

# MEMORANDUM

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**TO:** JBC Members

**FROM:** John Ziegler

**SUBJECT:** March Revenue Forecast - As of the Passage of the Long Bill Package

**DATE:** April 27, 2012

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Legislative Council Staff (LCS) and the Office of State Planning and Budgeting (OSPB) released their March revenue forecasts. Attached are four tables that provide a comparison of the March revenue forecasts as adjusted to reflect the bills associated with the JBC budget package that was sent to the Governor.

- Table 1:** Provides the General Fund Overview based on the OSPB revenue forecast.
- Table 2:** Provides the General Fund Overview based on the LCS revenue forecast.
- Table 3:** Provides the Summary of FY 2010-11, FY 2011-12, and FY 2012-13 General Fund Appropriations.
- Table 4:** Provides the Bills that Impact General Fund from the 2012 Session for FY 2011-12 and FY 2012-13.

*Please note: The figures reflected in these schedules are based on decisions and assumptions made by the General Assembly through April 27, 2012. Future decisions or assumptions could change the figures within these schedules.*

**Table 1**  
**General Fund Overview Based On OSPB March 2012 Revenue Estimate and JBC Decisions on FY 2012-13 Request**  
**As of Decisions Made through April 27, 2012**  
(millions of dollars)

	<b>FY 10-11</b>	<b>FY 11-12</b>	<b>FY 12-13</b>	<b>FY 13-14</b>
1 Beginning GF Reserve	\$137.4	\$156.9	\$422.2	\$297.8
2 GF Nonexempt Revenues	6,315.2	6,326.9	6,724.5	6,992.7
3 GF Exempt Revenues	770.6	1,073.2	896.3	955.0
4 Transfers/Paybacks (prior Sessions)	158.1	132.7	2.1	2.2
5 Transfer to Older Americans Act	(8.0)	(8.0)	(8.0)	(8.0)
6 Transfers Included as Part of the JBC Budget Package	0.0	9.4	(6.7)	0.0
7 TABOR Surplus Liability	0.0	0.0	0.0	0.0
8 TOTAL GF AVAILABLE	\$7,373.3	\$7,691.1	\$8,030.4	\$8,239.7
9				
10 GF Obligations:				
11 GF Appropriations	\$6,811.1	\$6,982.3	\$7,362.1	\$7,442.6
12 January 2012 Supplemental Adjustments	12.0	(9.2)	0.0	0.0
13 Long Bill Add-on Supplementals	0.0	49.1	\$0.0	\$0.0
14 Associated Budget Package Bills in Addition to the Long Bill	0.0	5.7	80.5	0.0
15 Adjusted GF Appropriations Base	6,823.1	7,027.9	7,442.6	7,442.6
16 Amounts Deemed Exempt from the Restriction on State Appropriations (Section 24-75-201.1, C.R.S.)	0.0	0.0	0.0	0.0
17 Medicaid Overexpenditures/Payment Delays as Required by OSPB and Controller	0.0	0.0	0.0	0.0
18 Estimated Federal Medical Assistance Percentage (FMAP) Changes (includes SB264 impact)	(0.5)	0.0	0.0	0.0
19 Rebates and Expenditures - Based on Statutory Minimums	126.0	131.0	130.5	145.4
20 Reimbursement for Senior and Veterans Property Tax Exemption	1.6	1.7	98.5	104.4
21 Transfer to HUTF (Sec. 24-75-219, C.R.S.)	0.0	0.0	0.0	0.0
22 Transfer to Capital Construction (Sec. 24-75-219, C.R.S.)	0.0	0.0	0.0	0.0
23 Capital Construction Transfer	12.0	49.3	61.0	53.6
24 JBC Bill to Transfer General Fund to SEF (\$80.0 M in FY 2011-12, All Excess in FY 2012-13)	0.0	59.0	0.0	0.0
25 Transfer of Excess Reserve to SEF Pursuant to SB 11-156	221.1	0.0	0.0	0.0
26 Transfer of Excess Reserve to Public School Fund pursuant to SB 11-230	67.5	0.0	0.0	0.0
27 Accounting Adjustments	(34.4)	0.0	0.0	0.0
28 TOTAL GF OBLIGATIONS	\$7,216.4	\$7,268.9	\$7,732.6	\$7,746.0
29				
30 YEAR END GF RESERVE	\$156.9	\$422.2	\$297.8	\$493.7
31 STATUTORY RESERVE (Section 24-75-201.1 (1) (d), C.R.S.)	156.9	281.1	297.7	297.7
32 MONEYS IN (DEFICT)/EXCESS OF THE STATUTORY GF RESERVE	(\$0.0)	\$141.1	\$0.1	\$196.0
33 Reduction Needed to Maintain 1/2 of Statutory Reserve	N/A	N/A	N/A	N/A

