AIMS COMMUNITY COLLEGE
FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2023



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## **MANAGEMENT'S LETTER**

The purpose of this report is to provide readers with fiscal information on the activities and financial condition of the Aims Local College District (the District) as a whole. It incorporates the financial activities of Aims College (the College), its blended component units, and those of the Aims Community College Foundation (the Foundation), it's discretely presented component unit.

The report consists of the District's basic financial statements and notes thereto, actual to budget comparisons, and additional information. We have also included our analysis of the financial results of the District. These statements were prepared in conformity with accounting principles generally accepted in the United States of America, Colorado Higher Education Standards, and other applicable guidelines. Readers are encouraged to read the accompanying notes along with their review of the financial statements.

The management of the District is responsible for the integrity and objectivity of these financial statements, which are presented on the accrual basis of accounting and, accordingly, include some amounts based on judgment. Other financial information in the annual report is consistent with information in the financial statements. A system of internal accounting controls is in place to assure that the financial reports and the books of accounts properly reflect the transactions of the District.

The Board of Trustees of the District monitors the financial and accounting operations of the institution, including the review and discussion of periodic financial statements and the evaluation and adoption of budgets.

The financial statements of the District and notes thereto have been audited by CliftonLarsonAllen, LLP. Their opinion follows.

Chuck Jensen

Vice President for Administrative Services



### INDEPENDENT AUDITORS' REPORT

Members of the Board of Trustees Aims Community College Greeley, Colorado

# Report on the Audit of the Financial Statements Opinions

We have audited the accompanying financial statements of the business-type activities and the discretely presented component unit of Aims Community College (the College), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Aims Community College's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of the Aims Community College, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of Aims Community College Foundation (the Foundation), which represents 100 percent of the assets, net position, and revenues of the discretely presented component unit of Aims community College as of June 30, 2023. Those statements were audited by other auditors whose report has been furnished to us, and our opinions, insofar as it relates to the amounts included for Aims Community College Foundation, is based solely on the report of the other auditors.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Aims Community College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of Aims Community College Foundation were not audited in accordance with *Government Auditing Standards*.

# **Emphasis of Matter**

During the fiscal year ended June 30, 2023, the College adopted Government Accounting Standards Board (GASB) Statement No. 96, Subscription-Based Information Technology Arrangements. See discussion of this implementation in Note 1 to the financial statements. Our auditors' opinion was not modified with respect to the restatements

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of College's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, the Schedule of the District's Proportionate Share of the Net Pension Liability (PERA – SDTF), the Schedule of the District's Proportionate Share of the NET OPEB Liability (PERA – HCTF), the Schedule of the District's Contributions (PERA – SDTF) and the Schedule of the District's Contributions (PERA – HCTF), collectively referred to as required supplementary information as listed in the table of contents, to be presented to supplement the basic financial statements.

Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the College's basic financial statements. The Actual to Budget Comparison – All Funds and the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS by us and other auditors. In our opinion, the Actual to Budget Comparison – All Funds and the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 28, 2024, on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Greenwood Village, Colorado March 28, 2024

Clifton Larson Allen LLP

### **Overview**

The Purpose, Vision and Mission of the College play a central role to financial and non-financial decisions made at Aims Community College.

Purpose: Opening Doors to Enrich Lives for a Better Tomorrow!

Vision: Looking Ahead to Empower the Future – Today!

Mission: Provide knowledge, skills, and support services to advance quality of life, economic vitality, and overall success of the diverse communities we serve.

With the Purpose, Vision, and Mission in mind, we are pleased to present this management's discussion and analysis (MD&A) of the Aims Local College District (the District). This discussion and analysis is intended to make the District's financial statements easier to understand and to communicate its financial situation in an open and accountable manner. It provides an objective analysis of the District's financial position and results of operations as of and for the fiscal year ended June 30, 2023. District Management is responsible for the completeness and fairness of this discussion and analysis, the financial statements, and related footnote disclosures.

The presented information relates to the financial activities of the District and focuses on the financial condition and results of operations as a whole. The financial statements for the Aims Community College Foundation, a legally separate organization whose operations benefit the District, are discretely presented within the District's financial statements. Unless otherwise noted, the information and financial data included in the MD&A relate solely to the District.

### <u>Understanding the Financial Statements</u>

Financial highlights are presented in this discussion and analysis to help your assessment of the District's financial activities. Since this presentation includes highly summarized data, it should be read in conjunction with the financial statements, which have the following parts:

- The *Independent Auditors' Report* presents an unmodified opinion prepared by the District's auditors, CliftonLarsonAllen, LLP (CLA, LLP), an independent certified publicaccounting firm, on the fairness, in all material respects, of the District and its discretely presented component unit's respective financial position.
- The Statement of Net Position presents the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the District at a point in time (June 30, 2023 and 2022). Its purpose is to present a financial snapshot of the District. This statement aids readers in determining the assets available to continue the District's operations.
- Statement of Revenues, Expenses, and Changes in Net Position presents the total revenues earned and expenses incurred by the District for operating, nonoperating, and other related activities during a period of time (the years ended June 30, 2023 and 2022). Its purpose is to assess the District's operating results.
- Statement of Cash Flows presents the District's cash receipts and payments during a period of time (the years ended June 30, 2023 and 2022). Its purpose is to assess the District's ability to generate net cash flows and meet its payment obligations as they come due.

Notes to Financial Statements present additional information to support the financial statements
and are commonly referred to as Notes. Their purpose is to clarify and expand on the information
in the financial statements. Notes are referenced in this discussion to indicate where details of the
financial highlights may be found. We suggest that you combine this financial analysis with
relevant nonfinancial indicators to assess the overall health of the District.

### Financial Highlights

The following are significant financial highlights for the fiscal year ended June 30, 2023:

- At June 30, 2023, District assets totaled \$332.4 million. These assets included \$58.2 million of cash and investments, \$261.0 million of net capital assets, and \$13.2 million of other assets.
- District liabilities include \$16.4 million of current liabilities estimated to be payable within the 2023 fiscal year. Noncurrent liabilities in the amount of \$101.6 million include:
  - o \$2.4 million for employee future compensated absences,
  - \$3.2 million in future right-of-use (ROU) lease and subscription-based information technology agreement payments
  - \$3.1 million for District's proportionate share of the net Other Postemployment Benefits (OPEB) liability as required by Governmental Accounting Standards Board Statement No. 75 (GASB 75), Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. and
  - \$93.0 million for the District's proportionate share of the net Colorado State Public Employees Retirement Association (PERA) pension liability as required by Governmental Accounting Standards Board Statement No. 68 (GASB 68), Accounting and Financial reporting for Pensions.
- GASB 68 and GASB 75 also required the District to record deferred outflows of resources and deferred inflows of resources related to pensions and OPEB. These deferred inflows and outflows reflect the change in the pension and OPEB liabilities and will be recognized in pension and OPEB expense in future periods. PERA pension and OPEB deferred outflows of resources were \$16.6 million and \$12.7 million at June 30, 2023 and 2022, respectively. Deferred inflows of resources related to pension and OPEB were recorded in the amounts of \$12.4 million and \$31.3 million at June 30, 2023 and 2022, respectively.
- The District's net position at June 30, 2023 was comprised of \$3.3 million restricted by donor, grantor, or other external party intentions; \$254.2 million was comprised of net investments in capital assets. Negative unrestricted net position of (\$39.0 million) is comprised of \$52.9 million of unrestricted net position which may be used to meet the District's ongoing obligations, less the District's negative unrestricted net position for pension and OPEB related items of (\$91.9 million). The total net position of the District was \$218.5 million and \$189.2 million at June 30, 2023 and 2022, respectively. This increase in total net position of \$29.2 million is detailed on the 2023 Statement of Revenues, Expenses, and Changes in Net Position.
- Operating revenues from student tuition, restricted grants and other operating revenues increased by 19.4%, and were \$19.5 million and \$16.4 million in fiscal years 2023 and 2022, respectively.

- Net nonoperating revenues increased by 21.5% and were \$118.8 million and \$97.8 million in fiscal
  years 2023 and 2022, respectively. This increase was the result of increases from property tax
  revenues (\$31.9 million increase) and investment income (\$1.2 million increase), and decreases
  in federal nonoperating revenues (\$10.4 million decrease) and state appropriations (\$1.4 million
  decrease).
- Total operating expenses decreased 4.9% and were \$109.1 million and \$114.7 million in fiscal years 2023 and 2022, respectively. The change was driven by the District's education and general expenses decreasing by \$5.3 million, and a change in non-cash related PERA/OPEB expenses of \$0.3 million.
- The District completed \$92.7 million and \$2.0 million of building and land improvement projects during fiscal years 2023 and 2022, respectively. As a result of the completion of major capital projects and reclassification of subscription-based information technology agreements (SBITA) from contracted services expense to right-of-use (ROU) assets, depreciation expense for the District increased 37.6% during fiscal year 2023. Depreciation expense was \$14.5 million and \$10.5 million for fiscal year 2023 and 2022, respectively. The District had \$35.6 million and \$98.9 million in building and land improvement construction projects in progress as of June 30, 2023 and 2022, respectively.

### Statement of Net Position

The Statement of Net Position is a snapshot of the District's financial resources at June 30, 2023. This statement presents:

- The fiscal resources of the District identified as assets;
- the use of net position that applies to future periods identified as deferred outflows of resources;
- the claims against those resources identified as liabilities;
- the acquisition of net position that applies to future periods identified as deferred inflows of resources;
- and the residual net resources available for future operations identified as net position.

The Statement of Net Position is prepared using the accrual basis of accounting and an accounting methodology similar to that used by private sector companies. Assets and liabilities are classified by liquidity as either current or noncurrent. Net Position is classified in three basic categories: net investment in capital assets, restricted, and unrestricted. The Statement of Net Position presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. The difference between these financial statement elements is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of the strength of the financial position of the District. Consideration of other nonfinancial factors may be relied upon to assess the overall health of the District.

### **Condensed Statement of Net Position**

	June 30, 2023		Jı	une 30, 2022
ASSETS		_		
Current assets	\$	71,367,580	\$	58,974,516
Noncurrent assets-Long term investments		-		10,675,867
Capital assets		261,036,089		234,164,751
TOTAL ASSETS		332,403,669		303,815,134
DEFERRED OUTFLOWS OF RESOURCES		16,562,935		12,701,326
LIABILITIES				
Current liabilities		16,444,806		15,495,446
Noncurrent liability - Right-of-use liabilities		3,192,944		1,660,716
Noncurrent liabiliy-Employee compensated absences		2,403,975		2,259,818
Noncurrent liabiliy-Net pension liability		92,984,648		73,274,940
Noncurrent liabiliy-OPEB Liability		3,059,089		3,313,199
TOTAL LIABILITIES		118,085,462		96,004,119
DEFERRED INFLOWS OF RESOURCES		12,419,179		31,297,790
NET POSITION				
Net investment in capital assets		254,185,241		228,426,626
Restricted for expendable purposes		3,321,802		2,994,013
Unrestricted		(39,045,080)		(42,206,088)
TOTAL NET POSITION	\$	218,461,963	\$	189,214,551

### **ASSETS**

### **Current Assets**

Current assets consist of cash and cash equivalents, short term investments (investments with maturities less than twelve months), student accounts receivable, accounts receivable, property tax receivable, inventories and prepaid assets. Of the District's current assets, 81.6% was held in cash and cash equivalents and short-term investments. All operating expenses and capital projects were funded using cash and investment assets.

Accounts receivable include credit and non-credit student tuition and fee billings, transactions between the College and the College Foundation, accrued interest, state appropriations, grant awards, financial aid and scholarships, and other miscellaneous operational transactions. Accounts receivable decreased from 2022 to 2023 by (\$3.3 million), with the majority of the decrease due to federal and state grant awards. Student accounts receivable remained stable with \$1.3 million in receivables for 2023 and \$1.3 million for 2022.

Property tax receivable represents taxes expected for the period January 1 through December 31. The property tax receivable between fiscal years 2022 and 2023 increased slightly as there has been consistent growth in residential property in the taxing district. Property tax receivable increased by 3.2% at June 30, 2023. As of the date of issuance, all of the certified amount has been collected.

Prepaid expenses arise from payments for insurance premiums, leases, warranties, maintenance agreements, professional dues, rent, memberships, subscriptions, deposits, and employee travel. The general dollar threshold for an expense to be considered for prepayment is \$5,000 per item, except for insurance premiums, rents, leases, and p-card transactions, which are expensed 100% in the correct fiscal year, irrespective of amount. The majority of the (\$0.2 million) decrease in prepaid expenses from fiscal year 2022 to 2023 is the result of products and service terms crossing fiscal years, with products and services beginning in 2023-24 and payments made in 2022-23.

### **Other Noncurrent Assets**

Long-term investments were investments held by the District with a maturity date extending beyond twelve months. The majority of these investments were held to finance future campus capital construction and repair projects. Long-term investments were utilized for construction of the Welcome Center and renovated Student Commons which resulted in the complete use of long-term holdings. Long-term investments were \$0 and \$10.7 million at June 30, 2023 and 2022, respectively. Additional information regarding the District's investments and investment policies is provided in Notes 3 and 4 of the accompanying notes to the District's financial statements.

### Capital Assets

The District's single largest financial resource is its campus facilities and capital assets. Capital assets consist of District land, land improvements, infrastructure and improvements, vehicles and equipment, capital leases, subscription-based information technology agreements (SBITA), and construction in progress. Capital assets of land, infrastructure, building improvements and new buildings are capitalized if they have a cost of \$50,000 or more. Capital assets such as vehicles and equipment that have a unit cost of \$5,000 or more and an initial useful life extending beyond one year are recorded at book value at the time of purchase. SBITA determined to have a right-of-use asset value of \$75,000 or more are capitalized and amortized over the term length of the agreement or three years for annual subscriptions. Capital assets are reported net of accumulated depreciation.

Capital assets net of accumulated depreciation totaled \$261.0 million at June 30, 2023, and \$234.2 million at June 30, 2022. The \$26.8 million increase in net capital assets is primarily attributable to capital acquisitions and ongoing capital construction projects. At June 30, 2023 the District had invested \$35.6 million in capital construction projects in progress at year-end. Construction-in-progress decreased by \$63.3 million from the previous year end with the largest portion of the decrease attributed to the completion of construction of the Welcome and Event Center of \$54.0 million and renovation of the Student Commons of \$15.1 million.

Note 6 of this report summarizes changes in capital assets between June 30, 2022 and June 30, 2023.

## **Deferred Outflows of Resources**

Deferred outflows of resources can be defined as an outlay of resources by the District that is applicable to a future reporting period. For fiscal year 2023, pension and OPEB related outflows, which reflect the changes in the pension and OPEB liabilities to be recognized in future periods, totaled \$16.4 million. Deferred PERA pension outflows of resources were \$16.0 million and \$12.1 million, at June 30, 2023 and 2022, respectively; deferred OPEB outflows of resources were \$0.6 million and \$0.6 million, at June 30, 2023 and 2022, respectively.

### LIABILITIES

### **Current Liabilities**

Current liabilities include amounts owed to vendors, personnel commitments, and unearned revenue due to be paid or earned within one year. Accounts payable and accrued liabilities are the District's most significant current liabilities. Accounts payable liabilities at June 30, 2023 were \$6.1 million and included amounts payable in July and August 2023 for capital construction and technology services. Accrued liabilities of \$3.6 million were primarily for employee payroll and fringe benefits paid during July 2023.

Current right-of-use (ROU) leases payable in the amount of \$0.3 million represents amounts owed in the next 12 months for 5 airplane leases for the Aviation program, two truck leases for the Commercial Driver's License (CDL) program, and one mail postage machine. Current ROU subscription-based information technology agreements (SBITA) payable in the amount of \$2.1 million includes subscription costs for the use of 33 individual software and IT assets in the next 12 months.

Unearned revenues of \$3.6 million includes tuition and fees received by June 30, 2023 for services to be provided in fiscal year 2024. It also includes revenues received from grants and contracts that have not yet been earned.

Deposits held for others is cash that the District is holding for another organization that does not belong to the District. Deposits held for others were \$0.1 million at June 30, 2023 including cash held for student clubs, third party scholarships, and facility use deposits.

### **Noncurrent Liabilities**

Noncurrent liabilities are those items that are due beyond the 12-month period ending June 30, 2024. The District's noncurrent liabilities include the District's net pension liability required by GASB 68, its net OPEB liability required by GASB 75, its commitments to pay employee compensated absences for vacation and sick leave, and ROU asset lease liabilities.

GASB 68 requires the District to recognize the District's proportionate share of the collective net pension liability of the State of Colorado in the District's financial statements. Having employers record their share of the collective net pension liability provides transparency to financial statement users as to the entire net pension liability and pension expense of the cost-sharing plan for the State of Colorado. Details concerning the District's GASB 68 pension liability and expense are provided by Note 8 of these financial statements.

The District's net pension liability required by GASB 68 was \$93.0 million and \$73.3 million at June 30, 2023 and 2022, respectively. This \$19.7 million increase was due to the changes in assumptions in the actuarial valuation used to calculate the net pension liability. The District has no legal obligation to fund this net pension liability, nor does it have any ability to affect funding, benefit, or annual required contribution decisions made by PERA.

