offense was a non-traffic misdemeanor.	Fotal delinquency petitions	in which	n the mo	ost serious		one or wo hree or ve or m	four	
3.	Felony delinquency petitions: Total de Diversion, Deferred Adjudication, Adjudic or Conviction. (regardless of whether suc	ation, Commitment to the				is, O T	one ne wo nree or	more	
del Adj	ainst-person or weapon delinquency petitic linquency petitions that involve an against-pers judication, Adjudication, Commitment to the Di mpleted).	on or weapon offense. inclu	dina sex	offenses	that resulted	in a Di	version	Defer	
4.	Weapon delinquency petitions: Total of was a firearm/weapon charge or a weapon		which the	most se	erious offens		one ne or m	iore	
5.	Against-person misdemeanor delinqu most serious offense was an against-person person misdemeanor involves threats, force,	misdemeanor, including sex	ual misco	petitions induct. A	for which the An against-	0	one ne vo or m	ore	0 1 2
6.	Against-person felony delinquency per person felony, including sex offenses. An to another person.	titions: Total delinquence a against-person felony in	y petition volves fo	ns for ar prce or p	against- hysical harm	1 0	one ne or tw nree or		0 2 4
tha	x offense delinquency petitions: Items 7 and t involve unlawful sexual behavior or another c ulted in a Diversion, Deferred Adjudication, Ad	offense, the underlying factua	al basis o	f which ir	nvolves unlaw	ful sex	ual beha	avior th	tions at
7.	Misdemeanor sex offense delinquency misdemeanors where the underlying fact	y petitions: Total misder ual basis involves unlawfu	neanor s Il sexual	ex offer behavio	nses or r.	Or	one ne vo or m	ore	
8.	Felony sex offense delinquency petitic underlying factual basis involves unlawful	ons: Total felony sex offe sexual behavior.	enses or	felonies	where the	Or	one ne vo or m	ore	
9.	Court orders where youth served at le modification orders for which the youth se facility. A day served includes credit for t	erved at least one day phy				n Or Tv		more	.0 1 2 3
10.	Court orders where youth served at le modification orders for which the youth served of Youth Corrections (DYC).					on Or	one ne vo or m	ore	0 2 4
11.	Escapes: Total number of attempted or	actual escape filings.			÷.,	Or	one ne vo or m	ore	0 1 2
12.	Failure-to-appear in court warrants: To a warrant being issued. Exclude failure-to					in No Or		ore	0 1