**Table 1 - Continued**

	<b>FY 10-11</b>	<b>FY 11-12</b>	<b>FY 12-13</b>	<b>FY 13-14</b>
34 Total Gross General Fund Revenues	\$7,085.8	\$7,400.1	\$7,620.8	\$7,947.7
35 Percent Gross General Fund Revenue Growth	9.7%	4.4%	3.0%	4.3%
36				
37 Transfer to the State Education Fund	\$370.8	\$388.3	\$399.9	\$417.8
38 Transfer of Excess Reserve to SEF Pursuant to SB 11-156	221.1	0.0	0.0	0.0
39 Transfer Revenues Received due to Tax Amnesty bill to SEF pursuant to SB 11-184	0.0	9.7	0.0	0.0
41 Total Transfers to the State Education Fund	\$591.9	\$398.0	\$399.9	\$417.8
41				
42 Required TABOR Reserve	\$282.7	\$294.0	\$298.0	\$312.4
43				
44 GF Approp Base (Adj GF approp base + K-12 Capital + Amt Deemed Exempt + Medicaid Over)	\$6,823.1	\$7,027.9	\$7,442.6	\$7,442.6
45 Total Percent Growth (Including both items within restriction and exemptions)	3.3%	3.0%	5.9%	0.0%
46 GF Appropriations Base Available Growth	\$219.6	\$204.8	\$414.7	\$0.0
47				
48 Personal Income (Sec 24-75-201.1 (1)(e)(I), CRS) - Calculation to Trigger SB 228	\$213,200.0	\$224,300.0	\$234,200.0	\$244,200.0
49 Percent Increase/(Decrease) Over Previous Year	3.8%	5.2%	4.4%	4.3%
50				
51 Calculated Restriction on GF Appropriation Growth (Sec 24-75-201.1 (1)(a)(II) through (IV), CRS)	10,800.0	10,270.0	10,660.0	11,225.0
52 Adjusted GF Appropriations Base	6,823.1	7,027.9	7,442.6	7,442.6
53 Over/(Under) Calculated Appropriations Restriction	(\$3,976.9)	(\$3,242.1)	(\$3,217.4)	(\$3,782.4)
54				
55 Year-End GF Statutory Reserve Percentage	2.3%	4.0%	4.0%	4.0%
56 Year-End GF Excess of Statutory Reserve Percentage	0.0%	2.0%	0.0%	2.6%
57				
58 Rebates and Expenditures Include (from OSPB Forecast)				
59 Cigarette Rebate	\$11.0	\$11.2	\$10.3	\$9.9
60 Old Age Pension	102.2	100.1	96.1	96.1
61 Aged Property Tax & Heating Credit	6.8	7.8	7.4	7.4
62 FPPA	4.3	9.6	14.3	29.6
63 Amendment 35 GFE Expenditures	0.9	0.9	0.8	0.8
64 Treasurer's Loans to School Districts (Off Budget -- Not in Long Bill)	0.8	1.4	1.6	1.6
65 Total Rebates and Expenditures	\$126.0	\$131.0	\$130.5	\$145.4

**Table 2**  
**General Fund Overview Based On Legislative Council March 2012 Revenue Estimate and JBC Decisions on FY 2012-13 Request**  
**As of Decisions Made through April 27, 2012**  
(millions of dollars)

