

# MEMORANDUM

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**TO:** JBC Members  
**FROM:** John Ziegler  
**SUBJECT:** March Revenue Forecast  
**DATE:** March 20, 2015

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Legislative Council Staff (LCS) and the Office of State Planning and Budgeting (OSPB) released their March revenue forecasts on March 18, 2015. The General Fund has been updated for the Committee decisions made through March 19, 2015. Attached are several tables that provide a comparison of the March revenue forecasts.

**Table 1:** Provides the General Fund Overview based on the LCS revenue forecast.

**Table 2:** Provides a summary of General Fund appropriations.

**Table 3:** Provides a summary of bills that impact the General Fund.

**Table 1**  
**General Fund Overview Based On Legislative Council March 2015 Revenue Estimate**  
**Updated for JBC Actions as of the End of Figure Setting Prior to Final Balancing - Mar-20-2015**  
(millions of dollars)

	<b>FY 13-14</b>	<b>FY 14-15</b>	<b>FY 15-16</b>
1 Beginning GF Reserve	\$373.0	\$435.9	\$591.1
2 GF Nonexempt Revenues	6,849.5	7,274.4	7,766.1
3 GF Exempt Revenues	2,125.3	2,384.1	2,489.0
4 Transfers/Paybacks (Prior Sessions)	14.2	36.7	14.1
5 Transfers Approved by JBC Not Yet Included in Forecasts	0.0	0.0	(11.6)
6 Marijuana Tax Cash Fund (\$27.7M) and Severance Tax Trust Fund Transfers (\$47.0M) to the GF Rqsted by Gov	0.0	27.7	0.0
7 TOTAL GF AVAILABLE	<u>\$9,362.0</u>	<u>\$10,158.8</u>	<u>\$10,848.7</u>
8			
9 GF Obligations:			
10 GF Appropriations	\$8,218.7	\$8,765.3	\$9,419.7
11 Supplementals/2015 Bills Signed into Law	(0.1)	103.2	0.0
12 Long Bill Supplemental Add-ons	0.0	2.2	0.0
13 JBC Separate Bills/Place Holders	0.0	2.0	132.4
14 Adjusted GF Appropriations Base	<u>8,218.6</u>	<u>8,872.7</u>	<u>9,552.1</u>
15 Amounts Deemed Exempt from the Restriction on State Appropriations (Section 24-75-201.1, C.R.S.)	0.0	0.0	0.0
16 Medicaid Overexpenditures/Payment Delays as Required by OSPB and the Controller	32.4	0.0	0.0
17 TABOR Refund Under Art X, Section 20, (3)(c)(d)	0.0	69.7	116.8
18 TABOR Refund Under Art X, Section 20, (3)(c)(c)	0.0	58.0	0.0
19 Rebates and Expenditures - Based on Statutory Minimums	140.3	137.4	142.2
20 Reimbursement for Senior and Veterans Property Tax Exemption	109.8	117.0	126.0
21 Transfer to HUTF (Sec. 24-75-219, C.R.S.)	0.0	0.0	102.6
22 Transfer to Capital Construction (Sec. 24-75-219, C.R.S.)	0.0	0.0	25.6
23 Transfer to the Capital Construction Fund	186.7	248.5	219.1
24 Transfer to FPPA and SEF - SB 13-234	45.3	25.3	25.3
25 Transfers from the General Fund Pursuant to Section 24-75-220 (4) (a), C.R.S.	215.2	0.0	0.0
26 Transfer to Other Funds	30.9	39.1	43.9
27 Accounting Adjustments	(53.1)	0.0	0.0
28 TOTAL GF OBLIGATIONS	<u>\$8,926.1</u>	<u>\$9,567.7</u>	<u>\$10,353.6</u>
29			
30 YEAR END GF RESERVE	\$435.9	\$591.1	\$495.1
31 STATUTORY RESERVE (Section 24-75-201.1 (1) (d), C.R.S.) ADJUSTED for LLS 15-1022	410.9	576.7	618.3
32 MONEYS IN (DEFICT)/EXCESS OF THE STATUTORY GF RESERVE	<u>\$25.0</u>	<u>\$14.4</u>	<u>(\$123.2)</u>