CJRA Pre-Screen



CJRA Pre-Screen Risk Assessment

1	Social Histo	
••	Youth's Gender	O Female O Male
2a.	Youth's current school enrollment status, regardless of	O Graduated, GED
	attendance: If the youth is in home school as a result of being	O Enrolled full-time
	expelled or dropping out, check the expelled or dropped out	O Enrolled part-time
	box, otherwise check enrolled.	O Suspended
	box, ourier wise orreor erroried.	O Dropped out
		O Expelled
2h	Youth's conduct in the most recent term: Fighting or	O Recognition for good behavior
20.	threatening students; threatening teachers/staff; overly	O No problems with school conduct
	disruptive behavior; drug/alcohol use; crimes, e.g., theft,	O Problems reported by teachers
	vandalism; lying, cheating, dishonesty	O Problem calls to parents
•	varidalish, lying, cheating, dishonesty	O Calls to police
0.	Youth's attendance in the most recent term: Full-day	O Good attendance with few absences
2C.		O No unexcused absences
	absence means missing majority of classes. Partial-day	O Some partial-day unexcused absences
	absence means attending the majority of classes and missing	O Some full-day unexcused absences
	the minority. A truancy petition is equal to 7 unexcused	O Truancy petition/equivalent or withdrawn
	absences in a month or 10 in a year.	
2d.	Youth's academic performance in the most recent school	O Honor student (mostly As)
	term:	O Above 3.0 (mostly As and Bs)
		O 2.0 to 3.0 (mostly Bs and Cs, no Fs)
		O 1.0 to 2.0 (mostly Cs and Ds, some Fs)
		O Below 1.0 (some Ds and mostly Fs)
Sur	m of 2a to 2d:	Maximum Score of 2 points
За.	History of anti-social friends/companions: Anti-social	O Never had consistent friends or companions
	peers are youths hostile to or disruptive of the legal social	O Only had pro-social friends
	order; youths who violate the law and the rights of others.	O Had pro-social friends and anti-social friends
		O Only had anti-social friends
Зb.	History of gang membership/association:	O Never been a gang member/associate
		O Been gang member/associate
4a.	Current friends/companions youth actually spends time	O No consistent friends or companions
	with:	O Only pro-social friends
		O Pro-social friends and anti-social friends
		O Only anti-social friends
4b.	Currently a gang member/associate:	O Not a gang member/associate
		O Gang member/associate
Sur	m of 4a and 4b:	Maximum Score of 3 points
5	History of court-ordered or DSS out-of-home and shelter	O No out-of-home placements exceeding 30 days
5.	History of court-ordered or DSS out-of-home and shelter care placements exceeding 30 days: Exclude DYC	O No out-of-home placements exceeding 30 days O 1 out-of-home placement
5.	care placements exceeding 30 days: Exclude DYC	O 1 out-of-home placement
5.	History of court-ordered or DSS out-of-home and shelter care placements exceeding 30 days: Exclude DYC commitments.	O 1 out-of-home placement O 2 out-of-home placements
•	care placements exceeding 30 days: Exclude DYC commitments.	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements
•	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out
•	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and	 O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out
•	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include	 O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out
•	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and	 O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out
•,	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement	 O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out
6.	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement History of jail/imprisonment of persons who were ever	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out Mother/female caretaker O No O Yes
•	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out Mother/female caretaker Father/male caretaker O No O Yes
6.	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement History of jail/imprisonment of persons who were ever	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out Mother/female caretaker Father/male caretaker O No O Yes Older sibling O No O Yes
6.	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement History of jail/imprisonment of persons who were ever	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O No O Yes Father/male caretaker O No O Yes Older sibling O No O Yes Younger sibling O No O Yes
6.	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement History of jail/imprisonment of persons who were ever involved in the household for at least 3 months:	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O No O Yes Father/male caretaker O No O Yes Older sibling O No O Yes Younger sibling O No O Yes Other member O No O Yes
6.	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement History of jail/imprisonment of persons who were ever involved in the household for at least 3 months:	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O No O Yes Father/male caretaker O No O Yes Older sibling O No O Yes Younger sibling O No O Yes Other member O No O Yes Mother/female caretaker O No O Yes
6.	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement History of jail/imprisonment of persons who were ever involved in the household for at least 3 months: Jail/imprisonment history of persons who are currently	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out Mother/female caretaker O No O No Yes Older sibling O No Yes Younger sibling O No Yes Mother/female caretaker O No Yes Father/male caretaker O No Yes Mother/female caretaker O No Yes
6. 7.	care placements exceeding 30 days: Exclude DYC commitments. History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement History of jail/imprisonment of persons who were ever involved in the household for at least 3 months: Jail/imprisonment history of persons who are currently involved with the household: Mother and father refer to	O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O Over 5 instances of running away/kicked out O No O Yes Father/male caretaker O No O Yes Older sibling O No O Yes Younger sibling O No O Yes Other member O No O Yes Mother/female caretaker O No O Yes
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CJRA Pre-Screen