	<b>FY 10-11</b>	<b>FY 11-12</b>	<b>FY 12-13</b>	<b>FY 13-14</b>
1 Beginning GF Reserve	\$137.4	\$156.9	\$497.6	\$402.6
2 GF Nonexempt Revenues	6,315.2	6,295.9	6,688.5	7,034.4
3 GF Exempt Revenues	770.6	1,182.2	971.8	1,050.7
4 Transfers/Paybacks (Prior Sessions)	158.1	133.0	2.1	(0.9)
5 Transfer to Older Americans Act	(10.9)	(10.9)	(8.0)	(8.0)
6 Transfers Included as Part of the JBC Budget Package	0.0	9.5	(6.7)	0.0
7 TABOR Surplus Liability	0.0	0.0	0.0	0.0
8 TOTAL GF AVAILABLE	\$7,370.4	\$7,766.6	\$8,145.3	\$8,478.8
9				
10 GF Obligations:				
11 GF Appropriations	\$6,811.1	\$6,982.3	\$7,362.1	\$7,442.6
12 January 2012 Supplemental Adjustments	12.0	(9.2)	0.0	0.0
13 Long Bill Add-on Supplementals	0.0	49.1	0.0	0.0
14 Associated Budget Package Bills in Addition to the Long Bill	0.0	5.7	80.5	0.0
15 Adjusted GF Appropriations Base	6,823.1	7,027.9	7,442.6	7,442.6
16 Amounts Deemed Exempt from the Restriction on State Appropriations (Section 24-75-201.1, C.R.S.)	0.0	0.0	0.0	0.0
17 Medicaid Overexpenditures/Payment Delays as Required by OSPB and the Controller	0.0	0.0	0.0	0.0
18 Estimated Federal Medical Assistance Percentage (FMAP) Changes (includes SB264 impact)	0.0	0.0	0.0	0.0
19 Rebates and Expenditures - Based on Statutory Minimums	115.1	131.1	143.0	140.0
20 Reimbursement for Senior and Veterans Property Tax Exemption	1.6	1.7	96.1	102.7
21 Transfer to HUTF (Sec. 24-75-219, C.R.S.)	0.0	0.0	0.0	161.7
22 Transfer to Capital Construction (Sec. 24-75-219, C.R.S.)	0.0	0.0	0.0	40.4
23 JBC Bill to Transfer General Fund to SEF (\$80.0 M in FY 2011-12, All Excess in FY 2012-13)	0.0	59.0	0.0	0.0
24 Capital Construction Transfer	12.0	49.3	61.0	84.1
25 Transfer of Excess Reserve to SEF pursuant to SB 11-156	221.0	0.0	0.0	0.0
26 Transfer of Excess Reserve to Public School Fund pursuant to SB 11-230	67.5	0.0	0.0	0.0
27 Accounting Adjustments	(26.8)	0.0	0.0	0.0
28 TOTAL GF OBLIGATIONS	\$7,213.5	\$7,269.0	\$7,742.7	\$7,971.5
29				
30 YEAR END GF RESERVE	\$156.9	\$497.6	\$402.6	\$507.3
31 STATUTORY RESERVE (Section 24-75-201.1 (1) (d), C.R.S.)	156.9	281.1	297.7	334.9
32 MONEYS IN (DEFICT)/EXCESS OF THE STATUTORY GF RESERVE	(\$0.0)	\$216.5	\$104.9	\$172.4
33 Reduction Needed to Maintain 1/2 of Statutory Reserve	N/A	N/A	N/A	N/A

