

**Schedule 13  
Change Request for FY 2010-11 Budget Request Cycle**

Decision Item FY 2010-11  Base Reduction Item FY 2010-11  Supplemental FY 2009-10  Budget Amendment FY 2010-11

Request Title: Funding for Community Services for the Elderly

Department: Human Services

Priority Number: DI-2

Dept. Approval by: *Will K...*

OSPB Approval: *JRM*

Date: 10-1-09

Date: 10-8-09

	Fund	1	2	3	4	5	6	7	8	9	10
		Prior-Year Actual FY 2008-09	Appropriation FY 2009-10	Supplemental Request FY 2009-10	Total Revised Request FY 2009-10	Base Request FY 2010-11	Decision/ Base Reduction FY 2010-11	November 1 Request FY 2010-11	Budget Amendment FY 2010-11	Total Revised Request FY 2010-11	Change from Base (Column 5) FY 2011-12
<b>Total of All Line Items</b>	<b>Total</b>	25,772,108	24,495,944	0	24,495,944	24,495,944	594,492	25,093,436	0	25,090,436	594,492
	FTE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	GF	2,576,721	1,576,747	0	1,576,747	1,576,747	0	1,576,747	0	1,576,747	0
	CF	11,119,710	11,079,710	0	11,079,710	11,079,710	0	11,079,710	0	11,079,710	0
	RF	0	0	0	0	0	0	0	0	0	0
	FF	12,075,677	11,839,487	0	11,839,487	11,839,487	594,492	12,433,979	0	12,433,979	594,492
	MCF	0	0	0	0	0	0	0	0	0	0
	MGF	0	0	0	0	0	0	0	0	0	0
	NGF	2,576,721	1,576,747	0	1,576,747	1,576,747	0	1,576,747	0	1,576,747	0
<b>(10) Adult Assistance Programs (D) Community Services for the Elderly - Older Americans Act Program</b>	<b>Total</b>	14,179,693	14,141,987	0	14,141,987	14,141,987	606,824	14,748,811	0	14,748,811	606,824
	FTE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	GF	576,721	576,747	0	576,747	576,747	33,759	610,506	0	610,506	33,759
	CF	3,119,710	3,079,710	0	3,079,710	3,079,710	0	3,079,710	0	3,079,710	0
	RF	0	0	0	0	0	0	0	0	0	0
	FF	10,483,262	10,485,530	0	10,485,530	10,485,530	573,065	11,058,595	0	11,058,595	573,065
	MCF	0	0	0	0	0	0	0	0	0	0
	MGF	0	0	0	0	0	0	0	0	0	0
	NGF	576,721	576,747	0	576,747	576,747	33,759	610,506	0	610,506	33,759
<b>(10) Adult Assistance Programs (D) Community Services for the Elderly - Area Agencies on Aging Administration</b>	<b>Total</b>	1,592,415	1,353,957	0	1,353,957	1,353,957	21,427	1,375,384	0	1,375,384	21,427
	FTE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	GF	0	0	0	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0	0	0	0
	RF	0	0	0	0	0	0	0	0	0	0
	FF	1,592,415	1,353,957	0	1,353,957	1,353,957	21,427	1,375,384	0	1,375,384	21,427
	MCF	0	0	0	0	0	0	0	0	0	0
	MGF	0	0	0	0	0	0	0	0	0	0
	NGF	0	0	0	0	0	0	0	0	0	0

**Schedule 13**  
**Change Request for FY 2010-11 Budget Request Cycle**

Decision Item FY 2010-11  Base Reduction Item FY 2010-11  Supplemental FY 2009-10  Budget Amendment FY 2010-11

Request Title: Funding for Community Services for the Elderly  
 Department: Human Services Dept. Approval by: \_\_\_\_\_ Date: \_\_\_\_\_  
 Priority Number: DI-2 OSPB Approval: \_\_\_\_\_ Date: \_\_\_\_\_

	Fund	1	2	3	4	5	6	7	8	9	10
		Prior-Year Actual FY 2008-09	Appropriation FY 2009-10	Supplemental Request FY 2009-10	Total Revised Request FY 2009-10	Base Request FY 2010-11	Decision/ Base Reduction FY 2010-11	November 1 Request FY 2010-11	Budget Amendment FY 2010-11	Total Revised Request FY 2010-11	Change from Base (Column 5) FY 2011-12
(10 ) Adult Assistance Programs (D)	Total	10,000,000	9,000,000	0	9,000,000	9,000,000	(33,759)	8,965,241	0	8,966,241	(33,759)
Community Services for the Elderly - State	FTE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Funding for Senior Services	GF	2,000,000	1,000,000	0	1,000,000	1,000,000	(33,759)	965,241	0	966,241	(33,759)
	CF	8,000,000	8,000,000	0	8,000,000	8,000,000	0	8,000,000	0	8,000,000	0
	RF	0	0	0	0	0	0	0	0	0	0
	FF	0	0	0	0	0	0	0	0	0	0
	MCF	0	0	0	0	0	0	0	0	0	0
	MGF	0	0	0	0	0	0	0	0	0	0
	NGF	2,000,000	1,000,000	0	1,000,000	1,000,000	(33,759)	965,241	0	966,241	(33,759)

