



COLORADO
Office of Behavioral Health
Department of Human Services

Offender Mental Health Services Initiative

Annual Report

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FY 2014-2015
(July 2014-June 2015)

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Executive Summary

The SB07-097 (commonly referred to as Senate Bill 97), Offender Mental Health Services Initiative, was developed in response to Colorado’s significant growth in the demand for community-based mental health services for individuals with mental illness involved in local and State criminal justice systems. Through funds authorized by the Colorado General Assembly [HB07-1359 (which is a complimentary bill to SB07-097)], the Colorado Department of Human Services, Office of Behavioral Health (OBH/The Office) funded the development of 6 mental health service programs administered by Community Mental Health Centers (CMHCs) during FY 2007-08 for juvenile and adult offenders with mental health problems who are involved in the criminal justice system. In FY 2008-09, an additional 5 mental health service programs were added as part of the program. For FY 2014-15, the Office continued to operate with the 11 programs established in FY 2008-09.

The SB-097 initiative intended to develop community-based services for juveniles and adults with mental illness involved in the criminal justice system in collaboration with criminal and juvenile justice agencies, community mental health centers, and associated community resources.

For FY 2014-15, the Office’s adjusted spending authority totaled \$3,368,665 (\$95,333.00 -Personal Services, \$4,482 – Operating and \$3,268,850 program line). The Office expended \$ 3,358,356 (\$95,333.00 – Personal Services, \$2,704 - Operating and \$3,260,319 – program services) from the Long Bill. The program provided services to 753 adults and 190 juveniles, or 943 total consumers. The legal status of adults served included jail diversion, probation, parole, and community corrections. Juveniles served were typically on probation. Programs reported a total of **\$11,372,140** in cost savings in FY 2014-15 by reduction of jail/prison bed days. In FY 2014-15 programs saw an increasing number of clients become Medicaid eligible due to Medicaid expansion. Programs have therefore developed new partnerships with criminal justice populations what are not Medicaid eligible such as community corrections, in-reach services with the Department of Corrections and problem solving courts.

Amount of Tobacco Funds Received

Pursuant to Section 27-66-104 (4), C.R.S (2011), funds are made available to the Offender Mental Health Services Initiative from the Tobacco Litigation Settlement Cash Fund created in section 24-75-1104.5 (1.5) (a)(II), C.R.S. (2012). The fund receives an amount equal to 12% of Tobacco Settlement Tier II Funds appropriated through SB13-230 (Long Bill 2013-14).

Long Bill Appropriation for Item Line (8)(B)(1) Mental Health Services for Juvenile and Adult Offenders and (8)(A) Administration

Description	CF - Tobacco (Personal Services)	CF - Tobacco (Operating)	CF - Tobacco (MHS-JAO)	Total
Adjusted Spending Authority	\$95,333	\$4,482.00	\$ 3,226,850.00	\$3,397,291.00
Expended	\$95,333	\$2,704	\$3,260,319.00	\$3,368,665.00
Over/(Under) Expended	\$0	\$1,778	\$8,531	(\$ 10,309)

Program Description / Program Goals

The Offender Mental Health Services Initiative is intended to reduce recidivism for juveniles and adults with mental illness involved in the juvenile and criminal justice system in collaboration with criminal and juvenile justice agencies, Community Mental Health Centers, and associated community resources by:

- Enhancing existing programs or developing and designing community-based services utilizing Evidenced-Based Models, Promising Practices, & Innovative Strategies.
- Setting goals concerning the number and types of juveniles with serious emotional disorders (SED) and/or adults with serious mental illness (SMI) to be served.
- Establishing and strengthening MOU's with local criminal justice and community stakeholders.