GASB 75 requires the District to recognize the District's proportionate share of the collective net OPEB liability for the PERA Health Care Trust Fund as a liability in the District's financial statements. Having employers record their share of the collective net OPEB liability provides transparency to financial statement users as to the entire net OPEB liability and OPEB expense of the cost-sharing plan for the State of Colorado. Details concerning the District's GASB 75 OPEB liability and expense are provided by Note 10 of these financial statements.

The District's net OPEB liability required by GASB 75 was \$3.1 million at June 30, 2023, and \$3.3 million at June 30, 2022. The District has no legal obligation to fund this net pension liability; nor does it have any ability to affect funding, benefit, or annual required contribution decisions made by PERA.

The District's noncurrent liability for employee compensated absences increased at \$2.4 million and \$2.3 million at June 30, 2023 and June 30, 2022, respectively. Details concerning the District's compensated absences is provided in Note 12.

The ROU lease liability of \$0.4 million is the portion of the airplane, CDL truck leases, and mail postage machine that will be paid in a period longer than 12 months after June 30, 2023. Note 13 of these financial statements provides additional information related to long term lease obligations.

The ROU SBITA liability of \$2.8 million is the portion of software subscription agreements that will be paid in a period longer than 12 months after June 30, 2023. Note 14 of these financial statements provides additional information related to SBITA obligations.

### **Deferred Inflows of Resources**

Deferred inflows of resources can be defined as an acquisition of resources by the District that is applicable to a future reporting period. Deferred inflows of resources related to PERA pensions were recorded in the amount of \$11.3 million and \$30.1 million; deferred inflows of resources related to OPEB were \$1.1 million and \$1.2 million at June 30, 2023 and June 30, 2022, respectively.

### **Net Position**

Net position represents the resources available for future operations. The District's total net position equals assets plus deferred outflows of resources, reduced by liabilities and deferred inflows of resources. Net position is classified in three types: Net Investment in Capital Assets, Restricted, and Unrestricted. Total net position was \$218.5 million and \$189.2 million at June 30, 2023 and 2022, respectively. The District's educational and auxiliary revenues contributed \$19.5 million in net position; non-operating revenues contributed \$118.8 million.

### Net Investment in Capital Assets

Net investment in capital assets refers to purchases of capital assets including land, equipment, buildings and building improvements, infrastructure and infrastructure improvements, ROU leases, and ROU SBITA, less any related debt. This is the District's largest class of net position, comprising \$254.2 million and \$228.4 million of the District's net position at June 30, 2023 and 2022, respectively.

#### Restricted

Restricted expendable assets are those items restricted in use by parties external to the District. TABOR reserves are a requirement of the State of Colorado, and require the District to set aside reserves for declared emergencies of 3% or more of fiscal year spending, excluding bonded debt service payments and auxiliary funds. The TABOR reserve was \$3.3 million and \$2.9 million for the period ended June 30, 2023 and June 30, 2022, respectively. Nongovernmental grants and gifts make up the remaining portion of restricted net position and were \$41,008 and \$62,591 for the fiscal years ended June 30, 2023 and June 30, 2022, respectively.

### Unrestricted

Unrestricted net position represents those balances received from operational activities that have not been restricted by parties external to the District. This includes funds which have been designated by the governing board for specific purposes as well as amounts that have been contractually committed for goods and services which have not yet been received. Unrestricted net position was (\$39.0 million) and (\$42.2 million) at June 30, 2023 and June 30, 2022, respectively.

## Statement of Revenues, Expenses, and Changes in Net Position

The statement of revenues, expenses, and changes in net position present the financial activity of the District over the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. A key component of this statement is the differentiation between operating and nonoperating activities.

	For the year ended June 30, 2023	For the year ended June 30, 2022		
Operating Revenues:				
Net tuition and fees	\$ 10,613,528	\$ 9,251,056		
Grants and contracts	8,195,075	6,605,381		
Auxiliary operating revenue	630,213	383,138		
Other operating revenues	89,698	116,602		
Total Operating Revenues	19,528,514	16,356,177		
Operating Expenses:				
Educational and general	93,761,857	103,556,106		
Auxiliary	873,984	624,701		
Depreciation and amortization	14,498,294	10,538,125		
Total Operating Expenses	109,134,135	114,718,932		
Operating Loss	(89,605,621)	(98,362,755)		
Nonoperating Revenues (Expenses) and Gains (Losses)				
Net general property taxes	99,475,302	67,521,294		
State appropriations	12,787,311	14,168,157		
Federal nonoperating revenue	5,722,977	16,086,148		
Investment income	622,165	(611,154)		
Other nonoperating revenues	1,432,907	1,062,331		
Loss on disposal of assets	(691,152)	(9,408)		
Interest on capital asset	(526,657)	(446,337)		
Net Nonoperating Revenues	118,822,853	97,771,031		
Capital contributions	30,180	119,345		
Decrease in Net Position	29,247,412	(472,379)		
Net Position, Beginning of Year	189,214,551	189,686,930		
Net Position, End of Year	\$ 218,461,963	\$ 189,214,551		

### Revenues

# **Operating Revenues**

Operating revenues are derived from tuition and fees, auxiliary activity, grants and contracts, and other operating revenues.

### Tuition and fees

This category includes all tuition and fees assessed for educational purposes. Tuition and fees revenues, net of scholarship allowances, totaled \$10.6 million. A scholarship allowance is applied to student accounts and is shown as a reduction of student tuition revenue. The scholarship allowance for the years ended June 30, 2023 and June 30, 2022, was \$4.9 million and \$4.9 million, respectively. This discount is calculated using an approved formula designed to reflect other scholarship revenues and institutional scholarship expense used specifically for tuition and fees. For example, the District records funds received from the Pell student grant program as revenue. Those funds are then applied to student accounts in payment of tuition and fees which are also included as revenue. Without this discount, student tuition revenues would be overstated by the double counted amount. Additional information on scholarship allowances is outlined in Note 1.

### **Enrollment Highlights**

Inside the District, we continued the cultural development work to become the inclusive, diverse, equitable institution we envision in our purpose, vision, and mission statements. Inside and out we are making a difference, as evidenced in the increasing enrollment Aims has seen over the last four years.

The tables below summarize student enrollment data over the past five years. The District's unduplicated student headcount and full time equivalent enrollment (FTE, defined as students enrolled in 30 or more credit hours per year), has steadily increased since 2017, decreasing in fiscal year 2020-2021 due to students taking time off for COVID-19.

Student Headcount Enrollment						
	Unduplicated Percent					
Fiscal Year	headcount	Change				
2023	9643	6.5%				
2022	9,054	3.2%				
2021	8,775	-5.0%				
2020	9,234	3.8%				
2019	8,895	5.4%				

Student FTE Enrollment								
	Resident FTE			Nonresi	dent FTE	Combii	ned FTE	
		Out-of-		Percent	Out-of-	Percent		Percent
Fiscal Year	In-District	District	Total	Change	State	Change	Total	Change
2023	3041	783	3824	6.5%	71	-4.7%	3895	6.2%
2022	2891	701	3592	5.6%	74	1.6%	3,666	5.5%
2021	2,615	786	3,401	-9.4%	73	-41.5%	3,474	-10.4%
2020	2,939	814	3,753	2.7%	125	-0.8%	3,878	2.6%
2019	2,882	772	3,654	3.1%	126	3.3%	3,780	3.1%

The growth in headcount is from three main areas of growth:

- 1. Concurrent high school students taking college classes while still in high school,
- 2. Students completing coursework for personal or professional development, and
- 3. Students seeking a college degree.

High school students enrolled in a concurrent high school/college program, as well as students taking courses for personal or professional development, tend to take less than four courses during a year. As a result, student FTE generated by these populations of students (up 6.2%) is less than the increase in headcount for these students (up 6.5%).

## Grant and contract revenues

Grant and contract operating revenues include restricted revenues from governmental agencies and private agencies, excluding Pell grants and CRF revenues. The majority of grant revenues are recorded as reimbursement of expenses associated with the grant. Grant and contract revenues was \$8.2 million and \$6.6 million at June 30, 2023 and June 30, 2022, respectively. See Federal Nonoperating Revenue below for information on Pell and other nonoperating grants.

### Auxiliary enterprises

Auxiliary enterprises exist primarily to furnish goods or services to students, faculty, staff, or the general public and charge a fee directly related to the cost of those goods or services with the intention of being self-supporting. Food Services, facility rentals, and bookstore commissions provided \$0.6 million in fiscal year 2023, which is comparable to the prior year amount of \$0.4 million.

### Other operating revenues

Other operating revenues are comprised of income from miscellaneous sources including collection of prior year bad debts, taxable and non-taxable sales, prior year insurance recoveries, and administration fees. Other operating revenues were \$0.1 million in fiscal years 2023 and 2022.

### Nonoperating Revenues

Nonoperating revenues are those revenues which are not directly generated through the operation of the College. The District's nonoperating revenues include investment income, state appropriations, property tax revenues, Pell grant revenue, HEERF grant revenue, capital grants and gifts, and gains or losses on the disposal of assets. These revenues are not earned from the sale of goods and services and are considered nonoperating.

### General property tax revenue

Property taxes represent the District's largest source of revenue, generating 71.9% of total revenues to the District. Property tax revenues, based upon the valuation certified by the County Assessor, increased 47.3% due to an increase in oil and gas values in Weld County. The base mill levy remained unchanged at 6.299 mills which generated \$99.5 million and \$67.5 million in gross revenue for fiscal years 2023 and 2022, respectively.

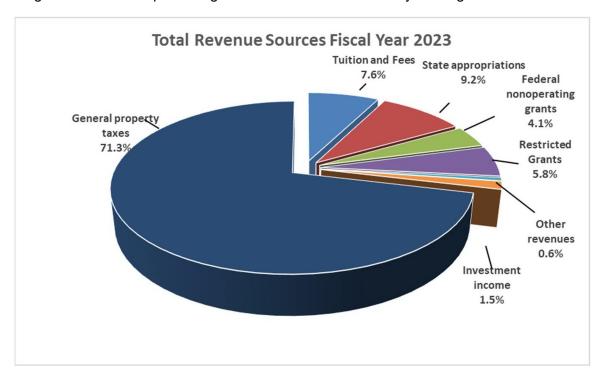
### State appropriations

Colorado state appropriations and Amendment 50 gaming revenues are collectively reported as non-operating state appropriations. The decrease in this category was \$1.4 million, from \$14.2 million in fiscal year 2022 to \$12.8 million in fiscal year 2023.

## Federal Nonoperating Revenue

Non-exchange funds are not direct payment for services or product. The decrease in this category was \$10.4 million, from \$16.1 million in fiscal year 2022 to \$5.7 million in fiscal year 2023, as a result of HEERF grant revenue ending. The Federal Pell Grant Program provides need-based grants to low-income undergraduate students to promote access to postsecondary education. Pell grants account for all revenue in this category, at \$5.7 million and \$5.2 million for fiscal years 2023 and 2022, respectively.

The following chart shows the percentage breakout of total revenue by funding source:



### **Expenses**

### **Operating Expenses**

Operating expenses include salaries and benefits, goods and services provided to the District, institutional scholarships, and operations and maintenance of plant. Total operating expenses were \$109.1 million and \$114.7 million for fiscal years 2023 and 2022, respectively, a decrease of \$5.6 million. The primary reason for this decrease is due to the decrease in subscription-based information technology agreements (SBITA) expenses as a result of new accounting standard GASB 96. Note 14 provides additional information regarding the District's adoption of the new standard. See Note 15 for a breakout of the natural classification of expenses exclusive of pension and OPEB expenses for the discussion below.

# Management's Analysis of Natural Classifications

The District also summarized its expenses by their natural classification, which represents expenses by type, regardless of the program or service. The table below illustrates expenses by natural classifications. Primary expenditure increases and decreases were the result of salary and benefit increases, depreciation, and changes in the College's net pension liability as explained above.

## **Operating Expenses by Natural Classification**

	Year l		
Employee & Personnel Services	June 30, 2023	June 30, 2022	Variance
	\$ 58,726,497	\$ 54,933,828	\$ 3,792,669
Pension & OPEB Expense	(3,284,621)	(2,956,684)	(327,937)
Subtotal Personnel Services	55,441,876	51,977,144	3,464,732
Supplies	3,790,897	5,698,915	(1,908,018)
Operating	26,967,796	32,646,156	(5,678,360)
Student Aid	8,435,272	13,858,592	(5,423,320)
Depreciation	14,498,294	10,538,125	3,960,169
Total Operating expenses	\$ 109,134,135	\$ 114,718,932	\$ (5,584,797)

Personnel costs are the District's largest operating expense, and increased to \$58.7 million in 2023, up from \$54.9 million in 2022. Increases in salaries and benefits are reflective of increased salary funding, and increased health insurance costs in fiscal year 2023 (exclusive of \$2.9 million in pension and \$0.3 million in OPEB contra expense).

The net of supplies and operating expenses decreased between fiscal years 2022 and 2023 by \$7.6 million. The decrease is attributed to a \$1.9 million decrease in supplies and \$5.7 million decrease in contracted services, primarily as a result of the adoption of the GASB 96 standard and capitalization of SBITA expenses to construction-in-progress for the Workday Student ERP implementation project and ROU SBITA assets.

Scholarships, including Federal, state, local and institutional scholarships, decreased, totaling \$8.4 million and \$13.9 million in fiscal years 2023 and 2022, respectively. The decrease in this category is a result of the loss of HEERF grant funding in fiscal year 2023. For fiscal years 2023 and 2022, Pell grants were \$5.7 million and \$5.2 million, respectively, and other externally funded scholarships processed through the District were \$2.7 million and \$8.7 million, respectively.

The operating loss of \$89.6 million is prior to the application of state and local revenues. The District is not intended to be self-supporting and, although tuition and fees are an important source of revenue, the District could not operate without funding from the Federal Government, State of Colorado and Weld County. Fiscal year 2023 operating loss decreased by \$8.8 million from fiscal year 2022 primarily due to the reduction in operating expenses as a result of the adoption of accounting standard GASB 96 as previously discussed.

### Management's Analysis of Functional Classifications

Operating expenses are reported by functional classification, which identifies the costs of programs and services provided by the District. The classifications tell why an expense was incurred, rather than what was purchased. Functional classifications are defined by the National Association of College and University Business Officers (NACUBO) and are utilized by public colleges and universities in the United States to allow for comparability between higher education institutions.

Each functional area in the following tables was adjusted by the portion of the non-cash benefits expense for GASB 68 and GASB 75 based on its proportion of PERA payroll (see Notes 8 and 9). The following two tables provide information regarding the District's expenditures by functional classifications excluding and including the pension and OPEB expenses for the fiscal years 2023 and 2022, respectively. The pension, OPEB, and State funded expenses for GASBs 68 and 75 were (\$3.3) million in fiscal year 2023, and (\$3.0) million in fiscal year 2022.

# Functional Classification Operating Expenses by Function with Pension and OPEB Expense Separately Identified

	Fiscal Year Ended June 30, 2023				
	Expenses before				
	Pension & OPEB	Pension & OPEB			
	Expense	Expense	Total Expenses		
Instruction	34,063,119	(1,419,973)	32,643,146		
Public service	51,285	(174)	51,111		
Academic support	12,181,328	(548,635)	11,632,693		
Student services	11,648,463	(523,560)	11,124,903		
Institutional support	19,277,274	(559, 132)	18,718,142		
Operation of plant	11,361,505	(204,915)	11,156,590		
Student aid	8,435,272	-	8,435,272		
Auxilliary	902,216	(28,232)	873,984		
Depreciation and amortization	14,498,294		14,498,294		
Total Operating Expenses	112,418,756	(3,284,621)	109,134,135		
	Fiscal Y	ear Ended June 30	, 2022		
	Expenses before	Pension & OPEB			
	Pension Expense	Expense	Total Expenses		
Instruction	34,656,203	(1,269,514)	33,386,689		
Public service	31,901	(170)	31,731		
Academic support	11,213,708	(465,452)	10,748,256		
Student services	12,312,499	(511,052)	11,801,447		
Institutional support	23,876,742	(545,082)	23,331,660		
Operation of plant	10,538,635	(140,904)	10,397,731		
Student aid	13,858,592	-	13,858,592		
Auxiliary	649,211	(24,510)	624,701		
Depreciation and amortization	10,538,125		10,538,125		
Total Operating Expenses	117,675,616	(2,956,684)	114,718,932		
Variance Fiscal Year 2023 and 2022	(5,256,860)	(327,937)	(5,584,797)		
	Variance before	Pension			
	Variance before		Total Variance		
la a faminationa	Pension Expense	Variance	Total Variance		
Instruction	(593,084)	(150,459)	(743,543)		
Public service Academic support	19,384 967,620	(4)	19,380 884,437		
Student services	(664,036)	(83,183) (12,508)	(676,544)		
Institutional support	(4,599,468)	(12,506)	(4,613,518)		
Operation of plant	822,870	(64,011)	758,859		
Student aid	(5,423,320)	(07,011)	(5,423,320)		
Auxilliary	253,005	(3,722)	3,960,169		
Depreciation and amortization	3,960,169	-	249,283		
Total Operating Expenses variances	(5,256,860)	(327,937)	(5,584,797)		

The following analysis will discuss changes without the non-cash PERA and OPEB adjustments given the PERA and OPEB contra-expense was previously discussed.