Table 1 - Continued

	<b>FY 13-14</b>	<b>FY 14-15</b>	<b>FY 15-16</b>
33 Total Gross General Fund Revenues	\$8,974.8	\$9,658.5	\$10,255.1
34 Percent Gross General Fund Revenue Growth	4.9%	7.6%	6.2%
35			
36 Transfer to the State Education Fund	\$478.8	\$507.0	\$538.0
37 Transfer of Excess Reserve to SEF pursuant to SB 11-156, HB 12-1338, SB 13-234, SB 13-260	45.3	25.3	25.3
38 Transfer of Excess Reserve to SEF pursuant to HB 14-1342	20.0	0.0	0.0
39 Total Transfers to the State Education Fund	\$544.1	\$532.3	\$563.3
40			
41 Required TABOR Reserve	\$350.8	\$370.4	\$386.7
42			
43 GF Approp Base (Adj GF approp base + K-12 Capital + Amt Deemed Exempt + Medicaid Over)	\$8,251.0	\$8,872.7	\$9,552.1
44 Total Percent Growth (Including both items within restriction and exemptions)	10.5%	7.5%	7.7%
45 GF Appropriations Base Available Growth	\$786.3	\$621.7	\$679.4
46			
47 Personal Income (Sec 24-75-201.1 (1)(e)(I), CRS) - Calculation to Trigger SB 228	\$240,350.0	\$247,069.0	\$260,163.0
48 Percent Increase/(Decrease) Over Previous Year	6.3%	2.8%	5.3%
49			
50 Calculated Restriction on GF Appropriation Growth (Sec 24-75-201.1 (1)(a)(VII)(A), CRS)	\$11,307.3	\$12,017.5	\$12,353.5
51 Adjusted GF Appropriations Base	8,218.6	8,872.7	9,552.1
52 Over/(Under) Calculated Appropriations Restriction	(\$3,088.7)	(\$3,144.8)	(\$2,801.4)
53			
54 Year-End GF Statutory Reserve Percentage	5.0%	6.5%	6.5%
55 Year-End GF Excess of Statutory Reserve Percentage	0.3%	0.2%	-1.3%
56			
57 Rebates and Expenditures Include (from LCS Forecast)			
58 Cigarette Rebate	\$10.4	\$10.8	\$10.6
59 Marijuana Tax	\$1.4	\$5.7	\$6.3
60 Old Age Pension	106.9	98.2	102.1
61 Aged Property Tax & Heating Credit	6.0	6.4	6.6
62 Older Coloradans Fund (Off Budget - not in Long Bill)	10.0	10.0	10.0
63 FPPA	4.1	4.7	4.7
64 Amendment 35 GFE Expenditures	0.8	0.8	0.9
65 Treasurer's Loans to School Districts (Off Budget -- Not in Long Bill)	0.7	0.8	1.0
66 Total Rebates and Expenditures	\$140.3	\$137.4	\$142.2

**Table 1 - Continued**

	<b>FY 13-14</b>	<b>FY 14-15</b>	<b>FY 15-16</b>
67 Calculation of Statutory Reserve (Assuming Passage of JBC Bill LLS 15-1022)			
68 Adjusted GF Appropriations Base			\$9,552.1
69 Amounts Exempt from Statutory Reserve:			
70 Anschutz Medical Campus COP			7.2
71 Federal Mineral Lease COP			7.7
72 CSP II COP			20.3
73 Lease Purchase of Ralph L. Carr Judicial Center			3.9
74 Adjusted GF Base For Calculation of Statutory Reserve			9,513.0
75 STATUTORY RESERVE (Section 24-75-201.1 (1) (d), C.R.S.)			\$618.3
76			
77 STATUTORY RESERVE (Section 24-75-201.1 (1) (d), C.R.S.) Absent LLS 15-1022)			\$620.9
78 Difference			(\$2.5)

**Table 2**  
**Summary of FY 2013-14, FY 2014-15, and FY 2015-16 General Fund Appropriations**  
**Updated for JBC Actions as of the End of Figure Setting Prior to Final Balancing**

