



COLORADO
Department of Health Care
Policy & Financing

Department of Health Care Policy and Financing
1570 Grant Street
Denver, CO 80203

January 15, 2016

The Honorable Millie Hamner, Chair
Joint Budget Committee
200 East 14th Avenue, Third Floor
Denver, CO 80203

Dear Representative Hamner:

Enclosed please find a legislative report to the Joint Budget Committee from the Department of Health Care Policy and Financing on the Teen Pregnancy and Dropout Prevention Program.

Section 25.5-5-604, C.R.S. requires the Department to annually report on the number of new providers participating in the program, the number of additional program participants, the pregnancy rate for program participants as compared to the pregnancy rate for Medicaid clients of the same age group in the same geographic area, and a summary of the information collected by the department concerning participant behaviors that decrease the likelihood of teen pregnancy, on an annual basis.

If you require further information or have additional questions, please contact the Department's Legislative Liaison, Zach Lynkiewicz, at Zach.Lynkiewicz@state.co.us or 720-854-9882.

Sincerely,

A handwritten signature in black ink, appearing to read 'Susan E. Birch', written in a cursive style.

Susan E. Birch, MBA, BSN, RN
Executive Director

SEB/msr

Enclosure(s): Health Care Policy and Financing 2016 Teen Pregnancy and Dropout Prevention Program Annual Report



Cc: Senator Kent Lambert, Vice-chair, Joint Budget Committee
Representative Bob Rankin, Joint Budget Committee
Representative Dave Young, Joint Budget Committee
Senator Kevin Grantham, Joint Budget Committee
Senator Pat Steadman, Joint Budget Committee
John Ziegler, Staff Director, JBC
Eric Kurtz, JBC Analyst
Henry Sobanet, Director, Office of State Planning and Budgeting
Bettina Schneider, Budget Analyst, Office of State Planning and Budgeting
Legislative Council Library
State Library
John Bartholomew, Finance Office Director, HCPF
Gretchen Hammer, Health Programs Office Director, HCPF
Dr. Judy Zerzan, Client and Clinical Care Office Director, HCPF
Chris Underwood, Health Information Office Director, HCPF
Jed Ziegenhagen, Community Living Office Director, HCPF
Tom Massey, Policy, Communications, and Administration Office Director, HCPF
Rachel Reiter, External Relations Division Director, HCPF
Zach Lynkiewicz, Legislative Liaison, HCPF





COLORADO
Department of Health Care
Policy & Financing

Department of Health Care Policy and Financing
1570 Grant Street
Denver, CO 80203

January 15, 2016

The Honorable Beth McCann, Chair
Health, Insurance, and Environment Committee
200 E. Colfax Avenue
Denver, CO 80203

Dear Representative McCann:

Enclosed please find a legislative report to the House Health, Insurance, and Environment Committee from the Department of Health Care Policy and Financing on the Teen Pregnancy and Dropout Prevention Program as required by Senate Bill 11-177.

Section 25.5-5-604, C.R.S. requires the Department to annually report on the number of new providers participating in the program, the number of additional program participants, the pregnancy rate for program participants as compared to the pregnancy rate for Medicaid clients of the same age group in the same geographic area, and a summary of the information collected by the department concerning participant behaviors that decrease the likelihood of teen pregnancy, on an annual basis.

If you require further information or have additional questions, please contact the Department's Legislative Liaison, Zach Lynkiewicz, at Zach.Lynkiewicz@state.co.us or 720-854-9882.

Sincerely,

A handwritten signature in black ink that reads "Susan E. Birch".

Susan E. Birch, MBA, BSN, RN
Executive Director

SEB/msr

Enclosure(s): Health Care Policy and Financing 2016 Teen Pregnancy and Dropout Prevention Program Annual Report



Cc: Representative Joann Ginal, Vice Chair, Health, Insurance and Environment Committee
Representative J. Paul Brown, Health, Insurance and Environment Committee
Representative Janet Buckner, Health, Insurance and Environment Committee
Representative Daneya Esgar, Health, Insurance and Environment Committee
Representative Steve Humphrey, Health, Insurance and Environment Committee
Representative Janak Joshi, Health, Insurance and Environment Committee
Representative Gordon Klingenschmitt, Health, Insurance and Environment Committee
Representative Lois Landgraf, Health, Insurance and Environment Committee
Representative Susan Lontine, Health, Insurance and Environment Committee
Representative Dianne Primavera, Health, Insurance and Environment Committee
Representative Kim Ransom, Health, Insurance and Environment Committee
Representative Su Ryden, Health, Insurance and Environment Committee
Legislative Council Library
State Library
John Bartholomew, Finance Office Director, HCPF
Gretchen Hammer, Health Programs Office Director, HCPF
Dr. Judy Zerzan, Client and Clinical Care Office Director, HCPF
Chris Underwood, Health Information Office Director, HCPF
Jed Ziegenhagen, Community Living Office Director, HCPF
Tom Massey, Policy, Communications, and Administration Office Director, HCPF
Rachel Reiter, External Relations Division Director, HCPF
Zach Lynkiewicz, Legislative Liaison, HCPF





