Evaluation of the Senate Bill 91-094 Program

Annual Report: Fiscal Year 2015 - 2016

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ANNUAL REPORT

Fiscal Year 2015 - 2016

PREPARED FOR: Colorado Department of Human Services Office of Children, Youth, and Families Division of Youth Corrections



COLORADO Office of Children, Youth & Families Division of Youth Corrections

By Infinite Frontier Consulting

Evaluation of the Senate Bill 91-94 Program Annual Report: Fiscal Year 2015 - 2016

Submitted to: Colorado Department of Human Services Office of Children, Youth and Families Division of Youth Corrections

By:



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LIST OF ACRONYMS

ADP	Average Daily Population
CJRA	Colorado Juvenile Risk Assessment
DYC	Division of Youth Corrections
FTA	Failure to Appear
FTC	Failure to Comply
FY	Fiscal Year
HB 1451	House Bill 04-1451 established collaborative management of multi-agency services provided to youth and families.
JD	Judicial District
JDSAG	Juvenile Detention Screening and Assessment Guide
LOS	Length of Service (Stay)
RFI	Request for Information
SB 94	Senate Bill 91 - 94
TRAILS	Management information data system used by DYC



EVALUATION OF THE SENATE BILL 94 PROGRAM

This report is in response to the request for information (RFI) submitted to the Governor by the Colorado Joint Budget Committee. This report specifically addresses Item 8; Department of Human Services, Division of Youth Corrections, Community Programs, S.B. 91-94 Programs. Item 8 reads as follows:

The Department is requested to submit to the Joint Budget Committee no later than November 1 of each year a report that includes the following information by judicial district and for the state as a whole: (1) comparisons of trends in detention and commitment incarceration rates; (2) profiles of youth served by S.B.91-94; (3) progress in achieving the performance goals established by each judicial district; (4) the level of local funding for alternatives to detention; and (5) identification and discussion of potential policy issues with the types of youth incarcerated, length of stay, and available alternatives to incarceration.

For over two decades, the S.B. 91-94 program, commonly referred to as SB 94, has operated as an integrated and irreplaceable component of the juvenile justice detention continuum. SB 94 funding has provided for locally-appropriate, integrated, and evidence-based practices designed to serve youth in the least restrictive placements in order to achieve the most effective outcomes.

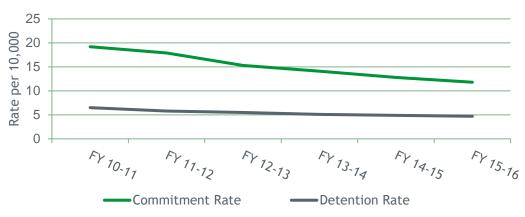
(1) TRENDS IN DETENTION AND COMMITMENT

The rates of both detention and commitment have declined steadily in the past six years (see Appendix A and Appendix B for greater detail). Rates are calculated using detention and commitment ADP per 10,000 youth in the general population.

- Statewide detention rates have declined 27.7% from 6.5 per 10,000 youth in FY 2010-11 to 4.7 in FY 2015-16 (see Figure 1).
- Similarly, commitment rates have declined 38.5% from 19.2 per 10,000 youth to 11.8 in the same six fiscal year period.







- In FY 2015-16, detention rates ranged from 1.7 per 10,000 youth in the 14th and 20th Judicial Districts to 9.0 in the 2nd Judicial District (see Table 1 for rates by Judicial District).
- In FY 2015-16, commitment rates showed similar variability across Judicial Districts ranging from 2.2 per 10,000 youth in the 16th Judicial District to 22.1 in the 2nd Judicial District.

JD	FY 10-11		FY 11-12		I-12 FY 12-13 FY 13-14 I				FY 1	4-15	FY 1	5-16
	Com	Det	Com	Det	Com	Det	Com	Det	Com	Det	Com	Det
1	23.9	6.7	22.9	5.8	20.1	4.8	15.9	4.4	12.8	4.8	12.5	4.3
2	24.3	10.1	23.2	8.2	25.2	11.0	26.9	10.7	25.3	9.2	22.1	9.0
3	11.4	7.0	10.3	6.5	8.1	4.0	2.9	3.6	12.3	4.6	8.3	6.7
4	21.4	6.6	21.5	6.2	15.5	5.3	13.7	5.3	13.4	4.6	11.0	5.2
5	4.4	1.4	3.6	1.7	4.5	2.8	5.9	3.4	8.2	2.6	11.2	2.6
6	30.2	7.6	35.1	6.7	29.9	5.6	22.9	4.2	22.4	3.6	15.4	2.3
7	19.7	4.5	14.2	3.9	17.2	5.3		2.9	8.6	4.2	8.8	4.1
8							16.1					
	25.4	6.3	21.3	5.8	15.5	5.3	12.9	4.7	11.8	5.7	13.4	4.6
9	6.1	4.6	9.4	5.3	13.8	4.0	12.3	2.4	8.8	2.8	4.2	4.7
10	17.9	8.5	14.8	6.2	11.8	6.3	13.9	7.0	15.0	6.8	21.9	7.1
11	6.6	6.1	14.8	8.2	10.6	9.0	10.8	6.3	13.6	3.8	6.2	4.3
12	13.1	6.2	20.3	6.7	25.7	4.7	18.0	4.2	12.5	2.6	11.3	4.0
13	13.8	6.2	12.2	5.2	14.6	5.0	20.0	5.4	15.8	2.6	9.9	4.3
14	8.9	1.6	7.4	1.6	7.2	1.4	6.9	1.1	3.4	1.7	5.9	1.7
15	13.7	8.8	8.8	12.5	15.0	10.3	15.6	11.4	8.7	4.3	5.5	4.6
16	19.8	7.5	22.9	8.0	20.9	6.1	9.7	5.9	9.0	5.2	2.2	2.0
17	13.4	3.9	12.9	3.8	12.3	3.7	11.8	3.6	12.8	3.3	11.6	3.6
18	18.3	6.2	15.2	5.0	11.5	4.6	9.8	4.1	7.8	4.1	6.6	3.4
19	22.9	9.2	23.2	7.9	17.7	7.4	14.6	7.2	15.9	7.4	15.4	5.6
20	6.3	3.2	5.1	3.6	3.8	2.5	4.6	2.1	3.1	1.9	4.2	1.7
21	34.0	7.4	28.7	7.1	24.7	7.7	24.7	6.6	18.3	6.9	19.6	7.1
22	29.9	4.0	25.8	4.8	26.5	7.0	34.7	4.9	20.1	5.6	13.1	3.0
STATE	19.2	6.5	17.9	5.8	15.3	5.5	14.1	5.1	12.8	4.9	11.8	4.7

TABLE 1. COMMITMENT AND DETENTION RATES BY JUDICIAL DISTRICT

Commitment and detention rates are ADP per 10,000 youth in the general population.

In FY 2003 - 04, the Legislature imposed a cap (479) on the number of juvenile detention beds that can be utilized at any given moment. The cap has since been reduced two additional times; July 1, 2011 to 422, and to its current limit of 382 on April 1, 2013. The SB 94 program assists the courts in effectively managing detention bed utilization by funding community-based services (e.g., supervision, treatment, support) for youth who can be safely supervised in the community. Community-based service provision enhances the detention continuum capacity, ensuring that detention beds are available when needed. Indices of secure bed utilization suggest that capacity was successfully managed during FY 2015-16.

- ∞ The highest maximum daily count was 315 beds. This maximum occurred in March, 2016 and represented 82.5% of the cap of that day's detention bed cap.
- ∞ Across the state, there was at least one facility at or above 90% of the cap on 287 days (78.4% of the FY). This is a 6.3% increase over the number of days that met this criterion last fiscal year.
- During FY 2015-16, the total client load (total number of youth served each day even if only present for a portion of the day) averaged 312.4 youth per day. This is down 1.8% from last fiscal year (see Figure 2).

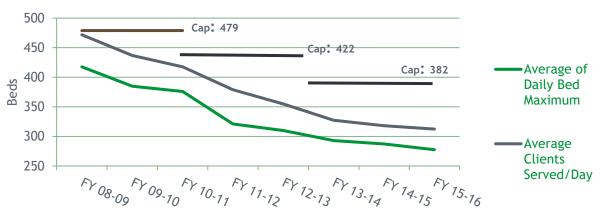


FIGURE 2. DETENTION BED USE

- On average, DYC processed 35.8 new admissions/releases per day; which is a 6.8% decrease from the prior fiscal year.
- ∞ Median length of stay (LOS) has been stable over the past six years (see Figure 3).

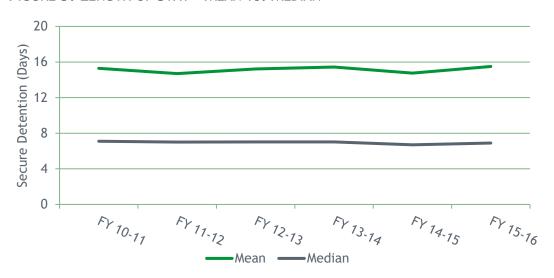


FIGURE 3. LENGTH OF STAY - MEAN VS. MEDIAN

Comparing LOS with the risk of the youth reveals that youth whose Colorado Juvenile Risk Assessment (CJRA; see Appendix H for a copy of the instrument) prescreen scores indicated low risk of recidivism had a median LOS of 4.0 days, while youth with moderate and high CJRA scores had median stays of 7.9 and 12.1 days, respectively.

(2) PROFILES OF YOUTH

During FY 2015 - 16, 6,324 unique youth were served along the detention continuum.

- Statewide, more than three-quarters of the youth served were male, and Caucasians represented the greatest percentage of any ethnic/racial group. (See Appendix E for more demographic details.)
- At a Judicial District level, the proportion of youth with one or more detention admission who were Caucasian ranged from 16.6% in the 2nd Judicial District to 92.9% in the 14th Judicial District.
- Across Judicial Districts, males represented between 61.5% and 90.0% of the youth with a secure detention admission.

Juvenile Detention Screening and Assessment Guide (JDSAG; see Appendix G for a copy of the instrument) screenings resulted in 6,813 new secure detention admissions (see Appendix C for more details).

 ∞ Thirty-six percent of the youth (n = 1,615) screened with the JDSAG received more than one JDSAG screen, but they accounted for 61.7% of all completed screens (n = 7,595).

- Youth with multiple screens were substantially more likely to be a public safety risk (65.6% vs. 35.0%), a risk to themselves (77.4% vs. 45.5%), or to have a mandatory hold (91.2% vs. 54.0%) than youth with a single JDSAG screen (n = 2,908).
- A small proportion of youth (35.7%) who represent the highest public safety risk require significant detention resources for repeated detention screening and admission.

There were 3,808 unique youth admitted to secure detention during FY 2015-16. A large number of youth (n = 1,539; 40.4%) had more than one detention admission in the span of one fiscal year.

- The number of secure detention admissions per youth ranged from 1 to 11, and 40.4% of youth were placed in secure detention on more than one occasion.
- Statewide warrants and remands accounted for the greatest number of detention admissions,
 45.8% of all admissions (see Table 2).



TABLE Z. DETENTION REAS	ABLE 2. DETENTION REASONS FOR SECORE DETENTION ADMISSIONS								
	FY 09 -10	FY 10 -11	FY 11 -12	FY 12 -13	FY 13-14	FY 14-15	FY 15-16		
Number of Secure Detention Admissions	9,102	8,435	7,751	7,324	6,783	7,024	6,510		
Reason ¹	Percent	Percent	Percent	Percent	Percent	Percent	Percent		
Preadjudicated	38.8	37.7	37.5	38.7	37.0	41.8	43.3		
Felony	23.7	23.2	23.5	23.5	23.7	25.8	29.4		
Misdemeanor	15.1	14.5	14.0	15.2	13.3	16.0	14.0		
Sentence to Probation	2.4	1.9	1.1	0.9	4.6	6.2	5.9		
Technical Violation	1.4	1.1	0.8	0.5	3.7	5.4	5.0		
New Charges	1.0	0.8	0.3	0.4	0.9	0.9	0.9		
Detention Sentence	15.4	13.8	15.2	13.1	10.1	6.2	4.2		
Probation Sentence	2.1	1.0	1.6	0.5	0.2	0.0	0.0		
Detention Sentence	8.7	8.9	10.4	9.7	7.8	4.6	3.8		
Valid Court Order Truancy	4.3	3.9	3.1	2.8	2.0	1.5	0.3		
Awaiting DSS Placement	0.3	0.0	0.1	0.1	0.1	0.1	0.1		
Warrants/Remands	42.7	45.9	45.4	46.4	46.8	44.5	45.8		
Failure to Appear (FTA)	9.9	10.2	9.3	10.1	11.8	11.3	11.9		
Failure to Comply (FTC)	32.8	35.7	36.2	36.3	35.0	33.3	33.9		
Other	0.5	0.5	0.7	0.8	1.2	0.5	0.4		
DYC Committed	0.3	0.2	0.1	0.1	0.3	0.8	0.4		

TABLE 2. DETENTION REASONS FOR SECURE DETENTION ADMISSIONS

 ∞ The reason detained varied across Judicial Districts with some of the smaller Judicial Districts having minimal warrants and remands as the reason detained (see Table 3).

