FY 2020 Energy Management Plan

Instructions: The FY 2020 Energy Management Plan is broken up into multiple sections. This plan represents a comprehensive approach to energy reduction - please complete each section with as much detail as possible.

Agency Specific Information	
Name of Agency/Agency Contact. Include contact info.	Colorado Department of Corrections (CDOC) Facility Management Services P 719.226.4128 F 719.226.4605 1250 Academy Park Loop, Colorado Springs, CO 80910
Agency participation in energy goal: Exempt/Non-Exempt	CDOC is non-exempt.
# of buildings and total square footage subject to Executive Order (EO). EO square footage can be found in Documentation of Energy Baseline and Operational Boundary.	EnergyCAP tracks more buildings than EO minimums for CDOC EO Buildings: 204 Buildings 6,180,372 SF EnergyCAP Buildings: 614 Buildings 6,978,479 SF CDOC Total: 639 Buildings* 7,158,815 SF* * These facts (as reported to the Office of the State Architect on 01 July 2019) include all Correctional Facilities, Leases, Correctional Industries (CCi) Buildings and International Corrections Management Training Center (ICMTC) Buildings.
Total FY 2019 energy spend. EnergyCAP Budget Module is used for CDOC annual Energy Spend Data.	FY 2019 Energy Spend Summary Information: Total FY 2019 Floor Area in EnergyCAP: 6,978,479 SF Total FY 2019 Energy Spend: 4 Standard Stand
Buildings Ranked by Use per area.	FY 2019 Energy Use Summary Information: Total Floor Area: 6,978,479 SF Total Use in MMBtu (Normalized): 1,017,104 MMBtu Use / Floor Area: 0.146 MMBtu/SF Trinidad Correctional Facility 0.239 MMBtu/SF Sterling Correctional Facility 0.174 MMBtu/SF Denver Women's Correctional Facility 0.170 MMBtu/SF Arkansas Valley Correctional Facility 0.167 MMBtu/SF Delta Correctional Facility 0.158 MMBtu/SF Colorado Correctional Center 0.152 MMBtu/SF Denver Receiving & Diagnostic Center 0.143 MMBtu/SF Limon Correctional Facility 0.132 MMBtu/SF Colorado Territorial Correctional Facility 0.130 MMBtu/SF Rifle Correctional Facility* 0.061 MMBtu/SF Buena Vista Correctional Complex* 0.039 MMBtu/SF La Vista Correctional Facility (CMHI-P)** 0.074 MMBtu/SF San Carlos Correctional Facility (CMHI-P)** 0.058 MMBtu/SF * Rifle and Buena Vista have limited mechanical cooling ** Electric Only for LVCF & SCCF

• The facilities on the Pueblo Complex are not officially ranked.
Heat is provided by the Colorado Mental Health Institute - Pueblo
(CMHI-P) campus, for the two facilities listed (LVCF & SCCF), and
almost all utilities are provided by CMHI-P for one of the facilities
(Youthful Offender System - YOS) that is not listed.

• The East Cañon City Prison Complex is not ranked. It has a master electric meter that serves multiple prisons.