Local projects are expected to set goals concerning the number and types of juvenile with serious emotional disorders (SED) and/or adults with serious mental illness (SMI) to be served. The program requires that CMHC's devote project resources to collecting necessary data to evaluate program effectiveness. Services to be provided are intended to be the least restrictive and to address the following needs:

- Increase community capacity to serve juveniles with SED and adults with SMI
- Provide outcome and recovery oriented services that increase the target population's abilities to function independently in the community
- Promote communities to work collaboratively across mental health and criminal justice systems
- Reduce jail and prison recidivism
- Provide for long term-local sustainability
- Provide cost-effective services
- Increase the capacity of clinicians to work more effectively with offender populations

The Office entered into contracts with 11 CMHC's to provide program services for FY 2014-15, those agencies and contract amounts were:

Center	FY14-15 Allocation
Arapahoe Douglas Mental Health Network (ADMHN)	\$244,886
Aspen Pointe	\$428,549
Aurora Mental Health Center (AuMHC)	\$244,886
Community Reach Center (CRC)	\$307,700
Health Solutions	\$244,886
Jefferson Center for Mental Health (JCMH)	\$386,141
Mental Health Center of Denver (MHCD)	\$428,549
Mental Health Partners (MHP)	\$244,886
Mind Springs	\$244,886
North Range Behavioral Health (NRBH)	\$244,886
Summit Stone	\$244,886

Community Mental Health Center	Operational Definition of Recidivism	Population Served	Type of Program
ADMHN	<ol style="list-style-type: none"> Return to DOC, differentiating between returns for a new crime or a technical violation New criminal filing Incarceration in a local jail 	Male & Female Parolee and Probation	Mental Health Court
AuMHC	Return to jail	Male & Female Felony & Misdemeanor Offenders	Intensive Outpatient with Transitional Housing
AspenPointe	Incarcerated due to new charges	Adult	Jail Diversion
CRC	<ol style="list-style-type: none"> New misdemeanors and/or felonies Probation Revocation 	Adults	Jail Diversion Outpatient
Health Solutions	Any incarceration within a 12 month period after release from a correctional facility or within 12 months of sentencing to probation or release on parole	Male & Female	Jail Diversion & Parolees
JCMH	CrossRoads- New arrests and charges JERP- Revocations CJMH- Return to jail	Juvenile Parole	Youth: Outpatient Adult: Re-Entry, Community Residential, Outpatient
MHP	<ol style="list-style-type: none"> Return to prison in Colorado for either new criminal activity Technical violation of parole, probation, or non-departmental community placement within three years of release 	Adult Probation Parole	Adult: Re-Entry Community Residential
MHCD	DCJI program: Re-arrest, reconviction, and re-incarceration of an adult Juvenile: Return to detention facility or new charges	Adult Juvenile	Adult: Jail Diversion Youth: School-Based
NRBH	Return to jail for re-offenses or revocations	Juvenile & Adult Parolees	Adult: Jail Diversion
Mind Springs	Return to incarceration either to a local jail facility or DOC	Adult Probation	Jail Diversion
Summit Stone	New offense Return to jail Probation Violation	Adult Probation Parolees	Adult: Outpatient Re-Entry Jail Diversion Residential

The program services provided through the Offender Mental Health Services Initiative include:

- Assertive Community Treatment
- Supportive Housing
- Supportive Employment Services
- Case Management
- Aggression Replacement Training
- Intensive Case Management
- Functional Family Therapy
- Dialectical Behavioral Therapy
- Wraparound Services
- Trauma Recovery and Empowerment
- Individual Psychotherapy
- Crisis Intervention Training
- Integrated Dual Diagnosis Treatment
- Cognitive Behavioral Therapy
- Medication Management
- Multi-Systemic Therapy

Program Evaluation

The Office is not mandated to report this information. However, a preliminary analysis of program level data and Colorado Client Assessment Record (CCAR) data indicates that overall, the Offender Mental Health Services Initiative Program was effective in achieving its stated goal of reducing recidivism for juveniles and adults with mental illness involved in the criminal justice system through community-based services in collaboration with the criminal and juvenile justice systems.

Clients Served

Figure 1 below reflects the total number of clients (all ages) served by each of the 11 contracts in the last fiscal year.