Instruction expenses decreased by \$0.6 million between fiscal years 2022 and 2023, due to an increase of \$1.7 million in salary and fringe benefits and a decrease in supplies and operating expenses in the amount of \$2.3 million.

Academic support expenses increased by \$1.0 million between fiscal years 2022 and 2023, due to an increase of \$1.2 million in salary and fringe benefits and a decrease in supplies and operating expenses in the amount of \$0.2 million.

Student services expenses decreased \$0.7 million during fiscal year 2023, as a result of a decrease in salary and benefit expenses of \$0.1 million, and a decrease in supplies and operating expenses of \$0.6 million.

Institutional support expenses decreased \$4.6 million during fiscal year 2023. The \$4.6 million decrease is in supplies and operating expenses related to the capitalization of SBITA expenses with the adoption of GASB 96.

Operation of plant expenses increased \$0.8 million during fiscal year 2023, as a result of an increase in salary and benefit expenses of \$1.1 million, and a decrease in supplies and operating expenses in the amount of \$0.3 million.

Auxiliary and public service expenses increased \$0.3 million during fiscal year 2023. The entirety of the \$0.3 million increase is in supplies and operating expenses.

Student aid decreased by \$5.4 million as a result of the loss of HEERF grant funding. Depreciation expenses increased by \$4.0 million between fiscal years 2022 and 2023 due to the completion of several large construction projects and additions to SBITA ROU assets with the adoption of GASB 96.

### **Economic Outlook**

Factors affecting the future of the district include the risk of changing student enrollment, and the possibility of decreased funding from District property taxes and state appropriations. Each of these factors is sensitive to the condition of the local and statewide economies. Other factors include the ability of the District to meet the educational needs of the community, including underprepared students, and attracting and retaining qualified faculty and staff.

To manage student enrollment, the District has developed several programs to improve student success and retention as outlined in the five year strategic plan approved by the Board of Trustees on August 8, 2018. In 2023, the District completed construction of a new Welcome Center and renovation of the Student Center. In 2022, the District began construction of a new Windsor Academic building. This project is expected to be completed in fiscal year 2024.

The economic issues that are affecting the State of Colorado are a concern to the District and the higher education community as a whole. The economic forecast for fiscal year 2024 is showing some positive indicators with expected strong property tax revenue from the oil and gas industry and increased property valuations. The concern lies in looking out to fiscal years 2025 and 2026 and the timing of the recovery from the economic issues created by the pandemic as well as inflation. The District will continue to monitor economic forecasts issued by the State of Colorado and plan accordingly.

The growth and the assessed valuation of property within the taxing district play a critical role. Six counties contribute to the assessed value of the taxing district, with the largest contribution coming from Weld County. For fiscal year 2023, property tax revenue was derived primarily from oil and gas production in Weld County. The unstable funding swings in oil and gas property tax revenues require careful monitoring by the District when planning for the future. The District has prepared well financially for economic swings in the oil and gas industry by maintaining adequate reserves to minimize potential impacts caused by economic fluctuations.

Additionally, the District analyzes tuition rates annually and adjusts tuition based on funding mix and projected costs. After remaining unchanged for eleven years, the Board of Trustees approved an increase in tuition rates for the 2022-23 Academic Year. This increase was the initial implementation of a 5-Year Tuition Strategy that was adopted by the Board of Trustees in March of 2021. The 5-year Tuition Strategy continues to prepare the College for the future by reducing risk within its revenue streams, providing long-term stewardship of future funding streams, and evenly distributing tuition growth in a manner that will be predictable for students. The District's tuition rates continue to be less than all thirteen of the Colorado State System community colleges and are competitive with Colorado Mountain College, a similarly funded Local College District.

The District will continue to explore revenue growth and cost containment solutions that will support its educational mission and strengthen its presence in the community.

## **Requests for Information**

This financial report is designed to provide a general overview of the Aims Local College District's finances. If you have questions regarding any of the information provided in this report, or if you have a request for additional financial information regarding the District, please contact the Vice President for Administrative Services, Aims College District, P.O. Box 69, 5401 W. 20th Street, Greeley, Colorado, 80634.

Requests for copies of the 2023 financial statements for Aims Community College Foundation should be also addressed to the Vice President for Administrative Services at the address provided above.

# AIMS COMMUNITY COLLEGE STATEMENT OF NET POSITION JUNE 30, 2023

# **ASSETS**

Cash and cash equivalents       \$ 48,286,274         Short-term investments       9,948,593         Student accounts receivable, net of allowance of \$514,543       1,293,950         Accounts receivable       1,687,500         Property tax receivable       8,674,820         Inventories       58,874         Prepaid expenses and other current assets       1,417,569         Total Current Assets       71,367,580         Nondepreciable Capital Assets:       15,120,841         Land improvements       2,931,537         Art/historical figures       42,132         Construction-in-progress       35,639,446         Depreciable Capital Assets (Net):       23,727,689         Buildings and improvements       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) Isases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         Deferred outflows of resources-Pension       15,986,076	Current Assets:		
Short-term investments         9,948,593           Student accounts receivable, net of allowance of \$514,543         1,293,950           Accounts receivable         1,687,500           Property tax receivable         8,674,820           Inventories         58,874           Prepaid expenses and other current assets         1,417,569           Total Current Assets         71,367,580           Nondepreciable Capital Assets:         15,120,841           Land         15,120,841           Land improvements         2,931,537           Art/historical figures         42,132           Construction-in-progress         35,639,446           Depreciable Capital Assets (Net):         23,727,689           Buildings and improvements         23,727,689           Buildings and improvements         159,059,393           Vehicles         1,004,090           Aircraft         1,776,839           Equipment and furniture         14,818,709           Right-of-Use (ROU) SBITAs         6,425,152           Total Capital Assets (Net)         261,036,089           Total Noncurrent Assets         261,036,089           TOTAL ASSETS         332,403,669           DEFERRED OUTFLOWS OF RESOURCES           Deferred outflows of resources-Pension<		Ф	18 286 271
Student accounts receivable, net of allowance of \$514,543       1,293,950         Accounts receivable       1,687,500         Property tax receivable       8,674,820         Inventories       58,874         Prepaid expenses and other current assets       1,417,569         Total Current Assets       71,367,580         Nondepreciable Capital Assets:       15,120,841         Land       15,120,841         Land improvements       2,931,537         Art/historical figures       42,132         Construction-in-progress       35,639,446         Depreciable Capital Assets (Net):       23,727,689         Buildings and improvements       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of	·	Ψ	
Accounts receivable       1,687,500         Property tax receivable       8,674,820         Inventories       58,874         Prepaid expenses and other current assets       1,417,569         Total Current Assets       71,367,580         Nondepreciable Capital Assets:       15,120,841         Land       15,120,841         Land improvements       2,931,537         Art/historical figures       42,132         Construction-in-progress       35,639,446         Depreciable Capital Assets (Net):       23,727,689         Buildings and improvements       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859			
Property tax receivable         8,674,820           Inventories         58,874           Prepaid expenses and other current assets         1,417,569           Total Current Assets         71,367,580           Nondepreciable Capital Assets:         15,120,841           Land         15,120,841           Land improvements         2,931,537           Art/historical figures         42,132           Construction-in-progress         35,639,446           Depreciable Capital Assets (Net):         23,727,689           Buildings and improvements         23,727,689           Buildings and improvements         159,059,393           Vehicles         1,004,090           Aircraft         1,776,839           Equipment and furniture         14,818,709           Right-of-Use (ROU) leases         490,261           Right-of-Use (ROU) SBITAs         6,425,152           Total Capital Assets (Net)         261,036,089           TOTAL ASSETS         332,403,669           DEFERRED OUTFLOWS OF RESOURCES           Deferred outflows of resources-Pension         15,986,076           Deferred outflows of resources-OPEB         576,859			
Inventories         58,874           Prepaid expenses and other current assets         1,417,569           Total Current Assets         71,367,580           Nondepreciable Capital Assets:         15,120,841           Land         15,120,841           Land improvements         2,931,537           Art/historical figures         42,132           Construction-in-progress         35,639,446           Depreciable Capital Assets (Net):         23,727,689           Buildings and improvements         23,727,689           Buildings and improvements         159,059,393           Vehicles         1,004,090           Aircraft         1,776,839           Equipment and furniture         14,818,709           Right-of-Use (ROU) leases         490,261           Right-of-Use (ROU) SBITAs         6,425,152           Total Capital Assets (Net)         261,036,089           Total Noncurrent Assets         261,036,089           TOTAL ASSETS         332,403,669           DEFERRED OUTFLOWS OF RESOURCES           Deferred outflows of resources-Pension         15,986,076           Deferred outflows of resources-OPEB         576,859			
Prepaid expenses and other current assets         1,417,569           Total Current Assets         71,367,580           Nondepreciable Capital Assets:         15,120,841           Land         15,120,841           Land improvements         2,931,537           Art/historical figures         42,132           Construction-in-progress         35,639,446           Depreciable Capital Assets (Net):         23,727,689           Land improvements         23,727,689           Buildings and improvements         159,059,393           Vehicles         1,004,090           Aircraft         1,776,839           Equipment and furniture         14,818,709           Right-of-Use (ROU) leases         490,261           Right-of-Use (ROU) SBITAs         6,425,152           Total Capital Assets (Net)         261,036,089           Total Noncurrent Assets         261,036,089           TOTAL ASSETS         332,403,669           DEFERRED OUTFLOWS OF RESOURCES           Deferred outflows of resources-Pension         15,986,076           Deferred outflows of resources-OPEB         576,859	· ·		
Total Current Assets       71,367,580         Nondepreciable Capital Assets:       15,120,841         Land       15,120,841         Land improvements       2,931,537         Art/historical figures       42,132         Construction-in-progress       35,639,446         Depreciable Capital Assets (Net):       23,727,689         Land improvements       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859			
Nondepreciable Capital Assets:       15,120,841         Land improvements       2,931,537         Art/historical figures       42,132         Construction-in-progress       35,639,446         Depreciable Capital Assets (Net):       23,727,689         Buildings and improvements       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859			
Land       15,120,841         Land improvements       2,931,537         Art/historical figures       42,132         Construction-in-progress       35,639,446         Depreciable Capital Assets (Net):       23,727,689         Land improvements       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859			71,367,580
Land improvements       2,931,537         Art/historical figures       42,132         Construction-in-progress       35,639,446         Depreciable Capital Assets (Net):       23,727,689         Land improvements       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	·		
Art/historical figures       42,132         Construction-in-progress       35,639,446         Depreciable Capital Assets (Net):       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	Land		
Construction-in-progress       35,639,446         Depreciable Capital Assets (Net):       23,727,689         Land improvements       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	Land improvements		
Depreciable Capital Assets (Net):         23,727,689           Land improvements         23,727,689           Buildings and improvements         159,059,393           Vehicles         1,004,090           Aircraft         1,776,839           Equipment and furniture         14,818,709           Right-of-Use (ROU) leases         490,261           Right-of-Use (ROU) SBITAs         6,425,152           Total Capital Assets (Net)         261,036,089           Total Noncurrent Assets         261,036,089           TOTAL ASSETS         332,403,669           DEFERRED OUTFLOWS OF RESOURCES           Deferred outflows of resources-Pension         15,986,076           Deferred outflows of resources-OPEB         576,859	Art/historical figures		42,132
Land improvements       23,727,689         Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	Construction-in-progress		35,639,446
Buildings and improvements       159,059,393         Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	Depreciable Capital Assets (Net):		
Vehicles       1,004,090         Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	Land improvements		23,727,689
Aircraft       1,776,839         Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	Buildings and improvements		159,059,393
Equipment and furniture       14,818,709         Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAS       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	Vehicles		1,004,090
Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	Aircraft		1,776,839
Right-of-Use (ROU) leases       490,261         Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	Equipment and furniture		14,818,709
Right-of-Use (ROU) SBITAs       6,425,152         Total Capital Assets (Net)       261,036,089         Total Noncurrent Assets       261,036,089         TOTAL ASSETS       332,403,669         DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources-Pension       15,986,076         Deferred outflows of resources-OPEB       576,859	• •		
Total Capital Assets (Net)         261,036,089           Total Noncurrent Assets         261,036,089           TOTAL ASSETS         332,403,669           DEFERRED OUTFLOWS OF RESOURCES         576,859           Deferred outflows of resources-OPEB         576,859	<b>3</b> ,		
Total Noncurrent Assets TOTAL ASSETS 261,036,089 332,403,669  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows of resources-Pension Deferred outflows of resources-OPEB 576,859	• ,		
TOTAL ASSETS  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows of resources-Pension Deferred outflows of resources-OPEB  576,859	. ,		
Deferred outflows of resources-Pension15,986,076Deferred outflows of resources-OPEB576,859	TOTAL ASSETS		
Deferred outflows of resources-Pension15,986,076Deferred outflows of resources-OPEB576,859			
Deferred outflows of resources-OPEB 576,859	DEFERRED OUTFLOWS OF RESOURCES		
<del></del>	Deferred outflows of resources-Pension		15,986,076
TOTAL DEFERRED OUTFLOWS OF RESOURCES 16,562,935	Deferred outflows of resources-OPEB		576,859
	TOTAL DEFERRED OUTFLOWS OF RESOURCES		16,562,935

# AIMS COMMUNITY COLLEGE STATEMENT OF NET POSITION (CONTINUED) JUNE 30, 2023

LIABILITIES		
Current Liabilities:		
Accounts payable		6,128,708
Accrued liabilities		3,563,575
Unearned revenue		3,642,745
Compensated absence liabilities, current portion		600,994
Deposits held in custody for others		120,435
Right-of-use leases payable		273,473
Right-of-use SBITAs payable		2,114,876
Total Current Liabilities		16,444,806
Noncurrent Liabilities:		_
Compensated absence liabilities		2,403,975
Net pension liability		92,984,648
Net OPEB liability		3,059,089
Right-of-use assets leases payable		369,726
Right-of-use assets SBITAs payable		2,823,218
Total Noncurrent Liabilities		101,640,656
TOTAL LIABILITIES		118,085,462
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows of resources-Pension		11,341,760
Deferred inflows of resources-OPEB		1,077,419
TOTAL DEFERRED INFLOWS OF RESOURCES		12,419,179
NET POSITION		
Net investment in capital assets		254,185,241
Restricted for expendable purposes		234, 103,241
TABOR reserves		3,280,794
Nongovernmental grants and gifts		41,008
Unrestricted		(39,045,080)
TOTAL NET POSITION	\$	218,461,963
TOTAL NET FOSITION	Ψ	210,401,903

# AIMS COMMUNITY COLLEGE FOUNDATION STATEMENT OF FINANCIAL POSITION JUNE 30, 2023

	 2023
Assets	
Cash and cash equivalents	\$ 2,821,624
Operating investments	2,696,195
Contributions receivable, net	124,676
Other receivables	20,878
Endowment	
Investments	3,920,770
Beneficial interest in perpetual trust	 2,012,394
Total assets	\$ 11,596,537
Liabilities	
Accounts payable	\$ 2,290
Deposits held for others	679,529
Unearned revenues	 77,625
Total liabilities	 759,444
Net Assets	
Without donor restrictions	
Board-designated endowment	410,548
Unrestricted	1,853,374
With donor restrictions	8,573,171
Total net assets	 10,837,093
Total liabilities and net assets	\$ 11,596,537

# AIMS COMMUNITY COLLEGE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FISCAL YEAR ENDED JUNE 30, 2023

REVENUES Operating Revenues:	
Student tuition and fees, net of	
scholarship allowances of \$4,949,596	\$ 10,613,528
Federal grants and contracts	1,907,101
State and local grants, contracts and gifts	6,287,974
Sales and services of educational activities	38,723
Auxiliary operating revenue	630,213
Other operating revenue	50,975
Total Operating Revenues	19,528,514
EXPENSES	
Operating Expenses:	
Educational and general	
Instruction	32,643,146
Public service	51,111
Academic support	11,632,693
Student services	11,124,903
Institutional support	18,718,142
Operation of plant	11,156,590
Student aid	8,435,272
Depreciation and amortization	14,498,294
Auxiliary	873,984
Total Operating Expenses	109,134,135
Operating Loss	 (89,605,621)
NONOPERATING REVENUES (EXPENSES)	
General property taxes, net of	
bad debt allowance of \$499,876	99,475,302
State appropriations	12,787,311
Federal nonoperating revenue	5,722,977
Investment income	622,165
Other nonoperating revenues	1,432,907
Loss (Gain) on disposal of assets	(691,152)
Interest on right-of-use leases	(526,657)
Net Nonoperating Revenues	 118,822,853
Income Before Other Revenues	29,217,232
Capital contributions	 30,180
Change in Net Position	29,247,412
Net Position, beginning of year, as previously reported	 189,214,551
Net Position, End of Year	\$ 218,461,963