FY 2019 Results			
Agency energy reduction/increase FY 2019 over FY 2018 by square foot: 5.4% Decrease ↓ Absolute: 1.9% Decrease ↓			
Agency energ	y reduction/increase FY 2019 over Baseline FY 2015 by square foot: 9.1% Decrease↓ Absolute: 2.4% Decrease↓		
CDOC used EnergyCAP v7 Report-06, with Normalized energy data, both for Energy Use/Area and Energy Use, to calculate the above results.			
Using weather under the Er	9 results including strategies and/or issues that influenced the reduction/increase: er normalized data, it appears that CDOC is maintaining the energy efficiency that we derived nergy Performance Contracts that were implemented prior to FY 2015, but that we are not ergy use to a significant extent.		
List key strategies outlined in FY 2019 plan, progress to date, and lessons learned*			
Strategy 1: Beginning in FY 2017, CDOC initiated a feasibility process to assist the Department in our efficiency, conservation, and maintenance efforts.			
	Progress: This effort will continue into FY 2020.		
Strategy 2: The Department of Corrections finalized implementation of the Energy Performance Contract Energy Conservation Measures at Arkansas Valley and Limos Correctional Facilities. Measurement and Verification is underway. Progress: Energy Performance Contracting projects have been implemented at five of oul larger facilities.			
			Lessons Learned: Energy Efficiency and Water Conservation measures need to be thoroughly understood, prior to selection and implementation. The department needs to understand if we will be able to actually measure the savings, or if the savings will be stipulated. Also, we need to be fully aware of the effort and cost required to maintain the operational savings that are projected.
	Future Efforts: The impacts of SB17-267 need to be understood prior to initiating EPC projects at leveraged facilities.		
Strategy 3	Strategy 3: The department worked with facilities to install smaller energy conservation measures, including light-emitting-diode (LED) lights and variable frequency drives.		
	Progress: Smaller projects are implemented as funding is available from utility cost avoidance through energy use reduction.		

FY 2020: Data Management

Explain the process your agency uses to manage EnergyCAP data

Include information on the following: Do you use Bill CAPture? If so, who is responsible for uploading data and under what frequency? If your agency does not use Bill CAPture, how is data uploaded? For each person involved, please explain roles and responsibilities.

Notes/Comments

Starting in FY2019, CDOC began using Bill CAPture to upload the majority of CDOC's utility invoices into EnergyCAP. The utility invoice data is uploaded or entered into EnergyCAP on a daily basis. The Utility/Energy Analyst uploads and verifies the majority of the utility data. The Utility Management Engineer, uploads or enters a portion of the utility data. While both staff input utility/billing data, resolve billing errors, and coordinate with onsite maintenance staff, the Energy Analyst deals mainly with monthly utility invoices while Utility Management Engineer deals with solar photovoltaic contracts, annual water, and energy/utility performance contract (EPC), and other special utility and utility-related invoices.

Explain your process to analyze and act on energy data

Explain your agency's process to review utility bills and rates including frequency and roles and responsibilities. How will billing errors or rate issues be addressed?

Explain your process to review building energy use and look for trends in how much energy is used including frequency and roles and responsibilities. How will billing or performance issues be addressed?

CDOC receives a copy of the utility invoice via mail or online portal. We save an electronic copy to the local drive. The Energy Analyst or Utility Management Engineer uploads the invoice into Bill CAPture. To process the invoice for payment, we put time and date received stamp on the invoice and review the bill for usage abnormalities and billing errors. Once the data is uploaded into EnergyCAP, we check to see if there is a spike or drop in usage and, if it is deemed to be suspect, we check the weather / temperature pattern, the number of days (short, normal, or long month) reflected on the invoice service period. If the usage pattern is deemed to be suspect (usage is outside of regular pattern for the period, or use per day appears abnormal), we escalate further by notifying the onsite building physical plant manager and/or maintenance staff. Onsite staff then checks on problem(s) (such as leaks, meter issues, etc.) and resolves the issue, if at all possible. Facility Physical Plant staff might let us know that there was a change in building usage / occupancy / or operations so that we can notate the account going forward. If, on the other hand, there is a billing / accounting / utility meter issue with the bill, we contact the vendor to research the reason for the error, get it resolved, and have a corrected bill issued.

In this section provide any other information about EnergyCAP, utility data, or energy analysis that helps explain your agency's approach to data management. Include any challenges your agency experiences with EnergyCAP or data management.

EnergyCAP's summary graphs and tables provide quick, easy views to assist in analysis to determine if utility cost and use are reasonable.

CDOC uses the Utility Budget Module on the installed EnergyCAP client to track and project monthly and annual utility costs, since EnergyCAP data is closer to real time than CORE (the State's financial system).