¹ Charges associated with each unique detention admission were not available for all cases. To enable comparisons with prior years, only valid percent values are reported in Table 2.

Secure Detention: Reason Detained (Valid Percent ²) by Judicial District									
JD	Preadjudicated	Sentence to Probation	Detention Sentence	Warrants/ Remands	Other	DYC Committed	Total		
1	36.4	0.6	8.2	54.8	0.0	0.0	100.0		
2	53.9	2.7	0.1	41.2	1.4	0.7	100.0		
3	46.7	13.3	0.0	40.0	0.0	0.0	100.0		
4	41.0	9.8	0.9	47.0	0.0	1.3	100.0		
5	29.3	0.0	12.2	58.5	0.0	0.0	100.0		
6	56.5	17.4	0.0	26.1	0.0	0.0	100.0		
7	46.9	2.0	28.7	22.4	0.0	0.0	100.0		
8	37.3	0.9	3.5	58.3	0.0	0.0	100.0		
9	50.9	24.5	5.7	18.9	0.0	0.0	100.0		
10	20.9	1.2	16.7	60.0	0.3	0.9	100.0		
11	40.5	3.6	5.4	50.5	0.0	0.0	100.0		
12	45.8	18.8	0.0	35.4	0.0	0.0	100.0		
13	60.0	6.7	4.0	29.3	0.0	0.0	100.0		
14	57.1	0.0	0.0	14.3	28.6	0.0	100.0		
15	57.1	0.0	0.0	42.9	0.0	0.0	100.0		
16	28.6	0.0	28.6	42.8	0.0	0.0	100.0		
17	41.6	0.8	1.1	56.5	0.0	0.0	100.0		
18	49.0	0.3	2.5	47.4	0.5	0.3	100.0		
19	42.5	34.2	3.5	19.8	0.0	0.0	100.0		
20	52.5	9.8	21.3	16.4	0.0	0.0	100.0		
21	38.8	0.9	8.4	51.4	0.5	0.0	100.0		
22	6.7	20.0	0.0	66.7	6.6	0.0	100.0		
State	43.3	5.9	4.2	45.8	0.4	0.4	100.0		

TABLE 3. DETENTION REASONS FOR SECURE DETENTION ADMISSIONS BY JUDICIAL DISTRICT

SB 94 utilizes the Colorado Juvenile Risk Assessment (CJRA) prescreen to assess youth risk of reoffending using two separate domains: criminal history and social history. CJRA prescreening occurs as part of the admission process for secure detention.

• Approximately one-third of youth fall into each of the low, moderate and high risk of reoffending categories (see Table 4).

² Charges associated with each unique detention admission were not available for all cases. To enable comparisons with prior years, only valid percent values are reported in Table 3.

Fiscal Year	Total Admissions	CJRAs Completed	Percent of Total	High Risk	Moderate Risk	Low Risk
FY 2009 - 10	9,102	7,471	82.1	36.2	32.4	31.3
FY 2010 - 11	8,435	7,577	89.8	34.0	29.5	36.5
FY 2011 - 12	7,751	6,793	87.6	32.4	33.0	34.6
FY 2012 - 13	7,324	6,022	82.2	32.3	33.2	34.5
FY 2013 - 14	6,783	5,965	87.9	30.3	33.2	36.5
FY 2014 - 15	7,024	6,196	88.2	31.7	32.7	35.6
FY 2015 - 16	6,510	5,677	87.2	33.0	32.3	34.7

TABLE 4. CJRAS COMPLETED AND LEVELS OF RISK OF REOFFENDING

 Distribution of youth across the risk of reoffending categories varies widely by Judicial District (see Table 5). The proportion of high risk youth ranges from 15.9% in the 17th Judicial District to 80.0% in the 22nd Judicial District.

		CJRA Risk Level							
JD	N	Low	Moderate	High					
1	621	32.1	35.4	32.5					
2	1,061	34.9	28.7	36.4					
3	15	20.0	20.0	60.0					
4	741	49.4	29.1	21.5					
5	41	31.7	41.5	26.8					
6	23	21.8	39.1	39.1					
7	49	18.4	49.0	32.6					
8	318	16.3	34.3	49.4					
9	50	12.0	22.0	66.0					
10	340	24.7	37.9	37.4					
11	111	29.7	32.4	37.9					
12	48	18.7	31.3	50.0					
13	75	34.7	24.0	41.3					
14	9	0.0	22.2	77.8					
15	21	71.4	9.5	19.1					
16	14	28.6	35.7	35.7					
17	472	53.0	31.1	15.9					
18	890	30.1	32.9	37.0					
19	485	37.1	34.9	28.0					
20	61	13.1	19.7	67.2					
21	217	31.3	41.5	27.2					
22	15	6.7	13.3	80.0					
State	6,510	34.7	32.3	33.0					

TABLE 5. CJRA RISK LEVEL BY JUDICIAL DISTRICT



(3) PROGRESS IN ACHIEVING JUDICIAL DISTRICT GOALS

The intent of the SB 94 legislation is to reduce the reliance on secure detention and commitment and provide a greater proportion of services in the community. SB 94 is achieving this objective by serving 88.3% of youth involved in Colorado's detention continuum in community settings. In addition, since FY 2006 - 07, the use of secure detention has consistently declined.

SB 94 programs have consistently performed well on three identified objectives:

- Statewide, high rates of youth complete services without failing to appear at court hearings (Pre-Adjudicated 95.1%; Sentenced 98.7%).
- Statewide, high rates of youth complete services without incurring new charges (Pre-Adjudicated 92.4%; Sentenced 96.9%)
- Statewide, high rates of youth complete services with positive or neutral reasons for leaving SB 94 programming (Pre-Adjudicated 91.7%; Sentenced 91.8%).
- However, there are a few Judicial Districts that struggle with achieving the third goal of youth completing services with positive or neutral leave reasons (see Table 6). Five Judicial Districts did not meet their goal in this area for both pre-adjudicated and sentenced youth (see Appendix D for more detail on both common and unique goals).

It should be noted that the three program objectives are independent and need not be consistent for any given youth. While failing to appear at court hearings and incurring new charges reflect objective events, completing services with positive or neutral leave reasons are based on the subjective assessment by the individual supervising the case. In determining the leave reason, most Judicial Districts examine the totality of the case (i.e., participation in all services). A new charge filing while participating in SB 94 would not require a negative leave rating. For example, the youth may have committed the offense that resulted in the new charge prior to participating in SB 94 programming or the new charge could result from the same event that led to SB 94 participation. Neither of these scenarios would indicate poor participation in SB 94 programming.



TADLE 0	Youth Completing Without Failing to Appear at Court Hearings				Youth Completing Without New Charges					outh With eutral Lea		
		Pre- Adjudicated		tenced		Contonand		Pre- Adjudicated		Pre- dicated	Sen	tenced
JD	Obj	Result	Obj	Result	Obj	Result	Obj	Result	Obj	Result	Obj	Result
1	90	96.5	90	100.0	90	96.5	90	100.0	90	89.8	90	95.1
2	95	94.9	90	99.6	95	89.4	90	88.4	90	93.4	90	89.1
3	90	100.0	90	100.0	85	95.2	85	100.0	90	100.0	90	100.0
4	90	97.3	90	99.3	90	97.0	90	98.0	90	94.9	90	96.0
5	95	100.0	90	95.5	95	86.4	85	77.3	95	90.9	85	81.8
6	95	100.0	90	100.0	90	96.9	90	100.0	90	100.0	90	80.0
7	90	100.0	90	97.4	90	93.9	90	100.0	90	93.9	90	89.5
8	95	94.2	95	99.1	93	89.4	93	98.3	85	95.6	85	96.6
9	95	98.1	95	96.4	90	83.0	90	96.4	90	98.1	90	96.4
10	90	88.1	90	96.2	90	95.8	90	98.1	90	87.3	90	87.1
11	90	97.8	90	100.0	90	93.5	90	92.5	90	95.7	90	98.1
12	90	84.6	90	96.3	90	92.3	90	96.3	90	84.6	90	85.2
13	95	98.2	95	97.4	90	92.9	90	100.0	90	73.2	90	84.6
14	90	100.0	90	100.0	90	95.8	90	100.0	95	100.0	95	81.8
15	90	100.0	85	97.4	90	88.9	85	94.7	85	88.9	85	97.4
16	90	100.0	90	96.8	90	83.3	90	90.3	90	83.3	90	100.0
17	95	94.9	90	95.7	95	94.5	90	97.8	95	85.7	90	82.7
18	90	91.8	90	100.0	90	87.5	90	98.4	90	90.2	90	94.2
19	90	98.3	80	100.0	85	98.7	90	99.1	90	96.6	90	92.7
20	98	100.0	98	100.0	98	100.0	98	100.0	90	90.4	90	86.0
21	92	94.7	90	97.9	92	90.4	90	96.4	92	90.4	90	91.4
22	90	100.0	90	100.0	90	94.7	90	87.5	90	100.0	90	87.5
Total		95.1		98.7		92.4		96.9		91.7		91.8

TABLE 6. COMMON GOALS AND ACCOMPLISHMENTS BY JUDICIAL DISTRICT

*Obj. = Objective

Judicial Districts also develop their own goals which are presented and approved in their annual plans. Goals range from meeting reporting requirements to youth's success in specific aspects of local programming. Details of the unique goals can be found in Appendix D.

(4) LEVEL OF LOCAL FUNDING FOR ALTERNATIVES TO DETENTION

The appropriation for SB 94 during FY 2015-16 was \$12,792,805. While there is collaboration between SB 94 programs and other initiatives such as the Collaborative Management Program (HB 1451), only the SB 94 program is evaluated in this report because it is the only funding that focuses specifically on juvenile justice involvement.

- SB 94 funding that was allocated to the Judicial Districts ranged from \$83,394 in the 3rd, 15th, and 22nd Judicial Districts to \$1,923,597 in the 18th Judicial District (see Table 7; also see Appendix F).
- ∞ The largest proportion of spending occurred in the Direct Support category which includes case management, the single greatest service provided to SB 94 youth.

Percent of Allocation by Expenditure Category									
JD	Annual Allocation	Client Assess- ment	Treat- ment	Direct Support	Super- vision	Restorative Services	Local Plan Admin		
1	\$1,175,867	27.4	9.1	16.1	25.9	12.5	9.0		
2	\$1,426,880	45.3	3.3	3.8	37.5	1.4	8.7		
3	\$83,394	32.3	1.6	24.1	31.8	0.1	10.1		
4	\$1,483,157	11.7	13.0	48.0	17.5	0.0	9.8		
5	\$207,219	6.0	23.0	2.8	43.8	19.9	4.5		
6	\$124,675	17.7	1.0	46.3	13.7	11.8	9.5		
7	\$226,718	18.3	6.3	47.3	10.8	6.8	10.5		
8	\$882,396	18.3	18.0	34.6	21.8	0.0	7.3		
9	\$189,720	41.9	9.9	19.9	19.4	0.0	8.9		
10	\$399,952	14.7	0.3	45.1	30.7	0.0	9.2		
11	\$242,419	14.5	7.7	49.3	15.6	2.7	10.2		
12	\$163,368	19.4	0.9	32.1	36.7	1.4	9.5		
13	\$227,584	18.8	12.5	34.3	24.9	0.4	9.1		
14	\$103,639	14.8	2.8	10.1	63.7	0.0	8.6		
15	\$83,394	7.0	3.3	43.2	26.1	7.8	12.6		
16	\$99,760	14.8	2.8	10.1	63.7	0.0	8.6		
17	\$1,216,376	11.1	4.4	53.6	21.3	0.3	9.3		
18	\$1,923,597	24.9	5.9	35.3	26.7	0.0	7.2		
19	\$1,042,138	19.6	19.9	30.9	22.5	0.0	7.1		
20	\$637,164	19.1	2.8	41.4	28.7	0.0	8.0		
21	\$362,854	18.8	0.1	25.5	37.1	9.0	9.5		
22	\$83,394	11.5	0.3	39.7	39.0	0.0	9.5		
State	\$12,385,665	21.4	8.5	33.6	25.7	2.3	8.5		
	\$12,385,665	Total Alloc	ation to Dis	stricts		•			
	\$407,140			Administratio	on				
	\$12,792,805 Total Funding								

TABLE 7. ALLOCATIONS AND EXPENDITURES BY JUDICIAL DISTRICT

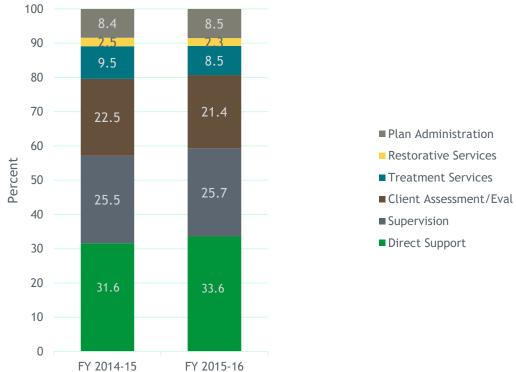


In FY 2015 - 16, the legislature allocated an additional \$2,000,000 to SB 94 with funding covered by marijuana revenue taxes (SB 14-215). These additional dollars are not included in the allocations and expenditures in Table 7, nor are services paid for by the additional appropriation covered within the report. This report narrowly addresses the items requested in the RFI.