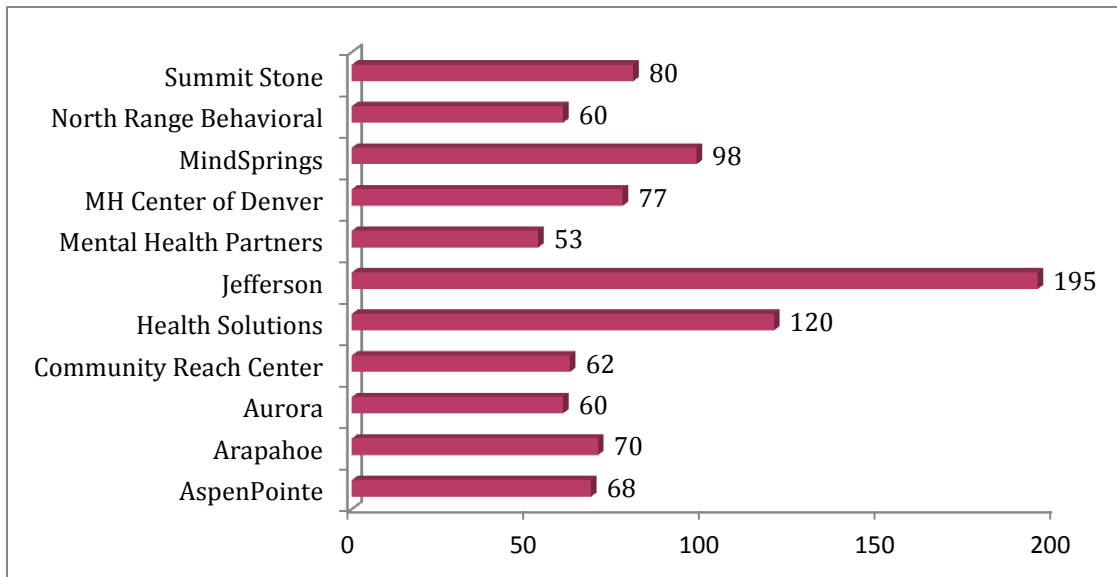


Figure 1.Total Clients Served FY 15

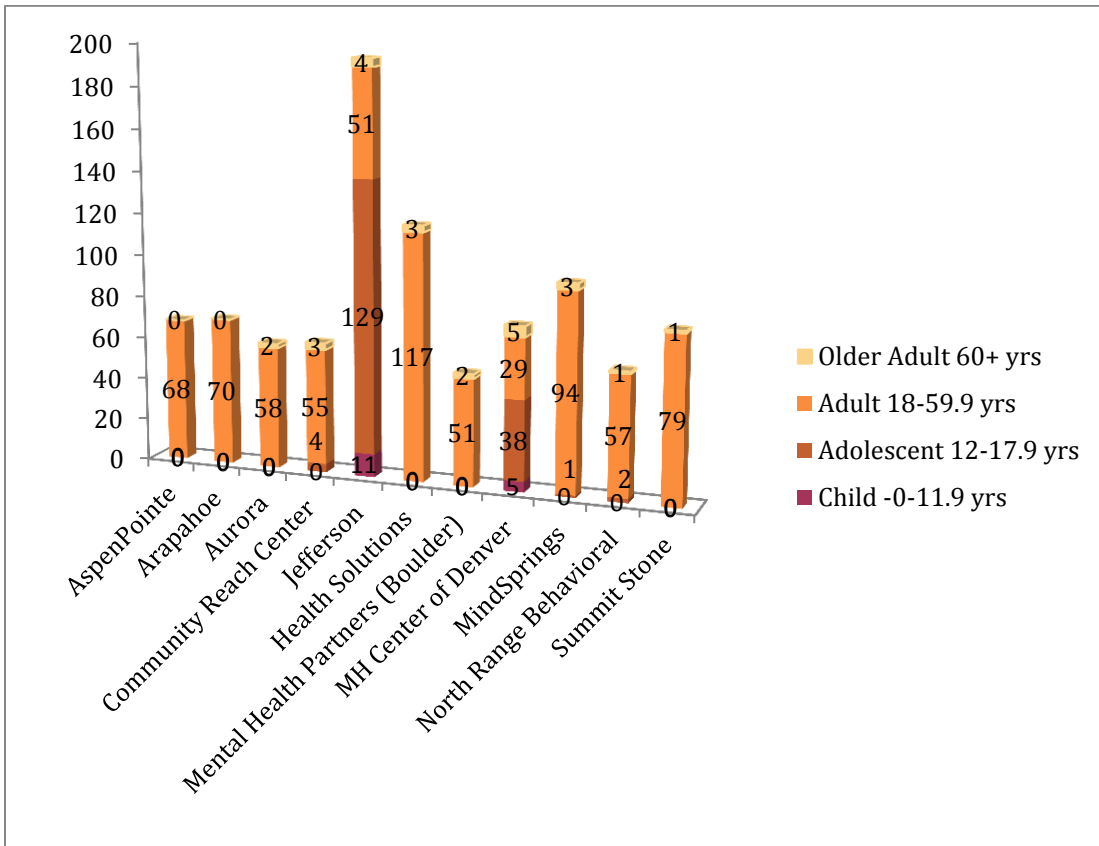


Figure 2. Total SB97 Clients Served in FY15 By Agency and Age (n=943)

Client Demographics