# AIMS COMMUNITY COLLEGE FOUNDATION STATEMENT OF ACTIVITIES FISCAL YEAR ENDED JUNE 30, 2023

	Without Donor Restrictions		Dono	With Donor Restrictions		Total
Revenue, Support, and Gains	Dollo	1 Restrictions	Done	1 Restrictions		Total
Contributions	\$	30,227	\$	684,484	\$	714,711
In-kind contributions		345,015		117,798		462,813
Net investment revenue (loss)		353,705		500,734		854,439
Grants		-		54,404		54,404
Special events revenue		-		4,642		4,642
Net assets released from restrictions		442,532		(442,532)		
Total revenue, support, and gains		1,171,479		919,529		2,091,009
Expenses						
Program services expense						
Student scholarships		225,365		-		225,365
Support for academic programs		100,756		-		100,756
Support for student services		110,561				110,561
Total program expenses		436,682		<u>-</u>		436,682
Supporting services expense						
Management and general		387,436		-		387,436
Fundraising and development		110,746				110,746
Total supporting services expenses		498,182				498,182
Total expenses		934,864				934,864
Change in Net Assets		236,615		919,529		1,156,144
Net Assets, Beginning of Year		2,027,308		7,653,641		9,680,949
Net Assets, End of Year	\$	2,263,923	\$	8,573,170	\$	10,837,093

# AIMS COMMUNITY COLLEGE STATEMENT OF CASH FLOWS FISCAL YEAR ENDED JUNE 30, 2023

Cash Flows from Operating Activities:		
Cash Received	_	
Tuition and fees	\$	10,193,426
Grants and gifts		10,130,353
Sales of services		38,723
Sales of products		630,213
Other receipts		307,271
Cash Payments		
Payments to or for employees		(58,153,060)
Payments to suppliers		(31,184,690)
Scholarships disbursed		(8,033,598)
Direct loans disbursements		(2,126,177)
Direct Loans receipts		2,126,177
Net cash used in operating activities		(76,071,362)
Cash Flows from Noncapital Financing Activities		
State appropriations, noncapital		15,471,727
Federal revenues, noncapital		5,702,107
General property taxes, noncapital		99,128,152
Increase in deposits held in custody for others		60,734
Other noncapital financing activities - royalties		1,354,387
Net cash provided by noncapital financing activities		121,717,107
Cash Flows From Capital and Related Financing Activities		
Acquisition or construction of capital assets		(36,728,971)
Principal paid on ROU asset debt		(4,188,914)
Interest paid on ROU asset debt		(526,657)
Net cash used in capital & related financing activities		(41,444,542)
Cash Flows from Investing Activities:		
Purchases of investments		(23,096,828)
Proceeds from sales of investments		32,361,040
Investment earnings or (loss)		(108,191)
Net cash used by investing activities		9,156,022
Increase (Decrease) in Cash and Cash Equivalents		13,357,225
Cash and Cash Equivalents, Beginning Year		34,929,049
Cash and Cash Equivalents, End of year	\$	48,286,274

# AIMS COMMUNITY COLLEGE STATEMENT OF CASH FLOWS (CONTINUED) FISCAL YEAR ENDED JUNE 30, 2023

Reconciliation of operating loss to net cash used in operating activities:	_	/ N
Operating Loss	\$	(89,605,621)
Adjustments to reconcile operating loss to net cash used in operating activities:		44 400 004
Depreciation and amortization expense		14,498,294
Changes in operating assets, liabilities and deferred outflows and inflows:		
Receivables, net		662,321
Inventory, prepaid expenses and other assets		225,311
Deferred outflows of resources - Pension		(3,861,497)
Deferred outflows of resources - OPEB		(112)
Accounts payable and accrued liabilities		(969,231)
Unearned revenues		2,255,155
Compensated Absences		180,196
Deposits held in custody for others		(33,163)
Net Pension liability		19,709,708
Net OPEB liability		(254,110)
Deferred inflows of resources - Pension		(18,785,621)
Deferred inflows of resources - OPEB		(92,990)
Net cash used in operating activities	\$	(76,071,360)
Noncash capital and related financing activities and investing activities:		
Construction accounts payable and retainages	\$	(1,269,551)
Gain (loss) on disposal of capital assets		(691,152)
Donated Assets		30,180
Unrealized gain(loss) on investment		796,288

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# **Reporting Entity**

Aims Local College District (the District) is a self-governing college district with direct taxing authority. The District was formed in January 1967 to serve the post-high school educational needs, including vocational and adult education, of Weld County, Colorado and adjacent counties. Aims Local College District operates under the name of Aims Community College.

The financial statements of the District include all of the integral parts of the District's operations. The District applied various criteria to determine if it is financially accountable for any organization that would require that organization to be included in the District's reporting entity. These criteria include fiscal dependency, financial benefit/burden relationship, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters.

As required by generally accepted accounting principles, these financial statements present the District (primary government) and its component unit. The component units discussed below are included in the District's reporting entity because of the significance of their operational or financial relationships with the District.

### Blended Component Unit

The Aims Leasing Corporation (the Corporation), a Colorado not-for-profit corporation, was established on February 2, 2002, to acquire real and personal property to be used by the District. All assets and liabilities held by the Corporation were transferred to the District in 2017. During the fiscal year ended and as of June 30, 2023, there was no activity related to the Corporation.

The Aims College Campus Planned Community Association (the Association), a not-for- profit corporation under the Colorado Revised Nonprofit Corporation Act, was incorporated August 30, 2006, and was created pursuant to a Declaration (the Declaration) by the District to acquire real and personal property to be used by the District or the Association. The Declaration created separate ownership of a planned community unit, and for the ownership and management by the Association of the common elements appurtenant thereto. During fiscal year ended and as of June 30, 2023 there was no activity related to the Association.

These entities are blended with the District because they provide services entirely to the District. Separate financial statements for the blended component units are not issued.

### **Discretely Presented Component Unit**

The Aims Community College Foundation (the Foundation), a not-for-profit corporation under Article 40, Title 7 of the Colorado Revised Statutes of 1973, was established in 1979 to promote the welfare, development, growth, and well-being of the District, and also to permit the Foundation to engage in such activities as may be beyond the scope of the Trustees of the District. In addition, the Foundation is concerned and involved in the affairs of the community. The Foundation is a separate legal entity with its own Board of Trustees.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## **Discretely Presented Component Unit (Continued)**

Although the District does not control the timing or amount of receipts from the Foundation, the majority of the Foundation's resources and related income are restricted by donors for the benefit of the District. Because these restricted resources held by the Foundation can be used only by, or for the benefit of the District, the Foundation is considered a component unit of the District and is discretely presented in the District's financial statements.

The Foundation contributed \$211,317 for program services to the District and \$225,365 for student scholarships during the year ended June 30, 2023. In addition, the District provided \$345,015 of in-kind contributions to the Foundation. The District has recorded \$679,529 in receivables from the Foundation as of June 30, 2023.

The financial statements of the Foundation may be obtained at the following address:

Aims Local College District

Attn: Vice President for Administrative Services

P.O. Box 69, 5401 W. 20th Street Greeley, CO 80634

### **Basis of Presentation**

The District's financial statements have been prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and Colorado Higher Education Accounting Standards.

The Foundation's financial statements have been presented under the reporting format described in FASB Accounting Standards Codification ASC 958-205, *Presentation of Financial Statements*.

### **Basis of Accounting**

The District's financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation is incurred. In addition, all significant inter-agency transactions have been eliminated.

### Cash and Cash Equivalents

The District considers all liquid investments with original maturities of three months or less when purchased to be cash equivalents. At June 30, 2023, cash equivalents consisted primarily of cash on hand, bank deposits and money market accounts with brokers.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### <u>Investments</u>

Investments in equity and debt securities and negotiable certificates of deposit are carried at fair value in accordance with Governmental Accounting Standards Board Statement No. 72, Fair Value Measurement and Application. Fair value is determined using quoted market prices. Investments in non-negotiable certificates of deposit are carried at cost.

Investment income consists of interest and dividend income and the net change in the fair value of investments.

### **Accounts Receivable**

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff. Accounts receivable also include amounts due from the federal government, state and local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the District's grants and contracts. Accounts receivable are recorded net of estimated uncollectible amounts.

### **Inventories**

Inventories are carried at the lower of cost or market on the first-in, first-out (FIFO) basis.

### **Property Taxes**

Property taxes are levied in November and attach as an enforceable lien on property as of January 1 of the following year. Taxes are payable in two installments on March 1 and June 15, or in full on April 30. Six counties contribute to the assessed value of the taxing District, with the largest contribution coming from Weld County. The January 1, 2023 base mill levy for the District from Weld County was 6.299 mills, with a refund/abatement mill of 0.008. Total mill levy for the District was 6.307, or approximately \$95.5 million. The District also receives specific ownership taxes paid for vehicle registrations. For the year ended June 30, 2023, the District received \$4.0 million in specific ownership taxes. Anticipated tax revenue not received by June 30 is recorded as property tax receivable in the statement of net position.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Capital Assets**

Capital assets are recorded at cost at the date of acquisition, or acquisition value at the date of donation in the case of gifts. The District's capitalization policy includes all items with a unit cost of \$5,000 or more and an estimated useful life of greater than one year. Renovations to buildings and land improvements that exceed \$50,000 and significantly increase the value or extend the useful life of the structure are capitalized. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets, generally between 27 and 40 years for buildings, 15 to 25 years for land and building improvements, and 1 to 10 years for equipment, vehicles, aircraft, and ROU assets.

Due to requirements in GASB Statement No. 87, when operating as a lessee, the College is required to recognize a lease liability and an intangible right-to-use (ROU) lease asset, and when operating as a lessor, the College is required to recognize a lease receivable and a deferred inflow of resources. Assets recorded under ROU lease agreements are amortized over either the term of the lease or the estimated useful life, whichever period is shorter. The District has ROU leases of five airplanes, two commercial trucks, and one mail machine as of June 30, 2023.

GASB Statement No. 96 requires right-of-use subscription-based information technology arrangements (SBITA) be included as right-of-use (ROU) assets in capital assets and SBITA liabilities be included in current and noncurrent long-term liabilities in the statements of net position. SBITA expenses are capitalized if the subscription costs are \$75,000 or more and have term lengths of greater than one year. ROU SBITA assets are amortized over the shorter of the subscription term or the useful life of the underlying IT asset. All other SBITA costs are expensed as incurred.

### **Unearned Revenues**

Unearned revenues include amounts received for tuition and fees, plus certain auxiliary activities prior to the end of the fiscal year but related to the subsequent accounting period. Unearned revenues for summer tuition and fees are calculated based on the number of days falling within each respective fiscal year. Unearned revenues also include amounts received from grant and contract sponsors that have not yet been earned as eligibility requirements have not been met.

### Compensated Absences

District policies permit most employees to accumulate vacation and sick leave benefits that may be realized as paid time off or, in limited circumstances, as a cash payment. Expense and the related liability are recognized as vacation benefits are earned whether the employee is expected to realize the benefit as time off or in cash. Expense and the related liability for sick leave benefits are recognized when earned to the extent the employee is expected to realize the benefit in cash determined using the vesting method. Sick leave benefits expected to be realized as paid time off are recognized as expense when the time off occurs and no liability is accrued for such benefits employees have earned but not yet realized. Compensated absence liabilities are computed using the regular pay rates in effect at the statement of net position date plus an additional amount for compensation- related payments such as pension contributions and Medicare taxes computed using rates in effect at that date.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Noncurrent Liabilities**

Noncurrent liabilities are obligations of the District with payment maturities that are greater than one year, or for which there is uncertainty as to when the estimated liabilities will be paid. Noncurrent liabilities include the District's proportionate share of the net pension liability associated with its participation in a cost-sharing defined benefit pension plan through the State of Colorado (see "Cost-sharing Defined Benefit Plan" below, and additional information in Note 8), and the District's proportionate share of the net liability associated with its participation in the Health Care Trust Fund (HCTF) - a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan administered by the Public Employees' Retirement Association of Colorado (see "Other Postemployment Benefits (OPEB) below, and additional information in Note 10). The District's noncurrent liability for employees' compensated absences are for vacation and sick leave that will not be paid out within one year. This category also includes lease payables and SBITA payables that will not be paid in the next fiscal year.

### **Deferred Outflows and Inflows of Resources**

A deferred inflow of resources is an acquisition of net position by the District that is applicable to a future reporting period and a deferred outflow of resources is a consumption of net position by the District that is applicable to a future reporting period. Both deferred inflows and outflows are reported in the statement of net position but are not recognized in the financial statements as revenues and expenses until the period(s) to which they relate.

### Cost-Sharing Defined Benefit Pension Plan

The District participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SDTF have been determined on the same basis as they are reported by the SDTF (see Note 8 for additional information). For this purpose, benefit payments (including refunds of employee contributions) are recognized by the SDTF when due and payable in accordance with the benefit terms. Investments are reported by the SDTF at fair value.

### Other Postemployment Benefits (OPEB)

The District participates in the Health Care Trust Fund (HCTF) - a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan administered by the Public Employees' Retirement Association of Colorado (PERA). For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Health Care Trust Fund (HCTF) administered by the Public Employees' Retirement Association of Colorado (PERA) and additions to/deductions from the HCTF's fiduciary net position have been determined on the same basis as they are reported by the HCTF. For this purpose, the HCTF recognizes benefit payments when due and payable in accordance with benefit terms. Investments are reported at fair value by the HCTF.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Net Position**

The District's net position is classified as follows:

**Net investment in capital assets:** This represents the District's total investment in capital assets, net of accumulated depreciation and amortization, and net of accounts payable related to capital construction and ROU leases and SBITA payable at June 30, 2023.

**Restricted net position—expendable:** Restricted expendable net position includes resources in which the District is legally and/or contractually obligated to spend in accordance with restrictions imposed by the law or external third parties.

**Unrestricted net position:** Unrestricted net position represents resources derived from student tuition and fees, state appropriations, property tax, and sales and services of auxiliary enterprises. These resources are used for transactions relating to the educational and general operations of the District and may be used at the discretion of the Board of Trustees to meet current expenses for any purpose. These resources include auxiliary enterprises, which are substantially self-supporting activities that provide non-educational services for students, faculty, and staff. These resources also include the College's reported share of the PERA net pension and net OPEB liability.

### Classification of Revenue

The District has classified its revenue as either operating or nonoperating revenues according to the following criteria:

**Operating revenues:** Operating revenues generally result from providing goods and services for instruction, public service or related support services to an individual or entity separate from the District.

**Nonoperating revenues:** Nonoperating revenues are those revenues that do not meet the definition of operating revenues. For example, nonoperating revenues include property taxes, state appropriations, Pell grants, gifts, and investment income.

### Scholarship Allowances

The District uses the "Alternate Method" to compute its scholarship allowances or tuition discount. Under the alternative method, institutions may use a rational, documented allocation methodology to determine the portion of applicable financial aid support to be applied as scholarship allowances and student aid expenses.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Application of Restricted and Unrestricted Resources

When both restricted and unrestricted resources are available to pay an expense, the District's policy is to first apply the expense against restricted resources and then toward unrestricted resources.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and deferred outflows and inflows of resources, as well as the disclosure of contingent assets and liabilities, at the date of the financial statements. These generally accepted accounting principles also require management to make estimates and assumptions that affect the reported amounts of revenues, expenses, and other changes in net position during the reporting period. Actual results could differ from those estimates.

### **Newly Adopted Accounting Standards**

In May 2020, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 96, Subscription-Based Information Technology Arrangements. Subscription-based information technology arrangements (SBITAs) represent the District's right to use and control another party's information technology (IT) software, alone or in combination with underlying tangible IT assets, for the noncancelable term, as specified in the contract, in an exchange or exchange-like transaction. SBITA arrangements include right-of-use (ROU) assets in capital assets and SBITA liabilities in current and noncurrent long-term liabilities in the statements of net position.

ROU SBITA assets are recognized at the commencement date based on the initial measurement of the SBITA liability, plus any payments made to the vendor at or before the commencement of the contract term and initial implementation costs. ROU SBITA assets are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT asset. SBITA liabilities represent the District's obligation to make subscription payments arising from the arrangement. SBITA liabilities are recognized at the commencement date based on the present value of expected subscription payments over the SBITA term, less any contract incentives. Interest expense is recognized ratably over the subscription term. SBITAs with terms of 12 months or less are expensed as incurred.

The College adopted the requirements of the guidance effective July 1, 2022, and has elected to apply the provisions of this standard to the beginning of the period of adoption.

#### NOTE 2 BUDGET LAW

The Board of Trustees adopts an annual budget to authorize and control the spending of the District. The District's expenditures may not exceed the amount budgeted. The preparation and adoption of the District's operating budget is prescribed by the School District Budget Law of 1964 (Article 44, Title 22 of the Colorado Revised Statutes).

Budgets are adopted on a basis consistent with generally accepted accounting principles, except for depreciation, pension, and OPEB expense, which are not budgeted.

#### NOTE 3 DEPOSITS, INVESTMENTS, AND INVESTMENT RETURN

Cash and cash equivalents and investments as of June 30, 2023 is comprised of the following:

Cash on Hand	\$ 6,415
ColoTrust	595,497
Deposits	42,536,246
Money Market Funds	5,148,116
Total Cash and Cash Equivalents	\$ 48,286,274
Short Term Investments	9,948,593
Total Investments	\$ 9,948,593
Total Cash and Cash Equivalents and Investments	\$ 58,234,867

#### **Deposits**

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. Federal Deposit Insurance Corporation (FDIC) insurance level is \$250,000. The District's deposit policy for custodial credit risk requires compliance with the provisions of state law.