SB 94 Funding by Category

For the past four years all 22 Judicial Districts have participated in a Uniform Reporting project. This project's aim was to standardize the way services are reported and categorized. As part of this project, budget categories were aligned with service definitions to more consistently and accurately report the types of services paid for with SB 94 funds. There are now five categories of service; Direct Support, Supervision, Client Assessment and Evaluation, Treatment, and Restorative Services.

Budget line items were adjusted to accurately reflect the proportion of staff time and contracted services dedicated to each category. Furthermore, a great deal of feedback and quality control was provided to the individual Judicial Districts to ensure that there was universal adoption of the new definitions and reporting procedures. Because of the adoption of the new categories Figure 4 below depicts the spending by category for FYs 2014-15 and 2015-16 only; where budget categories are comparable.







(5) SUCCESSFUL UTILIZATION OF THE DETENTION CONTINUUM

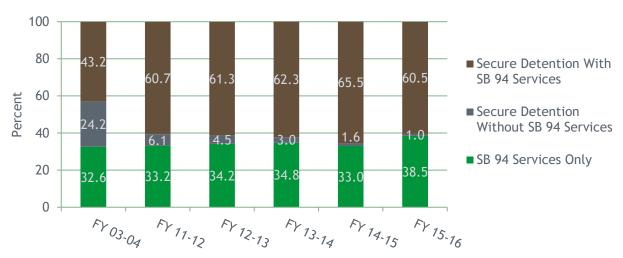
The utilization of a continuum of services rather than primary dependence on secure detention is supported by a large body of juvenile justice and adolescent behavioral research³. Since FY 2003 - 04, the SB 94 program has instituted programmatic changes that resulted in a dramatic shift in the provision of community-based services for youth who also have secure detention stays. The vast majority of youth in the detention continuum are served in the community (see Figure 5).



FIGURE 5. PERCENT OF ADP SERVED IN THE COMMUNITY AND SECURE DETENTION

- Nearly all youth (99.0%) who enter into the detention continuum receive some communitybased services funded by SB 94. These services are either in lieu of detention or in combination with a secure detention admission to aid the transition back to the community (see Figure 6).
- While the percent of youth receiving community services without a secure detention stay has remained stable (see Figure 6), the percent of youth with secure detention stays who did not receive SB 94 community-based services decreased from 24.2% in FY 2003 04 to 1.0% in FY 2015 16.
- This shift reflects a growing reliance on the evidence-based principle that dictates the inclusion of community-based support for all youth in effective juvenile justice practice.

³ Gatti, U, Tremblay, R.E., & Viatro, F. (2009). Iatrogenic effect of juvenile justice. *The Journal of Child Psychology and Psychiatry, 50:8*, pp 991-998.





Using empirically validated screening and assessment tools is an evidence-based practice that both DYC and SB 94 have implemented statewide. The Juvenile Detention Screening and Assessment Guide (JDSAG) is used to determine the appropriate level of detention continuum placement. Screening decisions from the JDSAG are based on a number of policy decisions and best practice research.

- Local over-ride of JDSAG placement recommendations provides local communities the flexibility to adapt the recommendation to individual youth needs and local resources.
- A positive indicator of appropriate placement decisions utilizing the JDSAG would be a high degree of agreement between the screening and actual placements, suggesting local override is conservatively utilized as needed (see Table 8).
- ∞ In FY 2015 16, screening recommendations and actual placement were identical for 80.4% of youth with a completed JDSAG.

Screening Level	Percent Placed In:					
	Match	Less Secure				
Secure Detention - Level 1	95.6		4.4			
Staff Secure Detention - Level 2	2.3	91.7	5.9			
Residential/Shelter - Level 3	2.2	49.6	48.1			
Home Services - Level 4	37.8	40.7	21.6			
Release - Level 5	50.5	49.5				
Total	80.4	11.6	7.9			

TABLE 8. AGREEMENT BETWEEN JDSAG SCREENING LEVEL AND ACTUAL INITIAL PLACEMENT



(6) POTENTIAL POLICY ISSUES

Since the introduction of SB 94, the program's role throughout the juvenile justice system in Colorado has steadily increased in importance. On April 1, 2013, a new secure bed cap of 382 was instituted in response to falling juvenile arrests and detention rates. This was a 40 bed reduction from the previous cap of 422 beds. The system has responded well, due in large part to the local management of SB 94 and the adoption of the system-wide philosophy of serving youth in the community rather than in secure detention. In the subsequent years since the detention cap reduction the system has been able to stay below the cap, however there remains operational strain within the system for certain judicial districts and facilities throughout the year.

This strain occurs when the population of an individual facility approaches its design capacity even though the statewide detention population capacity may still be well below the cap. As an example, throughout the year, the statewide population in detention rarely exceeds 90% of available beds, which in Colorado is the preferred operational norm in any given facility. But for any single Judicial District or state detention facility, it is common to approach 100% of bed use. So on a given day, one or more detention facilities could be at their designed capacity, while the remaining facilities have population counts well below their bed cap, yielding an aggregate impact that there are insufficient beds statewide.

For those facilities and Judicial Districts impacted, strain:

- ∞ complicates bed borrowing between Judicial Districts by necessitating immediate movement to access beds,
- makes it more difficult to house youth temporarily as new intakes occur while others are waiting to discharge,
- ∞ complicates resident movement,
- ∞ negatively impacts staff-to-resident ratios and
- ∞ makes programming more difficult.

By setting operational levels, as measured by facility average daily population, at a level below the actual number of available beds, facility administrators are able to more efficiently program facilities and manage resident movement. Architects recommend 85% to 90% of bed capacity as



the preferred operational capacity for juvenile facilities. This level is considered an industry standard and recommended for new facility construction by design experts.⁴

Policy Issues and Recommendations Related to the Types of Youth Served:

The CJRA pre-screen measures the risk level of youth entering detention. Statewide, about onethird of youth fall into each of the three risk levels: high, medium, and low. This relatively evenly split distribution has been consistent across many years, at this point, even while detention numbers have decreased. It is still important to determine which youth pose a public safety risk and should be securely detained. One way to determine this is to take a closer look at the risk levels determined by the CJRA pre-screen.

As mentioned, the statewide risk levels have remained stable over time, however the percentage of high, medium, and low risk level youth does vary somewhat by Judicial District. It is recommended that the SB 94 program take a closer look at local practices to more fully understand practices that may be in place to help maintain low risk level youth in their communities, rather than placing them in secure detention. A comparison could be drawn between those Judicial Districts who have a smaller proportion of youth with low risk levels entering secure detention and those who have more youth with low risk levels being securely detained. Variables to consider might include, severity of offenses that lead to secure detention, youth history, and local programming available in the communities.

Policy Issues and Recommendations Related to LOS

The median LOS in secure detention has remained constant for many years. The collaboration between DYC and SB 94 has successfully managed secure detention bed use under the detention cap. These two factors indicate that the current management system is working efficiently to appropriately utilize secure detention.

For the 2015-16 fiscal year, there were 287 days (78.4%) when at least one facility's population was at or about 90% of capacity. This is a 6.3% increase over the number of days in the prior fiscal year that facility populations reached such levels. While these data indicate that some facilities experience strain during the year, overall detention utilization remains below the statewide cap creating a need for further examination of the statutory limit on detention beds in specific judicial districts.

⁴ Leading architects and design firms that have worked on Colorado projects which recommend this standard include: RNL Design (Denver, CO), Ricci Greene Associates (New York), and Michael McMillan, AIA (Champaign, IL).

Policy Issues and Recommendations Related to Available Alternatives to Detention

While it is clear that SB 94 programming is effective it is also likely, given the diversity of options available to serve youth, that some practices may be more effective than others. As mentioned previously, it may be an important step to begin to consider a youth's risk level as well as their access to services to determine if secure detention could be further decreased across Colorado. It is possible that looking at variations in local practice, especially around why low risk level youth are being detained could help inform local Judicial Districts. It might also encourage them to begin looking for alternatives, such as services that could be put in place to support home detention or the possibilities of emergency foster situations, shelter placements, or temporary holding as alternatives to secure detention.



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APPENDIX A: SECURE DETENTION BED USE

TABLE A1. PERCENT DAYS AT OR ABOVE 90% OF CAP FOR DISTRICTS, FACILITIES AND REGIONS

The relative bed allocation and the percent days are used to obtain weighted averages for Districts and Facilities within Regions.

					F	Percent	of Days	at or Al	bove 90	0% of Ca	р							
District Facility and	FY	FY 08		FY 09		FY 10		FY 11		FY 12		FY 13		FY 14		FY 15		′ 16
Region		%		%		%		%		%		%		%		%		%
Region	Cap	Days	Сар	Days	Сар	Days	Сар	Days	Сар	Days	Cap*	Days	Cap*	Days	Сар	Days	Сар	Days
Central Region																		
1 st	55	14.5	55	19.2	55	0.8	55	1.1	47	10.1	37	5.2	37	6.9	37	7.7	37	9.6
2 nd	82	91.5	73	85.2	73	44.1	73	81.6	64	45.1	64	70.1	64	70.4	64	44.1	64	48.1
5 th	5	32.0	5	34.5	5	8.5	5	3.3	4	33.3	4	31.2	4	47.4	4	37.5	4	21.0
18 th	80	56.6	84	55.5	84	34.8	78	0.3	67	26.0	61	29.0	61	13.4	61	10.7	61	1.1
District Weighted Ave	erage	58.5	217	55.8	217	28.7	211	28.7	182	28.8	166	39.6	166	34.7	166	23.6	166	21.6
Gilliam YSC	73	82.2	73	79.2	73	30.4	73	63.0	64	40.4	64	53.7	64	52.3	64	38.6	64	38.8
Marvin Foote YSC	96	60.4	92	56.4	92	31.5	89	4.1	80	12.6	61	20.0	61	13.2	61	9.0	61	0.8
Mount View YSC	60	15.3	60	17.3	60	0.0	60	1.6	51	7.1	41	10.4	41	10.1	41	5.5	41	6.0
Facility Weighted Ave	erage	55.5	225	53.4	225	22.7	222	22.8	195	20.3	166	30.6	166	27.5	166	19.5	166	16.7
Central Region	229	48.6	225	49.6	225	6.8	222	1.1	195	4.4	166	20.0	166	5.8	166	3.8	166	0.0
Northeast Region																		
8 th	20	88.5	20	90.1	20	99.2	22	67.7	22	39.1	21	24.7	21	11.0	21	64.1	21	20.5
13 th	8	67.5	7	80.8	7	44.9	6	57.3	5	66.4	5	50.4	5	53.4	5	13.2	5	38.5
17 th	36	71.8	36	54.3	36	27.7	39	2.5	37	8.7	30	6.8	30	28.5	30	13.2	30	43.4
19 th	28	92.3	29	81.6	29	72.9	29	86.3	25	72.1	25	69.6	25	66.0	25	81.9	25	28.1
20 th	20	39.3	21	39.2	21	31.5	19	9.6	17	15.0	13	1.6	13	5.5	13	4.1	13	2.5
District Weighted Ave		73.5	113	66.5	113	53.7	115	40.1	106	33.7	94	29.1	94	32.7	94	41.6	94	23.7
Adams YSC	29	66.6	29	50.1	29	22.7	29	7.7	25	14.8	30	14.5	30	26.0	30	14.0	30	40.7
Platte Valley YSC	69	92.1	69	86.8	69	82.7	68	69.3	69	35.2	64	12.1	64	19.7	64	37.3	64	6.8
Remington	8	50.3	8	46.8	8	41.4	8	7.9		33.2		12,1		17.1		51.5		0.0
Facility Weighted Ave	-	82.0	106	73.7	106	63.2	105	47.6	94	19.8	94	12.9	94	21.7	94	29.9	94	17.6
Northeast Region	106	79.5	106	59.2	106	57.0	105	25.5	94	17.8	94	2.7	94	13.7	94	22.7	94	5.7

* The caps presented are the caps for the fiscal year end. For FY 2010 -11 and FY 2012-13, two sets of caps were used to calculate data.