Figure 3a., 2b. and 2c. shows the breakdown of the number of clients served by age group, gender and race/ethnicity for all 11 centers.

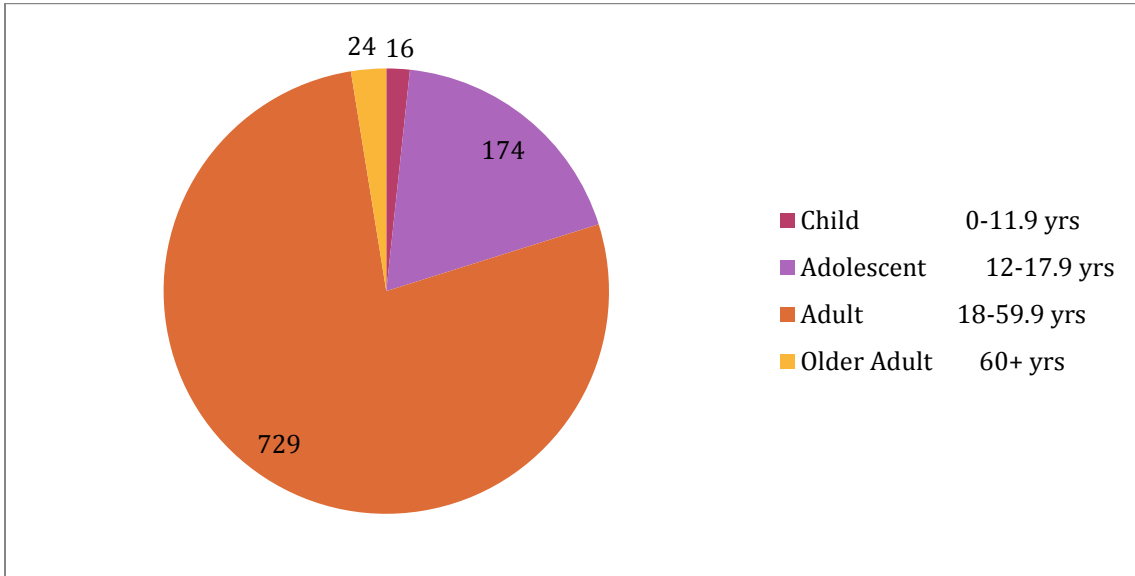


Figure 3a. Total SB97 Clients Served in FY15 By Age (n=943)