Departments	FY 2013-14 Appropriation Adjusted for JBC Approved Supplemental Changes	FY 2014-15 Appropriation Adjusted for JBC Supplemental Changes and Supplemental Package Bills	FY 2014-15 Add- on Changes in the 2015 Session Long Bill	FY 2014-15 Appropriation Adjusted for Long Bill Add- ons	FY 2014-15 Separate Bills as Part of Long Bill Package During 2015 Session (Updated for Conference Committee Actions)	FY 2014-15 Appropriation Adjusted for Add- ons and Separate Bills	FY 2015-16 Operating Base In Long Bill as Introduced	FY 2015-16 Bills and Statutory Appropriations	FY 2015-16 Operating Base Total Appropriation	FY 2015-16 Operating Base as Approved by JBC Compared to FY 2014-15 Final Revised Appropriation	Percent
1 Agriculture	\$7,723,805	9,317,936	\$0	\$9,317,936	\$0	\$9,317,936	\$9,706,234	\$0	9,706,234	\$388,298	4.17%
2 Corrections	683,084,333	720,902,032	0	720,902,032	0	720,902,032	\$782,588,684	1,749,731	784,338,415	63,436,383	8.80%
3 Education	3,153,841,621	3,357,973,487	(141,471)	3,357,832,016	141,471	3,357,973,487	\$3,548,923,792	75,161,258	3,624,085,050	266,111,563	7.92%
4 Governor	26,567,386	34,983,120	0	34,983,120	0	34,983,120	\$44,427,966	0	44,427,966	9,444,846	27.00%
5 Health Care Policy	2,067,258,413	2,353,220,728	1,856,192	2,355,076,920	0	2,355,076,920	\$2,538,718,613	626,152	2,539,344,765	184,267,845	7.82%
6 Higher Education	659,108,061	762,082,525	0	762,082,525	0	762,082,525	\$868,035,807	0	868,035,807	105,953,282	13.90%
7 Human Services	719,139,332	789,319,651	729,233	790,048,884	0	790,048,884	\$807,724,562	10,061,019	817,785,581	27,736,697	3.51%
8 Judicial	387,197,626	446,285,574	0	446,285,574	0	446,285,574	\$478,393,699	(241,934)	478,151,765	31,866,191	7.14%
9 Labor	98,519	661,690	0	661,690	0	661,690	\$3,091,774	665,330	3,757,104	3,095,414	467.80%
10 Law	12,168,714	13,575,405	0	13,575,405	0	13,575,405	\$14,963,624	0	14,963,624	1,388,219	10.23%
11 Legislature	38,592,648	40,962,675	0	40,962,675	0	40,962,675	\$3,762,160	39,381,144	43,143,304	2,180,629	5.32%
12 Local Affairs	17,710,455	21,944,101	0	21,944,101	0	21,944,101	\$22,058,103	0	22,058,103	114,002	0.52%
13 Military Affairs	7,378,715	8,244,667	0	8,244,667	0	8,244,667	\$8,285,043	0	8,285,043	40,376	0.49%
14 Natural Resources	25,126,713	26,309,329	0	26,309,329	0	26,309,329	\$27,479,559	0	27,479,559	1,170,230	4.45%
15 Personnel	31,439,880	7,130,338	0	7,130,338	0	7,130,338	\$11,711,626	0	11,711,626	4,581,288	64.25%
16 Public Health	54,127,441	64,322,851	0	64,322,851	0	64,322,851	\$43,793,789	5,000,000	48,793,789	(15,529,062)	-24.14%
17 Public Safety	168,464,555	136,063,545	0	136,063,545	0	136,063,545	\$124,154,552	0	124,154,552	(11,908,993)	-8.75%
18 Regulatory Agencies	1,703,494	1,884,591	0	1,884,591	0	1,884,591	\$1,923,405	0	1,923,405	38,814	2.06%
19 Revenue	80,547,235	101,668,190	0	101,668,190	1,898,824	103,567,014	\$97,944,431	0	97,944,431	(5,622,583)	-5.43%
20 State	0	0	0	0	0	0	\$0	0	0	0	n/a
21 Transportation	0	700,000	0	700,000	0	700,000	\$0	0	0	(700,000)	-100.00%
22 Treasury	106,058,124	121,578,482	0	121,578,482	0	121,578,482	\$137,046,707	0	137,046,707	15,468,225	12.72%
23 Capital Construction Fund	0	0	0	0	0	0	\$0	0	0	0	n/a
24 Controlled Maintenance	101,000,000	111,264	0	111,264	0	111,264	\$0	0	0	(111,264)	-100.00%
25											
26 Total	\$8,348,337,070	\$9,019,242,181	\$2,443,954	\$9,021,686,135	\$2,040,295	\$9,023,726,430	\$9,574,734,130	132,402,700	9,707,136,830	683,521,664	7.57%
27											
28											
29 Amounts Deemed Exempt from Statutory Limit	\$0	\$0									
30 Rebates and Expenditures	\$129,680,784	\$150,790,708	\$0	\$150,790,708		\$150,790,708			155,006,251		
31											
32 Amount Subject to Statutory Limit	\$8,218,656,286	\$8,868,451,473	\$2,443,954	\$8,870,895,427	\$2,040,295	\$8,872,935,722			9,552,130,579		
33 Amount Subject to Statutory Limit in Long Bill									9,419,727,879		
34 Amount Subject to Statutory Limit in Bills									132,402,700		

