

STATE OF COLORADO

COLORADO DEPARTMENT OF CORRECTIONS

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Bill Owens
Governor

John W. Suthers
Executive Director

December 1, 2001

Representative Doug Dean
Speaker
House of Representatives

Sentator Stan Matsunaka
President
Colorado State Senate

Representative Dan Grossman
Minority Leader
House of Representatives

Senator John Andrews
Minority Leader
Colorado State Senate

Re: Annual Report concerning the status of private contract prisons

Gentlemen:

It is our pleasure to attach for your review and use the Annual Report concerning the status of private contract prisons.

This report is submitted as directed in 17-1-201 (CRS) Corrections Privatization - Requests for Proposals Process - Duties of department.

If you have any questions, please feel free to call me at (719) 226-4727.

Sincerely,

BRIAN D. BURNETT
Acting Executive Director

Attachment

cc: Jerry Gasko, Deputy Director of Prison Operations
Mary West, Ed.D., Deputy Director of Special Operations
Larry Reid, Director of Support Services
Alison Morgan, Director of Public Affairs
Lou Archuleta, Director of Private Prison Monitoring Unit



Bill Owens
Governor

Colorado Department of Corrections

*REPORT TO THE SPEAKER OF THE HOUSE OF
REPRESENTATIVES
AND TO THE PRESIDENT OF THE SENATE*



Brian D. Burnett
Acting Executive Director

CONCERNING THE STATUS OF PRIVATE CONTRACT CORRECTIONAL FACILITIES

The inmate population in Colorado has exceeded the Department of Corrections' physical capacity since 1988. The local jail backlog's unsafe conditions ultimately resulted in out-of-state housing contracts with private correctional corporations. The Department monitored the out-of-state facilities' effectiveness. By December, 1998, the Department completed the return of all Colorado inmates to contract facilities physically located in Colorado. As offender populations continue to grow, along with future projections, the reliance on contracted housing services appears permanent.

There are four private contract prisons in Colorado. They are: Bent County Correctional Facility (BCCF), Crowley County Correctional Facility (CCCF), Huerfano County Correctional Facility (HCCF), and Kit Carson Correctional Facility (KCCF). The Department contracts directly with the Counties and the City of Burlington, who are in turn responsible for local oversight and to support the facility operation in the event of an emergency. These political subdivisions have subcontracted the operation of the facilities to private correctional corporations. The Crowley County Correctional Facility is operated by Dominion Correctional Corporation, the other three are operated by the Corrections Corporation of America. As required in 17-1-202 (1)(c) C.R.S., each of the facilities have achieved accreditation by the American Correctional Association (ACA), which reflects achievement of national standards in corrections.

The Private Prisons Monitoring Unit (PPMU) was created in 1999; its mission is to provide effective and efficient oversight of the contract facilities, ensuring the safety and security of the public, staff and inmates. Its vision is to provide a seamless transition of services between public and private facilities, resulting in consistent offender management and program services. To successfully accomplish these goals, the PPMU enforces contract provisions which direct the private contract prison operations. In addition to facility monitors, the PPMU staff includes program area specialists, who are able to provide credible feedback and advice to facility management in their respective areas. The facility monitors spend from 50-75% of their time in the facilities providing case management oversight, conducting security and program audits, and training contract staff in essential functions such as Code of Penal Discipline (COPD) processes and case management. The staff conduct unannounced visitor program and drug interdictions to discourage the introduction of contraband into the facilities. The PPMU coordinates interagency emergency drills to increase preparedness and to test the facilities' emergency plans.

Contracts in place for the Fiscal Year 2001/2002 included a per diem rate increase of 2.5% to \$54.66 per inmate per bed-day, with no increase in the per diem monitoring fees charged to the Counties by the Department. The cost to house offenders in private facilities will not require the full appropriation provided in the Long Bill due to a slowing in offender population growth and the acquisition of the

Ft. Lyons' property. A negative supplemental budget item has been submitted for disposition by the General Assembly. The projected FY 2002 average daily population of inmates to be housed in the private facilities is approximately 2,250 of the 3,507 total private bed capacity.

In May of 2001, HB 01-1370 was enacted, directing the Department to issue a request for proposal (RFP) for the construction and operation of a private contract prison to serve as a parole and revocation center which shall contain at least 300 beds. The statement of work for this facility has been drafted, and the procurement process is underway to release the RFP on or before December 1, 2001. This facility is envisioned as providing assessment, treatment, and programming services to inmates who meet the mandated criteria. Major program concentrations in this facility will be drug and alcohol, life skills, and community reintegration services. The ultimate outcome should be decreased recidivism rates for inmates who have successfully completed their program.