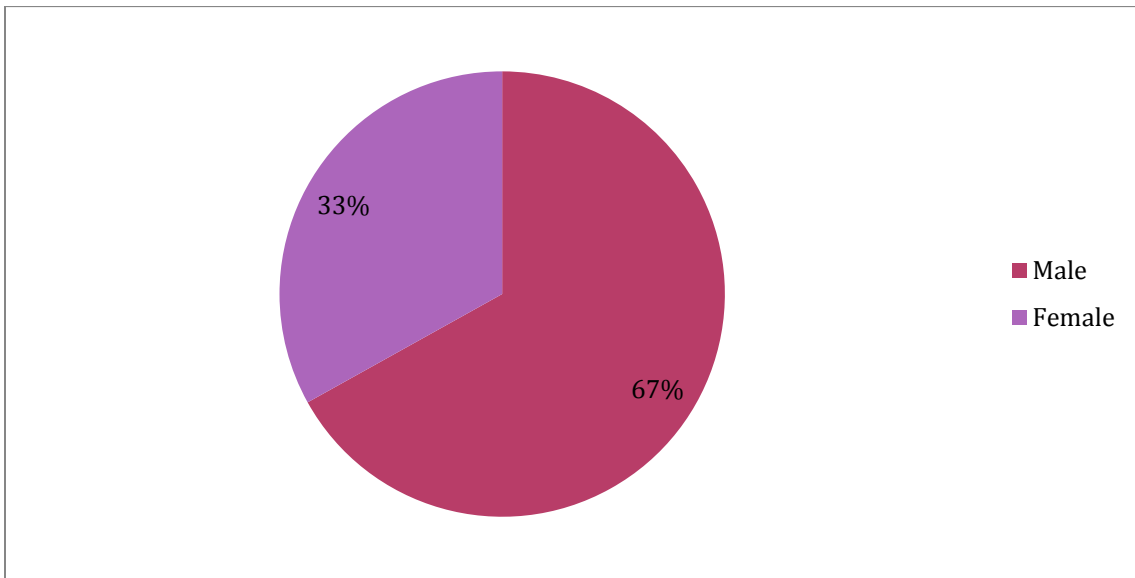


Figure 3b. Total SB97 Clients Served in FY15 BY Gender (n=943)