** FY 2006-07 through FY 2009-10 data from the FY 2009-10 SB 94 Report (TriWest, 2010)

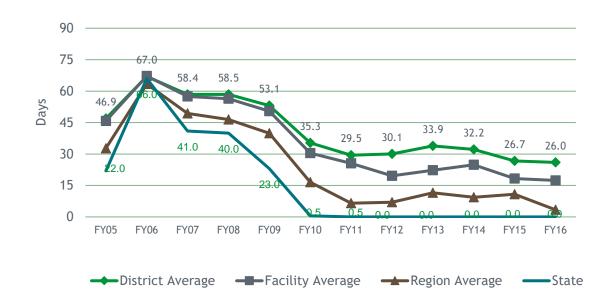
The relative bed a	liocat			Jereen		ercent o			-		-		5011005	dild i t				5101101
District Facility and	FY 08		FY 09		FY 10		FY 11		FY 12		FY 13		FY 14		FY 15		FY 16	
Region	(% Dav <i>i</i> s	(%	(%	(%	(%	C*	% Dav <i>i</i> s	C *	%	(%	(%
Southern Region	Сар	Days	Сар	Days	Сар	Days	Сар	Days	Сар	Days	Cap*	Days	Cap*	Days	Сар	Days	Сар	Days
3 rd	3	83.9	3	68.5	3	67.4	2	48.2	2	45.6	2	28.8	2	23.3	2	24.9	2	36.3
4 th	58	31.0	58	34.2	58	28.2	59	25.8	51	38.3	51	35.1	51	33.4	51	11.5	51	41.8
10 th	22	60.4	22	28.5	22	16.2	20	30.7	17	15.3	13	28.2	13	63.6	13	71.2	13	70.5
11 th	9	59.8	11	31.0	11	21.8	12	0.0	11	18.9	8	16.7	8	9.9	8	0.0	8	0.5
12 th	6	48.6	6	23.0	6	47.7	5	24.1	4	60.4	4	32.1	4	11.0	4	3.0	4	16.4
15 th	2	99.7	2	89.0	2	72.3	2	69.6	2	70.8	2	73.2	2	86.6	2	28.5	2	32.5
16 th	4	58.7	5	55.9	5	22.7	6	6.0	5	7.4	3	4.7	3	27.1	3	8.8	3	0.0
District Weighted Ave	-	44.6	107	35.1	107	27.8	106	23.8	92	31.9	83	31.8	83	36.0	83	20.0	83	39.2
Pueblo YSC	40	48.1	42	11.2	42	3.3	41	2.2	26	18.6	28	17.3	28	33.7	28	5.5	28	10.9
Spring Creek YSC	58	32.2	58	35.3	58	29.9	59	26.3	61	17.5	51	20.5	51	34.5	51	11.8	51	33.1
Staff Secure	6	44.3	6	22.7	6	34.0	5	21.4	4	44.0	4	27.1	4	11.0	4	3.0	4	13.1
Facility Weighted Ave	-	39.0	106	25.0	106	19.6	105	16.7	91	22.4	83	19.7	83	33.1	83	9.3	83	24.6
Southern Region	104	19.4	106	4.9	106	1.9	105	1.6	91	4.6	83	8.5	83	16.2	83	0.0	83	9.3
Western Region																		
6 th	6	83.6	6	56.4	6	56.2	7	35.3	6	41.8	5	14.2	5	5.5	5	4.7	5	0.0
7 th	6	52.7	6	87.4	6	64.9	7	23.6	7	26.0	7	41.4	7	4.7	7	11.8	7	5.5
9 th	6	25.4	6	61.9	6	15.6	7	20.5	6	67.5	6	16.7	6	9.0	6	4.9	6	39.9
14 th	4	45.4	4	52.1	4	6.8	4	1.6	3	1.6	3	2.2	3	0.8	3	6.0	3	9.8
21 st	15	44.5	17	21.9	17	30.7	18	16.4	16	26.8	14	33.4	14	25.5	14	34.5	14	37.7
22 nd	3	86.3	3	87.1	3	89.9	4	17.8	4	27.6	4	18.9	4	6.6	4	17.8	4	3.0
District Weighted Ave	rage	52.0	42	49.4	42	39.0	47	19.8	42	22.6	39	25.8	39	12.8	39	18.1	39	21.7
Grand Mesa YSC	24	24.6	24	34.2	31	4.4	33	2.7	29	12.8	27	17.3	27	4.1	27	4.1	27	6.8
Denier YSC	9	87.2	9	75.1	9	46.3	11	24.9	10	4.9	9	6.8	9	0.3	9	1.6	9	0.0
Definer 150			-		2	74.8	3	23.0	3	0.0	3	21.1	3	10.1	3	10.4	3	1.6
Staff Secure	7	24.9	9	21.4	2	74.0	5	25.0	9	0.0	0		0	10.1	5	10.4	2	1.0
	,	24.9 38.7	9 42	21.4 40.2	2 42	16.7	47	9.2	42	10.0	39	15.2	39	3.7	39	4.0	39	4.8
Staff Secure	,				_		0		0		-		-		-		-	

TABLE A1 (CONTINUED). PERCENT DAYS AT OR ABOVE 90% OF CAP FOR DISTRICTS, FACILITIES AND REGIONS

The relative bed allocation and the percent days are used to obtain weighted averages for Districts and Facilities within Regions.

** FY 2006-07 through FY 2009-10 data from the FY 2009-10 SB 94 Report (TriWest, 2010)

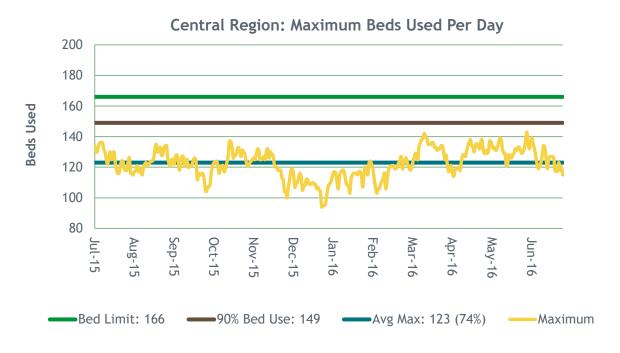
FIGURE A1. PERCENT DAYS AT OR ABOVE 90% OF CAP FOR DISTRICTS, FACILITIES, REGIONS AND STATEWIDE.





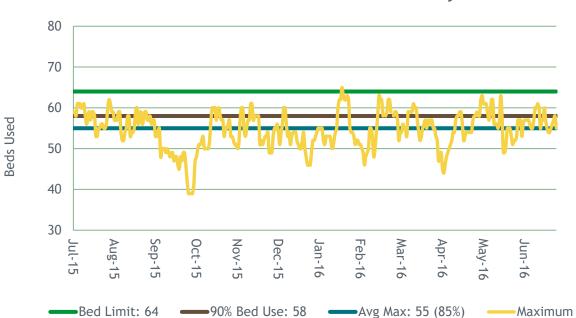
Operational Capacity. During the FY 2005 - 06 fiscal year, districts, facilities, regions, and Colorado as a whole operated at or above 90% of bed allocations for the majority of the year. The trend of increasing reliance on secure detention over the years prior to the FY 2005 - 06 fiscal year corresponds with decreases in funding for SB 94 services in FY 2003 - 04 (down 25.5% from prior fiscal year) and FY 2004 - 05 (down an additional 10.6% from prior fiscal year). SB 94 funding restorations of FY 2005 - 06 are observed in following years as detention continuum reforms were implemented and a full continuum of detention options became part of normal operating procedures. During the 2011-12 fiscal year there was a bed cap reduction to 422, and in April of the 2012 -13 fiscal year another reduction to 382. Over the past fiscal year, the average number of days that facilities were at or above 90% of district cap remains low, compared to the time period five years earlier.





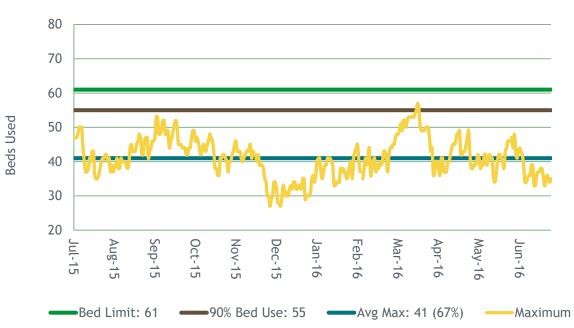






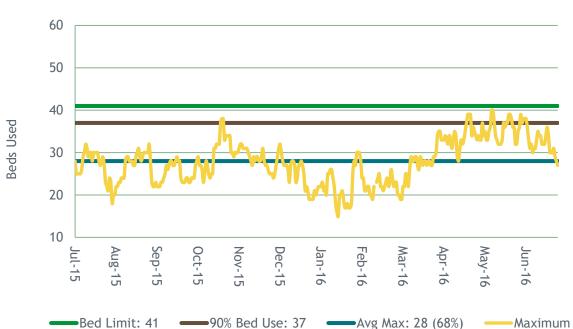
Gilliam YSC: Maximum Beds Used Per Day





Marvin Foote YSC: Maximum Beds Used Per Day

FIGURE A5. MOUNT VIEW YSC: DAILY BED MAXIMUM



Mount View YSC: Maximum Beds Used Per Day

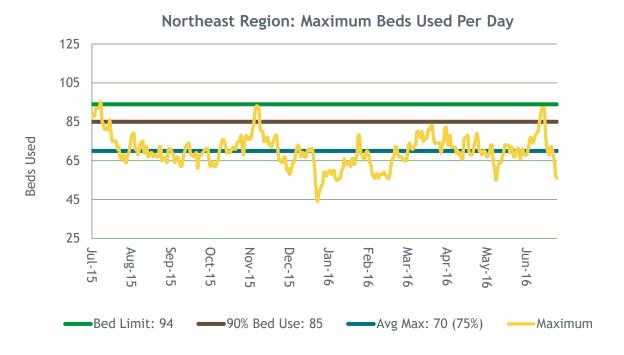
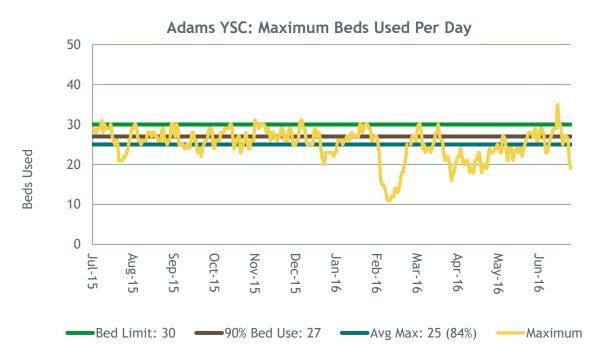
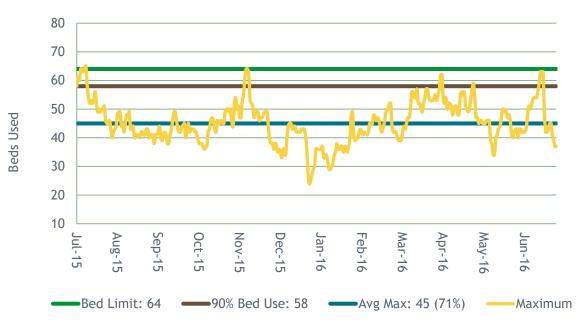


FIGURE A6. NORTHEAST REGION: DAILY BED MAXIMUM

FIGURE A7. ADAMS YSC: DAILY BED MAXIMUM

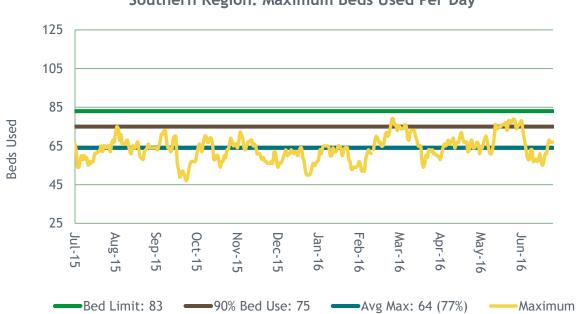






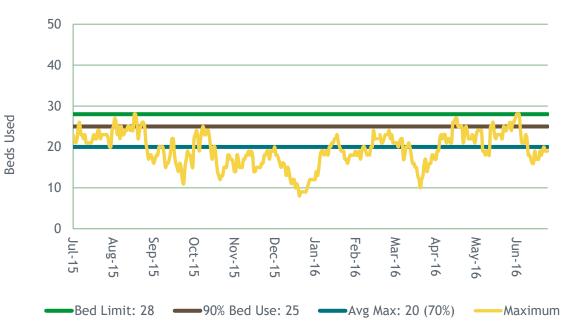
Platte Valley YSC: Maximum Beds Used Per Day

FIGURE A9. SOUTHERN REGION: DAILY BED MAXIMUM



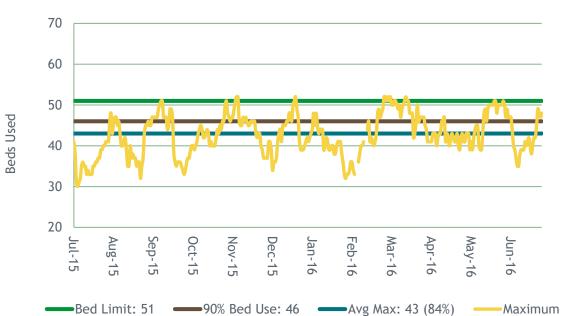
Southern Region: Maximum Beds Used Per Day





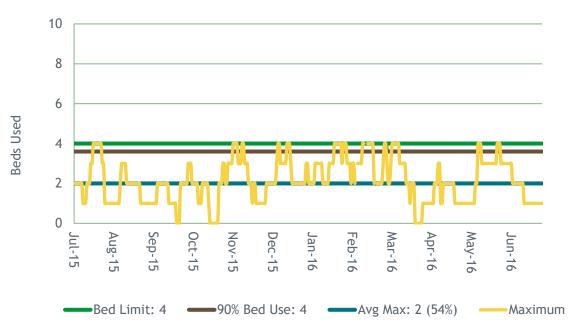
Pueblo YSC: Maximum Beds Used Per Day

FIGURE A11. SPRING CREEK YSC: DAILY BED MAXIMUM



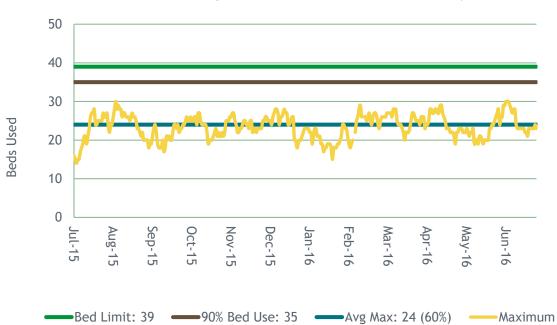
Spring Creek YSC: Maximum Beds Used Per Day