The Colorado Public Deposit Protection Act (PDPA) requires eligible depositories with public deposits in excess of the FDIC insurance levels to create a single institution collateral pool of defined eligible assets having a market value of at least 102% of the aggregate public deposits not insured by federal depository insurance. Eligible collateral includes obligations of the United States, obligations of the State of Colorado or local Colorado governments and obligations secured by first lien mortgages on real property located within the state of Colorado.

At June 30, 2023, the carrying amount of the District's deposits and money market funds was \$48,279,859. The bank balances of these deposits and money market funds was \$49,322,713 of which \$250,000 was fully collateralized and insured by federal deposit insurance, and the remainder was collateralized in accordance with PDPA. The District also had cash on hand of \$6,415.

#### NOTE 3 DEPOSITS, INVESTMENTS, AND INVESTMENT RETURN (CONTINUED)

#### **Investments**

The statutes of the State of Colorado authorize the District to invest in certificates of deposit, money market certificates, bonds or other interest-bearing obligations of the United States, state, county and school district bonds, and state, county and municipal warrants, obligations of national mortgage associations, certain repurchase agreements, local government investment pools, and government money market funds.

The District held the following types of investments at June 30, 2023:

			Maturities in Years			s	NRSRO I			
Туре	Fair	Value	L	ess than 1		1-5	Moody's	S&P	Percentage	
U.S. Agency Obligations	\$	998,490		998,490			Aaa	AA+	10.0%	
U.S. Treasury Obligations		8,950,103		8,950,103			Aaa	AA+	90.0%	
Total Short Term and Long Term Investments	\$	9,948,593	\$	9,948,593	\$				100.0%	

At June 30, 2023, the District has invested \$595,497 in the Colorado Government Liquid Asset Trust (ColoTrust). ColoTrust is an investment vehicle established by state statute for local government entities in Colorado to pool surplus funds for investment purposes. The State Securities Commission administers and enforces all state statutes governing ColoTrust. ColoTrust operates similarly to a money market fund and each share is equal in value to \$1. As of June 30, 2023, the District's investment in ColoTrust investment pool was rated AAAm by Standard's and Poor's. The trust records its investments at fair value and the District records its investment in the Trust using the net asset value method. There are no unfunded commitments and there is no redemption notice period.

In addition, the District has invested in two types of money market funds measured at amortized cost, as follows:

FNB Commercial Class Money Market – Goldman Sachs Financial Square Government Fund - This is a Rule 2a-7 type government money market fund and maintains shares in value of \$1. This fund is rated by Standard and Poor's at AAAm and by Moody's at Aaamf. Total deposit in this fund as of June 30, 2023 was \$5,072,907. The weighted average maturity for the fund was 30 days or less.

Wells Fargo Money Market Fund - Morgan Stan Gov Inst 8302 – This is a Rule 2a-7 type government money market fund and maintains shares in value of \$1. This fund is rated by Standard and Poor's at AAAm and by Moody's at Aaa-mf. Total deposit in this fund as of June 30, 2023 was \$75,209. The weighted average maturity for the fund was 60 days or less.

#### NOTE 3 DEPOSITS, INVESTMENTS, AND INVESTMENT RETURN (CONTINUED)

#### Interest Rate Risk:

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. State law allows the investment of public funds in any security issued by, guaranteed by, or the credit of which is pledged for payment by the United States, a federal farm credit bank, the federal land bank, a federal home loan bank, the federal home loan mortgage corporation, the federal national mortgage association, or the government national mortgage association. Investments in these types of securities are limited to a term of five years from the date of purchase, unless the governing body authorizes investment for such period in excess of five years. The District does have a formal investment procedure that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. See the table above for maturity information of investments held by the District.

#### Credit Risk:

Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments in commercial paper and corporate bonds to at least two credit ratings from any of the nationally recognized credit rating agencies. These ratings must not be rated below "AA-" or "Aa3" by any credit rating agency. See the table and discussion above for ratings associated with the District's investments.

#### Custodial Credit Risk:

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The District is not exposed to custodial credit risk as the District's money market funds are considered open-ended money market funds (i.e., a fund that does not have restrictions on the number of shares it can issue) and their existence is not evidenced by securities that exist in physical or book entry form. In addition, all of the District's other investments are held in investment accounts registered in the District's name.

#### Concentration of Credit Risk:

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investments in a single issuer. Investments issued or explicitly guaranteed by the U.S. Government, such as U.S. Treasury Obligations, are excluded from this requirement. The District places no limit on the amount it may invest in any one issuer. As of June 30, 2023, the District's investments did not include debt instruments that exceeded 5% of total investments.

#### Foreign Currency Risk:

Foreign currency risk relates to adverse effects on the fair value of an investment from changes in exchange rates. The District had no investments denominated in foreign currency at June 30, 2023.

#### NOTE 4 FAIR VALUE MEASUREMENT

Fair value is the price that would be received to sell an asset or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

Level 1 Quoted prices in active markets for identical assets or liabilities.

Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

Level 3 Unobservable inputs supported by little or no market activity and are significant to the fair value of the assets or liabilities.

#### **Recurring Measurements**

The following table presents the fair value measurements of short-term and long-term investments recognized in the accompanying financial statements measured at fair value on a recurring basis, and the level within the fair value hierarchy in which the fair value measurements are classified. Non-negotiable certificates of deposit are not measured at fair value, and therefore not reported in this schedule.

The fair value of assets and liabilities at June 30, 2023 are as follows:

Investments measured at fair value	Fair Value	Quoted Prices in Other Active Markets for Observa Identical Assets Inputs		gnificant Other oservable Inputs Level 2)	Significant Unobservable Inputs (Level 3)		
U.S. Agency Obligations	\$ 998,490	\$	-	\$	998,490	\$	-
U.S. Treasury Obligations	 8,950,103		8,950,103				
Total investments by fair value level	\$ 9,948,593	\$	8,950,103	\$	998,490	\$	-

### NOTE 4 FAIR VALUE MEASUREMENT (CONTINUED) Investments

When quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections, and cash flows. Such securities are classified in Level 2 of the valuation hierarchy. The District does not hold any Level 3 securities.

#### **Investment in Local Government Investment Pool**

The District utilizes one local government investment pool when a high degree of liquidity is prudent. ColoTrust is a local government investment pool with a stable net asset value. The State Securities Commissioner administers and enforces all State statutes governing ColoTrust. ColoTrust operates similarly to a money market fund and each share is equal in value to \$1.00, although not guaranteed. Investment objectives and strategies focus on safety, liquidity, transparency, and competitive yields through investment in a diversified portfolio of short-term marketable securities. ColoTrust may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities, certain obligations of the U.S. government agencies and highly rated commercial paper.

A designated custodial bank serves as a custodian for ColoTrust's portfolio pursuant to a custodian agreement. The custodian acts as a safekeeping agent for ColoTrust's investment portfolio and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by ColoTrust. ColoTrust does not have any limitations or restrictions on participant withdrawals.

#### NOTE 5 AIMS FOUNDATION INVESTMENTS

The following schedule of investments held by the Foundation for each major category of investments and the related fair market value at June 30, 2023:

		Quoted Prices in Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Unobservable Inputs
	Total	(Level 1)	(Level 2)	(Level 3)
Assets				
Mutual funds - fixed income	\$ 2,478,789	\$ 2,478,789	\$ -	\$ -
Mutual funds - equities	1,485,114	1,485,114	-	=
Alternatives - mutual funds equities	557,251	557,251	-	=
Common stocks	2,095,811	2,095,811	-	=
Beneficial interest in perpetual trust	2,012,394			2,012,394
	\$ 8,629,359	\$ 6,616,965	\$ -	\$ 2,012,394
Held as operating investments Held as endowment investments	\$ 2,696,195 5,933,164			
	\$ 8,629,359			

#### NOTE 6 CAPITAL ASSETS

The following presents changes in capital assets and accumulated depreciation for the year ended June 30, 2023.

	Balance June 30, 2022	ВІТ	FA Implementation Balance July 1, 2022	Additions	D	eductions	Transfers	Jι	Balance ine 30, 2023
Capital Assets, not being depreciated:			, ,						
Land	\$ 15,120,841	\$	-	\$ -	\$	-	\$ -	\$	15,120,841
Land Improvements	2,931,537		-	-		-	-		2,931,537
Art/Historical Figures	42,132		-	-		-	-		42,132
Total capital assets, not being									
depreciated	18,094,510		-	-		-	-		18,094,510
Capital assets, being depreciated:									
Land Improvements	19,292,980		-	109,110		-	12,595,360		31,997,450
Buildings & Improvements	158,340,669		-	342,203		-	70,519,488		229,202,360
Vehicles	3,739,671		-	545,022		20,982	_		4,263,711
Aircraft	1,905,798		-	478		-	1,481,367		3,387,643
Equipment	28,129,823		-	3,332,428		71,007	9,595,251		40,986,495
Right-of-Use Leases - Equipment & Vehicles	3,428,014		-	-		· <del>-</del>	(1,481,367)		1,946,647
Right-of-Use SBITA	-		7,029,157	616,484		-	- 1		7,645,641
Total capital assets, being									,
depreciated	214,836,955		7,029,157	4,945,725		91,989	92,710,099		319,429,947
Less accumulated depreciation:									
Land Improvements	6,760,925		-	1,508,836		-	_		8,269,761
Buildings & Improvements	63,119,594		-	7,023,373		-	-		70,142,967
Vehicles	2,831,556		-	442,752		14,687	-		3,259,621
Aircraft	724,422		-	423,455		-	462,927		1,610,804
Equipment	22,625,028		-	3,613,382		70,624	-		26,167,786
Right-of-Use Leases - Equipment & Vehicles	1,653,306		-	266,007		-	(462,927)		1,456,386
Right-of-Use SBITA			-	1,220,489		-			1,220,489
Total accumulated depreciation	97,714,831		-	14,498,294		85,311	-		112,127,814
Total capital assets, being									
depreciated, net	117,122,124		7,029,157	(9,552,569)		6,678	92,710,099		207,302,133
Add construction-in-progress	98,948,117		-	30,085,903		684,475	(92,710,099)		35,639,446
Net carrying amount	\$ 234,164,751	\$	7,029,157	\$ 20,533,334	\$	691,153	\$ _	\$	261,036,089

Included in land improvements not being depreciated are \$590,400 of water rights.

#### NOTE 7 OIL AND GAS LEASE

On June 8, 2011, the District entered into an oil and gas lease with Extraction Oil and Gas, Inc. (formerly Synergy Resources Corporation) for the purpose of drilling oil and gas wells on the property in consideration of the District receiving a 16.67% net royalty interest after taxes and agreed-upon costs. The future value of royalties to be received is dependent upon the activity of the oil and gas wells. The term of the lease was five years and as long thereafter as oil and gas, or either of them, is produced from the leased premises or drilling operations are continuously prosecuted. At June 30, 2023, this lease continued to be in effect.

Also on June 8, 2011, the District sold 6.11 acres of land to Waltel Minerals, LLC for \$35,000. The sale of the property did not include any water or mineral rights. At the time of the sale, a repurchase option was signed by the buyer and the District allowing the District the option to buy back the property for \$35,000 upon on the termination date of the District's mineral lease with Extraction Oil and Gas, Inc. (formerly Synergy Resources Corporation) and extending five years thereafter.

Total royalty revenues from oil and gas leases at June 30, 2023 was \$580,782. This amount is reflected in Other Nonoperating Revenue in the Statement of Revenues, Expenses, and Changes in Net Position.

#### NOTE 8 DEFINED BENEFIT PENSION PLAN

#### **Summary of Significant Accounting Policies**

The District participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years. The bill was signed into law by Governor Hickenlooper on June 4, 2018. SB 18-200 made changes to certain benefit provisions.

#### NOTE 8 DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### **General Information about the Pension Plan**

#### Plan Description

Eligible employees of the College are provided with pensions through State Division Trust Fund SDTF – a defined benefit cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code (IRC). Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

#### Benefits Provided

PERA provides retirement, disability and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA Benefit Structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal IRC.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether five years of service credit has been obtained and the benefit structure under which contributions were made.

### NOTE 8 DEFINED BENEFIT PENSION PLAN (CONTINUED) General Information about the Pension Plan

#### Benefits Provided (Continued)

Benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive postretirement cost-of-living adjustments (COLAs), referred to as annual increases in the C.R.S. Benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 receive an annual increase of 2%, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 2% or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 receive an annual increase of the lesser of 2% or the average CPI-W for the prior calendar year, not to exceed 10% of PERA's Annual Increase Reserve (AIR) for the SDTF.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained and the qualified survivor(s) who will receive the benefits.

#### **Contributions**

Eligible employees and the College are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements are established under C.R.S. § 24-51-401, et seq. Eligible employees are required to contribute 10% of their PERA-includable salary. The employer contribution requirements for all employees are summarized in the table below:

below.	July 1, 2022 Through	January 1, 2023 Through
	Dec. 31, 2022	June 30, 2023
Employer contribution rate <sup>1</sup> Amount of employer contribution	10.90%	11.40%
apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	-1.02%	-1.02%
Amount apportioned to the SDTF	9.88%	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S.  § 24-51-411	5.00%	5.00%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.10%	0.10%
Total employer contribution rate to the SDTF <sup>1</sup>	19.98%	20.48%

Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42)

#### NOTE 8 DEFINED BENEFIT PENSION PLAN (CONTINUED)

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the College is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from the College were \$8,220,241 for the year ended June 30, 2023.

### <u>Pension Liabilities. Pension Expense. Deferred Outflows of Resources. and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll forward the total pension liability to December 31, 2022. The College proportion of the net pension liability was based on College contributions to the SDTF for the calendar year 2022 relative to the total contributions of participating employers to the SDTF.

At June 30, 2023 the District reported a liability of \$92,984,648 for its proportionate share of the net pension liability. At December 31, 2022, the District's proportion was 0.8552%, which was a decrease of 0.138% from its proportion measured as of December 31, 2021.

#### NOTE 8 DEFINED BENEFIT PENSION PLAN (CONTINUED)

For the year ended June 30, 2023, the District recognized contra pension expense of (\$2,937,410), and reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred			Deferred			
		Outflows of	Inflows of				
	Resources			Resources			
Difference Between Expected and Actual Experience	\$	-	\$	1,246,683			
Net Difference Between Projected and Actual Earnings on Pension Plan Investments		11,821,467		-			
Chages in Proportion and Differences Between							
Contributions Recognized and Proportionate Share							
of Contributions		-		10,095,077			
Contributions Subsequent to the Measurement Date		4,164,609		-			
Total	\$	15,986,076	\$	11,341,760			

The \$4,164,609 of deferred outflows of resources reported in the previous schedule as related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	<u>Amount</u>			
2024	\$	(4,807,066)		
2025		(623,961)		
2026		2,955,367		
2027		2,955,367		
Total	\$	479,707		

#### NOTE 8 DEFINED BENEFIT PENSION PLAN (CONTINUED)

### <u>Pension Liabilities. Pension Expense. Deferred Outflows of Resources. and Deferred Inflows of Resources Related to Pensions (Continued)</u>

Actuarial Assumptions

The December 31, 2021 actuarial valuation used the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial Cost Method	Entry Age
Price Inflation	2.30 %
Real Wage Growth	0.70 %
Wage Inflation	3.00 %
Salary Increases; Including Wage Inflation	3.30 – 10.90 %
Long-Term Investment Rate of Return, Net of	
Pension Plan Investment Expenses, Including Inflation	7.25 %
Discount rate <sup>1</sup>	7.25 %
Future Postretirement Benefit Increases:	
PERA Benefit Structure Hired Prior to	
January 1, 2007 (Automatic) through 2019	
Thereafter, compounded annually	1.00 %
PERA Benefit Structure Hired After	
December 31, 2006	Financed by the Annual
(ad hoc, substantively automatic)	Increase Reserve

<sup>&</sup>lt;sup>1</sup> The discount rate reflected in the roll-forward calculation of the collective total pension liability to the measurement date was 7.25% as described below.

The total pension liability as of December 31, 2022, includes the anticipated adjustments to contribution rates and the annual increase cap, resulting from the 2020 automatic adjustment provision (AAP) assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The actuarial assumptions used in the December 31, 2021, valuations were based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions for members other than State Troopers were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

#### NOTE 8 DEFINED BENEFIT PENSION PLAN (CONTINUED)

### <u>Pension Liabilities. Pension Expense. Deferred Outflows of Resources. and Deferred Inflows of Resources Related to Pensions (Continued)</u>

Actuarial Assumptions (Continued)

Post-retirement non-disabled mortality assumptions for members other than State Troopers were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- Males: 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Postretirement nondisabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Postretirement nondisabled beneficiary mortality assumptions were based upon the Pub2010 Contingent Survivor Table, adjusted as follows:

- Males: 97% of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

#### NOTE 8 DEFINED BENEFIT PENSION PLAN (CONTINUED)

<u>Pension Liabilities. Pension Expense. Deferred Outflows of Resources. and Deferred Inflows of Resources Related to Pensions (Continued)</u>

Actuarial Assumptions (Continued)

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the current long-term expected rate of return, the target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

20 Voor

		30-Year
		Expected
	Target	Geometric Real
Asset Class	Allocation	Rate of Return
Global Equity	54.00 %	5.60 %
Fixed Income	23.00	1.30
Private Equity	8.50	7.10
Real Estate	8.50	4.40
Alternatives <sup>1</sup>	6.00	4.70
Total	100.00%	

<sup>&</sup>lt;sup>1</sup> The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of
  the active membership present on the valuation date and the covered payroll of future
  plan members assumed to be hired during the year. In subsequent projection years,
  total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including scheduled increases in SB 18-200 and the additional 0.50% resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.