FY 2020: Capital Improvements	
	Notes/Comments
List planned FY 2020 energy efficiency improvements, project budgets, and anticipated energy savings.	CDOC feasibility process assists the Department in our efficiency, conservation, and maintenance efforts. This feasibility process includes the following activities: site tours and data collection, cursory modeling of energy use intensity, staff interviews, analysis of our identified Controlled Maintenance and Capital Renewal needs at each location, collecting data relevant to site- and centrally-identified energy/water conservation measures, and consideration of incorporating renewables. Pending the outcome of these feasibility studies, we anticipate we will be moving forward with one or more Investment Grade Audits and, ultimately, Energy Performance Contracts (EPC) for facilities not subject to Senate Bill 267 [SB17-267] or prior EPCs.
List prioritized but unfunded energy efficiency improvements, budgets, and anticipated energy savings.	Location: Department-Wide Arkansas Valley Buena Vista Colorado Territorial Delta Colorado Correctional Center Centennial Limon Sterling Trinidad Project: Building Automation System Controls Preliminary Estimate: \$300,000 Savings: TBD Based on a FY17 preliminary study, the department needs an estimated \$8,000,000 to upgrade existing deficiencies with the building automation system. The study identified items considered the, "Best Bang for Your Buck", that the department needs to implement in the immediate future to keep systems up, running, and operational, until \$8 million in funds can be secured. Due to lack of sufficient funding, the Department may need to take a phased approach and install a few hundred thousand dollars in BAS improvements at a time.
Describe your agency's process for identifying, prioritizing, and funding capital improvements.	Routine and preventative maintenance is addressed primarily through Capital Outlay (maintenance budget line) funding. Each CDOC facility is designated a maintenance budget, administered by the Facility Management Services' Maintenance and Construction Manager. The algorithm for the allocation of funds considers a number of factors including age of buildings/ infrastructure, building square footage, building use and Facility Unique Physical Plant Expenses (FUPPEs). Facility-based projects including preventative maintenance are addressed on an annual basis through the Annual Physical Plant Assessment Process.

Appropriations and associated budget allocations for the maintenance line over the past few years are inadequate to fully address routine scheduled maintenance needs. In FY 2017-18, the Department successfully submitted a Decision Item to the Office of State Planning and Budget (OSPB) for an increase to the maintenance budget. Unfortunately, FY2020 funding for the maintenance budget was reduced to previous funding levels. A variety of small, longstanding, maintenance needs were addressed in FY2018. Additional, critical maintenance needs were addressed in FY2019. Unfortunately, with reduced funding in FY2020, the maintenance line will be hard pressed to assist facilities and help our systems "to hold on" until replacement can occur. The most recent energy audits were part of our Energy Have any of your buildings recently undergone a Performance Contracting (EPC) projects several years ago. formal energy audit or are any planned? If so, for EPC projects involving energy measures were performed at which buildings? the following correctional facilities: Territorial (Cañon City, CO) Buena Vista (Buena Vista, CO) Sterling (Sterling, CO) Arkansas Valley (Crowley, CO) Limon (Limon, CO) In FY2019, CDOC performed a cursory feasibility evaluation on the following correctional facilities: Denver Reception & Diagnostic Center (DRDC) Denver Women's Correctional Facility (DWCF) Trinidad Correctional Facility (TCF) Unfortunately, the Denver facilities are largely impacted by [SB17-267]. In FY2020, CDOC plans to initiate a Facility Assessment on the following correctional facilities: Trinidad Correctional Facility (TCF) In FY2020, CDOC also plans to determine the feasibility of a technology-specific EPC project for LED lighting retrofits. Currently, most equipment is replaced "like for like" at the Discuss your agency's approach to replacing facility level unless a project is planned that includes design damaged or failing equipment. Is equipment and construction. However, newer equipment is often more replaced "like for like" or with higher efficiency energy efficient than the old, non-functioning, or failed equipment? Who makes the decision and what equipment that is being replaced. criteria is used to make the decision? If an energy savings option is available on a project for an incremental cost, and if funds are available, we can make a change to the project Energy costs combined with equipment condition will drive decisions to prioritize energy efficiency projects. The Colorado Energy Office (CEO) recommends that four (4) Based on the feasibility study created for your of CDOC's fifteen (15) state owned and operated facilities, agency by the Colorado Energy Office, what that have not previously implemented Energy Performance, opportunities exist for energy performance have true potential for Energy Performance Contracting contracting? (EPC). The barriers that exist to implementing EPC in CDOC