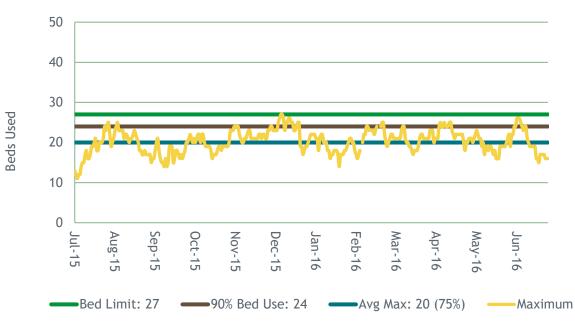
Youth Track YSC: Maximum Beds Used Per Day

FIGURE A13. WESTERN REGION: DAILY BED MAXIMUM



Western Region: Maximum Beds Used Per Day

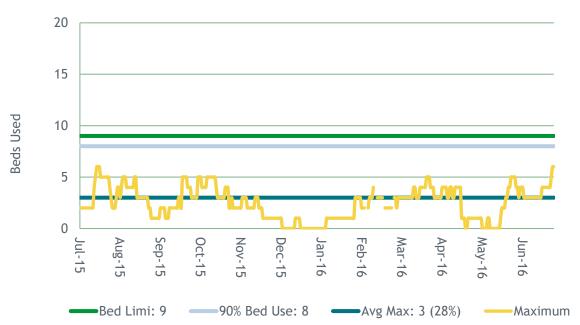




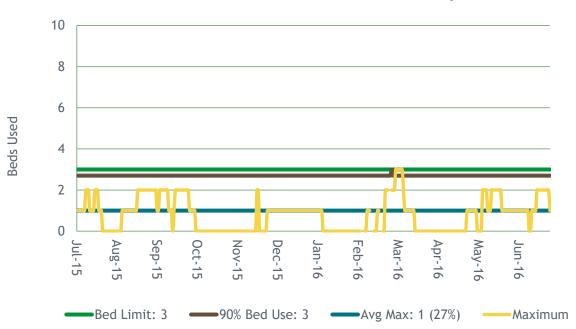
Grand Mesa YSC: Maximum Beds Used Per Day

FIGURE A15. DENIER YSC: DAILY BED MAXIMUM









Brown YSC: Maximum Beds Used Per Day

TABLE A2. MEDIAN LOS BY FACILITY

Median LOS (Days)	
Marvin Foote Youth Services Center	3.9
Gilliam Youth Services Center	7.9
Platte Valley Youth Services Center	7.3
Adams Youth Services Center	6.4
Pueblo Youth Services Center	5.9
Denier Center	5.9
Mount View Youth Services Center	4.9
Grand Mesa Youth Services Center	8.0
Spring Creek Youth Services Center	14.1
Youthtrack Alamosa	8.0
Brown Center	12.0

TABLE A3. MEDIAN LOS BY JUDICIAL DISTRICT

Appendix A: Secure Detention Bed Use

Length of Stay/Service. Prior to FY 2010 -11, the detention length of services (LOS) was reported as an average or mean. Because this year's and prior years' LOS data is statistically skewed, it is not appropriate to use the mean as a measure of central tendency. Using a median LOS provides a measure that is far less influenced by outliers and gives a more accurate depiction of LOS trends statewide and of variations between districts.

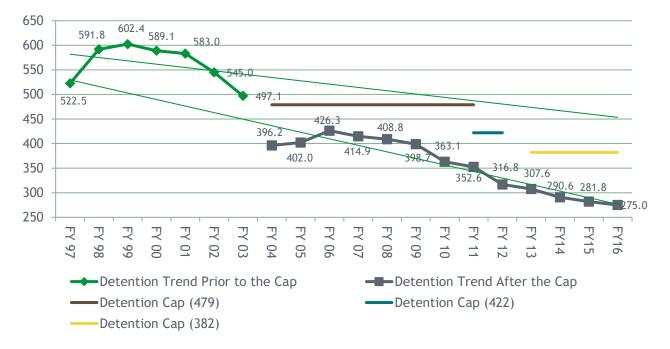
Primary JD	FY 09-10	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
1	5.3	4.9	5.0	4.9	4.8	5.6	4.7
2	8.5	8.0	7.7	9.1	9.9	8.5	7.8
3	7.5	4.7	4.7	3.8	6.2	11.1	13.1
4	7.1	9.9	10.6	12.0	13.0	10.2	14.1
5	10.0	5.8	5.4	7.6	8.5	11.6	8.7
6	6.9	6.5	8.0	10.7	9.3	6.0	5.3
7	12.9	12.1	7.0	13.9	7.0	13.4	7.0
8	7.8	7.3	8.0	8.9	10.2	9.6	9.7
9	10.0	8.6	9.3	8.5	7.0	11.9	16.2
10	4.2	4.3	3.3	2.9	4.7	4.0	6.3
11	5.6	4.0	5.6	7.6	6.4	2.6	3.9
12	5.0	7.7	7.9	6.8	6.6	6.8	8.0
13	7.9	7.4	7.5	5.9	12.2	4.0	5.5
14	12.6	4.3	27.6	8.8	7.0	8.1	11.2
15	12.6	17.6	12.4	7.9	10.7	4.8	3.0
16	5.7	8.6	7.9	4.0	4.8	7.0	5.6
17	7.3	7.9	8.2	8.0	7.8	6.9	6.7
18	8.9	7.3	6.1	5.8	5.9	5.3	3.9
19	9.0	7.9	8.8	9.3	7.9	7.1	8.7
20	7.0	5.9	5.9	6.0	4.9	4.9	4.8
21	6.1	7.9	7.9	8.0	6.9	5.9	6.5
22	9.0	3.9	8.1	12.3	7.8	4.1	7.2
Total	7.0	7.1	7.0	7.0	7.0	6.7	6.9

Appendix A: Secure Detention Bed Use

Detention Average Daily Population (ADP). As previous reports have indicated, the existence of maximum allowable utilization mathematically *dictates* that a calculated average will always be below that set cap. The average daily population could only meet the cap if all districts relied heavily on emergency releases and operated at maximum capacity every day. The imposed constraint on the metric means that changes in secure detention ADP over time can no longer be interpreted as indicators of changing trends in need or policy.

In addition to being a statistically inappropriate metric for secure detention use because of the artificial cap, ADP does not capture the actual number of youth served in secure detention, nor the workload associated with moving youth in and out of secure detention. Further, the status of detention covers a continuum of settings and services. As this and prior reports have consistently shown, the majority of detained youth are served outside of secure detention facilities. Making budgeting decisions for an entire juvenile justice system based on the average, legally constrained size of the securely detained population (which is less than 20% of the population served) does not set the stage for accurate conclusions or evidence-based treatment of Colorado's juvenile justice population.







APPENDIX B: COMMITMENT AVERAGE DAILY POPULATIONS

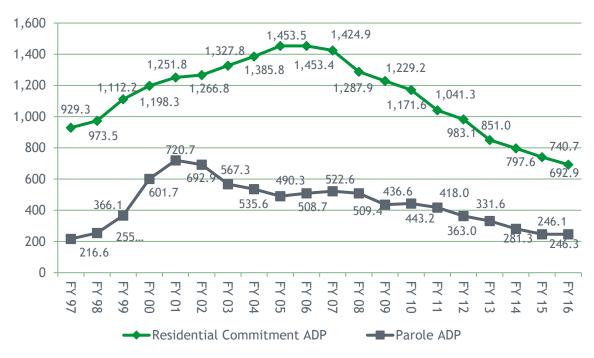


FIGURE B1. COMMITMENT ADP: HISTORICAL TRENDS

TABLE B1. COMMITMENT ADP BY JUDICIAL DISTRICT, FY 2015 - 16

JD	Residential ADP	JD	Residential ADP
1	70.1	12	6.0
2	133.8	13	8.4
3	1.6	14	3.3
4	88.7	15	1.2
5	11.0	16	0.6
6	9.6	17	79.8
7	9.3	18	77.4
8	42.6	19	54.4
9	3.9	20	13.5
10	38.8	21	30.6
11	4.5	22	4.0

APPENDIX C: JDSAG SCREENING BY ACTUAL PLACEMENT

TABLE C1. JDSAG LEVEL KEY

JDSAG Key						
LEVEL 1	Secure Detention					
LEVEL 2	Staff-Secure Detention					
LEVEL 3	Residential/Shelter					
LEVEL 4	Home with Detention Services					
LEVEL 5	Release					

TABLE C2. JDSAG SCREENING VS. ACTUAL PLACEMENT

	Actual Placement											
Screening Result	LEVE	EL 1	LE	VEL 2	LEVI	EL 3	LEV	EL 4	LEV	EL 5	Scree Tot	-
	Ν	%	Ν	%	Ν	%	Ν	%	Ν	%	Ν	%
LEVEL 1	5611	95.6	51	0.9	14	0.2	127	2.2	67	1.1	5870	77.9
LEVEL 2	278	91.7	7	2.3	3	1.0	8	2.6	7	2.3	303	4.0
LEVEL 3	127	47.4	6	2.2	6	2.2	77	28.7	52	19.4	268	3.6
LEVEL 4	356	39.8	4	0.4	4	0.4	338	37.8	193	21.6	895	11.9
LEVEL 5	41	20.3	1	0.5	0	0.0	58	28.7	102	50.5	202	2.7
Placement Total	6,413	85.1	69	0.9	27	0.4	608	8.1	421	5.6	7,538	100.0

*There were 7,595 screens during FY 2015-16. 24 Cases Were Missing Actual Placement and 39 were missing screening level.

TABLE C3. JDSAG SCREENING AND ACTUAL PLACEMENT MATCH

Screening Level	% Agreement with Initial Placement					
	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
Secure Detention - Level 1	94.1	93.3	95.9	96.0	94.8	95.6
Staff Secure Detention-Level 2	3.4	4.4	0.5	1.2	2.9	2.3
Residential/Shelter-Level 3	4.6	3.0	5.2	3.6	1.7	2.2
Home Services Level 4	37.7	35.3	31.2	37.3	37.2	37.8
Release - Level 5	49.8	49.3	48.6	50.4	53.8	50.5

APPENDIX D: JUDICIAL DISTRICT GOALS AND OUTCOMES

Judicial District Common Objectives. Tables D1 and D2 describe JD targets and FY 2015-16 accomplishments for the three common goals for preadjudicated (Table D1) and sentenced (Table D2) youth: No failure to appear (FTAs), Youth Completing without New Charges, and Positive/Neutral Leave Reasons. The accomplishment values are measured for all SB 94 case terminations during the fiscal year for preadjudicated youth (N=4,305) and sentenced youth (N=2,828). This means that many youth are included more than once. You can have more than one case during a fiscal year and if multiple cases are closed would have a termination reason for each case closure. This is how these accomplishments have been calculated in the past, so the method was used again for FY 2015 - 16 to allow for comparison across years. The targets were pulled from the JD plans submitted in April of 2015 per the SB 94 Coordinator's direction.

The majority of districts have targets that are at or above 90%, and the majority of districts have been consistently meeting these high targets for years.

Judicial District Unique Objectives. Each JD was tasked with identifying at least one unique fiscal year goal with a specific, measurable target accomplishment. This goal was in addition to the three common goals that were set for pre-adjudicated and sentenced youth across all districts. Tables D3 through D5 describe JD targets and FY 2015 - 16 accomplishments for the unique district goals.