APPENDIX H: COPY OF CJRA PRESCREEN

CJRA Pre-S	Screen Risk Assessment			
9. Problems of parents who are currently	Alcohol	O No	O Yes	Т
involved with the household:	Drugs	O No	O Yes	
	Mental health	O No		
	Physical health	O No		
	Employment	O No	O Yes	_
10. Current parental authority and control:	O Youth usually obeys and follows rules			
	O Sometimes obeys or obeys some rules			
	O Consistently disobeys, and/or is hostile			
Assess whether alcohol or drug use disrupts the youtil conflict, peer relationships, or health consequences. Indicate whether alcohol and/or drug use often contrib crime, there is evidence or reason to believe the youtil	Disrupted functioning usually indicates that treatr outes to criminal behavior; their use typically prec	ment is v ipitates	warranteo	1.
11a. History of alcohol use:	Past use of alcohol	O No	O Yes	Т
	Alcohol disrupted education	O No	O Yes O Yes	
	Alcohol caused family conflict	O No	O Yes	
	Alcohol interfered with keeping pro-social friends	O No	O Yes	
	Alcohol caused health problems	O No	O Yes	
	Alcohol contributed to criminal behavior	O No	O Yes	1
11b. History of drug use:	Past use of drugs	O No	O Yes	$^{+}$
	Drugs disrupted education	O No	O Yes	
	Drugs caused family conflict	O No	O Yes	
	Drugs interfered with keeping pro-social friends	O No	O Yes	
	Drugs caused health problems	O No	O Yes	
	Drugs contributed to criminal behavior	O No	O Yes	
11c. Alcohol use within the previous 4 weeks:	Current alcohol use not disrupting function	O No	O Yes	Τ
	Alcohol disrupts education	O No	O Yes	
	Alcohol causes family conflict	O No	O Yes	
	Alcohol interferes with keeping pro-social friends	O No	O Yes	
	Alcohol causes health problems	O No	O Yes	
	Alcohol contributes to criminal behavior	O No	O Yes	+
11d. Drug use within the previous 4 weeks:	Current drug use not disrupting function	O No	O Yes	
	Drugs disrupt education Drugs cause family conflict	O No O No	O Yes O Yes	
	Drugs interfere with keeping pro-social friends	O No	O Yes	
	Drugs cause health problems	O No	O Yes	
	Drugs contribute to criminal behavior	O No	O Yes	
Sum of 11a to 11d:	Maximum score of 2 points			10.02
For obviou and populate include one bistom that is				1. S. S. S.
For abuse and neglect, include any history that is susp neglect proven to be false.		oorts of a	abuse or	
12a. History of physical abuse: Include suspected				
incidents of abuse, whether or not	O Physically abused by family member	•		
substantiated, but exclude reports proven to be false.	O Physically abused by someone outside the fa	imiy		
12b. History of sexual abuse: Include suspected	O Not a victim of sexual abuse		-	╀
incidents of abuse, whether or not	O Not a victim of sexual abuse. O Sexually abused by family member			
substantiated, but exclude reports proven to be	O Sexually abused by family member O Sexually abused by someone outside the fan	aily		
false.	o berdany abused by someone outside the lan	шу		
Sum of 12a and 12b:	Maximum Score of 1 point:			Self With D
13. History of being a victim of neglect: Include	O Not victim of neglect			10
suspected incidents of neglect, whether or not	O Victim of neglect			ちろ
substantiated, but exclude reports proven to be				19:40
false.				がある
14. Mental health problems: Such as schizophrenia,	O No history of mental health problem(s)			192
bi-polar, mood, thought, personality and	O Diagnosed with mental health problem(s)			Contraction of the second
adjustment disorders. Exclude substance abuse	O Only mental health medication prescribed			学行のす
				18
and special education since those issues are	O Only mental health treatment prescribed			1

CJRA Pre-Screen



APPENDIX H: COPY OF CJRA PRESCREEN

CJRA Pre-Screen Risk Assessment

Pre-Screen Attitude/Behavior Indicators						
 Reports/evidence of violence not included in criminal history: Includes displaying a weapon, deliberately hurting someone, violent outbursts, violent temper, fire starting, animal cruelty, destructiveness, volatility, and intense reactions. 	O No reports of violence that are not included criminal histor O Reports of violence that are not included in criminal histor					
 Problem with sexual aggression not included in criminal history: Reports of aggressive sex, sex for power, young sex partners, voyeurism, exposure, etc 	 O No reports of sexual aggression that are not included in criminal history O Reports of sexual aggression that are not included in criminal history 					
17. Accepts responsibility for anti-social behavior:	O Accepts responsibility for anti-social behavior O Minimizes, denies, justifies, excuses, or blames others O Accepts anti-social behavior as okay O Proud of anti-social behavior					
18. Attitude toward responsible law abiding behavior:	O Abides by conventions/values O Believes conventions/values sometime apply to him or he O Does not believe conventions/values apply to him or her O Resents or is hostile toward responsible behavior					
 Belief in yelling and verbal aggression to resolve a disagreement or conflict: 	O Believes verbal aggression is rarely appropriate O Believes verbal aggression is sometimes appropriate O Believes verbal aggression is often appropriate					
20. Belief in fighting and physical aggression to resolv a disagreement or conflict:	 e O Believes physical aggression is never appropriate O Believes physical aggression is rarely appropriate O Believes physical aggression is sometimes appropriate O Believes physical aggression is often appropriate 					

Risk Level Definitions Using Criminal History and Social History Risk Scores

Criminal History Score	Social History Risk Score		
A	0 to 5	6 to 9	10 to 18
0 to 2	Low	Low	Moderate
3 to 4	Low	Moderate	High
5 to 7	Low	Moderate	High
8 to 31	Moderate	High	High

Risk Level: ____

CJRA Pre-Screen

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