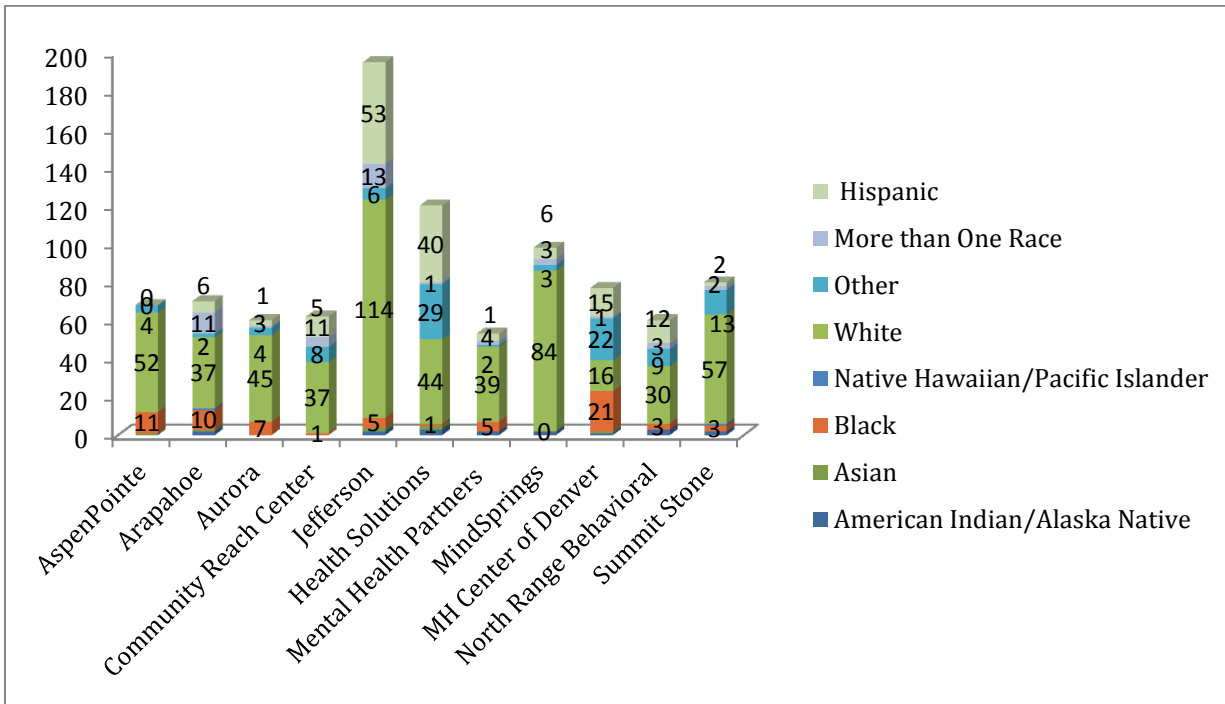


Figure 3c. Total SB97 Clients Served in FY15 (By Race & Ethnicity and Agency (n=943))

Legal Status

Figure 4 shows the legal status noted on the CCAR for SB 97 program clients at admission and discharge from the program.