What, if any, barriers exist to implementing EPC in your facilities? How can CEO assist?	facilities are ongoing EPC financing costs, which limit the annual utilities budget to absorb a greater percentage of EPC financing. In addition, Senate Bill 17- 267, may impact CDOC's ability to leverage energy efficiency improvements using the EPC financing vehicle.
	How can CEO assist? CDOC plans to work with CEO to develop EPC projects, where feasible. Projects will be developed in a staged manner so that CDOC and CEO can thoroughly review and vet the proposed energy/ utility conservation measures. Further, staged timing for construction and implementation of the projects is required due to staffing and housing constraints at our facilities. Facilities are currently at or near bed capacity, so construction projects place an even greater strain on the operation of facilities. Recruiting and maintaining complete staffing levels in Corrections is a challenge given that other employers are offering salary, benefits, and work-life balance packages to incentivize new employees and retain current employees in this low unemployment economy.
If EPC is not feasible, what strategies are available to your agency to fund energy efficiency improvements?	Smaller energy efficiency projects are implemented, within a fiscal year, if cost avoidance can be applied to fund small projects, such as lighting replacements.
·	Utility service providers offer rebates and incentives through energy efficiency and demand side management programs which may stretch available CDOC utility funds, and make some smaller projects possible.
What other resources are needed to ensure that energy efficiency improvements are part of the strategy to reduce energy use in your facility?	Funding and staffing levels, ample and sufficient to evaluate, outline, plan, prioritize, procure, and implement operational improvements, are the two largest constraints. Not only must agencies be fully staffed, but staff members must also have the technical background, training, continuing education, and experience to plan, implement, operate, and maintain existing and new equipment as well as measures. Once installed, measures are only effective if they are properly operated and maintained.
In this section provide any other information about how your agency identifies, plans for, funds, and implements energy efficiency improvements.	Larger projects are ranked in the Capital Construction (CC) /Capital Renewal (CR) and Controlled Maintenance (CM) project requests, which lists hundreds of projects to be funded. However, most of these projects are prioritized based on upon loss of use of the Facility and relocation of the offender populations if the systems fail. Energy efficiency projects are rarely ranked high enough on the list to secure funding in any given funding cycle. Energy Performance Contracting is typically the only way that large energy efficiency improvement projects can be funded.

FY 2020: Operational Improvements	
Notes/Comments	
List planned FY 2020 operational improvements, project budgets, and anticipated energy savings.	CDOC plans to initiate a feasibility process that will assist the Department in our efficiency, conservation, and maintenance efforts. We anticipate this feasibility process will include some or all of the following activities: site tours and data collection, cursory modeling of energy use intensity, staff interviews, analysis of our identified Controlled Maintenance and Capital Renewal needs at each location, collecting data relevant to site- and centrally-identified energy/water conservation measures, and consideration of incorporating renewables. Pending the outcome of these feasibility studies, we anticipate we will be moving forward with one or more Investment Grade Audits and, ultimately, Energy Performance Contracts.
List prioritized but unfunded operational improvements, budgets, and anticipated energy savings.	Location: Department-Wide Arkansas Valley Buena Vista Colorado Territorial Delta Colorado Correctional Center Centennial Limon Sterling Trinidad Project: Building Automation System Controls Preliminary Estimate: \$300,000 Savings: TBD Based on a preliminary study from June 2017, the department needs an estimated \$8,000,000 to upgrade existing deficiencies with the building automation system. The study identified items considered the, "Best Bang for Your Buck", that the department needs to implement in the immediate future to keep systems up, running, and operational, until \$8 million (escalated) in funds can be secured. Due to lack of sufficient funding, the Department may need to take a phased approach and install a few hundred thousand dollars in BAS improvements at a time.
Describe your agency's process for identifying and prioritizing operational improvements.	