## NOTE 8 DEFINED BENEFIT PENSION PLAN (CONTINUED) Pension Liabilities. Pension Expense. Deferred Outflows of Resources. and Deferred Inflows of Resources Related to Pensions (Continued)

Discount Rate (Continued)

- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and the additional 0.50% resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019, and effective July 1, 2020. Employer contributions also include current and estimated AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts
  cannot be used to pay benefits until transferred to either the retirement benefits
  reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and
  the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered AI cap, from 1.50% to 1.25% resulting from the 2018 AAP assessment, statutorily recognized July 1, 2019 and effective July 1, 2020.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the SDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

#### NOTE 8 DEFINED BENEFIT PENSION PLAN (CONTINUED)

<u>Pension Liabilities. Pension Expense. Deferred Outflows of Resources. and Deferred Inflows of Resources Related to Pensions (Continued)</u>

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	Current Discount						
	1% Decrease			Rate	1% Increase		
	6.25%			7.25%	8.25%		
Proportionate Share of the							
Net Pension Liability	\$	118,870,051	\$	92,984,648	\$ 71,210,118		

Pension Plan Fiduciary Net Position

Detailed information about the SDTF's FNP is available in PERA's Annual Report which can be obtained at:

www.copera.org/investments/pera-financial-reports.

#### NOTE 9 DEFINED CONTRIBUTION PLAN AND DEFERRED COMPENSATION PLAN

#### Voluntary Investment Program

#### Plan Description

Employees of the District that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the CRS, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the Voluntary Investment Program. The report can be obtained at www.copera.org/investments/pera-financial- reports.

#### Funding Policy

The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the CRS, as amended. The District does not match contributions made by participants of the plan. Employees are immediately vested in their own contributions and investment earnings. For the year ended June 30, 2023, program members contributed \$460,835.

#### **Deferred Compensation Plan**

#### Plan Description

Employees may also participate in the 457(b) eligible deferred compensation plan administered by PERA as provided by Title 24, Article 51, Part 16 of the CRS. Plan participation is voluntary, and contributions are separate from others made to PERA. The plan uses a third-party administrator, and all costs of administration and funding are borne by the plan participants. The plan is subject to the Colorado State Deferred Compensation Program, as defined in §24-10-102, CRS, and its governing board. The state's governing board has full authority to make changes to the plan. PERA issues a publicly available annual financial report for the 457(b) Plan. That report may be obtained online at www.copera.org or by calling to Colorado PERA at (303) 832-9550 or (800) 759-PERA (7372).

#### Funding Policy

The deferred compensation plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the CRS, as amended. The District does not match contribution made by participants of the plan. Employees are immediately vested in their own contributions and investment earnings. For the year ended June 30, 2023, program members contributed \$109,220.

#### **NOTE 10 OTHER POSTEMPLOYMENT BENEFITS**

#### **PERA Health Care Trust Fund**

#### **Summary of Significant Accounting Policies**

Postemployment Benefits Other Than Pensions (OPEB)

The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

#### **General Information about the OPEB Plan**

#### Plan Description

Eligible employees of the District are provided with OPEB through the Health Care Trust Fund (HCTF) - a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan administered by the Public Employees' Retirement Association of Colorado (PERA). The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (Annual Report) that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

#### Benefits Provided

The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four divisions (State Division, School Division, Local Government Division and Judicial Division Trust Funds), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### **General Information about the OPEB Plan (Continued)**

Benefits Provided (Continuted)

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

#### PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, CRS 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

#### Contributions

Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from District were \$411,012 for the year ended June 30, 2023.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### OPEB Liabilities. OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the District reported a liability of \$3,059,089 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll forward the total OPEB liability to December 31, 2022. The Districts proportion of the net OPEB liability was based on the Districts contributions to the HCTF for the calendar year 2021 relative to the total contributions of participating employers to the HCTF. At December 31, 2022, the Districts proportion was 0.375%, which was a decrease of .010% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized OPEB contra expense of \$(347,212). At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Out	eferred tflows of sources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$	397	\$ 739,790
Changes of Assumptions or Other Inputs		49,168	337,629
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments		186,844	-
Chages in Proportion and Differences Between			
Contributions Recognized and Proportionate Share			
of Contributions		132,220	-
Contributions Subsequent to the Measurement Date		208,230	-
Total	\$	576,859	\$ 1,077,419

\$208,230 reported as deferred outflows of resources related to OPEB resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction in the net OPEB liability for the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30	<u>Amount</u>
2024	\$ (81,851)
2025	(98,478)
2026	(113,738)
2027	(151,909)
2028	(211,519)
2029	 (51,295)
	\$ (708,790)

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### OPEB Liabilities. OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

#### Actuarial Assumptions

The total OPEB liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs:

	Entry Age
Price Inflation	2.30%
Real Wage Growth	0.70%
Wage Inflation	3.00%
Salary Increases, Including Wage Inflation	3.3-10.9%
Long-Term Investment Rate of Return, Net of OPEB Plan	
Investment Expenses, Including Price Inflation	7.25%
Discount Rate	7.25%
Health Care Cost Trend Rates:	
Service-based Premium Subsidy	0.00%
PERACare Medicare Plans	6.5% in 2022
	Gradually Decreasing to
	4.5% in 2030
Medicare Part A Premiums	3.75% for 2022,
	Gradually Increasing to
	4.5% in 2029

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2021, valuations were based on the results of the 2020 experience analysis for the periods January 1, 2016 through December 31, 2019 and were adopted by the PERA Board during the November 20, 2020, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA's actuary, as discussed below.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### OPEB Liabilities. OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Actuarial Assumptions (Continued)

In determining the additional liability for PERACare enrollees who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following monthly costs/premiums are assumed for 2022 for the PERA Benefit Structure:

	MAPD HM	O (Kaiser)	MAPD HM	O (Kaiser)
	with Medic	care Part A	without Med	icare Part A
	Retiree/	Spouse	Retiree/	Spouse
Sample Age	Male	Female	Male	Female
65	\$ 1,923	\$ 1,634	\$ 6,752	\$ 5,739
70	2,229	1,761	7,826	6,185
75	2,401	1,896	8,433	6,657

The 2022 Medicare Part A premium is \$499 per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those.

PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2021, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### OPEB Liabilities. OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Actuarial Assumptions (Continued)

The PERA benefit structure health care cost trend rates used to measure the total OPEB liability are summarized in the table below:

		Medicare
	PERACare	Part A
Year Ending June 30	Medicare Plans	Premiums
2022	6.50%	3.75%
2023	6.25%	4.00%
2024	6.00%	4.00%
2025	5.75%	4.00%
2026	5.50%	4.25%
2027	5.25%	4.25%
2028	5.00%	4.25%
2029	4.75%	4.50%
2030+	4.50%	4.50%

Mortality assumptions used in the December 31, 2021, valuation for the State Division, School Division, Local Government Division, and Judicial Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the December 31, 2021, valuation for the Trust Fund, but developed on a headcount-weighted basis. Affiliated employers of these Division Trust Funds participate in the Trust Fund.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with the generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State and Local Government Divisions (members other than State Troopers) were based on the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projections using scale MP-2019.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### OPEB Liabilities. OPEB Expense. and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Actuarial Assumptions (Continued)

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older,
- with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the measurement of the obligations for the Trust Fund.

- Per capita health care costs in effect as of December 31, 2021, valuation date for those for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2022 plan year.
- The December 31, 2021, valuation utilizes premium information as of January 1, 2022, as the initial per capita health care cost. As of that date, PERACare health benefits administration is performed by United Healthcare. In that transition, the costs for the Medicare Advantage Option #2 decreased to a level that is lower than the maximum possible service-related subsidy as described in the plan provisions.
- The health care cost trend rates applicable to health care premiums were revised to reflect the then-current expectation of future increases in those premiums. Medicare Part A premiums continued with prior valuation trend pattern.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four of five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2020.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### OPEB Liabilities. OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

#### Actuarial Assumptions (Continued)

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		30 Year Expected
	Target	Geometric Real
Asset Class	Allocation	Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total Plan	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates

The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease	Current	1% Increase
	in Trend Rates	Trend Rates	in Trend Rates
Initial PERACare Medicare Trend Rate	5.25%	6.25%	7.25%
Ultimate PERACARE Medicare Trend Rate	3.50%	4.50%	5.50%
Initial Medicare Part A Trend Rate	3.00%	4.00%	5.00%
Ultimate Medicare Part A Trend Rate	3.50%	4.50%	5.50%
Total Plan	\$ 793,369,000	\$ 816,479,000	\$ 841,625,000
Proportionate Share of the Net OPEB Liability	\$ 2,972,503	\$ 3,059,089	\$ 3,153,303

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### OPEB Liabilities. OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

#### Discount Rate

The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2022, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate. There was no change in the discount rate from the prior measurement date.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### OPEB Liabilities. OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1%	1% Decrease 6.25%		Current Discount Rate 7.25%		1% Increase 8.25%	
Proportionate Share of the							
Net OPEB Liability	\$	3,579,081	\$	3,059,089	\$	2,666,646	

OPEB plan fiduciary net position. Detailed information about the HCTF's fiduciary net position is available in PERA's Annual Report which can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

#### NOTE 11 COMMITMENTS AND CONTINGENT LIABILITIES

#### Tax. Spending and Debt Limitations

In 1992, the Colorado voters approved the "Taxpayer's Bill of Rights" (TABOR). TABOR requires voter approval for any new tax, tax rate increase, mill levy increase, or new debt. Voter approval is also required to increase annual property taxes, revenue, or spending by more than inflation plus a local growth factor. Spending not subject to TABOR includes that from enterprise activities, gifts, federal funds, reserve expenditures, damage awards, or property sales. The District believes it is in compliance with the requirements of TABOR.

On November 2, 1999, voters in the District approved superseding the provisions of TABOR and other state requirements that limit the amount of revenue the District could retain each year, without increasing or adding taxes of any kind. Included in the accompanying financial statements are emergency reserves required by TABOR of at least 3% of fiscal year spending. At June 30, 2023, an emergency reserve of \$3,280,794 was recorded as restricted net position on the statement of net position.

#### **Federally Assisted Grant Programs**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the state and federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, though the District expects such amounts, if any, to be immaterial. The District believes it is in compliance with all requirements of the grantor agencies.

#### **Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District purchases commercial insurance for risks of loss in excess of deductible amounts.

There have been no significant reductions in coverage from the prior year and settled claims have not exceeded this coverage in any of the past three fiscal years.

#### **Construction Commitments**

The District had construction commitments outstanding of \$6.4 million at June 30, 2023. These commitments are for the Windsor Academic Building, Sim City, walking paths, parking infrastructure projects, and other capital construction projects in process at June 30, 2023.

#### **NOTE 12 COMPENSATED ABSENCES**

District employees accrue annual vacation and sick leave based on length of service and may accumulate it subject to certain limitations regarding the amount that will be paid upon termination.

The estimated liability related to compensated absences for which employees are vested at June 30, 2023 is \$3,004,969. The District estimates 20% of the liability will be paid in the subsequent year as follows:

	Additions/							mounts
	Balance, July 1, 2022		Reductions Net		Balance, June 30, 2023		Due Within One Year	
Accrued Compensated Absences	\$	2.824.771	\$	180.198	\$	3.004.969	\$	600.994

Any benefited employee with excess sick time above the maximum 640 hours allowed to be carried over to the next year is allowed to convert 25% of their excess sick time into either additional vacation hours or pay (based on their hourly rate at the time).

In June 2009, the Board of Trustees voted to revise the Leave of Absence policy to change the sick leave accrual from 10.67 hours per month to eight hours. The change also eliminated the payout of accrued sick leave for employees hired on or after July 1, 2009.

In June of 2010, the Board agreed to allow the above change for sick leave accrual from 10.67 to eight hours to sunset after June 2012 for faculty hired before July 1, 2009. The District reserved the right to renegotiate the sunset provision prior to June 2012 through the consultation process. With the approval of the consultation agreement at the June 2012 Board meeting, the Board decided to allow the Leave of Absence policy change to sunset. Effective July 1, 2012, the revised sick leave accrual for employees hired prior to July 1, 2009 is 10.67 hours and eight hours for those employees hired on or after July 1, 2009.

#### **NOTE 13 LEASES**

The District has leases and financed purchases for airplanes used in its flight-training program, vehicles used in the CDL program, and a mail postage machine. Leases range between 5 and 8 years and are now accounted for under GASB 87: *Leases* as discussed in Note 1. Rental payments under these leases for the year ended June 30, 2023 were \$312,894. For financed purchases, all were paid off during the year. The District's outstanding balances as of June 30, 2023 are detailed below:

Balance,							В	alance,		mounts ie Within
	Jı	ıly 1, 2022	Add	litions	R	eductions	Jun	e 30, 2023	0	ne Year
Financed Purchases	\$	1,182,636	\$	-	\$	(1,182,636)	\$	-		
Leases Payable	\$	913,976	\$		\$	(270,778)	\$	643,199	\$	273,473
	\$	2,096,612	\$	-	\$	(1,453,414)	\$	643,199	\$	273,473

The District's future minimum lease payments under these ROU leases as of June 30, 2023 are detailed below:

Fiscal Years ending June 30,	Principal Payment		Interes	t Payment	<b>Total Payments</b>		
2024	\$	273,473	\$	39,421	\$	312,894	
2025	\$	255,040	\$	21,302	\$	276,342	
2026	\$	114,686	\$	2,314	\$	117,000	
Total future mininum payments	\$	643,199	\$	63,037	\$	706,236	

#### NOTE 14 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA)

The District has entered into subscription-based information technology arrangements (SBITA), for various terms under long-term, non-cancelable agreements. In accordance with GASB Statement No. 96, the District records a right-of-use asset and SBITA liability based on the present value of expected payments over the term of the agreement. The expected payments are discounted using the interest rate charged in the agreement, if available, or are otherwise discounted using Aims incremental borrowing rate. Variable payments are excluded from the valuations unless they are fixed in substance. See Note 6 Capital Assets for information on right-of-use assets and associated accumulated depreciation. The District's outstanding balances as of June 30, 2023 are detailed below:

						Amounts
	SBITA	A Implementation			Balance,	Due Within
July 1, 2022		July 1, 2022	Additions	Reductions	June 30, 2023	One Year
\$ -	\$	7,029,157	\$ 616,484	\$ (2,707,547)	\$ 4,938,094	\$ 2,114,876

### NOTE 14 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA) (CONITNUED)

The District's future minimum lease payments under these ROU SBITA as of June 30, 2023 are detailed below:

Fiscal Years ending June 30,	Principal Payment		Intere	est Payment	<b>Total Payments</b>		
2024	\$	2,114,877	\$	168,589	\$	2,283,466	
2025	\$	2,046,897	\$	63,658	\$	2,110,555	
2026	\$	776,320	\$	2,669	\$	778,989	
Total future mininum payments	\$	4,938,094	\$	234,916	\$	5,173,010	

#### NOTE 15 NATURAL CLASSIFICATIONS WITH FUNCTIONAL CLASSIFICATIONS

For the year ended June 30, 2023, the following table represents operating expenses within both natural and functional classifications:

	NATURAL CLASSIFICATION													
FUNCTIONAL CLASSIFICATIONS		Employee & Personnel Services	Pensions/OPEB Expense Allocations			Supplies		Operating		Student Aid		preciation & mortization	TOTAL OPERATING EXPENSES	
Instruction	\$	25,531,087	\$	(1,419,973)	\$	1,946,866	\$	6,585,166	\$	-	\$	-	\$	32,643,146
Public Service		3,216		(174)		1,796		46,273		-		-		51,111
Academic Support		9,806,746		(548,635)		328,778		2,045,804		-		-		11,632,693
Student Services		9,210,367		(523,560)		167,834		2,270,262		-		-		11,124,903
Institutional Support		10,045,590		(559,132)		303,887		8,927,797		-		-		18,718,142
Operation of Plant		3,641,470		(204,915)		747,473		6,972,562		-		-		11,156,590
Student Aid		-		-		-		-		8,435,272		-		8,435,272
Depreciation & Amortization		-		-		-		-		-		14,498,294		14,498,294
Auxiliary		488,021		(28,232)		294,263	_	119,932		-		-		873,984
TOTAL EXPENSES	\$	58,726,497	\$	(3,284,621)	\$	3,790,897	\$	26,967,796	\$	8,435,272	\$	14,498,294	\$	109,134,135

#### AIMS COMMUNITY COLLEGE SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (PERA – SDTF) LAST 10 FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
College's Proportion of the Net Pension Liability (Asset)	0.855%	0.994%	1.067%	0.908%	0.866%	0.886%	0.920%	0.964%	0.958%	0.972%
College's Proportionate Share of the Net Pension Liability (Asset)	\$ 92,984,648	\$ 73,274,941	\$101,182,572	\$ 88,083,879	\$98,538,561	\$ 191,230,653	\$ 172,723,035	\$ 94,720,288	\$77,557,998	\$69,116,756
Nonemployer Contributing Entity's Proportionate Share of the Net Pension Liability (Asset) Associated with College	\$ -	\$ -	\$ -	\$ 448,903	\$ 542,415	\$ -	\$ -	\$ -	\$ -	\$ -
Total Proportionate Share of the Net Pension Liability (Asset) Associated with College	\$ 92,984,648	\$ 73,274,941	\$101,182,572	\$ 88,532,782	\$99,080,976	\$ 191,230,653	\$ 172,723,035	\$ 94,720,288	\$77,557,998	\$69,116,756
College	\$ 92,904,040	\$ 73,274,941	\$ 101, 162,572	\$ 66,332,762	φ99,000,970	\$ 191,230,033	\$ 172,723,033	\$ 94,720,288	φ11,551,996	φ09,110,730 <u> </u>
College's Covered Payroll	\$ 38,017,571	\$ 36,775,299	\$ 34,972,155	\$ 32,341,774	\$29,826,834	\$ 28,028,541	\$ 27,355,210	\$ 25,003,265	\$22,200,317	\$19,976,041
College's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	245%	199%	289%	272%	330%	672%	634%	377%	348%	344%
Plan Fiduciary Net Position as a Position as a Percentage										
of the Total Pension Liability	60.63%	73.05%	65.34%	62.24%	55.11%	43.20%	43.80%	56.10%	59.80%	61.08%

Information above is presented as of the measurement date December 31.