**Table 2 - Continued**

	<b>FY 10-11</b>	<b>FY 11-12</b>	<b>FY 12-13</b>	<b>FY 13-14</b>
34 Total Gross General Fund Revenues	\$7,085.8	\$7,478.1	\$7,660.3	\$8,085.1
35 Percent Gross General Fund Revenue Growth	9.7%	5.5%	2.4%	5.5%
36				
37 Transfer to the State Education Fund	\$370.5	\$399.2	\$407.4	\$431.9
38 Transfer of Excess Reserve to SEF Pursuant to SB 11-156	221.0	0.0	0.0	0.0
39 Total Transfers to the State Education Fund	\$591.5	\$399.2	\$407.4	\$431.9
40				
41 Required TABOR Reserve	\$282.7	\$299.5	\$306.3	\$322.0
42				
43 GF Approp Base (Adj GF approp base + K-12 Capital + Amt Deemed Exempt + Medicaid Over)	\$6,823.1	\$7,027.9	\$7,442.6	\$7,442.6
44 Total Percent Growth (Including both items within restriction and exemptions)	3.3%	3.0%	5.9%	0.0%
45 GF Appropriations Base Available Growth	\$219.6	\$204.8	\$414.7	\$0.0
46				
47 Personal Income (Sec 24-75-201.1 (1)(e)(I), CRS) - Calculation to Trigger SB 228	\$213,202.0	\$224,502.0	\$233,706.0	\$245,625.0
48 Percent Increase/(Decrease) Over Previous Year	3.8%	5.3%	4.1%	5.1%
49				
50 Calculated Restriction on GF Appropriation Growth (Sec 24-75-201.1 (1)(a)(VII)(A), CRS)	\$10,797.6	\$10,271.9	\$10,660.1	\$11,235.8
51 Adjusted GF Appropriations Base	6,823.1	7,027.9	7,442.6	7,442.6
52 Over/(Under) Calculated Appropriations Restriction	(\$3,974.5)	(\$3,244.0)	(\$3,217.5)	(\$3,793.2)
53				
54 Year-End GF Statutory Reserve Percentage	2.3%	4.0%	4.0%	4.5%
55 Year-End GF Excess of Statutory Reserve Percentage	0.0%	3.1%	1.4%	2.3%
56				
57 Rebates and Expenditures Include (from LCS Forecast)				
58 Cigarette Rebate	\$11.0	\$11.5	\$11.2	\$11.0
59 Old Age Pension	91.3	100.6	108.2	89.9
60 Aged Property Tax & Heating Credit	6.8	7.7	7.6	7.5
61 FPPA	4.3	9.8	14.6	30.0
62 Amendment 35 GFE Expenditures	0.9	0.9	0.9	0.9
63 Treasurer's Loans to School Districts (Off Budget -- Not in Long Bill)	0.8	0.6	0.5	0.7
64 Total Rebates and Expenditures	\$115.1	\$131.1	\$143.0	\$140.0

**Table 3**  
**Summary of FY 2010-11, FY 2011-12, and FY 2012-13 General Fund Appropriations**  
**As of Decisions Made through April 27, 2012**