**Table 2**  
**Bills that Impact General Fund from the 2015 Session for FY 2014-15 and FY 2015-16**  
**Updated for JBC Actions as of the End of Figure Setting Prior to Final Balancing**

	<b>Title</b>	<b>Bill No.</b>	<b>Department</b>	<b>FY 2014-15 Impact GF</b>	<b>FY 2015-16 Impact GF</b>
1	<b>Bills Included in JBC Supplemental Balancing that Impact General Fund Revenue:</b>				
2	<i>Bills Included in JBC Supplemental Package:</i>				
3	Transfer From the State Employee Reserve Fund	SB 169	Statewide	6,351,002	0
4	Marijuana Tax Fund One-time Current Year Approp	SB 167	HCPF	(1,151,631)	0
5	Transfers From I.D.D. Services Cash Fund	SB 168	HCPF	2,057,079	
6					
7	<i>Items that are Not Part of the JBC Supplemental Package but are Included for Balancing:</i>				
8	<b>JBC Bills Not Running in Conjunction with Supplemental Package:</b>				
9	Transfer To Building Regulation Fund	SB 112	Local Affairs	(300,000)	
10					
11	<b>Subtotal Bills Impacting General Fund that JBC is Considering during Balancing</b>			<b>6,956,450</b>	<b>0</b>
12					
13	<b>Bills Included in JBC Long Bill Balancing that Impact General Fund Revenue:</b>				
14	<i>Bills Included in JBC Long Bill Package:</i>				
15					
16	Transfers to Mineral Impact (Roan Plateau Settlement)	LLS -0775	Local Affairs		(7,788,866)
17	Colorado Recovery Office Hazard Mapping	LLS-1000	Nat Resources	0	(3,800,000)
18	<b>Subtotal Bills Included in JBC Long Bill Balancing that Impact General Fund Revenue:</b>			<b>0</b>	<b>(11,588,866)</b>
19					
20	<b>Total Bills that Impact General Fund Revenue - 2015 Session</b>			<b>6,956,450</b>	<b>(11,588,866)</b>
21					
22	<b>GF Obligations - 2015 Bills Other than Supplemental Bills:</b>				
23					
24	<b>Title:</b>				
25	<i>Bills Included in JBC Supplemental Package - Subject to Statutory Limit:</i>				
26	Current Year Adjustments School Finance	SB 166	Education	0	0
27	Marijuana Tax Fund One-time Current Year Approp	SB-167	HCPF	(1,081,344)	0
28	Modify 2014-15 Approp From Marijuana Revenue	SB-167	Various	0	0
29					
30	<i>Subtotal Bills Approved as Part of JBC Supp. Package - Statutory Limit</i>			<i>(1,081,344)</i>	<i>0</i>
31					
32	<b>GF Obligations - 2015 Items Other than Supplemental Bills:</b>			<b>(1,081,344)</b>	<b>0</b>
33					
34	<b>Bills Included in JBC Actions on the Long Bill - Subject to Statutory Limit:</b>				
35	<i>Bills that are Part of JBC Package:</i>				
36	Child Nutrition School Lunch Protection Program	LLS-1003	Education	141,471	161,258
37	History Colorado Fund Clean-Up Bill	15-0977	Higher Ed	0	0
38	H.B. 14-1319 Clean-Up	15-0988	Higher Ed	0	0
39	Collaborative Management Program	15-0976	Human Serv	0	1,856,635
40	Child Welfare Workload Study	15-0978	Human Serv	0	5,714,028
41	Funding Formula for Centers for Independent Living	15-0776	Human Serv	0	2,000,000
42	Transfer Division of Vocational Rehabilitation to DOLE	15-0735	Labor	0	665,330
43	Tobacco Settlement Moneys for A.I.D.S./H.I.V.	15-0914	Pub Health	0	0
44					
45	<i>Bills that are Not Part of the JBC LB Package but are Included for Balancing:</i>				
46	<b>JBC Bills Not Running in Conjunction with Long Bill Package</b>				
47					
48	Spending Savings from Earned Time in DOC	SB-195	Corrections	0	1,500,000
49	OIT Transfer of Operating Cost	15-1010	Governor	0	0
50	Medicaid Rate Review Process	LLS-096	HCPF	0	258,588
51	Consolidate Adult IDD Services Waiver	15-0829	HCPF	0	0
52	Services for Children with Autism Waiver	HB -1186	HCPF	0	367,564
53	Support Federal Legislation for Reimbursement of Ft. Lewis College Tuition Waiver	15-0986	Higher Ed	0	0
54	Mandatory Abuse Report for Adult with a Disability	SB-109	Hum Services	0	490,356
55	Office of the Respondent Parents' Counsel	HB-1149	Judicial	0	(603,145)
56	Oversight and Funding Child & Family Investigations	HB -1150	Judicial	0	27,580
57	Restructure the Office of the State Controller to Support CORE	15-0876	Personnel	0	0
58	Office of State Architect Planning Unit	15-0772	Personnel	0	0
59	State Facilities Security Fund	15-0985	Pub Safety	0	0
60	Supplemental for the Department of Revenue	SB-161	Revenue	1,898,824	0
61	Funding for Controlled Maintenance Costs	15-0773	Capital	0	0
62	Capital Outlay Reserve	15-0913	Capital	0	0
63					