#### AIMS COMMUNITY COLLEGE SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS (PERA – SDTF) LAST 10 FISCAL YEARS\*

	 2023	2022		 2021	 2020	 2019	2018	2017	2016	2015
Contractually Required Pension Contribution	\$ 8,220,241	\$	7,360,107	\$ 7,168,675	\$ 5,867,928	\$ 5,531,525	\$ 5,114,230	\$ 4,661,032	\$ 3,931,585	\$ 3,383,030
Contributions in Relation to the Contractually Required Pension Contribution	8,220,241		7,360,107	7,168,675	5,867,928	5,531,525	5,114,230	4,661,032	3,931,585	3,383,030
Contribution Deficienty (Excess)	\$ 	\$	<u>-</u>	\$ 	\$ 	\$ 	\$ -	\$ -	\$ -	\$ -
College's Covered Payroll	\$ 40,090,014	\$	36,844,598	\$ 36,017,363	\$ 34,098,130	\$ 30,673,946	\$28,876,710	\$27,355,210	\$26,216,232	\$23,280,009
Pension Contributions as a Percentage of Covered Payroll	20.50%		19.98%	19.90%	17.21%	18.03%	17.71%	17.04%	15.00%	14.53%

<sup>\*</sup>Information above is presented as of the College's fiscal year.

<sup>\*\*</sup>Information is not currently available for prior years; additional years will be displayed as they become available.

# AIMS COMMUNITY COLLEGE SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (PERA – HCTF) LAST 10 FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017	2016
College's Proportion of the Net OPEB Liability (Asset)	0.3747%	0.3842%	0.3781%	0.3597%	0.3527%	0.3453%	0.3393%
College's Proportionate Share of the Net OPEB Liability (Asset)	\$ 3,059,089	\$ 3,313,198	\$ 3,593,011	\$ 4,042,902	\$ 4,798,085	\$ 4,486,921	\$ 4,398,776
College's Covered Payroll	\$ 38,017,571	\$ 36,775,299	\$ 34,972,155	\$ 32,341,774	\$29,826,834	\$ 28,028,541	\$ 27,355,210
College's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	8.05%	9.01%	10.27%	12.50%	16.09%	16.01%	16.08%
Plan Fiduciary Net Position as a Position as a Percentage of the Total OPEB Liability	38.57%	39.40%	32.78%	24.49%	17.03%	17.53%	16.72%

Information above is presented as of the measurement date December 31.

Information is not currently available for prior years; additional years will be displayed as they become available.

#### AIMS COMMUNITY COLLEGE SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS (PERA – HCTF) LAST 10 FISCAL YEARS\*

	 2023	 2022	 2021	2020	 2019		2018		2017		2016		2015		2014
Contractually Required OPEB Contribution	\$ 411,012	\$ 368,005	\$ 366,887	\$ 347,801	\$ 312,874	\$	287,133	\$	274,519	\$	267,397	\$	237,456	\$	215,800
Contributions in Relation to the Contractually Required OPEN Contribution	\$ 411,012	\$ 368,005	\$ 366,887_	\$ 347,801	\$ 312,874	\$	287,133	\$	274,519	\$	267,397	\$	237,456	\$	215,800_
Contribution Deficienty (Excess)	\$ 	\$ <u>-</u>	\$ 	\$ 	\$ 	\$		\$		\$		\$		\$	_
College's Covered Payroll	\$ 40,090,014	\$ 36,844,598	\$ 36,017,363	\$ 34,098,130	\$ 30,673,946	\$	28,876,710	\$	27,355,210	\$	26,216,232	\$	23,208,009	\$	21,156,892
OPEB Contributions as a Percentage of Covered Payroll	1.03%	1.00%	1.02%	1.02%	1.02%		0.99%		1.00%		1.02%		1.02%		1.02%

<sup>\*</sup>Information above is presented as of the College's fiscal year.

\*\*Information is not currently available for prior years; additional years will be displayed as they become available.

#### AIMS COMMUNITY COLLEGE

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2023

#### Changes in Benefit Terms and Actuarial Assumptions

There were no changes in terms or assumptions for the December 31, 2022 measurement period for pension compared to the prior year.

Changes in assumptions or other input effective for the December 31, 2021 measurement period are as follows:

- The projected benefit payments reflect the lowered annual increase cap from 1.25% to 1.00%, resulting from the 2020 AAP assessment, effective July 1, 2022.
- Assumptions on employer and employee contributions were updated to include the additional 0.50% resulting from the 2020 AAP assessment, effective July 1, 2022.

Changes in assumptions or other input effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40% to 2.30%, and the wage inflation assumption was lowered from 3.50% to 3.00%.
- The real rate of investment return assumption was increased to 4.95% per year, net of investment expenses from 4.85% per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The postretirement nondisabled mortality assumption for the State Division (Members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
- Males: 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The postretirement nondisabled mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The disability mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

#### AIMS COMMUNITY COLLEGE

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2023

#### Notes to Required Supplementary Information (Net Pension Liability) – Fiscal Year 2023 (Continued)

Changes in Benefit Terms and Actuarial Assumptions (Continued)

• The mortality tables described above are generational mortality tables on a benefit-weighted basis.

Changes in assumptions or other input effective for the December 31, 2019 measurement period are as follows:

• The assumption used to value the annual increase (AI) cap benefit provision was changed from 1.50% to 1.25%.

Changes in assumptions or other inputs effective for the December 31, 2018 measurement period are as follows:

• The assumed investment rate of return of 7.25% was used as the discount rate, rather than using the blended rate of 4.72%.

Changes in assumptions or other inputs effective for the December 31, 2017 measurement period are as follows:

The discount rate was lowered from 5.26% to 4.72%.

Changes in assumptions or other inputs effective for the December 31, 2016 measurement period are as follows:

- The investment return assumption was lowered from 7.50% to 7.25%.
- The price inflation assumption was lowered from 2.80% to 2.40%.
- The real rate of investment return assumption increased from 4.70% per year, net of investment expenses, to 4.85% per year, net of investment expenses.
- The wage inflation assumption was lowered from 3.90% to 3.50%.
- The mortality tables were changed from RP-2000 Combined Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on a projection scale of Scale AA to 2020 to RP-2014 White Collar Employee Mortality for active employees, RP2014 Healthy Annuitant Mortality tables projected to 2020 using the MP-2015 projection scale for retirees, or RP-2014 Disabled Retiree Mortality Table for disabled retirees.
- The discount rate was lowered from 7.50% to 5.26%.

There were no changes in terms or assumptions for the December 31, 2015 measurement period for pension compared to the prior year.

There were no changes in terms or assumptions for the December 31, 2014 measurement period for pension compared to the prior year.

Changes in assumptions or other input effective for the December 31, 2013 measurement period are as follows:

- The investment return assumption was lowered from 8.00% to 7.50%.
- The price inflation assumption was lowered from 3.50% to 2.80%.
- The wage inflation assumption was lowered from 4.25% to 3.90%.

#### AIMS COMMUNITY COLLEGE

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

**JUNE 30, 2023** 

#### Notes to Required Supplementary Information (Other Postemployment Benefits) - Fiscal Year 2023

#### Changes in Benefit Terms and Actuarial Assumptions

Changes in assumptions or other input effective for the December 31, 2022 measurement period are as follows:

- Per capital health costs were developed by plan option based on 2022 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend.
- Health care cost trend rates were revised to reflect an expectation of future increases in rates of inflation.

There were no changes in assumptions or other inputs effective for the December 31, 2021 measurement period for OPEB.

Changes in assumptions or other input effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40% to 2.30%, and the wage inflation assumption was lowered from 3.50% to 3.00%.
- The real rate of investment return assumption was increased to 4.95% per year, net of investment expenses from 4.85% per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The postretirement nondisabled mortality assumption for the State Division (Members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
- Males: 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The postretirement nondisabled mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

## AIMS COMMUNITY COLLEGE NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

**JUNE 30, 2023** 

### Notes to Required Supplementary Information (Other Postemployment Benefits) – Fiscal Year 2023 (Continued)

#### <u>Changes in Benefit Terms and Actuarial Assumptions (Continued)</u>

- The postretirement nondisabled mortality assumption for the Judicial Division was changed to the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019. The postretirement non-disability beneficiary mortality assumption for the Division Trust Funds was changed to the Pub-2010 Contingent Survivor Table, adjusted as follows:
  - Males: 97% of the rates for all ages, with generational projection using scale MP-2019.
  - Females: 105% of the rates for all ages, with generational projection using scale MP-2019.
  - The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
  - The disability mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

There were no changes in assumptions or other inputs effective for the December 31, 2019 measurement period for OPEB.

There were no changes in assumptions or other inputs effective for the December 31, 2018 measurement period for OPEB compared to the prior year.

There were no changes in assumptions or other inputs effective for the December 31, 2017 measurement period for OPEB.

# AIMS COMMUNITY COLLEGE ACTUAL TO BUDGET COMPARISON ALL FUNDS

Year Ended June 30, 2023	Budget	Actual	Favorable (Unfavorable) Variance
Revenues:			
Tuition and fees	15,850,000	15,563,124	(286,876)
Less: Tuition Discounts (Student Financial Aid)	(2,300,000)	(4,949,596)	(2,649,596)
Net Tuition and Fees	13,550,000	10,613,528	(2,936,472)
Gifts, grants and contracts (including Pell)	50,000	8,195,075	8,145,075
Auxiliary operating revenue	530,000	630,213	100,213
Other operating revenue	370,000	89,698	(280,302)
Total Operating Revenues	14,500,000	19,528,514	5,028,514
Operating Expenses:			
Education and general	100,426,592	88,582,974	11,843,618
Student aid	11,506,400	8,435,272	3,071,128
Auxiliary enterprises expenses	553,900	902,216	(348,316)
Total Operating Expenses	112,486,892	97,920,462	14,566,430
Nonoperating Revenues and Expenses:			
General property taxes	99,000,000	99,475,302	475,302
State appropriations	14,800,000	12,787,311	(2,012,689)
Investments	505,000	622,165	117,165
Federal non-operating revenue	13,262,300	5,722,977	(7,539,323)
Other non-operating revenue	300,700	1,432,907	1,132,207
Gain on disposal of assets	-	(691,152)	(691,152)
Interest on ROU assets	<u> </u>	(526,657)	(526,657)
Total Nonoperating Revenue and Expense	127,868,000	118,822,853	(9,045,147)
Transfers In (Out):			
Nonmandatory transfers in	30,274,400	(35,003,692)	(65,278,092)
Nonmandatory transfers out	(30,274,400)	35,003,692	65,278,092
Total Transfers In (Out)	<u> </u>	-	-
Increase in Net Position, budgetary basis	29,881,108	40,430,905	10,549,797
Reconciling Items to GAAP Basis Net Position			
Pension and OPEB expense		3,284,621	
Depreciation and amortization expense		(14,498,294)	
Capital Contribution	_	30,180	
Decrease in Net Position, GAAP Basis	_	29,247,412	

#### **SINGLE AUDIT**



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board of Trustees Aims Community College Greeley, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and the discretely presented component unit of Aims Community College (the College), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated March 28, 2024. Our report includes a reference to other auditors who audited the financial statement of Aims Community College Foundation. The financial statements of Aims Community College Foundation, a discretely presented component unit, were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with Aims Community College Foundation.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described as items 2023-001 and 2023-002 in the accompany schedule of findings and questioned costs, that we consider to be significant deficiencies.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The College's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the College's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Greenwood Village, Colorado March 28, 2024



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Members of the Board of Trustees Aims Community College Greeley, Colorado

#### Report on Compliance for The Major Federal Program Opinion on The Major Federal Program

We have audited Aims Community College's (the College) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on the College's major federal program for the year ended June 30, 2023. The College's major federal programs is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2023.

#### Basis for Opinion on The Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the College's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the College's federal programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the College's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on
  a test basis, evidence regarding the College's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- obtain an understanding of the College's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the College's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Other Matters**

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2023-003 and 2023-004. Our opinion on each major federal program is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on the College's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2023-003 and 2023-04, to be significant deficiencies.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the College's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Greenwood Village, Colorado March 28, 2024

#### AIMS COMMUNITY COLLEGE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

Program or Cluster Title	Federal ALN Number	Funding Agency	Pass Through Agency	Passthrough ID	Expenditures	Passed through to Subrecipients
FEDERAL DIRECT GRANTS						
Student Financial Assistance Cluster						
Federal Pell Grant Program	84.063	U.S. Department of Education			\$ 5,722,977	\$ -
Federal Supplemental Educational Opportunity Grants	84.007	U.S. Department of Education			128,051	-
Federal Work-Study Program	84.033	U.S. Department of Education			72,518	-
Federal Direct Student Loans	84.268	U.S. Department of Education			2,126,177	
Total Student Financial Assistance Cluster					8,049,724	-
Federal Non-Student Aid						
TRIO - SSS	84.042A	U.S. Department of Education			292,223	-
TRIO SSS (STEM)	84.042A	U.S. Department of Education			277,916	-
Total US Department of Education Nonstudent Aid					570,139	-
Total Direct Federal Awards					8,619,863	-
FEDERAL PASS-THROUGH GRANTS						
Perkins	84.048	Career and Technical Education Basic Grants to States	Colorado Community Colleges System Office		365,424	_
Total US Department of Education Nonstudent Aid	01.010	Basis Granic to states	comogeo cyclem omeo			
Federal Subrecipient					365,424	-
·		National Aeronautics and Space				
National Space Grant College and Fellow ship Program	43.008	Administration	CU Boulder	1554706	6,375	-
			University of Northern			
STEM + Computing K-12 (STEM + C)	47.076	National Science Foundation	Colorado	19.000.DS1-01	67,722	
Total National Science Foundation					74.007	
Federal Subrecipient					74,097	-
			State of Colorado			
(COVID-19) Coronavirus State and Local Fiscal Recovery Funds	21.027	American Rescue Plan Act	- CDHE	CTGG1 2022-2576	406,335	-
			Colorado Community			
(00) //D 40) 0	04 007	IIO December of the Terrores	Colleges System		005.054	
(COVID-19) Coronavirus State and Local Fiscal Recovery Funds	21.027	U.S. Department of the Treasury	Office		295,951	
Total Other Federal Subrecipient					702,286	
Total Subrecipient Federal Aw ards					1,141,807	
Total Expenditures of Federal Awards					\$ 9,761,669	\$ -

## AIMS COMMUNITY COLLEGE NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

#### NOTE 1 GENERAL

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Aims Community College (the College). The Schedule includes federally funded projects received directly from federal agencies and the federal amount of pass-through awards received by the College through the State of Colorado or other nonfederal entities. The College's reporting entity is defined in Note 1 in the College's basic financial statements for the year ended June 30, 2023.

The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because this Schedule presents only a selected portion of the operations of the College, it is not intended to and does not present the financial position, changes in net position or cash flows of the College.

#### NOTE 2 BASIS OF ACCOUNTING

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements or reports to federal agencies and pass-through grantors. Negative amounts shown on the Schedule, if any, represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years, if any. The College has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### NOTE 3 PASS-THROUGH GRANTOR'S NUMBER

For federal awards expended by the College as a subrecipient, the Schedule includes identification of the pass-through grantor and the identifying number assigned to the grant by the pass-through grantor where the pass-through grantor has supplied such number to the College.

#### NOTE 4 SUBRECIPIENTS

Of the federal expenditures presented in this schedule, the College passed no funds through to subrecipients.