Appendix D: Judicial District Goals and Outcomes

Youth Completing Without Failing to Appear for Court Hearings				Youth Completing Without New Charges			Youth With Positive or Neutral Leave Reasons			
District	Objective	Res	sult	Objective	Re	sult	Objective	Re	Result	
	%	Ν	%	%	Ν	%	%	Ν	%	
			Ce	entral Regio	n					
1 st	90.0	576	96.5	90.0	576	96.5	90.0	536	89.8	
2 nd	95.0	688	94.9	95.0	648	89.4	90.0	677	93.4	
5 th	95.0	22	100.0	95.0	19	86.4	95.0	20	90.9	
18 th	90.0	685	91.8	90.0	653	87.5	90.0	673	90.2	
			Nor	theast Regi	on					
8 th	95.0	258	94.2	93.0	245	89.4	85.0	262	95.6	
13 th	95.0	55	98.2	90.0	52	92.9	90.0	41	73.2	
17 th	95.0	258	94.9	95.0	257	94.5	95.0	233	85.7	
19 th	90.0	232	98.3	85.0	233	98.7	90.0	228	96.6	
20 th	98.0	104	100.0	98.0	104	100.0	90.0	94	90.4	
			Sou	uthern Regio	on					
3 rd	90.0	42	100.0	85.0	40	95.2	90.0	42	100.0	
4 th	90.0	323	97.3	90.0	322	97.0	90.0	315	94.9	
10 th	90.0	104	88.1	90.0	113	95.8	90.0	103	87.3	
11 th	90.0	45	97.8	90.0	43	93.5	90.0	44	95.7	
12 th	90.0	22	84.6	90.0	24	92.3	90.0	22	84.6	
15 th	90.0	18	100.0	90.0	16	88.9	85.0	16	88.9	
16 th	90.0	6	100.0	90.0	5	83.3	90.0	5	83.3	
			We	estern Regio	n					
6 th	95.0	32	100.0	90.0	31	96.9	90.0	32	100.0	
7 th	90.0	33	100.0	90.0	31	93.9	90.0	31	93.9	
9 th	95.0	52	98.1	90.0	44	83.0	90.0	52	98.1	
14 th	90.0	24	100.0	90.0	23	95.8	95.0	24	100.0	
21 st	92.0	108	94.7	92.0	103	90.4	92.0	103	90.4	
22 nd	90.0	19	100.0	90.0	18	94.7	90.0	19	100.0	
State Total		3,706	95.1		3,600	92.4		3,572	91.7	

TABLE D1. ACHIEVEMENT OF PLAN OBJECTIVES BY JD: PREADJUDICATED YOUTH

Appendix D: Judicial District Goals and Outcomes

	Youth Completing Without Failing to Appear for Court Hearings			Youth Cor Nev	npleting V w Charges		Youth With Positive or Neutral Leave Reasons			
District	Objective	Res	sult	Objective	Res	sult	Objective R		esult	
	%	Ν	%	%	Ν	%	%	Ν	%	
				Central Regi						
1 st	90.0	283	100.0	90.0	283	100.0	90.0	269	95.1	
2 nd	90.0	257	99.6	90.0	228	88.4	90.0	230	89.1	
5 th	90.0	21	95.5	85.0	17	77.3	85.0	18	81.8	
18 th	90.0	257	100.0	90.0	253	98.4	90.0	242	94.2	
			N	ortheast Rep	gion					
8 th	95.0	231	99.1	93.0	229	98.3	85.0	225	96.6	
13 th	95.0	38	97.4	90.0	39	100.0	90.0	33	84.6	
17 th	90.0	133	95.7	90.0	136	97.8	90.0	115	82.7	
19 th	80.0	233	100.0	90.0	231	99.1	90.0	216	92.7	
20 th	98.0	57	100.0	98.0	57	100.0	90.0	49	86.0	
			S	outhern Reg	gion					
3 rd	90.0	11	100.0	85.0	11	100.0	90.0	11	100.0	
4 th	90.0	148	99.3	90.0	146	98.0	90.0	143	96.0	
10 th	90.0	254	96.2	90.0	259	98.1	90.0	230	87.1	
11 th	90.0	53	100.0	90.0	49	92.5	90.0	52	98.1	
12 th	90.0	26	96.3	90.0	26	96.3	90.0	23	85.2	
15 th	85.0	37	97.4	85.0	36	94.7	85.0	37	97.4	
16 th	90.0	30	96.8	90.0	28	90.3	90.0	31	100.0	
			V	Vestern Reg	ion					
6 th	90.0	10	100.0	90.0	10	100.0	90.0	8	80.0	
7 th	90.0	37	97.4	90.0	38	100.0	90.0	34	89.5	
9 th	95.0	27	96.4	90.0	27	96.4	90.0	27	96.4	
14 th	90.0	11	100.0	90.0	11	100.0	95.0	9	81.8	
21 st	90.0	137	97.9	90.0	135	96.4	90.0	128	91.4	
22 nd	90.0	8	100.0	90.0	7	87.5	90.0	7	87.5	
State Total		2,299	98.7		2,256	96.9		2,137	91.8	

TABLE D2. ACHIEVEMENT OF PLAN OBJECTIVES BY JD: SENTENCED YOUTH

Central R	Central Region Unique Goals							
District	Measurable Outcome Related to Goal	FY 2015-2016 Outcome						
1 st	Through the Youngers Program to reduce the number of preadjudicated youth, ages 10-12 (non-Sex Offenders), entering detention by 15%.	JD did not provide sufficient information to evaluate the outcome of the goal.						
	Provide transition services for sentenced youth being released from detention after serving their detention sentence from probation to help reduce recidivism.	JD did not provide sufficient information to evaluate the outcome of the goal.						
	100% of preadjudicated youth served through SB 94 will complete a Global Appraisal of Individual Needs - Short Screen (GAIN SS) and receive additional assessments and referrals to appropriate levels of treatment and/or services.	JD did not provide sufficient information to evaluate the outcome of the goal.						
	75% of enrolled preadjudicated youth served through SB 94 Treatment Accountability for Safer Communities - Community Reinforcement Approach for Family Training (TASC-CRAFT) Program will complete the period of intervention	100% Successful (30 of 30 discharged youth).						
	remaining in the home.	100% Successful (9 of 9 discharged youth).						
2nd	70% of sentenced youth served through the SB 94 TASC-CRAFT program will complete the period of intervention remaining in the home.	JD did not provide sufficient information to evaluate the outcome of the goal.						
	70% of youth served through SB 94 TASC-CRAFT who complete the period of intervention will have increased parent involvement. This will be measured by number of parent contacts, parent appearances at youth appointments and/or court appearances.	26% Successful (10 of 38 discharged youth). 100% of youth						
	75% of enrolled sentenced youth will complete SB 94 services testing negative for all substance use.	who completed intervention tested negative.						



Central Regio	Central Region Unique Goals								
District	Measurable Outcome Related to Goal	FY 2015-16 Outcome							
5th	To reduce length of stay in detention for preadjudicated youth. Life Skills - follow up after life skills assessment.	LOS reduced to 22.3 as compared to 27.1 in FY 14-15. 80% Successful (32 of 40 youth).							
	Reduce technical violations of preadjudicated youth participating in the Pre-Trial Release Program.	-3% Successful (90 of 469 youth); 19% of youth termed due to technical violations as compared to 16% of youth termed in FY 14-15.							
	Increase completion of recommended services of youth participating in RESTORE Program.	36% Successful (27 of 76 youth).							
18th	Reduce disproportionate minority contact at the point of secure detention.	4% Successful (655 of 1002 youth); 65% of youth entering secure detention were minorities as compared to 69% of youth in FY 14-15.							
	Improve attendance of youth referred for services from Truancy Court.	No outcome data provided by the 18 th JD.							
	Decrease behavioral incidents at school of youth referred for services from Truancy Court.	No outcome data provided by the 18 th JD.							
	No new criminal charges for youth referred for services from Truancy Court.	92% Successful (35 of 38 youth).							
	No detention sentence for youth referred for services from Truancy Court.	100% Successful (38 of 38 youth).							

TABLE D3. CENTRAL REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT (CONTINUED)



TABLE D4. NORTHEAST REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT

Northeast	Region Unique Goals	
District	Measurable Outcome Related to Goal	FY 2015-16 Outcome
	85% of enrolled preadjudicated youth will complete SB 94 supervision services without returning to custody for non-compliance of SB 94 program conditions and court orders during the period of intervention.	75% Successful (149 of 198 youth). Number does not include all youth receiving services.
	80% of sentenced youth will complete SB 94 supervision services without returning to custody for non-compliance of SB 94 program conditions and court orders during the period of intervention.	83% Successful (5 of 6 youth). Number does not include all youth receiving services.
8th	87% of preadjudicated youths will complete SB 94 supervision services without having UA or BA results at levels indicating new or continued drug or alcohol use while under SB 94 supervision.	78% Successful (154 of 198 youth).
	80% of sentenced youths will complete SB 94 supervision services without having UA or BA results at levels indicating new or continued drug or alcohol use while under SB 94 supervision.	83% Successful (5 of 6 youth).
	Assemble and analyze data collected over the past year of outcomes as supplied by providers. Develop a system and rank service/provider success to determine most to least effective based on the data.	The database used to monitor these outcomes became corrupted, so this goal was not analyzed and will not continue in the future.
	To reduce the number and/or % of juveniles whose reason for detention was Failure to Comply (FTC) Warrants or remands. Reduce # of detentions for FTC from 257 to 203 or less (20% reduction)	200 youth detained for FTC (28.4%).
13th	90% of preadjudicated youth will maintain and/or complete an educational or vocational program throughout the term of SB 94 supervision.	96% Successful (54 of 56 youth).
	90% of sentenced youth will maintain and/or complete an educational or vocational program throughout the term of SB 94 supervision.	88% Successful (29 of 33 youth).

Northeast I	Region Unique Goals	
District	Measurable Outcome Related to Goal	FY 2015-16 Outcome
	75% of preadjudicated youth who complete PATHS supervision will be enrolled in a certified education program or a GED program.	84% Successful (145 youth).
17 th	75% of youth who participate in the Positive Alternatives Through Home-Based Services (PATHS) After-Hour reporting program will have a successful discharge.	79% Successful (223 youth).
	The students enrolled at ROC Day Treatment will attend 90% of the scheduled school/program days.	JD did not provide sufficient information to evaluate the outcome of the goal.
	90% of youth who attend the ROC for 36 days or more participating days will earn educational credit.	100% Successful (55 of 55 youth).
19th	90% of preadjudicated youth who are released from custody back into the community and participate in the pre-trial program will successfully maintain attendance in an educational program or get reintegrated into an educational program.	95% Successful (172 of 181 youth).
204	Less than 45% of youth who score low risk on the CJRA pre-screen during the fiscal year will be on probation.	36% of youth were on probation (35 of 98 youth).
20th	The IMPACT Clinical Consultation Team/Community Review Team will serve a minimum of 60 youth with full CJRA, CANS, or other valid assessment and structured case planning to match upfront services.	125 youth served.

TABLE D5. SOUTHERN REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT

Southern	Southern Region Unique Goals						
District	Measurable Outcome Related to Goal	FY 2015-16 Outcome					
	90% of preadjudicated and sentenced youth who are provided services through SB 94 will provide proof of school enrollment, provide grades and not be truant from school.	96% Successful (53 of 55 youth).					
3rd	90% of preadjudicated and sentenced youth who are provided services through SB 94 that score high on the CJRA pre-screen will have a full CJRA completed while on SB 94 supervision.	71% Successful (5 of 7 youth).					
	90% of youth being served through SB 94 will not reoffend resulting in detention while participating in services.	95% Successful (52 of 55 youth).					
	90% of the youth enrolled in the Multi-Systemic Therapy services will not have accrued new charges 6 months or 1 year after the intervention.	88% Successful (14 of 16 youth) at 6 mo. 74% Successful (14 of 19 youth) at 1 yr.					
4th	90% of the youth enrolled in the Functional Family Therapy services will not have accrued new charges 6 months or 1 year after the intervention.	84% Successful (21 of 25 youth) at 6 mo. 83% Successful (19 of 23 youth) at 1 yr.					
	90% of the youth enrolled in the High-Fidelity Wraparound services will not have accrued new charges 6 months after or 1 year the intervention.	70% Successful (46 of 66 youth) at 6 mo. 79% Successful (55 of 70 youth) at 1 yr.					
10th	90% of preadjudicated youth will not re-offend causing detention while enrolled in Community Program Mission Possible.	75% Successful (3 of 4 youth).					
Ioth	90% of sentenced youth will not re-offend causing detention while enrolled in Community Program Mission Possible.	50% Successful (1 of 2 youth).					
11th	The 11 th Judicial District will create and establish a survey to be completed by the SB 94 youth.	14% Successful (4 of 28 youth). Survey was finalized on October 2015.					
	The Specialty Court team will establish criteria for our youth participants in order to broaden entry into the program.	4 additional youth participated as a result of expanded criteria enacted in November 2015.					

TABLE D5. SOUTHERN REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT (CONTINUED)

Southern	Southern Region Unique Goals						
District	Measurable Outcome Related to Goal	FY 2015-16 Outcome					
12 th	70% of youth receiving Wrap services will not have accrued new felony charges 6 months after the intervention.	78% Successful (7 of 9 youth).					
	70% of youth identified as Crossover will not have accrued new felony charges 6 months after being identified as Crossover and beginning services with SB94.	90% Successful (9 Of 10 youth).					
	85% of juveniles preadjudicated or sentenced who score low risk and do not have significant charges will not remain in detention for a period of more than 15 days.	79% Successful (11 of 14 youth). Three youth had significant charges.					
15th	85% of juveniles who score high on the CJRA pre-screen will complete the CJRA full screen administered by the SB 94 Coordinator in order to target barriers and guide necessary services.	100% Successful (2 of 2 youth).					
	90% of sentenced youth shall complete the period of intervention without being sent to detention related to a probation violation.	50% Successful (3 of 6 youth).					
16th	80% of youth placed in Truancy Court shall complete the period of intervention without being sentenced to detention.	100% Successful (27 of 27 youth).					
	80% of pre-adjudicated youth placed in truancy court shall complete the period of intervention without being expelled from school.	100% Successful (27 of 27 youth).					