COLORADO
Department of Health Care
Policy & Financing

Department of Health Care Policy and Financing
1570 Grant Street
Denver, CO 80203

January 15, 2016

The Honorable Dianne Primavera, Chair
Public Health Care and Human Services Committee
200 E. Colfax Avenue
Denver, CO 80203

Dear Representative Primavera:

Enclosed please find a legislative report to the House Public Health Care and Human Services Committee from the Department of Health Care Policy and Financing on the Teen Pregnancy and Dropout Prevention Program as required by Senate Bill 11-177.

Section 25.5-5-604, C.R.S., requires the Department to annually report on the number of new providers participating in the program, the number of additional program participants, the pregnancy rate for program participants as compared to the pregnancy rate for Medicaid clients of the same age group in the same geographic area, and a summary of the information collected by the department concerning participant behaviors that decrease the likelihood of teen pregnancy, on an annual basis.

If you require further information or have additional questions, please contact the Department's Legislative Liaison, Zach Lynkiewicz, at Zach.Lynkiewicz@state.co.us or 720-854-9882.

Sincerely,

A handwritten signature in black ink that reads "Susan E. Birch".

Susan E. Birch, MBA, BSN, RN
Executive Director

SEB/msr

Enclosure(s): Health Care Policy and Financing 2016 Teen Pregnancy and Dropout Prevention Program Annual Report



Cc: Representative Jonathan Singer, Vice-Chair, Public Health Care and Human Services Committee
Representative Jessie Danielson, Public Health Care and Human Services Committee
Representative Joann Ginal, Public Health Care and Human Services Committee
Representative Dominick Moreno, Public Health Care and Human Services Committee
Representative Brittany Pettersen, Public Health Care and Human Services Committee
Representative Max Tyler, Public Health Care and Human Services Committee
Representative Lois Landgraf, Public Health Care and Human Services Committee
Representative Kathleen Conti, Public Health Care and Human Services Committee
Representative Justin Everett, Public Health Care and Human Services Committee
Representative Janak Joshi, Public Health Care and Human Services Committee
Representative Lang Sias, Public Health Care and Human Services Committee
Representative JoAnn Windholz, Public Health Care and Human Services Committee
Legislative Council Library
State Library
John Bartholomew, Finance Office Director, HCPF
Gretchen Hammer, Health Programs Office Director, HCPF
Dr. Judy Zerzan, Client and Clinical Care Office Director, HCPF
Chris Underwood, Health Information Office Director, HCPF
Jed Ziegenhagen, Community Living Office Director, HCPF
Tom Massey, Policy, Communications, and Administration Office Director, HCPF
Rachel Reiter, External Relations Division Director, HCPF
Zach Lynkiewicz, Legislative Liaison, HCPF





COLORADO
Department of Health Care
Policy & Financing

Department of Health Care Policy and Financing
1570 Grant Street
Denver, CO 80203

January 15, 2016

The Honorable Kevin Lundberg, Chair
Health and Human Services Committee
200 E. Colfax Avenue
Denver, CO 80203

Dear Senator Lundberg:

Enclosed please find a legislative report to the Senate Health and Human Services Committee from the Department of Health Care Policy and Financing on the Teen Pregnancy and Dropout Prevention Program as required by Senate Bill 11-177.

Section 25.5-5-604, C.R.S. requires the Department to annually report on the number of new providers participating in the program, the number of additional program participants, the pregnancy rate for program participants as compared to the pregnancy rate for Medicaid clients of the same age group in the same geographic area, and a summary of the information collected by the department concerning participant behaviors that decrease the likelihood of teen pregnancy, on an annual basis.

If you require further information or have additional questions, please contact the Department's Legislative Liaison, Zach Lynkiewicz, at Zach.Lynkiewicz@state.co.us or 720-854-9882.

Sincerely,

A handwritten signature in black ink that reads "Susan E. Birch".

Susan E. Birch, MBA, BSN, RN
Executive Director

SEB/msr

Enclosure(s): Health Care Policy and Financing 2016 Teen Pregnancy and Dropout Prevention Program Annual Report



Cc: Senator Larry Crowder, Vice-Chair, Health and Human Services Committee
Senator Beth Martinez Humenik, Health and Human Services Committee
Senator Irene Aguilar, Health and Human Services Committee
Senator Linda Newell, Health and Human Services Committee
Legislative Council Library
State Library
John Bartholomew, Finance Office Director, HCPF
Gretchen Hammer, Health Programs Office Director, HCPF
Dr. Judy Zerzan, Client and Clinical Care Office Director, HCPF
Chris Underwood, Health Information Office Director, HCPF
Jed Ziegenhagen, Community Living Office Director, HCPF
Tom Massey, Policy, Communications, and Administration Office Director, HCPF
Rachel Reiter, External Relations Division Director, HCPF
Zach Lynkiewicz, Legislative Liaison, HCPF