Departments	FY 2010-11 Appropriation Adjusted for 2012 Session Supplemental Changes	FY 2011-12 Appropriation Adjusted for JBC Supplemental Changes and Supplemental Package Bills	FY 2011-12 Add- on Changes in the FY 2012-13 Long Bill	FY 2011-12 Appropriation Adjusted for Long Bill Add-ons	FY 2011-12 Separate Bills as Part of Long Bill Package and Other Bills Passed During 2012 Session	FY 2011-12 Appropriation Adjusted for Add- ons and Separate Bills	FY 2012-13 Operating Base In Long Bill Based on JBC Decisions	FY 2012-13 Separate Bills Passed and Statutory Appropriations	FY 2012-13 Operating Base Total Appropriation
1 Agriculture	\$4,924,114	5,164,362	\$0	\$5,164,362	\$0	\$5,164,362	\$6,850,576	\$9,456	\$6,860,032
2 Corrections	658,794,383	648,950,165	0	648,950,165	0	648,950,165	650,697,073	973,124	651,670,197
3 Education	2,963,613,216	2,833,702,613	0	2,833,702,613	0	2,833,702,613	2,958,024,914	57,405,373	3,015,430,287
4 Governor	11,930,349	10,613,728	0	10,613,728	0	10,613,728	17,968,186	4,562,386	22,530,572
5 Health Care Policy	1,278,711,042	1,646,702,188	50,414,302	1,697,116,490	1,820,992	1,698,937,482	1,858,056,769	(1,047,834)	1,857,008,935
6 Higher Education	705,108,145	623,962,700	0	623,962,700	0	623,962,700	619,571,953	0	619,571,953
7 Human Services	623,196,849	615,761,476	(14,219)	615,747,257	3,845,866	619,593,123	637,576,480	4,435,007	642,011,487
8 Judicial	327,054,402	339,829,859	(1,374,217)	338,455,642	0	338,455,642	352,071,327	16,115	352,087,442
9 Labor	0	0	0	0	0	0	0	0	0
10 Law	9,510,373	9,392,394	29,814	9,422,208	0	9,422,208	9,887,386	8,799	9,896,185
11 Legislature	34,796,446	34,684,832	0	34,684,832	0	34,684,832	2,644,911	33,315,105	35,960,016
12 Local Affairs	10,530,849	10,379,500	0	10,379,500	0	10,379,500	11,478,263	793	11,479,056
13 Military Affairs	5,286,233	5,429,298	0	5,429,298	0	5,429,298	6,681,430	0	6,681,430
14 Natural Resources	26,201,062	23,429,407	0	23,429,407	0	23,429,407	23,512,116	228,047	23,740,163
15 Personnel	5,104,155	4,118,272	0	4,118,272	0	4,118,272	6,639,194	0	6,639,194
16 Public Health	27,460,904	27,473,436	0	27,473,436	0	27,473,436	27,843,155	3,029,685	30,872,840
17 Public Safety	82,314,802	82,727,973	0	82,727,973	0	82,727,973	84,081,985	(258,231)	83,823,754
18 Regulatory Agencies	1,510,435	1,600,344	0	1,600,344	0	1,600,344	1,714,111	0	1,714,111
19 Revenue	70,830,479	72,744,786	0	72,744,786	0	72,744,786	95,804,403	(22,151,061)	73,653,342
20 State	0	0	0	0	0	0	0	0	0
21 Transportation	0	0	0	0	0	0	0	0	0
22 Treasury	2,362,955	7,903,000	0	7,903,000	0	7,903,000	109,331,708	794	109,332,502
23 Capital Construction Fund	0	0	0	0	0	0	0	0	0
24 Controlled Maintenance	0	0	0	0	0	0	13,000,000	0	13,000,000
25									0
26 Total	\$6,849,241,193	\$7,004,570,333	\$49,055,680	\$7,053,626,013	\$5,666,858	\$7,059,292,871	7,493,435,940	80,527,558	7,573,963,498
27									
28 Transfers to Capital Construction Fund									
29 Amounts Deemed Exempt from Statutory Limit	\$0	\$0				\$0			
30 Rebates and Expenditures	\$26,841,912	\$31,508,032		\$31,508,032		\$31,508,032			131,377,953
31									
32 Amount Subject to Statutory Limit	\$6,822,399,281	\$6,973,062,301	\$49,055,680	\$7,022,117,981	\$5,666,858	\$7,027,784,839			7,442,585,545
33 Amount Subject to Statutory Limit in Long Bill									7,362,057,987
34 Amount Subject to Statutory Limit in Bills									80,527,558

**Table 4**  
**Bills that Impact General Fund from the 2012 Session for FY 2011-12 and FY 2012-13**  
**As of Decisions Made through April 27, 2012**