Western	Region Unique Goals	
District	Measurable Outcome Related to Goal	FY 2015-16 Outcome
6th	90% of enrolled preadjudicated youth that score "high" or "moderate" on CJRA pre-screen will be administered a CJRA full screen in order to develop more detailed case plans.	88% Successful (23 of 26 youth).
	90% of sentenced youth will be given the opportunity to participate in, and/or complete a restorative services community project or mediation.	100% Successful (48 of 48 youth).
7th	Create and process and uniform process and procedures book for 7^{th} JD by October 31, 2015.	Goal met.
	Case Managers will begin implementation of written guidelines and set up training dates with program partners by November 1, 2015.	Goal met. Partner agencies were given manual and overview training with SB 94 Coordinator and Case Managers between November 1, 2015 - June 30, 2016.
046	50% of Garfield County preadjudicated SB 94 youth will have improved parent involvement demonstrated by parent(s) attending at least 1 parenting class and/or meeting one or more times with a minority family advocate.	33% Successful (8 of 24 youth; 48 youth total).
9th	50% of Garfield County sentenced SB 94 youth will have improved parent involvement demonstrated by parent(s) attending at least 1 parenting class and/or meeting one or more times with a minority family advocate.	46% Successful (6 of 13 youth; 26 youth total).
	100% of preadjudicated youth that are detained after a detention hearing will receive a Multi-Disciplinary Team (MDT), Team Decision Meeting (TDM), or WRAP (High Fidelity Wraparound) to develop a release plan within 7 days of the detention hearing.	JD did not provide sufficient information to evaluate the outcome of the goal.
14th	100% of sentenced youth that are detained after a detention hearing will receive a MDT, TDM, or WRAP to develop a release plan within 7 days of the detention hearing.	JD did not provide sufficient information to evaluate the outcome of the goal.
	75% of youth on probation will receive a MDT, TDM, or WRAP prior to a revocation being filed where detention will be requested to determine if additional services can be provided in lieu of detention.	JD did not provide sufficient information to evaluate the outcome of the goal.

TABLE D6. WESTERN REGION UNIQUE GOALS: TARGET AND OUTCOME BY DISTRICT (CONTINUED)

Western F	estern Region Unique Goals						
District	Measurable Outcome Related to Goal	FY 2015-16 Outcome					
21st	50% of all preadjudicated youth screened to levels 3-5 will receive outreach efforts via phone, text, social media, home visitation and written correspondence. Through staff use of motivational interviewing, families will engage/participate in a CJRA full screen for service recommendation prior to the first court appearance.	80% Successful (94 of 118 youth).					
	50% of all sentenced youth screened to levels 3-5 will receive outreach efforts via phone, social media, home visitation and written correspondence. When applicable, staff will correspond with Probation and Department of Human Services staff to reassess and update recommendations for services prior to the youths next court appearance.	56% Successful (93 of 166 youth).					
	90% of enrolled preadjudicated or sentenced Native American youth will complete SB 94 services without receiving new charges during the period of intervention.	100% Successful (2 of 2 youth).					
	90% of enrolled preadjudicated or sentenced Native American youth will complete SB 94 services without failing to appear for court during the period of intervention.	100% Successful (2 of 2 youth).					
	90% of sentenced Native American youth served through SB 94 will complete the period of intervention with a positive or neutral leave reason.	100% Successful (2 of 2 youth).					
22nd	80% of enrolled preadjudicated and sentenced youth will successfully attend one prosocial activity a month.	89% Successful (8 of 9 youth).					
	80% of enrolled sentenced youth will successfully attend one prosocial activity a month.	100% Successful (2 of 2 youth).					
	90% of enrolled preadjudicated youth will successfully attend school or an alternative program to school.	67% Successful (6 of 9 youth).					
	90% of enrolled sentenced youth will successfully attend school or an alternative program to school.	100% Successful (2 of 2 youth).					



APPENDIX E: DEMOGRAPHIC CHARACTERISTICS OF YOUTH SERVED WITHIN THE DETENTION CONTINUUM

The most complete data are available for youth who received secure detention services, although basic demographic characteristics are available for youth who received any SB 94 funded services. Figures E1 and E2 display the gender and ethnicity for youth receiving JDSAG screening, SB 94 services, or secure detention. Youth can receive one or all of these services. Percentages reflect all youth receiving a category of service. The vast majority of youth receiving any services were male.



FIGURE E1. GENDER DISTRIBUTION BY SERVICE CATEGORY

In general, most youth were Caucasian or Hispanic/Latino across all service categories. Approximately 40% of youth were Caucasian, over one-third of the youth were Hispanic or Latino, while fewer than 20% were Black or African American. Ethnicity was unknown for approximately 8% of youth receiving SB 94 funded services, so differences across service categories should be interpreted cautiously.



Appendix E: Demographic Characteristics of Youth Served within the Detention Continuum

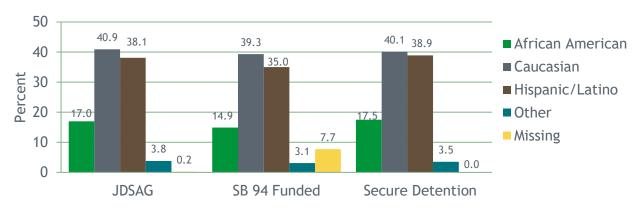


FIGURE E2. ETHNICITY DISTRIBUTION BY SERVICE CATEGORY

TABLE E1. SECURE DETENTION DEMOGRAPHICS BY JUDICIAL DISTRICT: PERCENT OF DETENTION POPULATION

Primary JD	N	Female	Male	Caucasian	Black	Hispanic	Other
1	360	19.4	80.6	55.0	10.0	30.3	4.7
2	662	23.0	77.0	16.6	32.3	48.2	2.9
3	11	36.4	63.6	36.4	0.0	63.6	0.0
4	513	22.2	77.8	46.4	26.3	24.4	2.9
5	32	18.8	81.3	53.1	3.1	40.6	3.1
6	30	36.7	63.3	46.7	0.0	30.0	23.3
7	39	23.1	76.9	74.4	0.0	23.1	2.6
8	222	23.0	77.0	52.7	5.4	33.8	8.1
9	40	27.5	72.5	52.5	2.5	42.5	2.5
10	226	28.3	71.7	22.1	5.3	70.8	1.8
11	72	27.8	72.2	70.8	9.7	16.7	2.8
12	43	34.9	65.1	23.3	2.3	65.1	9.3
13	66	25.8	74.2	53.0	1.5	42.4	3.0
14	14	14.3	85.7	92.9	0.0	7.1	0.0
15	20	10.0	90.0	65.0	5.0	25.0	5.0
16	12	25.0	75.0	16.7	0.0	75.0	8.3
17	317	19.9	80.1	30.3	13.9	52.7	3.2
18	584	24.0	76.0	41.6	30.3	24.8	3.3
19	299	25.4	74.6	37.1	4.3	57.5	1.0
20	109	20.2	79.8	51.4	6.4	39.4	2.8
21	124	18.5	81.5	72.6	3.2	21.0	3.2
22	13	38.5	61.5	69.2	7.7	7.7	15.4

APPENDIX **F**: **Senate Bill 94 Funding**

TABLE F1. SB 94 ALLOCATION BY JUDICIAL DISTRICT

JD	FY 2010-11 Funding	FY 2010-11 "Budget Reduction"	FY 2011-12 & FY 2012-13 Allocations	"Provider Rate Increase"	FY 2013-14 Allocations	"Provider Rate Increase"	FY 2014-15 Allocations	FY 2015-16 Allocations
		7.50%		2.00%		2.50%		
1	\$1,318,913	\$98,918	\$1,219,995	\$24,400	\$1,244,394	\$28,621	\$1,173,464	\$1,175,867
2	\$1,573,987	\$118,049	\$1,455,938	\$29,119	\$1,485,057	\$34,220	\$1,403,029	\$1,426,880
3	\$92,933	\$6,970	\$85,963	\$1,719	\$87,682	\$2,017	\$82,684	\$83,394
4	\$1,474,712	\$110,603	\$1,364,109	\$27,282	\$1,391,391	\$35,570	\$1,458,365	\$1,483,157
5	\$202,349	\$15,176	\$187,173	\$3,743	\$190,916	\$4,970	\$203,755	\$207,219
6	\$134,006	\$10,050	\$123,956	\$2,479	\$126,435	\$2,990	\$122,591	\$124,675
7	\$216,850	\$16,264	\$200,586	\$4,012	\$204,598	\$5,437	\$222,928	\$226,718
8	\$696,284	\$52,221	\$644,063	\$12,881	\$656,944	\$19,204	\$787,379	\$882,396
9	\$173,247	\$12,994	\$160,253	\$3,205	\$163,459	\$4,550	\$186,549	\$189,720
10	\$457,923	\$34,344	\$423,579	\$8,472	\$432,050	\$9,937	\$407,423	\$399,952
11	\$314,363	\$23,577	\$290,786	\$5,816	\$296,601	\$6,822	\$279,695	\$242,419
12	\$198,482	\$14,886	\$183,596	\$3,672	\$187,268	\$4,307	\$176,594	\$163,368
13	\$211,032	\$15,827	\$195,205	\$3,904	\$199,109	\$5,458	\$223,780	\$227,584
14	\$121,464	\$9,110	\$112,354	\$2,247	\$114,601	\$2,636	\$108,069	\$103,639
15	\$80,000	\$6,000	\$74,000	\$1,480	\$75,480	\$2,000	\$82,000	\$83,394
16	\$119,730	\$8,980	\$110,750	\$2,215	\$112,965	\$2,598	\$106,526	\$99,760
17	\$1,144,945	\$85,871	\$1,059,074	\$21,181	\$1,080,256	\$29,172	\$1,196,043	\$1,216,376
18	\$1,984,347	\$148,826	\$1,835,521	\$36,710	\$1,872,231	\$46,133	\$1,891,443	\$1,923,597
19	\$877,503	\$65,813	\$811,690	\$16,234	\$827,924	\$24,203	\$992,307	\$1,042,138
20	\$700,593	\$52,544	\$648,049	\$12,961	\$661,009	\$15,281	\$626,513	\$637,164
21	\$407,563	\$30,567	\$376,996	\$7,540	\$384,536	\$8,844	\$362,617	\$362,854
22	\$88,901	\$6,668	\$82,233	\$1,645	\$83,878	\$2,000	\$82,000	\$83,394
State	\$12,590,127	\$944,260	\$11,645,867	\$232,917	\$11,878,785	\$296,970	\$12,175,754	\$12,385,665
TOTAL SB94 Administration	\$441,401	\$55,740	\$385,661		\$393,374		\$403,208	\$407,140
TOTAL FUNDING	\$13,031,528	\$1,000,000	\$12,031,528	\$232,917	\$12,272,159	\$296,970	\$12,578,962	\$12,792,805

*Administration costs reduced by 12.6% (not 7.5%) for FY 2011-12 allocation



APPENDIX G: COPY OF JDSAG

JUVENILE		ΙΤΙΟΝ		RADO "SB94"		SESS		T GU		01/09
Last Name:			Sex:	Charge 1:				Fe		Code:
First name, MI:	D	08:	Age:	Charge 2:				Fe	. Misd.	Code:
Work Phone:	Home Phone:			Charge 3:				Fe	. Misd.	Code:
	Amer Asian-Am	er White	Other:	Contact						
al that apply) Screening	Parent(s)/			Information:						
Date/Time:	Guardian:									
MANDATORY HOLD FACTORS and V Y N 1. Current crime of violence or Y N 2. Division of Youth Correction Y N 3. District Court warrant or ord	weapons char is warrant or es			a. Drug/ b. Medic	URE N ADMI Alcohol Use? cations? es?		_		EMS MUS	SMENT
INDICATORS OF SERIOUS RE Y N 4. Prior felony adjudical Y N 5. Pending felony charg Y N 6. Currently under bond Y N 7. Past FTAs, violation (Y N 8. Crimes against perso 9. Age 14 or younger at 10. Associates/identifies	tions. le(s) (excluding l or release con of court conditions, arson, or w first arrest.	present ch iditions. ons, or bon veapons his	id. story.	IF NONE Y N Y N	VICTIM NOTI LAW ENFOR REQUESTED PUMPKIN SH	CEMENT		2. 3. SER 4. 5. 6. 7. 8. 9.	Y N Y N Y N Y N Y N Y N Y N Y N Y N	
Y Y Y	K OF SELF H/ N 11. Suicid: N 12. Risk o N 13. History N 14. Severe	al or risk of f victimizati y of running	ion, prostitu g from place		NE			RISI 11. 12. 13.		LF HARM
PUBLIC SAFETY RISK Y N 15. Prior history of violen Y N 16. Arson or sex offense Y N 17. History of weapon us Y N 18. Threatens victims or	charges/histor e.	y. Y Y Y	N 19.1 N 20.F N 21.1	outh has been v amily has been outh is in custod	COMMUNITY RESOURCES outh has been victimized by family. mily has been victimized by youth. outh is in custody of Social Services. story of repeated runaways. IF NONE icks stable school or work situation. Y N Y 25. Current arrest is a felony charge. IF NOT			PUBLIC SAFETY RISK 15. Y N 16. Y N 17. Y N 18. Y N		
N 24. Family or respor adult can super <u>CAN</u> SU			23. L					19. 20. 21. 22.	FAMILY / RESOURCES 19. Y N 20. Y N 21. Y N 22. Y N 23. Y N	
LEVEL 1 Secure Detention	- H - H - H - H - H - H - H - H - H - H	EVEL 3 Residentia Shelter	for assess		/	LEVE Rele		24. FEL		
	JL			Services						
Level by Screening Tree:		1	REQUIRE	D DATA ENTRY Reason for Actual					Ŀ	Placement
(Check One) 1 2	3	4	5	Placement:						Sode:
Level by Local Policy or Judgement: (Check One) 1 2	3	4	5	Detention Hearing Recommendation:	1	2	3	4		No Hearing
Reason for Override:	•			Level Ordered by Co	ourt 1	2	3	4	5	Override Code:
Actual Placement Level: 1	2 3	4	5	Court Finding:						Finding
- manual - Madelinaria an Tali		-		_						Code
Screeners Name:	0	ourt Date:	100	Recommendation	n By:					
County:	Agency:			Hearing Notes:						
Screening Notes:										
				1						