As the correctional environment has evolved, the Colorado General Assembly has developed statutory language to support the PPMU operations, and has provided the impetus necessary to add "teeth" to our contracts. The private contract facilities are mandated by statute to provide a range of dental, medical, psychological services and diet, education, and work programs at least equal to those services and programs provided by comparable state correctional facilities. The following table describes program services that are available this year at the private facilities:

Offender Custody Level/Mix	Medium, Minimum R, and Minimum																				
Number of Offenders	2,740 Contracted ADP in FY '02, Est. 400 Out-of-State Offenders to be housed in CCCF.																				
Physical Plant	These contracted facilities are rated as capable of safely maintaining many more offenders than Colorado's anticipated need for FY '02.																				
Special Needs Offenders	<table border="0"> <thead> <tr> <th></th> <th>BCCF</th> <th>CCCF</th> <th>HCCF</th> <th>KCCF</th> </tr> </thead> <tbody> <tr> <td>Sex Offenders</td> <td>110</td> <td>20</td> <td>172</td> <td>70</td> </tr> <tr> <td>Mental Health/Chronic Needs</td> <td>78</td> <td>25</td> <td>63</td> <td>n/a</td> </tr> <tr> <td>Medical 4 - 5</td> <td>10</td> <td>n/a</td> <td>12</td> <td>1</td> </tr> </tbody> </table>		BCCF	CCCF	HCCF	KCCF	Sex Offenders	110	20	172	70	Mental Health/Chronic Needs	78	25	63	n/a	Medical 4 - 5	10	n/a	12	1
	BCCF	CCCF	HCCF	KCCF																	
Sex Offenders	110	20	172	70																	
Mental Health/Chronic Needs	78	25	63	n/a																	
Medical 4 - 5	10	n/a	12	1																	

OFFENDER ASSIGNMENTS:

	BCCF	CCCF	HCCF	KCCF
Institutional Support				
Food Service	47	87	53	85
Laundry	10	23	8	7
Maintenance	15	131	35	11
Recreation	32	48	30	15
Porters	99	85	107	79
Clerks	9	n/a	n/a	10
Library	2	23	7	1
Law Library	2	incl	3	2
Barber Shop	3	2	3	4
Administration	1	6	8	2
Commissary/Whse	8	4	4	7
Medical	1	2	2	1
Hobby Shop	3	5	4	5
Intake/Supply	1	19	2	1
Yard Maintenance	9	incl	3	4
Tutors	15	n/a	25	9
Chaplain	8	3	1	4
Photographer	n/a	n/a	n/a	1

Academic/Vocational	<u>Academic Education</u>	BCCF	CCCF	HCCF	KCCF
	ABE/GED	71	73	147	96
	ESL	incl	38	45	n/a
	Cognitive Education/Life Skills	n/a	11	60	5
	<u>Vocational Education</u>	BCCF	CCCF	HCCF	KCCF
	Building Trades	n/a	89	n/a	13
	Computer	27	72	32	20
	Business Management	n/a	n/a	n/a	5
	Janitorial	18	21	32	18
	Horticulture	n/a	19	20	7
	Electrical Mechanical	27	n/a	23	n/a
	Electronics	n/a	19	n/a	n/a
	Hobby Shop Participants	38	20	15	n/a
	In-Cell Hobby Shop	171	29	61	n/a

Industries *N/A*

Clinical Services/ Treatment		BCCF	CCCF	HCCF	KCCF
	Sex Offender Treatment	n/a	189	n/a	n/a
	Mental Health/Core Curr.	58	43	26	n/a
	Drug & Alcohol Recovery	36	44	58	n/a
	Anger Management	46	12	20	n/a

Actual Unassigned	<u>Temporarily Unassigned Offenders</u>				
	Offenders OTC/OTM unassigned	5	n/a	n/a	2
	Offenders in Punitive/Admin. Seg.	19	n/a	3	n/a
	Unassignable status (medical)	7	n/a	n/a	n/a
	Unassigned	5	n/a	n/a	n/a

Food Service The four private facilities provide meals to their inmates. All but CCCF contract for this service at their facilities.

Laundry Provides laundry services and delivery to their inmates.

Community Labor BCCF runs a recycling center and is assisting DOC to prepare Ft. Lyon's facility for occupancy. In addition, BCCF inmates read books to tape for visually impaired. CCCF builds cabinets for Habitat for Humanity. HCCF work crews provide 200 hours/month to facility and community projects.

The Colorado PPMU has been recognized nationally as a model in progressive contract facility management. The Director of the PPMU regularly provides training to other state correctional managers through National Institute of Corrections (NIC) who are interested in pursuing or improving contract housing services for their inmates. Officials come to Colorado to discuss our procedures and experiences and tour contract facilities in Colorado. Colorado Department of Corrections is hosting the next NIC Contract Monitor training in Colorado Springs in March of 2002. If members of the Legislature would be interested in attending, you would be most welcome.

If you have any additional information needs, please feel free to call Lou Archuleta, Director of the Private Prison Monitoring Unit, at (719) 226-4930.