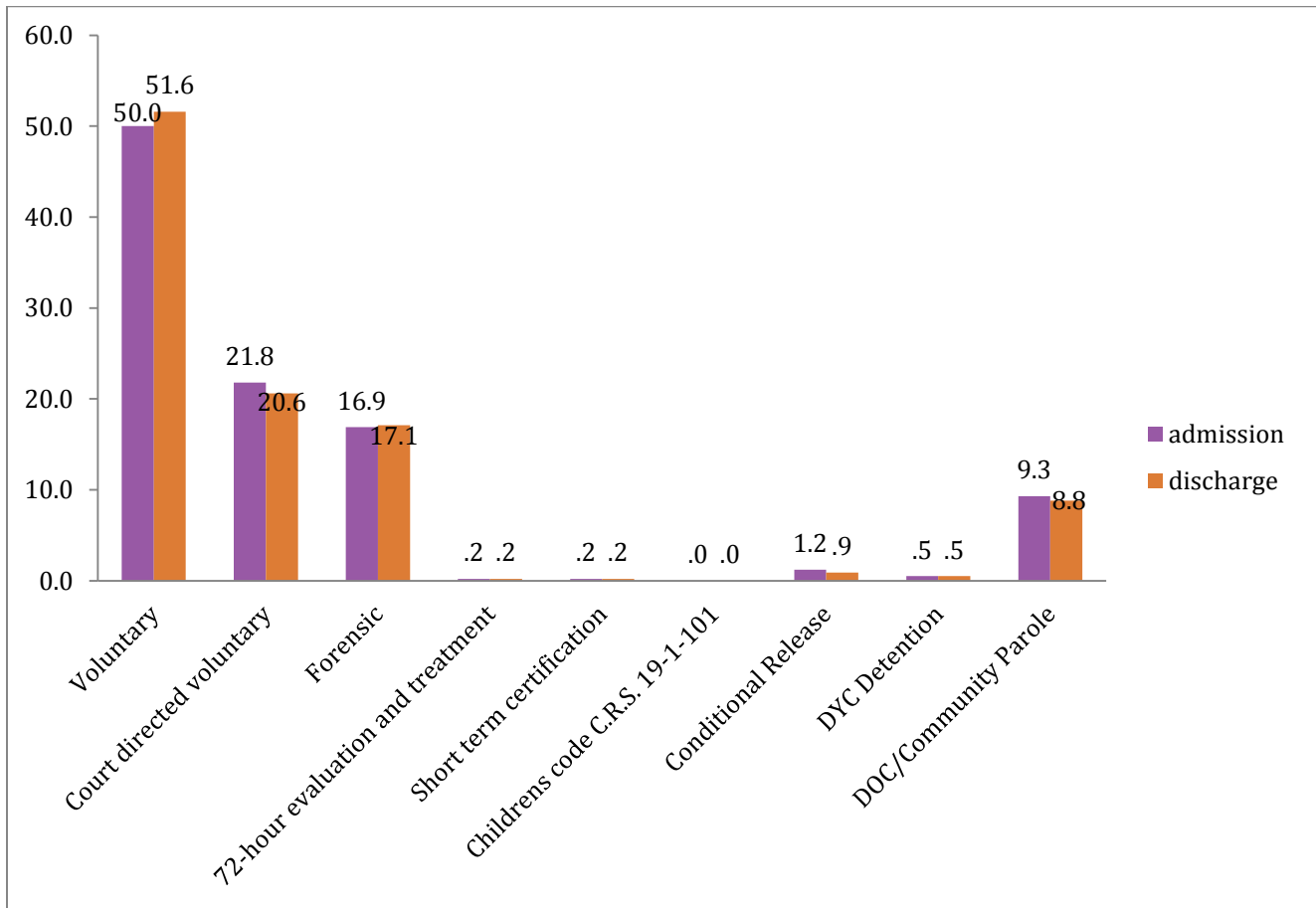


Figure 4 Legal Status for Clients Admitted and Discharged in SB97 in FY15 (n=409)

Clinical Outcomes

OBH analyzes the Colorado Client Assessment Record (CCAR) submitted data for changes/improvements in the following clinical domains for the clients served: 1. Improvement in Symptom Severity; 2. Improvement in Recovery; 3. Improvement in Functioning; 4. Improvement in Role Performance

Average improvements are based upon admits and discharges that occurred in FY15. The scores are not reflective of the same client at admission and discharge

Higher the scores, reflect more severe the symptoms. A negative score indicates clients enrolled did not show an improvement in that specific domain and will lead to a plan of action for the program to indicate how they intend to improve these scores for the next year.

- The Average Improvement in Symptom Severity rates the severity of the person’s mental health symptoms.

Symptom Severity	Admission	Discharge	Change
	Mean	Mean	
AspenPointe	4.64	4.57	0.07
Aurora	4.85	4.12	0.73
Arapahoe	5.95	5.95	0.00
Community Reach Center	4.57	3.62	0.95
Health Solutions	3.98	3.61	0.37
Jefferson Kids	4.48	3.85	0.63
Jefferson Adults	5.32	4.95	0.37
Mental Health Partners	5.32	5.84	-0.53
MHC Denver Kids	4.48	3.85	0.63
MHC Denver Adults	4.50	4.50	0.00
Mind Spring Health Eagle Co.	4.29	3.36	0.93
Mind Spring Health Mesa Co.	5.13	5.13	0.00
Mind Spring Health Summit Co.	4.40	3.80	0.60
North Range Behavioral	4.43	4.17	0.26
Summit Stone	4.26	3.91	0.34

Table 1 Average Improvement in Symptom Severity FY15

- The Average Improvement in Recovery rates the extent to which a person is involved in the process of getting better and developing restoring/maintaining a positive and meaningful sense of self.

Overall Recovery	Admission	Discharge	Change
	Mean	Mean	
AspenPointe	4.00	4.14	-0.14
Aurora	4.02	3.32	0.71
Arapahoe	5.57	5.52	0.05
Community Reach Center	3.43	3.14	0.29
Health Solutions	3.24	3.17	0.07
Jefferson Kids	3.46	3.12	0.33
Jefferson Adults	5.11	5.63	-0.53
MHC Denver Kids	4.41	4.19	0.22
MHC Denver Adults	4.95	4.95	0
Mental Health Partners	5.00	5.63	-0.63
Mind Spring Health Eagle Co.	3.07	2.93	0.14
Mind Spring Health Mesa Co.	4.40	4.20	0.20
Mind Spring Health Summit Co.	4.00	3.40	0.60
Summit Stone	3.97	3.97	0.00

Table 2, Average Improvement in Recovery FY 15

- The Average Improvement in Functioning shows the extent to which a person is able to carry out activities of daily living despite the presence of mental health symptoms.