#### Section I – Summary of Auditors' Results Financial Statements Unmodified 1. Type of auditors' report issued: 2. Internal control over financial reporting: Material weakness(es) identified? \_\_\_\_\_ yes \_\_<u>X</u>\_\_\_yes \_\_\_\_ none reported Significant deficiency(ies) identified? 3. Noncompliance material to financial statements noted? \_\_\_\_ yes X no Federal Awards 1. Internal control over major federal programs: Material weakness(es) identified? yes \_\_\_X\_\_\_yes \_\_\_\_none reported Significant deficiency(ies) identified? 2. Type of auditors' report issued on compliance for major federal programs: Unmodified 3. Any audit findings disclosed that are required to be reported in accordance X\_\_\_\_ yes with 2 CFR 200.516(a)? Identification of Major Federal Programs Assistance Listing Number(s) Name of Federal Program or Cluster Various Student Financial Aid Cluster Dollar threshold used to distinguish between Type A and Type B programs: \$ 750,000 Auditee qualified as low-risk auditee? <u>X</u> yes \_\_\_\_\_ no

#### Section II - Financial Statement Findings

#### 2023-001: GASB Statement No. 96 Implementation

#### Type of Finding:

Significant Deficiency in Internal Control over Financial Reporting

**Criteria or specific requirement:** For Fiscal Year 2023, the College was required to implement GASB No. 96, *Subscription-Based Information Technology Arrangements* (SBITAs) (GASB Statement No. 96). Per paragraph 2 of GASB Statement No. 96, the objective of the Statement is to (a) establishing uniform accounting and financial reporting requirements for SBITAs; (b) improving the comparability of financial statements among governments that have entered into SBITAs; and (c) enhancing the understandability, reliability, relevance, and consistency of information about SBITAs. The standard outlines the costs that should and should not be capitalized as part of the right-to-use SBITA assets, proper discounting methods, the definition of the subscription term, among other requirements.

**Condition:** During our review of the GASB Statement No. 96 implementation, we identified the following errors:

- The SBITA right-to-use asset was not measured at the present value of subscription payments.
- Costs capitalized as part of the SBITA right-to-use assets (and corresponding liability) incorrectly included instances of maintenance, support and training costs.
- One SBITA had an incorrect subscription term (included one more year than it should have).
- One SBITA was incorrectly deemed a short-term arrangement when it was not.
- One SBITA's calculation was based on outdated information.

**Effect:** Management elected to reassess the implementation procedures to correct these errors. As a result, audit adjustments were made to correct these errors, including to reduce the SBITA asset by \$1.2 million and reduce the SBITA liability by \$465,000.

**Cause:** SBITA implementation required management to review many contracts and was a large time commitment. Management was not aware of the technical matters outlined in the condition above.

Repeat finding: No

#### Section II – Financial Statement Findings (Continued)

#### 2023-001: GASB Statement No. 96 Implementation (Continued)

**Recommendation:** We recommend the College enhance its procedures over its review of future SBITA arrangements and contracts when determining if such arrangements and related costs qualify as a SBITA or not. When enhancing such procedures, management should consider both lessons learned along with other resources that could be of assistance, such as checklists or flowcharts.

**Views of responsible officials:** Management agrees with finding.

#### 2023-002: GASB Statement No. 33 Nonexchange Revenue Recognition

#### Type of Finding:

Significant Deficiency in Internal Control over Financial Reporting

**Criteria or specific requirement:** In accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, voluntary nonexchange transactions should be recorded when all eligibility requirements are met. Eligibility requirements include 1) required characteristics of the recipient, 2) time requirements, 3) reimbursement requirements, and 4) contingency requirements.

**Condition:** During our testing of revenues appropriated to the College through the State of Colorado's Long Bill, Colorado's annual general appropriation act authorizing the spending of public money, we identified the College recognized a portion of the revenue appropriated in the FY2023-24 Long Bill for the Fiscal 2024 year in fiscal year 2023. Specifically, of the \$14.2 million appropriated to the College in the FY23-24 Long Bill, the College recognized \$2.5 million in revenue in Fiscal Year 2023. (The College recognized Fiscal Year 2023's appropriation in Fiscal Year 22.)

**Effect:** Management recorded \$2.5 million of revenue in the wrong period.

**Cause:** The annual state appropriation is broken down from two fundings sources – the State's General Fund and the State's Cash Funds accumulated from "limited gaming tax revenues". The appropriation from the Cash Funds is noted to be an "estimate" of what is to be distributed to the College. The College was treating the portion of appropriations from the Cash Funds as revenue derived tax revenues under GASB Statement No. 33 rather than as voluntary nonexchange revenue.

Repeat finding: No

**Recommendation:** We recommend the College enhance its review procedures over nonexchange revenue transactions and ensure nonexchange revenue streams are properly classified amongst a) derived tax revenues, b) imposed nonexchange revenues, c) government-mandated nonexchange transactions and d) voluntary nonexchange transactions. By ensuring proper classification, guidance on proper revenue recognition will be more clear.

Views of responsible officials: Management agrees with finding.

#### Section III – Findings and Questioned Costs – Major Federal Programs

#### 2023-003 Special Tests and Provisions

Federal agency: U.S. Department of Education

Federal program title: Student Financial Assistance Cluster

#### **Assistant Listing Number:**

84.007 - Federal Supplemental Educational Opportunity Grants P007A220694

84.033 - Federal Work Study Program P033A220694

84.063 - Federal Pell Grant Program P063P220527

84.268 – Federal Direct Loans P268K230527 **Award Period**: July 1, 2022 to June 30, 2023

#### Type of Finding:

Compliance, Other Matters

Significant Deficiency in Internal Control over Compliance

#### Criteria or specific requirement:

Per 2 CFR section 200.303(a), a non-Federal entity must: Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States or the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

An institution may enter into an arrangement with a servicer or a financial institution to make a direct payment of FSA credit balances to students through electronic funds transfer to a bank account designated by a student or parent, to issue a check payment to the student or to use an access device such as a debit, demand, or smart card provided by the servicer or its financial partner. When a school uses such a servicer, a school must disclose conspicuously on its website the contract(s) establishing a Tier One or Tier Two arrangement, except for any portions that, if disclosed, would compromise personal privacy, proprietary information technology, or the security of information technology or of physical facilities (34 CFR 668.164(e)(2)(vi) and 668.164(f)(4)(iii)).

Schools with Tier One arrangements or Tier Two arrangements above the threshold must also disclose on their Web site: (a) the total consideration for the year, monetary and non-monetary, paid or received by the parties under the terms of the contract; (b) for any year in which the school's enrolled students open 30 or more financial accounts under the arrangement, (i) the number of students who had financial accounts under the contract at any time during the most recently completed award year, and (ii) the mean and median of the actual costs incurred by those account holders. This disclosure must be updated within 60 days after the end of each award year.

A school must also provide to ED an up-to-date URL for the contract for publication in a centralized database accessible to the public. Unless the school has a Tier Two arrangement under the threshold, the URL must also include the contract data described in the paragraph above (34 CFR 668.164(e)(2)(viii); 668.164(f)(4)(iii)(B); 668.164(f)(4)(v)).

#### Section III – Findings and Questioned Costs – Major Federal Programs (Continued)

#### 2023-003 Special Tests and Provisions (Continued)

**Condition:** The College did not disclose on their website the contract establishing the arrangement with the third-party servicers. The College did not disclose on their website the contract data described in the paragraph above (34 CFR 668.164(e)(2)(viii); 668.164(f)(4)(iii)(B); 668.164(f)(4)(v)).

**Context:** The College did not comply with regulations when using a servicer to make FSA payments to students.

Questioned costs: None.

**Cause:** The College was not aware of the disclosure requirements.

**Effect:** The college was not in compliance with Title IV third-party servicer requirements.

Repeat Finding: No.

**Recommendation:** We recommend the College implement procedures to identify requirements about disclosures when using third-party servicers and to implement such requirements on a timely basis.

Views of responsible officials: Management agrees with the finding.

#### 2023-004 Special Tests and Provisions

Federal agency: U.S. Department of Education

Federal program title: Student Financial Assistance Cluster

**Assistant Listing Number:** 

84.007 - Federal Supplemental Educational Opportunity Grants P007A220694

84.063 – Federal Pell Grant Program P063P220527

84.268 - Federal Direct Loans P268K230527

**Award Period**: July 1, 2022 to June 30, 2023

#### Type of Finding:

- Compliance, Other Matters
- Significant Deficiency in Internal Control over Compliance

#### Criteria or specific requirement:

Per 2 CFR section 200.303(a), a non-Federal entity must: Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States or the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

#### Section III – Findings and Questioned Costs – Major Federal Programs (Continued)

#### 2023-004 Special Tests and Provisions (Continued)

Institutions are required to report enrollment information under the Pell grant and the Direct loan programs via the National Student Loan Data System (NSLDS) (OMB No. 1845-0035) (Pell, 34 CFR 690.83(b)(2); Direct Loan, 34 CFR 685.309). Institutions must review, update, and verify student enrollment statuses, program information, and effective dates that appear on the Enrollment Reporting Roster file or on the Enrollment Maintenance page of the NSLDS Professional Access (NSLDSFAP) website. There are two categories of enrollment information; "Campus Level" and "Program Level," both of which need to be reported accurately and have separate record types. The NSLDS Enrollment Reporting Guide provides the requirements and guidance for reporting enrollment details using the NSLDS Enrollment Reporting Process. Institutions must report enrollment changes within 30 days; however, if a roster file is expected within 60 days, you may provide the updated data on that roster file.

**Condition:** We identified one instance where a student's program enrollment effective date did not match the institution's records. Internal controls in place did not catch this instance.

**Context:** During our testing of the Direct Loan and Pell Grant programs, we selected a sample of 40 student enrollment changes to test for timeliness and accurate reporting of student status changes to the National Student Loan Data System (NSLDS). Out of a sample of 40 enrollment changes selected for testing for the requirements noted above, we noted one student where a student's program enrollment effective date did not match the institutions records. In addition, during internal control testing, we noted that for the year under audit, internal controls over enrollment reporting were maintained in the College's legacy information technology system. However, given conversion to a new system had occurred, evidence of key internal controls was not readily available.

Questioned costs: None.

**Cause:** The College was unaware that the date pulled from Banner did not match the records reported to NSLDS and internal controls in place did not catch this instance.

**Effect:** The NSLDS system enrollment effective date did not match the College's records, which is not in compliance with the regulations described above.

Repeat Finding: No.

**Recommendation:** We recommend that the College enhance its policies and procedures regarding enrollment reporting including additional monitoring over the third-party service provider to ensure that reporting is completed accurately.

**Views of responsible officials:** Management agrees with the finding.

#### AIMS COMMUNITY COLLEGE SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2023



#### U.S. Department of Education

Aims Community College respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2023.

Audit period: July 2021 – June 2022

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

#### FINDINGS—FINANCIAL STATEMENT AUDIT

#### 2022 - 001 Capital Asset Costs

**Condition:** The College had a large amount of capital construction during the year which included \$44.7 million in additions to construction-in-progress. Of that amount, \$631,000 related to temporary, relocation costs. The College capitalized these relocation costs rather than recognizing them as an expense of the period.

Additionally, there were other costs totaling \$1.8 million that were expensed as supplies that met the College's capitalization policy and should have been capitalized as equipment.

The net amount of these errors was approximately \$1.2 million of capitalizable costs that should have been recorded in fiscal year 2022.

Status: Resolved.

#### FINDINGS— FEDERAL AWARD PROGRAMS AUDITS

#### 2022 - 002: Procurement

**Condition:** During our testing, we noted certain elements of the College's procurement policy did not specifically address all requirements in CRF subsections 200.317 through 200.326. Required elements not included were:

- UG §200.318, item (d): The non-Federal entity's procedures must avoid acquisition of unnecessary or duplicative items.
- UG §200.321 Contracting with small and minority businesses, women's business enterprises, and labor surplus area firms, item (a): The non-Federal entity must take all necessary affirmative steps to assure that minority businesses, women's business enterprises, and labor surplus area firms are used when possible.

Status: Resolved.

#### AIMS COMMUNITY COLLEGE SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2023

#### 2022 - 003 Suspension & Debarment

**Condition:** We sampled five covered transactions that lacked documentation supporting that the vendor was not suspended or debarred.

Status: Resolved.

#### 2022 - 004 HEERF Allowable Costs - Indirect Costs

**Condition:** During our testing, we noted certain costs that were charged as supplies when they should have been recognized as capital assets/ equipment purchases. As a result, the indirect costs were calculated incorrectly by including these costs in the MTDC base. The MTDC should have excluded equipment and capital expenditures. As a result, \$298,372 of indirect costs were incorrectly calculated and charged to the award.

Status: Resolved.

If the U.S. Department of Education has questions regarding this schedule, please call Kailey Block at (970) 339-6433.

#### AIMS COMMUNITY COLLEGE CORRECTIVE ACTION PLAN YEAR ENDED JUNE 30, 2023



#### U.S. Department of Education

Aims Community College respectfully submits the following corrective action plan for year ended June 30, 2023.

Audit period: July 2022 – June 2023

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

#### FINDINGS—FINANCIAL STATEMENT AUDIT

#### 2023-01: GASB Statement No. 96 Implementation

**Condition:** During our review of the GASB Statement No. 96 implementation, we identified the following errors:

- The SBITA right-to-use asset was not measured at the present value of subscription payments.
- Costs capitalized as part of the SBITA right-to-use assets (and corresponding liability) incorrectly included instances of maintenance, support and training costs.
- One SBITA had an incorrect subscription term (included one more year than it should have).
- One SBITA was incorrectly deemed a short-term arrangement when it was not.
- One SBITA's calculation was based on outdated information.

**Recommendation:** We recommend the College enhance its procedures over its review of future SBITA arrangements and contracts when determining if such arrangements and related costs qualify as a SBITA or not. When enhancing such procedures, management should consider both lessons learned along with other resources that could be of assistance, such as checklists or flowcharts.

**Explanation of disagreement with audit finding**: There is no disagreement with the audit finding.

**Action planned in response to finding:** The College will develop a SBITA workflow including the College's IT department, contracting services within Administrative Services, and Financial Services to ensure SBITAs are identified and recorded properly.

Name(s) of the contract person(s) responsible for corrective action: Kailey Block – Controller and Jennifer Seedorf – Assistant Controller

Planned completion date for corrective action plan: May 1, 2024

#### AIMS COMMUNITY COLLEGE CORRECTIVE ACTION PLAN YEAR ENDED JUNE 30, 2023

#### 2023-02: GASB Statement No. 33 Nonexchange Revenue Recognition

**Condition:** During our testing of revenues appropriated to the College through the State of Colorado's Long Bill, Colorado's annual general appropriation act authorizing the spending of public money, we noted the College recognized a portion of the revenue appropriated for monies appropriated in the FY2023-23 Long Bill for the Fiscal 2024 year. Specifically, of the \$14.2 million appropriated to the College in the FY23-24 Long Bill, the College recognized \$2.5 million in revenue in Fiscal Year 2023. (The College recognized Fiscal Year 2023's appropriation in Fiscal Year 22.)

**Recommendation:** We recommend the College enhance its review procedures over nonexchange revenue transactions and ensure nonexchange revenue streams are properly classified amongst a) derived tax revenues, b) imposed nonexchange revenues, c) government-mandated nonexchange transactions and d) voluntary nonexchange transactions. By ensuring proper classification, guidance on proper revenue recognition will be more clear.

**Explanation of disagreement with audit finding**: There is no disagreement with the audit finding.

**Action planned in response to finding:** The College has adjusted and properly recorded gaming revenue for the current fiscal year and will record the revenue when cash is received in future years. Review of all new sources of revenue will be reviewed by the GL Accountant as well as the Controller/Assistant Controller for proper classification and recording.

Name(s) of the contract person(s) responsible for corrective action: Kailey Block – Controller and Jennifer Seedorf – Assistant Controller

Planned completion date for corrective action plan: Complete

#### FINDINGS— FEDERAL AWARD PROGRAMS AUDITS

#### **2023 - 003**

**Condition:** The College did not maintain required Tier One servicer information on their website and did not disclose the URL to the Department of Education.

**Recommendation:** We recommend the College implement procedures to identify requirements about disclosures when using third-party servicers and to implement such requirements on a timely basis.

**Explanation of disagreement with audit finding**: There is no disagreement with the audit finding.

**Action planned in response to finding:** The College has updated the student refund webpage to include the contract maintained with the Tier One servicer and will disclose the URL to the Department of Education. The College will adjust internal review procedures to ensure disclosure requirements are identified and implemented.

Name(s) of the contract person(s) responsible for corrective action: Kailey Block – Controller and Jennifer Gilsdorf – Assistant Controller

Planned completion date for corrective action plan: May 1, 2024

#### AIMS COMMUNITY COLLEGE CORRECTIVE ACTION PLAN YEAR ENDED JUNE 30, 2023

#### **2023 - 004**

**Condition:** We identified one instance where a student's program enrollment effective date did not match the institution's records.

**Recommendation:** We recommend that the College enhance its policies and procedures regarding enrollment reporting including additional monitoring over the third-party service provider to ensure that reporting is completed accurately.

**Explanation of disagreement with audit finding**: There is no disagreement with the audit finding.

**Action planned in response to finding:** The College will review enrollment reporting procedures to determine where additional review of data and monitoring of third-party servicer data can be implemented to ensure accurate reporting.

Name(s) of the contract person(s) responsible for corrective action: Chris Peterson – Director of Student Financial Aid, Stacy Sharp – Director of Registration and Records, and Laura Beyers – Director of Registration and Records

Planned completion date for corrective action plan: June 30, 2024