**Table 2**  
**Bills that Impact General Fund from the 2015 Session for FY 2014-15 and FY 2015-16**  
**Updated for JBC Actions as of the End of Figure Setting Prior to Final Balancing**

	<b>Title</b>	<b>Bill No.</b>	<b>Department</b>	<b>FY 2014-15 Impact GF</b>	<b>FY 2015-16 Impact GF</b>
64	<b>Bills for which the JBC is Including a Placeholder in Balancing But that Are Not JBC Bills</b>				
65					
66	School Finance Act	???	Education	0	75,000,000
67	Adds Judge in Twelfth Judicial District	HB 1034	Judicial	0	333,631
68	FY 2015-16 Legislative Appropriation Bill	SB-191	Leg	0	39,381,144
69	Authorize GF Dollars for LARC Services	HB 1194	Pub Health	0	5,000,000
70	<b>Subtotal Bills Approved as Part of JBC LB Balancing - Statutory Limit</b>			<b>2,040,295</b>	<b>132,152,969</b>
71					
72	<b>Bills that Do not Impact the Statutory Limit - Part of JBC Budget Package</b>				
73	<i>Bills Included with the Supplemental Package:</i>				
74	Transfers To Capital Construction	SB 170	Capital	23,008,332	0
75	Transfers To Capital Construction	????	Capital		
76					
77	<b>Subtotal Bills that Include Transfers of GF to Various Cash Funds - Not Subject to Statutory Limit</b>			<b>23,008,332</b>	<b>0</b>
78					
79	<b>Five Year Statutory Appropriations for the Department of Corrections</b>	N/A	Corrections	<b>0</b>	<b>249,731</b>
80					
81	<b>Total</b>			<b>23,967,283</b>	<b>132,402,700</b>
82	Operating Budget			958,951	132,402,700
83	Statutory Reserve Increase Bill				0
84	Bills not Included in Statutory Reserve Calculation				0
85	Transfers Not Subject to the Statutory Limit			23,008,332	(11,588,866)