Level of Functioning	Admission	Discharge	Change
	Mean	Mean	
AspenPointe	3.79	3.79	0.00
Arapahoe	6.05	6.05	0.00
Aurora	4.39	3.61	0.78
Community Reach Center	2.95	2.48	0.48
Health Solutions	3.32	3.07	0.24
Jefferson Kids	2.32	2.18	0.14
Jefferson Adults	3.63	3.79	-0.16
MHC Denver Kids	3.67	3.33	0.33
MHC Denver Adults	4.05	4.05	0.00
North Range Behavioral	4.02	3.78	0.24

Mental Health Partners	3.53	3.79	-0.26
MH Center of Denver	3.84	3.65	0.18
Mind Spring Health Eagle Co.	3.14	2.86	0.29
Mind Spring Health Mesa Co.	4.47	4.53	-0.07
Mind Spring Health Summit Co.	3.33	3.00	0.33
Summit Stone	3.97	3.97	0.00

Table 3. Average Improvement in Functioning FY15

- Average Improvement in Role Performance reflects the extent to which a person adequately performs his/her occupational role.

Role Performance	Admission	Discharge	
	Mean	Mean	Change
Aurora	3.15	3.05	0.10
Arapahoe	4.67	4.62	0.05
AspenPointe	2.79	2.79	0
Community Reach Center	3.19	3.19	0
Health Solutions	2.88	2.88	0
Jefferson Kids	5.84	5.79	0.05
Jefferson Adults	3.16	3.05	0.11
MHC Denver Kids	5.81	5.81	0.00
MHC Denver Adults	5.00	5.23	0.23
Mental Health Partners	4.95	7.26	-2.32
Mind Spring Health Eagle Co.	1.93	1.93	0.00
Mind Spring Health Mesa Co.	2.60	2.80	-0.20
Mind Spring Health Summit Co.	1.73	1.53	0.20
North Range Behavioral	3.93	3.72	0.22
Summit Stone	2.46	2.40	0.06

Table 4, Average Improvement in Role Performance

Summary and Accomplishments

The Offender Mental Health Services Initiative served a total of 943 consumers served in FY 2014-15. Program had a large decrease in the number of clients served as a result of the Medicaid expansion. The Office has worked with all contractors to target new referral sources for clients who are ineligible for Medicaid and are considered gap populations such as those in jails, Community Corrections and Department of Corrections facilities. Many programs will be partnering with their problem solving courts to build the treatment capacity for those courts. Based on these changes, the number of clients served in FY 16 should increase.

Cost Savings

Cost savings for FY 2014-15 below are based on reports completed by the 11 funded programs. The program has generated a total cost savings of \$11,372,140. The cost savings are calculated by programs for each client based on the number of days they participated in the program; the cost of the jail/prison/community corrections bed for the amount of time the client participated in the treatment program; minus the cost of the SB 97 program. Programs use the following formula to report cost savings:

Cost Savings = Difference between the Cost of jail/prison/community corrections bed and the SB 97 program cost.

Center	Cost Savings Reported
ADMHC	\$1,848,367
Aspen Pointe	\$139,651
AuMHC	\$311,589
Community Reach	\$44,439
Health Solutions	\$424,602
JCMH	\$492,155 (JERP & CJMH)
	\$1,086,957 (CrossRoads)
	\$1,579,112
MHCD	\$229,699 Juvenile
	\$784,420 DCJI
	\$804,116
Mind Spring Health	\$112,500 5 th Judicial District
	\$67,500 21 st Judicial District
	\$180,000
Mental Health Partners	\$916,898.83.
NRBH	\$5,437,518
Summit Stone	\$602,746
Total	\$11,372,140