	Bill No.	Department	FY 2011-12 Impact GF	FY 2012-13 Impact GF	
1	<b>Title:</b>				
2	<b><i>Bills Included in JBC Long Bill Package that Impact General Fund Revenue:</i></b>				
3	Assistance to the Elderly	12-1326	Hum Serv	0	(6,695,581)
4	Transfer from the State Rail Bank Fund to the General Fund	12-1343	Transportation	9,356,000	0
5					
6	<b>Total Bills Impacting General Fund</b>		<b>9,356,000</b>	<b>(6,695,581)</b>	
7	<b><i>Bills Included in JBC Long Bill Package - Subject to Statutory Limit:</i></b>				
8	Prison Utilization Study	12-1336	Corrections	0	350,000
9	Close CSP II	12-1337	Corrections	0	0
10	2012 School Finance Act	12-1345	Education	0	57,232,000
11	Transfer Reserve to GF	12-1338	Education	0	0
12	Film Incentives	12-1286	Governor	0	3,000,000
13	Governor's Energy Office	12-1315	Governor	0	1,560,491
14	Nursing Facility Rate Reduction	12-1340	HCPF	0	(4,512,338)
15	CBMS Oversight	12-1339	HCPF	1,820,992	3,307,395
16	CBMS Oversight	12-1339	Hum Serv	3,845,866	3,708,083
17	Transfer Balance in TANF Statewide Strategic Use Fund to TANF Long Term Reserve	12-1341	Hum Serv	0	0
18	Human Services - Work Therapy Program	12-1342	Hum Serv	0	0
19	Legislative Appropriation Bill	12-1301	Legislature	0	33,245,827
20	Assistance to the Elderly	12-1326	Pub Health	0	3,022,800
21	Ports of Entry	12-1019	Public Safety	0	(283,704)
22	Ports of Entry	12-1019	Revenue	0	379,400
23	Drivers License Refinance	12-1216	Revenue	0	(22,664,244)
24	Transfers to Capital Construction	12-1344	Cap Con	0	0
25					
26	<b><i>Subtotal Bills Approved as Part of JBC LB Package - Statutory Limit</i></b>		<b>5,666,858</b>	<b>78,345,710</b>	
27					
28	<b><i>Bills Not Included in JBC Packages - Subject to Statutory Limit:</i></b>				
29					
30	Reverse Portion of Annual Pay Date Shift	12-1246	Agriculture	0	9,456
31	Reverse Portion of Annual Pay Date Shift	12-1246	Corrections	0	136,460
32	Reverse Portion of Annual Pay Date Shift	12-1246	Education	0	173,373
33	Reverse Portion of Annual Pay Date Shift	12-1246	Governor	0	1,895
34	Reverse Portion of Annual Pay Date Shift	12-1246	HCPF	0	157,109
35	Reverse Portion of Annual Pay Date Shift	12-1246	Human Services	0	726,924

**Table 4**  
**Bills that Impact General Fund from the 2012 Session for FY 2011-12 and FY 2012-13**  
**As of Decisions Made through April 27, 2012**

	<b>Bill No.</b>	<b>Department</b>	<b>FY 2011-12 Impact GF</b>	<b>FY 2012-13 Impact GF</b>	
36	Reverse Portion of Annual Pay Date Shift	12-1246	Judicial	0	16,115
37	Reverse Portion of Annual Pay Date Shift	12-1246	Law	0	8,799
38	Reverse Portion of Annual Pay Date Shift	12-1246	Legislature	0	69,278
39	Reverse Portion of Annual Pay Date Shift	12-1246	Local Affairs	0	793
40	Reverse Portion of Annual Pay Date Shift	12-1246	Natural Resources	0	228,047
41	Reverse Portion of Annual Pay Date Shift	12-1246	Pub Health	0	6,885
42	Reverse Portion of Annual Pay Date Shift	12-1246	Pub Safety	0	25,473
43	Reverse Portion of Annual Pay Date Shift	12-1246	Revenue	0	133,783
44	Reverse Portion of Annual Pay Date Shift	12-1246	Treasury	0	794
45					
46	<i>Subtotal Bills Not Included in JBC Packages - Subject to Statutory Limit:</i>			<i>0</i>	<i>1,695,184</i>
47					
48	<b>Five Year Statutory Appropriations for the Department of Corrections</b>	<b>N/A</b>	<b>Corrections</b>	<b>0</b>	<b>486,664</b>
49					
50	<b>Total</b>			<b><u>5,666,858</u></b>	<b><u>80,527,558</u></b>
51	Operating Budget			5,666,858	80,527,558
52	Rebates and Expenditures			0	0