Non-Line Item Request: None  
 Letternote Revised Text: None  
 Cash or Federal Fund Name and COFRS Fund Number: Title III of the Older Americans Act; Older Coloradans Cash Fund 14F  
 Reappropriated Funds Source, by Department and Line Item Name: N/A  
 Approval by OIT? Yes:  No:  N/A:   
 Schedule 13s from Affected Departments: None

**CHANGE REQUEST for FY 2010-11 BUDGET REQUEST CYCLE**

Department:	Department of Human Services
Priority Number:	DI-2
Change Request Title:	Funding for Community Services for the Elderly

**SELECT ONE (click on box):**

- Decision Item FY 2010-11
- Base Reduction Item FY 2010-11
- Supplemental Request FY 2009-10
- Budget Request Amendment FY 2010-11

**SELECT ONE (click on box):**

Supplemental or Budget Request Amendment Criterion:

- Not a Supplemental or Budget Request Amendment
- An emergency
- A technical error which has a substantial effect on the operation of the program
- New data resulting in substantial changes in funding needs
- Unforeseen contingency such as a significant workload change

Short Summary of Request:

The request is to access \$594,492 in federal funds awarded from the Administration on Aging for federal fiscal year (FFY) 2009 for Community Services for the Elderly programs. This will increase the Older American's Act Program by \$573,065 and administration of these funds by \$21,427. To match these funds an additional \$33,759 in General Fund (5%) is needed. This request increases the budget for the Community Services for Elderly Programs lines in FY 2010-11 by \$628,251 total funds, \$33,759 General Fund and \$594,492 federal funds. The Department proposes to reallocate exiting General Fund within the State Funding for Senior Services appropriation to meet matching requirements, resulting in a net zero General Fund request and a federal funds increase of \$594,492.

Background and Appropriation History:

Title III of the Older Americans Act provides grants for community-based programs to foster the development and implementation of comprehensive and coordinated systems to serve older individuals in their communities. Title III Programs fund numerous community-based programs such as congregate meals, home-delivered meals, transportation, information and assistance and in-home services. In FY 2006-07, the

Long Bill was adjusted to reflect the federal funding available at that time in the Older Americans Act Program and in FY 2008-09 the Area Agencies on Aging Administration was increased to reflect additional federal funding available to administer the Title III Programs.

<b>Appropriation History</b>	<b>Total</b>	<b>General Fund</b>	<b>Cash Fund</b>	<b>CFE/RF</b>	<b>Federal Funds</b>
<b><u>Older Americans Act Programs</u></b>					
HB 06-1385 Long Bill FY 2005-06 Appropriation	\$13,421,987	\$489,694	\$0	\$3,126,763	\$9,805,530
HB 07-1324 Interest Older Americans Act Programs	\$720,000	\$0	\$0	\$40,000	\$680,000
HB 06-1385 Long Bill FY 2006-07 Appropriation	\$0	\$0	\$0	\$0	\$0
BA 19 Older Americans Act Programs Budget Correction	\$0	\$87,053	\$0	(\$87,053)	\$0
JBC Adjustment Cash Funds Exempt (CFE) to Reappropriated Funds (RF)	\$0	\$0	\$3,079,710	(\$3,079,710)	\$0
SB 07-239 Long Bill FY 2007-08 Appropriation	\$14,141,987	\$576,747	\$3,079,710	\$0	\$10,485,530
HB 08-1375 Long Bill FY 2008-09 Appropriation	\$14,141,987	\$576,747	\$3,079,710	\$0	\$10,485,530
SB 09-259 Long Bill FY 2009-10 Appropriation	\$14,141,987	\$576,747	\$3,079,710	\$0	\$10,485,530

<b><u>Area Agencies on Aging Administration</u></b>					
HB 06-1385 Long Bill FY 2006-07 Appropriation	\$981,915	\$0	\$0	\$0	\$981,915
SB 07-239 Long Bill FY 2007-08 Appropriation	\$981,915	\$0	\$0	\$0	\$981,915
FY 2008-09 DI- 18 - Community Services for the Elderly Federal Spending Authority Update	\$372,042	\$0	\$0	\$0	\$372,042
HB 08-1375 Long Bill FY 2008-09 Appropriation	\$1,353,957	\$0	\$0	\$0	\$1,353,957
SB 09-259 Long Bill FY 2009-10 Appropriation	\$1,353,957	\$0	\$0	\$0	\$1,353,957