Have any of your buildings recently undergone a formal retro-commissioning study or are any planned? If so, which ones? A retro-commissioning study identifies opportunities to ensure that existing systems run more efficiently. Describe the role building operators play in supporting Greening Government goals and the GGLC rep?

CDOC facilities have undergone formal retro-commissioning studies under our Energy Performance Contracts, at the following correctional facilities:

- Territorial (Cañon City, CO)
- Buena Vista (Buena Vista, CO)
- Sterling (Sterling, CO)
- Arkansas Valley (Crowley, CO)
- Limon (Limon, CO)

directives. Is there regular communication with

Facility Management Services staff members work with facility Physical Plant staff members on a daily basis.

Greening Government goals are shared with staff members via the guarterly Physical Plant Manager (PPM) Meetings. Mid-year in FY 2019, the Utility/Energy Analyst was tapped to serve as the Greening Government Leadership Council (GGLC) representative, when the previous GGLC rep took a promotion position in another section. As we move through FY 2020, the duties and planned interactions between the GGLC Representative and Physical Plant staff will be developed along with avenues for engagement of operations and maintenance staff at the facilities.

Within FMS the Maintenance Technician manages Sprocket, an enterprise management system for facility physical plant work orders and operations and maintenance (O&M) tracking. We continue to develop the program by adding O&M tasks in Sprocket which will help with energy efficiency and further other greening objectives. Facility Management Service is working with Physical Plant Managers and Facility staff to provide training and support services. Over the past two years, CDOC has offered Building Automation Controls (BAS) training and assistance. We also offer state-wide operations and maintenance support for chiller systems, generators, and elevators. We are considering adding a state-wide contract for Boilers in the next year or two.

What other resources are needed to ensure that operational improvements are part of your agency's strategy to reduce energy use in your facility?

Funding and staffing, ample and sufficient to evaluate, outline, plan, prioritize, procure, and implement operational improvements, are the two largest constraints.

In this section provide any other information about how your agency identifies, plans for, funds, and implements operational improvements.

Many of the Department's Controlled Maintenance proposed projects have been unfunded for numerous years and result in a Capital Renewal project submittal. Often, this is due to the cost of the project exceeding the \$2 million controlled maintenance top cap and the project requiring a single project phase, as opposed to two, because of the type of critical system improvements that must be completed. This requires reprioritization of the Capital Construction (CC) /Capital Renewal (CR) listing and allows other Controlled Maintenance (CM) projects to move up in priority. All of the CM|CC|CR projects are ranked based upon loss of use of the Facility and relocation of the offender populations if the systems fail.

FY 2020: Employee Engagement	
	Notes/Comments
Discuss your agency's approach to engaging employees in reducing energy use in your facilities.	Employees of the CDOC are educated through newsletters and Champions across the department. Employees are also asked for sustainability ideas relating to their work areas along with active educational offender engagement.
Discuss agency policies that support energy reduction including flex time or teleworking.	Given the nature of the Department of Corrections' mission, flex time and teleworking are not programs that the Department includes as options for employees. Therefore they are not available to implement as energy efficiency or water reduction policies.
Discuss resource needs or barriers to greater employee engagement.	CDOC facilities are spread across the state, which sometimes makes the sharing of ideas and engagement with all employees a challenge.
	Because of our mission, safety and security are generally a higher priority than energy efficiency or water reduction policies.
In this section provide any other information about employee engagement in your agency.	Our Green Team Champions consist of subject matter experts along with correctional staff committed to learning and dedicating time in the CDOC sustainability mission.

FY 2020: General Comments	
	Notes/Comments
Please provide any other comments or feedback related to the Greening Government goal or your agency's efforts.	The Colorado Energy Office plays a key role in the Contract agreement between the State of Colorado and our utility database management vendor, EnergyCAP Inc. CEO must prioritize and ensure that a state contract is in place in order for state agencies and offices to have a continuous and uninterrupted service for our utility invoice uploads (through the Bill CAPture service) and utility data analysis through the overall EnergyCAP program.
The Colorado Energy Office is investigating enterprise energy reduction strategies including capital and operational improvements and renewable energy. Would your agency be interested participating/learning more?	Department of Corrections.