APPENDIX H: COPY OF CJRA PRESCREEN

	Name	Initiated	1 1	1		1
	Last First		onth Day Yea	ar Tra	ils ID	l
	DOMAIN 1: Criminal History (Record of Del Adjudication, Commitment to					on,
tha	elinquency petitions, not offenses, are used to assess at resulted in a Diversion, Deferred Adjudication, Adju egardless of whether successfully completed).					titions
				Circle	e the appropriate	e sco
CO	ge at first offense: The age at the time of the off ourt for the first time on a non-traffic misdemeano djudication, Adjudication, Commitment to the Divi	r or felony that resulted in a	a Diversion, De		Over 16 16 15 13 to 14 Under 13	
de	elony and misdemeanor delinquency petitions: Ite linquency petitions that resulted in a Diversion, Defer Conviction.	ms 2 & 3 are mutually exclus red Adjudication, Adjudicatior	ive and should a n, Commitment to	dd to the to o the Divisio	tal number of on of Youth Corre	ctions
2.	Misdemeanor delinquency petitions: Total d offense was a non-traffic misdemeanor.	elinquency petitions in whi	ch the most se	rious	None or one Two Three or four Five or more	O T N S
3.	Felony delinquency petitions: Total delinque Diversion, Deferred Adjudication, Adjudication, or Conviction. (regardless of whether successfi	Commitment to the Divisio	ffense that resu on of Youth Co	ulted in a rections,	None One Two Three or more	024
del Adj	nainst-person or weapon delinquency petitions: It linquency petitions that involve an against-person or v ljudication, Adjudication, Commitment to the Division of mpleted).	veapon offense, including sex	x offenses, that i	esulted in a	Diversion, Defer	
4.	Weapon delinquency petitions: Total delingues a firearm/weapon charge or a weapon enh		e most serious	offense	None One or more	C
5.	Against-person misdemeanor delinquency most serious offense was an against-person misder person misdemeanor involves threats, force, or phy	neanor, including sexual mise	conduct. An aga		None One Two or more	0 1 2
6.	Against-person felony delinquency petition: person felony, including sex offenses. An again to another person.	s: Total delinquency petitionst-person felony involves	ons for an agai force or physic	nst- al harm	None One or two Three or more	0 2 4
tha	x offense delinquency petitions: Items 7 and 8 are at involve unlawful sexual behavior or another offense sulted in a Diversion, Deferred Adjudication, Adjudicat	the underlying factual basis	of which involve	s unlawful s	sexual behavior tl	itions nat
7.	Misdemeanor sex offense delinquency petit misdemeanors where the underlying factual ba	ions: Total misdemeanor	sex offenses of		None One Two or more	
8.	Felony sex offense delinquency petitions: underlying factual basis involves unlawful sexual		r felonies wher	e the	None One Two or more	
9.	Court orders where youth served at least or modification orders for which the youth served a facility. A day served includes credit for time se	at least one day physically	ion: Total cou confined in a d	rt and etention	None One Two Three or more	0 1 2 3
10.	. Court orders where youth served at least or modification orders for which the youth served at least of Youth Corrections (DYC).				None One Two or more	0 2 4
	. Escapes: Total number of attempted or actual	escape filings.		· .	None One Two or more	0 1 2
11.		mber of failures-to-appear	1	au da al la	None	0

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CJRA Pre-Screen Risk Assessment

	Social Histo	ory and the same and same and the same			
1.	Youth's Gender	O Female O Male			
2a.	Youth's current school enrollment status, regardless of attendance: If the youth is in home school as a result of being expelled or dropping out, check the expelled or dropped out	O Graduated, GED O Enrolled full-time O Enrolled part-time			
	box, otherwise check enrolled.	O Suspended O Dropped out O Expelled			
2b.	Youth's conduct in the most recent term: Fighting or threatening students; threatening teachers/staff; overly disruptive behavior; drug/alcohol use; crimes, e.g., theft, vandalism; lying, cheating, dishonesty	O Recognition for good behavior O No problems with school conduct O Problems reported by teachers O Problem calls to parents O Calls to police			
2c.	Youth's attendance in the most recent term: Full-day absence means missing majority of classes. Partial-day absence means attending the majority of classes and missing the minority. A truancy petition is equal to 7 unexcused absences in a month or 10 in a year.	O Good attendance with few absences O No unexcused absences O Some partial-day unexcused absences O Some full-day unexcused absences O Truancy petition/equivalent or withdrawn			
2d.	Youth's academic performance in the most recent school term:.	O Honor student (mostly As) O Above 3.0 (mostly As and Bs) O 2.0 to 3.0 (mostly Bs and Cs, no Fs) O 1.0 to 2.0 (mostly Cs and Ds, some Fs) O Below 1.0 (some Ds and mostly Fs)			
Sur	m of 2a to 2d:	Maximum Score of 2 points			
3a.	History of anti-social friends/companions: Anti-social peers are youths hostile to or disruptive of the legal social order; youths who violate the law and the rights of others.	O Never had consistent friends or companions O Only had pro-social friends O Had pro-social friends and anti-social friends O Only had anti-social friends			
3b.	History of gang membership/association:	O Never been a gang member/associate O Been gang member/associate			
4a.	Current friends/companions youth actually spends time with:	O No consistent friends or companions O Only pro-social friends O Pro-social friends and anti-social friends O Only anti-social friends			
4b.	Currently a gang member/associate:	O Not a gang member/associate O Gang member/associate			
Su	m of 4a and 4b:	Maximum Score of 3 points			
5.	History of court-ordered or DSS out-of-home and shelter care placements exceeding 30 days: <i>Exclude DYC commitments.</i>	O No out-of-home placements exceeding 30 days O 1 out-of-home placement O 2 out-of-home placements O 3 or more out-of-home placements			
6.	History of runaways or times kicked out of home: Include times the youth did not voluntarily return within 24 hours, and include incidents not reported by or to law enforcement	O No history of running away or being kicked out O 1 instance of running away/kicked out O 2 to 3 instances of running away/kicked out O 4 to 5 instances of running away/kicked out O Over 5 instances of running away/kicked out			
7.	History of jail/imprisonment of persons who were ever involved in the household for at least 3 months:	Mother/female caretakerO NoO YesFather/male caretakerO NoO YesOlder siblingO NoO YesYounger siblingO NoO YesOther memberO NoO Yes			
8.	Jail/imprisonment history of persons who are currently involved with the household: Mother and father refer to current parent or legal guardian.	Mother/female caretakerO NoO YesFather/male caretakerO NoO YesOlder siblingO NoO YesYounger siblingO NoO YesOther memberO NoO Yes			
		Maximum Score of 1 point			

CJRA Pre-Screen

May 2006



APPENDIX H: COPY OF CJRA PRESCREEN

CJRA Pre-	Screen Risk Assessment			
9. Problems of parents who are currently	Alcohol	O No	O Yes	Т
involved with the household:	Drugs	O No	O Yes	
	Mental health	O No	O Yes	
	Physical health	O No	O Yes	
	Employment	O No	O Yes	
10. Current parental authority and control:	O Youth usually obeys and follows rules			I
	O Sometimes obeys or obeys some rules			
	O Consistently disobeys, and/or is hostile			
Assess whether alcohol or drug use disrupts the your conflict, peer relationships, or health consequences. Indicate whether alcohol and/or drug use often contri- crime, there is evidence or reason to believe the your	Disrupted functioning usually indicates that treatr butes to criminal behavior; their use typically prec	nent is v ipitates	varranted	d.
11a. History of alcohol use:	Past use of alcohol	O No	O Yes	Т
	Alcohol disrupted education	O No	O Yes	
	Alcohol caused family conflict	O No	O Yes	
	Alcohol interfered with keeping pro-social friends	O No	O Yes	
	Alcohol caused health problems	O No	O Yes	
	Alcohol contributed to criminal behavior	O No	O Yes	
11b. History of drug use:	Past use of drugs	O No	O Yes	T
	Drugs disrupted education	O No	O Yes	
	Drugs caused family conflict	O No	O Yes	
	Drugs interfered with keeping pro-social friends	O No	O Yes	
	Drugs caused health problems	O No	O Yes	1
	Drugs contributed to criminal behavior	O No	O Yes	4
11c. Alcohol use within the previous 4 weeks:	Current alcohol use not disrupting function	O No	O Yes	1
	Alcohol disrupts education	O No	O Yes	
	Alcohol causes family conflict Alcohol interferes with keeping pro-social friends	O No O No	O Yes O Yes	
	Alcohol causes health problems	O No	O Yes	
	Alcohol contributes to criminal behavior	O No	O Yes	
11d. Drug use within the previous 4 weeks:	Current drug use not disrupting function	O No	O Yes	+
The brug use main the previous 4 weeks.	Drugs disrupt education	O No	O Yes	
	Drugs cause family conflict	O No	O Yes	
	Drugs interfere with keeping pro-social friends	O No	O Yes	
	Drugs cause health problems	O No	O Yes	
	Drugs contribute to criminal behavior	O No	O Yes	
Sum of 11a to 11d:	Maximum score of 2 points			- 2. Carlo
For abuse and neglect, include any history that is sus	pected, whether or not substantiated; exclude rep	orts of a	abuse or	2
neglect proven to be false. 12a. History of physical abuse: Include suspected	O Not a victim of physical abuse			Т
incidents of abuse, whether or not	O Physically abused by family member			
substantiated, but exclude reports proven to be	O Physically abused by family member O Physically abused by someone outside the fa	mily		
false.		y		
12b. History of sexual abuse: Include suspected	O Not a victim of sexual abuse			+
incidents of abuse, whether or not	O Sexually abused by family member			
substantiated, but exclude reports proven to be	O Sexually abused by someone outside the fan	nilv		
false.	, , ,			
Sum of 12a and 12b:	Maximum Score of 1 point:			Coldense Co
13. History of being a victim of neglect: Include	O Not victim of neglect			
suspected incidents of neglect, whether or not	O Victim of neglect			調査
substantiated, but exclude reports proven to be	Ŭ			50187.B
false.				常常な
14. Mental health problems: Such as schizophrenia,	O No history of mental health problem(s)			1993
bi-polar, mood, thought, personality and	O Diagnosed with mental health problem(s)			1000
adjustment disorders. Exclude substance abuse	O Only mental health medication prescribed			記録が
and special education since those issues are	O Only mental health treatment prescribed			039.62
considered elsewhere. Confirm by a licensed	O Mental health medication and treatment pres	cribed		and the

CJRA Pre-Screen

May 2006



APPENDIX H: COPY OF CJRA PRESCREEN

CJRA Pre-Screen Risk Assessment

Pre-Screen Attitude/Behavior Indicators							
15.	Reports/evidence of violence not included in criminal history: Includes displaying a weapon, deliberately hurting someone, violent outbursts, violent temper, fire starting, animal cruelty, destructiveness, volatility, and intense reactions.	O No reports of violence that are not included criminal history O Reports of violence that are not included in criminal history					
16.	Problem with sexual aggression not included in criminal history: Reports of aggressive sex, sex for power, young sex partners, voyeurism, exposure, etc	 O No reports of sexual aggression that are not included in criminal history O Reports of sexual aggression that are not included in criminal history 					
17.	Accepts responsibility for anti-social behavior:	O Accepts responsibility for anti-social behavior O Minimizes, denies, justifies, excuses, or blames others O Accepts anti-social behavior as okay O Proud of anti-social behavior					
18.	Attitude toward responsible law abiding behavior:	O Abides by conventions/values O Believes conventions/values sometime apply to him or her O Does not believe conventions/values apply to him or her O Resents or is hostile toward responsible behavior					
19.	Belief in yelling and verbal aggression to resolve a disagreement or conflict:	O Believes verbal aggression is rarely appropriate O Believes verbal aggression is sometimes appropriate O Believes verbal aggression is often appropriate					
20.	Belief in fighting and physical aggression to resolve a disagreement or conflict:	 O Believes physical aggression is never appropriate O Believes physical aggression is rarely appropriate O Believes physical aggression is sometimes appropriate O Believes physical aggression is often appropriate 					

Risk Level Definitions Using Criminal History and Social History Risk Scores

Criminal History Score	Social History Risk Score			
and the second	0 to 5	6 to 9	10 to 18	
0 to 2	Low	Low	Moderate	
3 to 4	Low	Moderate	High	
5 to 7	Low	Moderate	High	
8 to 31	Moderate	High	High	

Risk Level: ____

CJRA Pre-Screen

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May 2006

and the second