General Description of Request:

The State Unit on Aging receives funding from the United States Administration on Aging to administer the Older Americans Act programs in Colorado. Each year, the Administration on Aging sends the State Unit on Aging a Notice of Award identifying the total funding for a particular Federal fiscal year. In FFY 2009, the funding amounts

received from the Administration on Aging that comprise the Older Americans Act Programs and the Area Agencies on Aging Administration lines of the Long Bill were increased beyond the amount identified in the Long Bill (SB 09-259). The Older Americans Act funding for FFY 2009 provides for \$573,065 in additional Federal funds for Older Americans Act Programs line and \$21,427 toward the Area Agencies on Aging Administration line. The increased federal funding requires a state match of 5%. The Department is requesting to reallocate General Fund within the Division to provide the required matching funds and adjust the federal funds appropriation as needed.

Provider agencies deliver a variety of services to older persons. Services provided include:

- Supportive services and senior centers - Functions include case management, client representation, shopping assistance, transportation, chore services, personal care services, adult day care, health screening, legal services, and an ombudsman;
- Nutrition services such as congregate meals, nutrition screening and education;
- In-home services for persons who are either not eligible for, or needs cannot be completely met through Medicaid, Home Care Allowance and Adult Foster Care (homemaker services, personal care services, home repair services, visiting services); and,
- Disease prevention and health promotion services (e.g., health risk assessments, programs regarding physical fitness, education regarding diagnosis, prevention and treatment of age related diseases and chronic disabling conditions).

In general, services are available to individuals age 60 and over, regardless of income or assets. While the federal government does not allow a means test, it does require that priority be given to those with the greatest social and economic need, with particular attention to minority individuals and those who are frail, homebound, or otherwise isolated. Provider agencies often request donations or fees on a sliding scale for services such as transportation and congregate meals.

Consequences if Not Funded:

The request will allow Colorado to increase services delivered to older Coloradans in need. If the additional match requested is not approved, the State will lose the ability to

draw down \$573,065 in Federal dollars that could be used to provide services to older Coloradans. The State does not provide matching funds for the Area Agencies on Aging Administration; therefore, this part of the request is informational.

Calculations for Request:

<b>Summary of Request FY 2010-11</b>	<b>Total Funds</b>	<b>General Fund</b>	<b>Cash Funds</b>	<b>Federal Funds</b>
Total Request (10) (D) Community Services for the Elderly	\$594,492	\$0	\$0	\$594,492
State Funding for Senior Services	(\$33,759)	(\$33,759)	\$0	\$0
Older Americans Act Programs	\$606,824	\$33,759	\$0	\$573,065
Area Agencies on Aging Administration	\$21,427	\$0	\$0	\$21,427

<b>Summary of Request FY 2011-12</b>	<b>Total Funds</b>	<b>General Fund</b>	<b>Cash Funds</b>	<b>Federal Funds</b>
Total Request (10) (D) Community Services for the Elderly	\$594,492	\$0	\$0	\$594,492
State Funding for Senior Services	(\$33,759)	(\$33,759)	\$0	\$0
Older Americans Act Programs	\$606,824	\$33,759	\$0	\$573,065
Area Agencies on Aging Administration	\$21,427	\$0	\$0	\$21,427

Cash Funds Projections:

N/A

Assumptions for Calculations:

The FFY 2009 Notice of Award from the Administration on Aging issued to the Division of Aging and Adult Services provides for \$11,058,595 in Federal funds for the Older Americans Act Programs line. The required match for the Older Americans Act Programs is 15%. Out of the amount available for OAA programs, 5% must be from State funds, 10% are from local funds, and the federal portion makes up the remaining 85% of the funding.