Medicaid Teen Pregnancy and Dropout Prevention Program

Section 25.5-5-604

January 15, 2016

Submitted to:

**Joint Budget Committee
House Health, Insurance and Environment Committee
House Public Health Care and Human Services Committee
Senate Health and Human Services Committee**



COLORADO
Department of Health Care
Policy & Financing

This Page Intentionally Left Blank



2015 Teen Pregnancy and Dropout Prevention Program Report

In 2011, the Medicaid Teen Pregnancy and Dropout Prevention Program (TPDPP) was reauthorized under Senate Bill 11-177 (Section 25.5-5-601 et. seq., C.R.S.). A Sunset Review for this program is planned for the 2016 Legislative session. The TPDP program has been a prevention program with the purpose of reducing teen pregnancies and school dropouts among Medicaid enrolled teens by providing comprehensive pregnancy prevention counseling. The program also provided support services to at-risk teenagers and teen parents – services aimed to promote self-sufficiency, self-reliance, and a sense of personal responsibility in making appropriate reproductive health decisions.

Teen Pregnancy Prevention through Science-based Programs

In 2013, the TPDP program statute was modified to require use of evidence-based pregnancy prevention programs. Federal and national organizations working on unintended pregnancy prevention provide information to identify effective, evidence-based teen pregnancy prevention programs. Highly effective programs and revised federal guidelines encourage parental involvement, counsel that abstinence is the most effective way to avoid pregnancy, improve skills for making responsible choices, including providing information on how alcohol and drugs impact decision-making, are age appropriate and provide medically accurate reproductive health and contraception information. Contraception counseling includes information on: Types of contraception, health benefits (i.e. decreasing transmission of sexually transmitted infections), effectiveness, availability, and medically identified potential side effects. Contraception counseling is an aspect of the Medicaid TPDP program; provision of contraceptives is not.

No General Fund Monies Used

State statute requires that the funds for TPDP program services are derived from the federal government and local/community sources, and prohibits the use of General Fund for the program. State statute also directs that the TPDP program be considered a family planning service in order to receive an enhanced federal match. Medicaid family planning services are eligible for a 90 percent federal financial participation match rate with the remaining 10 percent coming from an approved state source.



While previous program providers discontinued their programs, citing difficulty in providing the 10 percent matching funds, the Department of Health Care Policy and Financing (Department) continued to contract with one program provider through the end of FY 2014-15. This provider operated programs in three Colorado counties: Mesa, Delta and Montrose, providing services to 314 (in FY 2013-14) and 294 (in FY 2014-15) unique Medicaid enrolled teen participants. Risk related data collection from this TPDP program provider has been limited, but data associated with participating Medicaid teens show no pregnancies during the past two fiscal years.

Challenges to Implement the Program Statewide

Statewide expansion of the TPDP program has been on hold while the Department worked with the Centers for Medicare and Medicaid Services (CMS) to clarify: 1) Which program services CMS approves for federal matching funds, 2) family planning service classification, which differs between Medicaid and federal (Title X) programs, and 3) CMS guidance on how the program could be implemented with totality and fidelity to the evidence-based models. Teen Pregnancy prevention programs are effective and most likely to produce positive outcomes when replicated and implemented in totality.

In spring 2014, the Department submitted a State Plan Amendment (SPA) regarding family planning services to CMS which specifically requested that pregnancy prevention counseling services be categorized as family planning services and receive 90 percent federal funding. Following the submission, CMS sent a formal Request for Additional Information (RAI) regarding: 1) The funding methodology for the TPDP program and 2) whether TPDP Program services are equally available to all Medicaid-enrolled youth throughout the State. Statewide access for all State Plan Medicaid services is a federal requirement. After additional discussion with CMS regarding their concerns the Department withdrew the submitted State Plan Amendment.

House Bill 15-1079

Since the statutory prohibition on the use of General Fund was the biggest impediment to expanding the program statewide, the Department included House Bill 15-1079 in its legislative agenda that would have allowed General Funds to be used for the TPDP program. Despite bipartisan support in the House, the bill was postponed indefinitely in the Senate.



Sunset Recommendation

Without using General Fund for the TPDP program, the Department was unable to implement a statewide program while also achieving federal approval for the enhanced match. Therefore, the Department decided not to renew the contract with the existing TPDP program provider since the Department could not resolve CMS' concerns about the TPDP program's statutory funding restrictions and state wideness. For the above reasons, the Department agrees with the recommendation of the Department of Regulatory Agencies that the TPDP Program should sunset. The Department continues to work diligently on alternative methods to support Colorado Medicaid-enrolled youth with preventing unintended pregnancies.