STATE OF COLORADO FY 2010-11 BUDGET REQUEST CYCLE: COLORADO DEPARTMENT OF HUMAN SERVICES

	Total Funds	General Funds (State Match)	Cash Fund		
			Interest Earned on Cash (State Match)	Local Funds	Federal Funds
<b>(10) (D) Community Services for the Elderly</b>					
<b><i>State Funding for Senior Services</i></b>					
State Funding for Senior Services (SB 09-259)	\$9,000,000	\$1,000,000	\$0	\$0	\$8,000,000
Proposed FY 2010-11 State Funding for Senior Service Request	\$8,966,241	\$966,241	\$0	\$0	\$8,000,000
Subtotal of Change Requested	(\$33,759)	(\$33,759)	\$0	\$0	\$0
<b><i>Older Americans Act Programs line</i></b>					
Older Americans Act Program (SB 09-259)	\$14,141,987	\$576,747	\$40,000	\$3,039,710	\$10,485,530
Proposed FY 2010-11 OAA Programs Request	\$14,748,811	\$610,506	\$40,000	\$3,039,710	\$11,058,595
Subtotal of Change Requested	\$606,824	\$33,759	\$0	\$0	\$573,065
<b><i>Area Agencies on Aging (AAA) Administration line</i></b>					
AAA Administration (SB 09-259)	\$1,353,957	\$0	\$0	\$0	\$1,353,957
Proposed FY 2010-11 AAA Administration Request	\$1,375,384	\$0	\$0	\$0	\$1,375,384
Subtotal of Change Requested	\$21,427	\$0	\$0	\$0	\$21,427
<b>Total Proposed Funding Request</b>	<b>\$594,492</b>	<b>0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$594,492</b>

Impact on Other Government Agencies: There is no impact to other agencies.

Cost Benefit Analysis: The Administration on Aging requires that Federal participation cannot exceed 85% of the Title III-B, C-1 and C-2 service costs (these funding streams are the equivalent of the Older Americans Act Programs line of the Long Bill). Of the remaining 15% matching share, one third (5%) must come from State sources. By increasing the General Fund by \$33,759, an additional \$573,065 of Federal funds and \$67,518\* in local funds (totaling \$640,583) can be leveraged to provide additional services to older Coloradans. Although the request includes a funding source for the General Fund needed to match the federal fund from State Funding for Senior Services, the analysis is based on the appropriation without that funding source identified.

**Cost Benefit Analysis**

The cost benefit analysis show potential annual net benefit of \$33,759 in General Fund for providing additional services through the Older Americans Act program. This net benefit is the difference between the amount of services for consumers and the number of services that can be provided with State funds. For every dollar of State funds invested, there are \$17 ( $\$1 / .05 * .85$ ) of Federal funds and \$2 ( $\$1 / .10 * .85 = \$2$ ) of local funds leveraged.

	Add'l Meals State	Cost to State	Add'l Meals Local	Local Funds Leveraged*	Add'l Meals Federal	Federal Funds	Total Additional Meals	Total Increase in Funds and Meals Purchased
		\$33,759		\$67,518		\$573,065		\$674,342
<i>Additional Meals Provided</i>								
Congregate (\$2.90 per meal)	5,821	\$16,881	11,642	\$33,762	98,945	\$286,941	116,408	\$337,583
Home Delivered (\$3.67 per meal)	4,599	\$16,878	9,198	\$33,757	77,963	\$286,124	91,760	\$336,759
Total Meals Provided	10,420		20,840		176,908		208,168	

Due to rounding, minor differences may exist

\* Sufficient local funding (10%) for the program is higher than the match needed for the federal dollars available. Because of this there would be no additional local match needed and none is requested in this decision item. The amount is, however, used in the Cost Benefit Analysis as the current amount of local fund match would be leveraged to increase the number of meals delivered and served by providers.

Implementation Schedule:

Task	Month/Year
Contract or MOU Awarded/Signed	June 2010
Start-Up Date	July 2010

Statutory and Federal Authority:

*26-11-202 (C.R.S. 2009) State Office on Aging: The executive director shall create within the state department a state office on aging, the head of which shall be the director of the state office, who shall be appointed by the executive director. The state office and the director of the state office shall exercise their powers and perform their duties and functions under the state department as if the same were transferred to the*



*state department by a type 2 transfer, as such transfer is defined in the "Administrative Organization Act of 1968", article 1 of title 24, C.R.S.*

*Section 305 (a)(1) of the Older Americans Act: In order for a State to be eligible to participate in programs of grants to States from allotments under this title—*

*(1) the State shall, in accordance with regulations of the Assistant Secretary, designate a State agency as the sole State agency to:*

*(A) develop a State plan to be submitted to the Assistant Secretary for approval under section 307;*

*(B) administer the State plan within such State;*

*(C) be primarily responsible for the planning, policy development, administration, coordination, priority setting, and evaluation of all State activities related to the objectives of this Act (et seq.).*

Performance Measures:

Program	Workload Indicator	FY 2005-06	FY 2006-07	FY 2007-08	FY 2008-09	FY 2009-10	FY 2010-11
		Actual	Actual	Actual	Actual	Budget	Projected
Aging and Adult Services	Number of people receiving services through the Older American Act and State Funding for Senior Services programs.	33,576	33,842	36,190	38,881	37,100	37,100